

people in those boats were in fact trafficking drugs and no evidence that they met the definition of “terrorist.” Extrajudicial killing is a crime in this country and a violation of international law. Simply calling someone a terrorist does not change that.

Our collective interest is in stopping drug trafficking, drug addiction, and the violence associated with it. But above all, we are a nation of laws, and the administration is flagrantly violating the law in ways that threaten all Americans. If the President can label anyone a terrorist regardless of the well-established legal definition, without saying who they are or producing any evidence, and then conducting a military strike on them, where do we draw the line? Is a drug trafficker in Miami or St. Louis a terrorist? Is a bank robber a terrorist? Are kidnappers terrorists? Is the administration going to start calling Americans who protest the arrests of migrants who are legally in this country terrorists?

When asked for an explanation, administration officials routinely ignore the question, insisting that narco-terrorists are legitimate targets. But that is not what the law says. And as Attorney General Bondi often says, no one is above the law. That includes the Department of Defense and the Department of Justice.

Drug traffickers should be arrested, convicted, and punished. Terrorists should be brought to justice. But no American President, Secretary of Defense, or Attorney General has the legal authority to condone or carry out extrajudicial killings when we are not at war, which only Congress can declare, and the country is not facing an imminent attack.

VOTE ON MOTION

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

Mr. SCHIFF. I yield the floor.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The yeas and nays having been ordered, the clerk will call the roll.

The bill clerk called the roll.

Mr. BARRASSO. The following Senator is necessarily absent: the Senator from Texas (Mr. CRUZ).

The result was announced—yeas 48, nays 51, as follows:

[Rollcall Vote No. 555 Leg.]

YEAS—48

Alsobrooks	Hickenlooper	Paul
Baldwin	Hirono	Peters
Bennet	Kaine	Reed
Blumenthal	Kelly	Rosen
Blunt Rochester	Kim	Sanders
Booker	King	Schatz
Cantwell	Klobuchar	Schiff
Coons	Lujan	Schumer
Cortez Masto	Markey	Shaheen
Duckworth	Merkley	Slotkin
Durbin	Murkowski	Smith
Gallago	Murphy	Van Hollen
Gillibrand	Murray	
Hassan	Ossoff	
Heinrich	Padilla	

Warner
Warnock

Warren
Welch

Whitehouse
Wyden

NAYS—51

Banks
Barrasso
Blackburn
Boozman
Britt
Budd
Capito
Cassidy
Collins
Cornyn
Cotton
Cramer
Crapo
Curtis
Daines
Ernst
Fetterman

Fischer
Graham
Grassley
Hagerty
Hawley
Hoeven
Husted
Hyde-Smith
Johnson
Justice
Kennedy
Lankford
Lee
Lummis
Marshall
McConnell
McCormick

Moody
Moran
Moreno
Mullin
Ricketts
Risch
Rounds
Schmitt
Scott (FL)
Scott (SC)
Sheehy
Sullivan
Thune
Tillis
Tuberville
Wicker
Young

NOT VOTING—1

Cruz

The motion was rejected.

PROVIDING FOR CONGRESSIONAL DISAPPROVAL UNDER CHAPTER 8 OF TITLE 5, UNITED STATES CODE, OF THE RULE SUBMITTED BY THE BUREAU OF LAND MANAGEMENT RELATING TO “NORTH DAKOTA FIELD OFFICE RECORD OF DECISION AND APPROVED RESOURCE MANAGEMENT PLAN”

The PRESIDING OFFICER (Mr. HUSTED). The majority leader.

SENATOR SUSAN COLLINS’ 9,750TH VOTE

Mr. THUNE. Mr. President, in just a few minutes, Senator COLLINS will cast her 9,750th consecutive vote—her 9,750th consecutive vote.

Mr. President, 9,750 votes is a substantial milestone all on its own, but 9,750 consecutive votes—that is something else.

What it is, is a tribute to Senator COLLINS’ incredible work ethic and her absolute dedication to the people of Maine. Susan shows up for Mainers. She represents them in committee; she represents them on the floor; and she represents them in every single vote—the big votes, the little votes, and the in-between ones. But thanks to SUSAN COLLINS, the people of Maine always have a voice.

Susan, congratulations on yet another incredible milestone.

(Applause.)

Thank you for your service, and thank you for your example.

Mr. GRAHAM. Let’s add one more vote to the total.

Mr. THUNE. Mr. President, I yield back all time on H.J. Res. 105.

VOTE ON H.J. RES. 105

The PRESIDING OFFICER. All time is yielded back.

