

Mr. CROW. Madam Speaker, I rise in support of H.R. 1, the For the People Act.

I have said since day one on this job that if you want to do big and transformational things in America, you first have to get rid of big money in politics.

Whether you want to tackle the climate crisis, reform healthcare, address the gun violence epidemic, or level the playing field for American workers, it is all about shutting off the flow of big money, ending gerrymandering, bolstering our ethics laws, and expanding access to the ballot box. H.R. 1 will do all of these things.

This transformational package includes my bill, the End Dark Money Act, to crack down on mega-donors who hide their political contributions through phony social welfare organizations.

If we have learned anything in the past few years, it is that our democracy is in need of reform. We can and must do big things again, and it begins by passing H.R. 1.

I urge my colleagues to join me in this historic effort.

PRIORITIZE SAVE OUR STAGES FUNDING

(Mr. WILLIAMS of Texas asked and was given permission to address the House for 1 minute.)

Mr. WILLIAMS of Texas. Madam Speaker, I rise today to speak for thousands of music venues, movie theaters, and museums that are struggling to survive the COVID-19 pandemic.

Over the past year, Congress has come together in a bipartisan manner to pass over \$3.5 trillion in pandemic assistance. While much of this aid was necessary, government bureaucracy has routinely delayed getting this money into the hands of the American people. As of today, there are still \$1.3 trillion in unspent COVID-19 relief.

In December, the House passed my bipartisan Save our Stages Act, which established the \$15 billion Shuttered Venue Operators Grant, providing direct relief for music venues, movie theaters, and museums devastated by the pandemic. These businesses were the first to close and will be some of the last to reopen.

Nine weeks have passed since President Trump signed this into law, and the SBA still has not even produced the application for venue owners to apply. At this rate, some grants won't be delivered until summer.

This is unacceptable, and the SBA needs to get to work immediately. Every day we wait, there is another door that permanently closes. The bottom line is: The shows must go on.

In God we trust.

REMEMBERING UNITED STATES AIR FORCE COLONEL EXA FAY HOOTEN

(Mr. ARRINGTON asked and was given permission to address the House for 1 minute.)

Mr. ARRINGTON. Mr. Speaker, I rise today to remember and honor a great West Texan, United States Air Force Colonel Exa Fay Hooten, of Abilene, Texas. She passed away on January 16 at the age of 92. She was born on August 27, 1928, in Floydada, Texas, to Maude Latham and Richard W. Hooten.

After graduating high school, she attended Texas Tech University, where she received a bachelor's degree and then later received her Ph.D. from Texas Women's University.

Exa Fay believed travel was second in importance only to a college education. She joined the Air Force and traveled the world working in military hospitals, taking care of our wounded warriors. After Active Duty, she entered the Reserves and was the first U.S. Air Force Reserve dietician to obtain the rank of full colonel.

I thank Colonel Hooten for her service and patriotism. I thank her for showing us that, like the West Texas horizon, the possibilities of life are limitless when you pursue your passion and put others first.

God bless, and go West Texas.

RECOGNIZING CARTER SMITH

(Mr. THOMPSON of Pennsylvania asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. THOMPSON of Pennsylvania. Madam Speaker, I rise today to recognize and congratulate Carter Smith of Cresson, Pennsylvania. Carter has accepted a fully qualified appointment to the United States Military Academy at West Point. Carter is the son of Gary and Holly Lynne Smith.

As a student at Penn Cambria High School, Carter was heavily involved in the speech club, theater, and the National Honor Society, as well as both the football and basketball teams.

In addition to having a long resume of extracurricular activities, Carter has excelled in the classroom as well, maintaining a 4.0 GPA.

April Gergely, Carter's English teacher, had nothing but positive things to say about him in her letter of recommendation.

She said: "Carter stood out as an extremely hardworking, intelligent, perceptive, detail-oriented, honest, reliable, and mature student."

I am confident Carter's experience in and out of the classroom will serve him well as he looks forward to this exciting new phase of life.

I thank Carter for his commitment to our Nation, and I wish him the best of luck at West Point.

HUMAN RIGHTS VIOLATIONS IN BURMA

(Ms. TENNEY asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. TENNEY. Madam Speaker, I rise today to raise awareness of the grave

human rights violations taking place in Burma, also known as Myanmar.

For decades, the country of Burma has been working diligently to establish credible elections, democratic civilian governance, and a peaceful transition of power.

However, this progress came to a halt after the military violently seized control on February 1, 2021. The military has since used this unlawful control to violently oppress ethnic minorities, including firing artillery into Burmese villages and displacing over 7,000 people.

Peaceful protests for freedom have been met with deadly force, killing 18 and imprisoning nearly 700. One protester, a 16-year-old boy, was reportedly shot in the head by an army sniper.

Utica, New York, my hometown, is home to over 4,000 Burmese refugees and new Burmese-American citizens. Many fear for the lives of their friends and families in peril in Burma.

In Utica, they have peacefully stood in solidarity with their home country, holding signs that say, "Save Democracy, Save Burma."

I met recently with a group of these refugees to hear their grim accounts of the conditions in their native country. Their passion and courage are inspiring.

We must also condemn the cruelty and genocide against the Rohingya people, an ethnic minority who also desperately need our support and assistance.

The U.S. remains a symbol of democracy to the world. I urge my colleagues to join me in supporting the Burmese people in their quest for freedom and democracy.

□ 0915

FOR THE PEOPLE ACT OF 2021

Ms. LOFGREN. Madam Speaker, pursuant to House Resolution 179, I call up the bill (H.R. 1) to expand Americans' access to the ballot box, reduce the influence of big money in politics, strengthen ethics rules for public servants, and implement other anti-corruption measures for the purpose of fortifying our democracy, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore (Ms. DEGETTE). Pursuant to House Resolution 179 the amendment printed in part A of House Report 117-9 is adopted, and the bill, as amended, is considered read.

The text of the bill, as amended, is as follows:

H.R. 1

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "For the People Act of 2021".

SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF CONTENTS.

(a) DIVISIONS.—*This Act is organized into divisions as follows:*

(1) Division A—Voting.
 (2) Division B—Campaign Finance.
 (3) Division C—Ethics.
 (b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title.
 Sec. 2. Organization of Act into divisions; table of contents.
 Sec. 3. Findings of general constitutional authority.
 Sec. 4. Standards for judicial review.

DIVISION A—VOTING

TITLE I—ELECTION ACCESS

Sec. 1000. Short title; statement of policy.
 Subtitle A—Voter Registration Modernization
 Sec. 1000A. Short title.
 PART 1—PROMOTING INTERNET REGISTRATION
 Sec. 1001. Requiring availability of internet for voter registration.
 Sec. 1002. Use of internet to update registration information.
 Sec. 1003. Provision of election information by electronic mail to individuals registered to vote.
 Sec. 1004. Clarification of requirement regarding necessary information to show eligibility to vote.
 Sec. 1005. Prohibiting State from requiring applicants to provide more than last 4 digits of Social Security number.
 Sec. 1006. Effective date.

PART 2—AUTOMATIC VOTER REGISTRATION

Sec. 1011. Short title; findings and purpose.
 Sec. 1012. Automatic registration of eligible individuals.
 Sec. 1013. Contributing agency assistance in registration.
 Sec. 1014. One-time contributing agency assistance in registration of eligible voters in existing records.
 Sec. 1015. Voter protection and security in automatic registration.
 Sec. 1016. Registration portability and correction.
 Sec. 1017. Payments and grants.
 Sec. 1018. Treatment of exempt States.
 Sec. 1019. Miscellaneous provisions.
 Sec. 1020. Definitions.
 Sec. 1021. Effective date.

PART 3—SAME DAY VOTER REGISTRATION

Sec. 1031. Same day registration.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

Sec. 1041. Conditions on removal of registrants from official list of eligible voters on basis of interstate cross-checks.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

Sec. 1051. Annual reports on voter registration statistics.
 Sec. 1052. Ensuring pre-election registration deadlines are consistent with timing of legal public holidays.
 Sec. 1053. Use of Postal Service hard copy change of address form to remind individuals to update voter registration.
 Sec. 1054. Grants to States for activities to encourage involvement of minors in election activities.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

Sec. 1061. Availability of requirements payments under HAVA to cover costs of compliance with new requirements.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

Sec. 1071. Prohibiting hindering, interfering with, or preventing voter registration.
 Sec. 1072. Establishment of best practices.

PART 8—VOTER REGISTRATION EFFICIENCY ACT

Sec. 1081. Short title.

Sec. 1082. Requiring applicants for motor vehicle driver's licenses in new state to indicate whether state serves as residence for voter registration purposes.

PART 9—PROVIDING VOTER REGISTRATION INFORMATION TO SECONDARY SCHOOL STUDENTS

Sec. 1091. Pilot program for providing voter registration information to secondary school students prior to graduation.

Sec. 1092. Reports.

Sec. 1093. Authorization of appropriations.

PART 10—VOTER REGISTRATION OF MINORS

Sec. 1094. Acceptance of voter registration applications from individuals under 18 years of age.

Subtitle B—Access to Voting for Individuals With Disabilities

Sec. 1101. Requirements for States to promote access to voter registration and voting for individuals with disabilities.

Sec. 1102. Expansion and reauthorization of grant program to assure voting access for individuals with disabilities.

Sec. 1103. Pilot programs for enabling individuals with disabilities to register to vote privately and independently at residences.

Sec. 1104. GAO analysis and report on voting access for individuals with disabilities.

Subtitle C—Prohibiting Voter Caging

Sec. 1201. Voter caging and other questionable challenges prohibited.

Sec. 1202. Development and adoption of best practices for preventing voter caging.

Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

Sec. 1301. Short title.

Sec. 1302. Prohibition on deceptive practices in Federal elections.

Sec. 1303. Corrective action.

Sec. 1304. Reports to Congress.

Subtitle E—Democracy Restoration

Sec. 1401. Short title.

Sec. 1402. Findings.

Sec. 1403. Rights of citizens.

Sec. 1404. Enforcement.

Sec. 1405. Notification of restoration of voting rights.

Sec. 1406. Definitions.

Sec. 1407. Relation to other laws.

Sec. 1408. Federal prison funds.

Sec. 1409. Effective date.

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

Sec. 1501. Short title.

Sec. 1502. Paper ballot and manual counting requirements.

Sec. 1503. Accessibility and ballot verification for individuals with disabilities.

Sec. 1504. Durability and readability requirements for ballots.

Sec. 1505. Study and report on optimal ballot design.

Sec. 1506. Paper ballot printing requirements.

Sec. 1507. Effective date for new requirements.

Subtitle G—Provisional Ballots

Sec. 1601. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.

Subtitle H—Early Voting

Sec. 1611. Early voting.

Subtitle I—Voting by Mail

Sec. 1621. Voting by mail.

Sec. 1622. Absentee ballot tracking program.

Sec. 1623. Voting materials postage.

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

Sec. 1701. Pre-election reports on availability and transmission of absentee ballots.

Sec. 1702. Enforcement.

Sec. 1703. Revisions to 45-day absentee ballot transmission rule.

Sec. 1704. Use of single absentee ballot application for subsequent elections.

Sec. 1705. Extending guarantee of residency for voting purposes to family members of absent military personnel.

Sec. 1706. Requiring transmission of blank absentee ballots under UOCAVA to certain voters.

Sec. 1707. Effective date.

Subtitle K—Poll Worker Recruitment and Training

Sec. 1801. Grants to States for poll worker recruitment and training.

Sec. 1802. State defined.

Subtitle L—Enhancement of Enforcement

Sec. 1811. Enhancement of enforcement of Help America Vote Act of 2002.

Subtitle M—Federal Election Integrity

Sec. 1821. Prohibition on campaign activities by chief State election administration officials.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

Sec. 1901. Treatment of institutions of higher education.

Sec. 1902. Minimum notification requirements for voters affected by polling place changes.

Sec. 1903. Permitting use of sworn written statement to meet identification requirements for voting.

Sec. 1904. Accommodations for voters residing in Indian lands.

Sec. 1905. Voter information response systems and hotline.

Sec. 1906. Ensuring equitable and efficient operation of polling places.

Sec. 1907. Requiring States to provide secured drop boxes for voted absentee ballots in elections for Federal office.

Sec. 1908. Prohibiting States from restricting curbside voting.

Sec. 1909. Election Day as legal public holiday.

PART 2—DISASTER AND EMERGENCY CONTINGENCY PLANS

Sec. 1911. Requirements for Federal election contingency plans in response to natural disasters and emergencies.

PART 3—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

Sec. 1921. Reauthorization of Election Assistance Commission.

Sec. 1922. Requiring States to participate in post-general election surveys.

Sec. 1923. Reports by National Institute of Standards and Technology on use of funds transferred from Election Assistance Commission.

Sec. 1924. Recommendations to improve operations of Election Assistance Commission.

Sec. 1925. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

PART 4—MISCELLANEOUS PROVISIONS

Sec. 1931. Application of laws to Commonwealth of Northern Mariana Islands.

Sec. 1932. Definition of election for Federal office.

Sec. 1933. No effect on other laws.

Subtitle O—Severability

Sec. 1941. Severability.

TITLE II—ELECTION INTEGRITY

Subtitle A—Findings Reaffirming Commitment of Congress to Restore the Voting Rights Act

Sec. 2001. Findings reaffirming commitment of Congress to restore the Voting Rights Act.

Subtitle B—Findings Relating to Native American Voting Rights

Sec. 2101. Findings relating to Native American voting rights.

Subtitle C—Findings Relating to District of Columbia Statehood

Sec. 2201. Findings relating to District of Columbia statehood.

Subtitle D—Territorial Voting Rights

Sec. 2301. Findings relating to territorial voting rights.

Sec. 2302. Congressional Task Force on Voting Rights of United States Citizen Residents of Territories of the United States.

Subtitle E—Redistricting Reform

Sec. 2400. Short title; finding of constitutional authority.

PART 1—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

Sec. 2401. Requiring congressional redistricting to be conducted through plan of independent State commission.

Sec. 2402. Ban on mid-decade redistricting.

Sec. 2403. Criteria for redistricting.

PART 2—INDEPENDENT REDISTRICTING COMMISSIONS

Sec. 2411. Independent redistricting commission.

Sec. 2412. Establishment of selection pool of individuals eligible to serve as members of commission.

Sec. 2413. Public notice and input.

Sec. 2414. Establishment of related entities.

Sec. 2415. Report on diversity of memberships of independent redistricting commissions.

PART 3—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

Sec. 2421. Enactment of plan developed by 3-judge court.

Sec. 2422. Special rule for redistricting conducted under order of Federal court.

PART 4—ADMINISTRATIVE AND MISCELLANEOUS PROVISIONS

Sec. 2431. Payments to States for carrying out redistricting.

Sec. 2432. Civil enforcement.

Sec. 2433. State apportionment notice defined.

Sec. 2434. No effect on elections for State and local office.

Sec. 2435. Effective date.

PART 5—REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

SUBPART A—APPLICATION OF CERTAIN REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

Sec. 2441. Application of certain requirements for redistricting carried out pursuant to 2020 Census.

Sec. 2442. Triggering events.

SUBPART B—INDEPENDENT REDISTRICTING COMMISSIONS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

Sec. 2451. Use of independent redistricting commissions for redistricting carried out pursuant to 2020 Census.

Sec. 2452. Establishment of selection pool of individuals eligible to serve as members of commission.

Sec. 2453. Criteria for redistricting plan; public notice and input.

Sec. 2454. Establishment of related entities.

Sec. 2455. Report on diversity of memberships of independent redistricting commissions.

Subtitle F—Saving Eligible Voters From Voter Purging

Sec. 2501. Short title.

Sec. 2502. Conditions for removal of voters from list of registered voters.

Subtitle G—No Effect on Authority of States To Provide Greater Opportunities for Voting

Sec. 2601. No effect on authority of States to provide greater opportunities for voting.

Subtitle H—Residence of Incarcerated Individuals

Sec. 2701. Residence of incarcerated individuals.

Subtitle I—Findings Relating to Youth Voting

Sec. 2801. Findings relating to youth voting.

Subtitle J—Severability

Sec. 2901. Severability.

TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.

Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.

Sec. 3003. Incorporation of definitions.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.

Sec. 3012. GAO analysis of effects of audits.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

Sec. 3021. Election infrastructure innovation grant program.

Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.

Sec. 3102. Timely threat information.

Sec. 3103. Security clearance assistance for election officials.

Sec. 3104. Security risk and vulnerability assessments.

Sec. 3105. Annual reports.

Sec. 3106. Pre-election threat assessments.

Subtitle C—Enhancing Protections for United States Democratic Institutions

Sec. 3201. National strategy to protect United States democratic institutions.

Sec. 3202. National Commission to Protect United States Democratic Institutions.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

Sec. 3301. Testing of existing voting systems to ensure compliance with election cybersecurity guidelines and other guidelines.

Sec. 3302. Treatment of electronic poll books as part of voting systems.

Sec. 3303. Pre-election reports on voting system usage.

Sec. 3304. Streamlining collection of election information.

Subtitle E—Preventing Election Hacking

Sec. 3401. Short title.

Sec. 3402. Election Security Bug Bounty Program.

Subtitle F—Election Security Grants Advisory Committee

Sec. 3501. Establishment of advisory committee.

Subtitle G—Miscellaneous Provisions

Sec. 3601. Definitions.

Sec. 3602. Initial report on adequacy of resources available for implementation.

Subtitle H—Use of Voting Machines Manufactured in the United States

Sec. 3701. Use of voting machines manufactured in the United States.

Subtitle I—Severability

Sec. 3801. Severability.

DIVISION B—CAMPAIGN FINANCE

TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Establishing Duty To Report Foreign Election Interference

Sec. 4001. Findings relating to illicit money undermining our democracy.

Sec. 4002. Federal campaign reporting of foreign contacts.

Sec. 4003. Federal campaign foreign contact reporting compliance system.

Sec. 4004. Criminal penalties.

Sec. 4005. Report to congressional intelligence committees.

Sec. 4006. Rule of construction.

Subtitle B—DISCLOSE Act

Sec. 4100. Short title.

PART 1—CLOSING LOOPHOLES ALLOWING SPENDING BY FOREIGN NATIONALS IN ELECTIONS

Sec. 4101. Clarification of prohibition on participation by foreign nationals in election-related activities.

Sec. 4102. Clarification of application of foreign money ban to certain disbursements and activities.

Sec. 4103. Audit and report on illicit foreign money in Federal elections.

Sec. 4104. Prohibition on contributions and donations by foreign nationals in connections with ballot initiatives and referenda.

Sec. 4105. Disbursements and activities subject to foreign money ban.

Sec. 4106. Prohibiting establishment of corporation to conceal election contributions and donations by foreign nationals.

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

Sec. 4111. Reporting of campaign-related disbursements.

Sec. 4112. Application of foreign money ban to disbursements for campaign-related disbursements consisting of covered transfers.

Sec. 4113. Effective date.

PART 3—OTHER ADMINISTRATIVE REFORMS

Sec. 4121. Petition for certiorari.

Sec. 4122. Judicial review of actions related to campaign finance laws.

Subtitle C—Strengthening Oversight of Online Political Advertising

Sec. 4201. Short title.

Sec. 4202. Purpose.

Sec. 4203. Findings.

Sec. 4204. Sense of Congress.

Sec. 4205. Expansion of definition of public communication.

Sec. 4206. Expansion of definition of electioneering communication.

Sec. 4207. Application of disclaimer statements to online communications.

Sec. 4208. Political record requirements for online platforms.

Sec. 4209. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.

Sec. 4210. Independent study on media literacy and online political content consumption.

Sec. 4211. Requiring online platforms to display notices identifying sponsors of political advertisements and to ensure notices continue to be present when advertisements are shared.

Subtitle D—Stand By Every Ad

Sec. 4301. Short title.
Sec. 4302. Stand by every ad.
Sec. 4303. Disclaimer requirements for communications made through prerecorded telephone calls.
Sec. 4304. No expansion of persons subject to disclaimer requirements on internet communications.
Sec. 4305. Effective date.

Subtitle E—Deterring Foreign Interference in Elections

PART 1—DETERRENCE UNDER FEDERAL ELECTION CAMPAIGN ACT OF 1971

Sec. 4401. Restrictions on exchange of campaign information between candidates and foreign powers.
Sec. 4402. Clarification of standard for determining existence of coordination between campaigns and outside interests.
Sec. 4403. Prohibition on provision of substantial assistance relating to contribution or donation by foreign nationals.
Sec. 4404. Clarification of application of foreign money ban.

PART 2—NOTIFYING STATES OF DISINFORMATION CAMPAIGNS BY FOREIGN NATIONALS

Sec. 4411. Notifying States of disinformation campaigns by foreign nationals.

PART 3—PROHIBITING USE OF DEEPFAKES IN ELECTION CAMPAIGNS

Sec. 4421. Prohibition on distribution of materially deceptive audio or visual media prior to election.

PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS

Sec. 4431. Assessment of exemption of registration requirements under FARA for registered lobbyists.

Subtitle F—Secret Money Transparency

Sec. 4501. Repeal of restriction of use of funds by Internal Revenue Service to bring transparency to political activity of certain nonprofit organizations.
Sec. 4502. Repeal of regulations.

Subtitle G—Shareholder Right-to-Know

Sec. 4601. Repeal of restriction on use of funds by Securities and Exchange Commission to ensure shareholders of corporations have knowledge of corporation political activity.
Sec. 4602. Assessment of shareholder preferences for disbursements for political purposes.
Sec. 4603. Governance and operations of corporate PACs.

Subtitle H—Disclosure of Political Spending by Government Contractors

Sec. 4701. Repeal of restriction on use of funds to require disclosure of political spending by government contractors.

Subtitle I—Limitation and Disclosure Requirements for Presidential Inaugural Committees

Sec. 4801. Short title.
Sec. 4802. Limitations and disclosure of certain donations to, and disbursements by, Inaugural Committees.

Subtitle J—Miscellaneous Provisions

Sec. 4901. Effective dates of provisions.
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Sec. 5001. Findings relating to Citizens United decision.

Subtitle B—Congressional Elections

Sec. 5100. Short title.

PART 1—MY VOICE VOUCHER PILOT PROGRAM

Sec. 5101. Establishment of pilot program.
Sec. 5102. Voucher program described.
Sec. 5103. Reports.
Sec. 5104. Definitions.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

Sec. 5111. Benefits and eligibility requirements for candidates.
Sec. 5112. Contributions and expenditures by multicandidate and political party committees on behalf of participating candidates.
Sec. 5113. Prohibiting use of contributions by participating candidates for purposes other than campaign for election.
Sec. 5114. Assessments against fines and penalties.
Sec. 5115. Study and report on small dollar financing program.
Sec. 5116. Effective date.

Subtitle C—Presidential Elections

Sec. 5200. Short title.

PART 1—PRIMARY ELECTIONS

Sec. 5201. Increase in and modifications to matching payments.
Sec. 5202. Eligibility requirements for matching payments.
Sec. 5203. Repeal of expenditure limitations.
Sec. 5204. Period of availability of matching payments.
Sec. 5205. Examination and audits of matchable contributions.
Sec. 5206. Modification to limitation on contributions for Presidential primary candidates.
Sec. 5207. Use of Freedom From Influence Fund as source of payments.

PART 2—GENERAL ELECTIONS

Sec. 5211. Modification of eligibility requirements for public financing.
Sec. 5212. Repeal of expenditure limitations and use of qualified campaign contributions.
Sec. 5213. Matching payments and other modifications to payment amounts.
Sec. 5214. Increase in limit on coordinated party expenditures.
Sec. 5215. Establishment of uniform date for release of payments.
Sec. 5216. Amounts in Presidential Election Campaign Fund.
Sec. 5217. Use of general election payments for general election legal and accounting compliance.
Sec. 5218. Use of Freedom From Influence Fund as source of payments.

PART 3—EFFECTIVE DATE

Sec. 5221. Effective date.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

Sec. 5301. Short title; findings; purpose.
Sec. 5302. Treatment of payments for child care and other personal use services as authorized campaign expenditure.

Subtitle E—Empowering Small Dollar Donations

Sec. 5401. Permitting political party committees to provide enhanced support for candidates through use of separate small dollar accounts.

Subtitle F—Severability

Sec. 5501. Severability.

TITLE VI—CAMPAIGN FINANCE OVERSIGHT

Subtitle A—Restoring Integrity to America's Elections

Sec. 6001. Short title.
Sec. 6002. Membership of Federal Election Commission.
Sec. 6003. Assignment of powers to Chair of Federal Election Commission.
Sec. 6004. Revision to enforcement process.
Sec. 6005. Permitting appearance at hearings on requests for advisory opinions by persons opposing the requests.
Sec. 6006. Permanent extension of administrative penalty authority.
Sec. 6007. Restrictions on ex parte communications.
Sec. 6008. Clarifying authority of FEC attorneys to represent FEC in Supreme Court.
Sec. 6009. Requiring forms to permit use of accent marks.
Sec. 6010. Effective date; transition.

Subtitle B—Stopping Super PAC-Candidate Coordination

Sec. 6101. Short title.
Sec. 6102. Clarification of treatment of coordinated expenditures as contributions to candidates.
Sec. 6103. Clarification of ban on fundraising for super PACs by Federal candidates and officeholders.

Subtitle C—Disposal of Contributions or Donations

Sec. 6201. Timeframe for and prioritization of disposal of contributions or donations.
Sec. 6202. 1-year transition period for certain individuals.

Subtitle D—Recommendations to Ensure Filing of Reports Before Date of Election

Sec. 6301. Recommendations to ensure filing of reports before date of election.

Subtitle E—Severability

Sec. 6401. Severability.

DIVISION C—ETHICS

TITLE VII—ETHICAL STANDARDS

Subtitle A—Supreme Court Ethics

Sec. 7001. Code of conduct for Federal judges.

Subtitle B—Foreign Agents Registration

Sec. 7101. Establishment of FARA investigation and enforcement unit within Department of Justice.
Sec. 7102. Authority to impose civil money penalties.
Sec. 7103. Disclosure of transactions involving things of financial value conferred on officeholders.
Sec. 7104. Ensuring online access to registration statements.

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Sec. 7201. Expanding scope of individuals and activities subject to requirements of Lobbying Disclosure Act of 1995.
Sec. 7202. Prohibiting receipt of compensation for lobbying activities on behalf of foreign countries violating human rights.
Sec. 7203. Requiring lobbyists to disclose status as lobbyists upon making any lobbying contacts.

Subtitle D—Recusal of Presidential Appointees

Sec. 7301. Recusal of appointees.

Subtitle E—Clearinghouse on Lobbying Information

Sec. 7401. Establishment of clearinghouse.

Subtitle F—Severability

Sec. 7501. Severability.

TITLE VIII—ETHICS REFORMS FOR THE PRESIDENT, VICE PRESIDENT, AND FEDERAL OFFICERS AND EMPLOYEES

Subtitle A—Executive Branch Conflict of Interest

Sec. 8001. Short title.

- Sec. 8002. Restrictions on private sector payment for government service.
- Sec. 8003. Requirements relating to slowing the revolving door.
- Sec. 8004. Prohibition of procurement officers accepting employment from government contractors.
- Sec. 8005. Revolving door restrictions on employees moving into the private sector.
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- Sec. 8011. Short title.
- Sec. 8012. Divestiture of personal financial interests of the President and Vice President that pose a potential conflict of interest.
- Sec. 8013. Initial financial disclosure.
- Sec. 8014. Contracts by the President or Vice President.
- Sec. 8015. Legal defense funds.

Subtitle C—White House Ethics Transparency

- Sec. 8021. Short title.
- Sec. 8022. Procedure for waivers and authorizations relating to ethics requirements.

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- Sec. 8031. Short title.
- Sec. 8032. Reauthorization of the Office of Government Ethics.
- Sec. 8033. Tenure of the Director of the Office of Government Ethics.
- Sec. 8034. Duties of Director of the Office of Government Ethics.
- Sec. 8035. Agency ethics officials training and duties.
- Sec. 8036. Prohibition on use of funds for certain Federal employee travel in contravention of certain regulations.
- Sec. 8037. Reports on cost of Presidential travel.
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Subtitle E—Conflicts From Political Fundraising

- Sec. 8041. Short title.
- Sec. 8042. Disclosure of certain types of contributions.

Subtitle F—Transition Team Ethics

- Sec. 8051. Short title.
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Subtitle G—Ethics Pledge For Senior Executive Branch Employees

- Sec. 8061. Short title.
- Sec. 8062. Ethics pledge requirement for senior executive branch employees.

Subtitle H—Travel on Private Aircraft by Senior Political Appointees

- Sec. 8071. Short title.
- Sec. 8072. Prohibition on use of funds for travel on private aircraft.

Subtitle I—Severability

- Sec. 8081. Severability.

TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

- Sec. 9001. Requiring Members of Congress to reimburse Treasury for amounts paid as settlements and awards under Congressional Accountability Act of 1995 in all cases of employment discrimination acts by Members.

Subtitle B—Conflicts of Interests

- Sec. 9101. Prohibiting Members of House of Representatives from serving on boards of for-profit entities.

- Sec. 9102. Conflict of interest rules for Members of Congress and congressional staff.

Sec. 9103. Exercise of rulemaking powers.
Subtitle C—Campaign Finance and Lobbying Disclosure

- Sec. 9201. Short title.
- Sec. 9202. Requiring disclosure in certain reports filed with Federal Election Commission of persons who are registered lobbyists.

- Sec. 9203. Effective date.

Subtitle D—Access to Congressionally Mandated Reports

- Sec. 9301. Short title.
- Sec. 9302. Definitions.
- Sec. 9303. Establishment of online portal for congressionally mandated reports.
- Sec. 9304. Federal agency responsibilities.
- Sec. 9305. Removing and altering reports.
- Sec. 9306. Relationship to the Freedom of Information Act.

- Sec. 9307. Implementation.

Subtitle E—Reports on Outside Compensation Earned by Congressional Employees

- Sec. 9401. Reports on outside compensation earned by congressional employees.

Subtitle F—Severability

- Sec. 9501. Severability.

TITLE X—PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY

- Sec. 10001. Presidential and Vice Presidential tax transparency.

SEC. 3. FINDINGS OF GENERAL CONSTITUTIONAL AUTHORITY.

Congress finds that the Constitution of the United States grants explicit and broad authority to protect the right to vote, to regulate elections for Federal office, to prevent and remedy discrimination in voting, and to defend the Nation's democratic process. Congress enacts the "For the People Act of 2021" pursuant to this broad authority, including but not limited to the following:

(1) Congress finds that it has broad authority to regulate the time, place, and manner of congressional elections under the Elections Clause of the Constitution, article I, section 4, clause 1. The Supreme Court has affirmed that the "substantive scope" of the Elections Clause is "broad"; that "Times, Places, and Manner" are "comprehensive words which embrace authority to provide for a complete code for congressional elections"; and "[t]he power of Congress over the Times, Places and Manner of congressional elections is paramount, and may be exercised at any time, and to any extent which it deems expedient; and so far as it is exercised, and no farther, the regulations effected supersede those of the State which are inconsistent therewith". *Arizona v. Inter Tribal Council of Arizona*, 570 U.S. 1, 8–9 (2013) (internal quotation marks and citations omitted). Indeed, "Congress has plenary and paramount jurisdiction over the whole subject" of congressional elections, *Ex parte Siebold*, 100 U.S. (10 Otto) 371, 388 (1879), and this power "may be exercised as and when Congress sees fit", and "so far as it extends and conflicts with the regulations of the State, necessarily supersedes them". *Id.* At 384. Among other things, Congress finds that the Elections Clause was intended to "vindicate the people's right to equality of representation in the House". *Wesberry v. Sanders*, 376 U.S. 1, 16 (1964), and to address partisan gerrymandering, *Rucho v. Common Cause*, 588 U.S. _____, 32–33 (2019).

