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WASHINGTON, MONDAY, DECEMBER 8, 2025

No. 206

House of Representatives

The House was not in session today. Its next meeting will be held on Tuesday, December 9, 2025, at 12 p.m.

Senate

MONDAY, DECEMBER 8, 2025

JOURNAL OF PROCEEDINGS

The Senate met at 6:48 p.m. and was called to order by the Honorable PETE RICKETTS, a Senator from the State of Nebraska.

Mr. THUNE. I ask unanimous consent that the Journal of proceedings be approved to date.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. MIKE JOHNSON,
Speaker, House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-98, concerning the Air Force's proposed Letter(s) of Offer and Acceptance to the Government of Canada for defense articles and services estimated to cost \$2.68 billion. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. JAMES E. RISCH,
Chairman, Committee on Foreign Relations,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-98, concerning the Air Force's proposed

APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. GRASSLEY).

The senior assistant legislative clerk read the following letter:

U.S. SENATE,
PRESIDENT PRO TEMPORE,
Washington, DC, December 8, 2025.

To the Senate:

Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable PETE RICKETTS, a Senator from the State of Nebraska, to perform the duties of the Chair.

CHUCK GRASSLEY,
President pro tempore.

Mr. RICKETTS thereupon assumed the Chair as Acting President pro tempore.

The ACTING PRESIDENT pro tempore. The majority leader.

CONCLUSION OF MORNING BUSINESS

Mr. THUNE. Mr. President, I ask unanimous consent that the morning hour be deemed expired.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

RESERVATION OF LEADER TIME

Mr. THUNE. I ask unanimous consent that the time for the two leaders be reserved for their use later in the day.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

MORNING BUSINESS

Mr. THUNE. I ask unanimous consent that the Senate be in a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

ARMS SALES NOTIFICATION

Mr. RISCH. Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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S8537

Letter(s) of Offer and Acceptance to the Government of Canada for defense articles and services estimated to cost \$2.68 billion. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. BRIAN MAST,
*Chairman, Committee on Foreign Affairs,
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-98, concerning the Air Force's proposed Letter(s) of Offer and Acceptance to the Government of Canada for defense articles and services estimated to cost \$2.68 billion. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

TRANSMITTAL NO. 25-98

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as Amended

(i) Prospective Purchaser: Government of Canada.

(ii) Total Case Estimated Value:
Major Defense Equipment* \$2.20 billion.
Other \$.48 billion.
Total \$2.68 billion.

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase:

Major Defense Equipment (MDE):

Up to seven hundred fifty (750) GBU-39 practice bombs inert with fuzes.

Up to one hundred (100) GBU-39 Guided Test Vehicles (GTVs).

Up to one hundred (100) MK-82 inert filled bombs.

Up to two hundred twenty (220) 2,000-lb BLU-117 General Purpose (GP) bombs.

Up to one hundred forty-six (146) 1-2000 penetrator warheads.

Up to three thousand four hundred fourteen (3,414) BLU-111 500-lb GP bombs.

Up to three thousand one hundred eight (3,108) GBU-39/B Small Diameter Bomb Increment I (SDB-I) bombs.

Up to five thousand three hundred thirty-two (5,352) KMU-572 Joint Direct Attack Munition (JDAM) guidance sets.

Up to three hundred ninety-six (396) KMU-556 JDAM guidance sets.

Up to one hundred forty (140) KMU-557 JDAM guidance sets.

Up to two thousand four (2,004) GBU-53 SDBs—Increment II (SDB-II).

Up to one hundred (100) GBU-53 SDB-II GTVs.

Non-Major Defense Equipment: The following non-MDE items will also be included: FMU-139 fuze systems; FMU-167 Hard Target Void Sensing Fuzes (HTVSF); DSU-38 laser illuminated target detectors for GBU-54; practice bombs; ammunition tools and special equipment; major and minor modifications equipment; spare and repair parts, consumables and accessories, and repair and return support; weapons and weapon support equipment; test equipment; training aids, devices, and spare parts; classified and unclassified software and software support; classified and unclassified publications and technical

documentation; U.S. Government and contractor technical, engineering, and logistics personnel services; and other related elements of logistics and program support.

