

vital mission to dismantle the threat of Hamas.

Mr. President, there may be no easy solution to peace in the Middle East, but standing up to Iranian aggression would be a good start. Iran spends at least \$800 million per year supporting terrorist groups in the Middle East. I ask, again, what would the Middle East look like without the terrorist funding? I suspect it would look more peaceful and prosperous and that our ally Israel and innocent people around the Middle East would be able to sleep more easily at night.

So it is time for President Biden to step up. Continued appeasement and half measures on Iran will only prolong the cycle of violence in the Middle East and increase the risk of large-scale attacks against Israel like the barrage over the weekend. If President Biden steps forward with strength, perhaps the legacy of his Presidency can include something more than an inflation crisis and a national security disaster at our southern border.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. CORNYN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Texas.

FOREIGN INTELLIGENCE SURVEILLANCE ACT

Mr. CORNYN. Mr. President, I would like to speak about the most important law that most Americans have never heard of, and that is section 702 of the Foreign Intelligence Surveillance Act. Last week, the House of Representatives passed legislation to reauthorize this important law before it expires at the end of this week.

FISA, as it is known—the Foreign Intelligence Surveillance Act—and section 702 in particular, is one of the most important and consequential laws we use to keep our country safe from adversaries overseas.

Congress enacted section 702 in 2008 in response to the threats posed by terrorist groups in the wake of 9/11. It tore down some of the walls that prevented the sharing of information that could be used to keep our country safe, and there is no question that it has been a success.

Information acquired through section 702 has helped to identify threats against U.S. troops and to thwart planned terrorist attacks abroad and here at home. It has enabled the Federal Government to stop components of weapons of mass destruction from reaching foreign actors. It has also helped disrupt our adversaries' efforts to recruit spies on American soil and send their operatives to the United States. It has helped to understand and combat fentanyl trafficking, identify foreign ransomware attacks, like the Colonial Pipeline ransomware attack,

and uncover war crimes and gruesome atrocities in Ukraine.

For virtually every national security threat that America faces, section 702 is an invaluable asset. There is a reason why it is known as the crown jewel of America's intelligence gathering capabilities.

The President is briefed daily, in something called the President's Daily Brief, on these intelligence threats that are collected for the President's briefing, as I said, on a daily basis. A full 60 percent of the information contained in the President's daily classified intelligence brief is derived from section 702 of the Foreign Intelligence Surveillance Act.

Everyone knows that this authority has not been without controversy. In recent years, the public has learned about extremely concerning misuses of this authority that go far beyond what Congress has authorized. But I want to make clear that the targeting of American citizens here in the United States is expressly prohibited under 702, so any targeting of an American citizen is illegal and should be prosecuted to the fullest extent of the law.

Just to be clear, this authority grants the intelligence community—by that I mean the CIA, the NSA, the DIA, the FBI—it grants authority to the Department of Justice and our intelligence community to get intelligence on foreigners located outside of the United States—in other words, if it is foreign nationals inside the United States, you cannot use section 702—but more importantly, foreigners outside of the United States who are deemed to be a threat to our national security, agents of a foreign power, for example. It cannot be lawfully used to target U.S. citizens, whether on American soil or elsewhere.

But this is where the issue gets a little bit thorny, and sometimes there is misunderstanding about exactly how this works. So let me go through some of the details. Where this becomes a little more confused is when there is incidental collection of U.S. persons. For example, if you are targeting a foreigner overseas and they are communicating with a U.S. person in the United States, that could be a citizen, that could be a lawful permanent resident. Well, if it is a lawful communication, lawful 702 targeting of the foreign national, and they are talking to a U.S. person, invariably there is going to be information—known as incidental collection—involving the communication with that U.S. person. In other words, both sides of the conversation will be revealed in that lawful targeting of a foreign person overseas.

Here is an example: Let's say the intelligence community is monitoring the communications of a Hamas terrorist in Gaza who is believed to pose a danger to our national security. He is not an American, and he is not on U.S. soil, but he is using U.S.-based communication networks. Let's say in this example that one of the people the

Hamas terrorist is communicating with is an American on U.S. soil. Even though the American is not a target of the data collection, his side of the conversation would be visible because he is the one communicating with this foreign target.