(2) Congress also finds that it has both the authority and responsibility, as the legislative body for the United States, to fulfill the promise of article IV, section 4, of the Constitution, which states: "The United States shall guarantee to every State in this Union a Republican Form of Government[.]". Congress finds that its

authority and responsibility to enforce the Guarantee Clause is particularly strong given that Federal courts have not enforced this clause because they understood that its enforcement is committed to Congress by the Constitution.

(3)(A) Congress also finds that it has broad authority pursuant to section 5 of the Fourteenth Amendment to legislate to enforce the provisions of the Fourteenth Amendment, including its protections of the right to vote and the democratic process.

(B) Section 1 of the Fourteenth Amendment protects the fundamental right to vote, which is "of the most fundamental significance under our constitutional structure". *Ill. Bd. of Election v. Socialist Workers Party*, 440 U.S. 173, 184 (1979); see *United States v. Classic*, 313 U.S. 299 (1941) ("Obviously included within the right to choose, secured by the Constitution, is the right of qualified voters within a state to cast their ballots and have them counted . . ."). As the Supreme Court has repeatedly affirmed, the right to vote is "preservative of all rights", *Yick Wo v. Hopkins*, 118 U.S. 356, 370 (1886). Section 2 of the Fourteenth Amendment also protects the right to vote, granting Congress additional authority to reduce a State's representation in Congress when the right to vote is abridged or denied.

(C) As a result, Congress finds that it has the authority pursuant to section 5 of the Fourteenth Amendment to protect the right to vote. Congress also finds that States and localities have eroded access to the right to vote through restrictions on the right to vote including excessively onerous voter identification requirements, burdensome voter registration procedures, voter purges, limited and unequal access to voting by mail, polling place closures, unequal distribution of election resources, and other impediments.

(D) Congress also finds that "the right of suffrage can be denied by a debasement or dilution of the weight of a citizen's vote just as effectively as by wholly prohibiting the free exercise of the franchise". *Reynolds v. Sims*, 377 U.S. 533, 555 (1964). Congress finds that the right of suffrage has been so diluted and debased by means of gerrymandering of districts. Congress finds that it has authority pursuant to section 5 of the Fourteenth Amendment to remedy this debasement.

(4)(A) Congress also finds that it has authority to legislate to eliminate racial discrimination in voting and the democratic process pursuant to both section 5 of the Fourteenth Amendment, which grants equal protection of the laws, and section 2 of the Fifteenth Amendment, which explicitly bars denial or abridgment of the right to vote on account of race, color, or previous condition of servitude.

(B) Congress finds that racial discrimination in access to voting and the political process persists. Voting restrictions, restricting, and other electoral practices and processes continue to disproportionately impact communities of color in the United States and do so as a result of both intentional racial discrimination, structural racism, and the ongoing structural socioeconomic effects of historical racial discrimination.

(C) Recent elections and studies have shown that minority communities wait longer in lines to vote, are more likely to have their mail ballots rejected, continue to face intimidation at the polls, are more likely to be disenfranchised by voter purges, and are disproportionately burdened by voter identification and other voter restrictions. Research shows that communities of color are more likely to face nearly every barrier to voting than their white counterparts.

(D) Congress finds that racial disparities in disenfranchisement due to past felony convictions is particularly stark. In 2020, according to the Sentencing Project, an estimated 5,200,000 Americans could not vote due to a felony conviction. One in 16 African Americans of voting age is disenfranchised, a rate 3.7 times greater

than that of non-African Americans. In seven States—Alabama, Florida, Kentucky, Mississippi, Tennessee, Virginia, and Wyoming—more than one in seven African Americans is disenfranchised, twice the national average for African Americans. Congress finds that felony disenfranchisement was one of the tools of intentional racial discrimination during the Jim Crow era. Congress further finds that current racial disparities in felony disenfranchisement are linked to this history of voter suppression, structural racism in the criminal justice system, and ongoing effects of historical discrimination.

(5)(A) Congress finds that it further has the power to protect the right to vote from denial or abridgment on account of sex, age, or ability to pay a poll tax or other tax pursuant to the Nineteenth, Twenty-Fourth, and Twenty-Sixth Amendments.

(B) Congress finds that electoral practices including voting rights restoration conditions for people with convictions, voter identification requirements, and other restrictions to the franchise burden voters on account of their ability to pay.

(C) Congress further finds that electoral practices including voting restrictions related to college campuses, age restrictions on mail voting, and similar practices burden the right to vote on account of age.

SEC. 4. STANDARDS FOR JUDICIAL REVIEW.

(a) IN GENERAL.—For any action brought for declaratory or injunctive relief to challenge, whether facially or as-applied, the constitutionality or lawfulness of any provision of this Act or any amendment made by this Act or any rule or regulation promulgated under this Act, the following rules shall apply:

(1) The action shall be filed in the United States District Court for the District of Columbia and an appeal from the decision of the district court may be taken to the Court of Appeals for the District of Columbia Circuit. These courts, and the Supreme Court of the United States on a writ of certiorari (if such a writ is issued), shall have exclusive jurisdiction to hear such actions.

(2) The party filing the action shall concurrently deliver a copy the complaint to the Clerk of the House of Representatives and the Secretary of the Senate.

(3) It shall be the duty of the United States District Court for the District of Columbia and the Court of Appeals for the District of Columbia Circuit to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

(b) CLARIFYING SCOPE OF JURISDICTION.—If an action at the time of its commencement is not subject to subsection (a), but an amendment, counterclaim, cross-claim, affirmative defense, or any other pleading or motion is filed challenging, whether facially or as-applied, the constitutionality or lawfulness of this Act or any amendment made by this Act or any rule or regulation promulgated under this Act, the district court shall transfer the action to the District Court for the District of Columbia, and the action shall thereafter be conducted pursuant to subsection (a).

(c) INTERVENTION BY MEMBERS OF CONGRESS.—In any action described in subsection (a), any Member of the House of Representatives (including a Delegate or Resident Commissioner to the Congress) or Senator shall have the right to intervene either in support of or opposition to the position of a party to the case regarding the constitutionality of the provision. To avoid duplication of efforts and reduce the burdens placed on the parties to the action, the court in any such action may make such orders as it considers necessary, including orders to require interveners taking similar positions to file joint papers or to be represented by a single attorney at oral argument.

DIVISION A—VOTING

TITLE I—ELECTION ACCESS

Sec. 1000. Short title; statement of policy.

Subtitle A—Voter Registration Modernization

Sec. 1000A. Short title.

PART 1—PROMOTING INTERNET REGISTRATION

Sec. 1001. Requiring availability of internet for voter registration.

Sec. 1002. Use of internet to update registration information.

Sec. 1003. Provision of election information by electronic mail to individuals registered to vote.

Sec. 1004. Clarification of requirement regarding necessary information to show eligibility to vote.

Sec. 1005. Prohibiting State from requiring applicants to provide more than last 4 digits of Social Security number.

Sec. 1006. Effective date.

PART 2—AUTOMATIC VOTER REGISTRATION

Sec. 1011. Short title; findings and purpose.

Sec. 1012. Automatic registration of eligible individuals.

Sec. 1013. Contributing agency assistance in registration.

Sec. 1014. One-time contributing agency assistance in registration of eligible voters in existing records.

Sec. 1015. Voter protection and security in automatic registration.

Sec. 1016. Registration portability and correction.

Sec. 1017. Payments and grants.

Sec. 1018. Treatment of exempt States.

Sec. 1019. Miscellaneous provisions.

Sec. 1020. Definitions.

Sec. 1021. Effective date.

PART 3—SAME DAY VOTER REGISTRATION

Sec. 1031. Same day registration.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

Sec. 1041. Conditions on removal of registrants from official list of eligible voters on basis of interstate cross-checks.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

Sec. 1051. Annual reports on voter registration statistics.

Sec. 1052. Ensuring pre-election registration deadlines are consistent with timing of legal public holidays.

Sec. 1053. Use of Postal Service hard copy change of address form to remind individuals to update voter registration.

Sec. 1054. Grants to States for activities to encourage involvement of minors in election activities.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

Sec. 1061. Availability of requirements payments under HAVA to cover costs of compliance with new requirements.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

Sec. 1071. Prohibiting hindering, interfering with, or preventing voter registration.

Sec. 1072. Establishment of best practices.

PART 8—VOTER REGISTRATION EFFICIENCY ACT

Sec. 1081. Short title.

Sec. 1082. Requiring applicants for motor vehicle driver's licenses in new state to indicate whether state serves as residence for voter registration purposes.

PART 9—PROVIDING VOTER REGISTRATION INFORMATION TO SECONDARY SCHOOL STUDENTS

Sec. 1091. Pilot program for providing voter registration information to secondary school students prior to graduation.

Sec. 1092. Reports.

Sec. 1093. Authorization of appropriations.

PART 10—VOTER REGISTRATION OF MINORS

Sec. 1094. Acceptance of voter registration applications from individuals under 18 years of age.

Subtitle B—Access to Voting for Individuals With Disabilities

Sec. 1101. Requirements for States to promote access to voter registration and voting for individuals with disabilities.

Sec. 1102. Expansion and reauthorization of grant program to assure voting access for individuals with disabilities.

Sec. 1103. Pilot programs for enabling individuals with disabilities to register to vote privately and independently at residences.

Sec. 1104. GAO analysis and report on voting access for individuals with disabilities.

Subtitle C—Prohibiting Voter Caging

Sec. 1201. Voter caging and other questionable challenges prohibited.

Sec. 1202. Development and adoption of best practices for preventing voter caging.

Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

Sec. 1301. Short title.

Sec. 1302. Prohibition on deceptive practices in Federal elections.

Sec. 1303. Corrective action.

Sec. 1304. Reports to Congress.

Subtitle E—Democracy Restoration

Sec. 1401. Short title.

Sec. 1402. Findings.

Sec. 1403. Rights of citizens.

Sec. 1404. Enforcement.

Sec. 1405. Notification of restoration of voting rights.

Sec. 1406. Definitions.

Sec. 1407. Relation to other laws.

Sec. 1408. Federal prison funds.

Sec. 1409. Effective date.

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

Sec. 1501. Short title.

Sec. 1502. Paper ballot and manual counting requirements.

Sec. 1503. Accessibility and ballot verification for individuals with disabilities.

Sec. 1504. Durability and readability requirements for ballots.

Sec. 1505. Study and report on optimal ballot design.

Sec. 1506. Paper ballot printing requirements.

Sec. 1507. Effective date for new requirements.

Subtitle G—Provisional Ballots

Sec. 1601. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.

Subtitle H—Early Voting

Sec. 1611. Early voting.

Subtitle I—Voting by Mail

Sec. 1621. Voting by mail.

Sec. 1622. Absentee ballot tracking program.

Sec. 1623. Voting materials postage.

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

Sec. 1701. Pre-election reports on availability and transmission of absentee ballots.

Sec. 1702. Enforcement.

Sec. 1703. Revisions to 45-day absentee ballot transmission rule.

Sec. 1704. Use of single absentee ballot application for subsequent elections.

Sec. 1705. Extending guarantee of residency for voting purposes to family members of absent military personnel.

Sec. 1706. Requiring transmission of blank absentee ballots under UOCAVA to certain voters.

Sec. 1707. Effective date.

Subtitle K—Poll Worker Recruitment and Training

Sec. 1801. Grants to States for poll worker recruitment and training.

Sec. 1802. State defined.

Subtitle L—Enhancement of Enforcement

Sec. 1811. Enhancement of enforcement of Help America Vote Act of 2002.

Subtitle M—Federal Election Integrity

Sec. 1821. Prohibition on campaign activities by chief State election administration officials.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

Sec. 1901. Treatment of institutions of higher education.

Sec. 1902. Minimum notification requirements for voters affected by polling place changes.

Sec. 1903. Permitting use of sworn written statement to meet identification requirements for voting.

Sec. 1904. Accommodations for voters residing in Indian lands.

Sec. 1905. Voter information response systems and hotline.

Sec. 1906. Ensuring equitable and efficient operation of polling places.

Sec. 1907. Requiring States to provide secured drop boxes for voted absentee ballots in elections for Federal office.

Sec. 1908. Prohibiting States from restricting curbside voting.

Sec. 1909. Election Day as legal public holiday.

PART 2—DISASTER AND EMERGENCY CONTINGENCY PLANS

Sec. 1911. Requirements for Federal election contingency plans in response to natural disasters and emergencies.

PART 3—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

Sec. 1921. Reauthorization of Election Assistance Commission.

Sec. 1922. Requiring States to participate in post-general election surveys.

Sec. 1923. Reports by National Institute of Standards and Technology on use of funds transferred from Election Assistance Commission.

Sec. 1924. Recommendations to improve operations of Election Assistance Commission.

Sec. 1925. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

PART 4—MISCELLANEOUS PROVISIONS

Sec. 1931. Application of laws to Commonwealth of Northern Mariana Islands.

Sec. 1932. Definition of election for Federal office.

Sec. 1933. No effect on other laws.

Subtitle O—Severability

Sec. 1941. Severability.

SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.

(a) SHORT TITLE.—This title may be cited as the “Voter Empowerment Act of 2021”.

(b) STATEMENT OF POLICY.—It is the policy of the United States that—

(1) the ability of all eligible citizens of the United States to access and exercise their constitutional right to vote in a free, fair, and timely manner must be vigilantly enhanced, protected, and maintained; and

(2) the integrity, security, and accountability of the voting process must be vigilantly protected, maintained, and enhanced in order to

protect and preserve electoral and participatory democracy in the United States.

Subtitle A—Voter Registration Modernization
SEC. 1000A. SHORT TITLE.

This subtitle may be cited as the “Voter Registration Modernization Act of 2021”.

PART 1—PROMOTING INTERNET REGISTRATION

SEC. 1001. REQUIRING AVAILABILITY OF INTERNET FOR VOTER REGISTRATION.

(a) REQUIRING AVAILABILITY OF INTERNET FOR REGISTRATION.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:

“SEC. 6A. INTERNET REGISTRATION.

“(a) REQUIRING AVAILABILITY OF INTERNET FOR ONLINE REGISTRATION.—Each State, acting through the chief State election official, shall ensure that the following services are available to the public at any time on the official public websites of the appropriate State and local election officials in the State, in the same manner and subject to the same terms and conditions as the services provided by voter registration agencies under section 7(a):

“(1) Online application for voter registration.

“(2) Online assistance to applicants in applying to register to vote.

“(3) Online completion and submission by applicants of the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2), including assistance with providing a signature as required under subsection (c)).

“(4) Online receipt of completed voter registration applications.

“(b) ACCEPTANCE OF COMPLETED APPLICATIONS.—A State shall accept an online voter registration application provided by an individual under this section, and ensure that the individual is registered to vote in the State, if—

“(1) the individual meets the same voter registration requirements applicable to individuals who register to vote by mail in accordance with section 6(a)(1) using the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2); and

“(2) the individual meets the requirements of subsection (c) to provide a signature in electronic form (but only in the case of applications submitted during or after the second year in which this section is in effect in the State).

“(c) SIGNATURE REQUIREMENTS.—

“(1) IN GENERAL.—For purposes of this section, an individual meets the requirements of this subsection as follows:

“(A) In the case of an individual who has a signature on file with a State agency, including the State motor vehicle authority, that is required to provide voter registration services under this Act or any other law, the individual consents to the transfer of that electronic signature.

“(B) If subparagraph (A) does not apply, the individual submits with the application an electronic copy of the individual’s handwritten signature through electronic means.

“(C) If subparagraph (A) and subparagraph (B) do not apply, the individual executes a computerized mark in the signature field on an online voter registration application, in accordance with reasonable security measures established by the State, but only if the State accepts such mark from the individual.

“(2) TREATMENT OF INDIVIDUALS UNABLE TO MEET REQUIREMENT.—If an individual is unable to meet the requirements of paragraph (1), the State shall—

“(A) permit the individual to complete all other elements of the online voter registration application;

“(B) permit the individual to provide a signature at the time the individual requests a ballot in an election (whether the individual requests

the ballot at a polling place or requests the ballot by mail); and

“(C) if the individual carries out the steps described in subparagraph (A) and subparagraph (B), ensure that the individual is registered to vote in the State.

“(3) NOTICE.—The State shall ensure that individuals applying to register to vote online are notified of the requirements of paragraph (1) and of the treatment of individuals unable to meet such requirements, as described in paragraph (2).

“(d) CONFIRMATION AND DISPOSITION.—

“(1) CONFIRMATION OF RECEIPT.—Upon the online submission of a completed voter registration application by an individual under this section, the appropriate State or local election official shall send the individual a notice confirming the State’s receipt of the application and providing instructions on how the individual may check the status of the application.

“(2) NOTICE OF DISPOSITION.—Not later than 7 days after the appropriate State or local election official has approved or rejected an application submitted by an individual under this section, the official shall send the individual a notice of the disposition of the application.

“(3) METHOD OF NOTIFICATION.—The appropriate State or local election official shall send the notices required under this subsection by regular mail and—

“(A) in the case of an individual who has provided the official with an electronic mail address, by electronic mail; and

“(B) at the option of the individual, by text message.

“(e) PROVISION OF SERVICES IN NONPARTISAN MANNER.—The services made available under subsection (a) shall be provided in a manner that ensures that, consistent with section 7(a)(5)—

“(1) the online application does not seek to influence an applicant’s political preference or party registration; and

“(2) there is no display on the website promoting any political preference or party allegiance, except that nothing in this paragraph may be construed to prohibit an applicant from registering to vote as a member of a political party.

“(f) PROTECTION OF SECURITY OF INFORMATION.—In meeting the requirements of this section, the State shall establish appropriate technological security measures to prevent to the greatest extent practicable any unauthorized access to information provided by individuals using the services made available under subsection (a).

“(g) ACCESSIBILITY OF SERVICES.—A state shall ensure that the services made available under this section are made available to individuals with disabilities to the same extent as services are made available to all other individuals.

“(h) USE OF ADDITIONAL TELEPHONE-BASED SYSTEM.—A State shall make the services made available online under subsection (a) available through the use of an automated telephone-based system, subject to the same terms and conditions applicable under this section to the services made available online, in addition to making the services available online in accordance with the requirements of this section.

“(i) NONDISCRIMINATION AMONG REGISTERED VOTERS USING MAIL AND ONLINE REGISTRATION.—In carrying out this Act, the Help America Vote Act of 2002, or any other Federal, State, or local law governing the treatment of registered voters in the State or the administration of elections for public office in the State, a State shall treat a registered voter who registered to vote online in accordance with this section in the same manner as the State treats a registered voter who registered to vote by mail.”.

(b) SPECIAL REQUIREMENTS FOR INDIVIDUALS USING ONLINE REGISTRATION.—

(1) TREATMENT AS INDIVIDUALS REGISTERING TO VOTE BY MAIL FOR PURPOSES OF FIRST-TIME VOTER IDENTIFICATION REQUIREMENTS.—Section

303(b)(1)(A) of the Help America Vote Act of 2002 (52 U.S.C. 21083(b)(1)(A)) is amended by striking “by mail” and inserting “by mail or online under section 6A of the National Voter Registration Act of 1993”.

(2) **REQUIRING SIGNATURE FOR FIRST-TIME VOTERS IN JURISDICTION.**—Section 303(b) of such Act (52 U.S.C. 21083(b)) is amended—

(A) by redesignating paragraph (5) as paragraph (6); and

(B) by inserting after paragraph (4) the following new paragraph:

“(5) **SIGNATURE REQUIREMENTS FOR FIRST-TIME VOTERS USING ONLINE REGISTRATION.**—

“(A) **IN GENERAL.**—A State shall, in a uniform and nondiscriminatory manner, require an individual to meet the requirements of subparagraph (B) if—

“(i) the individual registered to vote in the State online under section 6A of the National Voter Registration Act of 1993; and

“(ii) the individual has not previously voted in an election for Federal office in the State.

“(B) **REQUIREMENTS.**—An individual meets the requirements of this subparagraph if—

“(i) in the case of an individual who votes in person, the individual provides the appropriate State or local election official with a handwritten signature; or

“(ii) in the case of an individual who votes by mail, the individual submits with the ballot a handwritten signature.

“(C) **INAPPLICABILITY.**—Subparagraph (A) does not apply in the case of an individual who is—

“(i) entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302 et seq.);

“(ii) provided the right to vote otherwise than in person under section 3(b)(2)(B)(ii) of the Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 21012(b)(2)(B)(ii)); or

“(iii) entitled to vote otherwise than in person under any other Federal law.”.

(3) **CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.**—Section 303(d)(2)(A) of such Act (52 U.S.C. 21083(d)(2)(A)) is amended by striking “Each State” and inserting “Except as provided in subsection (b)(5), each State”.

(c) **CONFORMING AMENDMENTS.**—

(1) **TIMING OF REGISTRATION.**—Section 8(a)(1) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)) is amended—

(A) by striking “and” at the end of subparagraph (C);

(B) by redesignating subparagraph (D) as subparagraph (E); and

(C) by inserting after subparagraph (C) the following new subparagraph:

“(D) in the case of online registration through the official public website of an election official under section 6A, if the valid voter registration application is submitted online not later than the lesser of 28 days, or the period provided by State law, before the date of the election (as determined by treating the date on which the application is sent electronically as the date on which it is submitted); and”.

(2) **INFORMING APPLICANTS OF ELIGIBILITY REQUIREMENTS AND PENALTIES.**—Section 8(a)(5) of such Act (52 U.S.C. 20507(a)(5)) is amended by striking “and 7” and inserting “6A, and 7”.

SEC. 1002. USE OF INTERNET TO UPDATE REGISTRATION INFORMATION.

(a) **IN GENERAL.**—

(1) **UPDATES TO INFORMATION CONTAINED ON COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.**—Section 303(a) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)) is amended by adding at the end the following new paragraph:

“(6) **USE OF INTERNET BY REGISTERED VOTERS TO UPDATE INFORMATION.**—

“(A) **IN GENERAL.**—The appropriate State or local election official shall ensure that any registered voter on the computerized list may at any time update the voter's registration information, including the voter's address and electronic mail address, online through the official

public website of the election official responsible for the maintenance of the list, so long as the voter attests to the contents of the update by providing a signature in electronic form in the same manner required under section 6A(c) of the National Voter Registration Act of 1993.

“(B) **PROCESSING OF UPDATED INFORMATION BY ELECTION OFFICIALS.**—If a registered voter updates registration information under subparagraph (A), the appropriate State or local election official shall—

“(i) revise any information on the computerized list to reflect the update made by the voter; and

“(ii) if the updated registration information affects the voter's eligibility to vote in an election for Federal office, ensure that the information is processed with respect to the election if the voter updates the information not later than the lesser of 7 days, or the period provided by State law, before the date of the election.

“(C) **CONFIRMATION AND DISPOSITION.**—

“(i) **CONFIRMATION OF RECEIPT.**—Upon the online submission of updated registration information by an individual under this paragraph, the appropriate State or local election official shall send the individual a notice confirming the State's receipt of the updated information and providing instructions on how the individual may check the status of the update.

“(ii) **NOTICE OF DISPOSITION.**—Not later than 7 days after the appropriate State or local election official has accepted or rejected updated information submitted by an individual under this paragraph, the official shall send the individual a notice of the disposition of the update.

“(iii) **METHOD OF NOTIFICATION.**—The appropriate State or local election official shall send the notices required under this subparagraph by regular mail and—

“(I) in the case of an individual who has requested that the State provide voter registration and voting information through electronic mail, by electronic mail; and

“(II) at the option of the individual, by text message.”.

(2) **CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.**—Section 303(d)(1)(A) of such Act (52 U.S.C. 21083(d)(1)(A)) is amended by striking “subparagraph (B)” and inserting “subparagraph (B) and subsection (a)(6)”.

(b) **ABILITY OF REGISTRANT TO USE ONLINE UPDATE TO PROVIDE INFORMATION ON RESIDENCE.**—Section 8(d)(2)(A) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(d)(2)(A)) is amended—

(1) in the first sentence, by inserting after “return the card” the following: “or update the registrant's information on the computerized statewide voter registration list using the online method provided under section 303(a)(6) of the Help America Vote Act of 2002”; and

(2) in the second sentence, by striking “returned,” and inserting the following: “returned or if the registrant does not update the registrant's information on the computerized Statewide voter registration list using such online method.”.

SEC. 1003. PROVISION OF ELECTION INFORMATION BY ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.

(a) **INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE E-MAIL ADDRESS AND RECEIVE INFORMATION.**—

(1) **IN GENERAL.**—Section 9(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20508(b)) is amended—

(A) by striking “and” at the end of paragraph (3);

(B) by striking the period at the end of paragraph (4) and inserting “; and”; and

(C) by adding at the end the following new paragraph:

“(5) shall include a space for the applicant to provide (at the applicant's option) an electronic mail address, together with a statement that, if the applicant so requests, instead of using regular mail the appropriate State and local elec-

tion officials shall provide to the applicant, through electronic mail sent to that address, the same voting information (as defined in section 302(b)(2) of the Help America Vote Act of 2002) which the officials would provide to the applicant through regular mail.”.

(2) **PROHIBITING USE FOR PURPOSES UNRELATED TO OFFICIAL DUTIES OF ELECTION OFFICIALS.**—Section 9 of such Act (52 U.S.C. 20508) is amended by adding at the end the following new subsection:

“(c) **PROHIBITING USE OF ELECTRONIC MAIL ADDRESSES FOR OTHER THAN OFFICIAL PURPOSES.**—The chief State election official shall ensure that any electronic mail address provided by an applicant under subsection (b)(5) is used only for purposes of carrying out official duties of election officials and is not transmitted by any State or local election official (or any agent of such an official, including a contractor) to any person who does not require the address to carry out such official duties and who is not under the direct supervision and control of a State or local election official.”.

(b) **REQUIRING PROVISION OF INFORMATION BY ELECTION OFFICIALS.**—Section 302(b) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)) is amended by adding at the end the following new paragraph:

“(3) **PROVISION OF OTHER INFORMATION BY ELECTRONIC MAIL.**—If an individual who is a registered voter has provided the State or local election official with an electronic mail address for the purpose of receiving voting information (as described in section 9(b)(5) of the National Voter Registration Act of 1993), the appropriate State or local election official, through electronic mail transmitted not later than 7 days before the date of the election for Federal office involved, shall provide the individual with information on how to obtain the following information by electronic means:

“(A) The name and address of the polling place at which the individual is assigned to vote in the election.

“(B) The hours of operation for the polling place.

“(C) A description of any identification or other information the individual may be required to present at the polling place.”.

SEC. 1004. CLARIFICATION OF REQUIREMENT REGARDING NECESSARY INFORMATION TO SHOW ELIGIBILITY TO VOTE.

Section 8 of the National Voter Registration Act of 1993 (52 U.S.C. 20507) is amended—

(1) by redesignating subsection (j) as subsection (k); and

(2) by inserting after subsection (i) the following new subsection:

“(j) **REQUIREMENT FOR STATE TO REGISTER APPLICANTS PROVIDING NECESSARY INFORMATION TO SHOW ELIGIBILITY TO VOTE.**—For purposes meeting the requirement of subsection (a)(1) that an eligible applicant is registered to vote in an election for Federal office within the deadlines required under such subsection, the State shall consider an applicant to have provided a ‘valid voter registration form’ if—

“(1) the applicant has substantially completed the application form and attested to the statement required by section 9(b)(2); and

“(2) in the case of an applicant who registers to vote online in accordance with section 6A, the applicant provides a signature in accordance with subsection (c) of such section.”.

SEC. 1005. PROHIBITING STATE FROM REQUIRING APPLICANTS TO PROVIDE MORE THAN LAST 4 DIGITS OF SOCIAL SECURITY NUMBER.

(a) **FORM INCLUDED WITH APPLICATION FOR MOTOR VEHICLE DRIVER'S LICENSE.**—Section 5(c)(2)(B)(ii) of the National Voter Registration Act of 1993 (52 U.S.C. 20504(c)(2)(B)(ii)) is amended by striking the semicolon at the end and inserting the following: “, and to the extent that the application requires the applicant to provide a Social Security number, may not require the applicant to provide more than the last 4 digits of such number;”.

(b) NATIONAL MAIL VOTER REGISTRATION FORM.—Section 9(b)(1) of such Act (52 U.S.C. 20508(b)(1)) is amended by striking the semicolon at the end and inserting the following: “, and to the extent that the form requires the applicant to provide a Social Security number, the form may not require the applicant to provide more than the last 4 digits of such number;”.

SEC. 1006. EFFECTIVE DATE.

(a) IN GENERAL.—Except as provided in subsection (b), the amendments made by this part (other than the amendments made by section 1004) shall take effect January 1, 2022.

(b) WAIVER.—Subject to the approval of the Election Assistance Commission, if a State certifies to the Election Assistance Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the reasons for the failure to meet the deadline, subsection (a) shall apply to the State as if the reference in such subsection to “January 1, 2022” were a reference to “January 1, 2024”.

PART 2—AUTOMATIC VOTER REGISTRATION

SEC. 1011. SHORT TITLE; FINDINGS AND PURPOSE.

(a) SHORT TITLE.—This part may be cited as the “Automatic Voter Registration Act of 2021”.

(b) FINDINGS AND PURPOSE.—

(1) FINDINGS.—Congress finds that—

(A) the right to vote is a fundamental right of citizens of the United States;

(B) it is the responsibility of the State and Federal Governments to ensure that every eligible citizen is registered to vote;

(C) existing voter registration systems can be inaccurate, costly, inaccessible and confusing, with damaging effects on voter participation in elections for Federal office and disproportionate impacts on young people, persons with disabilities, and racial and ethnic minorities; and

(D) voter registration systems must be updated with 21st Century technologies and procedures to maintain their security.

(2) PURPOSE.—It is the purpose of this part—

(A) to establish that it is the responsibility of government at every level to ensure that all eligible citizens are registered to vote in elections for Federal office;

(B) to enable the State and Federal Governments to register all eligible citizens to vote with accurate, cost-efficient, and up-to-date procedures;

(C) to modernize voter registration and list maintenance procedures with electronic and internet capabilities; and

(D) to protect and enhance the integrity, accuracy, efficiency, and accessibility of the electoral process for all eligible citizens.

SEC. 1012. AUTOMATIC REGISTRATION OF ELIGIBLE INDIVIDUALS.

(a) REQUIRING STATES TO ESTABLISH AND OPERATE AUTOMATIC REGISTRATION SYSTEM.—

(1) IN GENERAL.—The chief State election official of each State shall establish and operate a system of automatic registration for the registration of eligible individuals to vote for elections for Federal office in the State, in accordance with the provisions of this part.

(2) DEFINITION.—The term “automatic registration” means a system that registers an individual to vote in elections for Federal office in a State, if eligible, by electronically transferring the information necessary for registration from government agencies to election officials of the State so that, unless the individual affirmatively declines to be registered, the individual will be registered to vote in such elections.

(b) REGISTRATION OF VOTERS BASED ON NEW AGENCY RECORDS.—The chief State election official shall—

(1) not later than 15 days after a contributing agency has transmitted information with respect to an individual pursuant to section 1013, ensure that the individual is registered to vote in elections for Federal office in the State if the in-

dividual is eligible to be registered to vote in such elections; and

(2) not later than 120 days after a contributing agency has transmitted such information with respect to the individual, send written notice to the individual, in addition to other means of notice established by this part, of the individual's voter registration status.

