Public Law 89-794

AN ACT

To provide for continued progress in the Nation's war on poverty.

November 8, 1966
[H. R. 15111]

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the "Economic Opportunity Amendments of 1966".

Economic Opportunity Amendments of 1966.

AUTHORIZATION OF APPROPRIATIONS

SEC. 2. (a) For purposes of carrying out the Economic Opportunity Act of 1964 (other than part C of title I thereof) there is hereby authorized to be appropriated for the fiscal year ending June 30, 1967, the sum of—

78 Stat. 508.
42 USC 2701 note.

(1) $696,000,000 for carrying out title I,
(2) $846,000,000 for carrying out title II,
(3) $57,000,000 for carrying out title III,
(4) $5,000,000 for carrying out section 402(b),
(5) $100,000,000 for carrying out title V,
(6) $15,000,000 for carrying out title VI,
(7) $31,000,000 for carrying out title VIII.

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(b)(1) Of the sums available for carrying out title I of the Economic Opportunity Act of 1964 (other than part C thereof) in the fiscal year ending June 30, 1967, $211,000,000 is authorized for carrying out part A thereof, $410,000,000 is authorized for carrying out part B thereof, and $75,000,000 is authorized for carrying out part D thereof.

(2) Of the sums available for carrying out title II of such Act in the fiscal year ending June 30, 1967, $36,500,000 is authorized for carrying out section 205(d); $36,500,000 is authorized for carrying out section 205(e); $8,000,000 is authorized for carrying out section 206(b); $352,000,000 is authorized for carrying out section 211–1(a); $22,000,000 is authorized for carrying out section 211–1(b); $61,000,000 is authorized for carrying out section 211–2; $7,000,000 is authorized for carrying out section 211–3; $323,000,000 is authorized for carrying out programs for which authorizations are not provided in the preceding clauses of this paragraph.

TITLE I—AMENDMENTS TO TITLE I OF THE ACT

JOB CORPS—STUDIES TO BE PROPERTY OF UNITED STATES

SEC. 101. (a) Section 103(a) of the Economic Opportunity Act of 1964 (hereinafter referred to as "the Act") is amended by inserting before the semicolon at the end thereof the following: ": *Provided*, That such agreements shall provide that all studies, evaluations, proposals, and data produced or developed with Federal funds in the course of the operation of any conservation camp or training center shall become the property of the United States".

42 USC 2713.

(b) Section 103(b) of the Act is amended by striking out "with reduced federal expenditures" and inserting in lieu thereof "at comparable costs".

JOB CORPS—HIGH SCHOOL EQUIVALENCY CERTIFICATES

SEC. 102. Section 103(b) of the Act is amended by inserting before the semicolon at the end thereof the following: ": *Provided*, That such arrangements for education and training of enrollees in the Corps

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shall, to the extent feasible, provide opportunities for qualified enrollees to obtain education or training necessary to qualify them for the equivalent of a certificate of graduation from high school;".

JOB CORPS—NUMBER OF WOMEN IN THE CORPS

78 Stat. 509.
42 USC 2714.

SEC. 103. Section 104 of the Act is amended by adding at the end thereof the following new subsection:

"(e) The Director shall take such action as may be necessary to insure that, on or before July 1, 1967, the number of women in residence, and receiving training, at Job Corps conservation camps and training centers is not less than 23 per centum of the total number of enrollees in the Job Corps."

JOB CORPS—MAXIMUM CAPACITY OF JOB CORPS CAMPS AND CENTERS

SEC. 104. Section 104 of the Act is amended by adding at the end thereof (after the subsection added by section 103) the following:

"(f) The Director shall not use any funds made available to carry out this part for the fiscal year ending June 30, 1967, in such a manner as to increase the capacity of conservation camps and training centers of the Job Corps above the capacity of 45,000 enrollees in such camps and centers."

JOB CORPS—MAXIMUM PERMISSIBLE COST PER ENROLLEE IN CENTERS

SEC. 105. Section 104 of the Act is amended by adding at the end thereof (after the subsection added by section 104) the following:

"(g) The Director shall take such action as may be necessary to insure that for any fiscal year the direct operating costs of Job Corps camps and centers which have been in operation for more than nine months do not exceed $7,500 per enrollee in such camps and centers."

JOB CORPS—COMMUNITY ACTIVITY

SEC. 106. Section 104 of the Act is amended by adding at the end thereof (after the subsection added by section 105) the following:

"(h) Job Corps officials shall, whenever possible, stimulate formation of indigenous community activity in areas surrounding Job Corps camps and centers to provide a friendly and adequate reception of enrollees into community life."

JOB CORPS—ENROLLEE ASSIGNMENT

SEC. 107. Section 104 of the Act is amended by adding at the end thereof (after the subsection added by section 106) the following:

"(i) Whenever there is a vacancy in a Job Corps camp or center in the region in which an enrollee resides which is an appropriate camp or center to meet the needs of the enrollee as determined by the Director, such enrollee shall be assigned to such camp or center. If no such vacancy exists, the enrollee shall be assigned to the Job Corps camp or center offering programs and activities appropriate to meet the needs of the enrollee as determined by the Director, which is nearest to the residence of such enrollee."

JOB CORPS—FOLLOW-UP INFORMATION

SEC. 108. Section 104 of the Act is amended by adding at the end thereof (after the subsection added by section 107) the following: 78 Stat. 509. 42 USC 2714.

"(j) The Director shall to the maximum extent feasible assure that each enrollee who successfully completes enrollment in the Corps furnishes to him six months and eighteen months after such completed enrollment the following information:

"(1) The place of residence of such enrollee;

"(2) The employment status of such enrollee;

"(3) The compensation received by such enrollee in his current job and the compensation received by him in the job, if any, immediately preceding his current job; and

"(4) Such other relevant information determined by the Director to be necessary for an effective follow-up."

JOB CORPS—APPLICATION OF FEDERAL EMPLOYEES' COMPENSATION ACT

SEC. 109. Section 106(c)(2)(B) of the Act is amended by striking out "$150, except that with respect to compensation for disability accruing after the individual concerned reaches the age of twenty-one, such monthly pay shall be deemed to be". 42 USC 2716.

JOB CORPS—STANDARDS OF CONDUCT

SEC. 110. Part A of title I of the Act is amended by adding at the end thereof the following: 42 USC 2711-2720.

"STANDARDS OF CONDUCT

"SEC. 111. (a) Within Job Corps camps and centers, standards of conduct and deportment shall be provided and stringently enforced. In the case of violations committed by enrollees, dismissals from the Corps or transfers to other locations shall be made in every instance where it is determined that retention in the Corps, or in the particular Job Corps camp or center, will jeopardize the enforcement of such standards of conduct and deportment or diminish the opportunity of other enrollees.

"(b) In order to promote the proper moral and disciplinary conditions in Job Corps conservation camps and training centers, the individual directors of Job Corps camps and centers shall be given full authority to take appropriate disciplinary measures against enrollees including, but not limited to, dismissal from the Job Corps, subject to expeditious appeal procedures to higher authority, as provided under regulation set by the Director.

"(c) The Director shall establish appropriate procedures to insure that the transfer of Job Corps enrollees from State or local jurisdiction shall in no way violate parole or probationary procedures of the State. In the event procedures have been established under which the enrollment of a youth subject to parole or probationary jurisdiction is acceptable to appropriate State authorities, the Director shall make provisions for regular supervision of the enrollee and for reports to such State authorities to conform with the appropriate parole and probationary requirements in such State."

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JOB CORPS—EXPERIMENTAL AND DEMONSTRATION PROJECTS

78 Stat. 508.
42 USC 2711 et seq.

SEC. 111. Part A of title I of the Act is amended by adding at the end thereof the following new section:

"EXPERIMENTAL AND DEMONSTRATION PROJECTS

"SEC. 111–1. The Director shall arrange, through grants or contracts, for the carrying out of experimental and demonstration projects (of which not to exceed four may involve the construction of new camps or centers) providing youth employment and training on a combined residential and nonresidential basis. Such projects may involve the use of resources or authority under both this part and part B of this title, pursuant to agreements with the Secretary of Labor where funds under part B of this title are so used, and the Director is authorized to waive any provision of such parts which he finds would prevent the carrying out of elements of such projects essential to a determination and demonstration of their feasibility and usefulness. The Director shall report to the Congress a full description of actions taken and progress made under this section no later than March 1, 1968."