But let me be clear. The intelligence community cannot target anyone they believed to be a U.S. person, nor can they target a foreigner with the pretext of getting American citizens' data. For that, you need a warrant. You need to go to court and show probable cause because that is a constitutional right granted to Americans under the Fourth Amendment to the U.S. Constitution.

The Fourth Amendment of the Constitution protects our people from unreasonable searches and seizures by the government, and an unchecked surveillance authority would directly violate that right. That is why we have guardrails. That is why we have protections to minimize the chances of that happening.

I know there has been some confusion. Some of it is from a misunderstanding. Some of it is people, frankly, just misrepresenting exactly what this authority does and does not do. But section 702 does not violate the Fourth Amendment. Every court that has considered the lawfulness of the 702 program has found that it complies with the Fourth Amendment. So when people stand up and say "Well, section 702 allows the government to spy on Americans," that is, frankly, not true. If they say it violates the Fourth Amendment, well, you have at least three courts that have considered the issue and they have said no, it doesn't. So they need to come up with another argument.

To be clear, this is very targeted, very narrow surveillance authority. As a matter of fact, under the reforms passed in the House bill, there are very few circumstances under which the FBI, for example, can exploit or query the 702 information.

So once the information is lawfully collected—targeting a foreign national overseas; that is lawfully collected—it is in a database which can then be queried by the FBI, for example, but there are very limited circumstances where that can happen. They can only search that database if they believe the query or question would return foreign intelligence information or evidence of a crime. The Agency does not have carte blanche authority to probe or go fishing in 702 information.

Unfortunately, there have been some mistakes made by the FBI due to the lack of guardrails and reforms that are in the current bill passed by the House of Representatives. I applaud the House for passing important reforms that will minimize the chances of this inadvertent collection of U.S. persons' information, because it is a violation of the law.

In response to some of these reports of inadvertent collection of U.S. persons' information, in 2021, FBI Director

Chris Wray instituted significant reforms to prevent inadvertent queries and improve compliance. Virtually all of those reforms, which have been enormously successful, have now been incorporated in the statute that the House passed last week.

Here is an example: When FBI personnel conduct a query now, rather than having access to this database of lawfully collected 702 information, they are required to opt-in to include that information. They have to affirmatively choose to search that database. Previously, that was not the case. Section 702 data was included in every search by default, and most of the time, it was completely unnecessary.

Multiple reviews have shown that these reforms have made a dramatic difference for the better. Since 2021, since these reforms have been put in place, the total number of U.S. person queries have decreased by 98 percent. That is a dramatic improvement. It is not 100 percent. It is not perfect. We still have work to do. But a 98-percent improvement strikes me as pretty dramatic. On top of that, DOJ conducted a review last year and found that 98 percent of the FBI's 702 queries were fully compliant with these requirements.

This has been reviewed by the Foreign Intelligence Surveillance Court, which is three members of the Federal judiciary appointed by the Chief Justice of the United States.

These reforms implemented by the FBI voluntarily in 2021 and now included in the House reform bill are working, and that is why it is so important that we should codify those changes. We need to make clear that these heightened standards are not simply Agency policy but the law, and that is exactly what the House FISA bill does. It turns the FBI's 702 reforms into law to ensure that the Agency's 702 query policies cannot be neglected or loosened in the future. Once they become the law of the land, even if the FBI were to change its policy, it would be inconsistent with that law and be illegal.

The House bill also extends this authority for a period of 2 years, so our intelligence community can continue to identify threats to our national security and prevent them from materializing.

When we talked about 702 several years ago, FBI Director Chris Wray said, "The fact that we have not suffered another 9/11-scale attack is not just luck." He noted that it is a product of diligence, teamwork, information sharing, dot-connecting, and much of that dot-connecting is made possible by 702.

So I appreciate Speaker JOHNSON in the Republican-led House for taking action on this bill before this critical authority expires at the end of the week, and I look forward to voting for it in the U.S. Senate.

I yield the floor.

Mr. CORNYN. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

The PRESIDING OFFICER. The Senator from Texas.

Mr. CORNYN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

NOMINATION OF RAMONA VILLAGOMEZ MANGLONA

Mr. DURBIN. Mr. President, today, the Senate will vote to confirm Ramona Villagomez Manglona to the U.S. District Court for the Northern Mariana Islands.

