- CONGRESSIONAL RECORD—SENATE
- (A) has the meaning given the term in section 1204 of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10284); and
- (B) includes Tribal public safety officers.
- (2) Public safety telecommunicator.—The term "public safety telecommunicator" means an individual who-
- (A) operates telephone, radio, or other communication systems to receive and communicate requests for emergency assistance at 911 public safety answering points and emergency operations centers:
- (B) takes information from the public and other sources relating to crimes, threats, disturbances, acts of terrorism, fires, medical emergencies, and other public safety matters; and
- (C) coordinates and provides information to law enforcement and emergency response personnel.
- (b) REPORT —Not later than 150 days after the date of enactment of this Act, the Attorney General, acting through the Director of the Office of Community Oriented Policing Services of the Department of Justice, shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives a report on-
- (1) not fewer than 1 proposed program, if the Attorney General determines it appropriate and feasible to do so, to be administered by the Department of Justice for making state-of-the-art treatments or preventative care available to public safety officers and public safety telecommunicators with regard to job-related post-traumatic stress disorder or acute stress disorder by providing public safety officers and public safety telecommunicators access to evidence-based trauma-informed care, peer support, counselor services, and family supports for the purpose of treating or preventing post-traumatic stress disorder or acute stress disorder;
- (2) a draft of any necessary grant conditions required to ensure that confidentiality is afforded to public safety officers on account of seeking the care or services described in paragraph (1) under the proposed program;
- (3) how each proposed program described in paragraph (1) could be most efficiently administered throughout the United States at the State, Tribal, territorial, and local levels, taking into account in-person and telehealth capabilities;
- (4) a draft of legislative language necessary to authorize each proposed program described in paragraph (1); and
- (5) an estimate of the amount of annual appropriations necessary for administering each proposed program described in paragraph (1).
- (c) DEVELOPMENT.—In developing the report required under subsection (b), the Attorney General shall consult relevant stakeholders, includ-
- (1) Federal, State, Tribal, territorial, and local agencies employing public safety officers and public safety telecommunicators; and
- (2) non-governmental organizations. national organizations, academies, or other entities, including organizations that support the interests of public safety officers and public safety telecommunicators and the interests of family members of public safety officers and public safety telecommunicators.
- Mr. SCHUMER. I ask that the committee-reported substitute amendments be agreed to; that the bills, as amended, be considered read a third time and passed: that the motions to reconsider be considered made and laid upon the table with no intervening action or debate, all en bloc.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee-reported amendments, in the nature of a substitute, were agreed to, en bloc.

The bill (S. 2151), as amended, was ordered to be engrossed for a third read-

ing, was read the third time and passed.

The bill (S. 4007), as amended, was ordered to be engrossed for a third reading, was read the third time, and passed.

INVEST TO PROTECT ACT OF 2022

Mr. SCHUMER. Madam President, I ask unanimous consent the Senate proceed to the immediate consideration of Calendar No. 421, S. 3860.

The PRESIDING OFFICER. clerk will report the bill by title.

The senior assistant legislative clerk read as follows:

A bill (S. 3860) to establish a grant program to provide assistance to local governments with fewer than 200 law enforcement officers, and for other purposes.

The PRESIDING OFFICER. There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on the Judiciary, with an amendment to strike all after the enacting clause and insert in lieu thereof the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Invest to Protect Act of 2022"

SEC. 2. GRANT PROGRAM.