Report to Congress.

WORK TRAINING PROGRAMS—REVISION OF THE PROGRAM

42 USC 2731-2733.

SEC. 112. (a) Sections 111, 112, and 113 of Part B of title I of the Act are amended to read as follows:

"NEIGHBORHOOD YOUTH CORPS

"SEC. 112. (a) The Director shall formulate and carry out—

"(1) programs to provide part-time employment, on-the-job training, and useful work experience for students from low-income families who are in the ninth through twelfth grades of school (or are of an age equivalent to that of students in such grades) who are in need of the earnings to permit them to resume or maintain attendance in school, and

"(2) programs to provide unemployed individuals useful work experience and on-the-job training, combined where needed with educational and training assistance, including basic literacy and occupational training designed to assist the individuals to develop their maximum occupational potential. Enrollment shall be limited to individuals aged sixteen through twenty-one years.

"(b) In determining for purposes of paragraph (1) of subsection (a) whether a student is from a low-income family, the Director shall consider a student to be from such a family if the family receives cash welfare payments.

"FINANCIAL ASSISTANCE

"SEC. 113. (a) The Director is authorized to enter into agreements providing for the payment by him of part or all of the cost of a program submitted under section 112 if he determines, in accordance with such regulations as he may prescribe, that—

"(1) enrollees will be employed either (A) on publicly owned and operated facilities or projects, or (B) on local projects sponsored by private organizations;

"(2) no enrollees will be employed on projects involving political parties, or the construction, operation, or maintenance of so much of any facility as is used or to be used for sectarian instruction or as a place for religious worship;

"(3) the program will not result in the displacement of employed workers or impair existing contracts for services; and

"(4) the rates of pay for time spent in work, training or education and other conditions of employment will be appropriate and reasonable in the light of such factors as the type of work performed, geographical region, and proficiency of the employee.

"(b) In approving on-the-job training projects with other than public or private nonprofit organizations, the Director is authorized to enter into agreements to pay reasonable training costs but not wages paid to enrollees for services performed.

"(c) In approving projects under this part, the Director shall give priority to projects with high training potential and high potential for contributing to the upward mobility of the trainee."

(b) Section 114(a) of the Act is amended by striking out "Participation" and inserting in lieu thereof "Enrollment" and by striking out "who have attained age sixteen but have not attained age twenty-two,". 78 Stat. 513. 42 USC 2734.

(c) Section 114(c) of the Act is amended by striking out "nonprofit".

(d) Section 115 of the Act is amended by striking out "paid for the period ending three years after the date of enactment of this Act" and by striking out "and such assistance paid for periods thereafter shall not exceed 50 per centum of such costs,". 79 Stat. 974. 42 USC 2735.

SPECIAL IMPACT PROGRAMS

SEC. 113. Title I of the Economic Opportunity Act of 1964 is amended by—

(1) striking out the heading of such title and inserting in lieu thereof: "TITLE I—WORK TRAINING AND WORK-STUDY PROGRAMS"; and

(2) inserting the following new part immediately following part C:

"PART D—SPECIAL IMPACT PROGRAMS

"ESTABLISHMENT OF PROGRAMS

"SEC. 131. (a) The purpose of this part is to establish special programs which (1) are directed to the solution of the critical problems existing in particular communities and neighborhoods (defined without regard to political or other subdivisions or boundaries) within those urban areas of the Nation having, in the judgment of the Director, especially large concentrations of low-income persons; (2) are of sufficient size and scope to have an appreciable impact in such communities and neighborhoods in arresting tendencies toward dependency, chronic unemployment, and rising community tensions; and (3) where feasible and appropriate, are part of a citywide plan for the reorganization of local or State agencies in order to coordinate effectively all relevant programs of social development.

"(b) In order to carry out the purposes of this part, the Director is authorized to make grants to public or private nonprofit organizations, or to enter into contracts with other private organizations, for the payment of all or part of the cost of programs described in sections 205 (d) and (e) of this Act. The Director shall assure that the work training

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and employment opportunities created under these special programs are filled by the residents of the communities or neighborhoods served, and that the activities pursued are carried out in the communities and neighborhoods described in subsection (a). For the purposes of this section, the Director may include youths aged sixteen to twenty-one who are unemployed, underemployed, or below the poverty level as established for the programs described in sections 205 (d) and (e).

Post, p. 1458.

"(c) The Director shall establish such criteria, and impose such conditions, as may be necessary or appropriate to assure that no program assistance under this part will result in the displacement of employed workers or impair existing contracts for services and to assure that the rates of pay and other conditions of employment will be appropriate and reasonable in the light of such factors as the type of work performed, geographical region, and proficiency of the employee.

"(d) In carrying out the provisions of this part, the Director shall establish such procedures or impose such requirements as may be necessary or appropriate to assure maximum coordination with community action programs approved pursuant to part A of title II of this Act.

78 Stat. 516.
42 USC 2781-2791.

"FEDERAL SHARE OF PROGRAM COSTS

"SEC. 132. Federal grants to any program carried out pursuant to this part shall not exceed 90 per centum of the cost of such program, including costs of administration, unless the Director determines, pursuant to regulations adopted and promulgated by him establishing objective criteria for such determinations, that assistance in excess of such percentages is required in furtherance of the purposes of this part. Non-Federal contributions may be in cash or in kind, fairly evaluated, including but not limited to plant, equipment, and services: *Provided*, That where capital investment is required under a contract with a private organization (other than a nonprofit organization), the Federal share thereof shall not exceed 90 per centum of such capital investment and the non-Federal share shall be as defined above."

TITLE I PROGRAMS—DURATION; LIMITATION ON USE OF FUNDS

SEC. 114. Part D of title I of the Act is amended to read as follows:

"PART E—DURATION OF PROGRAM

"SEC. 141. The Director shall carry out the programs for which he is responsible under this title during the fiscal year ending June 30, 1967, and the three succeeding fiscal years. For each such fiscal year only such sums may be appropriated as the Congress may authorize by law."

TITLE II—AMENDMENTS TO TITLE II OF THE ACT

COMMUNITY ACTION—DEFINITION OF "COMMUNITY"

42 USC 2782.

SEC. 201. Section 202(a)(1) of the Act is amended by inserting "in an attack on poverty" after "utilizes", and by striking out "in an attack on poverty" and inserting in lieu thereof "or any neighborhood or other area (irrespective of boundaries or political subdivisions) which is sufficiently homogeneous in character to be an appropriate area for an attack on poverty under this part;".

COMMUNITY ACTION—CRITERIA FOR APPROVAL PROGRAMS

SEC. 202. Section 202(b) of the Act is amended by adding at the end thereof a new sentence to read as follows: "Such criteria shall include requirements to assure (1) that each agency responsible for a community action program is qualified to administer such program and the funds granted to it efficiently, effectively, and in a manner fully consistent with the provisions and purposes of this part, having due regard for the size and complexity of such program and the number of persons and size of the area served; (2) that each such agency is subject to evaluation of program progress and regular or periodic audits and that the results or findings of such evaluations and audits are considered by the agency as well as by the Director in connection with proposals or applications for the renewal, expansion, or modification of any such program; (3) that each such agency maintains records and internal controls needed to achieve and document compliance with all legal requirements and that all records bearing exclusively on grants made under this part are available to the General Accounting Office; (4) that each such program is carried on in accordance with standards and policies, including rules governing the conduct of officers and employees, to preclude the use of program funds, the provision of services, or the employment or assignment of personnel in a manner supporting, or resulting in an identification of such program with, any partisan political activity or any activity designed to further the election or defeat of any candidate for public office; and (5) that the personnel of each such agency are selected, employed, promoted, and compensated in accordance with standards prescribed by the Director, or personnel plans approved by him, as promoting efficiency and the effective use of funds."

78 Stat. 516.
42 USC 2782.

COMMUNITY ACTION—REPRESENTATIVES OF THE POOR

SEC. 203. Section 202 of the Act is amended by adding at the end thereof the following new subsections:

"(c)(1) The Director shall not approve, or continue to fund after March 1, 1967, a community action program which is conducted, administered, or coordinated by a board which contains representatives of various geographical areas in the community unless such representatives are required to live in the area they represent.

"(2) The Director shall not approve, or continue to fund after March 1, 1967, a community action program which is conducted, administered, or coordinated by a board on which representatives of the poor do not comprise at least one-third of the membership.