(iv) Military Department: Air Force (CN-D-QDH).

(v) Prior Related Cases, if any: None.

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex.

(viii) Date Report Delivered to Congress: December 4, 2025.

*As defined in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

Canada—Air Strike Weapons

The Government of Canada has requested to buy up to seven hundred fifty (750) GBU-39 practice bombs inert with fuzes; up to one hundred (100) GBU-39 Guided Test Vehicles (GTVs); up to one hundred (100) MK-82 inert filled bombs; up to two hundred twenty (220) 2,000-lb BLU-117 General Purpose (GP) bombs; up to one hundred forty-six (146) 1-2000 penetrator warheads; up to three thousand four hundred fourteen (3,414) BLU-111 500-lb GP bombs; up to three thousand one hundred eight (3,108) GBU-39 Small Diameter Bomb Increment I (SDB-I) bombs; up to five thousand three hundred thirty-two (5,352) KMU-572 Joint Direct Attack Munition (JDAM) guidance sets; up to three hundred ninety-six (396) KMU-556 JDAM guidance sets; up to one hundred forty (140) KMU-557 JDAM guidance sets; up to two thousand four (2,004) GBU-53 SDBs—Increment II (SDB-II); and up to one hundred (100) GBU-53 SDB-II GTVs. The following non-MDE items will also be included: FMU-139 fuze systems; FMU-167 Hard Target Void Sensing Fuzes (HTVSF); DSU-38 laser illuminated target detectors for GBU-54; practice bombs; ammunition tools and special equipment; major and minor modifications equipment; spare and repair parts, consumables and accessories, and repair and return support; weapons and weapon support equipment; test equipment; training aids, devices, and spare parts; classified and unclassified software and software support; classified and unclassified publications and technical documentation; U.S. Government and contractor technical, engineering, and logistics personnel services; and other related elements of logistics and program support. The estimated total cost is \$2.68 billion.

This proposed sale will support the foreign policy and national security objectives of the United States by helping to improve the military capability of a NATO Ally that is an important force for ensuring political stability and economic progress and is a contributor to military, peacekeeping, and humanitarian operations around the world.

The proposed sale will improve Canada's credible defense capability to deter aggression in the region, ensure interoperability with U.S. forces, and strengthen Canada's ability to contribute to shared continental defense. Canada will have no difficulty absorbing this equipment into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The principal contractors will be The Boeing Company, located in Arlington, VA; and RTX Corporation, located in Arlington, VA. At this time, the U.S. Government is not aware of any offset agreement proposed in connection with this potential sale. Any offset agreement will be defined in negotiations between the purchaser and the contractor.

Implementation of this proposed sale will not require the assignment of any additional

U.S. Government or contractor representatives to Canada.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

TRANSMITTAL NO. 25-98

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act

Annex Item No. vii

(vii) Sensitivity of Technology:

1. The GBU-39 Small Diameter Bomb Increment 1 (SDB-I) all-up-round (AUR) is a 250-lb Global Positioning System/Inertial Navigation System (GPS/INS) aided small autonomous, day or night, adverse weather, conventional, air-to-ground precision glide weapon able to strike fixed and stationary relocatable non-hardened targets from standoff ranges. The SDB system employs a smart carriage capable of carrying four 250-lb class guided air-to-surface munitions. It is capable of destroying high-priority fixed and stationary targets from Air Force fighters and bombers in internal bays or on external hard-points. SDB increases aircraft loadout, decreases the logistical footprint, decreases collateral damage, and improves aircraft sortie generation times.

a. The SDB-I Guided Test Vehicle (GTV) is a SDB-I configuration used for land or sea range-based testing of the SDB-I weapon system. The GTV has common flight characteristics of an SDB-I AUR, but in place of the multi-effects warhead is a Flight Termination, Tracking, and Telemetry (FTTT) subassembly that mirrors the AUR multi-effects warhead's size and mass properties but provides safe flight termination, free flight tracking, and telemetry of encrypted data from the GTV to the data receivers. The SDB-I GTV can have either inert or live fuses. All other flight control, guidance, data-link, and seeker functions are representative of the SDB-I AUR.