- (a) DEFINITIONS.—In this Act:
- (1) DE-ESCALATION TRAINING.—The term "deescalation training" means training relating to taking action or communicating verbally or nonverbally during a potential force encounter in an attempt to stabilize the situation and reduce the immediacy of the threat so that more time, options, and resources can be called upon to resolve the situation without the use of force or with a reduction in the force necessary.
- (2) DIRECTOR.—The term "Director" the Director of the Office.
- (3) ELIGIBLE LOCAL GOVERNMENT.—The term "eligible local government" means—
- (A) a county, municipality, town, township, village, parish, borough, or other unit of general government below the State level that employs fewer than 200 law enforcement officers; and
- (B) a Tribal government that employs fewer than 200 law enforcement officers.
- (4) LAW ENFORCEMENT OFFICER.—The term 'law enforcement officer" has the meaning given the term "career law enforcement officer in section 1709 of title I the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10389).
- (5) Office.—The term "Office" means the Office of Community Oriented Policing Services of the Department of Justice.
- (b) ESTABLISHMENT.—There is established within the Office a grant program to-
- (1) provide training, body cameras, and access to mental health resources to local law enforcement officers; and
- (2) improve the recruitment and retention of local law enforcement officers.
- (c) AUTHORITY.—Not later than 120 days after the date of enactment of this Act, the Director shall award grants to eligible local governments $as\ a\ part\ of\ the\ grant\ program\ established\ under$ subsection (b).
 - (d) APPLICATIONS.—
- (1) BARRIERS.—The Attorney General shall determine what barriers exist to establishing a streamlined application process for grants under this section.
 - (2) REPORT.
- (A) IN GENERAL.—Not later than 30 days after the date of enactment of this Act, the Attorney General shall submit to Congress a report that includes a plan to execute a streamlined appli-

- cation process for grants under this section under which an eligible local government seeking a grant under this section can reasonably complete the application in not more than 2 hours.
- (B) CONTENTS OF PLAN.—The plan required under subparagraph (A) may include a plan
- (i) proactively providing eligible local governments seeking a grant under this section with information on the data such eligible local governments will need to prepare before beginning the grant application; and
- (ii) ensuring technical assistance is available for eligible local governments seeking a grant under this section before and during the grant application process, including through dedicated liaisons within the Office.
- (3) APPLICATIONS.—In selecting eligible local governments to receive grants under this section, the Director shall use the streamlined application process described in paragraph (2)(\hat{A}).
- (e) ELIGIBLE ACTIVITIES.—An eligible local government that receives a grant under this section may use amounts from the grant only for-
- (1) de-escalation training for law enforcement officers;
- (2) victim-centered training for law enforcement officers in handling situations of domestic violence;
 - (3) law enforcement officer safety training;
- (4) the offsetting of overtime costs associated with scheduling issues when a law enforcement officer participates in the training described in paragraphs (1) through (3);
- (5) the purchasing, storage, operation, data collection, and securing of body cameras in accordance with guidelines described in subsection (f)(1)(A) or, if such guidelines do not exist, established by the Attorney General under subsection (f)(2);
- (6) a signing bonus for a law enforcement officer in an amount determined by the eligible local government;
- (7) a retention bonus for a law enforcement officer-
- (A) in an amount determined by the eligible local government that does not exceed 20 percent of the salary of the law enforcement officer; and (B) who-
- (i) has been employed at a law enforcement agency for not fewer than 5 years; and
- (ii) has not been found by an internal investigation to have engaged in serious misconduct;
- (8) a stipend for the graduate education of law enforcement officers in the area of mental health, public health, or social work, which shall not exceed the lesser of-
 - (A) \$10,000; or
- (B) the amount the law enforcement officer pays towards such graduate education; and
- (9) providing access to patient-centered behavioral health services for law enforcement officers, which may include resources for risk assessments, evidence-based, trauma-informed care to treat post-traumatic stress disorder or acute stress disorder, peer support and counselor services and family supports, and the promotion of improved access to high quality mental health care through telehealth.
 - (f) BODY CAMERA GUIDELINES .-
- (1) IN GENERAL.—An eligible local government that uses funds from a grant under this section for the purpose described in subsection (e)(5)
- (A) follow guidelines established by the eligible local government or the State in which the eligible local government is located relating to the purchasing, storage, operation, data collection, and securing of body cameras based on existing industry best practices; or
- (B) if the guidelines described in subparagraph (A) do not yet exist or are not based on existing industry best practices, follow the guidelines established under paragraph (2).
- (2) FEDERAL GUIDELINES.—Not later than 60 days after the date of enactment of this Act, the Attorney General shall establish guidelines for

small law enforcement agencies relating to the purchasing, storage, operation, data collection, and securing of body cameras that are based on existing industry best practices.