"(3) The representatives of the poor shall be selected by the residents in areas of concentration of poverty, with special emphasis on participation by the residents of the area who are poor.

"(4) In communities where substantial numbers of the poor reside outside of areas of concentration of poverty, provision shall be made for selection of representatives of such poor through a process, such as neighborhood meetings, in which the poor participate to the greatest possible degree.

"(d) The Director shall require community action agencies to establish procedures under which representative groups of the poor including but not limited to minority groups, the elderly, and the rural population, which feel themselves inadequately represented on their community action agency policy board, may petition for adequate representation on such board."

COMMUNITY ACTION—USE OF LATEST DATA IN MAKING ALLOTMENTS

78 Stat. 517.
42 USC 2783.

SEC. 204. Section 203(b) of the Act is amended (1) by inserting after "State" the second time it appears in paragraph (1) the following "(as determined on the basis of the latest appropriate data)", (2) by inserting after "States" the second time it appears in such paragraph the following "(as so determined)", (3) by inserting after "State" the second time it appears in paragraph (2) the following "(as determined on the basis of the latest appropriate data)", and (4) by inserting after "States" the second time it appears in paragraph (2) the following "(as so determined)".

COMMUNITY ACTION—SALARY LIMITS

42 USC 2785.

SEC. 205. Section 205(a) of the Act is amended by adding at the end thereof the following new sentence: "The Director shall require that where an agency pays an employee engaged in carrying out a community action program at a rate in excess of $15,000 per annum, payment of such excess shall not be made from Federal funds; and any amount paid such an employee in excess of $15,000 per annum shall not be considered in determining whether section 208(a) has been complied with."

42 USC 2788.

COMMUNITY ACTION—ADULT WORK TRAINING AND EMPLOYMENT PROGRAMS

79 Stat. 974.

SEC. 206. (a) Section 205 of the Act is amended by redesignating subsection (e) as subsection (f) and by inserting immediately following subsection (d) the following new subsection:

"(e) The Director is authorized to make grants or enter into agreements with any State or local agency or private organization to pay all or part of the costs of adult work training and employment programs for unemployed or low-income persons involving activities designed to improve the physical, social, economic or cultural condition of the community or area served in fields including, but not limited to, health, education, welfare, neighborhood redevelopment, and public safety. Such programs shall (1) assist in developing entry level employment opportunities, (2) provide maximum prospects for advancement and continued employment without Federal assistance, and (3) be combined with necessary educational, training, counseling, and transportation assistance, and such other supportive services as may be needed. Such work experience shall be combined, where needed, with educational and training assistance, including basic literacy and occupational training. Such program shall be conducted in a manner consistent with policies applicable under this Act for the protection of employed workers and the maintenance of basic rates of pay and other suitable conditions of employment."

COMMUNITY ACTION—USE OF PUBLIC FACILITIES

SEC. 207. Section 205(f) of the Act (as so redesignated by section 206) is amended by inserting before the period at the end thereof the following: "and to programs which make the maximum utilization of existing schools, community centers, settlement houses, and other facilities during times they are not in use for their primary purpose".

COMMUNITY ACTION—FUNDING INDEPENDENT PROGRAMS; MEMBERSHIP IN SPONSORING ORGANIZATIONS

SEC. 208. Section 205 of the Act is amended by adding at the end thereof the following new subsections: 78 Stat. 518. 42 USC 2785.

"(g) The Director shall carry out this part in such a manner as to insure that funds available for carrying out this part (other than those available for carrying out subsections (d) and (e) of this section, and sections 206(b), 211–1(a), 211–1(b), 211–2 and 211–3) at least 5 per centum will be used for carrying out independently funded community action programs (other than programs described in subsections (d) and (e) of this section, and sections 206(b), 211–1(a), 211–1(b), 211–2 and 211–3) which are carried on in communities in which there is being carried on concurrently a community action program for which an overall community action agency assumes responsibility for planning, developing, and coordinating community-wide antipoverty programs and provides for the involvement and participation of public and private nonprofit agencies. In addition the Director may use an additional 5 per centum of such funds for carrying out such programs. For purposes of this subsection, a program will be deemed to be independently funded if the grantee is one that develops, and is funded to operate only, programs which are of limited scope and which does not have broad comprehensive community representation on its policymaking board, whether or not the grantee sponsors one or several component programs. *Ante*, p. 1458. *Post*, p. 1462.

"(h) The Director shall make grants to, or contracts with, independently funded public and private nonprofit agencies and organizations in predominantly rural areas in accordance with sections 210 and 617, where the Director determines it is not feasible, within a reasonable period of time, to establish community action agencies. 42 USC 2790. 79 Stat. 979. 42 USC 2967.

"(i) If projects are of a regional nature and can be more efficiently operated on this basis, the Director may make grants to, or contract with, independently funded, public and private nonprofit agencies and organizations for the conduct and administration of such projects.

"(j) No officer or employee of the Office of Economic Opportunity shall be an executive officer or a member of the board of directors of any organization (other than a religious organization) with which the Director has entered into a contract under this section to carry out a community action program or a component program thereof."

COMMUNITY ACTION—FISCAL RESPONSIBILITY AND ACCOUNTING

SEC. 209. Section 205 of the Act is amended by inserting at the end thereof (after the subsections added by section 208) the following:

"(k) No funds shall be released to any public or private nonprofit agency, or combination thereof, under this section unless the grantee organization has submitted to the Director either—

"(1) a statement from the appropriate public financial officer of the community or of the public agency which will maintain the accounts of the grantee, stating that such officer accepts responsibility for providing financial services adequate to insure the establishment and maintenance of an accounting system by such agency and its delegate agencies, with internal controls adequate to safeguard the assets of such agencies, check the accuracy and reliability of accounting data, promote operational efficiency and encourage adherence to prescribed management policies; or

"(2) an opinion from a Certified Public Accountant or a duly licensed public accountant stating that the grantee has established such an accounting system."

"(l)(1) The Director shall make or cause to be made a preliminary audit survey within 3 months after the effective date of a grant or contract with any public or private nonprofit agency, or combination thereof, under this section to review and evaluate the adequacy of the grantee organization's and its delegate agencies' accounting systems and internal controls.

"(2) Within 30 days of the completion of such survey, the Director shall determine on the basis of the findings and conclusions resulting from such survey whether the accounting systems of the grantee organization and its delegate agencies meet the standards set forth in subsections (k)(1) and (k)(2). If he shall determine that the standards have not been met, he shall immediately notify the grantee organization of his determination and he shall consider whether suspension of further payment of Federal funds under the subject grant is warranted.

"(3) In the event of suspension of any grant funds pursuant to subsection (l)(2), the affected agency shall be given not more than six months from the date of notice of suspension in which to establish, with the advice of Office of Economic Opportunity auditors, the procedures prescribed in subsection (k). A new audit shall be performed within this period and if, by the end of this period, the Director is still unable to determine that the accounting system meets the required standards he shall terminate the contract or grant.

"(m) The Director shall establish such rules and regulations as may be required to insure that public or private nonprofit agencies, or combinations thereof, maintain the standards of accounting set forth in sections 205(k) (1) and (2) during the period of any grant or contract under this section."

COMMUNITY ACTION—PAYMENT OF ALLOWANCES FOR ATTENDANCE AT MEETINGS

42 USC 2785.

SEC. 210. Section 205 of the Act is amended by inserting at the end thereof (after the subsections inserted by section 209) the following:

"(n) In extending assistance under this section the Director is authorized to make grants for the payment of a reasonable allowance per meeting for attendance at community action agency board meetings or neighborhood community action council or committee meetings and for the reimbursement of other necessary expenses of attendance at such meetings to members of such boards, councils, or committees who are residents of the areas and members of the groups served in order to insure and encourage their maximum feasible participation in the development, conduct, and administration of community action programs: *Provided, however*, That no such payments shall be made for attendance at more than two meetings in a month, or to any person who is an employee of the United States Government, of a community action agency, or of a State or local governmental agency."

COMMUNITY ACTION—FAMILY PLANNING SERVICES

SEC. 211. Section 205 of the Act is amended by inserting at the end thereof (after the subsection added by section 210) the following:

"(o)(1) In making grants for programs in the field of family planning the Director shall assure that family planning services, including

the dissemination of family planning information and medical assistance and supplies, are made available to all individuals who meet the criteria for eligibility for assistance under this part which have been established by the community action agency and who desire such information, assistance, or supplies.

