

Putin and his authoritarian allies want to show the world that democracies don't work. We here in the U.S. Senate, need to show the world that democracies do work. The Senate should debate the supplemental security spending for Ukraine this week in this Chamber; the Senate should vote on this supplemental security for Ukraine this week in this Chamber; and this Senate should pass this emergency funding supplemental for Ukraine here in this Chamber this week for Ukraine's democracy and for our own.

The PRESIDING OFFICER (Mr. KELLY). The Senator from Oregon.

EXECUTIVE CALENDAR

Mr. MERKLEY. Mr. President, I ask unanimous consent that the Senate consider the following nomination: Calendar No. 480, Nicole Shampaine, for the rank of Ambassador during her tenure of service as United States Representative to the Organization of the Prohibition of Chemical Weapons; that the Senate vote on the nomination without intervening action or debate; that the motion to reconsider be considered made and laid upon table; and that the President be immediately notified of the Senate's action.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the nomination.

The senior assistant legislative clerk read the nomination of Nicole Shampaine, of California, a Career Member of the Senior Foreign Service, Class of Minister-Counselor, for the rank of Ambassador during her tenure of service as United States Representative to the Organization for the Prohibition of Chemical Weapons.

Thereupon, the Senate proceeded to consider the nomination.

The PRESIDING OFFICER. The question is, will the Senate advise and consent to the Shampaine nomination?

The nomination was confirmed.

LEGISLATIVE SESSION

MORNING BUSINESS

Mr. MERKLEY. Mr. President, I ask unanimous consent that the Senate proceed to legislative session and be in a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

REMEMBERING JEAN CARNAHAN

Mr. DURBIN. Mr. President, I was saddened to learn last week of the passing of a trailblazing former member of our Senate family. Senator Jean Carnahan was the first woman ever to represent Missouri in the U.S. Senate.

She was appointed to the Senate in December 2000, after her husband, then-Missouri Governor Mel Carnahan, lost

his life in an airplane crash in the closing weeks of his Senate campaign. The Carnahans' eldest son Randy and Chris Sifford, a longtime political aide to the Governor, also perished in the plane crash.

It was too late to remove Governor Carnahan's name from the ballot so 1 week before the election. Missouri's acting Governor announced that he would appoint Jean Carnahan to serve in her late husband's place should the people of Missouri elect Governor Carnahan posthumously.

In her first remarks in the Senate, Senator Carnahan told her new colleagues, "I know I did not come to the U.S. Senate in the same way you did. I did not have a long-term, personal commitment to a campaign. My name has never been on a ballot. On election night there was no victory celebration. You are here because of your win; I am here because of my loss. But we are all here to do the work of this great nation."

The first Senator to greet her after she took her oath of office was someone who also knew the searing pain of losing a spouse and child. As Senator Carnahan later recalled, then-Senator Joe Biden assured Missouri's new Senator that she could endure her crushing loss. He also shared with her the same advice that had been given to him when he was elected to the Senate shortly after his wife Neilia and baby daughter Naomi were killed in a car crash.

His advice was, "Lose yourself in the work." In fact, as President Biden remarked last week after Senator Carnahan died, "she found herself" serving the people of her State in this Senate.

She was elected as a Member of the first 50/50, evenly divided Senate. The 2 years she served were some of the most tragic and turbulent in our Nation's history. They included the 9/11 terrorist attacks on America, the start of the wars in Afghanistan and Iraq, and the anthrax attack on the Senate.

In a time of growing political division and acrimony, Senator Carnahan was a quiet but determined consensus seeker and a practical politician. She joined the Centrist Coalition, a bipartisan group of Senators. She focused on national security, conditions for members of the military, and military families. And she was part of the first congressional delegation to Afghanistan after the 9/11 terrorist attacks.

While she had never held public office before, Jean Carnahan was not new to politics and public service; she had been serving the people of Missouri her entire adult life. She was born Jean Carpenter and grew up in a working-class section of Washington, DC. Her father was a plumber, and her mother was a hairdresser. She met her future husband, the son of a Missouri Congressman, when they were both 15 years old. They met first at church and a few days later at Anacostia High School, where they were seated next to each other.

On their second date, he told her that he was going to marry her, and he was going to move back to Missouri to run for Congress. They married 5 years later. The following year, Jean Carnahan graduated from George Washington University with a degree in business and public administration, the first member of her family to graduate from high school or college.

True to his word, Mel Carnahan returned to Missouri and was elected to Congress, representing the Bootheel area of southeastern Missouri. He would go on to serve two terms as a popular Missouri Governor.

In their early campaigns, Jean Carnahan was her husband's speechwriter and press secretary, and she was always his best and closest political confidante. She made the position of first lady of Missouri a full-time job and developed her own slate of child- and family-centered causes. She advocated successfully for establishing daycare centers at workplaces. Her focus on childhood immunizations helped boost Missouri's childhood immunization rate from 49th in the Nation to tenth. She also led a successful effort to renovate Missouri's Governor's mansion. She also was a gifted writer, author of seven books.

Weeks before the end of her time in the Senate, in another cruel twist of fate, a different plane crash claimed the lives of another beloved member of this Senate, Senator Paul Wellstone, along with his wife Sheila, their daughter Marcia, three campaign staffers, and the plane's two pilots. In the dark days that followed, no one was a greater support to the devastated Wellstone staff than Senator Carnahan and her staff.