(c) ONE-TIME REGISTRATION OF VOTERS BASED ON EXISTING CONTRIBUTING AGENCY RECORDS.—The chief State election official shall—

(1) identify all individuals whose information is transmitted by a contributing agency pursuant to section 1014 and who are eligible to be, but are not currently, registered to vote in that State;

(2) promptly send each such individual written notice, in addition to other means of notice established by this part, which shall not identify the contributing agency that transmitted the information but shall include—

(A) an explanation that voter registration is voluntary, but if the individual does not decline registration, the individual will be registered to vote;

(B) a statement offering the opportunity to decline voter registration through means consistent with the requirements of this part;

(C) in the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, a statement offering the individual the opportunity to affiliate or enroll with a political party or to decline to affiliate or enroll with a political party, through means consistent with the requirements of this part;

(D) the substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and a statement that the individual should decline to register if the individual does not meet all those qualifications;

(E) instructions for correcting any erroneous information; and

(F) instructions for providing any additional information which is listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993;

(3) ensure that each such individual who is eligible to register to vote in elections for Federal office in the State is promptly registered to vote not later than 45 days after the official sends the individual the written notice under paragraph (2), unless, during the 30-day period which begins on the date the election official sends the individual such written notice, the individual declines registration in writing, through a communication made over the internet, or by an officially logged telephone communication; and

(4) send written notice to each such individual, in addition to other means of notice established by this part, of the individual's voter registration status.

(d) TREATMENT OF INDIVIDUALS UNDER 18 YEARS OF AGE.—A State may not refuse to treat an individual as an eligible individual for purposes of this part on the grounds that the individual is less than 18 years of age at the time a contributing agency receives information with respect to the individual, so long as the individual is at least 16 years of age at such time. Nothing in the previous sentence may be construed to require a State to permit an individual who is under 18 years of age at the time of an election for Federal office to vote in the election.

(e) CONTRIBUTING AGENCY DEFINED.—In this part, the term “contributing agency” means, with respect to a State, an agency listed in section 1013(e).

SEC. 1013. CONTRIBUTING AGENCY ASSISTANCE IN REGISTRATION.

(a) IN GENERAL.—In accordance with this part, each contributing agency in a State shall

assist the State's chief election official in registering to vote all eligible individuals served by that agency.

(b) REQUIREMENTS FOR CONTRIBUTING AGENCIES.—

(1) INSTRUCTIONS ON AUTOMATIC REGISTRATION.—With each application for service or assistance, and with each related recertification, renewal, or change of address, or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, each contributing agency that (in the normal course of its operations) requests individuals to affirm United States citizenship (either directly or as part of the overall application for service or assistance) shall inform each such individual who is a citizen of the United States of the following:

(A) Unless that individual declines to register to vote, or is found ineligible to vote, the individual will be registered to vote or, if applicable, the individual's registration will be updated.

(B) The substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and the individual should decline to register if the individual does not meet all those qualifications.

(C) In the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, the requirement that the individual must affiliate or enroll with a political party in order to participate in such an election.

(D) Voter registration is voluntary, and neither registering nor declining to register to vote will in any way affect the availability of services or benefits, nor be used for other purposes.

(2) OPPORTUNITY TO DECLINE REGISTRATION REQUIRED.—Except as otherwise provided in this section, each contributing agency shall ensure that each application for service or assistance, and each related recertification, renewal, or change of address, cannot be completed until the individual is given the opportunity to decline to be registered to vote.

(3) INFORMATION TRANSMITTAL.—Upon the expiration of the 30-day period which begins on the date a contributing agency as described in paragraph (1) informs an individual of the information described in such paragraph, unless the individual has declined to be registered to vote or informs the agency that they are already registered to vote, each contributing agency shall electronically transmit to the appropriate State election official, in a format compatible with the statewide voter database maintained under section 303 of the Help America Vote Act of 2002 (52 U.S.C. 21083), the following information:

(A) The individual's given name(s) and surname(s).

(B) The individual's date of birth.

(C) The individual's residential address.

(D) Information showing that the individual is a citizen of the United States.

(E) The date on which information pertaining to that individual was collected or last updated.

(F) If available, the individual's signature in electronic form.

(G) Except in the case in which the contributing agency is a covered institution of higher education, in the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, information regarding the individual's affiliation or enrollment with a political party, but only if the individual provides such information.

(H) Any additional information listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, including any valid driver's license

number or the last 4 digits of the individual's social security number, if the individual provided such information.

(c) **ALTERNATE PROCEDURE FOR CERTAIN CONTRIBUTING AGENCIES.**—With each application for service or assistance, and with each related recertification, renewal, or change of address, any contributing agency that in the normal course of its operations does not request individuals applying for service or assistance to affirm United States citizenship (either directly or as part of the overall application for service or assistance) shall—

(1) complete the requirements of section 7(a)(6) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)(6));

(2) ensure that each applicant's transaction with the agency cannot be completed until the applicant has indicated whether the applicant wishes to register to vote or declines to register to vote in elections for Federal office held in the State; and

(3) for each individual who wishes to register to vote, transmit that individual's information in accordance with subsection (b)(3).

(d) **REQUIRED AVAILABILITY OF AUTOMATIC REGISTRATION OPPORTUNITY WITH EACH APPLICATION FOR SERVICE OR ASSISTANCE.**—Each contributing agency shall offer each individual, with each application for service or assistance, and with each related recertification, renewal, or change of address, or in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, the opportunity to register to vote as prescribed by this section without regard to whether the individual previously declined a registration opportunity.

(e) **CONTRIBUTING AGENCIES.**—

(1) **STATE AGENCIES.**—In each State, each of the following agencies shall be treated as a contributing agency:

(A) Each agency in a State that is required by Federal law to provide voter registration services, including the State motor vehicle authority and other voter registration agencies under the National Voter Registration Act of 1993.

(B) Each agency in a State that administers a program pursuant to title III of the Social Security Act (42 U.S.C. 501 et seq.), title XIX of the Social Security Act (42 U.S.C. 1396 et seq.), or the Patient Protection and Affordable Care Act (Public Law 111-148).

(C) Each State agency primarily responsible for regulating the private possession of firearms.

(D) Each State agency primarily responsible for maintaining identifying information for students enrolled at public secondary schools, including, where applicable, the State agency responsible for maintaining the education data system described in section 6201(e)(2) of the America COMPETES Act (20 U.S.C. 9871(e)(2)).

(E) In the case of a State in which an individual disenfranchised by a criminal conviction may become eligible to vote upon completion of a criminal sentence or any part thereof, or upon formal restoration of rights, the State agency responsible for administering that sentence, or part thereof, or that restoration of rights.

(F) Any other agency of the State which is designated by the State as a contributing agency.

(2) **FEDERAL AGENCIES.**—In each State, each of the following agencies of the Federal Government shall be treated as a contributing agency with respect to individuals who are residents of that State (except as provided in subparagraph (C)):

(A) The Social Security Administration, the Department of Veterans Affairs, the Defense Manpower Data Center of the Department of Defense, the Employee and Training Administration of the Department of Labor, and the Center for Medicare & Medicaid Services of the Department of Health and Human Services.

(B) The Bureau of Citizenship and Immigration Services, but only with respect to individuals who have completed the naturalization process.

(C) In the case of an individual who is a resident of a State in which an individual disenfranchised by a criminal conviction under Federal law may become eligible to vote upon completion of a criminal sentence or any part thereof, or upon formal restoration of rights, the Federal agency responsible for administering that sentence or part thereof (without regard to whether the agency is located in the same State in which the individual is a resident), but only with respect to individuals who have completed the criminal sentence or any part thereof.

(D) Any other agency of the Federal Government which the State designates as a contributing agency, but only if the State and the head of the agency determine that the agency collects information sufficient to carry out the responsibilities of a contributing agency under this section.

(3) **PUBLICATION.**—Not later than 180 days prior to the date of each election for Federal office held in the State, the chief State election official shall publish on the public website of the official an updated list of all contributing agencies in that State.

(4) **PUBLIC EDUCATION.**—The chief State election official of each State, in collaboration with each contributing agency, shall take appropriate measures to educate the public about voter registration under this section.

(f) **INSTITUTIONS OF HIGHER EDUCATION.**—

(1) **IN GENERAL.**—Each covered institution of higher education shall be treated as a contributing agency in the State in which the institution is located with respect to in-State students.

(2) **PROCEDURES.**—

(A) **IN GENERAL.**—Notwithstanding section 444 of the General Education Provisions Act (20 U.S.C. 1232g; commonly referred to as the 'Family Educational Rights and Privacy Act of 1974') or any other provision of law, each covered institution of higher education shall comply with the requirements of subsection (b) with respect to each in-State student.

(B) **RULES FOR COMPLIANCE.**—In complying with the requirements described in subparagraph (A), the institution—

(i) may use information provided in the Free Application for Federal Student Aid described in section 483 of the Higher Education Act of 1965 (20 U.S.C. 1090) to collect information described in paragraph (3) of such subsection for purposes of transmitting such information to the appropriate State election official pursuant to such paragraph; and

(ii) shall not be required to prevent or delay students from enrolling in a course of study or otherwise impede the completion of the enrollment process; and (iii) shall not withhold, delay, or impede the provision of Federal financial aid provided under title IV of the Higher Education Act of 1965.

(C) **CLARIFICATION.**—Nothing in this part may be construed to require an institution of higher education to request each student to affirm whether or not the student is a United States citizen or otherwise collect information with respect to citizenship.

(3) **DEFINITIONS.**—

(A) **COVERED INSTITUTION OF HIGHER EDUCATION.**—In this section, the term "covered institution of higher education" means an institution of higher education that—

(i) has a program participation agreement in effect with the Secretary of Education under section 487 of the Higher Education Act of 1965 (20 U.S.C. 1094);

(ii) in its normal course of operations, requests each in-State student enrolling in the institution to affirm whether or not the student is a United States citizen; and

(iii) is located in a State to which section 4(b)(1) of the National Voter Registration Act of 1993 (52 U.S.C. 20503(b)(1)) does not apply.

(B) **IN-STATE STUDENT.**—In this section, the term "in-State student"—

(i) means a student enrolled in a covered institution of higher education who, for purposes re-

lated to in-State tuition, financial aid eligibility, or other similar purposes, resides in the State; and

(ii) includes a student described in clause (i) who is enrolled in a program of distance education, as defined in section 103 of the Higher Education Act of 1965 (20 U.S.C. 1003).

SEC. 1014. ONE-TIME CONTRIBUTING AGENCY ASSISTANCE IN REGISTRATION OF ELIGIBLE VOTERS IN EXISTING RECORDS.

(a) **INITIAL TRANSMITTAL OF INFORMATION.**—For each individual already listed in a contributing agency's records as of the date of enactment of this Act, and for whom the agency has the information listed in section 1013(b)(3), the agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than the effective date described in section 1021(a).

(b) **TRANSITION.**—For each individual listed in a contributing agency's records as of the effective date described in section 1021(a) (but who was not listed in a contributing agency's records as of the date of enactment of this Act), and for whom the agency has the information listed in section 1013(b)(3), the Agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than 6 months after the effective date described in section 1021(a).

SEC. 1015. VOTER PROTECTION AND SECURITY IN AUTOMATIC REGISTRATION.

(a) **PROTECTIONS FOR ERRORS IN REGISTRATION.**—An individual shall not be prosecuted under any Federal or State law, adversely affected in any civil adjudication concerning immigration status or naturalization, or subject to an allegation in any legal proceeding that the individual is not a citizen of the United States on any of the following grounds:

(1) The individual notified an election office of the individual's automatic registration to vote under this part.

(2) The individual is not eligible to vote in elections for Federal office but was automatically registered to vote under this part.

(3) The individual was automatically registered to vote under this part at an incorrect address.

(4) The individual declined the opportunity to register to vote or did not make an affirmation of citizenship, including through automatic registration, under this part.

(b) **LIMITS ON USE OF AUTOMATIC REGISTRATION.**—The automatic registration of any individual or the fact that an individual declined the opportunity to register to vote or did not make an affirmation of citizenship (including through automatic registration) under this part may not be used as evidence against that individual in any State or Federal law enforcement proceeding, and an individual's lack of knowledge or willfulness of such registration may be demonstrated by the individual's testimony alone.

(c) **PROTECTION OF ELECTION INTEGRITY.**—Nothing in subsections (a) or (b) may be construed to prohibit or restrict any action under color of law against an individual who—

(1) knowingly and willfully makes a false statement to effectuate or perpetuate automatic voter registration by any individual; or

(2) casts a ballot knowingly and willfully in violation of State law or the laws of the United States.

(d) **CONTRIBUTING AGENCIES' PROTECTION OF INFORMATION.**—Nothing in this part authorizes a contributing agency to collect, retain, transmit, or publicly disclose any of the following:

(1) An individual's decision to decline to register to vote or not to register to vote.

(2) An individual's decision not to affirm his or her citizenship.

(3) Any information that a contributing agency transmits pursuant to section 1013(b)(3), except in pursuing the agency's ordinary course of business.

(e) **ELECTION OFFICIALS' PROTECTION OF INFORMATION.**—

(1) **PUBLIC DISCLOSURE PROHIBITED.**—

(A) **IN GENERAL.**—Subject to subparagraph (B), with respect to any individual for whom any State election official receives information from a contributing agency, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.
(ii) Any information not necessary to voter registration.
(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual's social security number.

(v) Any portion of the individual's motor vehicle driver's license number.

(vi) The individual's signature.

(vii) The individual's telephone number.

(viii) The individual's email address.

(B) **SPECIAL RULE FOR INDIVIDUALS REGISTERED TO VOTE.**—With respect to any individual for whom any State election official receives information from a contributing agency and who, on the basis of such information, is registered to vote in the State under this part, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.
(ii) Any information not necessary to voter registration.
(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual's social security number.

(v) Any portion of the individual's motor vehicle driver's license number.

(vi) The individual's signature.

(2) **VOTER RECORD CHANGES.**—Each State shall maintain for at least 2 years and shall make available for public inspection (and, where available, photocopying at a reasonable cost), including in electronic form and through electronic methods, all records of changes to voter records, including removals, the reasons for removals, and updates.

(3) **DATABASE MANAGEMENT STANDARDS.**—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment—

(A) establish standards governing the comparison of data for voter registration list maintenance purposes, identifying as part of such standards the specific data elements, the matching rules used, and how a State may use the data to determine and deem that an individual is ineligible under State law to vote in an election, or to deem a record to be a duplicate or outdated;

(B) ensure that the standards developed pursuant to this paragraph are uniform and non-discriminatory and are applied in a uniform and non-discriminatory manner; and

(C) not later than 45 days after the deadline for public notice and comment, publish the standards developed pursuant to this paragraph on the Director's website and make those standards available in written form upon request.

(4) **SECURITY POLICY.**—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment, publish privacy and security standards for voter registration information not later than 45 days after the deadline for public notice and comment. The standards shall require the chief State election official of each State to adopt a policy that shall specify—

(A) each class of users who shall have authorized access to the computerized statewide voter registration list, specifying for each class the permission and levels of access to be granted, and setting forth other safeguards to protect the

privacy, security, and accuracy of the information on the list; and

(B) security safeguards to protect personal information transmitted through the information transmittal processes of section 1013 or section 1014, the online system used pursuant to section 1017, any telephone interface, the maintenance of the voter registration database, and any audit procedure to track access to the system.

(5) **STATE COMPLIANCE WITH NATIONAL STANDARDS.**—

(A) **CERTIFICATION.**—The chief executive officer of the State shall annually file with the Election Assistance Commission a statement certifying to the Director of the National Institute of Standards and Technology that the State is in compliance with the standards referred to in paragraphs (3) and (4). A State may meet the requirement of the previous sentence by filing with the Commission a statement which reads as follows: “_____ hereby certifies that it is in compliance with the standards referred to in paragraphs (3) and (4) of section 1015(e) of the Automatic Voter Registration Act of 2021.” (with the blank to be filled in with the name of the State involved).

(B) **PUBLICATION OF POLICIES AND PROCEDURES.**—The chief State election official of a State shall publish on the official's website the policies and procedures established under this section, and shall make those policies and procedures available in written form upon public request.

(C) **FUNDING DEPENDENT ON CERTIFICATION.**—If a State does not timely file the certification required under this paragraph, it shall not receive any payment under this part for the upcoming fiscal year.

(D) **COMPLIANCE OF STATES THAT REQUIRE CHANGES TO STATE LAW.**—In the case of a State that requires State legislation to carry out an activity covered by any certification submitted under this paragraph, for a period of not more than 2 years the State shall be permitted to make the certification notwithstanding that the legislation has not been enacted at the time the certification is submitted, and such State shall submit an additional certification once such legislation is enacted.

(F) **RESTRICTIONS ON USE OF INFORMATION.**—No person acting under color of law may discriminate against any individual based on, or use for any purpose other than voter registration, election administration, or enforcement relating to election crimes, any of the following:

(1) Voter registration records.
(2) An individual's declination to register to vote or complete an affirmation of citizenship under section 1013(b).
(3) An individual's voter registration status.

(G) **PROHIBITION ON THE USE OF VOTER REGISTRATION INFORMATION FOR COMMERCIAL PURPOSES.**—Information collected under this part shall not be used for commercial purposes. Nothing in this subsection may be construed to prohibit the transmission, exchange, or dissemination of information for political purposes, including the support of campaigns for election for Federal, State, or local public office or the activities of political committees (including committees of political parties) under the Federal Election Campaign Act of 1971.

SEC. 1016. REGISTRATION PORTABILITY AND CORRECTION.

(a) **CORRECTING REGISTRATION INFORMATION AT POLLING PLACE.**—Notwithstanding section 302(a) of the Help America Vote Act of 2002 (52 U.S.C. 21082(a)), if an individual is registered to vote in elections for Federal office held in a State, the appropriate election official at the polling place for any such election (including a location used as a polling place on a date other than the date of the election) shall permit the individual to—

(1) update the individual's address for purposes of the records of the election official;
(2) correct any incorrect information relating to the individual, including the individual's

name and political party affiliation, in the records of the election official; and

(3) cast a ballot in the election on the basis of the updated address or corrected information, and to have the ballot treated as a regular ballot and not as a provisional ballot under section 302(a) of such Act.

(b) **UPDATES TO COMPUTERIZED STATEWIDE VOTER REGISTRATION LISTS.**—If an election official at the polling place receives an updated address or corrected information from an individual under subsection (a), the official shall ensure that the address or information is promptly entered into the computerized statewide voter registration list in accordance with section 303(a)(1)(A)(vi) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)(1)(A)(vi)).

SEC. 1017. PAYMENTS AND GRANTS.

(a) **IN GENERAL.**—The Election Assistance Commission shall make grants to each eligible State to assist the State in implementing the requirements of this part (or, in the case of an exempt State, in implementing its existing automatic voter registration program).

(b) **ELIGIBILITY; APPLICATION.**—A State is eligible to receive a grant under this section if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

(1) a description of the activities the State will carry out with the grant;

(2) an assurance that the State shall carry out such activities without partisan bias and without promoting any particular point of view regarding any issue; and

(3) such other information and assurances as the Commission may require.

(c) **AMOUNT OF GRANT; PRIORITIES.**—The Commission shall determine the amount of a grant made to an eligible State under this section. In determining the amounts of the grants, the Commission shall give priority to providing funds for those activities which are most likely to accelerate compliance with the requirements of this part (or, in the case of an exempt State, which are most likely to enhance the ability of the State to automatically register individuals to vote through its existing automatic voter registration program), including—

(1) investments supporting electronic information transfer, including electronic collection and transfer of signatures, between contributing agencies and the appropriate State election officials;

(2) updates to online or electronic voter registration systems already operating as of the date of the enactment of this Act;

(3) introduction of online voter registration systems in jurisdictions in which those systems did not previously exist; and

(4) public education on the availability of new methods of registering to vote, updating registration, and correcting registration.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—

(1) **AUTHORIZATION.**—There are authorized to be appropriated to carry out this section—

(A) \$500,000,000 for fiscal year 2021; and

(B) such sums as may be necessary for each succeeding fiscal year.

(2) **CONTINUING AVAILABILITY OF FUNDS.**—Any amounts appropriated pursuant to the authority of this subsection shall remain available without fiscal year limitation until expended.

SEC. 1018. TREATMENT OF EXEMPT STATES.

(a) **WAIVER OF REQUIREMENTS.**—Except as provided in subsection (b), this part does not apply with respect to an exempt State.

(b) **EXCEPTIONS.**—The following provisions of this part apply with respect to an exempt State:

(1) section 1016 (relating to registration portability and correction).

(2) section 1017 (relating to payments and grants).

(3) Section 1019(e) (relating to enforcement).

(4) Section 1019(f) (relating to relation to other laws).

SEC. 1019. MISCELLANEOUS PROVISIONS.

(a) **ACCESSIBILITY OF REGISTRATION SERVICES.**—Each contributing agency shall ensure

that the services it provides under this part are made available to individuals with disabilities to the same extent as services are made available to all other individuals.

(b) **TRANSMISSION THROUGH SECURE THIRD PARTY PERMITTED.**—Nothing in this part shall be construed to prevent a contributing agency from contracting with a third party to assist the agency in meeting the information transmittal requirements of this part, so long as the data transmittal complies with the applicable requirements of this part, including the privacy and security provisions of section 1015.

(c) **NONPARTISAN, NONDISCRIMINATORY PROVISION OF SERVICES.**—The services made available by contributing agencies under this part and by the State under sections 1015 and 1016 shall be made in a manner consistent with paragraphs (4), (5), and (6)(C) of section 7(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)).

(d) **NOTICES.**—Each State may send notices under this part via electronic mail if the individual has provided an electronic mail address and consented to electronic mail communications for election-related materials. All notices sent pursuant to this part that require a response must offer the individual notified the opportunity to respond at no cost to the individual.

(e) **ENFORCEMENT.**—Section 11 of the National Voter Registration Act of 1993 (52 U.S.C. 20510), relating to civil enforcement and the availability of private rights of action, shall apply with respect to this part in the same manner as such section applies to such Act.

(f) **RELATION TO OTHER LAWS.**—Except as provided, nothing in this part may be construed to authorize or require conduct prohibited under, or to supersede, restrict, or limit the application of any of the following:

(1) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

(3) The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

(4) The Help America Vote Act of 2002 (52 U.S.C. 20901 et seq.).

SEC. 1020. DEFINITIONS.

In this part, the following definitions apply:

(1) The term “chief State election official” means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State’s responsibilities under such Act.

(2) The term “Commission” means the Election Assistance Commission.

(3) The term “exempt State” means a State which, under law which is in effect continuously on and after the date of the enactment of this Act, operates an automatic voter registration program under which an individual is automatically registered to vote in elections for Federal office in the State if the individual provides the motor vehicle authority of the State (or, in the case of a State in which an individual is automatically registered to vote at the time the individual applies for benefits or services with a Permanent Dividend Fund of the State, provides the appropriate official of such Fund) with such identifying information as the State may require.

(4) The term “State” means each of the several States and the District of Columbia.

SEC. 1021. EFFECTIVE DATE.

(a) **IN GENERAL.**—Except as provided in subsection (b), this part and the amendments made by this part shall apply with respect to a State beginning January 1, 2023.

(b) **WAIVER.**—Subject to the approval of the Commission, if a State certifies to the Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the reasons for the failure to meet the

deadline, subsection (a) shall apply to the State as if the reference in such subsection to “January 1, 2023” were a reference to “January 1, 2025”.

PART 3—SAME DAY VOTER REGISTRATION

SEC. 1031. SAME DAY REGISTRATION.

(a) **IN GENERAL.**—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended—

(1) by redesignating sections 304 and 305 as sections 305 and 306; and

(2) by inserting after section 303 the following new section:

“SEC. 304. SAME DAY REGISTRATION.

“(a) **IN GENERAL.**—

“(1) **REGISTRATION.**—Each State shall permit any eligible individual on the day of a Federal election and on any day when voting, including early voting, is permitted for a Federal election—

“(A) to register to vote in such election at the polling place using a form that meets the requirements under section 9(b) of the National Voter Registration Act of 1993 (or, if the individual is already registered to vote, to revise any of the individual’s voter registration information); and

“(B) to cast a vote in such election.

“(2) **EXCEPTION.**—The requirements under paragraph (1) shall not apply to a State in which, under a State law in effect continuously on and after the date of the enactment of this section, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

“(b) **ELIGIBLE INDIVIDUAL.**—For purposes of this section, the term ‘eligible individual’ means, with respect to any election for Federal office, an individual who is otherwise qualified to vote in that election.

“(c) **EFFECTIVE DATE.**—Each State shall be required to comply with the requirements of subsection (a) for the regularly scheduled general election for Federal office occurring in November 2022 and for any subsequent election for Federal office.”.

(b) **CONFORMING AMENDMENT RELATING TO ENFORCEMENT.**—Section 401 of such Act (52 U.S.C. 21111) is amended by striking “sections 301, 302, and 303” and inserting “subtitle A of title III”.

(c) **CLERICAL AMENDMENT.**—The table of contents of such Act is amended—

(1) by redesignating the items relating to sections 304 and 305 as relating to sections 305 and 306; and

(2) by inserting after the item relating to section 303 the following new item:

“Sec. 304. Same day registration.”.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

SEC. 1041. CONDITIONS ON REMOVAL OF REGISTRANTS FROM OFFICIAL LIST OF ELIGIBLE VOTERS ON BASIS OF INTERSTATE CROSS-CHECKS.

(a) **MINIMUM INFORMATION REQUIRED FOR REMOVAL UNDER CROSS-CHECK.**—Section 8(c)(2) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(c)(2)) is amended—

(1) by redesignating subparagraph (B) as subparagraph (D); and

(2) by inserting after subparagraph (A) the following new subparagraphs:

“(B) To the extent that the program carried out by a State under subparagraph (A) to systematically remove the names of ineligible voters from the official lists of eligible voters uses information obtained in an interstate cross-check, in addition to any other conditions imposed under this Act on the authority of the State to remove the name of the voter from such a list, the State may not remove the name of the voter from such a list unless—

“(i) the State obtained the voter’s full name (including the voter’s middle name, if any) and date of birth, and the last 4 digits of the voter’s

social security number, in the interstate cross-check; or

“(ii) the State obtained documentation from the ERIC system that the voter is no longer a resident of the State.

“(C) In this paragraph—

“(i) the term ‘interstate cross-check’ means the transmission of information from an election official in one State to an election official of another State; and

“(ii) the term ‘ERIC system’ means the system operated by the Electronic Registration Information Center to share voter registration information and voter identification information among participating States.”.

(b) **REQUIRING COMPLETION OF CROSS-CHECKS NOT LATER THAN 6 MONTHS PRIOR TO ELECTION.**—Subparagraph (A) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)) is amended by striking “not later than 90 days” and inserting the following: “not later than 90 days (or, in the case of a program in which the State uses interstate cross-checks, not later than 6 months)”.

(c) **CONFORMING AMENDMENT.**—Subparagraph (D) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)), as redesignated by subsection (a)(1), is amended by striking “Subparagraph (A)” and inserting “This paragraph”.

(d) **EFFECTIVE DATE.**—The amendments made by this Act shall apply with respect to elections held on or after the expiration of the 6-month period which begins on the date of the enactment of this Act.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

SEC. 1051. ANNUAL REPORTS ON VOTER REGISTRATION STATISTICS.

(a) **ANNUAL REPORT.**—Not later than 90 days after the end of each year, each State shall submit to the Election Assistance Commission and Congress a report containing the following categories of information for the year:

(1) The number of individuals who were registered under part 2.

(2) The number of voter registration application forms completed by individuals that were transmitted by motor vehicle authorities in the State (pursuant to section 5(d) of the National Voter Registration Act of 1993) and voter registration agencies in the State (as designated under section 7 of such Act) to the chief State election official of the State, broken down by each such authority and agency.

(3) The number of such individuals whose voter registration application forms were accepted and who were registered to vote in the State and the number of such individuals whose forms were rejected and who were not registered to vote in the State, broken down by each such authority and agency.

(4) The number of change of address forms and other forms of information indicating that an individual’s identifying information has been changed that were transmitted by such motor vehicle authorities and voter registration agencies to the chief State election official of the State, broken down by each such authority and agency and the type of form transmitted.

(5) The number of individuals on the statewide computerized voter registration list (as established and maintained under section 303 of the Help America Vote Act of 2002) whose voter registration information was revised by the chief State election official as a result of the forms transmitted to the official by such motor vehicle authorities and voter registration agencies (as described in paragraph (3)), broken down by each such authority and agency and the type of form transmitted.

(6) The number of individuals who requested the chief State election official to revise voter registration information on such list, and the number of individuals whose information was revised as a result of such a request.

(b) **BREAKDOWN OF INFORMATION.**—In preparing the report under this section, the State shall, for each category of information described

in subsection (a), include a breakdown by race, ethnicity, age, and gender of the individuals whose information is included in the category, to the extent that information on the race, ethnicity, age, and gender of such individuals is available to the State.

(c) **CONFIDENTIALITY OF INFORMATION.**—In preparing and submitting a report under this section, the chief State election official shall ensure that no information regarding the identification of any individual is revealed.

(d) **STATE DEFINED.**—In this section, a “State” includes the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands, but does not include any State in which, under a State law in effect continuously on and after the date of the enactment of this Act, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

SEC. 1052. ENSURING PRE-ELECTION REGISTRATION DEADLINES ARE CONSISTENT WITH TIMING OF LEGAL PUBLIC HOLIDAYS.

(a) **IN GENERAL.**—Section 8(a)(1) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)) is amended by striking “30 days” each place it appears and inserting “28 days”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to elections held in 2022 or any succeeding year.

SEC. 1053. USE OF POSTAL SERVICE HARD COPY CHANGE OF ADDRESS FORM TO REMIND INDIVIDUALS TO UPDATE VOTER REGISTRATION.

(a) **IN GENERAL.**—Not later than 1 year after the date of the enactment of this Act, the Postmaster General shall modify any hard copy change of address form used by the United States Postal Service so that such form contains a reminder that any individual using such form should update the individual’s voter registration as a result of any change in address.

(b) **APPLICATION.**—The requirement in subsection (a) shall not apply to any electronic version of a change of address form used by the United States Postal Service.

SEC. 1054. GRANTS TO STATES FOR ACTIVITIES TO ENCOURAGE INVOLVEMENT OF MINORS IN ELECTION ACTIVITIES.

(a) **GRANTS.**—

(1) **IN GENERAL.**—The Election Assistance Commission (hereafter in this section referred to as the “Commission”) shall make grants to eligible States to enable such States to carry out a plan to increase the involvement of individuals under 18 years of age in public election activities in the State.

(2) **CONTENTS OF PLANS.**—A State’s plan under this subsection shall include—

(A) methods to promote the use of the pre-registration process implemented under section 8A of the National Voter Registration Act of 1993 (as added by section 2(a));

(B) modifications to the curriculum of secondary schools in the State to promote civic engagement; and

(C) such other activities to encourage the involvement of young people in the electoral process as the State considers appropriate.

(b) **ELIGIBILITY.**—A State is eligible to receive a grant under this section if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

(1) a description of the State’s plan under subsection (a);

(2) a description of the performance measures and targets the State will use to determine its success in carrying out the plan; and

(3) such other information and assurances as the Commission may require.

(c) **PERIOD OF GRANT; REPORT.**—

(1) **PERIOD OF GRANT.**—A State receiving a grant under this section shall use the funds provided by the grant over a 2-year period agreed to between the State and the Commission.

(2) **REPORT.**—Not later than 6 months after the end of the 2-year period agreed to under paragraph (1), the State shall submit to the Commission a report on the activities the State carried out with the funds provided by the grant, and shall include in the report an analysis of the extent to which the State met the performance measures and targets included in its application under subsection (b)(2).

(d) **STATE DEFINED.**—In this section, the term “State” means each of the several States and the District of Columbia.