"(2) No such grant shall be approved unless it contains and is supported by reasonable assurances that in carrying out any program assisted by any such grant, the applicant will establish and follow procedures designed to insure that—

"(A) no individual will be provided with any information, medical supervision or supplies which such individual states to be inconsistent with his or her moral, philosophical, or religious beliefs; and

"(B) no individual will be provided with any medical supervision or supplies unless such individual has voluntarily requested such medical supervision or supplies.

"(3) The use of family planning services provided by the applicant under such grant shall not be a prerequisite to the receipt of services from or participation in any other programs under this Act."

COMMUNITY ACTION—TECHNICAL ASSISTANCE, TRAINING, AND EMERGENCY LOANS

SEC. 212. (a) Section 206 of the Act is amended to read as follows: 78 Stat. 518. 42 USC 2786.

"TECHNICAL ASSISTANCE, TRAINING, AND EMERGENCY LOANS

"SEC. 206. (a) The Director is authorized to provide, either directly or through grants or other arrangements, (1) technical assistance to communities in developing, conducting, and administering community action programs, and (2) training for specialized or other personnel needed to develop, conduct, or administer such programs or to provide services or other assistance in connection with such programs or otherwise pertaining to the purposes of this part. The Director may, upon request of a grantee under this section, or sections 204, 205, or 209(b), make special assignments of personnel to the grantee to assist and advise in the performance of functions related to the purposes of this part, except that in no event shall more than one hundred persons be employed for, or at any one time regularly engaged in, such assignments, nor shall any such special assignment be for a period of more than two years in the case of any grantee. 42 USC 2784, 2785, 2789.

"(b) The Director shall also formulate and carry out a program for making small loans to persons in low-income families to meet immediate and urgent family needs. The total outstanding balance of loans made to an individual under this subsection may not at any time exceed $300. Loans under this subsection shall bear interest at the rate of 2 per centum per annum and shall be made on such other terms and conditions as the Director may prescribe."

COMMUNITY ACTION—RESEARCH AND DEMONSTRATIONS

SEC. 213. Section 207 of the Act is amended by striking out ", training," by striking out "15 per centum" and inserting "5 per centum", and by adding at the end thereof the following: "No grant or contract for a research or demonstration project shall be made under this section after January 1, 1967, except pursuant to an overall plan setting forth specific objectives to be achieved under this section and setting forth priorities among such objectives. Such plan, to the extent it contemplates activities or programs that may be undertaken by other 42 USC 2787.

Federal agencies or the making of grants or contracts that might be made by other Federal agencies having demonstration and research responsibilities, shall be approved by the Director only after consultation with such agencies. The Director shall include as part of the annual report required by section 608, or as a separate and simultaneous report, a description of the principal research and demonstration activities undertaken during each fiscal year under this part, a statement indicating the relation of such activities to the plan and the policies of this Act, and a statement with respect to each such category, describing the results or findings of such research and demonstration activities, or indicating the time or period, and to the extent possible the manner, in which the benefits or expected benefits of such activities will or are expected to be realized. The Director shall require that all applications or proposals for research or demonstrations shall be filed simultaneously in the appropriate regional office of the Office of Economic Opportunity, and shall require such offices to review and make recommendations with respect thereto within fifteen days from the date of filing."

COMMUNITY ACTION—LIMITATIONS ON ASSISTANCE

78 Stat. 519; 79 Stat. 975. 42 USC 2788.

SEC. 214. Section 208(a) of the Act is amended by striking out "three years after the date of enactment of this Act" and inserting in lieu thereof "June 30, 1967", and by striking out "50 per centum" and inserting in lieu thereof "80 per centum".

COMMUNITY ACTION—HEADSTART AND LEGAL SERVICES PROGRAMS

42 USC 2781 *et seq.*

SEC. 215. Title II of the Act is amended by inserting after section 211 the following new section:

"HEADSTART AND LEGAL SERVICES PROGRAMS

"SEC. 211–1. (a) In carrying out sections 204 and 205, the Director shall carry out programs eligible for assistance under such sections which assist young children who have not reached the age of compulsory school attendance and which include (1) the furnishing of such comprehensive health, nutritional, social, educational, and mental health services as the Director finds will aid such children to attain their greatest potential, (2) the provision of appropriate activities to encourage the participation of parents of such children and the effective use of their services, and (3) such other training, technical assistance, evaluation, and follow-through activities as may be necessary or appropriate.

"(b) In carrying out sections 204 and 205, the Director shall carry out programs eligible for assistance under such sections, which provide legal advice and legal representation to persons when they are unable to afford the services of a private attorney, together with legal research and information as appropriate to mobilize the assistance of lawyers or legal institutions, or combinations thereof, to further the cause of justice among persons living in poverty: *Provided*, That the Director shall establish procedures to assure that the principal local bar associations in the area to be served by any proposed program of legal advice and representation are afforded an adequate opportunity to review the proposed program and to submit comments and recommendations thereon before such program is approved or funded."

HEALTH SERVICES

SEC. 216. Part A of title II of the Act is amended by adding at the end thereof the following new section: 78 Stat. 516. 42 USC 2781 *et seq.*

"COMPREHENSIVE HEALTH SERVICES PROGRAMS

"SEC. 211–2. (a) The Director is authorized to make grants to, or to contract with, public or private nonprofit agencies in order to provide assistance necessary for the development and implementation of comprehensive health services programs focused upon the needs of persons residing in urban or rural areas having high concentrations of poverty and a marked inadequacy of health services. Such programs shall be designed—

"(1) to make possible, with maximum feasible utilization of existing agencies and resources, the provision of comprehensive health services, including but not limited to preventive medical, diagnostic, treatment, rehabilitation, mental health, dental, and follow-up services, together with facilities and rehabilitation necessary in connection therewith; and

"(2) to assure that such services are made readily accessible to the residents of such areas, are furnished in a manner most responsive to their needs and with their participation, and wherever possible are combined with, or included within arrangements for providing, employment, education, social, or other assistance needed by the families and individuals served.

Before approving any program under this section, the Director shall consult with appropriate Federal, State, and local health agencies and take such steps, or impose such conditions, as may be required to make certain that the program will be carried on under competent professional supervision and that existing agencies providing services related to this section are furnished with all assistance necessary or appropriate in order to permit them to plan for participation in such program and for the necessary continuation of such services.

"(b) In carrying out this section, the Director shall formulate and carry out programs for the prevention of narcotic addiction and the rehabilitation of narcotic addicts. Such programs shall include provisions for the detoxification, guidance, training, and job placement of narcotic addicts.

"(c) The Director, either separately or as part of the annual report required under section 608, shall submit at least annually to the Congress a comprehensive statement describing the actions taken and progress made under this section and all other provisions of this Act in meeting the needs of the poor for expanded and improved health services. The Director shall also provide for studies of the nature and characteristics of health problems particularly significant to low-income persons. Report to Congress. 42 USC 2948.

"(d) The Director is authorized, after consultation with the Secretary of Health, Education, and Welfare, to secure (by grant or contract) objective studies of the overall operation of the programs authorized under this section, including their relationship to and impact on the adequacy and availability of all relevant programs and services for meeting total health needs. Reports of such studies, together with such comments and recommendations as the Director and the Secretary of Health, Education, and Welfare may care to offer, shall be submitted to the President and the Congress." Reports to President and Congress.

ADULT BASIC EDUCATION

78 Stat. 516.
42 USC 2781 *et seq.*

SEC. 217. Title II of the Act is amended by adding at the end thereof (after the section added by section 216) the following new section:

"SPECIAL PROJECTS ON ADULT BASIC EDUCATION

"SEC. 211–3. The Director is authorized to make grants to local educational agencies and to other public or private nonprofit agencies for the purpose of special projects in the field of adult basic education for low-income individuals over eighteen years of age whose lack of basic educational skills constitutes a substantial impairment of their ability to get or retain employment commensurate with their real ability. Such projects shall—

"(1) involve the use of innovative methods, systems, materials, or programs which the Director determines may have national significance or be of special value in promoting effective programs under this title,

"(2) involve activities in adult basic education which the Director determines are so coupled with other Federal, federally assisted, State, or local programs, as to have unusual promise in promoting a comprehensive or coordinated approach to the problems of low-income individuals with basic educational deficiencies, or

"(3) show promise of enabling persons receiving welfare payments or other forms of public assistance to obtain employment which will permit discontinuance of such assistance."

