

Rosen	Slotkin	Warnock
Rounds	Smith	Welch
Schatz	Sullivan	Whitehouse
Schmitt	Thune	Wicker
Schumer	Tillis	Wyden
Scott (SC)	Tuberville	Young
Shaheen	Van Hollen	
Sheehy	Warner	

NAYS—15

Bennet	Lee	Paul
Booker	Lummis	Sanders
Hickenlooper	Markey	Schiff
Johnson	Murphy	Scott (FL)
Kim	Padilla	Warren

NOT VOTING—3

Hagerty	Moody	Peters
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The bill (H.R. 6938) was passed.
 The PRESIDING OFFICER (Mr. HUSTED). The Senator from Maine.

MORNING BUSINESS

Ms. COLLINS. Mr. President, I ask unanimous consent that the Senate be in a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

REMEMBERING REVEREND CHESTER LEONARD CAVIL

Mr. GRASSLEY. Mr. President, today I pay tribute to a native Iowan who left this good Earth on November 26, 2025. With his loving wife at his bedside, Rev. Chester Leonard Cavil was welcomed home at age 77.

Now, Mr. Cavil and I crossed paths decades ago because of my sister Bunny Wiegmann. My oldest sister worked her entire career at F.W. Woolworth's in Cedar Falls, IA. She was the bookkeeper for the business.

Back then, women didn't run the store, at least not officially. But I know that Bunny ran the show. As part of her responsibilities, she trained all the employees and was assigned to train the incoming store manager. That happened to be Mr. Cavil. They worked together at Woolworth's for 12 years. Bunny continued her job there as bookkeeper for a total of 45 years.

During his time as store manager, Bunny and Mr. Cavil became good friends. To be sure, their friendship lasted long after he left Woolworth's. Bunny always called him Mr. Cavil, a sign of respect in the workplace. Most of their friendship was long distance. Bunny and her husband Ed traveled to Chicago to celebrate Mr. Cavil's wedding to his beloved wife Ruby in 1986.

Thinking back, I would have to say their friendship was the reason Mr. Cavil became one of my earliest—and most visible—supporters.

At the time, I was serving in the State legislature. In early 1974, I decided to run for the House of Representatives when H.R. Gross announced his retirement.

When I decided to run for Iowa's Third Congressional District, which included the Cedar Falls-Waterloo area, Mr. Cavil wanted to help. Of course, back then, there wasn't such thing as

advertising on social media. You did it the old-fashioned way. Mr. Cavil offered to put a larger-than-life sign that said "Grassley for Congress" anchored on top of his car. Turned out, that 24/7 kind of advertising was worth its weight in gold—and it was free.

Looking back, I would say he went out on a political limb to help me get elected. Every day, Mr. Cavil parked his car with the big blue and white sign anchored on top in the front of the shopping center. Remember, this is before online shopping. So, that sign caught the attention of countless customers in 1974, from the primaries all the way to election day that November.

But perhaps most noteworthy was where Mr. Cavil drove his car home every night and parked: his urban neighborhood in Waterloo. I am sure many of his neighbors didn't have the slightest idea who CHUCK GRASSLEY even was. For those who knew my political party, I am surprised the sign didn't get ripped off the roof. Either way, the giant "Grassley for Congress" sign on top of his car certainly raised my name recognition. And to have his backing made a difference—nothing beats retail politics. I will never forget his steadfast support and loyalty to Bunny.

After my election to Congress, Mr. Cavil and his wife kept in touch over the years. After I was elected to the Senate, they visited my office in Washington, DC, a couple of times. The Cavils raised a family and built their life together in Georgia, where they launched a couple of businesses and Mr. Cavil followed his vocational calling. He volunteered for decades as a chaplain and was ordained a Baptist minister. Reverend Cavil immersed himself in his ministry, teaching Sunday school, Bible studies and performing weddings and funerals for the faithful.

Barbara and I extend our condolences to his loving wife Ruby, as well as his children, grandchildren, and entire extended family. I have no doubt Mr. Cavil and Bunny have enjoyed reminiscing about the good old days at Woolworth's.

RECOGNIZING THE FALL 2025 SENATE PAGE CLASS

Mr. THUNE. Mr. President, I ask unanimous consent that a list of the fall 2025 Senate Page class be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

Nikita Bates, Cecilia Bleyer, Cheyenne Brindac, Elizabeth Cannon, Hunter Coy, Ian Goff, Reagan Grau, Lucas Hogan, Everett Jennings, Addison Norris, Caden Perkins, Chloe Quinn, Ahliya Roy, Luke Stanton, Evelyn Szauskellis, Maureen Bai, Jacqueline Belliveau, Nicholas Cellini, John Ciok, Gabriel Frech, Lilliana Grinberg, Steven Jiang, Sadie Jordan, Naisha Maheshwari, Jace Miles, Chris Qian, Emma Russ, George Solomon.

ARMS SALES NOTIFICATION

Mr. RISCH. Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY COOPERATION AGENCY, Washington, DC.

Hon. MIKE JOHNSON, Speaker of the House, House of Representatives, Washington, DC.

DEAR MR. SPEAKER: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 24-121, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Iraq for defense articles and services estimated to cost \$110 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely, MICHAEL F. MILLER, Director.