(e) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated for grants under this section \$25,000,000, to remain available until expended.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

SEC. 1061. AVAILABILITY OF REQUIREMENTS PAYMENTS UNDER HAVA TO COVER COSTS OF COMPLIANCE WITH NEW REQUIREMENTS.

(a) **IN GENERAL.**—Section 251(b) of the Help America Vote Act of 2002 (52 U.S.C. 21001(b)) is amended—

(1) by striking “as provided in paragraphs (2) and (3)” and inserting “as otherwise provided in this subsection”; and

(2) by adding at the end the following new paragraph:

“(4) **CERTAIN VOTER REGISTRATION ACTIVITIES.**—A State may use a requirements payment to carry out any of the requirements of the Voter Registration Modernization Act of 2021, including the requirements of the National Voter Registration Act of 1993 which are imposed pursuant to the amendments made to such Act by the Voter Registration Modernization Act of 2021.”.

(b) **CONFORMING AMENDMENT.**—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking “section 251(a)(2)” and inserting “section 251(b)(2)”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to fiscal year 2022 and each succeeding fiscal year.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

SEC. 1071. PROHIBITING HINDERING, INTERFERING WITH, OR PREVENTING VOTER REGISTRATION.

(a) **IN GENERAL.**—Chapter 29 of title 18, United States Code is amended by adding at the end the following new section:

“**§612. Hindering, interfering with, or preventing registering to vote**

“(a) **PROHIBITION.**—It shall be unlawful for any person, whether acting under color of law or otherwise, to corruptly hinder, interfere with, or prevent another person from registering to vote or to corruptly hinder, interfere with, or prevent another person from aiding another person in registering to vote.

“(b) **ATTEMPT.**—Any person who attempts to commit any offense described in subsection (a) shall be subject to the same penalties as those prescribed for the offense that the person attempted to commit.

“(c) **PENALTY.**—Any person who violates subsection (a) shall be fined under this title, imprisoned not more than 5 years, or both.”.

(b) **CLERICAL AMENDMENT.**—The table of sections for chapter 29 of title 18, United States Code is amended by adding at the end the following new item:

“612. Hindering, interfering with, or preventing registering to vote.”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to elections held on or after the date of the enactment of this Act, except that no person may be found to have violated section 612 of title 18, United States Code (as added by subsection (a)), on the basis of any act occurring prior to the date of the enactment of this Act.

SEC. 1072. ESTABLISHMENT OF BEST PRACTICES.

(a) **BEST PRACTICES.**—Not later than 180 days after the date of the enactment of this Act, the

Election Assistance Commission shall develop and publish recommendations for best practices for States to use to deter and prevent violations of section 612 of title 18, United States Code (as added by section 1071), and section 12 of the National Voter Registration Act of 1993 (52 U.S.C. 20511) (relating to the unlawful interference with registering to vote, or voting, or attempting to register to vote or vote), including practices to provide for the posting of relevant information at polling places and voter registration agencies under such Act, the training of poll workers and election officials, and relevant educational materials. For purposes of this subsection, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) **INCLUSION IN VOTER INFORMATION REQUIREMENTS.**—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)) is amended—

(1) by striking “and” at the end of subparagraph (E);

(2) by striking the period at the end of subparagraph (F) and inserting “; and”; and

(3) by adding at the end the following new subparagraph:

“(G) information relating to the prohibitions of section 612 of title 18, United States Code, and section 12 of the National Voter Registration Act of 1993 (52 U.S.C. 20511) (relating to the unlawful interference with registering to vote, or voting, or attempting to register to vote or vote), including information on how individuals may report allegations of violations of such prohibitions.”.

PART 8—VOTER REGISTRATION EFFICIENCY ACT

SEC. 1081. SHORT TITLE.

This part may be cited as the “Voter Registration Efficiency Act”.

SEC. 1082. REQUIRING APPLICANTS FOR MOTOR VEHICLE DRIVER’S LICENSES IN NEW STATE TO INDICATE WHETHER STATE SERVES AS RESIDENCE FOR VOTER REGISTRATION PURPOSES.

(a) **REQUIREMENTS FOR APPLICANTS FOR LICENSES.**—Section 5(d) of the National Voter Registration Act of 1993 (52 U.S.C. 20504(d)) is amended—

(1) by striking “Any change” and inserting “(1) Any change”; and

(2) by adding at the end the following new paragraph:

“(2)(A) A State motor vehicle authority shall require each individual applying for a motor vehicle driver’s license in the State—

“(i) to indicate whether the individual resides in another State or resided in another State prior to applying for the license, and, if so, to identify the State involved; and

“(ii) to indicate whether the individual intends for the State to serve as the individual’s residence for purposes of registering to vote in elections for Federal office.

“(B) If pursuant to subparagraph (A)(ii) an individual indicates to the State motor vehicle authority that the individual intends for the State to serve as the individual’s residence for purposes of registering to vote in elections for Federal office, the authority shall notify the motor vehicle authority of the State identified by the individual pursuant to subparagraph (A)(i), who shall notify the chief State election official of such State that the individual no longer intends for that State to serve as the individual’s residence for purposes of registering to vote in elections for Federal office.”.

(b) **EFFECTIVE DATE.**—The amendments made by subsection (a) shall take effect with respect to elections occurring in 2021 or any succeeding year.

PART 9—PROVIDING VOTER REGISTRATION INFORMATION TO SECONDARY SCHOOL STUDENTS

SEC. 1091. PILOT PROGRAM FOR PROVIDING VOTER REGISTRATION INFORMATION TO SECONDARY SCHOOL STUDENTS PRIOR TO GRADUATION.

(a) **PILOT PROGRAM.**—The Election Assistance Commission (hereafter in this part referred to as the “Commission”) shall carry out a pilot program under which the Commission shall provide funds during the one-year period beginning after the date of the enactment of this part to eligible local educational agencies for initiatives to provide information on registering to vote in elections for public office to secondary school students in the 12th grade.

(b) **ELIGIBILITY.**—A local educational agency is eligible to receive funds under the pilot program under this part if the agency submits to the Commission, at such time and in such form as the Commission may require, an application containing—

- (1) a description of the initiatives the agency intends to carry out with the funds;
- (2) an estimate of the costs associated with such initiatives; and
- (3) such other information and assurances as the Commission may require.

(c) **CONSULTATION WITH ELECTION OFFICIALS.**—A local educational agency receiving funds under the pilot program shall consult with the State and local election officials who are responsible for administering elections for public office in the area served by the agency in developing the initiatives the agency will carry out with the funds.

(d) **DEFINITIONS.**—In this part, the terms “local educational agency” and “secondary school” have the meanings given such terms in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).

SEC. 1092. REPORTS.

(a) **REPORTS BY RECIPIENTS OF FUNDS.**—Not later than the expiration of the 90-day period which begins on the date of the receipt of the funds, each local educational agency receiving funds under the pilot program under this part shall submit a report to the Commission describing the initiatives carried out with the funds and analyzing their effectiveness.

(b) **REPORT BY COMMISSION.**—Not later than the expiration of the 60-day period which begins on the date the Commission receives the final report submitted by a local educational agency under subsection (a), the Commission shall submit a report to Congress on the pilot program under this part.

SEC. 1093. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated such sums as may be necessary to carry out this part.

PART 10—VOTER REGISTRATION OF MINORS

SEC. 1094. ACCEPTANCE OF VOTER REGISTRATION APPLICATIONS FROM INDIVIDUALS UNDER 18 YEARS OF AGE.

(a) **ACCEPTANCE OF APPLICATIONS.**—Section 8 of the National Voter Registration Act of 1993 (52 U.S.C. 20507), as amended by section 1004, is amended—

(1) by redesignating subsection (k) as subsection (l); and

(2) by inserting after subsection (j) the following new subsection:

“(k) **ACCEPTANCE OF APPLICATIONS FROM INDIVIDUALS UNDER 18 YEARS OF AGE.**—

“(1) **IN GENERAL.**—A State may not refuse to accept or process an individual’s application to register to vote in elections for Federal office on the grounds that the individual is under 18 years of age at the time the individual submits the application, so long as the individual is at least 16 years of age at such time.

“(2) **NO EFFECT ON STATE VOTING AGE REQUIREMENTS.**—Nothing in paragraph (1) may be construed to require a State to permit an individual who is under 18 years of age at the time

of an election for Federal office to vote in the election.”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to elections occurring on or after January 1, 2022.

Subtitle B—Access to Voting for Individuals With Disabilities

SEC. 1101. REQUIREMENTS FOR STATES TO PROMOTE ACCESS TO VOTER REGISTRATION AND VOTING FOR INDIVIDUALS WITH DISABILITIES.

(a) **REQUIREMENTS.**—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), is amended—

(1) by redesignating sections 305 and 306 as sections 306 and 307; and

(2) by inserting after section 304 the following new section:

“SEC. 305. ACCESS TO VOTER REGISTRATION AND VOTING FOR INDIVIDUALS WITH DISABILITIES.

“(a) **TREATMENT OF APPLICATIONS AND BALLOTS.**—Each State shall—

“(1) permit individuals with disabilities to use absentee registration procedures and to vote by absentee ballot in elections for Federal office;

“(2) accept and process, with respect to any election for Federal office, any otherwise valid voter registration application and absentee ballot application from an individual with a disability if the application is received by the appropriate State election official within the deadline for the election which is applicable under Federal law;

“(3) in addition to any other method of registering to vote or applying for an absentee ballot in the State, establish procedures—

“(A) for individuals with disabilities to request by mail and electronically voter registration applications and absentee ballot applications with respect to elections for Federal office in accordance with subsection (c);

“(B) for States to send by mail and electronically (in accordance with the preferred method of transmission designated by the individual under subparagraph (C)) voter registration applications and absentee ballot applications requested under subparagraph (A) in accordance with subsection (c); and

“(C) by which such an individual can designate whether the individual prefers that such voter registration application or absentee ballot application be transmitted by mail or electronically;

“(4) in addition to any other method of transmitting blank absentee ballots in the State, establish procedures for transmitting by mail and electronically blank absentee ballots to individuals with disabilities with respect to elections for Federal office in accordance with subsection (d);

“(5) transmit a validly requested absentee ballot to an individual with a disability—

“(A) except as provided in subsection (e), in the case in which the request is received at least 45 days before an election for Federal office, not later than 45 days before the election; and

“(B) in the case in which the request is received less than 45 days before an election for Federal office—

“(i) in accordance with State law; and

“(ii) if practicable and as determined appropriate by the State, in a manner that expedites the transmission of such absentee ballot; and

“(6) if the State declares or otherwise holds a runoff election for Federal office, establish a written plan that provides absentee ballots are made available to individuals with disabilities in a manner that gives them sufficient time to vote in the runoff election.

“(b) **DESIGNATION OF SINGLE STATE OFFICE TO PROVIDE INFORMATION ON REGISTRATION AND ABSENTEE BALLOT PROCEDURES FOR ALL DISABLED VOTERS IN STATE.**—Each State shall designate a single office which shall be responsible for providing information regarding voter reg-

istration procedures and absentee ballot procedures to be used by individuals with disabilities with respect to elections for Federal office to all individuals with disabilities who wish to register to vote or vote in any jurisdiction in the State.

“(c) **DESIGNATION OF MEANS OF ELECTRONIC COMMUNICATION FOR INDIVIDUALS WITH DISABILITIES TO REQUEST AND FOR STATES TO SEND VOTER REGISTRATION APPLICATIONS AND ABSENTEE BALLOT APPLICATIONS, AND FOR OTHER PURPOSES RELATED TO VOTING INFORMATION.**—

“(1) **IN GENERAL.**—Each State shall, in addition to the designation of a single State office under subsection (b), designate not less than 1 means of electronic communication—

“(A) for use by individuals with disabilities who wish to register to vote or vote in any jurisdiction in the State to request voter registration applications and absentee ballot applications under subsection (a)(3);

“(B) for use by States to send voter registration applications and absentee ballot applications requested under such subsection; and

“(C) for the purpose of providing related voting, balloting, and election information to individuals with disabilities.

“(2) **CLARIFICATION REGARDING PROVISION OF MULTIPLE MEANS OF ELECTRONIC COMMUNICATION.**—A State may, in addition to the means of electronic communication so designated, provide multiple means of electronic communication to individuals with disabilities, including a means of electronic communication for the appropriate jurisdiction of the State.

“(3) **INCLUSION OF DESIGNATED MEANS OF ELECTRONIC COMMUNICATION WITH INFORMATIONAL AND INSTRUCTIONAL MATERIALS THAT ACCOMPANY BALLOTING MATERIALS.**—Each State shall include a means of electronic communication so designated with all informational and instructional materials that accompany balloting materials sent by the State to individuals with disabilities.

“(4) **TRANSMISSION IF NO PREFERENCE INDICATED.**—In the case where an individual with a disability does not designate a preference under subsection (a)(3)(C), the State shall transmit the voter registration application or absentee ballot application by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

“(d) **TRANSMISSION OF BLANK ABSENTEE BALLOTS BY MAIL AND ELECTRONICALLY.**—

“(1) **IN GENERAL.**—Each State shall establish procedures—

“(A) to securely transmit blank absentee ballots by mail and electronically (in accordance with the preferred method of transmission designated by the individual with a disability under subparagraph (B)) to individuals with disabilities for an election for Federal office; and

“(B) by which the individual with a disability can designate whether the individual prefers that such blank absentee ballot be transmitted by mail or electronically.

“(2) **TRANSMISSION IF NO PREFERENCE INDICATED.**—In the case where an individual with a disability does not designate a preference under paragraph (1)(B), the State shall transmit the ballot by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

“(3) **APPLICATION OF METHODS TO TRACK DELIVERY TO AND RETURN OF BALLOT BY INDIVIDUAL REQUESTING BALLOT.**—Under the procedures established under paragraph (1), the State shall apply such methods as the State considers appropriate, such as assigning a unique identifier to the ballot, to ensure that if an individual with a disability requests the State to transmit a blank absentee ballot to the individual in accordance with this subsection, the voted absentee ballot which is returned by the individual is the same blank absentee ballot which the State transmitted to the individual.

“(e) **HARDSHIP EXEMPTION.**—

“(1) **IN GENERAL.**—If the chief State election official determines that the State is unable to

meet the requirement under subsection (a)(5)(A) with respect to an election for Federal office due to an undue hardship described in paragraph (2)(B), the chief State election official shall request that the Attorney General grant a waiver to the State of the application of such subsection. Such request shall include—

“(A) a recognition that the purpose of such subsection is to individuals with disabilities enough time to vote in an election for Federal office;

“(B) an explanation of the hardship that indicates why the State is unable to transmit such individuals an absentee ballot in accordance with such subsection;

“(C) the number of days prior to the election for Federal office that the State requires absentee ballots be transmitted to such individuals; and

“(D) a comprehensive plan to ensure that such individuals are able to receive absentee ballots which they have requested and submit marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office, which includes—

“(i) the steps the State will undertake to ensure that such individuals have time to receive, mark, and submit their ballots in time to have those ballots counted in the election;

“(ii) why the plan provides such individuals sufficient time to vote as a substitute for the requirements under such subsection; and

“(iii) the underlying factual information which explains how the plan provides such sufficient time to vote as a substitute for such requirements.

“(2) **APPROVAL OF WAIVER REQUEST.**—The Attorney General shall approve a waiver request under paragraph (1) if the Attorney General determines each of the following requirements are met:

“(A) The comprehensive plan under subparagraph (D) of such paragraph provides individuals with disabilities sufficient time to receive absentee ballots they have requested and submit marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office.

“(B) One or more of the following issues creates an undue hardship for the State:

“(i) The State's primary election date prohibits the State from complying with subsection (a)(5)(A).

“(ii) The State has suffered a delay in generating ballots due to a legal contest.

“(iii) The State Constitution prohibits the State from complying with such subsection.

“(3) **TIMING OF WAIVER.**—

“(A) **IN GENERAL.**—Except as provided under subparagraph (B), a State that requests a waiver under paragraph (1) shall submit to the Attorney General the written waiver request not later than 90 days before the election for Federal office with respect to which the request is submitted. The Attorney General shall approve or deny the waiver request not later than 65 days before such election.

“(B) **EXCEPTION.**—If a State requests a waiver under paragraph (1) as the result of an undue hardship described in paragraph (2)(B)(ii), the State shall submit to the Attorney General the written waiver request as soon as practicable. The Attorney General shall approve or deny the waiver request not later than 5 business days after the date on which the request is received.

“(4) **APPLICATION OF WAIVER.**—A waiver approved under paragraph (2) shall only apply with respect to the election for Federal office for which the request was submitted. For each subsequent election for Federal office, the Attorney General shall only approve a waiver if the State has submitted a request under paragraph (1) with respect to such election.

“(f) **RULE OF CONSTRUCTION.**—Nothing in this section may be construed to allow the marking or casting of ballots over the internet.

“(g) **INDIVIDUAL WITH A DISABILITY DEFINED.**—In this section, an ‘individual with a

disability’ means an individual with an impairment that substantially limits any major life activities and who is otherwise qualified to vote in elections for Federal office.

“(h) **EFFECTIVE DATE.**—This section shall apply with respect to elections for Federal office held on or after January 1, 2022.”.

(b) **CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.**—

(1) **TIMING OF ISSUANCE.**—Section 311(b) of such Act (52 U.S.C. 21101(b)) is amended—

(A) by striking “and” at the end of paragraph (2);

(B) by striking the period at the end of paragraph (3) and inserting “; and”; and

(C) by adding at the end the following new paragraph:

“(4) in the case of the recommendations with respect to section 305, January 1, 2022.”.

(2) **REDESIGNATION.**—Title III of such Act (52 U.S.C. 21081 et seq.) is amended by redesignating sections 311 and 312 as sections 321 and 322.

(c) **CLERICAL AMENDMENTS.**—The table of contents of such Act, as amended by section 1031(c), is amended—

(1) by redesignating the items relating to sections 305 and 306 as relating to sections 306 and 307;

(2) by inserting after the item relating to section 304 the following new item:

“Sec. 305. Access to voter registration and voting for individuals with disabilities.”;

and

(3) by redesignating the items relating to sections 311 and 312 as relating to sections 321 and 322.

SEC. 1102. EXPANSION AND REAUTHORIZATION OF GRANT PROGRAM TO ASSURE VOTING ACCESS FOR INDIVIDUALS WITH DISABILITIES.

(a) **PURPOSES OF PAYMENTS.**—Section 261(b) of the Help America Vote Act of 2002 (52 U.S.C. 21021(b)) is amended by striking paragraphs (1) and (2) and inserting the following:

“(1) making absentee voting and voting at home accessible to individuals with the full range of disabilities (including impairments involving vision, hearing, mobility, or dexterity) through the implementation of accessible absentee voting systems that work in conjunction with assistive technologies for which individuals have access at their homes, independent living centers, or other facilities;

“(2) making polling places, including the path of travel, entrances, exits, and voting areas of each polling facility, accessible to individuals with disabilities, including the blind and visually impaired, in a manner that provides the same opportunity for access and participation (including privacy and independence) as for other voters; and

“(3) providing solutions to problems of access to voting and elections for individuals with disabilities that are universally designed and provide the same opportunities for individuals with and without disabilities.”.

(b) **REAUTHORIZATION.**—Section 264(a) of such Act (52 U.S.C. 21024(a)) is amended by adding at the end the following new paragraph:

“(4) For fiscal year 2022 and each succeeding fiscal year, such sums as may be necessary to carry out this part.”.

(c) **PERIOD OF AVAILABILITY OF FUNDS.**—Section 264 of such Act (52 U.S.C. 21024) is amended—

(1) in subsection (b), by striking “Any amounts” and inserting “Except as provided in subsection (b), any amounts”; and

(2) by adding at the end the following new subsection:

“(c) **RETURN AND TRANSFER OF CERTAIN FUNDS.**—

“(1) **DEADLINE FOR OBLIGATION AND EXPENDITURE.**—In the case of any amounts appropriated pursuant to the authority of subsection (a) for

a payment to a State or unit of local government for fiscal year 2022 or any succeeding fiscal year, any portion of such amounts which have not been obligated or expended by the State or unit of local government prior to the expiration of the 4-year period which begins on the date the State or unit of local government first received the amounts shall be transferred to the Commission.

“(2) **REALLOCATION OF TRANSFERRED AMOUNTS.**—

“(A) **IN GENERAL.**—The Commission shall use the amounts transferred under paragraph (1) to make payments on a pro rata basis to each covered payment recipient described in subparagraph (B), which may obligate and expend such payment for the purposes described in section 261(b) during the 1-year period which begins on the date of receipt.

“(B) **COVERED PAYMENT RECIPIENTS DESCRIBED.**—In subparagraph (A), a ‘covered payment recipient’ is a State or unit of local government with respect to which—

“(i) amounts were appropriated pursuant to the authority of subsection (a); and

“(ii) no amounts were transferred to the Commission under paragraph (1).”.

SEC. 1103. PILOT PROGRAMS FOR ENABLING INDIVIDUALS WITH DISABILITIES TO REGISTER TO VOTE PRIVATELY AND INDEPENDENTLY AT RESIDENCES.

(a) **ESTABLISHMENT OF PILOT PROGRAMS.**—The Election Assistance Commission (hereafter referred to as the “Commission”) shall, subject to the availability of appropriations to carry out this section, make grants to eligible States to conduct pilot programs under which individuals with disabilities may use electronic means (including the internet and telephones utilizing assistive devices) to register to vote and to request and receive absentee ballots in a manner which permits such individuals to do so privately and independently at their own residences.

(b) **REPORTS.**—

(1) **IN GENERAL.**—A State receiving a grant for a year under this section shall submit a report to the Commission on the pilot programs the State carried out with the grant with respect to elections for public office held in the State during the year.

(2) **DEADLINE.**—A State shall submit a report under paragraph (1) not later than 90 days after the last election for public office held in the State during the year.

(c) **ELIGIBILITY.**—A State is eligible to receive a grant under this section if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing such information and assurances as the Commission may require.

(d) **TIMING.**—The Commission shall make the first grants under this section for pilot programs which will be in effect with respect to elections for Federal office held in 2022, or, at the option of a State, with respect to other elections for public office held in the State in 2022.

(e) **STATE DEFINED.**—In this section, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

SEC. 1104. GAO ANALYSIS AND REPORT ON VOTING ACCESS FOR INDIVIDUALS WITH DISABILITIES.

(a) **ANALYSIS.**—The Comptroller General of the United States shall conduct an analysis after each regularly scheduled general election for Federal office with respect to the following:

(1) In relation to polling places located in houses of worship or other facilities that may be exempt from accessibility requirements under the Americans with Disabilities Act—

(A) efforts to overcome accessibility challenges posed by such facilities; and

(B) the extent to which such facilities are used as polling places in elections for Federal office.

(2) Assistance provided by the Election Assistance Commission, Department of Justice, or

other Federal agencies to help State and local officials improve voting access for individuals with disabilities during elections for Federal office.

(3) When accessible voting machines are available at a polling place, the extent to which such machines—

(A) are located in places that are difficult to access;

(B) malfunction; or

(C) fail to provide sufficient privacy to ensure that the ballot of the individual cannot be seen by another individual.

(4) The process by which Federal, State, and local governments track compliance with accessibility requirements related to voting access, including methods to receive and address complaints.

(5) The extent to which poll workers receive training on how to assist individuals with disabilities, including the receipt by such poll workers of information on legal requirements related to voting rights for individuals with disabilities.

(6) The extent and effectiveness of training provided to poll workers on the operation of accessible voting machines.

(7) The extent to which individuals with a developmental or psychiatric disability experience greater barriers to voting, and whether poll worker training adequately addresses the needs of such individuals.

(8) The extent to which State or local governments employ, or attempt to employ, individuals with disabilities to work at polling sites.

(b) REPORT.—

(1) IN GENERAL.—Not later than 9 months after the date of a regularly scheduled general election for Federal office, the Comptroller General shall submit to the appropriate congressional committees a report with respect to the most recent regularly scheduled general election for Federal office that contains the following:

(A) The analysis required by subsection (a).

(B) Recommendations, as appropriate, to promote the use of best practices used by State and local officials to address barriers to accessibility and privacy concerns for individuals with disabilities in elections for Federal office.

(2) APPROPRIATE CONGRESSIONAL COMMITTEES.—For purposes of this subsection, the term “appropriate congressional committees” means—

(A) the Committee on House Administration of the House of Representatives;

(B) the Committee on Rules and Administration of the Senate;

(C) the Committee on Appropriations of the House of Representatives; and

(D) the Committee on Appropriations of the Senate.

Subtitle C—Prohibiting Voter Caging

SEC. 1201. VOTER CAGING AND OTHER QUESTIONABLE CHALLENGES PROHIBITED.

(a) IN GENERAL.—Chapter 29 of title 18, United States Code, as amended by section 1071(a), is amended by adding at the end the following:

“§613. Voter caging and other questionable challenges

“(a) DEFINITIONS.—In this section—

“(1) the term ‘voter caging document’ means—

“(A) a nonforwardable document that is returned to the sender or a third party as undelivered or undeliverable despite an attempt to deliver such document to the address of a registered voter or applicant; or

“(B) any document with instructions to an addressee that the document be returned to the sender or a third party but is not so returned, despite an attempt to deliver such document to the address of a registered voter or applicant, unless at least two Federal election cycles have passed since the date of the attempted delivery;

“(2) the term ‘voter caging list’ means a list of individuals compiled from voter caging documents; and

“(3) the term ‘unverified match list’ means a list produced by matching the information of registered voters or applicants for voter registration to a list of individuals who are ineligible to vote in the registrar’s jurisdiction, by virtue of death, conviction, change of address, or otherwise; unless one of the pieces of information matched includes a signature, photograph, or unique identifying number ensuring that the information from each source refers to the same individual.

“(b) PROHIBITION AGAINST VOTER CAGING.—No State or local election official shall prevent an individual from registering or voting in any election for Federal office, or permit in connection with any election for Federal office a formal challenge under State law to an individual’s registration status or eligibility to vote, if the basis for such decision is evidence consisting of—

“(1) a voter caging document or voter caging list;

“(2) an unverified match list;

“(3) an error or omission on any record or paper relating to any application, registration, or other act requisite to voting, if such error or omission is not material to an individual’s eligibility to vote under section 2004 of the Revised Statutes, as amended (52 U.S.C. 10101(a)(2)(B)); or

“(4) any other evidence so designated for purposes of this section by the Election Assistance Commission, except that the election official may use such evidence if it is corroborated by independent evidence of the individual’s ineligibility to register or vote.

“(c) REQUIREMENTS FOR CHALLENGES BY PERSONS OTHER THAN ELECTION OFFICIALS.—

“(1) REQUIREMENTS FOR CHALLENGES.—No person, other than a State or local election official, shall submit a formal challenge to an individual’s eligibility to register to vote in an election for Federal office or to vote in an election for Federal office unless that challenge is supported by personal knowledge regarding the grounds for ineligibility which is—

“(A) documented in writing; and

“(B) subject to an oath or attestation under penalty of perjury that the challenger has a good faith factual basis to believe that the individual who is the subject of the challenge is ineligible to register to vote or vote in that election, except a challenge which is based on the race, ethnicity, or national origin of the individual who is the subject of the challenge may not be considered to have a good faith factual basis for purposes of this paragraph.

“(2) PROHIBITION ON CHALLENGES ON OR NEAR DATE OF ELECTION.—No person, other than a State or local election official, shall be permitted—

“(A) to challenge an individual’s eligibility to vote in an election for Federal office on Election Day, or

“(B) to challenge an individual’s eligibility to register to vote in an election for Federal office or to vote in an election for Federal office less than 10 days before the election unless the individual registered to vote less than 20 days before the election.

“(d) PENALTIES FOR KNOWING MISCONDUCT.—Whoever knowingly challenges the eligibility of one or more individuals to register or vote or knowingly causes the eligibility of such individuals to be challenged in violation of this section with the intent that one or more eligible voters be disqualified, shall be fined under this title or imprisoned not more than 1 year, or both, for each such violation. Each violation shall be a separate offense.

“(e) NO EFFECT ON RELATED LAWS.—Nothing in this section is intended to override the protections of the National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) or to affect the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).”

(b) CLERICAL AMENDMENT.—The table of sections for chapter 29 of title 18, United States

Code, as amended by section 1071(b), is amended by adding at the end the following:

“613. Voter caging and other questionable challenges.”

SEC. 1202. DEVELOPMENT AND ADOPTION OF BEST PRACTICES FOR PREVENTING VOTER CAGING.

(a) BEST PRACTICES.—Not later than 180 days after the date of the enactment of this Act, the Election Assistance Commission shall develop and publish for the use of States recommendations for best practices to deter and prevent violations of section 613 of title 18, United States Code, as added by section 1201(a), including practices to provide for the posting of relevant information at polling places and voter registration agencies, the training of poll workers and election officials, and relevant educational measures. For purposes of this subsection, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) INCLUSION IN VOTING INFORMATION REQUIREMENTS.—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)), as amended by section 1072(b), is amended—

(1) by striking “and” at the end of subparagraph (F);

(2) by striking the period at the end of subparagraph (G) and inserting “; and”; and

(3) by adding at the end the following new subparagraph:

“(H) information relating to the prohibition against voter caging and other questionable challenges (as set forth in section 613 of title 18, United States Code), including information on how individuals may report allegations of violations of such prohibition.”

Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

SEC. 1301. SHORT TITLE.

This subtitle may be cited as the “Deceptive Practices and Voter Intimidation Prevention Act of 2021”.

SEC. 1302. PROHIBITION ON DECEPTIVE PRACTICES IN FEDERAL ELECTIONS.

(a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—

(1) by striking “No person” and inserting the following:

“(1) IN GENERAL.—No person”; and

(2) by inserting at the end the following new paragraphs:

“(2) FALSE STATEMENTS REGARDING FEDERAL ELECTIONS.—

“(A) PROHIBITION.—No person, whether acting under color of law or otherwise, shall, within 60 days before an election described in paragraph (5), by any means, including by means of written, electronic, or telephonic communications, communicate or cause to be communicated information described in subparagraph (B), or produce information described in subparagraph (B) with the intent that such information be communicated, if such person—

“(i) knows such information to be materially false; and

“(ii) has the intent to impede or prevent another person from exercising the right to vote in an election described in paragraph (5).

“(B) INFORMATION DESCRIBED.—Information is described in this subparagraph if such information is regarding—

“(i) the time, place, or manner of holding any election described in paragraph (5); or

“(ii) the qualifications for or restrictions on voter eligibility for any such election, including—

“(I) any criminal penalties associated with voting in any such election; or

“(II) information regarding a voter’s registration status or eligibility.

“(3) FALSE STATEMENTS REGARDING PUBLIC ENDORSEMENTS.—

“(A) PROHIBITION.—No person, whether acting under color of law or otherwise, shall, within 60 days before an election described in paragraph (5), by any means, including by means of written, electronic, or telephonic communications, communicate, or cause to be communicated, a materially false statement about an endorsement, if such person—

“(i) knows such statement to be false; and

“(ii) has the intent to impede or prevent another person from exercising the right to vote in an election described in paragraph (5).

“(B) DEFINITION OF ‘MATERIALLY FALSE’.—For purposes of subparagraph (A), a statement about an endorsement is ‘materially false’ if, with respect to an upcoming election described in paragraph (5)—

“(i) the statement states that a specifically named person, political party, or organization has endorsed the election of a specific candidate for a Federal office described in such paragraph; and

“(ii) such person, political party, or organization has not endorsed the election of such candidate.

“(4) HINDERING, INTERFERING WITH, OR PREVENTING VOTING OR REGISTERING TO VOTE.—No person, whether acting under color of law or otherwise, shall intentionally hinder, interfere with, or prevent another person from voting, registering to vote, or aiding another person to vote or register to vote in an election described in paragraph (5).