TITLE II PROGRAMS—DURATION

SEC. 218. Part D of title II of the Act is amended to read as follows:

"PART D—DURATION OF PROGRAM

"SEC. 221. The Director shall carry out the programs provided for in this title during the fiscal year ending June 30, 1967, and the three succeeding fiscal years. For each such fiscal year only such sums may be appropriated as the Congress may authorize by law.

TITLE III—AMENDMENTS TO TITLE III OF THE ACT

RURAL AREAS—LOAN AUTHORITY AND INDEMNITY PAYMENTS

42 USC 2851.

SEC. 301. (a) Section 302(a) of the Act is amended by striking out "exceeding $2,500 in the aggregate" and inserting in lieu thereof "resulting in an aggregate indebtedness of more than $3,500 at any one time".

(b) Section 305(f) of the Act is amended by—

(1) inserting "(1)" immediately after "*Provided*, That"; and

(2) inserting immediately before the period at the end thereof a semicolon and the following: "and (2) a cooperative organization formed by and consisting of members of an Indian tribe (including any tribe with whom the special Federal relationship with Indians has been terminated) engaged in the production of agricultural commodities, or in manufacturing products, on an Indian reservation (or former reservation in the case of tribes with whom the special Federal relationship with Indians has been

terminated) shall not be regarded as a cooperative organization within the purview of this clause".

(c) Section 331(c) of the Act is amended by striking out "June 30, 1966" and inserting in lieu thereof "June 30, 1967". 78 Stat. 525; 79 Stat. 977. 42 USC 2881.

TITLE III PROGRAMS—DURATION

SEC. 302. Part C of title III of the Act is amended to read as follows: 42 USC 2871.

"PART C—DURATION OF PROGRAM

"SEC. 321. The Director shall carry out the programs provided for in this title during the fiscal year ending June 30, 1967, and the three succeeding fiscal years. For each such fiscal year only such sums may be appropriated as the Congress may authorize by law."

TITLE IV—AMENDMENTS TO TITLE IV OF THE ACT

SEC. 401. Sections 402, 405, and 406 of the Act are amended by striking out "Director" where it appears in such sections and inserting in lieu thereof "Administrator of the Small Business Administration". 42 USC 2902, 2905, 2906.

SEC. 402. (a) Section 402 of the Act is hereby redesignated section 402(a) and there is added at the end thereof a new subsection (b) as follows:

"(b) The Director is authorized to make grants to, or contract with, public or private nonprofit agencies, or combinations thereof, to pay all or part of the costs necessary to enable such agencies to provide screening, counseling, management guidance, or similar assistance with respect to persons or small business concerns which receive or may be eligible for assistance under subsection (a). Financial assistance under this subsection shall be subject to the provisions of section 208 of this Act." 42 USC 2788.

SEC. 403. Sections 403 and 404 of the Act are hereby repealed. Repeal. 42 USC 2903, 2904.

SEC. 404. Section 407 of the Act is amended to read as follows: 42 USC 2907.

"DURATION OF PROGRAM

"SEC. 407. The Administrator of the Small Business Administration shall carry out the programs provided for in this title during the fiscal year ending June 30, 1967, and the three succeeding fiscal years."

SEC. 405. Section 402 of the Act is amended by inserting "(a)" after "SEC. 402." and by adding at the end thereof the following new subsection:

"(b) To the extent necessary or appropriate to carry out the programs provided for in this title the Administrator of the Small Business Administration shall have the same powers as are conferred upon the Director by section 602 of this Act." *Post*, p. 1468.

SEC. 406. Sections 405, 406, and 407 of the Act, as amended by these Economic Opportunity Amendments of 1966, are respectively renumbered as sections 403, 404, and 405 of the Act. 42 USC 2942.

SEC. 407. Section 606 of the Act is amended by striking out "and IV" where it appears in subsections (a) and (d) thereof. 42 USC 2946.

TITLE V—REVISION OF TITLE V OF THE ACT

78 Stat. 527.
42 USC 2921-2923.

SEC. 501. (a) Title V of the Act is amended to read as follows:

"TITLE V—WORK EXPERIENCE AND TRAINING PROGRAMS

"STATEMENT OF PURPOSE

"SEC. 501. It is the purpose of this title to expand the opportunities for constructive work experience and other needed training available to persons (including workers in farm families with less than $1,200 net family income, unemployed heads of families and other needy persons) who are unable to support themselves or their families.

"TRANSFER OF FUNDS

"SEC. 502. In order to permit the carrying out of work experience and training programs meeting the criteria set forth in part E of title II of the Manpower Development and Training Act of 1962, the Director is authorized to transfer funds to the Secretary of Health, Education, and Welfare to enable him (1) to make payments under section 1115 of the Social Security Act for experimental, pilot, or demonstration projects which provide pretraining services and basic maintenance, health, family, basic education, day care, counseling, and similar supportive services required for such programs, and (2) to reimburse the Secretary of Labor for carrying out the activities described in such part E of title II of the Manpower Development and Training Act of 1962. Costs of such projects and activities shall, notwithstanding the provisions of the Social Security Act and the Manpower Development and Training Act of 1962, be met entirely from funds appropriated to carry out this title: *Provided*, That such funds may not be used to assist families and individuals insofar as they are otherwise receiving or eligible to receive assistance or social services through a State plan approved under titles I, IV, X, XIV, XVI, or XIX of the Social Security Act.

Post, p. 1475.

76 Stat. 192.
42 USC 1315.

42 USC 301, 601, 1201, 1351, 1381, 1396.

"LIMITATIONS ON WORK EXPERIENCE AND TRAINING PROGRAMS

"SEC. 503. (a) The provisions of paragraphs (1) to (6), inclusive, of section 409 of the Social Security Act, unless otherwise inconsistent with the provisions of this title, shall be applicable with respect to work experience and training programs assisted with funds under this title. The costs of such programs to the United States shall, notwithstanding the provisions of such Act, be met entirely from funds appropriated or allocated to carry out the purpose of this title.

76 Stat. 186.
42 USC 609.

"(b) Work experience and training programs shall be so designed that participation of individuals in such programs will not ordinarily exceed 36 months, except that nothing in this subsection shall prevent the provision of necessary and appropriate follow-up services for a reasonable period after an individual has completed work experience and training.

"(c) Not more than 12½ percent of the sums appropriated or allocated for any fiscal year to carry out the purposes of this title shall be used within any one state. In the case of any work experience and training program approved on or after July 1, 1968, not more than 80

percent of the costs of projects or activities referred to in section 502 may be paid from funds appropriated or allocated to carry out this title, unless the Secretary of Health, Education, and Welfare determines, pursuant to regulations prescribed by him establishing objective criteria for such determinations, that assistance in excess of such percentage is required in furtherance of the purposes of this title. Non-Federal contributions may be in cash or in kind, fairly evaluated, including but not limited to plant, equipment, and services.

"DURATION OF PROGRAMS

"SEC. 504. The Director shall carry out the programs provided for in this title during the fiscal year ending June 30, 1967, and the three succeeding fiscal years. For each such fiscal year only such sums may be appropriated as the Congress may authorize by law.

"TRANSITION

"SEC. 505. The Secretary of Labor is authorized to provide work experience and training programs authorized by section 261(a) (3) and (4) of part E of title II of the Manpower Development and Training Act of 1962, commencing July 1, 1967. The Secretary of Health, Education, and Welfare is authorized to provide such work experience and training programs through June 30, 1967, and may also continue to completion those work experience and training programs commenced prior to that date, but in no event shall such programs be extended beyond June 30, 1968. After June 30, 1967, the Secretary of Health, Education, and Welfare, pursuant to agreement with the Secretary of Labor which shall include provisions for joint evaluation and approval of the training and work experience aspect of each project or program, may also— *Post*, p. 1475.

"(1) with the concurrence of the Secretary of Labor, renew existing projects and programs, or develop and provide new projects or programs, to accomplish the purposes of this title and of part E of title II of the Manpower Development and Training Act of 1962; and

"(2) with the concurrence of the Secretary of Labor, develop and provide other work experience and training programs pursuant to such part E, with respect to such projects or parts of projects which the Secretary of Labor is unable to provide after being given notice and a reasonable opportunity to do so.