Enclosures.

DEFENSE SECURITY COOPERATION AGENCY, Washington, DC.

Hon. JAMES E. RISCH, Chairman, Committee on Foreign Relations, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 24-121, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Iraq for defense articles and services estimated to cost \$110 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely, MICHAEL F. MILLER, Director.

Enclosures.

DEFENSE SECURITY COOPERATION AGENCY, Washington, DC.

Hon. BRIAN MAST, Chairman, Committee on Foreign Affairs, House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 24-121, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Iraq for defense articles and services estimated to cost \$110 million. We will issue

a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

TRANSMITTAL NO. 24-121

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of Iraq.

(ii) Total Estimated Value:

Major Defense Equipment* \$0.

Other \$110 million.

Total \$110 million.

Funding Source: National Funds.

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase: Foreign Military Sales (FMS) case IQ-B-APT was below congressional notification threshold at \$46 million (\$0 in MDE) and included Very Small Aperture Terminals (VSAT); VSAT modems; VSAT hubs; L-band tactical satellite service (L-TAC) manpacks; commercial satellite services; satellite ground terminals, modems, and hubs; spare parts; field service representative services; and technical support and training. The Government of Iraq has requested the case be amended to include additional VSATs; VSAT items; and related support. This amendment will cause the case to exceed the notification threshold, and thus notification of the entire program is required.

Major Defense Equipment (MDE): None.

Non-Major Defense Equipment: The following non-MDE items will be included: Very Small Aperture Terminals (VSAT); VSAT modems; VSAT hubs; L-band tactical satellite service (L-TAC) manpacks; commercial satellite services; satellite ground terminals; modems and hubs; spare parts; field service representative services; technical support and training; personnel training; U.S. Government and contractor engineering, technical, and logistics support services and personnel services; and other related elements of logistics and program support.

(iv) Military Department: Army (IQ-B-APT).

(v) Prior Related Cases, if any: IQ-B-AAO.

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: None.

(viii) Date Report Delivered to Congress: January 14, 2026.

*As defined in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

Iraq—Very Small Aperture Terminals

The Government of Iraq has requested to buy additional Very Small Aperture Terminals (VSAT); VSAT modems; VSAT hubs; L-band tactical satellite service manpacks; spare parts; personnel training; U.S. Government and contractor engineering, technical, and logistics support services and personnel services; and other related elements of logistics and program support that will be added to a previously implemented case whose value was under the congressional notification threshold. The original Foreign Military Sales (FMS) case, valued at \$46 million (\$0 in Major Defense Equipment), included VSATs; VSAT modems; VSAT hubs; L-TAC manpacks; commercial satellite services; satellite ground terminals, modems, and hubs; spare parts; field service representative services; and technical support and training. The estimated total cost is \$110 million.

This proposed sale will support the foreign policy and national security of the United States by helping to improve the security of a strategic partner.

The proposed sale will improve Iraq's capability to meet current and future threats by improving its satellite communication capability across the Ministry of Defense's communication infrastructure. This investment in the Government of Iraq's command and control capabilities is crucial to protecting its borders, energy infrastructure, and residents. Iraq will have no difficulty absorbing these articles and services into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The principal contractor will be Network Innovations, located in Frederick, MD. At this time, the U.S. Government is not aware of any offset agreement proposed in connection with this potential sale. Any offset agreement will be defined in negotiations between the purchaser and the contractor.

Implementation of this proposed sale will require the assignment of two additional U.S. Government and five U.S. contractor representatives to Iraq for a duration of five years to support quarterly program management reviews, provide engineering consulting and technical assessments for equipment upgrades and evolutions to the VSAT hubs and modems, and to conduct in-country training.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

ARMS SALES NOTIFICATION

Mr. RISCH, Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. MIKE JOHNSON,
Speaker, House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-65, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Kuwait for defense services estimated to cost \$800 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. JAMES E. RISCH,
Chairman, Committee on Foreign Relations,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-65, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Kuwait for defense services estimated to cost \$800 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. BRIAN MAST,
Chairman, Committee on Foreign Affairs,
House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-65, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Kuwait for defense services estimated to cost \$800 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

TRANSMITTAL NO. 25-65

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of Kuwait.

(ii) Total Estimated Value:

Major Defense Equipment (MDE)* \$0.

Other \$800 million.

Total \$800 million.

Funding Source: National Funds.

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase:

Major Defense Equipment (MDE): None.

Non-Major Defense Equipment: The following non-MDE items will be included: spare and repair parts; storage and aging; surveillance firing; stockpile reliability; shared and country-unique PATRIOT PAC-3 Missile Support Center support; operator and maintenance support; test program set development process support; publications and technical documentation; personnel training and training equipment; U.S. Government and contractor engineering, technical, and logistics support services; studies and surveys; transportation; and other related elements of logistics and program support.

(iv) Military Department: Army (KU-B-UYU).

(v) Prior Related Cases, if any: KU-B-UXH, KU-B-UJO, KU-B-UMG.

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: None.

(viii) Date Report Delivered to Congress: January 14, 2026.

*As defined in Section 47(6) of the Arms Export Control Act.