“(5) ELECTION DESCRIBED.—An election described in this paragraph is any general, primary, run-off, or special election held solely or in part for the purpose of nominating or electing a candidate for the office of President, Vice President, presidential elector, Member of the Senate, Member of the House of Representatives, or Delegate or Commissioner from a Territory or possession.”.

(b) PRIVATE RIGHT OF ACTION.—

(1) IN GENERAL.—Subsection (c) of section 2004 of the Revised Statutes (52 U.S.C. 10101(c)) is amended—

(A) by striking “Whenever any person” and inserting the following:

“(1) IN GENERAL.—Whenever any person”; and

(B) by adding at the end the following new paragraph:

“(2) CIVIL ACTION.—Any person aggrieved by a violation of subsection (b)(2), (b)(3), or (b)(4) may institute a civil action for preventive relief, including an application in a United States district court for a permanent or temporary injunction, restraining order, or other order. In any such action, the court, in its discretion, may allow the prevailing party a reasonable attorney’s fee as part of the costs.”.

(2) CONFORMING AMENDMENTS.—Section 2004 of the Revised Statutes (52 U.S.C. 10101) is amended—

(A) in subsection (e), by striking “subsection (c)” and inserting “subsection (c)(1)”; and

(B) in subsection (g), by striking “subsection (c)” and inserting “subsection (c)(1)”.

(c) CRIMINAL PENALTIES.—

(1) DECEPTIVE ACTS.—Section 594 of title 18, United States Code, is amended—

(A) by striking “Whoever” and inserting the following:

“(a) INTIMIDATION.—Whoever”;

(B) in subsection (a), as inserted by subparagraph (A), by striking “at any election” and inserting “at any general, primary, run-off, or special election”; and

(C) by adding at the end the following new subsections:

“(b) DECEPTIVE ACTS.—

“(1) FALSE STATEMENTS REGARDING FEDERAL ELECTIONS.—

“(A) PROHIBITION.—It shall be unlawful for any person, whether acting under color of law or otherwise, within 60 days before an election described in subsection (e), by any means, including by means of written, electronic, or tele-

phonic communications, to communicate or cause to be communicated information described in subparagraph (B), or produce information described in subparagraph (B) with the intent that such information be communicated, if such person—

“(i) knows such information to be materially false; and

“(ii) has the intent to mislead voters, or the intent to impede or prevent another person from exercising the right to vote in an election described in subsection (e).

“(B) INFORMATION DESCRIBED.—Information is described in this subparagraph if such information is regarding—

“(i) the time or place of holding any election described in subsection (e); or

“(ii) the qualifications for or restrictions on voter eligibility for any such election, including—

“(I) any criminal penalties associated with voting in any such election; or

“(II) information regarding a voter’s registration status or eligibility.

“(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than \$100,000, imprisoned for not more than 5 years, or both.

“(c) HINDERING, INTERFERING WITH, OR PREVENTING VOTING OR REGISTERING TO VOTE.—

“(1) PROHIBITION.—It shall be unlawful for any person, whether acting under color of law or otherwise, to intentionally hinder, interfere with, or prevent another person from voting, registering to vote, or aiding another person to vote or register to vote in an election described in subsection (e).

“(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than \$100,000, imprisoned for not more than 5 years, or both.

“(d) ATTEMPT.—Any person who attempts to commit any offense described in subsection (a), (b)(1), or (c)(1) shall be subject to the same penalties as those prescribed for the offense that the person attempted to commit.

“(e) ELECTION DESCRIBED.—An election described in this subsection is any general, primary, run-off, or special election held solely or in part for the purpose of nominating or electing a candidate for the office of President, Vice President, presidential elector, Senator, Member of the House of Representatives, or Delegate or Resident Commissioner to the Congress.”.

(2) MODIFICATION OF PENALTY FOR VOTER INTIMIDATION.—Section 594(a) of title 18, United States Code, as amended by paragraph (1), is amended by striking “fined under this title or imprisoned not more than one year” and inserting “fined not more than \$100,000, imprisoned for not more than 5 years”.

(3) SENTENCING GUIDELINES.—

(A) REVIEW AND AMENDMENT.—Not later than 180 days after the date of enactment of this Act, the United States Sentencing Commission, pursuant to its authority under section 994 of title 28, United States Code, and in accordance with this section, shall review and, if appropriate, amend the Federal sentencing guidelines and policy statements applicable to persons convicted of any offense under section 594 of title 18, United States Code, as amended by this section.

(B) AUTHORIZATION.—The United States Sentencing Commission may amend the Federal Sentencing Guidelines in accordance with the procedures set forth in section 21(a) of the Sentencing Act of 1987 (28 U.S.C. 994 note) as though the authority under that section had not expired.

(4) PAYMENTS FOR REFRAINING FROM VOTING.—Subsection (c) of section 11 of the Voting Rights Act of 1965 (52 U.S.C. 10307) is amended by striking “either for registration to vote or for voting” and inserting “for registration to vote, for voting, or for not voting”.

SEC. 1303. CORRECTIVE ACTION.

(a) CORRECTIVE ACTION.—

(1) IN GENERAL.—If the Attorney General receives a credible report that materially false information has been or is being communicated in violation of paragraphs (2) and (3) of section 2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as added by section 1302(a), and if the Attorney General determines that State and local election officials have not taken adequate steps to promptly communicate accurate information to correct the materially false information, the Attorney General shall, pursuant to the written procedures and standards under subsection (b), communicate to the public, by any means, including by means of written, electronic, or telephonic communications, accurate information designed to correct the materially false information.

(2) COMMUNICATION OF CORRECTIVE INFORMATION.—Any information communicated by the Attorney General under paragraph (1)—

(A) shall—

(i) be accurate and objective;

(ii) consist of only the information necessary to correct the materially false information that has been or is being communicated; and

(iii) to the extent practicable, be by a means that the Attorney General determines will reach the persons to whom the materially false information has been or is being communicated; and

(B) shall not be designed to favor or disfavor any particular candidate, organization, or political party.

(b) WRITTEN PROCEDURES AND STANDARDS FOR TAKING CORRECTIVE ACTION.—

(1) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Attorney General shall publish written procedures and standards for determining when and how corrective action will be taken under this section.

(2) INCLUSION OF APPROPRIATE DEADLINES.—The procedures and standards under paragraph (1) shall include appropriate deadlines, based in part on the number of days remaining before the upcoming election.

(3) CONSULTATION.—In developing the procedures and standards under paragraph (1), the Attorney General shall consult with the Election Assistance Commission, State and local election officials, civil rights organizations, voting rights groups, voter protection groups, and other interested community organizations.

(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Attorney General such sums as may be necessary to carry out this subtitle.

SEC. 1304. REPORTS TO CONGRESS.

(a) IN GENERAL.—Not later than 180 days after each general election for Federal office, the Attorney General shall submit to Congress a report compiling all allegations received by the Attorney General of deceptive practices described in paragraphs (2), (3), and (4) of section 2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as added by section 1302(a), relating to the general election for Federal office and any primary, run-off, or a special election for Federal office held in the 2 years preceding the general election.

(b) CONTENTS.—

(1) IN GENERAL.—Each report submitted under subsection (a) shall include—

(A) a description of each allegation of a deceptive practice described in subsection (a), including the geographic location, racial and ethnic composition, and language minority-group membership of the persons toward whom the alleged deceptive practice was directed;

(B) the status of the investigation of each allegation described in subparagraph (A);

(C) a description of each corrective action taken by the Attorney General under section 4(a) in response to an allegation described in subparagraph (A);

(D) a description of each referral of an allegation described in subparagraph (A) to other Federal, State, or local agencies;

(E) to the extent information is available, a description of any civil action instituted under

section 2004(c)(2) of the Revised Statutes (52 U.S.C. 10101(c)(2)), as added by section 1302(b), in connection with an allegation described in subparagraph (A); and

(F) a description of any criminal prosecution instituted under section 594 of title 18, United States Code, as amended by section 1302(c), in connection with the receipt of an allegation described in subparagraph (A) by the Attorney General.

(2) **EXCLUSION OF CERTAIN INFORMATION.**—

(A) **IN GENERAL.**—The Attorney General shall not include in a report submitted under subsection (a) any information protected from disclosure by rule 6(e) of the Federal Rules of Criminal Procedure or any Federal criminal statute.

(B) **EXCLUSION OF CERTAIN OTHER INFORMATION.**—The Attorney General may determine that the following information shall not be included in a report submitted under subsection (a):

- (i) Any information that is privileged.
- (ii) Any information concerning an ongoing investigation.
- (iii) Any information concerning a criminal or civil proceeding conducted under seal.
- (iv) Any other nonpublic information that the Attorney General determines the disclosure of which could reasonably be expected to infringe on the rights of any individual or adversely affect the integrity of a pending or future criminal investigation.

(c) **REPORT MADE PUBLIC.**—On the date that the Attorney General submits the report under subsection (a), the Attorney General shall also make the report publicly available through the internet and other appropriate means.

Subtitle E—Democracy Restoration

SEC. 1401. SHORT TITLE.

This subtitle may be cited as the “Democracy Restoration Act of 2021”.

SEC. 1402. FINDINGS.

Congress makes the following findings:

(1) The right to vote is the most basic constitutive act of citizenship. Regaining the right to vote reintegrates individuals with criminal convictions into free society, helping to enhance public safety.

(2) Article I, section 4, of the Constitution grants Congress ultimate supervisory power over Federal elections, an authority which has repeatedly been upheld by the Supreme Court.

(3) Basic constitutional principles of fairness and equal protection require an equal opportunity for citizens of the United States to vote in Federal elections. The right to vote may not be abridged or denied by the United States or by any State on account of race, color, gender, or previous condition of servitude. The 13th, 14th, 15th, 19th, 24th, and 26th Amendments to the Constitution empower Congress to enact measures to protect the right to vote in Federal elections. The 8th Amendment to the Constitution provides for no excessive bail to be required, nor excessive fines imposed, nor cruel and unusual punishments inflicted.

(4) There are 3 areas in which discrepancies in State laws regarding criminal convictions lead to unfairness in Federal elections:

(A) The lack of a uniform standard for voting in Federal elections leads to an unfair disparity and unequal participation in Federal elections based solely on where a person lives.

(B) Laws governing the restoration of voting rights after a criminal conviction vary throughout the country, and persons in some States can easily regain their voting rights while in other States persons effectively lose their right to vote permanently.

(C) State disenfranchisement laws disproportionately impact racial and ethnic minorities.

(5) Two States (Maine and Vermont), the District of Columbia, and the Commonwealth of Puerto Rico do not disenfranchise individuals with criminal convictions at all, but 48 States have laws that deny convicted individuals the right to vote while they are in prison.

(6) In some States disenfranchisement results from varying State laws that restrict voting while individuals are under the supervision of the criminal justice system or after they have completed a criminal sentence. In 30 States, convicted individuals may not vote while they are on parole and 27 States disenfranchise individuals on felony probation as well. In 11 States, a conviction can result in lifetime disenfranchisement.

(7) Several States deny the right to vote to individuals convicted of certain misdemeanors.

(8) An estimated 5,200,000 citizens of the United States, or about 1 in 44 adults in the United States, currently cannot vote as a result of a felony conviction. Of the 5,200,000 citizens barred from voting, only 24 percent are in prison. By contrast, 75 percent of the disenfranchised reside in their communities while on probation or parole or after having completed their sentences. Approximately 2,200,000 citizens who have completed their sentences remain disenfranchised due to restrictive State laws. In at least 6 States—Alabama, Florida, Kentucky, Mississippi, Tennessee, and Virginia—more than 5 percent of the total voting-age population is disenfranchised.

(9) In those States that disenfranchise individuals post-sentence, the right to vote can be regained in theory, but in practice this possibility is often granted in a non-uniform and potentially discriminatory manner. Disenfranchised individuals must either obtain a pardon or an order from the Governor or an action by the parole or pardon board, depending on the offense and State. Individuals convicted of a Federal offense often have additional barriers to regaining voting rights.

(10) State disenfranchisement laws disproportionately impact racial and ethnic minorities. More than 6 percent of the African-American voting-age population, or 1,800,000 African Americans, are disenfranchised. Currently, 1 of every 16 voting-age African Americans are rendered unable to vote because of felony disenfranchisement, which is a rate more than 3.7 times greater than non-African Americans. Over 6 percent of African-American adults are disenfranchised whereas only 1.7 percent of non-African Americans are. In 7 States (Alabama, 16 percent; Florida, 15 percent; Kentucky, 15 percent; Mississippi, 16 percent; Tennessee, 21 percent; Virginia, 16 percent; and Wyoming, 36 percent), more than 1 in 7 African Americans are unable to vote because of prior convictions, twice the national average for African Americans.

(11) Latino citizens are disproportionately disenfranchised based upon their disproportionate representation in the criminal justice system. In recent years, Latinos have been imprisoned at 2.5 times the rate of Whites. More than 2 percent of the voting-age Latino population, or 560,000 Latinos, are disenfranchised due to a felony conviction. In 34 states Latinos are disenfranchised at a higher rate than the general population. In 11 states 4 percent or more of Latino adults are disenfranchised due to a felony conviction (Alabama, 4 percent; Arizona, 7 percent; Arkansas, 4 percent; Idaho, 4 percent; Iowa, 4 percent; Kentucky, 6 percent; Minnesota, 4 percent; Mississippi, 5 percent; Nebraska, 6 percent; Tennessee, 11 percent; Wyoming, 4 percent), twice the national average for Latinos.

(12) Disenfranchising citizens who have been convicted of a criminal offense and who are living and working in the community serves no compelling State interest and hinders their rehabilitation and reintegration into society.

(13) State disenfranchisement laws can suppress electoral participation among eligible voters by discouraging voting among family and community members of disenfranchised persons. Future electoral participation by the children of disenfranchised parents may be impacted as well.

(14) The United States is the only Western democracy that permits the permanent denial of

voting rights for individuals with felony convictions.

SEC. 1403. RIGHTS OF CITIZENS.

The right of an individual who is a citizen of the United States to vote in any election for Federal office shall not be denied or abridged because that individual has been convicted of a criminal offense unless such individual is serving a felony sentence in a correctional institution or facility at the time of the election.

SEC. 1404. ENFORCEMENT.

(a) **ATTORNEY GENERAL.**—The Attorney General may, in a civil action, obtain such declaratory or injunctive relief as is necessary to remedy a violation of this subtitle.

(b) **PRIVATE RIGHT OF ACTION.**—

(1) **IN GENERAL.**—A person who is aggrieved by a violation of this subtitle may provide written notice of the violation to the chief election official of the State involved.

(2) **RELIEF.**—Except as provided in paragraph (3), if the violation is not corrected within 90 days after receipt of a notice under paragraph (1), or within 20 days after receipt of the notice if the violation occurred within 120 days before the date of an election for Federal office, the aggrieved person may, in a civil action, obtain declaratory or injunctive relief with respect to the violation.

(3) **EXCEPTION.**—If the violation occurred within 30 days before the date of an election for Federal office, the aggrieved person need not provide notice to the chief election official of the State under paragraph (1) before bringing a civil action to obtain declaratory or injunctive relief with respect to the violation.

SEC. 1405. NOTIFICATION OF RESTORATION OF VOTING RIGHTS.

(a) **STATE NOTIFICATION.**—

(1) **NOTIFICATION.**—On the date determined under paragraph (2), each State shall notify in writing any individual who has been convicted of a criminal offense under the law of that State that such individual has the right to vote in an election for Federal office pursuant to the Democracy Restoration Act of 2021 and may register to vote in any such election and provide such individual with any materials that are necessary to register to vote in any such election.

(2) **DATE OF NOTIFICATION.**—

(A) **FELONY CONVICTION.**—In the case of such an individual who has been convicted of a felony, the notification required under paragraph (1) shall be given on the date on which the individual—

(i) is sentenced to serve only a term of probation; or

(ii) is released from the custody of that State (other than to the custody of another State or the Federal Government to serve a term of imprisonment for a felony conviction).

(B) **MISDEMEANOR CONVICTION.**—In the case of such an individual who has been convicted of a misdemeanor, the notification required under paragraph (1) shall be given on the date on which such individual is sentenced by a State court.

(b) **FEDERAL NOTIFICATION.**—

(1) **NOTIFICATION.**—Any individual who has been convicted of a criminal offense under Federal law shall be notified in accordance with paragraph (2) that such individual has the right to vote in an election for Federal office pursuant to the Democracy Restoration Act of 2021 and may register to vote in any such election and provide such individual with any materials that are necessary to register to vote in any such election.

(2) **DATE OF NOTIFICATION.**—

(A) **FELONY CONVICTION.**—In the case of such an individual who has been convicted of a felony, the notification required under paragraph (1) shall be given—

(i) in the case of an individual who is sentenced to serve only a term of probation, by the Assistant Director for the Office of Probation and Pretrial Services of the Administrative Office of the United States Courts on the date on which the individual is sentenced; or

(ii) in the case of any individual committed to the custody of the Bureau of Prisons, by the Director of the Bureau of Prisons, during the period beginning on the date that is 6 months before such individual is released and ending on the date such individual is released from the custody of the Bureau of Prisons.

(B) MISDEMEANOR CONVICTION.—In the case of such an individual who has been convicted of a misdemeanor, the notification required under paragraph (1) shall be given on the date on which such individual is sentenced by a court established by an Act of Congress.

SEC. 1406. DEFINITIONS.

For purposes of this subtitle:

(1) CORRECTIONAL INSTITUTION OR FACILITY.—The term “correctional institution or facility” means any prison, penitentiary, jail, or other institution or facility for the confinement of individuals convicted of criminal offenses, whether publicly or privately operated, except that such term does not include any residential community treatment center (or similar public or private facility).

(2) ELECTION.—The term “election” means—

(A) a general, special, primary, or runoff election;

(B) a convention or caucus of a political party held to nominate a candidate;

(C) a primary election held for the selection of delegates to a national nominating convention of a political party; or

(D) a primary election held for the expression of a preference for the nomination of persons for election to the office of President.

(3) FEDERAL OFFICE.—The term “Federal office” means the office of President or Vice President of the United States, or of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress of the United States.

(4) PROBATION.—The term “probation” means probation, imposed by a Federal, State, or local court, with or without a condition on the individual involved concerning—

(A) the individual’s freedom of movement;

(B) the payment of damages by the individual;

(C) periodic reporting by the individual to an officer of the court; or

(D) supervision of the individual by an officer of the court.

SEC. 1407. RELATION TO OTHER LAWS.

(a) STATE LAWS RELATING TO VOTING RIGHTS.—Nothing in this subtitle be construed to prohibit the States from enacting any State law which affords the right to vote in any election for Federal office on terms less restrictive than those established by this subtitle.

(b) CERTAIN FEDERAL ACTS.—The rights and remedies established by this subtitle are in addition to all other rights and remedies provided by law, and neither rights and remedies established by this Act shall supersede, restrict, or limit the application of the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) or the National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

SEC. 1408. FEDERAL PRISON FUNDS.

No State, unit of local government, or other person may receive or use, to construct or otherwise improve a prison, jail, or other place of incarceration, any Federal funds unless that person has in effect a program under which each individual incarcerated in that person’s jurisdiction who is a citizen of the United States is notified, upon release from such incarceration, of that individual’s rights under section 1403.

SEC. 1409. EFFECTIVE DATE.

This subtitle shall apply to citizens of the United States voting in any election for Federal office held after the date of the enactment of this Act.

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

SEC. 1501. SHORT TITLE.

This subtitle may be cited as the “Voter Confidence and Increased Accessibility Act of 2021”.

SEC. 1502. PAPER BALLOT AND MANUAL COUNTING REQUIREMENTS.

(a) IN GENERAL.—Section 301(a)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(2)) is amended to read as follows:

“(2) PAPER BALLOT REQUIREMENT.—

“(A) VOTER-VERIFIED PAPER BALLOTS.—

“(i) PAPER BALLOT REQUIREMENT.—(1) The voting system shall require the use of an individual, durable, voter-verified paper ballot of the voter’s vote that shall be marked and made available for inspection and verification by the voter before the voter’s vote is cast and counted, and which shall be counted by hand or read by an optical character recognition device or other counting device. For purposes of this subclause, the term ‘individual, durable, voter-verified paper ballot’ means a paper ballot marked by the voter by hand or a paper ballot marked through the use of a nontabulating ballot marking device or system, so long as the voter shall have the option to mark his or her ballot by hand.

“(II) The voting system shall provide the voter with an opportunity to correct any error on the paper ballot before the permanent voter-verified paper ballot is preserved in accordance with clause (ii).

“(III) The voting system shall not preserve the voter-verified paper ballots in any manner that makes it possible, at any time after the ballot has been cast, to associate a voter with the record of the voter’s vote without the voter’s consent.

“(ii) PRESERVATION AS OFFICIAL RECORD.—The individual, durable, voter-verified paper ballot used in accordance with clause (i) shall constitute the official ballot and shall be preserved and used as the official ballot for purposes of any recount or audit conducted with respect to any election for Federal office in which the voting system is used.

“(iii) MANUAL COUNTING REQUIREMENTS FOR RECOUNTS AND AUDITS.—(1) Each paper ballot used pursuant to clause (i) shall be suitable for a manual audit, and shall be counted by hand in any recount or audit conducted with respect to any election for Federal office.

“(II) In the event of any inconsistencies or irregularities between any electronic vote tallies and the vote tallies determined by counting by hand the individual, durable, voter-verified paper ballots used pursuant to clause (i), and subject to subparagraph (B), the individual, durable, voter-verified paper ballots shall be the true and correct record of the votes cast.

“(iv) APPLICATION TO ALL BALLOTS.—The requirements of this subparagraph shall apply to all ballots cast in elections for Federal office, including ballots cast by absent uniformed services voters and overseas voters under the Uniformed and Overseas Citizens Absentee Voting Act and other absentee voters.

“(B) SPECIAL RULE FOR TREATMENT OF DISPUTES WHEN PAPER BALLOTS HAVE BEEN SHOWN TO BE COMPROMISED.—

“(i) IN GENERAL.—In the event that—

“(I) there is any inconsistency between any electronic vote tallies and the vote tallies determined by counting by hand the individual, durable, voter-verified paper ballots used pursuant to subparagraph (A)(i) with respect to any election for Federal office; and

“(II) it is demonstrated by clear and convincing evidence (as determined in accordance with the applicable standards in the jurisdiction involved) in any recount, audit, or contest of the result of the election that the paper ballots have been compromised (by damage or mischief or otherwise) and that a sufficient number of the ballots have been so compromised that the result of the election could be changed, the determination of the appropriate remedy with respect to the election shall be made in accordance with applicable State law, except that the electronic tally shall not be used as the exclusive basis for determining the official certified result.

“(ii) RULE FOR CONSIDERATION OF BALLOTS ASSOCIATED WITH EACH VOTING MACHINE.—For purposes of clause (i), only the paper ballots deemed compromised, if any, shall be considered in the calculation of whether or not the result of the election could be changed due to the compromised paper ballots.”.

(b) CONFORMING AMENDMENT CLARIFYING APPLICABILITY OF ALTERNATIVE LANGUAGE ACCESSIBILITY.—Section 301(a)(4) of such Act (52 U.S.C. 21081(a)(4)) is amended by inserting “(including the paper ballots required to be used under paragraph (2))” after “voting system”.

(c) OTHER CONFORMING AMENDMENTS.—Section 301(a)(1) of such Act (52 U.S.C. 21081(a)(1)) is amended—

(1) in subparagraph (A)(i), by striking “counted” and inserting “counted, in accordance with paragraphs (2) and (3)”;

(2) in subparagraph (A)(ii), by striking “counted” and inserting “counted, in accordance with paragraphs (2) and (3)”;

(3) in subparagraph (A)(iii), by striking “counted” each place it appears and inserting “counted, in accordance with paragraphs (2) and (3)”;

(4) in subparagraph (B)(ii), by striking “counted” and inserting “counted, in accordance with paragraphs (2) and (3)”.

SEC. 1503. ACCESSIBILITY AND BALLOT VERIFICATION FOR INDIVIDUALS WITH DISABILITIES.

(a) IN GENERAL.—Section 301(a)(3)(B) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(3)(B)) is amended to read as follows:

“(B)(i) ensure that individuals with disabilities and others are given an equivalent opportunity to vote, including with privacy and independence, in a manner that produces a voter-verified paper ballot as for other voters;

“(ii) satisfy the requirement of subparagraph (A) through the use of at least one voting system equipped for individuals with disabilities, including nonvisual and enhanced visual accessibility for the blind and visually impaired, and nonmanual and enhanced manual accessibility for the mobility and dexterity impaired, at each polling place; and

“(iii) meet the requirements of subparagraph (A) and paragraph (2)(A) by using a system that—

“(I) allows the voter to privately and independently verify the permanent paper ballot through the presentation, in accessible form, of the printed or marked vote selections from the same printed or marked information that would be used for any vote counting or auditing; and

“(II) allows the voter to privately and independently verify and cast the permanent paper ballot without requiring the voter to manually handle the paper ballot.”.

(b) SPECIFIC REQUIREMENT OF STUDY, TESTING, AND DEVELOPMENT OF ACCESSIBLE VOTING OPTIONS.—

(1) STUDY AND REPORTING.—Subtitle C of title II of such Act (52 U.S.C. 21081 et seq.) is amended—

(A) by redesignating section 247 as section 248; and

(B) by inserting after section 246 the following new section:

“SEC. 247. STUDY AND REPORT ON ACCESSIBLE VOTING OPTIONS.

“(a) GRANTS TO STUDY AND REPORT.—The Commission, in coordination with the Access Board and the Cybersecurity and Infrastructure Security Agency, shall make grants to not fewer than three eligible entities to study, test, and develop accessible and secure remote voting systems and voting, verification, and casting devices to enhance the accessibility of voting and verification for individuals with disabilities.

“(b) ELIGIBILITY.—An entity is eligible to receive a grant under this part if it submits to the Commission (at such time and in such form as the Commission may require) an application containing—

“(1) a certification that the entity shall complete the activities carried out with the grant not later than January 1, 2024; and

“(2) such other information and certifications as the Commission may require.

“(c) AVAILABILITY OF TECHNOLOGY.—Any technology developed with the grants made under this section shall be treated as non-proprietary and shall be made available to the public, including to manufacturers of voting systems.

“(d) COORDINATION WITH GRANTS FOR TECHNOLOGY IMPROVEMENTS.—The Commission shall carry out this section so that the activities carried out with the grants made under subsection (a) are coordinated with the research conducted under the grant program carried out by the Commission under section 271, to the extent that the Commission determines determine necessary to provide for the advancement of accessible voting technology.

“(e) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out subsection (a) \$10,000,000, to remain available until expended.”.

(2) CLERICAL AMENDMENT.—The table of contents of such Act is amended—

(A) by redesignating the item relating to section 247 as relating to section 248; and

(B) by inserting after the item relating to section 246 the following new item:

“Sec. 247. Study and report on accessible voting options.”.

(c) CLARIFICATION OF ACCESSIBILITY STANDARDS UNDER VOLUNTARY VOTING SYSTEM GUIDANCE.—In adopting any voluntary guidance under subtitle B of title III of the Help America Vote Act with respect to the accessibility of the paper ballot verification requirements for individuals with disabilities, the Election Assistance Commission shall include and apply the same accessibility standards applicable under the voluntary guidance adopted for accessible voting systems under such subtitle.

(d) PERMITTING USE OF FUNDS FOR PROTECTION AND ADVOCACY SYSTEMS TO SUPPORT ACTIONS TO ENFORCE ELECTION-RELATED DISABILITY ACCESS.—Section 292(a) of the Help America Vote Act of 2002 (52 U.S.C. 21062(a)) is amended by striking “; except that” and all that follows and inserting a period.

SEC. 1504. DURABILITY AND READABILITY REQUIREMENTS FOR BALLOTS.

Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)) is amended by adding at the end the following new paragraph:

“(7) DURABILITY AND READABILITY REQUIREMENTS FOR BALLOTS.—

“(A) DURABILITY REQUIREMENTS FOR PAPER BALLOTS.—

“(i) IN GENERAL.—All voter-verified paper ballots required to be used under this Act shall be marked or printed on durable paper.

“(ii) DEFINITION.—For purposes of this Act, paper is ‘durable’ if it is capable of withstanding multiple counts and recounts by hand without compromising the fundamental integrity of the ballots, and capable of retaining the information marked or printed on them for the full duration of a retention and preservation period of 22 months.

“(B) READABILITY REQUIREMENTS FOR PAPER BALLOTS MARKED BY BALLOT MARKING DEVICE.—All voter-verified paper ballots completed by the voter through the use of a ballot marking device shall be clearly readable by the voter without assistance (other than eyeglasses or other personal vision enhancing devices) and by an optical character recognition device or other device equipped for individuals with disabilities.”.

SEC. 1505. STUDY AND REPORT ON OPTIMAL BALLOT DESIGN.

(a) STUDY.—The Election Assistance Commission shall conduct a study of the best ways to design ballots used in elections for public office, including paper ballots and electronic or digital ballots, to minimize confusion and user errors.

(b) REPORT.—Not later than January 1, 2022, the Election Assistance Commission shall submit to Congress a report on the study conducted under subsection (a).

SEC. 1506. PAPER BALLOT PRINTING REQUIREMENTS.

Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)), as amended by section 1504, is further amended by adding at the end the following new paragraph:

“(8) PRINTING REQUIREMENTS FOR BALLOTS.—All paper ballots used in an election for Federal office shall be printed in the United States on paper manufactured in the United States.”.

SEC. 1507. EFFECTIVE DATE FOR NEW REQUIREMENTS.

Section 301(d) of the Help America Vote Act of 2002 (52 U.S.C. 21081(d)) is amended to read as follows:

“(d) EFFECTIVE DATE.—

“(1) IN GENERAL.—Except as provided in paragraph (2), each State and jurisdiction shall be required to comply with the requirements of this section on and after January 1, 2006.

“(2) SPECIAL RULE FOR CERTAIN REQUIREMENTS.—

“(A) IN GENERAL.—Except as provided in subparagraphs (B) and (C), the requirements of this section which are first imposed on a State and jurisdiction pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2021 shall apply with respect to voting systems used for any election for Federal office held in 2022 or any succeeding year.

“(B) DELAY FOR JURISDICTIONS USING CERTAIN PAPER RECORD PRINTERS OR CERTAIN SYSTEMS USING OR PRODUCING VOTER-VERIFIABLE PAPER RECORDS IN 2020.—

“(i) DELAY.—In the case of a jurisdiction described in clause (ii), subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to ‘2022’ were a reference to ‘2024’, but only with respect to the following requirements of this section:

“(I) Paragraph (2)(A)(i)(I) of subsection (a) (relating to the use of voter-verified paper ballots).

“(II) Paragraph (3)(B)(ii)(I) and (II) of subsection (a) (relating to access to verification from and casting of the durable paper ballot).

“(III) Paragraph (7) of subsection (a) (relating to durability and readability requirements for ballots).

“(ii) JURISDICTIONS DESCRIBED.—A jurisdiction described in this clause is a jurisdiction—

“(I) which used voter verifiable paper record printers attached to direct recording electronic voting machines, or which used other voting systems that used or produced paper records of the vote verifiable by voters but that are not in compliance with paragraphs (2)(A)(i)(I), (3)(B)(iii)(i) and (II), and (7) of subsection (a) (as amended or added by the Voter Confidence and Increased Accessibility Act of 2021), for the administration of the regularly scheduled general election for Federal office held in November 2020; and

“(II) which will continue to use such printers or systems for the administration of elections for Federal office held in years before 2024.