Before July 1, 1967, the Secretary of Health, Education, and Welfare may, for the purposes of this title and part E of title II of the Manpower Development and Training Act of 1962, utilize the services and facilities available under the manpower development and utilization programs administered by the Department of Labor which may include, but not be limited to, testing, counseling, job referral and follow-up services required to assist participants in securing and obtaining employment, training opportunities, either on or off the job, available under the Manpower Development and Training Act of 1962, and relocation assistance to involuntarily unemployed individuals in accordance with the standards prescribed in section 104 of the Manpower Development and Training Act of 1962, and shall compensate the Secretary of Labor for the reasonable costs thereof either by advance or reimbursement." 79 Stat. 76.
42 USC 2572b.

TITLE VI—AMENDMENTS TO TITLE VI OF THE ACT

ELDERLY POOR

78 Stat. 528.
42 USC 2941.

SEC. 601. (a) Section 601(a) of the Act is amended by striking out "three" in the third sentence thereof and inserting in lieu thereof "four".

79 Stat. 978.
42 USC 2950.

(b) Section 610 of the Act is amended by inserting at the end thereof the following: "The Director shall carry out such investigations and studies, including consultations with appropriate agencies and organizations, as may be necessary (1) to develop programs providing employment opportunities, public service opportunities, and education for the elderly poor under the provisions of this Act, and (2) to determine and recommend to the President and the Congress such programs requiring additional authority and the necessary legislation to provide such authority."

LIAISON BETWEEN AGENCIES

42 USC 2942.

SEC. 602. Section 602(d) of the Act is amended by adding immediately before the semicolon at the end thereof the following: "subject to provisions to assure the maximum possible liaison between the Office of Economic Opportunity and such other agencies at all operating levels, which shall include the furnishing of complete operational information by such other agencies to the Office of Economic Opportunity and the furnishing of such information by such Office to such other agencies".

ELIMINATION OF SPECIAL PRINTING AUTHORITY OF DIRECTOR

SEC. 603. Section 602(m) of the Act is amended to read as follows:

"(m) expend funds made available for purposes of this Act—

"(1) for printing and binding, in accordance with applicable law and regulation; and

"(2) without regard to any other law or regulation, for rent of buildings and space in buildings and for repair, alteration, and improvement of buildings and space in buildings rented by him; but the Director shall not utilize the authority contained in this subparagraph (2)—

"(A) except when necessary to obtain an item, service, or facility, which is required in the proper administration of this Act, and which otherwise could not be obtained, or could not be obtained in the quantity or quality needed, or at the time, in the form, or under the conditions in which, it is needed, and

"(B) prior to having given written notification to the Administrator of General Services (if the exercise of such authority would affect an activity which otherwise would be under the jurisdiction of the General Services Administration) of his intention to exercise such authority, the item, service, or facility with respect to which such authority is proposed to be exercised, and the reasons and justifications for the exercise of such authority; and".

ADMINISTRATION—POLITICAL ACTIVITIES

SEC. 604. Section 603 of the Act is amended to read as follows: 78 Stat. 530; 79 Stat. 977. 42 USC 2943.

"POLITICAL ACTIVITIES

"SEC. 603. (a) For purposes of chapter 15 of title 5 of the United States Code any overall community action agency which assumes responsibility for planning, developing, and coordinating community-wide antipoverty programs and receives assistance under this Act shall be deemed to be a State or local agency; and for purposes of clauses (1) and (2) of section 1502(a) of such title any agency receiving assistance under this Act (other than part C of title I) shall be deemed to be a State or local agency. *Ante*, p. 403.

"(b) The Director, after consultation with the Civil Service Commission, is authorized to issue such regulations or impose such requirements as may be necessary or appropriate to supplement the provisions of subsection (a) of this section or otherwise to insure that programs assisted under this Act are not carried on in a manner involving the use of program funds, the provision of services, or the employment or assignment of personnel in a manner supporting, or resulting in the identification of such program with, any partisan political activity or any activity designed to further the election or defeat of any candidate for public office."

NATIONAL ADVISORY COUNCIL ON ECONOMIC OPPORTUNITY

SEC. 605. Section 605 of the Act is amended to read as follows: 42 USC 2945.

"NATIONAL ADVISORY COUNCIL ON ECONOMIC OPPORTUNITY

"SEC. 605. (a) There is hereby established in the Office a National Advisory Council on Economic Opportunity (hereinafter referred to as the Advisory Council), to be composed of twenty-one members appointed, for staggered terms and without regard to the civil service laws, by the President. Such members shall be representative of the public in general and appropriate fields of endeavor related to the purposes of this Act. The President shall designate the chairman from among such members. The Advisory Council shall meet at the call of the chairman but not less often than four times a year. The Director shall be an ex officio member of the Advisory Council.

"(b) The Advisory Council shall—

"(1) advise the Director with respect to policy matters arising in the administration of this Act; and

"(2) review the effectiveness and the operation of programs under this Act and make recommendations concerning (A) the improvement of such programs, (B) the elimination of duplication of effort, and (C) the coordination of such programs with other Federal programs designed to assist low income individuals and families.

Such recommendations shall include such proposals for changes in this Act as the Advisory Council deems appropriate.

"(c) The Advisory Council shall make an annual report of its findings and recommendations to the President not later than March 31 of each calendar year beginning with the calendar year 1967. The President shall transmit each such report to the Congress together with his comments and recommendations." Report to President and Congress.

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ADMINISTRATION—COMPARABILITY OF WAGES

78 Stat. 528.
42 USC 2941 *et seq.*

SEC. 606. Part A of title VI of the Act is amended by adding at the end thereof the following new section:

"COMPARABILITY OF WAGES

"SEC. 610–1. (a) The Director shall take such action as may be necessary to assure that persons employed in carrying out programs financed under part A of title I or part A of title II (except a person compensated as provided in section 602) shall not receive compensation at a rate which is (1) in excess of the average rate of compensation paid in the area where the program is carried out to persons providing substantially comparable services, or in excess of the average rate of compensation paid to persons providing substantially comparable services in the area of the person's immediately preceding employment, whichever is higher or (2) less than the minimum wage rate prescribed in section 6(a)(1) of the Fair Labor Standards Act of 1938.

42 USC 2711, 2781.

Ante, p. 838.

Report to President and Congress.

"(b) Not later than sixty days after the close of the fiscal year 1967 and each fiscal year thereafter the Director shall prepare and submit to the President for submission to the Congress a list of the names of all officers or employees whose compensation is subject to the limitations set forth in subsection (a) of this section and who were receiving at the end of such fiscal year a salary of $10,000 or more per year, together with the amount of compensation paid to each such person and the amount of such compensation paid from funds advanced or granted pursuant to this Act. No grant, contract or agreement shall be made under any of the provisions of this Act referred to in subsection (a) of this section which does not contain adequate provisions to assure the furnishing of information required by the preceding sentence.

"(c) No person whose compensation exceeds $6,000 per annum and is paid pursuant to any grant, contract, or agreement authorized under part A of title I or part A of title II (except a person compensated as provided in section 602) shall be employed at a rate of compensation which exceeds by more than 20 percent the salary which he was receiving in his immediately preceding employment, but the Director may grant exceptions for specific cases. In determining salary in preceding employment for one regularly employed for a period of less than 12 months per year, the salary shall be adjusted to an annual basis."

COORDINATION OF PROGRAMS WITHIN EXECUTIVE BRANCH

SEC. 607. Section 611 of the Act is amended by adding at the end thereof the following:

"(c) It shall be the responsibility of the Director, the Secretary of Labor, the Secretary of Health, Education, and Welfare, and the heads of all other departments and agencies concerned, acting through the President's Committee on Manpower, to provide for, and take such steps as may be necessary and appropriate to implement, the effective coordination of all programs and activities within the executive branch of the Government relating to the training of individuals for the purpose of improving or restoring employability.

"(d) The Secretary of Labor, pursuant to such agreements as may be necessary or appropriate (which may include arrangements for reimbursement), shall—

"(1) be responsible for assuring that the Federal-State employment service provides and develops its capacity for providing

maximum support for the programs described in subsection (c); and

"(2) obtain from the Secretary of Commerce, the Secretary of Health, Education, and Welfare, the Director of the Office of Economic Opportunity, and the head of any other Federal agency administering a training program, such employment information as will facilitate the placement of individuals being trained."