The clerk will read the title of the joint resolution for the third time.

The joint resolution was ordered to a third reading and was read the third time.

The PRESIDING OFFICER. The joint resolution having been read the third time, the question is, Shall the joint resolution pass?

Mr. LEE. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The clerk will call the roll.

The senior assistant legislative clerk called the roll.

Mr. BARRASSO. The following Senators are necessarily absent: the Senator from Texas (Mr. CRUZ), the Senator from Missouri (Mr. HAWLEY), and the Senator from North Carolina (Mr. TILLIS).

Mr. DURBIN. I announce that the Senator from New Jersey (Mr. BOOKER) and the Senator from Arizona (Mr. GALLEG0) are necessarily absent.

The result was announced—yeas 50, nays 45, as follows:

[Rollcall Vote No. 556 Leg.]

YEAS—50

Banks	Graham	Moreno
Barrasso	Grassley	Mullin
Blackburn	Hagerty	Murkowski
Boozman	Hoeven	Paul
Britt	Husted	Ricketts
Budd	Hyde-Smith	Risch
Capito	Johnson	Rounds
Cassidy	Justice	Schmitt
Collins	Kennedy	Scott (FL)
Cornyn	Lankford	Scott (SC)
Cotton	Lee	Sheehy
Cramer	Lummis	Sullivan
Crapo	Marshall	Thune
Curtis	McConnell	Tuberville
Daines	McCormick	Wicker
Ernst	Moody	Young
Fischer	Moran	

NAYS—45

Alsobrooks	Hirono	Rosen
Baldwin	Kaine	Sanders
Bennet	Kelly	Schatz
Blumenthal	Kim	Schiff
Blunt Rochester	King	Schumer
Cantwell	Klobuchar	Shaheen
Coons	Lujan	Slotkin
Cortez Masto	Markey	Smith
Duckworth	Merkley	Van Hollen
Durbin	Murphy	Warner
Fetterman	Murray	Warnock
Gillibrand	Ossoff	Warren
Hassan	Padilla	Welch
Heinrich	Peters	Whitehouse
Hickenlooper	Reed	Wyden

NOT VOTING—5

Booker	Gallago	Tillis
Cruz	Hawley	

The joint resolution (H.J. Res. 105) was passed.

The PRESIDING OFFICER. The Senator from North Dakota.

Mr. CRAMER. Mr. President, before I pay tribute to Pastor Bjorge, I just want to say thank you to my colleagues who supported that resolution that you just announced that passed. It is very meaningful to North Dakota, and I express my appreciation for the support.

REMEMBERING JAMES RICHARD BJORGE

Mr. President, “James Richard Bjorge, child of God, went home to be with his Lord and Savior, Jesus Christ, on September 29, 2025. He was 94.”

That is the opening paragraph of an obituary for Pastor Bjorge, whose funeral is tomorrow. I will obviously miss it, being here in Washington, but I did want to, first of all, seek unanimous consent to submit his obituary to be printed in the RECORD tonight.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

JAMES BJORGE

(April 10, 1931–September 29, 2025)

James Richard Borge, child of God, went home to be with his LORD and Savior, Jesus Christ, on September 29, 2025. He was 94.

James (Jim) Borge was born April 10, 1931 in Windom, Minnesota to John and Esther (Johnson) Borge, the second of three sons. He was raised in a loving Norwegian (with a touch of Swedish) home. Growing up in Windom was a special time of friendships for Jim. He experienced multi-denominational youth groups, boyish pranks, a respect for others, and most importantly the knowledge of Jesus' love for him.

After graduating from Windom High School, Jim attended St. Olaf College and graduated with honors. He went on to Luther Seminary and received his M.Div. Jim always credited his older brother 'Big John' for encouraging him to attend seminary. Although this was not Jim's original path choice, he received the calling from God and enrolled in seminary. Some years later he attended Westminster Theological Seminary in Escondido, California and earned his Doctor of Ministry degree.

Along with being an excellent scholar, Jim had a love for basketball, tennis, and high jumping. His 6'4" frame broke high jumping records in college and in varsity at seminary.

After seminary graduation in 1957, and before Jim began his first call to Belgrade, Minnesota, he met Frances Erickson, an Augustana graduate. After a few dates the courtship continued with many letters sent during Fran's first year of teaching in California. They were married the next summer. Five children were born to this union.

Jim, with Fran and family, served parishes in Belgrade, Litchfield, and Roseville, Minnesota, Viroqua, Wisconsin, Sioux City, Iowa, and lastly First Lutheran in Fargo, North Dakota. Jim retired from full-time parish ministry after serving 17 years at First Lutheran. He continued to share the Word by accepting an interim position in Sioux Falls, South Dakota.