2. The GBU-53 Small Diameter Bomb Increment II (SDB-II) AUR is a 250-lb precision guided, semiautonomous, conventional, air-to-ground munition used to defeat targets through adverse weather. The SDB-II has deployable wings and fins and uses GPS/INS guidance, network-enabled datalink (Link-16 and ultra high frequency), and a multi-mode seeker (millimeter wave radar, imaging infrared, semi-active laser) to autonomously search, acquire, track, and defeat a variety of moving or stationary targets at standoff ranges in a variety of attack modes. The SDB-II employs a multi-effects warhead (blast, fragmentation, and shaped-charge) for maximum lethality against armored and soft targets. The SDB-II weapon system consists of the tactical AUR weapon, a 4-place common carriage system, and mission planning system munitions application program (MAP).

a. The SDB-II GTV is a SDB-II configuration used for land or sea range-based testing of the SDB-II weapon system. All other elements of the SDB-II GTV are equivalent to SDB-I GTV elements.

3. The Joint Direct Attack Munition (JDAM) consist of a bomb body paired with a warhead-specific tail kit containing GPS/INS guidance capability that converts unguided free-fall bombs into accurate, adverse weather "smart" munitions. The JDAM weapon can be delivered from modest standoff ranges at high or low altitudes against a variety of land and surface targets during the day or night. The JDAM can receive target coordinates via preplanned mission data from the delivery aircraft, by on-board aircraft sensors (i.e., FLIR, radar, etc.) during captive carry, or from a third-party source via manual or automated aircrew cockpit entry.

a. The GBU-31 is a 2,000-lb JDAM, and consists of a KMU-556 tail kit and BLU-117 or MK-84 bomb body.

b. The GBU-38 is a 500-lb JDAM, and consists of a KMU-572 tail kit and BLU-111 or MK-82 bomb body.

4. The GBU-54 Laser JDAM (LJDAM) is a 500-lb JDAM which incorporates all the capabilities of the JDAM guidance tail kit and adds a precision laser guidance set. The LJDAM gives the weapon system an optional semi-active laser guidance in addition to the INS/GPS guidance. This provides the capability to strike moving targets. The GBU-54 consists of a DSU-38 laser guidance set and bomb body with appropriate KMU-5XX tail kit.

5. The MK-82 General Purpose (GP) bomb is a 500-lb, free-fall, unguided, low-drag weapon. The MK-82 is designed for soft, fragment-sensitive targets and is not intended for hard targets or penetrations. The explosive filling is usually tritonal, though other compositions have sometimes been used.

6. The BLU-111 is a 500-lb, free-fall, unguided, low-drag weapon. The MK-82 is designed for soft, fragment-sensitive targets and is not intended for hard targets or penetrations. The explosive filling is tritonal.

7. The BLU-117 GP bomb is a 2,000-lb, free-fall, unguided, high and low-drag weapon designed to be functionally equivalent to the MK-84. It may slightly differ in explosive filler or manufacturer details.

8. The FMU-139 Joint Programmable Fuze (JPF) is a multi-delay, multi-arm, and proximity sensor compatible with general purpose blast, frag, and hardened-target penetrator weapons. The JPF settings are cockpit selectable in flight when used with numerous precision-guided weapons.

9. The highest level of classification of defense articles, components, and services included in this potential sale is SECRET.

10. If a technologically advanced adversary were to obtain knowledge of the specific hardware and software elements, the information could be used to develop countermeasures that might reduce weapon system effectiveness or be used in the development of a system with similar or advanced capabilities.