INFORMATION—CATALOG AND DISSEMINATION

SEC. 608. Section 613 of the Act is amended by inserting "(a)" after "SEC. 613." and by adding at the end thereof the following new subsections: 78 Stat. 533. 42 USC 2963.

"(b) The Director shall publish and maintain on a current basis, a catalog of Federal programs relating to individual and community improvement. The Director is further authorized to make grants from funds appropriated to carry out title II of this Act, to States and communities to establish information service centers for the collection, correlation, and distribution of information required to further the purposes of this Act. 42 USC 2781-2831.

"(c) In order to insure that all Federal programs related to the purposes of this Act are utilized to the maximum possible extent, and in order to insure that all appropriate officials are kept fully informed of such programs, the Director shall establish procedures to assure prompt distribution to States and local agencies of all current information, including administrative rules, regulations and guidelines, required by such agencies for the effective performance of their responsibilities."

TITLE VI PROGRAMS—DURATION

SEC. 609. Section 615 of the Act is amended to read as follows: 42 USC 2965.

"DURATION OF PROGRAM

"SEC. 615. The Director shall carry out the programs provided for in this title during the fiscal year ending June 30, 1967, and the three succeeding fiscal years. For each such fiscal year only such sums may be appropriated as the Congress may authorize by law."

COORDINATION—TRANSFERS OF FUNDS

SEC. 610. Section 616 of the Act is amended by inserting after "this Act," the following: "or any Act authorizing appropriations for any such title (other than part C of title I),".

ADDITIONAL SUPER GRADES

SEC. 611. Title VI of the Act is amended by inserting after section 617 the following new section:

"LIMITATION ON ADDITIONAL SUPER GRADES

"SEC. 618. No additional positions above those authorized on the date of enactment of this section shall be created or filled in fiscal year ending June 30, 1967 in the classification categories of GS 16, 17, and 18 of the General Schedule of section 5332, title 5, United States Code in the Office of Economic Opportunity and its field offices." *Ante*, pp. 451, 288, 467.

ADMINISTRATIVE EXPENSES

78 Stat. 528.
42 USC 2941 *et seq.*

SEC. 612. Title VI of the Act is amended by inserting after section 618 the following new section:

"LIMITATION ON FEDERAL ADMINISTRATIVE EXPENSES

"SEC. 619. The total administrative expenses, including the compensation of Federal employees, incurred by Federal agencies under the authority of this Act for any fiscal year shall not exceed ten percent of the amount authorized to be appropriated by this Act for that year: *Provided, however*, That grants, subsidies, and contributions, and payments to individuals, other than Federal employees shall not be counted as an administrative expense."

PRIVATE ENTERPRISE PARTICIPATION

SEC. 614. (a) Title VI of the act is amended by inserting after section 619 (added by section 612) the following new section:

"PRIVATE ENTERPRISE PARTICIPATION

"SEC. 620. The Director and the heads of any other Federal departments or agencies to which the conduct of programs described in this Act have been delegated shall take such steps as may be desirable and appropriate to insure that the resources of private enterprise are employed to the maximum feasible extent in the programs described in this Act. The Director and such other agency heads shall submit at least annually to the Congress a joint or combined report describing the actions taken and the progress made under this section."

Report to Congress.

42 USC 2701.

(b) Section 2 of the Act is amended by adding at the end thereof the following new paragraph: "It is the sense of the Congress that it is highly desirable to employ the resources of the private sector of the economy of the United States in all such efforts to further the policy of this Act."

TITLE VII—TECHNICAL AMENDMENT TO TITLE VII OF THE ACT

42 USC 2981.

SEC. 701. (a) Section 701(a) of the Act is amended by striking out "and XVI" and inserting in lieu thereof "XVI, and XIX".

79 Stat. 343.
42 USC 1396.

(b) No funds to which a State is otherwise entitled under title XIX of the Social Security Act for any period before October 1, 1967, shall be withheld by reason of any action taken pursuant to a State statute which prevents such State from complying with the requirements resulting from the amendment made by subsection (a).

TITLE VIII—REVISION OF PROVISIONS RELATING TO VISTA

SEC. 801. The Act is amended by adding at the end thereof the following new title:

"TITLE VIII—VOLUNTEERS IN SERVICE TO AMERICA

"STATEMENT OF PURPOSE

"SEC. 801. It is the purpose of this title to enable and encourage volunteers to participate in a personal way in the war on poverty, by living and working among deprived people of all ages in urban areas,

rural communities, on Indian reservations, in migrant worker camps, and Job Corps camps and centers; to stimulate, develop and coordinate programs of volunteer training and service; and, through such programs, to encourage individuals from all walks of life to make a commitment to combating poverty in their home communities, both as volunteers and as members of the helping professions.

"AUTHORITY TO ESTABLISH VISTA PROGRAM

"SEC. 802. (a) The Director is authorized to recruit, select, train, and—

"(1) upon request of State or local agencies or private nonprofit organizations, refer volunteers to perform duties in furtherance of programs combating poverty at a State or local level; and

"(2) in cooperation with other Federal, State, or local agencies involved, assign volunteers to work (A) in meeting the health, education, welfare, or related needs of Indians living on reservations, of migratory workers and their families, or of residents of the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, or the Trust Territory of the Pacific Islands; (B) in the care and rehabilitation of the mentally ill or mentally retarded under treatment at nonprofit mental health or mental retardation facilities assisted in their construction or operation by Federal funds; and (C) in connection with programs or activities authorized, supported, or of a character eligible for assistance under this Act.

"(b) The referral or assignment of volunteers under this section shall be on such terms and conditions (including restrictions on political activities that appropriately recognize the special status of volunteers living among the persons or groups served by programs to which they have been assigned) as the Director may determine; but volunteers shall not be so referred or assigned to duties or work in any State, nor shall programs under section 805 be conducted in any State without the consent of the Governor.

"VOLUNTEER SUPPORT

"SEC. 803. The Director is authorized to provide to all volunteers during training pursuant to section 802(a) and to volunteers assigned pursuant to section 802(a)(2) such stipend, not to exceed $50 per month (or, in the case of volunteer leaders designated in accordance with standards prescribed by the Director, not to exceed $75 per month), such living, travel, and leave allowances, and such housing, transportation (including travel to and from the place of training), supplies, equipment, subsistence, clothing, and health and dental care as the Director may deem necessary or appropriate for their needs.

"APPLICATION OF PROVISIONS OF FEDERAL LAW

"SEC. 804. (a) Each volunteer under section 802 shall take and subscribe to an oath or affirmation in the form prescribed by section 104(d) of this Act, and the provisions of section 1001 of title 18, United States Code, shall be applicable with respect to such oath or

79 Stat. 973.
42 USC 2714.
62 Stat. 749.

affirmation; but except as provided in subsection (b) of this section, such volunteers shall not be deemed to be Federal employees and shall not be subject to the provisions of laws relating to Federal employment, including those relating to hours of work, rates of compensation, and Federal employee benefits.

"(b) All volunteers during training pursuant to section 802(a) and such volunteers as are assigned pursuant to section 802(a)(2) shall be deemed Federal employees to the same extent as enrollees of the Job Corps under section 106 (b), (c), and (d) of this Act except that for purposes of the computation described in paragraph (2)(B) of section 106(c) the monthly pay of a volunteer shall be deemed to be that received under the entrance salary for GS–7 of the General Schedule of section 5332, title 5, United States Code.

Ante, pp. 288, 467.

"(c) For the purposes of subchapter III, chapter 73 of title V of the United States Code, a volunteer under this title shall be deemed to be a person employed in the executive branch of the Federal Government.

Ante, p. 525.

"SPECIAL PROGRAMS AND PROJECTS

"SEC. 805. The Director is authorized to conduct, or to make grants, contracts, or other arrangements with appropriate public or private nonprofit organizations for the conduct of, special programs in furtherance of the purposes of this title. Such programs shall be designed to encourage more effective or better coordinated use of volunteer services, including services of low-income persons, or to make opportunities for volunteer experience available, under proper supervision and for appropriate periods, to qualified persons who are unable to make long-term commitments or who are engaged in or preparing to enter work where such experience may be of special value and in the public interest. Individuals who serve or receive training in such programs shall not, by virtue of such service or training, be deemed to be Federal employees and shall not be subject to the provisions of laws relating to Federal employment, including those related to hours of work, rates of compensation, and Federal employee benefits; except that such individuals who receive their principal support or compensation with respect to such service or training directly from the Director or his agent for payment shall be deemed Federal employees to the same extent as volunteers assigned pursuant to section 802(a)(2) of this Act. Not to exceed 15 per centum of the sums appropriated or allocated from any appropriation to carry out this title for any fiscal year may be used for programs under this section.