In 2002, Senator Carnahan ran in a special election to serve the remainder of what would have been her husband's 6-year term. She lost in a razor-thin vote.

In her final remarks on this floor, she thanked the people of Missouri for allowing three generations of Carnahans to serve their State. She also had some wise words of advice to the Senators that served with her and those who would follow her. I think her parting words are even more important today.

Senator Carnahan implored us "[W]hen my colleagues think on the role of government, seek a balance. Seek a balance between one that does everything and one that does nothing. And where there is talk of war, let there be the free and open debate that becomes our great Nation. And when there are judges to be appointed, let them be selected for their temperament and jurisprudence and not for political ideology that satisfies a special interest group."

She continued "When we lay out our energy and environment policy, let it not be for short-term gain but for the well-being of our grandchildren and the survival of our planet. And when my colleagues speak of leaving no child behind, let that not be a mantra but a

mission, fervent and funded. When health care is thought about, the health care needs of children, family, and seniors—and I hope that will be often—I urge my colleagues to lay aside partisanship and heed the plight of the hurting and the helpless in our society.”

We would all do well to heed her thoughtful counsel.

Loretta and I offer our sincere condolences to all those who are mourning her passing and especially to her family: her daughter Robin, Missouri's former secretary of state and the current head of the Federal General Services Administration, her sons Tom and Russ, a former Missouri Congressman, and her five grandchildren.

Senator Jean Carnahan was an immensely strong and brave woman who made history and made this Senate, our Nation, and her beloved State of Missouri better. She will be missed.

ARMS SALES NOTIFICATION

Mr. CARDIN. Mr. President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY
COOPERATION AGENCY
Washington, DC.

Hon. BENJAMIN L. CARDIN,
Chairman, Committee on Foreign Relations,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 23-73, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Government of the Netherlands for defense articles and services estimated to cost \$150 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

JAMES A. HURSCH,
Director.

Enclosures.

TRANSMITTAL NO. 23-73

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of the Netherlands.

(ii) Total Estimated Value:

Major Defense Equipment* \$140 million.

Other \$10 million.

Total \$150 million.

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase:

Major Defense Equipment (MDE): Up to three hundred eighty-six (386) Hellfire Air-to-Ground Missiles, AGM-114R2.

Non-MDE: Also included is U.S. Army Aviation and Missile Command (AMCOM) Security Assistance Management Directorate (SAMD) technical assistance; Tactical Aviation and Ground Munitions (TAGM) Project Office technical assistance; non-standard books, publications, and other Hellfire publications; integration support; and other related elements of logistics and program support.

(iv) Military Department: Army (NE-B-YAY, NE-B-YAZ).

(v) Prior Related Cases, if any: NE-B-WFV.

(vi) Sales Commission. Fee, etc., Paid, Offered, or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex.

(viii) Date Report Delivered to Congress: February 2, 2024.

*As defined in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

The Netherlands—Hellfire Missiles

The Government of the Netherlands has requested to buy up to three hundred eighty-six (386) Hellfire Air-to-Ground Missiles, AGM-114R2. Also included is U.S. Army Aviation and Missile Command (AMCOM) Security Assistance Management Directorate (SAMD) technical assistance; Tactical Aviation and Ground Munitions (TAGM) Project Office technical assistance; non-standard books, publications, and other Hellfire publications; integration support; and other related elements of logistics and program support. The estimated total cost is \$150 million.

This proposed sale will support the foreign policy goals and national security objectives of the United States by improving the security of a NATO Ally that is a force for political stability and economic progress in Europe.

The proposed sale will improve the Netherlands' capability to strengthen its homeland defense and deter regional threats. This will contribute to its military goals of updating capability while further enhancing interoperability with the United States and other allies. The Netherlands will have no difficulty absorbing this equipment into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The principal contractor will be Lockheed Martin Corporation in Orlando, FL. The purchaser typically requests offsets. Any offset agreement will be defined in negotiations between the purchaser and the contractor(s).

Implementation of this proposed sale will require U.S. Government or contractor representatives to travel to the Netherlands for program management reviews to support the program.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

TRANSMITTAL NO. 23-73

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

Annex Item No. vii

(vii) Sensitivity of Technology:

1. The AGM-114R2 Hellfire Missile is used against heavy and light armored targets,

thin skinned vehicles, urban structures, bunkers, caves, and personnel. The missile is Inertial Measurement Unit (IMU) based, with a variable delay fuse, and improved safety and reliability.

2. The highest level of classification of defense articles, components, and services included in this potential sale is SECRET.

3. If a technologically advanced adversary were to obtain knowledge of the specific hardware and software elements, the information could be used to develop countermeasures that might reduce weapon system effectiveness or be used in the development of a system with similar or advanced capabilities.

4. A determination has been made that the Government of the Netherlands can provide substantially the same degree of protection for the sensitive technology being released as the U.S. Government. This sale is necessary in furtherance of the U.S. foreign policy and national security objectives outlined in the Policy Justification.

5. All defense articles and services listed in this transmittal have been authorized for release and export to the Government of the Netherlands.

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DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. BENJAMIN L. CARDIN,
Chairman, Committee on Foreign Relations,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 23-89, concerning the Air Force's proposed Letter(s) of Offer and Acceptance to the Government of the Netherlands for defense articles and services estimated to cost \$908 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MIKE MILLER
(For James A. Hursch, Director).

Enclosures.

TRANSMITTAL NO. 23-89

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Government of the Netherlands.