After Fran's death in 2002, Jim continued with interim preaching at Wahpeton, Fargo, Portland, Grand Forks, Valley City, Horace, and Enderlin, all in North Dakota. In addition to serving his parishes, Jim authored 15 books, which include sermon series, lessons from nature and 2 books on nature.

In 2010 during a short interim at Faith Lutheran in Valley City, Jim met Carol Winter, also widowed, with a heart for music ministry through her singing. The LORD had a plan for Jim and Carol. After a brief courtship, they were married in the Chapel at Mount Carmel Family Bible Camp near Alexandria, Minnesota. Jim had attended Mount Carmel since its beginning in 1938, first as a young boy with his parents, then as a young handsome lifeguard during college summer breaks. He was later a guest preacher for many years at summer adult camp sessions. He continued to speak God's Word with joy until health issues halted him at age 88. The desire to continue sharing the Gospel never left him, even from his bed at Sanford Hospice House.

Jim served on many boards in all of these parish communities. He especially enjoyed being chairman of the Red River Valley Billy Graham Crusade in 1987, and being a member of the Lutheran Health and Banner Health Systems boards from 1990–2005. Being on these boards sparked his love of travel, taking trips to the British Isles, Scandinavia, Europe, the Middle East, and Australia. He led many bus tours throughout the U.S. and tour groups 19 times to Israel, Jordan, and Egypt. Two trips to the Passion Play Performance in Germany were tucked into his travels also.

A noted and gifted motivational speaker, Jim spoke to several varied groups locally and around the country including the Fellowship of Christian Athletes national gathering. As Joe Dill, a former Fargo Forum editor, stated, "Jim Borge is among the best speakers I have heard—stands in front of a group with no cards, and it just rolls out!"

Throughout his life, Jim was a sports enthusiast and a lover of the outdoors and creation. He was an avid hunter of deer and pheasant. Antelope, other game birds, various animal pelts, and fish also adorned his man cave walls. He ruled the remote when his favorite basketball, baseball, and football games were on TV. Another pastime he enjoyed was hobby ranching and always had horses.

Jim is survived by his wife, Carol; children, Barak (Katie), Debbie, Nate (Kate), Tim (Amy), Ben (Renata) Borge; Carol's two children, Dawn and Brian Winter; sixteen grandchildren; fifteen great grandchildren; and a number of nieces and nephews. He was preceded in death by his parents, John and Esther; brothers, John and Mark; grandson, Willie Borge; and his first wife, Fran.

A visitation will be held at 4:00–6:00 p.m. on Thursday, October 9, 2025 in the chapel at First Lutheran Church. A Funeral Service will be held at 10:30 a.m. on Friday, October 10 with a visitation one hour prior, all at First Lutheran Church, Fargo. Lunch will be served in the dining hall following the service. Burial will be at Ellsborough Lutheran Church Cemetery near Lake Wilson, Minnesota.

To send flowers to the family in memory of James Borge, please visit our flower store.

Mr. CRAMER. Mr. President, Pastor James Borge was—well, he was a pastor. He was a Lutheran pastor, a big Norwegian American from Minnesota. He loved sports, loved the Lord, loved the church, loved his family, loved his community. And he was my pastor. He was a pastor for our family when we attended First Lutheran Church in Fargo, ND.

But Pastor Borge was especially gifted. He was also an evangelist. He was, I remember, the chairman of the Red River Valley Billy Graham Crusade in Fargo in 1987. And that is not common for Lutheran pastors. It was more so back then than it is today, to be part of something so evangelical.

But some of Jim's gifts included, of course, being a great orator. Every pastor preaches, but not every pastor preaches well. James Borge preached exceptionally well, and I still remember several of his sermons.

One of the gifts that Jim had that I admired so much is he could recite poetry by heart. He had a photographic memory, it seemed to me. He could recite about anything he read, but especially poetry. And I remember some of the poems that he would use as illustrations in his sermons that still stick with me, some of them that were even anonymous in terms of who wrote them.

I remember one where he started out: I had walked life's way with an easy tread, followed to where pleasures and comforts led, when by chance in a quiet place, I met the Master face to face.

He went on to recite this poem perfectly, and I thought: Wow, I would like to be able to do that. I learned one poem—that one.