11. A determination has been made that Canada can provide substantially the same degree of protection for the sensitive technology being released as the U.S. Government. This sale is necessary in furtherance of the U.S. foreign policy and national security objectives outlined in the Policy Justification.

12. All defense articles and services listed in this transmittal have been authorized for release and export to the Government of Canada.

ARMS SALES NOTIFICATION

Mr. RISCH. Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover

letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. MIKE JOHNSON,
Speaker of the House, House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-75, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Denmark for defense articles and services estimated to cost \$3.0 billion. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. JAMES E. RISCH,
Chairman, Committee on Foreign Relations,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-75, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Denmark for defense articles and services estimated to cost \$3.0 billion. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. BRIAN MAST,
Chairman, Committee on Foreign Affairs,
House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-75, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Denmark for defense articles and services estimated to cost \$3.0 billion. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

TRANSMITTAL NO. 25-75

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of Denmark.

(ii) Total Estimated Value:
Major Defense Equipment * \$1.5 billion.
Other \$1.5 billion.
Total \$3.0 billion.

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase:

Major Defense Equipment (MDE):

Twenty-four (24) All Up Round Magazines.
Eight (8) Indirect Fire Protection Capability Increment 2 launchers.

Two (2) Sentinel A4 radars Integrated Battle Command System (IBCS).

Two (2) IBCS Engagement Operations Centers.

Two (2) IBCS Integrated Collaborative Environments.

Six (6) IBCS Integrated Fire Control Network relays.

Non-Major Defense Equipment:

The following non-MDE items will also be included: reload vehicles; communications equipment, including, but not limited to, AN/PSN-13A Defense Advanced Global Positioning System receivers, AN/PYQ-10A Simple Key Loaders, AN/VRC-92F radio sets, RT-1523F receiver-transmitters, AN/TPX-61 interrogator set, AN/TPX-57A(V)1 Identification Friend or Foe (IFF) devices, KG-250X Inline Network Encryptors, and KIV-77 encryptors; tools and test equipment; support equipment; generators; publications and technical documentation; training equipment, including the Air Defense Reconfigurable Trainer; spare and repair parts; personnel training; Technical Assistance Field Team support; U.S. Government and contractor technical, engineering, and logistics support services; Systems Integration and Checkout; field office support; and other related elements of logistics and program support.

(iv) Military Department: Army (DE-B-VMJ).

(v) Prior Related Cases, if any: None.

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex.

(viii) Date Report Delivered to Congress: December 5, 2025.

* As defined in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

Denmark—Integrated Battle Command System with Indirect Fire Protection Capability

The Government of Denmark has requested to buy twenty-four (24) All Up Round Magazine (AUR-M); eight (8) Indirect Fire Protection Capability Increment 2 launchers; two (2) Sentinel A4 radars and Integrated Battle Command System (IBCS); two (2) IBCS Engagement Operations Centers; two (2) IBCS Integrated Collaborative Environments; and six (6) IBCS Integrated Fire Control Network relays. The following non-Major Defense Equipment items will also be included: reload vehicles; communications equipment, including, but not limited to, AN/PSN-13A Defense Advanced Global Positioning System receivers, AN/PYQ-10A Simple Key Loaders, AN/VRC-92F radio sets, RT-1523F receiver-transmitters, AN/FPX-61 interrogator set, AN/TPX-57A(V)1 Identification Friend or Foe (IFF) devices, KG-250X Inline Network Encryptors, and KIV-77 encryptors; tools and test equipment; support equipment; generators; publications and technical documentation; training equipment, including the Air Defense Reconfigurable Trainer; spare and repair parts; personnel training; Technical Assistance Field Team support; U.S. Government and contractor technical, engineering, and logistics support services; Systems Integration and Checkout; field office support; and other related elements of logistics and program support. The estimated total program cost is \$3.0 billion.

This proposed sale will support the foreign policy and national security objectives of the United States by improving the security of a NATO Ally that is an important force