- $\begin{array}{c} \textit{(g) Disclosure of Officer Recruitment and} \\ \textit{Retention Bonuses.} -- \end{array}$
- (1) In GENERAL.—Not later than 60 days after the date on which an eligible local government that receives a grant under this section awards a signing or retention bonus described in paragraph (6) or (7) of subsection (e), the eligible local government shall disclose to the Director and make publicly available on a website of the eligible local government the amount of such bonus.
- (2) REPORT.—The Director shall submit to the appropriate congressional committees an annual report that includes each signing or retention bonus disclosed under paragraph (1) during the preceding year.
- (h) GRANT ACCOUNTABILITY.—All grants awarded by the Director under this section shall be subject to the following accountability provi-

(1) AUDIT REQUIREMENT.—

- (A) DEFINITION.—In this paragraph, the term "unresolved audit finding" means a finding in the final audit report of the Inspector General of the Department of Justice that the audited grantee has used grant funds for an unauthorized expenditure or otherwise unallowable cost that is not closed or resolved within 12 months from the date when the final audit report is issued.
- (B) AUDITS.—Beginning in the first fiscal year beginning after the date of enactment of this subsection, and in each fiscal year thereafter, the Inspector General of the Department of Justice shall conduct audits of recipients of grants under this section to prevent waste, fraud, and abuse of funds by grantees. The Inspector General of the Department of Justice shall determine the appropriate number of grantees to be audited each year.
- (C) MANDATORY EXCLUSION.—A recipient of grant funds under this section that is found to have an unresolved audit finding shall not be eligible to receive grant funds under this section during the first 2 fiscal years beginning after the end of the 12-month period described in subparagraph (A).
- (D) PRIORITY.—In awarding grants under this section, the Director shall give priority to eligible local governments that did not have an unresolved audit finding during the 3 fiscal years before submitting an application for a grant under this section.
- (E) REIMBURSEMENT.—If an eligible local government is awarded grant funds under this section during the 2-fiscal-year period during which the eligible local government is barred from receiving grants under subparagraph (C), the Attorney General shall—
- (i) deposit an amount equal to the amount of the grant funds that were improperly awarded to the grantee into the General Fund of the Treasury; and
- (ii) seek to recoup the costs of the repayment to the fund from the grant recipient that was erroneously awarded grant funds.
- (2) Annual Certification.—Beginning in the fiscal year during which audits commence under paragraph (1)(B), the Attorney General shall submit to the Committee on the Judiciary and the Committee on Appropriations of the Senate and the Committee on the Judiciary and the Committee on Appropriations of the House of Representatives an annual certification—

(A) indicating whether—

- (i) all audits issued by the Office of the Inspector General of the Department of Justice under paragraph (1) have been completed and reviewed by the appropriate Assistant Attorney General or Director:
- (ii) all mandatory exclusions required under paragraph (1)(C) have been issued; and
- (iii) all reimbursements required under paragraph (1)(E) have been made; and

- (B) that includes a list of any grant recipients excluded under paragraph (1) from the previous year.
 - (i) PREVENTING DUPLICATIVE GRANTS.—
- (1) In GENERAL.—Before the Director awards a grant to an eligible local government under this section, the Attorney General shall compare potential grant awards with other grants awarded by the Attorney General to determine if grant awards are or have been awarded for a similar purpose.
- (2) REPORT.—If the Attorney General awards grants to the same applicant for a similar purpose, the Attorney General shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives a report that includes—
- (A) a list of all such grants awarded, including the total dollar amount of any such grants awarded; and
- (B) the reason the Attorney General awarded multiple grants to the same applicant for a similar purpose.
- (j) FUNDING.—In carrying out this section, the Director—
- (1) shall use amounts otherwise made available to the Office; and
- (2) may use not more than \$50,000,000 of such amounts for each of fiscal years 2023 through 2027.
- Mr. SCHUMER. I further ask the committee-reported substitute amendment be withdrawn, the Cortez Masto substitute amendment at the desk be agreed to, the bill, as amended, be considered read a third time and passed and the motion to reconsider be considered made and laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee-reported amendment, in the nature of a substitute, was with-drawn

The amendment (No. 5188), in the nature of a substitute, was agreed to.