But I remember him quoting Robert Browning Hamilton when he said:

I walked a mile with Pleasure; She chatted all the way; But left me none the wiser For all she had to say. I walked a mile with Sorrow; And ne'er a word said she; But, oh! The things I learned from her, When Sorrow walked with me.

And I was thinking about that poem and him delivering that poem and me remembering that poem from probably 30 years ago in his sermon because of how profound it was and how profound it is to think about on this sad day.

But while he was all those things—he was a great motivator, great with illustration, great with stories—he was first and foremost a really, really learned teacher of Scripture. He loved the Scriptures. He knew the Scriptures, and he taught the Scriptures with incredible, incredible skill. And he brought the Scriptures to life. He was a profound teacher. He was a solid doctor.

And I remember, of all the many lessons I learned from him—and I am just going to wrap up with this one story. And I remember it so well because I remember reciting it back to him in a letter one time. In one sermon, he said: We should all live with one eye on Heaven.

And there are lots of scriptural references that sort of touch on that, but his point—his point, I believe—was if you live with one eye on Heaven, particularly knowing that you are focused on your eternal destiny, that that would somehow impact how you lived your life on Earth.

And for somebody who taught the Pauline epistle so beautifully, emphasized every single Sunday God's salvation by His grace through faith alone, not by anything we do, it was a good reminder that if you live with one eye on your eternal destiny that you have not earned but rather have been given as a free gift from God, it would affect how you approach your journey here on Earth.

So I think of Pastor Borge today. I think of his family, and I wish I could be at the celebration of his life. Tomorrow, no doubt, there will be lots of great stories told and a few tears shed.

But I know this—and in my life, the pastors of my youth, right up to my current pastor, have always left a profound mark on my life, and I know this for sure: While I could never and never have been able to achieve his level of living with one eye on Heaven, because I knew him, I am a better person than I would be if I hadn't known Jim Borge.

And when I think about the testimony not only of his words—I mean, he was gifted with words but the fact that he lived with one eye on Heaven gives me great comfort knowing that he is now there—that he is now there—and that his 94 years walking on this Earth, his walk reflected his view of Heaven and the certainty of his destination.

So with that, I just say thank you Pastor Borge for making me better.

Thank you for your ministry. Thank you for your testimony and witness. I just wish his family well and just know that I am going to miss him. I am going to miss him but grateful that I knew him.

I yield the floor.

MORNING BUSINESS

Mr. CRAMER. Mr. President, I ask unanimous consent that the Senate resume morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

TRIBUTE TO VICE ADMIRAL SARA A. JOYNER

Mr. VAN HOLLEN. Mr. President, I submit this statement for the RECORD, alongside my colleague Senator ALSOBROOKS, to honor and recognize an extraordinary leader, trailblazer, and native of Maryland VADM Sara A. Joyner, U.S. Navy, on the occasion of her retirement following an exceptional 36-year career in service to our Nation.

Vice Admiral Joyner, known by her call sign “Clutch,” hails from Hoopers Island, MD, and is a proud graduate of Cambridge-South Dorchester High School, where she was valedictorian of the class of 1985. She was appointed to the U.S. Naval Academy by President Ronald Reagan and graduated with merit in 1989 with a bachelor of science in oceanography. After completing flight training, she earned her “wings of gold” in 1991, becoming a naval aviator and embarking on a career that would break barriers and inspire generations.

Throughout her distinguished career, Vice Admiral Joyner achieved numerous historic milestones. She became the first woman to command a Navy strike fighter squadron, VFA-105, in 2010, and in 2013, she made history again as the first female commander of a carrier airwing. Her operational assignments included deployments aboard the USS *Nimitz*, USS *John C. Stennis*, and USS *Harry S. Truman* in support of Operations Southern Watch, Enduring Freedom, and Iraqi Freedom. She accumulated over 3,700 flight hours and 750 arrested landings in naval aircraft, including the F/A-18 Hornet, Super Hornet, and Growler.

Vice Admiral Joyner’s leadership extended beyond the cockpit. She served in numerous key positions ashore, including as an adversary pilot, a Joint Strike Fighter requirements officer, and as director of the Navy Senate Liaison Division in the Office of Legislative Affairs. Her flag assignments included leading the Physiological Episode Action Team (PEAT), serving as director for Manpower and Personnel (J1) on the Joint Staff, and commanding Carrier Strike Group 2. Most recently, she served as the Director for Force Structure, Resources, and Assessment (J8) on the Joint Staff, where she played a pivotal role in shaping the

Department of Defense’s strategic direction and resource allocation.