Judge Manglona was born in Saipan, Commonwealth of the Northern Mariana Islands—CNMI. She received a B.A. from the University of California at Berkeley in 1990 and a J.D. from the University of New Mexico School of Law in 1996. Following her graduation from law school, she clerked for Judge Virginia Sablan-Onerheim and Judge Alexandro C. Casto, both on the CNMI Superior Court. Judge Manglona then began her legal career as assistant attorney general in the criminal division for the CNMI Office of the Attorney General. She served in the criminal division for 3 years before moving to the civil division in 2001. In 2002, she was appointed to serve as the attorney general for the CNMI. Judge Manglona was appointed to a 6-year term as an associate judge on the Superior Court for the CNMI in 2003 and was elected to serve a second term in 2009.

In 2011, Judge Manglona was nominated by President Obama and confirmed by the U.S. Senate to serve a 10-year term as the chief judge for the U.S. District Court for the Northern Mariana Islands. As the sole active Federal district judge in the Northern Mariana Islands, she performs the work of a chief judge, a magistrate judge, and a bankruptcy judge. In her entire judicial career, Judge Manglona has presided over 185 cases that have gone to verdict, 35 of which were bench and jury trials she presided over as a Federal district court judge.

The American Bar Association unanimously rated Judge Manglona as "well qualified," and she was unanimously voted out of the Judiciary Committee by a vote of 21–0.

Judge Manglona is a highly experienced jurist who will continue to serve with distinction in her second term as a judge for the U.S. District Court for the Northern Mariana Islands.

I am proud to support her nomination.

VOTE ON MANGLONA NOMINATION

The PRESIDING OFFICER. Under the previous order, the question is, Will the Senate advise and consent to the Manglona nomination?

Mr. MENENDEZ. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Arizona (Ms. SINEMA) is necessarily absent.

Mr. THUNE. The following Senator is necessarily absent: the Senator from Mississippi (Mr. WICKER).

The result was announced—yeas 96, nays 2, as follows:

[Rollcall Vote No. 127 Ex.]

YEAS—96

Baldwin	Gillibrand	Padilla
Barrasso	Graham	Paul
Bennet	Grassley	Peters
Blackburn	Hagerty	Reed
Blumenthal	Hassan	Ricketts
Booker	Hawley	Risch
Boozman	Heinrich	Romney
Braun	Hickenlooper	Rosen
Britt	Hirono	Rounds
Brown	Hoeven	Rubio
Budd	Hyde-Smith	Sanders
Butler	Johnson	Schatz
Cantwell	Kaine	Schmitt
Capito	Kelly	Schumer
Cardin	Kennedy	Scott (FL)
Carper	King	Scott (SC)
Casey	Klobuchar	Shaheen
Cassidy	Lankford	Smith
Collins	Lee	Stabenow
Coons	Lujan	Tester
Cornyn	Lummis	Thune
Cortez Masto	Manchin	Tillis
Cotton	Markey	Tuberville
Cramer	McConnell	Van Hollen
Crapo	Menendez	Vance
Cruz	Merkley	Warner
Daines	Moran	Warnock
Duckworth	Mullin	Warren
Durbin	Murkowski	Welch
Ernst	Murphy	Whitehouse
Fetterman	Murray	Wyden
Fischer	Ossoff	Young

NAYS—2

Marshall Sullivan

NOT VOTING—2

Sinema Wicker

The nomination was confirmed.

The PRESIDING OFFICER (Mr. LUJÁN). Under the previous order, the motion to reconsider is considered made and laid upon the table, and the President will be immediately notified of the Senate's action.

The majority leader.

LEGISLATIVE SESSION—MOTION TO PROCEED

Mr. SCHUMER. Mr. President, I move to proceed to legislative session.

The PRESIDING OFFICER. The question is on agreeing to the motion.

Mr. BUDD. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The clerk will call the roll.

The senior assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Arizona (Ms. SINEMA) is necessarily absent.

The result was announced—yeas 50, nays 49, as follows:

[Rollcall Vote No. 128 Ex.]

YEAS—50

Bennet	Booker	Butler
Blumenthal	Brown	Cantwell