(The amendment is printed in today's RECORD under "Text of Amendments.)

The bill (S. 3860), as amended, was ordered to be engrossed for a third reading, was read the third time, and passed, as follows:

S 3860

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Invest to Protect Act of 2022".

SEC. 2. GRANT PROGRAM.

- (a) DEFINITIONS.—In this Act:
- (1) DE-ESCALATION TRAINING.—The term "de-escalation training" means training relating to taking action or communicating verbally or non-verbally during a potential force encounter in an attempt to stabilize the situation and reduce the immediacy of the threat so that more time, options, and resources can be called upon to resolve the situation without the use of force or with a reduction in the force necessary.
- (2) DIRECTOR.—The term "Director" means the Director of the Office.
- (3) ELIGIBLE LOCAL GOVERNMENT.—The term "eligible local government" means—
- (A) a county, municipality, town, township, village, parish, borough, or other unit of general government below the State level that employs fewer than 200 law enforcement officers; and
- (B) a Tribal government that employs fewer than 200 law enforcement officers.
- (4) LAW ENFORCEMENT OFFICER.—The term "law enforcement officer" has the meaning

- given the term "career law enforcement officer" in section 1709 of title I the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10389).
- (5) OFFICE.—The term "Office" means the Office of Community Oriented Policing Services of the Department of Justice.
- (b) ESTABLISHMENT.—There is established within the Office a grant program to—
- (1) provide training and access to mental health resources to local law enforcement officers; and
- (2) improve the recruitment and retention of local law enforcement officers.
- (c) AUTHORITY.—Not later than 120 days after the date of enactment of this Act, the Director shall award grants to eligible local governments as a part of the grant program established under subsection (b).
 - (d) APPLICATIONS.-
- (1) Barriers.—The Attorney General shall determine what barriers exist to establishing a streamlined application process for grants under this section.
 - (2) Report.-
- (A) IN GENERAL.—Not later than 60 days after the date of enactment of this Act, the Attorney General shall submit to Congress a report that includes a plan to execute a streamlined application process for grants under this section under which an eligible local government seeking a grant under this section can reasonably complete the application in not more than 2 hours.
- (B) Contents of plan.—The plan required under subparagraph (A) may include a plan for— $\,$
- (i) proactively providing eligible local governments seeking a grant under this section with information on the data such eligible local governments will need to prepare before beginning the grant application; and
- (ii) ensuring technical assistance is available for eligible local governments seeking a grant under this section before and during the grant application process, including through dedicated liaisons within the Office.
- (3) APPLICATIONS.—In selecting eligible local governments to receive grants under this section, the Director shall use the streamlined application process described in paragraph (2)(A).
- (e) ELIGIBLE ACTIVITIES.—An eligible local government that receives a grant under this section may use amounts from the grant only for—
- (1) de-escalation training for law enforcement officers;
- (2) victim-centered training for law enforcement officers in handling situations of domestic violence:
- (3) evidence-based law enforcement safety training, including training for—
 - (A) active shooter situations;
- (B) the safe handling of illicit drugs and precursor chemicals;
 - (C) rescue situations;
 - (D) high speed or pursuit driving;
- (E) recognizing and countering ambush attacks;
- (F) contact with individuals with mental health needs;
- (G) contact with individuals with substance use disorders;
 - (H) contact with veterans;
- (I) contact with individuals with disabilities;
- (J) contact with vulnerable youth;
- (K) contact with individuals who are victims of domestic violence, sexual assault, or trafficking; or
- (L) contact with individuals experiencing homelessness or living in poverty;
- (4) the offsetting of overtime costs associated with scheduling issues relating to the participation of a law enforcement officer in the training described in paragraphs (1) through (3):

