

The legislative clerk read the nomination of Matthew Lohmeier, of Arizona, to be Under Secretary of the Air Force.

The PRESIDING OFFICER. The majority leader.

## LEGISLATIVE SESSION

### MORNING BUSINESS

Mr. THUNE. Mr. President, I ask unanimous consent that the Senate resume legislative session and be in a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

### TRIBUTE TO REAGAN BLACKBURN

Mr. THUNE. Mr. President, today I recognize Reagan Blackburn, an intern in my Aberdeen, SD, office, for all of the hard work she has done for me, my staff, and the State of South Dakota over the past several weeks.

Reagan is a graduate of Aberdeen Central High School in Aberdeen, SD. Currently, she is attending Dartmouth College in Hanover, NH, where she is majoring in government and environmental studies. She is a hard worker who has been dedicated to getting the most out of her internship experience.

I extend my sincere thanks and appreciation to Reagan for all of the fine work she has done and wish her continued success in the years to come.

### ONE BIG BEAUTIFUL BILL ACT

Mr. GRASSLEY. Mr. President, on July the Fourth, President Trump signed into law the One Big Beautiful Bill Act. The centerpiece of this legislation is a permanent extension of the 2017 tax law, thereby averting the largest tax hike in American history without a vote of Congress.

In addition to this, the bill rolls back the Biden administration's Green New Deal. This includes pairing back supercharged green subsidies enacted by my Democrat colleagues as part of the so-called Inflation Reduction Act.

I have long been a strong proponent of developing alternative energy resources as part of an all the above energy strategy.

I am proud to be the original author of the wind production tax credit. When Congress enacted that credit in 1993, less than one-tenth of 1 percent of U.S. electricity production came from wind. Today, it is over 10 percent. And in my home State of Iowa, it is over 60 percent. Wind development has been an unquestionable success.

My view has always been that tax incentives intended to spur fledgling industries shouldn't last longer than necessary. That is why in 2015 I worked with both the wind and solar industries to phase out their credits over a period

of years. Unfortunately, the Democrats so-called Inflation Reduction Act reversed course and supercharged these credits once more.

As part of the One Big Beautiful Bill, much like I did in 2015, I worked with my colleagues to provide wind and solar an appropriate glidepath for the orderly phase-out of the tax credits.

Many of my colleagues advocated pulling the rug out from wind and solar projects, but I worked to find a sensible compromise. Based on that compromise, the law's December 31, 2027, placed-in-service requirement for wind and solar facilities is only effective for "facilities the construction of which begins after the date which is 12 months after the date of enactment."

This change is intended to grant the wind and solar industries a yearlong transition to confidently move forward with planned projects under the existing continuity safe harbor and the beginning of construction guidance in effect at the time of the law's enactment.

The statute expressly codifies what it means to "begin construction." Congress consciously elected to set the provisions effective date by reference to "beginning of construction" because of its long- and well-established meaning at the time of enactment. Treasury guidance with respect to when construction begins, along with its continuity safe harbor, goes back more than a decade.

It is simply common sense for Congress to look to a well-understood and long-established term in establishing such a transition period. After all, the purpose of a transition period is to allow industry time to adjust to new rules and requirements and avoid market disruptions.

As the Department of the Treasury works to implement the One Big Beautiful Bill, I urge agency officials to do so in accordance with the statute as written and consistent with congressional intent.

### ARMS SALES NOTIFICATION

Mr. RISCH. Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY  
COOPERATION AGENCY,  
Washington, DC.

Hon. JAMES E. RISCH,  
Chairman, Committee on Foreign Relations,  
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-42, concerning the Navy's proposed Letter(s) of Offer and Acceptance to the Government of Bulgaria for defense articles and services estimated to cost \$620 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,  
Director.

Enclosures.

TRANSMITTAL NO. 25-42

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of Bulgaria.

(ii) Total Estimated Value:

Major Defense Equipment\* \$20 million.

Other \$600 million.

Total \$620 million.

Funding Source: National Funds.

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase:

Major Defense Equipment (MDE): Three (3) Link-16 Multifunctional Informational Distribution System—Joint Tactical Radio Systems.

Non-Major Defense Equipment: The following non-MDE items will also be included: tactical Naval Strike Missiles (NSM); inert NSM handling; telemetered NSM; operational, inert NSM; mobile fire control centers with associated communications equipment; mobile missile launch vehicles with associated communications equipment; NSM transport loading vehicles; NavStrike-M Global Positioning System receiver; operator trainer consoles; Simple Key Loaders (SKL); and associated support including but not limited to technical publications, training documentation, technical data packages, support equipment, software support spare parts, training, training simulators, integration services, and U.S. government and original equipment manufacturer technical assistance; and other related elements of logistics and program support.

(iv) Military Department: Navy (BU-P-AAL).

(v) Prior Related Cases, if any: None.

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex.

(viii) Date Report Delivered to Congress: July 21, 2025.

\*As defined in Section 47(6) of the Arms Export Control Act.

### POLICY JUSTIFICATION

Bulgaria—Naval Strike Missile Coastal Defense System

The Government of Bulgaria has requested to buy a Naval Strike Missile Coastal Defense System (NSM CDS), including three (3) Link-16 Multifunctional Informational Distribution System—Joint Tactical Radio Systems (MIDS-JTRS) and the following non-MDE items: tactical Naval Strike Missiles (NSM); inert NSM handling; telemetered

NSM; operational, inert NSM; mobile fire control centers with associated communications equipment; mobile missile launch vehicles with associated communications equipment; NSM transport loading vehicles; NavStrike-M Global Positioning System receiver; operator trainer consoles; Simple Key Loaders (SKL); and associated support including but not limited to technical publications, training documentation, technical data packages, support equipment, software support spare parts, training, training simulators, integration services, and U.S. government and original equipment manufacturer technical assistance; and other related elements of logistics and program support. The estimated total cost is \$620 million.