“(iii) MANDATORY AVAILABILITY OF PAPER BALLOTS AT POLLING PLACES USING GRANDFATHERED PRINTERS AND SYSTEMS.—

“(I) REQUIRING BALLOTS TO BE OFFERED AND PROVIDED.—The appropriate election official at each polling place that uses a printer or system described in clause (ii)(I) for the administration of elections for Federal office shall offer each individual who is eligible to cast a vote in the election at the polling place the opportunity to cast the vote using a blank pre-printed paper ballot which the individual may mark by hand and which is not produced by the direct recording electronic voting machine or other such system. The official shall provide the individual with the ballot and the supplies necessary to mark the ballot, and shall ensure (to the greatest extent practicable) that the waiting period for the individual to cast a vote is the lesser of 30 minutes or the average waiting period for an individual who does not agree to cast the vote using such a paper ballot under this clause.

“(II) TREATMENT OF BALLOT.—Any paper ballot which is cast by an individual under this clause shall be counted and otherwise treated as a regular ballot for all purposes (including by incorporating it into the final unofficial vote count (as defined by the State) for the precinct) and not as a provisional ballot, unless the individual casting the ballot would have otherwise been required to cast a provisional ballot.

“(III) POSTING OF NOTICE.—The appropriate election official shall ensure there is prominently displayed at each polling place a notice that describes the obligation of the official to offer individuals the opportunity to cast votes using a pre-printed blank paper ballot.

“(IV) TRAINING OF ELECTION OFFICIALS.—The chief State election official shall ensure that election officials at polling places in the State are aware of the requirements of this clause, including the requirement to display a notice under subclause (III), and are aware that it is a violation of the requirements of this title for an election official to fail to offer an individual the opportunity to cast a vote using a blank pre-printed paper ballot.

“(V) PERIOD OF APPLICABILITY.—The requirements of this clause apply only during the period in which the delay is in effect under clause (i).

“(C) SPECIAL RULE FOR JURISDICTIONS USING CERTAIN NONTABULATING BALLOT MARKING DEVICES.—In the case of a jurisdiction which uses a nontabulating ballot marking device which automatically deposits the ballot into a privacy sleeve, subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to ‘any election for Federal office held in 2022 or any succeeding year’ were a reference to ‘elections for Federal office occurring held in 2024 or each succeeding year’, but only with respect to paragraph (3)(B)(iii)(II) of subsection (a) (relating to nonmanual casting of the durable paper ballot).”.

Subtitle G—Provisional Ballots

SEC. 1601. REQUIREMENTS FOR COUNTING PROVISIONAL BALLOTS; ESTABLISHMENT OF UNIFORM AND NONDISCRIMINATORY STANDARDS.

(a) IN GENERAL.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082) is amended—

(1) by redesignating subsection (d) as subsection (f); and

(2) by inserting after subsection (c) the following new subsections:

“(d) STATEWIDE COUNTING OF PROVISIONAL BALLOTS.—

“(1) IN GENERAL.—For purposes of subsection (a)(4), notwithstanding the precinct or polling place at which a provisional ballot is cast within the State, the appropriate election official of the jurisdiction in which the individual is registered shall count each vote on such ballot for each election in which the individual who cast such ballot is eligible to vote.

“(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2022.

“(e) UNIFORM AND NONDISCRIMINATORY STANDARDS.—

“(1) IN GENERAL.—Consistent with the requirements of this section, each State shall establish uniform and nondiscriminatory standards for the issuance, handling, and counting of provisional ballots.

“(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2022.”.

(b) CONFORMING AMENDMENT.—Section 302(f) of such Act (52 U.S.C. 21082(f)), as redesignated by subsection (a), is amended by striking “Each State” and inserting “Except as provided in subsections (d)(2) and (e)(2), each State”.

Subtitle H—Early Voting

SEC. 1611. EARLY VOTING.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C.

21081 et seq.), as amended by section 1031(a) and section 1101(a), is amended—

(1) by redesignating sections 306 and 307 as sections 307 and 308; and

(2) by inserting after section 305 the following new section:

“SEC. 306. EARLY VOTING.

“(a) **REQUIRING VOTING PRIOR TO DATE OF ELECTION.**—

“(1) **IN GENERAL.**—Each State shall allow individuals to vote in an election for Federal office during an early voting period which occurs prior to the date of the election, in the same manner as voting is allowed on such date.

“(2) **LENGTH OF PERIOD.**—The early voting period required under this subsection with respect to an election shall consist of a period of consecutive days (including weekends) which begins on the 15th day before the date of the election (or, at the option of the State, on a day prior to the 15th day before the date of the election) and ends on the date of the election.

“(b) **MINIMUM EARLY VOTING REQUIREMENTS.**—Each polling place which allows voting during an early voting period under subsection (a) shall—

“(1) allow such voting for no less than 10 hours on each day;

“(2) have uniform hours each day for which such voting occurs; and

“(3) allow such voting to be held for some period of time prior to 9:00 a.m. (local time) and some period of time after 5:00 p.m. (local time).

“(c) **LOCATION OF POLLING PLACES.**—

“(1) **PROXIMITY TO PUBLIC TRANSPORTATION.**—To the greatest extent practicable, a State shall ensure that each polling place which allows voting during an early voting period under subsection (a) is located within walking distance of a stop on a public transportation route.

“(2) **AVAILABILITY IN RURAL AREAS.**—The State shall ensure that polling places which allow voting during an early voting period under subsection (a) will be located in rural areas of the State, and shall ensure that such polling places are located in communities which will provide the greatest opportunity for residents of rural areas to vote during the early voting period.

“(d) **STANDARDS.**—

“(1) **IN GENERAL.**—The Commission shall issue standards for the administration of voting prior to the day scheduled for a Federal election. Such standards shall include the nondiscriminatory geographic placement of polling places at which such voting occurs.

“(2) **DEVIATION.**—The standards described in paragraph (1) shall permit States, upon providing adequate public notice, to deviate from any requirement in the case of unforeseen circumstances such as a natural disaster, terrorist attack, or a change in voter turnout.

“(e) **BALLOT PROCESSING AND SCANNING REQUIREMENTS.**—

“(1) **IN GENERAL.**—The State shall begin processing and scanning ballots cast during in-person early voting for tabulation at least 14 days prior to the date of the election involved.

“(2) **LIMITATION.**—Nothing in this subsection shall be construed to permit a State to tabulate ballots in an election before the closing of the polls on the date of the election.

“(f) **EFFECTIVE DATE.**—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.”.

(b) **CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.**—Section 321(b) of such Act (52 U.S.C. 21101(b)), as redesignated and amended by section 1101(b), is amended—

(1) by striking “and” at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(5) except as provided in paragraph (4), in the case of the recommendations with respect to any section added by the For the People Act of 2021, June 30, 2022.”.

(c) **CLERICAL AMENDMENT.**—The table of contents of such Act, as amended by section 1031(c) and section 1101(d), is amended—

(1) by redesignating the items relating to sections 306 and 307 as relating to sections 307 and 308; and

(2) by inserting after the item relating to section 305 the following new item:

“Sec. 306. Early voting.”.

Subtitle I—Voting by Mail

SEC. 1621. VOTING BY MAIL.

(a) **REQUIREMENTS.**—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), and section 1611(a), is amended—

(1) by redesignating sections 307 and 308 as sections 308 and 309; and

(2) by inserting after section 306 the following new section:

“SEC. 307. PROMOTING ABILITY OF VOTERS TO VOTE BY MAIL.

“(a) **UNIFORM AVAILABILITY OF ABSENTEE VOTING TO ALL VOTERS.**—

“(1) **IN GENERAL.**—If an individual in a State is eligible to cast a vote in an election for Federal office, the State may not impose any additional conditions or requirements on the eligibility of the individual to cast the vote in such election by absentee ballot by mail.

“(2) **ADMINISTRATION OF VOTING BY MAIL.**—

“(A) **PROHIBITING IDENTIFICATION REQUIREMENT AS CONDITION OF OBTAINING BALLOT.**—A State may not require an individual to provide any form of identification as a condition of obtaining an absentee ballot, except that nothing in this paragraph may be construed to prevent a State from requiring a signature of the individual or similar affirmation as a condition of obtaining an absentee ballot.

“(B) **PROHIBITING REQUIREMENT TO PROVIDE NOTARIZATION OR WITNESS SIGNATURE AS CONDITION OF OBTAINING OR CASTING BALLOT.**—A State may not require notarization or witness signature or other formal authentication (other than voter attestation) as a condition of obtaining or casting an absentee ballot.

“(C) **DEADLINE FOR RETURNING BALLOT.**—A State may impose a reasonable deadline for requesting the absentee ballot and related voting materials from the appropriate State or local election official and for returning the ballot to the appropriate State or local election official.

“(3) **NO EFFECT ON IDENTIFICATION REQUIREMENTS FOR FIRST-TIME VOTERS REGISTERING BY MAIL.**—Nothing in this subsection may be construed to exempt any individual described in paragraph (1) of section 303(b) from meeting the requirements of paragraph (2) of such section.

“(b) **DUE PROCESS REQUIREMENTS FOR STATES REQUIRING SIGNATURE VERIFICATION.**—

“(1) **REQUIREMENT.**—

“(A) **IN GENERAL.**—A State may not impose a signature verification requirement as a condition of accepting and counting an absentee ballot submitted by any individual with respect to an election for Federal office unless the State meets the due process requirements described in paragraph (2).

“(B) **SIGNATURE VERIFICATION REQUIREMENT DESCRIBED.**—In this subsection, a ‘signature verification requirement’ is a requirement that an election official verify the identification of an individual by comparing the individual’s signature on the absentee ballot with the individual’s signature on the official list of registered voters in the State or another official record or other document used by the State to verify the signatures of voters.

“(2) **DUE PROCESS REQUIREMENTS.**—

“(A) **NOTICE AND OPPORTUNITY TO CURE DISCREPANCY IN SIGNATURES.**—If an individual submits an absentee ballot and the appropriate

State or local election official determines that a discrepancy exists between the signature on such ballot and the signature of such individual on the official list of registered voters in the State or other official record or document used by the State to verify the signatures of voters, such election official, prior to making a final determination as to the validity of such ballot, shall—

“(i) make a good faith effort to immediately notify the individual by mail, telephone, and (if available) text message and electronic mail that—

“(I) a discrepancy exists between the signature on such ballot and the signature of the individual on the official list of registered voters in the State or other official record or document used by the State to verify the signatures of voters, and

“(II) if such discrepancy is not cured prior to the expiration of the 10-day period which begins on the date the official notifies the individual of the discrepancy, such ballot will not be counted; and

“(ii) cure such discrepancy and count the ballot if, prior to the expiration of the 10-day period described in clause (i)(II), the individual provides the official with information to cure such discrepancy, either in person, by telephone, or by electronic methods.

“(B) **NOTICE AND OPPORTUNITY TO CURE MISSING SIGNATURE OR OTHER DEFECT.**—If an individual submits an absentee ballot without a signature or submits an absentee ballot with another defect which, if left uncured, would cause the ballot to not be counted, the appropriate State or local election official, prior to making a final determination as to the validity of the ballot, shall—

“(i) make a good faith effort to immediately notify the individual by mail, telephone, and (if available) text message and electronic mail that—

“(I) the ballot did not include a signature or has some other defect, and

“(II) if the individual does not provide the missing signature or cure the other defect prior to the expiration of the 10-day period which begins on the date the official notifies the individual that the ballot did not include a signature or has some other defect, such ballot will not be counted; and

“(ii) count the ballot if, prior to the expiration of the 10-day period described in clause (i)(II), the individual provides the official with the missing signature on a form proscribed by the State or cures the other defect.

This subparagraph does not apply with respect to a defect consisting of the failure of a ballot to meet the applicable deadline for the acceptance of the ballot, as described in subsection (e).

“(C) **OTHER REQUIREMENTS.**—An election official may not make a determination that a discrepancy exists between the signature on an absentee ballot and the signature of the individual who submits the ballot on the official list of registered voters in the State or other official record or other document used by the State to verify the signatures of voters unless—

“(i) at least 2 election officials make the determination;

“(ii) each official who makes the determination has received training in procedures used to verify signatures; and

“(iii) of the officials who make the determination, at least one is affiliated with the political party whose candidate received the most votes in the most recent statewide election for Federal office held in the State and at least one is affiliated with the political party whose candidate received the second most votes in the most recent statewide election for Federal office held in the State.

“(3) **REPORT.**—

“(A) **IN GENERAL.**—Not later than 120 days after the end of a Federal election cycle, each chief State election official shall submit to Congress and the Commission a report containing

the following information for the applicable Federal election cycle in the State:

“(i) The number of ballots invalidated due to a discrepancy under this subsection.

“(ii) Description of attempts to contact voters to provide notice as required by this subsection.

“(iii) Description of the cure process developed by such State pursuant to this subsection, including the number of ballots determined valid as a result of such process.

“(B) **FEDERAL ELECTION CYCLE DEFINED.**—For purposes of this subsection, the term ‘Federal election cycle’ means the period beginning on January 1 of any odd numbered year and ending on December 31 of the following year.

“(4) **RULE OF CONSTRUCTION.**—Nothing in this subsection shall be construed—

“(A) to prohibit a State from rejecting a ballot attempted to be cast in an election for Federal office by an individual who is not eligible to vote in the election; or

“(B) to prohibit a State from providing an individual with more time and more methods for curing a discrepancy in the individual’s signature, providing a missing signature, or curing any other defect than the State is required to provide under this subsection.

“(c) **TRANSMISSION OF APPLICATIONS, BALLOTS, AND BALLOTING MATERIALS TO VOTERS.**—

“(1) **AUTOMATIC TRANSMISSION OF ABSENTEE BALLOT APPLICATIONS BY MAIL.**—

“(A) **TRANSMISSION OF APPLICATIONS.**—Not later than 60 days before the date of an election for Federal office, the appropriate State or local election official shall transmit by mail an application for an absentee ballot for the election to each individual who is registered to vote in the election, or, in the case of any State that does not register voters, all individuals who are in the State’s central voter file (or if the State does not keep a central voter file, all individuals who are eligible to vote in such election).

“(B) **EXCEPTION FOR INDIVIDUALS ALREADY RECEIVING APPLICATIONS AUTOMATICALLY.**—Subparagraph (A) does not apply with respect to an individual to whom the State is already required to transmit an application for an absentee ballot for the election because the individual exercised the option described in subparagraph (2) of paragraph (2) to treat an application for an absentee ballot in a previous election for Federal office in the State as an application for an absentee ballot in all subsequent elections for Federal office in the State.

“(C) **EXCEPTION FOR STATES TRANSMITTING BALLOTS WITHOUT APPLICATION.**—Subparagraph (A) does not apply with respect to a State which transmits a ballot in an election for Federal office in the State to a voter prior to the date of the election without regard to whether or not the voter submitted an application for the ballot to the State.

“(D) **RULE OF CONSTRUCTION.**—Nothing in this paragraph may be construed to prohibit an individual from submitting to the appropriate State or local election official an application for an absentee ballot in an election for Federal office, including through the methods described in paragraph (2).

“(2) **OTHER METHODS FOR APPLYING FOR ABSENTEE BALLOT.**—

“(A) **IN GENERAL.**—In addition to such other methods as the State may establish for an individual to apply for an absentee ballot, the State shall permit an individual—

“(i) to submit an application for an absentee ballot online; and

“(ii) to submit an application for an absentee ballot through the use of an automated telephone-based system, subject to the same terms and conditions applicable under this paragraph to the services made available online.

“(B) **TREATMENT OF WEBSITES.**—The State shall be considered to meet the requirements of subparagraph (A)(i) if the website of the appropriate State or local election official allows an application for an absentee ballot to be completed and submitted online and if the website permits the individual—

“(i) to print the application so that the individual may complete the application and return it to the official; or

“(ii) request that a paper copy of the application be transmitted to the individual by mail or electronic mail so that the individual may complete the application and return it to the official.

“(C) **ENSURING DELIVERY PRIOR TO ELECTION.**—If an individual who is eligible to vote in an election for Federal office submits an application for an absentee ballot in the election, the appropriate State or local election official shall ensure that the ballot and relating voting materials are received by the individual prior to the date of the election so long as the individual’s application is received by the official not later than 5 days (excluding Saturdays, Sundays, and legal public holidays) before the date of the election, except that nothing in this paragraph shall preclude a State or local jurisdiction from allowing for the acceptance and processing of absentee ballot applications submitted or received after such required period.

“(D) **APPLICATION FOR ALL FUTURE ELECTIONS.**—At the option of an individual, a State shall treat the individual’s application to vote by absentee ballot by mail in an election for Federal office as an application for an absentee ballot by mail in all subsequent Federal elections held in the State.

“(d) **ACCESSIBILITY FOR INDIVIDUALS WITH DISABILITIES.**—The State shall ensure that all absentee ballot applications, absentee ballots, and related voting materials in elections for Federal office are accessible to individuals with disabilities in a manner that provides the same opportunity for access and participation (including with privacy and independence) as for other voters.

“(e) **UNIFORM DEADLINE FOR ACCEPTANCE OF MAILED BALLOTS.**—

“(1) **IN GENERAL.**—A State may not refuse to accept or process a ballot submitted by an individual by mail with respect to an election for Federal office in the State on the grounds that the individual did not meet a deadline for returning the ballot to the appropriate State or local election official if—

“(A) the ballot is postmarked or otherwise indicated by the United States Postal Service to have been mailed on or before the date of the election, or has been signed by the voter on or before the date of the election; and

“(B) the ballot is received by the appropriate election official prior to the expiration of the 10-day period which begins on the date of the election.

“(2) **RULE OF CONSTRUCTION.**—Nothing in this subsection shall be construed to prohibit a State from having a law that allows for counting of ballots in an election for Federal office that are received through the mail after the date that is 10 days after the date of the election.

“(f) **ALTERNATIVE METHODS OF RETURNING BALLOTS.**—

“(1) **IN GENERAL.**—In addition to permitting an individual to whom a ballot in an election was provided under this section to return the ballot to an election official by mail, the State shall permit the individual to cast the ballot by delivering the ballot at such times and to such locations as the State may establish, including—

“(A) permitting the individual to deliver the ballot to a polling place on any date on which voting in the election is held at the polling place; and

“(B) permitting the individual to deliver the ballot to a designated ballot drop-off location, a tribally designated building, or the office of a State or local election official.

“(2) **PERMITTING VOTERS TO DESIGNATE OTHER PERSON TO RETURN BALLOT.**—The State—

“(A) shall permit a voter to designate any person to return a voted and sealed absentee ballot to the post office, a ballot drop-off location, tribally designated building, or election office so long as the person designated to return the bal-

lot does not receive any form of compensation based on the number of ballots that the person has returned and no individual, group, or organization provides compensation on this basis; and

“(B) may not put any limit on how many voted and sealed absentee ballots any designated person can return to the post office, a ballot drop off location, tribally designated building, or election office.

“(g) **BALLOT PROCESSING AND SCANNING REQUIREMENTS.**—

“(1) **IN GENERAL.**—The State shall begin processing and scanning ballots cast by mail for tabulation at least 14 days prior to the date of the election involved.

“(2) **LIMITATION.**—Nothing in this subsection shall be construed to permit a State to tabulate ballots in an election before the closing of the polls on the date of the election.

“(h) **RULE OF CONSTRUCTION.**—Nothing in this section shall be construed to affect the authority of States to conduct elections for Federal office through the use of polling places at which individuals cast ballots.

“(i) **NO EFFECT ON BALLOTS SUBMITTED BY ABSENT MILITARY AND OVERSEAS VOTERS.**—Nothing in this section may be construed to affect the treatment of any ballot submitted by an individual who is entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

“(j) **EFFECTIVE DATE.**—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.”

(b) **CLERICAL AMENDMENT.**—The table of contents of such Act, as amended by section 1031(c), section 1101(d), and section 1611(c), is amended—

(1) by redesignating the items relating to sections 307 and 308 as relating to sections 308 and 309; and

(2) by inserting after the item relating to section 306 the following new item:

“Sec. 307. Promoting ability of voters to vote by mail.”

(c) **DEVELOPMENT OF ALTERNATIVE VERIFICATION METHODS.**—

(1) **DEVELOPMENT OF STANDARDS.**—The National Institute of Standards, in consultation with the Election Assistance Commission, shall develop standards for the use of alternative methods which could be used in place of signature verification requirements for purposes of verifying the identification of an individual voting by absentee ballot in elections for Federal office.

(2) **PUBLIC NOTICE AND COMMENT.**—The National Institute of Standards shall solicit comments from the public in the development of standards under paragraph (1).

(3) **DEADLINE.**—Not later than one year after the date of the enactment of this Act, the National Institute of Standards shall publish the standards developed under paragraph (1).

SEC. 1622. ABSENTEE BALLOT TRACKING PROGRAM.

(a) **REQUIREMENTS.**—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), and section 1621(a), is amended—

(1) by redesignating sections 308 and 309 as sections 309 and 310; and

(2) by inserting after section 307 the following new section:

“SEC. 308. ABSENTEE BALLOT TRACKING PROGRAM.

“(a) **REQUIREMENT.**—Each State shall carry out a program to track and confirm the receipt of absentee ballots in an election for Federal office under which the State or local election official responsible for the receipt of voted absentee ballots in the election carries out procedures to

track and confirm the receipt of such ballots, and makes information on the receipt of such ballots available to the individual who cast the ballot, by means of online access using the Internet site of the official's office.

“(b) INFORMATION ON WHETHER VOTE WAS ACCEPTED.—The information referred to under subsection (a) with respect to the receipt of an absentee ballot shall include information regarding whether the vote cast on the ballot was accepted, and, in the case of a vote which was rejected, the reasons therefor.

“(c) USE OF TOLL-FREE TELEPHONE NUMBER BY OFFICIALS WITHOUT INTERNET SITE.—A program established by a State or local election official whose office does not have an Internet site may meet the requirements of subsection (a) if the official has established a toll-free telephone number that may be used by an individual who cast an absentee ballot to obtain the information on the receipt of the voted absentee ballot as provided under such subsection.

“(d) EFFECTIVE DATE.—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.”.

(b) REIMBURSEMENT FOR COSTS INCURRED BY STATES IN ESTABLISHING PROGRAM.—Subtitle D of title II of the Help America Vote Act of 2002 (42 U.S.C. 15401 et seq.) is amended by adding at the end the following new part:

“PART 7—PAYMENTS TO REIMBURSE STATES FOR COSTS INCURRED IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS

“SEC. 297. PAYMENTS TO STATES.

“(a) PAYMENTS FOR COSTS OF PROGRAM.—In accordance with this section, the Commission shall make a payment to a State to reimburse the State for the costs incurred in establishing the absentee ballot tracking program under section 308 (including costs incurred prior to the date of the enactment of this part).

“(b) CERTIFICATION OF COMPLIANCE AND COSTS.—

“(1) CERTIFICATION REQUIRED.—In order to receive a payment under this section, a State shall submit to the Commission a statement containing—

“(A) a certification that the State has established an absentee ballot tracking program with respect to elections for Federal office held in the State; and

“(B) a statement of the costs incurred by the State in establishing the program.

“(2) AMOUNT OF PAYMENT.—The amount of a payment made to a State under this section shall be equal to the costs incurred by the State in establishing the absentee ballot tracking program, as set forth in the statement submitted under paragraph (1), except that such amount may not exceed the product of—

“(A) the number of jurisdictions in the State which are responsible for operating the program; and

“(B) \$3,000.

“(3) LIMIT ON NUMBER OF PAYMENTS RECEIVED.—A State may not receive more than one payment under this part.

“SEC. 297A. AUTHORIZATION OF APPROPRIATIONS.

“(a) AUTHORIZATION.—There are authorized to be appropriated to the Commission for fiscal year 2022 and each succeeding fiscal year such sums as may be necessary for payments under this part.

“(b) CONTINUING AVAILABILITY OF FUNDS.—Any amounts appropriated pursuant to the authorization under this section shall remain available until expended.”.

(c) CLERICAL AMENDMENTS.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1611(c), and section 1621(b), is amended—

(1) by adding at the end of the items relating to subtitle D of title II the following:

“PART 7—PAYMENTS TO REIMBURSE STATES FOR COSTS INCURRED IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS

“Sec. 297. Payments to States.

“Sec. 297A. Authorization of appropriations.”;

(2) by redesignating the items relating to sections 308 and 309 as relating to sections 309 and 310; and

(3) by inserting after the item relating to section 307 the following new item:

“Sec. 308. Absentee ballot tracking program.”.

SEC. 1623. VOTING MATERIALS POSTAGE.

(a) PREPAYMENT OF POSTAGE ON RETURN ENVELOPES.—

(1) IN GENERAL.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), section 1621(a), and section 1622(a), is amended—

(A) by redesignating sections 309 and 310 as sections 310 and 311; and

(B) by inserting after section 308 the following new section:

“SEC. 309. PREPAYMENT OF POSTAGE ON RETURN ENVELOPES FOR VOTING MATERIALS.

“(a) PROVISION OF RETURN ENVELOPES.—The appropriate State or local election official shall provide a self-sealing return envelope with—

“(1) any voter registration application form transmitted to a registrant by mail;

“(2) any application for an absentee ballot transmitted to an applicant by mail; and

“(3) any blank absentee ballot transmitted to a voter by mail.

“(b) PREPAYMENT OF POSTAGE.—Consistent with regulations of the United States Postal Service, the State or the unit of local government responsible for the administration of the election involved shall prepay the postage on any envelope provided under subsection (a).

“(c) NO EFFECT ON BALLOTS OR BALLOTING MATERIALS TRANSMITTED TO ABSENT MILITARY AND OVERSEAS VOTERS.—Nothing in this section may be construed to affect the treatment of any ballot or balloting materials transmitted to an individual who is entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

“(d) EFFECTIVE DATE.—This section shall take effect on the date that is 90 days after the date of the enactment of this section, except that—

“(1) State and local jurisdictions shall make arrangements with the United States Postal Service to pay for all postage costs that such jurisdictions would be required to pay under this section if this section took effect on the date of enactment; and

“(2) States shall take all reasonable efforts to provide self-sealing return envelopes as provided in this section.”.

(2) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1611(c), and section 1621(b), is amended—

(A) by redesignating the items relating to sections 309 and 310 as relating to sections 310 and 311; and

(B) by inserting after the item relating to section 308 the following new item:

“Sec. 309. Prepayment of postage on return envelopes for voting materials.”.

(b) ROLE OF UNITED STATES POSTAL SERVICE.—

(1) IN GENERAL.—Chapter 34 of title 39, United States Code, is amended by adding after section 3406 the following:

“§3407. Voting materials

“(a) Any voter registration application, absentee ballot application, or absentee ballot with respect to any election for Federal office shall be carried in accordance with the service standards established for first-class mail, regardless of the class of postage prepaid.

“(b) In the case of any election mail carried by the Postal Service that consists of a ballot, the Postal Service shall indicate on the ballot envelope, using a postmark or otherwise—

“(1) the fact that the ballot was carried by the Postal Service; and

“(2) the date on which the ballot was mailed.

“(c) As used in this section—

“(1) the term ‘absentee ballot’ means any ballot transmitted by a voter by mail in an election for Federal office, but does not include any ballot covered by section 3406; and

“(2) the term ‘election for Federal office’ means a general, special, primary, or runoff election for the office of President or Vice President, or of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress.

“(d) Nothing in this section may be construed to affect the treatment of any ballot or balloting materials transmitted to an individual who is entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).”.

(2) MAIL-IN BALLOTS AND POSTAL SERVICE BARCODE SERVICE.—

(A) IN GENERAL.—Section 3001 of title 39, United States Code, is amended by adding at the end the following:

“(p) Any ballot sent within the United States for an election for Federal office is nonmailable and shall not be carried or delivered by mail unless the ballot is mailed in an envelope that—

“(1) contains a Postal Service barcode (or successive service or marking) that enables tracking of each individual ballot;

“(2) satisfies requirements for ballot envelope design that the Postal Service may promulgate by regulation;

“(3) satisfies requirements for machineable letters that the Postal Service may promulgate by regulation; and

“(4) includes the Official Election Mail Logo (or any successor label that the Postal Service may establish for ballots).”.

(B) APPLICATION.—The amendment made by subsection (a) shall apply to any election for Federal office occurring after the date of enactment of this Act.

(3) CLERICAL AMENDMENT.—The table of sections for chapter 34 of such title is amended by inserting after the item relating to section 3406 the following:

“3407. Voting materials.”.

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

SEC. 1701. PRE-ELECTION REPORTS ON AVAILABILITY AND TRANSMISSION OF ABSENTEE BALLOTS.

Section 102(c) of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302(c)) is amended to read as follows:

“(c) REPORTS ON AVAILABILITY, TRANSMISSION, AND RECEIPT OF ABSENTEE BALLOTS.—

“(1) PRE-ELECTION REPORT ON ABSENTEE BALLOT AVAILABILITY.—Not later than 55 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Election Assistance Commission (hereafter in this subsection referred to as the ‘Commission’), and the Presidential Designee, and make that report publicly available that same day, certifying that absentee ballots for the election are or will be available for transmission to absent uniformed services voters and overseas voters by not later than 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission and shall require the State to certify specific information about ballot availability from each unit of local government which will administer the election.

“(2) PRE-ELECTION REPORT ON ABSENTEE BALLOT TRANSMISSION.—Not later than 43 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Commission, and

the Presidential Designee, and make that report publicly available that same day, certifying whether all absentee ballots have been transmitted by not later than 45 days before the election to all qualified absent uniformed services and overseas voters whose requests were received at least 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission, and shall require the State to certify specific information about ballot transmission, including the total numbers of ballot requests received and ballots transmitted, from each unit of local government which will administer the election.

“(3) POST-ELECTION REPORT ON NUMBER OF ABSENTEE BALLOTS TRANSMITTED AND RECEIVED.—Not later than 90 days after the date of each regularly scheduled general election for Federal office, each State and unit of local government which administered the election shall (through the State, in the case of a unit of local government) submit a report to the Attorney General, the Commission, and the Presidential Designee on the combined number of absentee ballots transmitted to absent uniformed services voters and overseas voters for the election and the combined number of such ballots which were returned by such voters and cast in the election, and shall make such report available to the general public that same day.”.

SEC. 1702. ENFORCEMENT.

(a) AVAILABILITY OF CIVIL PENALTIES AND PRIVATE RIGHTS OF ACTION.—Section 105 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20307) is amended to read as follows:

“SEC. 105. ENFORCEMENT.

“(a) ACTION BY ATTORNEY GENERAL.—

“(1) IN GENERAL.—The Attorney General may bring civil action in an appropriate district court for such declaratory or injunctive relief as may be necessary to carry out this title.

“(2) PENALTY.—In a civil action brought under paragraph (1), if the court finds that the State violated any provision of this title, it may, to vindicate the public interest, assess a civil penalty against the State—

“(A) in an amount not to exceed \$110,000 for each such violation, in the case of a first violation; or

“(B) in an amount not to exceed \$220,000 for each such violation, for any subsequent violation.

“(3) REPORT TO CONGRESS.—Not later than December 31 of each year, the Attorney General shall submit to Congress an annual report on any civil action brought under paragraph (1) during the preceding year.

“(b) PRIVATE RIGHT OF ACTION.—A person who is aggrieved by a State’s violation of this title may bring a civil action in an appropriate district court for such declaratory or injunctive relief as may be necessary to carry out this title.

“(c) STATE AS ONLY NECESSARY DEFENDANT.—In any action brought under this section, the only necessary party defendant is the State, and it shall not be a defense to any such action that a local election official or a unit of local government is not named as a defendant, notwithstanding that a State has exercised the authority described in section 576 of the Military and Overseas Voter Empowerment Act to delegate to another jurisdiction in the State any duty or responsibility which is the subject of an action brought under this section.”.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to violations alleged to have occurred on or after the date of the enactment of this Act.