- (5) a signing bonus for a law enforcement officer in an amount determined by the eligible local government;
- (6) a retention bonus for a law enforcement officer—
- (A) in an amount determined by the eligible local government that does not exceed 20 percent of the salary of the law enforcement officer; and
- (B) who—
- (i) has been employed at the law enforcement agency for not fewer than 5 years; and
- (ii) has not been found by an internal investigation to have engaged in serious misconduct:
- (7) a stipend for the graduate education of law enforcement officers in the area of mental health, public health, or social work, which shall not exceed the lesser of—
- (A) \$10,000; or
- (B) the amount the law enforcement officer pays towards such graduate education; and
- (8) providing access to patient-centered behavioral health services for law enforcement officers, which may include resources for risk assessments, evidence-based, trauma-informed care to treat post-traumatic stress disorder or acute stress disorder, peer support and counselor services and family supports, and the promotion of improved access to high quality mental health care through telehealth.
- (f) DISCLOSURE OF OFFICER RECRUITMENT AND RETENTION BONUSES.—
- (1) IN GENERAL.—Not later than 60 days after the date on which an eligible local government that receives a grant under this section awards a signing or retention bonus described in paragraph (5) or (6) of subsection (e), the eligible local government shall disclose to the Director and make publicly available on a website of the eligible local government the amount of such bonus.
- (2) REPORT.—The Attorney General shall submit to the appropriate congressional committees an annual report that includes each signing or retention bonus disclosed under paragraph (1) during the preceding year.
- (g) Grant Accountability.—All grants awarded by the Director under this section shall be subject to the following accountability provisions:
 - (1) AUDIT REQUIREMENT.—
- (A) DEFINITION.—In this paragraph, the term "unresolved audit finding" means a finding in the final audit report of the Inspector General of the Department of Justice that the audited grantee has used grant funds for an unauthorized expenditure or otherwise unallowable cost that is not closed or resolved within 12 months from the date when the final audit report is issued.
- (B) AUDITS.—Beginning in the first fiscal year beginning after the date of enactment of this subsection, and in each fiscal year thereafter, the Inspector General of the Department of Justice shall conduct audits of recipients of grants under this section to prevent waste, fraud, and abuse of funds by grantees. The Inspector General of the Department of Justice shall determine the appropriate number of grantees to be audited each year.
- (C) MANDATORY EXCLUSION.—A recipient of grant funds under this section that is found to have an unresolved audit finding shall not be eligible to receive grant funds under this section during the first 2 fiscal years beginning after the end of the 12-month period described in subparagraph (A).
- (D) PRIORITY.—In awarding grants under this section, the Director shall give priority to eligible local governments that did not have an unresolved audit finding during the 3 fiscal years before submitting an application for a grant under this section.

- (E) REIMBURSEMENT.—If an eligible local government is awarded grant funds under this section during the 2-fiscal-year period during which the eligible local government is barred from receiving grants under subparagraph (C), the Attorney General shall—
- (i) deposit an amount equal to the amount of the grant funds that were improperly awarded to the grantee into the General Fund of the Treasury; and
- (ii) seek to recoup the costs of the repayment to the fund from the grant recipient that was erroneously awarded grant funds.
- (2) ANNUAL CERTIFICATION.—Beginning in the fiscal year during which audits commence under paragraph (1)(B), the Attorney General shall submit to the Committee on the Judiciary and the Committee on Appropriations of the Senate and the Committee on the Judiciary and the Committee on Appropriations of the House of Representatives an annual certification—
 - (A) indicating whether—
- (i) all audits issued by the Office of the Inspector General of the Department of Justice under paragraph (1) have been completed and reviewed by the appropriate Assistant Attorney General or Director;
- (ii) all mandatory exclusions required under paragraph (1)(C) have been issued; and
- (iii) all reimbursements required under paragraph (1)(E) have been made; and
- (B) that includes a list of any grant recipients excluded under paragraph (1) from the previous year.
 - (h) PREVENTING DUPLICATIVE GRANTS.—
- (1) IN GENERAL.—Before the Director awards a grant to an eligible local government under this section, the Attorney General shall compare potential grant awards with other grants awarded by the Attorney General to determine if grant awards are or have been awarded for a similar purpose.
- (2) REPORT.—If the Attorney General awards grants to the same applicant for a similar purpose, the Attorney General shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives a report that includes—
- (A) a list of all such grants awarded, including the total dollar amount of any such grants awarded; and
- (B) the reason the Attorney General awarded multiple grants to the same applicant for a similar purpose.
- (i) FUNDING.—In carrying out this section, the Director—
- (1) shall use amounts otherwise made available to the Office; and
- (2) may use not more than \$50,000,000 of such amounts for each of fiscal years 2023 through 2027.