As Director of J8, Vice Admiral Joyner oversaw the formulation of three Department of Defense budgets and her leadership in global force management ensured the readiness and responsiveness of the Joint Force. Her efforts have left an indelible mark on the Department of Defense and the security of our Nation.

Vice Admiral Joyner’s career is a testament to her resilience and determination. She entered naval aviation at a time when women were prohibited from flying in combat, yet she persevered, earning the respect of her peers and breaking barriers for future generations. She has often spoken about the importance of grit and passion, values instilled in her during her upbringing on Maryland’s Eastern Shore. Her words of encouragement to the next generation, including as a commencement speaker at her alma mater Cambridge-South Dorchester High School, continue to inspire.

Vice Admiral Joyner’s service has been recognized with numerous awards, including the Navy Distinguished Service Medal, Defense Superior Service Medal, Legion of Merit, Defense Meritorious Service Medal, and Air Medal, among others. At the time of her retirement, she is the highest ranking female flag officer in the U.S. Navy—a remarkable achievement that reflects her dedication, leadership, and trailblazing spirit.

As Vice Admiral Joyner retires, she leaves behind a legacy of service, leadership, and inspiration. Her contributions to our Nation’s security and to the lives of those she served alongside will not be forgotten. On behalf of a grateful Nation, we extend our deepest thanks to VADM Sara Joyner, her husband of 32 years, Jim Joyner; their children ENS Sara Beth Joyner and Mark Joyner; and her family for their sacrifices and support throughout her career.

May her retirement be filled with the same sense of purpose and fulfillment that defined her remarkable career. Maryland is proud to call her one of our own, and her legacy will continue to inspire generations to come.

ADDITIONAL STATEMENTS

RECOGNIZING VOLVO CARS

• Mr. GRAHAM. Mr. President, I ask my colleagues to join me in congratulating Volvo Cars on 70 years in the United States and the 10th anniversary of its plant in South Carolina. For decades, Volvo has been a strong partner in advancing America’s automotive progress with innovations such as the three-point safety belt, now standard in every vehicle.

With more than \$1.3 billion invested in U.S. manufacturing, the Volvo Car Charleston Plant stands as a powerful example of how global partnerships

have bolstered South Carolina’s economy. Today, the plant produces their flagship EX90 SUV for markets around the world, helping to strengthen exports and create good-paying jobs at home. Volvo Cars also recently announced it will add the XC60 mid-size SUV to the South Carolina production line. Volvo Cars has 283 retailers in 48 States, employing more than 11,500 people.

Again, congratulations to Volvo and its employees for 10 years of manufacturing in South Carolina.●

TRIBUTE TO JOE CASTIGLIONE

• Mr. LANKFORD. Mr. President, I rise today to honor the retirement announcement of Joe Castiglione or “Joe C” as Sooner fans like to call him. Under his watch, Oklahoma has won 26 national championships and 117 conference championships in a span of 27 years. Roughly 58 percent of OU’s national championships were won under his impeccable leadership.

Originally a native of Fort Lauderdale, FL, Joe attended college at the University of Maryland, graduating in 1979. After serving in previous roles at Rice, Georgetown, and the University of Missouri, in July 1998, he was hired as director of the OU Athletics Department. In the 27 years that followed, he went on to completely transform the athletics program.

From Joe’s strategic coaching hires like Bob Stoops, K.J. Kindler, and Lon Kruger, to unprecedented fundraising and facilities construction, Joe created and sustained a culture of excellence at OU Athletics. The athletic department raised \$109 million in the 2021–2022 year, \$79 million in 2022–2023, and \$110 million in 2023–2024. The Gaylord Family–Oklahoma Memorial Stadium underwent a \$160 million renovation prior to the 2016 season, and new facilities like the Griffin Family Performance Center and Love’s Field, the new softball stadium, have been built.

Joe’s calm and steady response to the Covid-19 pandemic is emblematic of his vision for the athletics department. During the fear and uncertainty of the pandemic, Joe was intent that OU Athletics would overcome and persevere through the difficulty. More recently, Joe has helped navigate the changing landscape of college athletics, which include the transfer portal and name, image, and likeness, NIL.

In 2024, Joe oversaw the Sooners’ move from the Big 12 to the Southeastern Conference, SEC. Additionally, in the 2024–25 academic year alone, the women’s gymnastics team shared the SEC regular season title and won its seventh national title; softball captured the regular season SEC title; men’s gymnastics won the Pacific Sports Federation Championship; and men’s and women’s track were in the top 15 of the NCAA Outdoor Championships.

With immense success on the field, it would have been easy to push academics to the side, but Joe has always