SEC. 1703. REVISIONS TO 45-DAY ABSENTEE BALLOT TRANSMISSION RULE.

(a) REPEAL OF WAIVER AUTHORITY.—

(1) IN GENERAL.—Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302) is amended by striking subsection (g).

(2) CONFORMING AMENDMENT.—Section 102(a)(8)(A) of such Act (52 U.S.C.

20302(a)(8)(A)) is amended by striking “except as provided in subsection (g).”.

(b) REQUIRING USE OF EXPRESS DELIVERY IN CASE OF FAILURE TO MEET REQUIREMENT.—Section 102 of such Act (52 U.S.C. 20302), as amended by subsection (a), is amended by inserting after subsection (f) the following new subsection:

“(g) REQUIRING USE OF EXPRESS DELIVERY IN CASE OF FAILURE TO TRANSMIT BALLOTS WITHIN DEADLINES.—

“(1) TRANSMISSION OF BALLOT BY EXPRESS DELIVERY.—If a State fails to meet the requirement of subsection (a)(8)(A) to transmit a validly requested absentee ballot to an absent uniformed services voter or overseas voter not later than 45 days before the election (in the case in which the request is received at least 45 days before the election)—

“(A) the State shall transmit the ballot to the voter by express delivery; or

“(B) in the case of a voter who has designated that absentee ballots be transmitted electronically in accordance with subsection (f)(1), the State shall transmit the ballot to the voter electronically.

“(2) SPECIAL RULE FOR TRANSMISSION FEWER THAN 40 DAYS BEFORE THE ELECTION.—If, in carrying out paragraph (1), a State transmits an absentee ballot to an absent uniformed services voter or overseas voter fewer than 40 days before the election, the State shall enable the ballot to be returned by the voter by express delivery, except that in the case of an absentee ballot of an absent uniformed services voter for a regularly scheduled general election for Federal office, the State may satisfy the requirement of this paragraph by notifying the voter of the procedures for the collection and delivery of such ballots under section 103A.

“(3) PAYMENT FOR USE OF EXPRESS DELIVERY.—The State shall be responsible for the payment of the costs associated with the use of express delivery for the transmittal of ballots under this subsection.”.

(c) CLARIFICATION OF TREATMENT OF WEEKENDS.—Section 102(a)(8)(A) of such Act (52 U.S.C. 20302(a)(8)(A)) is amended by striking “the election;” and inserting the following: “the election (or, if the 45th day preceding the election is a weekend or legal public holiday, not later than the most recent weekday which precedes such 45th day and which is not a legal public holiday, but only if the request is received by at least such most recent weekday);”.

SEC. 1704. USE OF SINGLE ABSENTEE BALLOT APPLICATION FOR SUBSEQUENT ELECTIONS.

(a) IN GENERAL.—Section 104 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20306) is amended to read as follows:

“SEC. 104. USE OF SINGLE APPLICATION FOR SUBSEQUENT ELECTIONS.

“(a) IN GENERAL.—If a State accepts and processes an official post card form (prescribed under section 101) submitted by an absent uniformed services voter or overseas voter for simultaneous voter registration and absentee ballot application (in accordance with section 102(a)(4)) and the voter requests that the application be considered an application for an absentee ballot for each subsequent election for Federal office held in the State through the next regularly scheduled general election for Federal office (including any runoff elections which may occur as a result of the outcome of such general election), the State shall provide an absentee ballot to the voter for each such subsequent election.

“(b) EXCEPTION FOR VOTERS CHANGING REGISTRATION.—Subsection (a) shall not apply with respect to a voter registered to vote in a State for any election held after the voter notifies the State that the voter no longer wishes to be registered to vote in the State or after the State determines that the voter has registered to vote in another State or is otherwise no longer eligible to vote in the State.

“(c) PROHIBITION OF REFUSAL OF APPLICATION ON GROUNDS OF EARLY SUBMISSION.—A State may not refuse to accept or to process, with respect to any election for Federal office, any otherwise valid voter registration application or absentee ballot application (including the postcard form prescribed under section 101) submitted by an absent uniformed services voter or overseas voter on the grounds that the voter submitted the application before the first date on which the State otherwise accepts or processes such applications for that election which are submitted by absentee voters who are not members of the uniformed services or overseas citizens.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to voter registration and absentee ballot applications which are submitted to a State or local election official on or after the date of the enactment of this Act.

SEC. 1705. EXTENDING GUARANTEE OF RESIDENCY FOR VOTING PURPOSES TO FAMILY MEMBERS OF ABSENT MILITARY PERSONNEL.

Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302) is amended by adding at the end the following new subsection:

“(j) GUARANTEE OF RESIDENCY FOR SPOUSES AND DEPENDENTS OF ABSENT MEMBERS OF UNIFORMED SERVICE.—For the purposes of voting for in any election for any Federal office or any State or local office, a spouse or dependent of an individual who is an absent uniformed services voter described in subparagraph (A) or (B) of section 107(1) shall not, solely by reason of that individual’s absence and without regard to whether or not such spouse or dependent is accompanying that individual—

“(1) be deemed to have lost a residence or domicile in that State, without regard to whether or not that individual intends to return to that State;

“(2) be deemed to have acquired a residence or domicile in any other State; or

“(3) be deemed to have become a resident in or a resident of any other State.”.

SEC. 1706. REQUIRING TRANSMISSION OF BLANK ABSENTEE BALLOTS UNDER UOCAVA TO CERTAIN VOTERS.

(a) IN GENERAL.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following new section:

“SEC. 103C. TRANSMISSION OF BLANK ABSENTEE BALLOTS TO CERTAIN OTHER VOTERS.

“(a) IN GENERAL.—

“(1) STATE RESPONSIBILITIES.—Subject to the provisions of this section, each State shall transmit blank absentee ballots electronically to qualified individuals who request such ballots in the same manner and under the same terms and conditions under which the State transmits such ballots electronically to absent uniformed services voters and overseas voters under the provisions of section 102(f), except that no such marked ballots shall be returned electronically.

“(2) REQUIREMENTS.—Any blank absentee ballot transmitted to a qualified individual under this section—

“(A) must comply with the language requirements under section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503); and

“(B) must comply with the disability requirements under section 508 of the Rehabilitation Act of 1973 (29 U.S.C. 794d).

“(3) AFFIRMATION.—The State may not transmit a ballot to a qualified individual under this section unless the individual provides the State with a signed affirmation in electronic form that—

“(A) the individual is a qualified individual (as defined in subsection (b));

“(B) the individual has not and will not cast another ballot with respect to the election; and

“(C) acknowledges that a material misstatement of fact in completing the ballot

may constitute grounds for conviction of perjury.

“(4) **CLARIFICATION REGARDING FREE POST-AGE.**—An absentee ballot obtained by a qualified individual under this section shall be considered balloting materials as defined in section 107 for purposes of section 3406 of title 39, United States Code.

“(5) **PROHIBITING REFUSAL TO ACCEPT BALLOT FOR FAILURE TO MEET CERTAIN REQUIREMENTS.**—A State shall not refuse to accept and process any otherwise valid blank absentee ballot which was transmitted to a qualified individual under this section and used by the individual to vote in the election solely on the basis of the following:

“(A) Notarization or witness signature requirements.

“(B) Restrictions on paper type, including weight and size.

“(C) Restrictions on envelope type, including weight and size.

“(b) **QUALIFIED INDIVIDUAL.**—

“(1) **IN GENERAL.**—In this section, except as provided in paragraph (2), the term ‘qualified individual’ means any individual who is otherwise qualified to vote in an election for Federal office and who meets any of the following requirements:

“(A) The individual—

“(i) has previously requested an absentee ballot from the State or jurisdiction in which such individual is registered to vote; and

“(ii) has not received such absentee ballot at least 2 days before the date of the election.

“(B) The individual—

“(i) resides in an area of a State with respect to which an emergency or public health emergency has been declared by the chief executive of the State or of the area involved within 5 days of the date of the election under the laws of the State due to reasons including a natural disaster, including severe weather, or an infectious disease; and

“(ii) has not previously requested an absentee ballot.

“(C) The individual expects to be absent from such individual’s jurisdiction on the date of the election due to professional or volunteer service in response to a natural disaster or emergency as described in subparagraph (B).

“(D) The individual is hospitalized or expects to be hospitalized on the date of the election.

“(E) The individual is an individual with a disability (as defined in section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102)) and resides in a State which does not offer voters the ability to use secure and accessible remote ballot marking. For purposes of this subparagraph, a State shall permit an individual to self-certify that the individual is an individual with a disability.

“(2) **EXCLUSION OF ABSENT UNIFORMED SERVICES AND OVERSEAS VOTERS.**—The term ‘qualified individual’ shall not include an absent uniformed services voter or an overseas voter.

“(c) **STATE.**—For purposes of this section, the term ‘State’ includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

“(d) **EFFECTIVE DATE.**—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.”

(b) **CONFORMING AMENDMENT.**—Section 102(a) of such Act (52 U.S.C. 20302(a)) is amended—

(1) by striking “and” at the end of paragraph (10);

(2) by striking the period at the end of paragraph (11) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(12) meet the requirements of section 103C with respect to the provision of blank absentee ballots for the use of qualified individuals described in such section.”.

(c) **CLERICAL AMENDMENTS.**—The table of contents of such Act is amended by inserting the following after section 103:

“Sec. 103A. Procedures for collection and delivery of marked absentee ballots of absent overseas uniformed services voters.

“Sec. 103B. Federal voting assistance program improvements.

“Sec. 103C. Transmission of blank absentee ballots to certain other voters.”.

SEC. 1707. EFFECTIVE DATE.

Except as provided in section 1702(b) and section 1704(b), the amendments made by this subtitle shall apply with respect to elections occurring on or after January 1, 2022.

Subtitle K—Poll Worker Recruitment and Training

SEC. 1801. GRANTS TO STATES FOR POLL WORKER RECRUITMENT AND TRAINING.

(a) **GRANTS BY ELECTION ASSISTANCE COMMISSION.**—

(1) **IN GENERAL.**—The Election Assistance Commission (hereafter referred to as the “Commission”) shall, subject to the availability of appropriations provided to carry out this section, make a grant to each eligible State for recruiting and training individuals to serve as poll workers on dates of elections for public office.

(2) **USE OF COMMISSION MATERIALS.**—In carrying out activities with a grant provided under this section, the recipient of the grant shall use the manual prepared by the Commission on successful practices for poll worker recruiting, training and retention as an interactive training tool, and shall develop training programs with the participation and input of experts in adult learning.

(3) **ACCESS AND CULTURAL CONSIDERATIONS.**—The Commission shall ensure that the manual described in paragraph (2) provides training in methods that will enable poll workers to provide access and delivery of services in a culturally competent manner to all voters who use their services, including those with limited English proficiency, diverse cultural and ethnic backgrounds, disabilities, and regardless of gender, sexual orientation, or gender identity. These methods must ensure that each voter will have access to poll worker services that are delivered in a manner that meets the unique needs of the voter.

(b) **REQUIREMENTS FOR ELIGIBILITY.**—

(1) **APPLICATION.**—Each State that desires to receive a payment under this section shall submit an application for the payment to the Commission at such time and in such manner and containing such information as the Commission shall require.

(2) **CONTENTS OF APPLICATION.**—Each application submitted under paragraph (1) shall—

(A) describe the activities for which assistance under this section is sought;

(B) provide assurances that the funds provided under this section will be used to supplement and not supplant other funds used to carry out the activities;

(C) provide assurances that the State will furnish the Commission with information on the number of individuals who served as poll workers after recruitment and training with the funds provided under this section; and

(D) provide such additional information and certifications as the Commission determines to be essential to ensure compliance with the requirements of this section.

(c) **AMOUNT OF GRANT.**—

(1) **IN GENERAL.**—The amount of a grant made to a State under this section shall be equal to the product of—

(A) the aggregate amount made available for grants to States under this section; and

(B) the voting age population percentage for the State.

(2) **VOTING AGE POPULATION PERCENTAGE DEFINED.**—In paragraph (1), the “voting age population percentage” for a State is the quotient of—

(A) the voting age population of the State (as determined on the basis of the most recent information available from the Bureau of the Census); and

(B) the total voting age population of all States (as determined on the basis of the most recent information available from the Bureau of the Census).

(d) **REPORTS TO CONGRESS.**—

(1) **REPORTS BY RECIPIENTS OF GRANTS.**—Not later than 6 months after the date on which the final grant is made under this section, each recipient of a grant shall submit a report to the Commission on the activities conducted with the funds provided by the grant.

(2) **REPORTS BY COMMISSION.**—Not later than 1 year after the date on which the final grant is made under this section, the Commission shall submit a report to Congress on the grants made under this section and the activities carried out by recipients with the grants, and shall include in the report such recommendations as the Commission considers appropriate.

(e) **FUNDING.**—

(1) **CONTINUING AVAILABILITY OF AMOUNT APPROPRIATED.**—Any amount appropriated to carry out this section shall remain available without fiscal year limitation until expended.

(2) **ADMINISTRATIVE EXPENSES.**—Of the amount appropriated for any fiscal year to carry out this section, not more than 3 percent shall be available for administrative expenses of the Commission.

SEC. 1802. STATE DEFINED.

In this subtitle, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

Subtitle L—Enhancement of Enforcement

SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002.

(a) **COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT OF ACTION.**—Section 401 of the Help America Vote Act of 2002 (52 U.S.C. 21111) is amended—

(1) by striking “The Attorney General” and inserting “(a) **IN GENERAL.**—The Attorney General”; and

(2) by adding at the end the following new subsections:

“(b) **FILING OF COMPLAINTS BY AGGRIEVED PERSONS.**—

“(1) **IN GENERAL.**—A person who is aggrieved by a violation of title III which has occurred, is occurring, or is about to occur may file a written, signed, notarized complaint with the Attorney General describing the violation and requesting the Attorney General to take appropriate action under this section. The Attorney General shall immediately provide a copy of a complaint filed under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

“(2) **RESPONSE BY ATTORNEY GENERAL.**—The Attorney General shall respond to each complaint filed under paragraph (1), in accordance with procedures established by the Attorney General that require responses and determinations to be made within the same (or shorter) deadlines which apply to a State under the State-based administrative complaint procedures described in section 402(a)(2). The Attorney General shall immediately provide a copy of the response made under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

“(c) **AVAILABILITY OF PRIVATE RIGHT OF ACTION.**—Any person who is authorized to file a complaint under subsection (b)(1) (including any individual who seeks to enforce the individual’s right to a voter-verified paper ballot, the right to have the voter-verified paper ballot

counted in accordance with this Act, or any other right under title III) may file an action under section 1979 of the Revised Statutes of the United States (42 U.S.C. 1983) to enforce the uniform and nondiscriminatory election technology and administration requirements under subtitle A of title III.

“(d) NO EFFECT ON STATE PROCEDURES.—Nothing in this section may be construed to affect the availability of the State-based administrative complaint procedures required under section 402 to any person filing a complaint under this subsection.”.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to violations occurring with respect to elections for Federal office held in 2022 or any succeeding year.

Subtitle M—Federal Election Integrity

SEC. 1821. PROHIBITION ON CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS.

(a) IN GENERAL.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by inserting after section 319 the following new section:

“CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS

“SEC. 319A. (a) PROHIBITION.—It shall be unlawful for a chief State election administration official to take an active part in political management or in a political campaign with respect to any election for Federal office over which such official has supervisory authority.

“(b) CHIEF STATE ELECTION ADMINISTRATION OFFICIAL.—The term ‘chief State election administration official’ means the highest State official with responsibility for the administration of Federal elections under State law.

“(c) ACTIVE PART IN POLITICAL MANAGEMENT OR IN A POLITICAL CAMPAIGN.—The term ‘active part in political management or in a political campaign’ means—

“(1) holding any position (including any unpaid or honorary position) with an authorized committee of a candidate, or participating in any decision-making of an authorized committee of a candidate;

“(2) the use of official authority or influence for the purpose of interfering with or affecting the result of an election for Federal office;

“(3) the solicitation, acceptance, or receipt of a contribution from any person on behalf of a candidate for Federal office; and

“(4) any other act which would be prohibited under paragraph (2) or (3) of section 7323(b) of title 5, United States Code, if taken by an individual to whom such paragraph applies (other than any prohibition on running for public office).

“(d) EXCEPTION IN CASE OF RECUSAL FROM ADMINISTRATION OF ELECTIONS INVOLVING OFFICIAL OR IMMEDIATE FAMILY MEMBER.—

“(1) IN GENERAL.—This section does not apply to a chief State election administration official with respect to an election for Federal office in which the official or an immediate family member of the official is a candidate, but only if—

“(A) such official recuses himself or herself from all of the official’s responsibilities for the administration of such election; and

“(B) the official who assumes responsibility for supervising the administration of the election does not report directly to such official.

“(2) IMMEDIATE FAMILY MEMBER DEFINED.—In paragraph (1), the term ‘immediate family member’ means, with respect to a candidate, a father, mother, son, daughter, brother, sister, husband, wife, father-in-law, or mother-in-law.”.

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply with respect to elections for Federal office held after December 2021.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

SEC. 1901. TREATMENT OF INSTITUTIONS OF HIGHER EDUCATION.

(a) TREATMENT OF CERTAIN INSTITUTIONS AS VOTER REGISTRATION AGENCIES UNDER NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 7(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)) is amended—

(1) in paragraph (2)—

(A) by striking “and” at the end of subparagraph (A);

(B) by striking the period at the end of subparagraph (B) and inserting “; and”; and

(C) by adding at the end the following new subparagraph:

“(C) each institution of higher education which has a program participation agreement in effect with the Secretary of Education under section 487 of the Higher Education Act of 1965 (20 U.S.C. 1094), other than an institution which is treated as a contributing agency under the Automatic Voter Registration Act of 2021.”; and

(2) in paragraph (6)(A), by inserting “or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, including enrollment in a program of distance education, as defined in section 103(7) of the Higher Education Act of 1965 (20 U.S.C. 1003(7)),” after “assistance.”.

(b) RESPONSIBILITIES OF INSTITUTIONS UNDER HIGHER EDUCATION ACT OF 1965.—

(1) IN GENERAL.—Section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)(23)) is amended to read as follows:

“(23)(A)(i) The institution will ensure that an appropriate staff person or office is designated publicly as a ‘Campus Vote Coordinator’ and will ensure that such person’s or office’s contact information is included on the institution’s website.

“(ii) Not fewer than twice during each calendar year (beginning with 2021), the Campus Vote Coordinator shall transmit electronically to each student enrolled in the institution (including students enrolled in distance education programs) a message containing the following information:

“(I) Information on the location of polling places in the jurisdiction in which the institution is located, together with information on available methods of transportation to and from such polling places.

“(II) A referral to a government-affiliated website or online platform which provides centralized voter registration information for all States, including access to applicable voter registration forms and information to assist individuals who are not registered to vote in registering to vote.

“(III) Any additional voter registration and voting information the Coordinator considers appropriate, in consultation with the appropriate State election official.

“(iii) In addition to transmitting the message described in clause (ii) not fewer than twice during each calendar year, the Campus Vote Coordinator shall transmit the message under such clause not fewer than 30 days prior to the deadline for registering to vote for any election for Federal, State, or local office in the State.

“(B) If the institution in its normal course of operations requests each student registering for enrollment in a course of study, including students registering for enrollment in a program of distance education, to affirm whether or not the student is a United States citizen, the institution will comply with the applicable requirements for a contributing agency under the Automatic Voter Registration Act of 2021.

“(C) If the institution is not described in subparagraph (B), the institution will comply with the requirements for a voter registration agency in the State in which it is located in accordance with section 7 of the National Voter Registration Act of 1993 (52 U.S.C. 20506).

“(D) This paragraph applies only with respect to an institution which is located in a State to which section 4(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20503(b)) does not apply.”.

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply with respect to elections held on or after January 1, 2022.

(c) GRANTS TO INSTITUTIONS DEMONSTRATING EXCELLENCE IN STUDENT VOTER REGISTRATION.—

(1) GRANTS AUTHORIZED.—The Secretary of Education may award competitive grants to public and private nonprofit institutions of higher education that are subject to the requirements of section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)(23)), as amended by subsection (a), and that the Secretary determines have demonstrated excellence in registering students to vote in elections for public office beyond meeting the minimum requirements of such section.

(2) ELIGIBILITY.—An institution of higher education is eligible to receive a grant under this subsection if the institution submits to the Secretary of Education, at such time and in such form as the Secretary may require, an application containing such information and assurances as the Secretary may require to make the determination described in paragraph (1), including information and assurances that the institution carried out activities to promote voter registration by students, such as the following:

(A) Sponsoring large on-campus voter mobilization efforts.

(B) Engaging the surrounding community in nonpartisan voter registration and get out the vote efforts.

(C) Creating a website for students with centralized information about voter registration and election dates.

(D) Inviting candidates to speak on campus.

(E) Offering rides to students to the polls to increase voter education, registration, and mobilization.

(3) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated for fiscal year 2022 and each succeeding fiscal year such sums as may be necessary to award grants under this subsection.

(d) SENSE OF CONGRESS RELATING TO OPTION OF STUDENTS TO REGISTER IN JURISDICTION OF INSTITUTION OF HIGHER EDUCATION OR JURISDICTION OF DOMICILE.—It is the sense of Congress that, as provided under existing law, students who attend an institution of higher education and reside in the jurisdiction of the institution while attending the institution should have the option of registering to vote in elections for Federal office in that jurisdiction or in the jurisdiction of their own domicile.

SEC. 1902. MINIMUM NOTIFICATION REQUIREMENTS FOR VOTERS AFFECTED BY POLLING PLACE CHANGES.

(a) REQUIREMENTS.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082), as amended by section 1601(a), is amended—

(1) by redesignating subsection (f) as subsection (g); and

(2) by inserting after subsection (e) the following new subsection:

“(f) MINIMUM NOTIFICATION REQUIREMENTS FOR VOTERS AFFECTED BY POLLING PLACE CHANGES.—

“(1) IN GENERAL.—If a State assigns an individual who is a registered voter in a State to a polling place with respect to an election for Federal office which is not the same polling place to which the individual was previously assigned with respect to the most recent election for Federal office in the State in which the individual was eligible to vote—

“(A) the State shall notify the individual of the location of the polling place not later than 7 days before the date of the election or the first day of an early voting period (whichever occurs first); or

“(B) if the State makes such an assignment fewer than 7 days before the date of the election and the individual appears on the date of the election at the polling place to which the individual was previously assigned, the State shall make every reasonable effort to enable the individual to vote on the date of the election.

“(2) **METHODS OF NOTIFICATION.**—The State shall notify an individual under subparagraph (A) of paragraph (1) by mail, telephone, and (if available) text message and electronic mail.

“(3) **PLACEMENT OF SIGNS AT CLOSED POLLING PLACES.**—If a location which served as a polling place in an election for Federal office does not serve as a polling place in the next election for Federal office held in the jurisdiction involved, the State shall ensure that signs are posted at such location on the date of the election and during any early voting period for the election containing the following information:

“(A) A statement that the location is not serving as a polling place in the election.

“(B) The locations serving as polling places in the election in the jurisdiction involved.

“(C) Contact information, including a telephone number and website, for the appropriate State or local election official through which an individual may find the polling place to which the individual is assigned for the election.

“(4) **EFFECTIVE DATE.**—This subsection shall apply with respect to elections held on or after January 1, 2021.”

(b) **CONFORMING AMENDMENT.**—Section 302(g) of such Act (52 U.S.C. 21082(g)), as redesignated by subsection (a) and as amended by section 1601(b), is amended by striking “(d)(2) and (e)(2)” and inserting “(d)(2), (e)(2), and (f)(4)”.

SEC. 1903. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS FOR VOTING.

(a) **PERMITTING USE OF STATEMENT.**—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended by inserting after section 303 the following new section:

“SEC. 303A. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS.

“(a) **USE OF STATEMENT.**—

“(1) **IN GENERAL.**—Except as provided in subsection (c), if a State has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election for Federal office, the State shall permit the individual to meet the requirement—

“(A) in the case of an individual who desires to vote in person, by presenting the appropriate State or local election official with a sworn written statement, signed by the individual under penalty of perjury, attesting to the individual’s identity and attesting that the individual is eligible to vote in the election; or

“(B) in the case of an individual who desires to vote by mail, by submitting with the ballot the statement described in subparagraph (A).

“(2) **DEVELOPMENT OF PRE-PRINTED VERSION OF STATEMENT BY COMMISSION.**—The Commission shall develop a pre-printed version of the statement described in paragraph (1)(A) which includes a blank space for an individual to provide a name and signature for use by election officials in States which are subject to paragraph (1).

“(3) **PROVIDING PRE-PRINTED COPY OF STATEMENT.**—A State which is subject to paragraph (1) shall—

“(A) make copies of the pre-printed version of the statement described in paragraph (1)(A) which is prepared by the Commission available at polling places for election officials to distribute to individuals who desire to vote in person; and

“(B) include a copy of such pre-printed version of the statement with each blank absentee or other ballot transmitted to an individual who desires to vote by mail.

“(b) **REQUIRING USE OF BALLOT IN SAME MANNER AS INDIVIDUALS PRESENTING IDENTIFICATION.**—An individual who presents or submits a

sworn written statement in accordance with subsection (a)(1) shall be permitted to cast a ballot in the election in the same manner as an individual who presents identification.

“(c) **EXCEPTION FOR FIRST-TIME VOTERS REGISTERING BY MAIL.**—Subsections (a) and (b) do not apply with respect to any individual described in paragraph (1) of section 303(b) who is required to meet the requirements of paragraph (2) of such section.”

(b) **REQUIRING STATES TO INCLUDE INFORMATION ON USE OF SWORN WRITTEN STATEMENT IN VOTING INFORMATION MATERIAL POSTED AT POLLING PLACES.**—Section 302(b)(2) of such Act (52 U.S.C. 21082(b)(2)), as amended by section 1072(b) and section 1202(b), is amended—

(1) by striking “and” at the end of subparagraph (G);

(2) by striking the period at the end of subparagraph (H) and inserting “; and”; and

(3) by adding at the end the following new subparagraph:

“(I) in the case of a State that has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election for Federal office, information on how an individual may meet such requirement by presenting a sworn written statement in accordance with section 303A.”

(c) **CLERICAL AMENDMENT.**—The table of contents of such Act is amended by inserting after the item relating to section 303 the following new item:

“Sec. 303A. Permitting use of sworn written statement to meet identification requirements.”

(e) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to elections occurring on or after the date of the enactment of this Act.

SEC. 1904. ACCOMMODATIONS FOR VOTERS RESIDING IN INDIAN LANDS.

(a) **ACCOMMODATIONS DESCRIBED.**—

(1) **DESIGNATION OF BALLOT PICKUP AND COLLECTION LOCATIONS.**—Given the widespread lack of residential mail delivery in Indian Country, an Indian Tribe may designate buildings as ballot pickup and collection locations with respect to an election for Federal office at no cost to the Indian Tribe. An Indian Tribe may designate one building per precinct located within Indian lands. The applicable State or political subdivision shall collect ballots from those locations. The applicable State or political subdivision shall provide the Indian Tribe with accurate precinct maps for all precincts located within Indian lands 60 days before the election.

(2) **PROVISION OF MAIL-IN AND ABSENTEE BALLOTS.**—The State or political subdivision shall provide mail-in and absentee ballots with respect to an election for Federal office to each individual who is registered to vote in the election who resides on Indian lands in the State or political subdivision involved without requiring a residential address or a mail-in or absentee ballot request.

(3) **USE OF DESIGNATED BUILDING AS RESIDENTIAL AND MAILING ADDRESS.**—The address of a designated building that is a ballot pickup and collection location with respect to an election for Federal office may serve as the residential address and mailing address for voters living on Indian lands if the tribally designated building is in the same precinct as that voter. If there is no tribally designated building within a voter’s precinct, the voter may use another tribally designated building within the Indian lands where the voter is located. Voters using a tribally designated building outside of the voter’s precinct may use the tribally designated building as a mailing address and may separately designate the voter’s appropriate precinct through a description of the voter’s address, as specified in section 9428.4(a)(2) of title 11, Code of Federal Regulations.

(4) **LANGUAGE ACCESSIBILITY.**—In the case of a State or political subdivision that is a covered

State or political subdivision under section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503), that State or political subdivision shall provide absentee or mail-in voting materials with respect to an election for Federal office in the language of the applicable minority group as well as in the English language, bilingual election voting assistance, and written translations of all voting materials in the language of the applicable minority group, as required by section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503), as amended by subsection (b).

(5) **CLARIFICATION.**—Nothing in this section alters the ability of an individual voter residing on Indian lands to request a ballot in a manner available to all other voters in the State.

(6) **DEFINITIONS.**—In this section:

(A) **ELECTION FOR FEDERAL OFFICE.**—The term “election for Federal office” means a general, special, primary or runoff election for the office of President or Vice President, or of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress.

(B) **INDIAN.**—The term “Indian” has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304).

(C) **INDIAN LANDS.**—The term “Indian lands” includes—

(i) any Indian country of an Indian Tribe, as defined under section 1151 of title 18, United States Code;

(ii) any land in Alaska owned, pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.), by an Indian Tribe that is a Native village (as defined in section 3 of that Act (43 U.S.C. 1602)) or by a Village Corporation that is associated with an Indian Tribe (as defined in section 3 of that Act (43 U.S.C. 1602));

(iii) any land on which the seat of the Tribal Government is located; and

(iv) any land that is part or all of a Tribal designated statistical area associated with an Indian Tribe, or is part or all of an Alaska Native village statistical area associated with an Indian Tribe, as defined by the Census Bureau for the purposes of the most recent decennial census.

(D) **INDIAN TRIBE.**—The term “Indian Tribe” has the meaning given the term “Indian tribe” in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304).

(E) **TRIBAL GOVERNMENT.**—The term “Tribal Government” means the recognized governing body of an Indian Tribe.

(7) **ENFORCEMENT.**—

(A) **ATTORNEY GENERAL.**—The Attorney General may bring a civil action in an appropriate district court for such declaratory or injunctive relief as is necessary to carry out this subsection.

(B) **PRIVATE RIGHT OF ACTION.**—

(i) A person or Tribal Government who is aggrieved by a violation of this subsection may provide written notice of the violation to the chief election official of the State involved.

(ii) An aggrieved person or Tribal Government may bring a civil action in an appropriate district court for declaratory or injunctive relief with respect to a violation of this subsection, if—

(I) that person or Tribal Government provides the notice described in clause (i); and

(II)(aa) in the case of a violation that occurs more than 120 days before the date of an election for Federal office, the violation remains and 90 days or more have passed since the date on which the chief election official of the State receives the notice under clause (i); or

(bb) in the case of a violation that occurs 120 days or less before the date of an election for Federal office, the violation remains and 20 days or more have passed since the date on which the chief election official of the State receives the notice under clause (i).

(iii) In the case of a violation of this section that occurs 30 days or less before the date of an election for Federal office, an aggrieved person

or Tribal Government may bring a civil action in an appropriate district court for declaratory or injunctive relief with respect to the violation without providing notice to the chief election official of the State under clause (i).

(b) **BILINGUAL ELECTION REQUIREMENTS.**—Section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503) is amended—

(1) in subsection (b)(3)(C), by striking “1990” and inserting “2010”; and

(2) by striking subsection (c) and inserting the following:

“(c) **PROVISION OF VOTING MATERIALS IN THE LANGUAGE OF A MINORITY GROUP.**—

“(1) **IN GENERAL.**—Whenever any State or political subdivision subject to the prohibition of subsection (b) of this section provides any registration or voting notices, forms, instructions, assistance, or other materials or information relating to the electoral process, including ballots, it shall provide them in the language of the applicable minority group as well as in the English language.