"DURATION OF PROGRAM

"SEC. 806. The Director shall carry out the programs provided for in this title during the fiscal year ending June 30, 1967, and the three succeeding fiscal years. For each such fiscal year only such sums may be appropriated as the Congress may authorize by law."

TITLE IX—TECHNICAL AMENDMENTS

SEC. 901. (a) Title I of the Act is amended by inserting immediately before section 110 a heading for such section to read as follows: 78 Stat. 511. 42 USC 2720.

"YOUTH CONSERVATION CORPS"

(b) Title II of the Act is amended by redesignating section 219 of part C as section 219–1. 42 USC 2821.

(c) Section 213 of the Act is amended by striking out "this section" and inserting in lieu thereof "section 214". 42 USC 2802.

(d) Section 604(b) of the Act is amended by striking out "Housing and Home Finance Administrator" and inserting in lieu thereof "Secretary of Housing and Urban Development". 42 USC 2944.

TITLE X—AMENDMENTS TO MANPOWER DEVELOPMENT AND TRAINING ACT OF 1962

SEC. 1001. (a) The Manpower Development and Training Act of 1962 is amended by inserting the following after the period at the end of section 201: "Whenever appropriate, the Secretary of Labor shall coordinate and provide for combinations of programs, to be pursued concurrently or sequentially, under this Act with programs under other Federal Acts, where the purposes of this Act would be accomplished thereby." 76 Stat. 25. 42 USC 2581.

(b) The Manpower Development and Training Act of 1962 is amended by adding at the end of section 203(c) the following: "Notwithstanding any provision to the contrary in this subsection or in subsection (h), the Secretary may refer any individual who has completed a program under part B of title I of the Economic Opportunity Act of 1964 to training under this Act, and such individual may be paid a training allowance as provided in section 203(a) of this Act without regard to the requirements imposed on such payments by the preceding sentences of subsection (c) or by subsection (h) of this section. Such payments shall not exceed the average weekly gross unemployment compensation payment (including allowances for dependents) for a week of total unemployment in the State making such payments during the most recent four-calendar-quarter period for which such data are available. Such persons shall not be deemed youths for the purpose of applying the provision under this subsection limiting the number of youths who may receive training allowances." 79 Stat. 78. 42 USC 2583. *Ante*, p. 1454.

(c) The Manpower Development and Training Act of 1962 is amended by inserting the following after part D of title II: *Ante*, p. 1437.

"PART E—WORK EXPERIENCE AND TRAINING PROGRAMS

"SEC. 261. (a) The Secretary of Labor in cooperation with the Secretary of Health, Education, and Welfare shall provide, under this part, programs for needy persons who require work experience or special family and supportive services, as well as training, in order that they may be assisted to secure and hold regular employment in a competitive labor market. Such programs shall—

"(1) provide for the selection of participants pursuant to procedures and criteria jointly prescribed by the Secretary of Labor and the Secretary of Health, Education, and Welfare;

"(2) include pretraining services and basic maintenance, health, family and day care, counseling, and similar social services, and basic education, as provided by the Secretary of Health, Education, and Welfare pursuant to section 502 of the Economic Opportunity Act of 1964, as amended;

Ante, p. 1466.

"(3) provide through agreements with appropriate public or private nonprofit agencies, work experience to the extent required to assist participants in developing necessary work attitudes or to prepare them for work or training involving the acquisition of needed skills;

"(4) provide testing, counseling, training either on or off the job (including classroom instruction where needed through appropriate arrangements agreed to by the Secretary of Labor and the Secretary of Health, Education, and Welfare), to assist participants to develop their occupational potential, improve their occupational level and secure promotion or advancement;

"(5) provide, through appropriate arrangements with employers, labor organizations, and other public and private agencies, for development where needed of additional employment opportunities for participants, for job referral and follow-up services required to assist participants in securing and retaining employment and securing possibilities for advancement; and

"(6) provide, in accordance with the criteria prescribed in section 104 of this Act, relocation assistance to involuntarily unemployed individuals where the Secretary of Labor determines they cannot reasonably be expected to secure full-time employment in the community in which they reside.

79 Stat. 76.
42 USC 2572b.

"(b) In developing and approving programs under this part, the Secretary of Labor shall give priority to programs with a high-training potential and which afford the best prospects for contributing to the upward mobility of participants.

"(c) Notwithstanding any other provision of this Act, the provisions of section 503 of the Economic Opportunity Act of 1964, as amended, shall govern the use and apportionment among the several States of funds provided pursuant to such Act for the purpose of carrying out this part."

Ante, p. 1466.

TITLE XI—AMENDMENTS TO CERTAIN OTHER ACTS

SEC. 1101. (a) Section 205(b)(2)(A)(iv) of the National Defense Education Act of 1958 is amended by striking out "section 603" and inserting in lieu thereof "title VIII".

79 Stat. 979.
20 USC 425.

(b)(1) Section 427(a)(2)(C) of the Higher Education Act of 1965 is amended (1) by striking out "or" before "(iii)", and (2) by inserting immediately after "Peace Corps Act," the following: "or (iv) not in excess of three years during which the borrower is in service as a volunteer under title VIII of the Economic Opportunity Act of 1964,".

79 Stat. 1238.
20 USC 1077.

Ante, p. 1472.

(2) The amendments made by this section shall not apply to any loan outstanding on the effective date of this Act without the consent of the borrowers.

SEC. 1102. Clause (3) of section 401(b) of the Public Works and Economic Development Act of 1965 is amended to read as follows: 79 Stat. 561. 42 USC 3161.

"(3) no area shall be designated which does not have a population of at least one thousand five hundred persons, except that this limitation shall not apply to any area designated under section 401(a)(3); and".

TITLE XII—GENERAL PROVISIONS

SEC. 1201. No part of the funds appropriated under this Act to carry out the provisions of the Economic Opportunity Act of 1964 shall be used to provide payments, assistance, or services, in any form, with respect to any individual who is convicted, in any Federal, State, or local court of competent jurisdiction, of inciting, promoting, or carrying on a riot, or any group activity resulting in material damage to property or injury to persons, found to be in violation of Federal, State, or local laws designed to protect persons or property in the community concerned. Prohibition on payments to persons inciting riots.

Approved November 8, 1966.

Public Law 89-795

AN ACT

November 8, 1966
[H.R. 11555]

To provide a border highway along the United States bank of the Rio Grande River in connection with the settlement of the Chamizal boundary dispute between the United States and Mexico.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Secretary of Transportation, hereinafter referred to as the Secretary, is authorized to (1) construct a border highway in the city of El Paso, Texas, between the approximate point of the beginning of the rectified boundary channel, two blocks west of Santa Fe Street in El Paso, thence along the international boundary to the International Bridge at Zaragosa Road—about twelve and a half miles east: *Provided*, That the design plans and specifications for this highway shall be developed to meet design and construction standards established by the Secretary; that the Secretary may work through the Texas State Highway Department in accomplishing any part of this project; that the planning, design, and construction schedule, and works shall be subject to review by the United States Commissioner, International Boundary and Water Commission, United States and Mexico, to assure coordination with the relocation of the river channel and relocation of related facilities, pursuant to the American-Mexican Chamizal Convention Act of 1964 (78 Stat. 184): *And provided further*, That the Secretary may at his discretion request that the United States Commissioner, International Boundary and Water Commission, plan and perform such part of the engineering and construction of the highway as may be warranted to assure coordination and efficient construction, and the Secretary may transfer to the Secretary of State funds necessary for such purpose; (2) acquire lands necessary for the border highway in accordance with the approved plans, through the United States Commissioner, International Boundary and Water Commission: *Provided*, That the provisions of the American-Mexican Chamizal Convention Act of 1964 (78 Stat. 184) for the acquisition of lands

El Paso, Tex. Border highway.

22 USC 277d-17 note.