LAW ENFORCEMENT DE-ESCA-LATION TRAINING ACT OF 2022

Mr. SCHUMER. Madam President, I ask unanimous consent the Senate proceed to the immediate consideration of Calendar No. 422, S. 4003.

The PRESIDING OFFICER. The clerk will report the bill by title.

The senior assistant legislative clerk read as follows:

A bill (S. 4003) to amend the Omnibus Crime Control and Safe Streets Act of 1968 to provide for training on alternatives to use of force, de-escalation, and mental and behavioral health and suicidal crises.

There being no objection, the Senate proceeded to consider the bill which had been reported from the Committee on the Judiciary with an amendment to strike all after the enacting clause and insert in lieu thereof the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Law Enforcement De-Escalation Training Act of 2022".

SEC. 2. TRAINING ON ALTERNATIVES TO USE OF FORCE, DE-ESCALATION, AND MEN-TAL AND BEHAVIORAL HEALTH CRI-SES.

- (a) DEFINITIONS.—Section 901(a) of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10251(a)) is amended—
- (1) in paragraph (27), by striking "and" at the end;
- (2) in paragraph (28), by striking the period at the end and inserting a semicolon; and
- (3) by adding at the end the following:
- "(29) the term 'de-escalation' means taking action or communicating verbally or non-verbally during a potential force encounter in an attempt to stabilize the situation and reduce the immediacy of the threat so that more time, options, and resources can be called upon to resolve the situation without the use of force or with a reduction in the force necessary;
- "(30) the term "mental or behavioral health or suicidal crisis"—
- "(A) means a situation in which the behavior of a person—
- "(i) puts the person at risk of hurting himself or herself or others: or
- "(ii) impairs or prevents the person from being able to care for himself or herself or function effectively in the community; and
- "(B) includes a situation in which a person—
 "(i) is under the influence of a drug or alcohol, is suicidal, or experiences symptoms of a
- mental illness; or "(ii) may exhibit symptoms, including emotional reactions (such as fear or anger), psychological impairments (such as inability to focus, confusion, or psychosis), and behavioral reactions (such as the trigger of a freeze, fight, or flight response):
- "(31) the term 'disability' has the meaning given that term in section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102);
- "(32) the term 'crisis intervention team' means a collaborative, interdisciplinary team that brings together specially trained law enforcement officers, mental health providers, and other community stakeholders to respond to mental health-related calls, use appropriate deescalation techniques, and assess if referral to services or transport for mental health evaluation is appropriate; and
- ''(33) the term 'covered mental health professional' means a mental health professional working on a crisis intervention team—
- "(A) as an employee of a law enforcement agency; or
- "(B) under a legal agreement with a law enforcement agency.".
- (b) COPS PROGRAM.—Section 1701 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10381) is amended by adding at the end the following:
- "(n) Training in Alternatives to Use of Force, De-Escalation Techniques, and Mental and Behavioral Health Crises.—
 - "(1) Training curricula.—
- "(A) IN GENERAL.—Not later than 180 days after the date of enactment of this subsection, the Attorney General shall develop training curricula or identify effective existing training curricula for law enforcement officers and for covered mental health professionals regarding—
- "(i) de-escalation tactics and alternatives to use of force;
- "(ii) safely responding to an individual experiencing a mental or behavioral health or suicidal crisis or an individual with a disability, including techniques and strategies that are designed to protect the safety of that individual law enforcement officers, mental health professionals, and the public;
- "(iii) successfully participating on a crisis intervention team; and