This proposed sale will support the foreign policy and national security objectives of the United States by helping to improve the security of a NATO Ally that is an important force for political and economic stability in Europe.

The proposed sale will enhance Bulgaria's capability to meet current and future threats by providing a credible force that is capable of deterring adversaries and participating in NATO operations. The proposed sale will support its goal of improving national and territorial defense as well as interoperability with U.S. and NATO forces. Bulgaria will have no difficulty absorbing this equipment and services into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The principal contractor will be Kongsberg Defence and Aerospace AS, located in Kongsberg, Norway. At this time, the U.S. Government is not aware of any offset agreement proposed in connection with this potential sale. Any offset agreement will be defined in negotiations between the purchaser and the contractor.

Implementation of this proposed sale will require the temporary duty travel of three to five U.S. Government and contractor representatives to Bulgaria for a duration of up to five years.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

#### TRANSMITTAL NO. 25-42

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act

#### Annex Item No. vii

##### (vii) Sensitivity of Technology:

1. The Multifunctional Information Distribution System—Joint Tactical Radio System (MIDS-JTRS) is a secure data and voice communication network using Link-16 architecture. MIDS-JTRS provides a high capacity, low latency Internet Protocol (IP) based waveform that can quickly transmit large amounts of data. Advanced algorithms allow cooperative detection and engagement of a wider array of targets, improving fused track accuracy and increasing lethality and survivability through situational awareness.

a. The Naval Strike Missile (NSM) Coastal Defense System (CDS) provides a high performance, mobile ground based coastal defense capability. It has a net centric architecture which enables multiple simultaneous engagements and over the horizon targeting. The system can be closely integrated and adapted to a country's adjacent weapons and command and control systems. This expands the defended area and enhances the total fighting capability of the force.

b. The NavStrike-M Global Positioning System (GPS) receiver offers high-performance GPS for tightly coupled GPS/Inertial Navigation System (GPS/INS) integrations and real-time accuracy enhancement. This

embedded receiver module offers full Precise Positioning Service (PPS) accuracy.

c. The Simple Key Loader (SKL) is a vital tool for secure key management, especially in systems using the Multifunctional Information Distribution System Joint Tactical Radio System (MIDS-JTRS). It ensures secure cryptographic key transfer, maintaining communication confidentiality and integrity, and works seamlessly with MIDS-JTRS, to provide a secure interface for key loading and management that ensures accurate key distribution and updates. Its compact, durable design ensures reliable performance in diverse operational environments.

2. The highest level of classification of defense articles, components, and services included in this potential sale is SECRET.

3. If a technologically advanced adversary were to obtain knowledge of the specific hardware and software elements, the information could be used to develop countermeasures that might reduce system effectiveness or be used in the development of a system with similar or advanced capabilities.

4. A determination has been made that Bulgaria can provide substantially the same degree of protection for the sensitive technology being released as the U.S. government. This proposed sale is necessary in furtherance of the U.S. foreign policy and national security objectives outlined in the Policy Justification.

5. All defense articles and services listed in this transmittal have been authorized for release and export to the Government of Bulgaria.

#### ARMS SALES NOTIFICATION

Mr. RISCH. Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY  
COOPERATION AGENCY,  
Washington, DC.

Hon. JAMES E. RISCH,  
Chairman, Committee on Foreign Relations,  
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 25-48, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of Ukraine for defense articles and services estimated to cost \$172 million. We will issue a news release to notify the public

of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,  
Director.

Enclosures.

TRANSMITTAL NO. 25-48

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of Ukraine

(ii) Total Estimated Value:  
Major Defense Equipment\* \$0.  
Other \$172 million.  
Total \$172 million.

Funding Source: Foreign Military Financing

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase

Major Defense Equipment (MDE): None.

Non-Major Defense Equipment: Sustainment related articles and services for the HAWK missile system, including: five-ton cargo trucks; HAWK system spare parts; refurbishment and system overhaul of HAWK air defense fire units; tool kits; test equipment; support equipment; technical documentation; training; U.S. Government and contractor technical and field office support; U.S. Government and contractor technical assistance; storage containers and equipment related to spare parts storage; MIM-23 HAWK missile spare parts and missile repair; and other related elements of logistics and program support.

(iv) Military Department: Army (UP-B-UDG).

(v) Prior Related Cases, if any: None.

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex.

(viii) Date Report Delivered to Congress: July 23, 2025.

\*As defined in Section 47(6) of the Arms Export Control Act.

#### POLICY JUSTIFICATION

Ukraine—HAWK Phase III Missile System and Sustainment

The Government of Ukraine has requested to buy sustainment related articles and services for the HAWK missile system, including: five-ton cargo trucks; HAWK system spare parts; refurbishment and system overhaul of HAWK air defense fire units; tool kits; test equipment; support equipment; technical documentation; training; U.S. Government and contractor technical and field office support; U.S. Government and contractor technical assistance; storage containers and equipment related to spare parts storage; MIM-23 HAWK missile spare parts and missile repair; and other related elements of logistics and program support. The estimated total program cost is \$172 million.

This proposed sale will support the foreign policy goals and national security objectives of the United States by improving the ability of Ukraine to provide for its own defense.

This proposed sale will improve Ukraine's capability to meet current and future threats by further equipping it to conduct self-defense and regional security missions with a more robust air defense capability. Ukraine will have no difficulty absorbing these articles and services into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The principal contractors will be Sielman Corporation, located in Volos, Greece; RTX