“(2) **EXCEPTIONS.**—

“(A) In the case of a minority group that is not American Indian or Alaska Native and the language of that minority group is oral or unwritten, the State or political subdivision shall only be required to furnish, in the covered language, oral instructions, assistance, translation of voting materials, or other information relating to registration and voting.

“(B) In the case of a minority group that is American Indian or Alaska Native, the State or political subdivision shall only be required to furnish in the covered language oral instructions, assistance, or other information relating to registration and voting, including all voting materials, if the Tribal Government of that minority group has certified that the language of the applicable American Indian or Alaska Native language is presently unwritten or the Tribal Government does not want written translations in the minority language.

“(3) **WRITTEN TRANSLATIONS FOR ELECTION WORKERS.**—Notwithstanding paragraph (2), the State or political division may be required to provide written translations of voting materials, with the consent of any applicable Indian Tribe, to election workers to ensure that the translations from English to the language of a minority group are complete, accurate, and uniform.”

(c) **EFFECTIVE DATE.**—This section and the amendments made by this section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.

SEC. 1905. VOTER INFORMATION RESPONSE SYSTEMS AND HOTLINE.

(a) **ESTABLISHMENT AND OPERATION OF SYSTEMS AND SERVICES.**—

(1) **STATE-BASED RESPONSE SYSTEMS.**—The Attorney General shall coordinate the establishment of a State-based response system for responding to questions and complaints from individuals voting or seeking to vote, or registering to vote or seeking to register to vote, in elections for Federal office. Such system shall provide—

(A) State-specific, same-day, and immediate assistance to such individuals, including information on how to register to vote, the location and hours of operation of polling places, and how to obtain absentee ballots; and

(B) State-specific, same-day, and immediate assistance to individuals encountering problems with registering to vote or voting, including individuals encountering intimidation or deceptive practices.

(2) **HOTLINE.**—The Attorney General, in consultation with State election officials, shall establish and operate a toll-free telephone service, using a telephone number that is accessible throughout the United States and that uses easily identifiable numerals, through which individuals throughout the United States—

(A) may connect directly to the State-based response system described in paragraph (1) with respect to the State involved;

(B) may obtain information on voting in elections for Federal office, including information on how to register to vote in such elections, the locations and hours of operation of polling places, and how to obtain absentee ballots; and

(C) may report information to the Attorney General on problems encountered in registering to vote or voting, including incidences of voter intimidation or suppression.

(3) **COLLABORATION WITH STATE AND LOCAL ELECTION OFFICIALS.**—

(A) **COLLECTION OF INFORMATION FROM STATES.**—The Attorney General shall coordinate the collection of information on State and local election laws and policies, including information on the statewide computerized voter registration lists maintained under title III of the Help America Vote Act of 2002, so that individuals who contact the free telephone service established under paragraph (2) on the date of an election for Federal office may receive an immediate response on that day.

(B) **FORWARDING QUESTIONS AND COMPLAINTS TO STATES.**—If an individual contacts the free telephone service established under paragraph (2) on the date of an election for Federal office with a question or complaint with respect to a particular State or jurisdiction within a State, the Attorney General shall forward the question or complaint immediately to the appropriate election official of the State or jurisdiction so that the official may answer the question or remedy the complaint on that date.

(4) **CONSULTATION REQUIREMENTS FOR DEVELOPMENT OF SYSTEMS AND SERVICES.**—The Attorney General shall ensure that the State-based response system under paragraph (1) and the free telephone service under paragraph (2) are each developed in consultation with civil rights organizations, voting rights groups, State and local election officials, voter protection groups, and other interested community organizations, especially those that have experience in the operation of similar systems and services.

(b) **USE OF SERVICE BY INDIVIDUALS WITH DISABILITIES AND INDIVIDUALS WITH LIMITED ENGLISH LANGUAGE PROFICIENCY.**—The Attorney General shall design and operate the telephone service established under this section in a manner that ensures that individuals with disabilities are fully able to use the service, and that assistance is provided in any language in which the State (or any jurisdiction in the State) is required to provide election materials under section 203 of the Voting Rights Act of 1965.

(c) **VOTER HOTLINE TASK FORCE.**—

(1) **APPOINTMENT BY ATTORNEY GENERAL.**—The Attorney General shall appoint individuals (in such number as the Attorney General considers appropriate but in no event fewer than 3) to serve on a Voter Hotline Task Force to provide ongoing analysis and assessment of the operation of the telephone service established under this section, and shall give special consideration in making appointments to the Task Force to individuals who represent civil rights organizations. At least one member of the Task Force shall be a representative of an organization promoting voting rights or civil rights which has experience in the operation of similar telephone services or in protecting the rights of individuals to vote, especially individuals who are members of racial, ethnic, or linguistic minorities or of communities who have been adversely affected by efforts to suppress voting rights.

(2) **ELIGIBILITY.**—An individual shall be eligible to serve on the Task Force under this subsection if the individual meets such criteria as the Attorney General may establish, except that an individual may not serve on the task force if the individual has been convicted of any criminal offense relating to voter intimidation or voter suppression.

(3) **TERM OF SERVICE.**—An individual appointed to the Task Force shall serve a single term of 2 years, except that the initial terms of

the members first appointed to the Task Force shall be staggered so that there are at least 3 individuals serving on the Task Force during each year. A vacancy in the membership of the Task Force shall be filled in the same manner as the original appointment.

(4) **NO COMPENSATION FOR SERVICE.**—Members of the Task Force shall serve without pay, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.

(d) **BI-ANNUAL REPORT TO CONGRESS.**—Not later than March 1 of each odd-numbered year, the Attorney General shall submit a report to Congress on the operation of the telephone service established under this section during the previous 2 years, and shall include in the report—

(1) an enumeration of the number and type of calls that were received by the service;

(2) a compilation and description of the reports made to the service by individuals citing instances of voter intimidation or suppression, together with a description of any actions taken in response to such instances of voter intimidation or suppression;

(3) an assessment of the effectiveness of the service in making information available to all households in the United States with telephone service;

(4) any recommendations developed by the Task Force established under subsection (c) with respect to how voting systems may be maintained or upgraded to better accommodate voters and better ensure the integrity of elections, including but not limited to identifying how to eliminate coordinated voter suppression efforts and how to establish effective mechanisms for distributing updates on changes to voting requirements; and

(5) any recommendations on best practices for the State-based response systems established under subsection (a)(1).

(e) **AUTHORIZATION OF APPROPRIATIONS.**—

(1) **AUTHORIZATION.**—There are authorized to be appropriated to the Attorney General for fiscal year 2021 and each succeeding fiscal year such sums as may be necessary to carry out this section.

(2) **SET-ASIDE FOR OUTREACH.**—Of the amounts appropriated to carry out this section for a fiscal year pursuant to the authorization under paragraph (1), not less than 15 percent shall be used for outreach activities to make the public aware of the availability of the telephone service established under this section, with an emphasis on outreach to individuals with disabilities and individuals with limited proficiency in the English language.

SEC. 1906. ENSURING EQUITABLE AND EFFICIENT OPERATION OF POLLING PLACES.

(a) **IN GENERAL.**—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), section 1621(a), section 1622(a), and section 1623(a), is amended—

(1) by redesignating sections 310 and 311 as sections 311 and 312; and

(2) by inserting after section 309 the following new section:

“SEC. 310. ENSURING EQUITABLE AND EFFICIENT OPERATION OF POLLING PLACES.

“(a) **PREVENTING UNREASONABLE WAITING TIMES FOR VOTERS.**—

“(1) **IN GENERAL.**—Each State shall provide a sufficient number of voting systems, poll workers, and other election resources (including physical resources) at a polling place used in any election for Federal office, including a polling place at which individuals may cast ballots prior to the date of the election, to ensure—

“(A) a fair and equitable waiting time for all voters in the State; and

“(B) that no individual will be required to wait longer than 30 minutes to cast a ballot at the polling place.

“(2) **CRITERIA.**—In determining the number of voting systems, poll workers, and other election resources provided at a polling place for purposes of paragraph (1), the State shall take into account the following factors:

“(A) The voting age population.

“(B) Voter turnout in past elections.

“(C) The number of voters registered.

“(D) The number of voters who have registered since the most recent Federal election.

“(E) Census data for the population served by the polling place, such as the proportion of the voting-age population who are under 25 years of age or who are naturalized citizens.

“(F) The needs and numbers of voters with disabilities and voters with limited English proficiency.

“(G) The type of voting systems used.

“(H) The length and complexity of initiatives, referenda, and other questions on the ballot.

“(I) Such other factors, including relevant demographic factors relating to the population served by the polling place, as the State considers appropriate.

“(3) **RULE OF CONSTRUCTION.**—Nothing in this subsection may be construed to authorize a State to meet the requirements of this subsection by closing any polling place, prohibiting an individual from entering a line at a polling place, or refusing to permit an individual who has arrived at a polling place prior to closing time from voting at the polling place.

“(4) **GUIDELINES.**—Not later than 180 days after the date of the enactment of this section, the Commission shall establish and publish guidelines to assist States in meeting the requirements of this subsection.

“(5) **EFFECTIVE DATE.**—This subsection shall take effect upon the expiration of the 180-day period which begins on the date of the enactment of this subsection, without regard to whether or not the Commission has established and published guidelines under paragraph (4).

“(b) **LIMITING VARIATIONS ON NUMBER OF HOURS OF OPERATION OF POLLING PLACES WITHIN A STATE.**—

“(1) **LIMITATION.**—

“(A) **IN GENERAL.**—Except as provided in subparagraph (B) and paragraph (2), each State shall establish hours of operation for all polling places in the State on the date of any election for Federal office held in the State such that the polling place with the greatest number of hours of operation on such date is not in operation for more than 2 hours longer than the polling place with the fewest number of hours of operation on such date.

“(B) **PERMITTING VARIANCE ON BASIS OF POPULATION.**—Subparagraph (A) does not apply to the extent that the State establishes variations in the hours of operation of polling places on the basis of the overall population or the voting age population (as the State may select) of the unit of local government in which such polling places are located.

“(2) **EXCEPTIONS FOR POLLING PLACES WITH HOURS ESTABLISHED BY UNITS OF LOCAL GOVERNMENT.**—Paragraph (1) does not apply in the case of a polling place—

“(A) whose hours of operation are established, in accordance with State law, by the unit of local government in which the polling place is located; or

“(B) which is required pursuant to an order by a court to extend its hours of operation beyond the hours otherwise established.”.

(b) **CLERICAL AMENDMENT.**—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1611(c), section 1621(c), section 1622(c), and section 1623(a), is amended—

(1) by redesignating the items relating to sections 310 and 311 as relating to sections 311 and 312; and

(2) by inserting after the item relating to section 309 the following new item:

“Sec. 310. Ensuring equitable and efficient operation of polling places.”.

SEC. 1907. REQUIRING STATES TO PROVIDE SECURED DROP BOXES FOR VOTED ABSENTEE BALLOTS IN ELECTIONS FOR FEDERAL OFFICE.

(a) **REQUIREMENT.**—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), section 1621(a), section 1622(a), section 1623(a), and section 1906(a), is amended—

(1) by redesignating sections 311 and 312 as sections 312 and 313; and

(2) by inserting after section 310 the following new section:

“SEC. 311. USE OF SECURED DROP BOXES FOR VOTED ABSENTEE BALLOTS.

“(a) **REQUIRING USE OF DROP BOXES.**—In each county in the State, each State shall provide in-person, secured, and clearly labeled drop boxes at which individuals may, at any time during the period described in subsection (b), drop off voted absentee ballots in an election for Federal office.

“(b) **MINIMUM PERIOD FOR AVAILABILITY OF DROP BOXES.**—The period described in this subsection is, with respect to an election, the period which begins 45 days before the date of the election and which ends at the time the polls close for the election in the county involved.

“(c) **ACCESSIBILITY.**—

“(1) **IN GENERAL.**—Each State shall ensure that the drop boxes provided under this section are accessible for use—

“(A) by individuals with disabilities, as determined in consultation with the protection and advocacy systems (as defined in section 102 of the Developmental Disabilities Assistance and Bill of Rights Act of 2000 (42 U.S.C. 15002)) of the State; and

“(B) by individuals with limited proficiency in the English language.

“(2) **DETERMINATION OF ACCESSIBILITY FOR INDIVIDUALS WITH DISABILITIES.**—For purposes of this subsection, drop boxes shall be considered to be accessible for use by individuals with disabilities if the drop boxes meet such criteria as the Attorney General may establish for such purposes.

“(3) **RULE OF CONSTRUCTION.**—If a State provides a drop box under this section on the grounds of or inside a building or facility which serves as a polling place for an election during the period described in subsection (b), nothing in this subsection may be construed to waive any requirements regarding the accessibility of such polling place for the use of individuals with disabilities or individuals with limited proficiency in the English language.

“(d) **NUMBER OF DROP BOXES.**—

“(1) **FORMULA FOR DETERMINATION OF NUMBER.**—The number of drop boxes provided under this section in a county with respect to an election shall be determined as follows:

“(A) In the case of a county in which the number of individuals who are residents of the county and who are registered to vote in the election is equal to or greater than 20,000, the number of drop boxes shall be a number equal to or greater than the number of such individuals divided by 20,000 (rounded to the nearest whole number).

“(B) In the case of any other county, the number of drop boxes shall be equal to or greater than one.

“(2) **TIMING.**—For purposes of this subsection, the number of individuals who reside in a county and who are registered to vote in the election shall be determined as of the 90th day before the date of the election.

“(e) **LOCATION OF DROP BOXES.**—The State shall determine the location of drop boxes provided under this section in a county on the basis of criteria which ensure that the drop boxes are—

“(1) available to all voters on a non-discriminatory basis;

“(2) accessible to voters with disabilities (in accordance with subsection (c));

“(3) accessible by public transportation to the greatest extent possible;

“(4) available during all hours of the day; and

“(5) sufficiently available in all communities in the county, including rural communities and on Tribal lands within the county (subject to subsection (f)).

“(f) **RULES FOR DROP BOXES ON TRIBAL LANDS.**—In making a determination of the number and location of drop boxes provided under this section on Tribal lands in a county, the appropriate State and local election officials shall—

“(1) consult with Tribal leaders prior to making the determination; and

“(2) take into account criteria such as the availability of direct-to-door residential mail delivery, the distance and time necessary to travel to the drop box locations (including in inclement weather), modes of transportation available, conditions of roads, and the availability (if any) of public transportation.

“(g) **TIMING OF SCANNING AND PROCESSING OF BALLOTS.**—For purposes of section 306(e) (relating to the timing of the processing and scanning of ballots for tabulation), a vote cast using a drop box provided under this section shall be treated in the same manner as any other vote cast during early voting.

“(h) **POSTING OF INFORMATION.**—On or adjacent to each drop box provided under this section, the State shall post information on the requirements that voted absentee ballots must meet in order to be counted and tabulated in the election.

“(i) **EFFECTIVE DATE.**—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.”.

(b) **CLERICAL AMENDMENT.**—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1611(c), section 1621(c), section 1622(c), section 1623(a), and section 1906(b), is amended—

(1) by redesignating the items relating to sections 311 and 312 as relating to sections 312 and 313; and

(2) by inserting after the item relating to section 310 the following new item:

“Sec. 311. Use of secured drop boxes for voted absentee ballots.”.

SEC. 1908. PROHIBITING STATES FROM RESTRICTING CURBSIDE VOTING.

(a) **REQUIREMENT.**—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), section 1621(a), section 1622(a), section 1623(a), section 1906(a), and section 1907(a), is amended—

(1) by redesignating sections 312 and 313 as sections 313 and 314; and

(2) by inserting after section 311 the following new section:

“SEC. 312. PROHIBITING STATES FROM RESTRICTING CURBSIDE VOTING.

“(a) **PROHIBITION.**—A State may not—

“(1) prohibit any jurisdiction administering an election for Federal office in the State from utilizing curbside voting as a method by which individuals may cast ballots in the election; or

“(2) impose any restrictions which would exclude any individual who is eligible to vote in such an election in a jurisdiction which utilizes curbside voting from casting a ballot in the election by the method of curbside voting.

“(b) **EFFECTIVE DATE.**—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.”.

(b) **CLERICAL AMENDMENT.**—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1611(c), section 1621(c), section 1622(c), section 1623(a), section 1906(b), and section 1907(b), is amended—

(1) by redesignating the items relating to sections 312 and 313 as relating to sections 313 and 314; and

(2) by inserting after the item relating to section 311 the following new item:

“Sec. 312. Prohibiting States from restricting curbside voting.”.

SEC. 1909. ELECTION DAY AS LEGAL PUBLIC HOLIDAY.

(a) **IN GENERAL.**—Section 6103(a) of title 5, United States Code, is amended by inserting after the item relating to Columbus Day the following:

“Election Day, the Tuesday next after the first Monday in November of every even-numbered year.”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to the regularly scheduled general elections for Federal office held in November 2022 or any succeeding year.

PART 2—DISASTER AND EMERGENCY CONTINGENCY PLANS

SEC. 1911. REQUIREMENTS FOR FEDERAL ELECTION CONTINGENCY PLANS IN RESPONSE TO NATURAL DISASTERS AND EMERGENCIES.

(a) **IN GENERAL.**—

(1) **ESTABLISHMENT.**—Not later than 90 days after the date of the enactment of this Act, each State and each jurisdiction in a State which is responsible for administering elections for Federal office shall establish and make publicly available a contingency plan to enable individuals to vote in elections for Federal office during a state of emergency, public health emergency, or national emergency which has been declared for reasons including—

(A) a natural disaster; or

(B) an infectious disease.

(2) **UPDATING.**—Each State and jurisdiction shall update the contingency plan established under this subsection not less frequently than every 5 years.

(b) **REQUIREMENTS RELATING TO SAFETY.**—The contingency plan established under subsection (a) shall include initiatives to provide equipment and resources needed to protect the health and safety of poll workers and voters when voting in person.

(c) **REQUIREMENTS RELATING TO RECRUITMENT OF POLL WORKERS.**—The contingency plan established under subsection (a) shall include initiatives by the chief State election official and local election officials to recruit poll workers from resilient or unaffected populations, which may include—

(1) employees of other State and local government offices; and

(2) in the case in which an infectious disease poses significant increased health risks to elderly individuals, students of secondary schools and institutions of higher education in the State.

(d) **ENFORCEMENT.**—

(1) **ATTORNEY GENERAL.**—The Attorney General may bring a civil action against any State or jurisdiction in an appropriate United States District Court for such declaratory and injunctive relief (including a temporary restraining order, a permanent or temporary injunction, or other order) as may be necessary to carry out the requirements of this section.

(2) **PRIVATE RIGHT OF ACTION.**—

(A) **IN GENERAL.**—In the case of a violation of this section, any person who is aggrieved by such violation may provide written notice of the violation to the chief election official of the State involved.

(B) **RELIEF.**—If the violation is not corrected within 20 days after receipt of a notice under subparagraph (A), or within 5 days after receipt of the notice if the violation occurred within 120 days before the date of an election for Federal office, the aggrieved person may, in a civil action, obtain declaratory or injunctive relief with respect to the violation.

(C) **SPECIAL RULE.**—If the violation occurred within 5 days before the date of an election for Federal office, the aggrieved person need not provide notice to the chief election official of the State involved under subparagraph (A) before bringing a civil action under subparagraph (B).

(e) **DEFINITIONS.**—

(1) **ELECTION FOR FEDERAL OFFICE.**—For purposes of this section, the term “election for Federal office” means a general, special, primary, or runoff election for the office of President or Vice President, or of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress.

(2) **STATE.**—For purposes of this section, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(f) **EFFECTIVE DATE.**—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding election for Federal office.

PART 3—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

SEC. 1921. REAUTHORIZATION OF ELECTION ASSISTANCE COMMISSION.

Section 210 of the Help America Vote Act of 2002 (52 U.S.C. 20930) is amended—

(1) by striking “for each of the fiscal years 2003 through 2005” and inserting “for fiscal year 2021 and each succeeding fiscal year”; and

(2) by striking “(but not to exceed \$10,000,000 for each such year)”.

SEC. 1922. REQUIRING STATES TO PARTICIPATE IN POST-GENERAL ELECTION SURVEYS.

(a) **REQUIREMENT.**—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1903(a), is further amended by inserting after section 303A the following new section:

“SEC. 303B. REQUIRING PARTICIPATION IN POST-GENERAL ELECTION SURVEYS.

“(a) **REQUIREMENT.**—Each State shall furnish to the Commission such information as the Commission may request for purposes of conducting any post-election survey of the States with respect to the administration of a regularly scheduled general election for Federal office.

“(b) **EFFECTIVE DATE.**—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and any succeeding election.”.

(b) **CLERICAL AMENDMENT.**—The table of contents of such Act, as amended by section 1903(c), is further amended by inserting after the item relating to section 303A the following new item:

“Sec. 303B. Requiring participation in post-general election surveys.”.

SEC. 1923. REPORTS BY NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY ON USE OF FUNDS TRANSFERRED FROM ELECTION ASSISTANCE COMMISSION.

(a) **REQUIRING REPORTS ON USE FUNDS AS CONDITION OF RECEIPT.**—Section 231 of the Help America Vote Act of 2002 (52 U.S.C. 20971) is amended by adding at the end the following new subsection:

“(e) **REPORT ON USE OF FUNDS TRANSFERRED FROM COMMISSION.**—To the extent that funds are transferred from the Commission to the Director of the National Institute of Standards and Technology for purposes of carrying out this section during any fiscal year, the Director may not use such funds unless the Director certifies at the time of transfer that the Director will submit a report to the Commission not later than 90 days after the end of the fiscal year detailing how the Director used such funds during the year.”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to fiscal year 2022 and each succeeding fiscal year.

SEC. 1924. RECOMMENDATIONS TO IMPROVE OPERATIONS OF ELECTION ASSISTANCE COMMISSION.

(a) **ASSESSMENT OF INFORMATION TECHNOLOGY AND CYBERSECURITY.**—Not later than December 31, 2021, the Election Assistance Commission shall carry out an assessment of the security and effectiveness of the Commission’s information technology systems, including the cybersecurity of such systems.

(b) **IMPROVEMENTS TO ADMINISTRATIVE COMPLAINT PROCEDURES.**—

(1) **REVIEW OF PROCEDURES.**—The Election Assistance Commission shall carry out a review of the effectiveness and efficiency of the State-based administrative complaint procedures established and maintained under section 402 of the Help America Vote Act of 2002 (52 U.S.C. 21112) for the investigation and resolution of allegations of violations of title III of such Act.

(2) **RECOMMENDATIONS TO STREAMLINE PROCEDURES.**—Not later than December 31, 2021, the Commission shall submit to Congress a report on the review carried out under paragraph (1), and shall include in the report such recommendations as the Commission considers appropriate to streamline and improve the procedures which are the subject of the review.

SEC. 1925. REPEAL OF EXEMPTION OF ELECTION ASSISTANCE COMMISSION FROM CERTAIN GOVERNMENT CONTRACTING REQUIREMENTS.

(a) **IN GENERAL.**—Section 205 of the Help America Vote Act of 2002 (52 U.S.C. 20925) is amended by striking subsection (e).

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to contracts entered into by the Election Assistance Commission on or after the date of the enactment of this Act.

PART 4—MISCELLANEOUS PROVISIONS

SEC. 1931. APPLICATION OF LAWS TO COMMONWEALTH OF NORTHERN MARIANA ISLANDS.

(a) **NATIONAL VOTER REGISTRATION ACT OF 1993.**—Section 3(4) of the National Voter Registration Act of 1993 (52 U.S.C. 20502(4)) is amended by striking “States and the District of Columbia” and inserting “States, the District of Columbia, and the Commonwealth of the Northern Mariana Islands”.

(b) **HELP AMERICA VOTE ACT OF 2002.**—

(1) **COVERAGE OF COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS.**—Section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141) is amended by striking “and the United States Virgin Islands” and inserting “the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands”.

(2) **CONFORMING AMENDMENTS TO HELP AMERICA VOTE ACT OF 2002.**—Such Act is further amended as follows:

(A) The second sentence of section 213(a)(2) (52 U.S.C. 20943(a)(2)) is amended by striking “and American Samoa” and inserting “American Samoa, and the Commonwealth of the Northern Mariana Islands”.

(B) Section 252(c)(2) (52 U.S.C. 21002(c)(2)) is amended by striking “or the United States Virgin Islands” and inserting “the United States Virgin Islands, or the Commonwealth of the Northern Mariana Islands”.

(3) **CONFORMING AMENDMENT RELATING TO CONSULTATION OF HELP AMERICA VOTE FOUNDATION WITH LOCAL ELECTION OFFICIALS.**—Section 90102(c) of title 36, United States Code, is amended by striking “and the United States Virgin Islands” and inserting “the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands”.

SEC. 1932. DEFINITION OF ELECTION FOR FEDERAL OFFICE.

(a) **DEFINITION.**—Title IX of the Help America Vote Act of 2002 (52 U.S.C. 21141 et seq.) is amended by adding at the end the following new section:

“SEC. 907. ELECTION FOR FEDERAL OFFICE DEFINED.

“For purposes of titles I through III, the term ‘election for Federal office’ means a general, special, primary, or runoff election for the office of President or Vice President, or of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by adding at the end of the items relating to title IX the following new item:

“Sec. 907. Election for Federal office defined.”.

SEC. 1933. NO EFFECT ON OTHER LAWS.

(a) IN GENERAL.—Except as specifically provided, nothing in this title may be construed to authorize or require conduct prohibited under any of the following laws, or to supersede, restrict, or limit the application of such laws:

(1) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) The Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 20101 et seq.).

(3) The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

(4) The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

(5) The Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.).

(6) The Rehabilitation Act of 1973 (29 U.S.C. 701 et seq.).

(b) NO EFFECT ON PRECLEARANCE OR OTHER REQUIREMENTS UNDER VOTING RIGHTS ACT.—The approval by any person of a payment or grant application under this title, or any other action taken by any person under this title, shall not be considered to have any effect on requirements for preclearance under section 5 of the Voting Rights Act of 1965 (52 U.S.C. 10304) or any other requirements of such Act.

(c) NO EFFECT ON AUTHORITY OF STATES TO PROVIDE GREATER OPPORTUNITIES FOR VOTING.—Nothing in this title or the amendments made by this title may be construed to prohibit any State from enacting any law which provides greater opportunities for individuals to register to vote and to vote in elections for Federal office than are provided by this title and the amendments made by this title.

Subtitle O—Severability**SEC. 1941. SEVERABILITY.**

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE II—ELECTION INTEGRITY

Subtitle A—Findings Reaffirming Commitment of Congress to Restore the Voting Rights Act

Sec. 2001. Findings reaffirming commitment of Congress to restore the Voting Rights Act.

Subtitle B—Findings Relating to Native American Voting Rights

Sec. 2101. Findings relating to Native American voting rights.

Subtitle C—Findings Relating to District of Columbia Statehood

Sec. 2201. Findings relating to District of Columbia statehood.

Subtitle D—Territorial Voting Rights

Sec. 2301. Findings relating to territorial voting rights.

Sec. 2302. Congressional Task Force on Voting Rights of United States Citizen Residents of Territories of the United States.

Subtitle E—Redistricting Reform

Sec. 2400. Short title; finding of constitutional authority.

PART 1—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

Sec. 2401. Requiring congressional redistricting to be conducted through plan of independent State commission.

Sec. 2402. Ban on mid-decade redistricting.

Sec. 2403. Criteria for redistricting.

PART 2—INDEPENDENT REDISTRICTING COMMISSIONS

Sec. 2411. Independent redistricting commission.

Sec. 2412. Establishment of selection pool of individuals eligible to serve as members of commission.

Sec. 2413. Public notice and input.

Sec. 2414. Establishment of related entities.

Sec. 2415. Report on diversity of memberships of independent redistricting commissions.

PART 3—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

Sec. 2421. Enactment of plan developed by 3-judge court.

Sec. 2422. Special rule for redistricting conducted under order of Federal court.

PART 4—ADMINISTRATIVE AND MISCELLANEOUS PROVISIONS

Sec. 2431. Payments to States for carrying out redistricting.

Sec. 2432. Civil enforcement.

Sec. 2433. State apportionment notice defined.

Sec. 2434. No effect on elections for State and local office.

Sec. 2435. Effective date.

PART 5—REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS**SUBPART A—APPLICATION OF CERTAIN REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS**

Sec. 2441. Application of certain requirements for redistricting carried out pursuant to 2020 Census.

Sec. 2442. Triggering events.

SUBPART B—INDEPENDENT REDISTRICTING COMMISSIONS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

Sec. 2451. Use of independent redistricting commissions for redistricting carried out pursuant to 2020 Census.

Sec. 2452. Establishment of selection pool of individuals eligible to serve as members of commission.

Sec. 2453. Criteria for redistricting plan; public notice and input.

Sec. 2454. Establishment of related entities.

Sec. 2455. Report on diversity of memberships of independent redistricting commissions.

Subtitle F—Saving Eligible Voters From Voter Purging

Sec. 2501. Short title.

Sec. 2502. Conditions for removal of voters from list of registered voters.

Subtitle G—No Effect on Authority of States To Provide Greater Opportunities for Voting

Sec. 2601. No effect on authority of States to provide greater opportunities for voting.

Subtitle H—Residence of Incarcerated Individuals

Sec. 2701. Residence of incarcerated individuals.

Subtitle I—Findings Relating to Youth Voting

Sec. 2801. Findings relating to youth voting.

Subtitle J—Severability

Sec. 2901. Severability.

Subtitle A—Findings Reaffirming Commitment of Congress to Restore the Voting Rights Act**SEC. 2001. FINDINGS REAFFIRMING COMMITMENT OF CONGRESS TO RESTORE THE VOTING RIGHTS ACT.**

(a) FINDINGS.—Congress finds the following:

(1) The right to vote for all Americans is a fundamental right guaranteed by the United States Constitution.

(2) Federal, State, and local governments should protect the right to vote and promote voter participation across all demographics.

(3) The Voting Rights Act has empowered the Department of Justice and Federal courts for nearly a half a century to block discriminatory voting practices before their implementation in States and localities with the most troubling histories, ongoing records of racial discrimination, and demonstrations of lower participation rates for protected classes.

(4) There continues to be an alarming movement to erect barriers to make it more difficult for Americans to participate in our Nation's democratic process. The Nation has witnessed unprecedented efforts to turn back the clock and enact suppressive laws that block access to the franchise for communities of color which have faced historic and continuing discrimination, as well as disabled, young, elderly, and low-income Americans.

(5) The Supreme Court's decision in *Shelby County v. Holder* (570 U.S. 529 (2013)), gutted decades-long Federal protections for communities of color and language-minority populations facing ongoing discrimination, emboldening States and local jurisdictions to pass voter suppression laws and implement procedures, like those requiring photo identification, limiting early voting hours, eliminating same-day registration, purging voters from the rolls, and reducing the number of polling places.

(6) Racial discrimination in voting is a clear and persistent problem. The actions of States and localities around the country post-*Shelby County*, including at least 10 findings by Federal courts of intentional discrimination, underscored the need for Congress to conduct investigatory and evidentiary hearings to determine the legislation necessary to restore the Voting Rights Act and combat continuing efforts in America that suppress the free exercise of the franchise in Black and other communities of color.

(7) Evidence of discriminatory voting practice spans from decades ago through to the past several election cycles. The 2018 midterm elections, for example, demonstrated ongoing discrimination in voting.

(8) During the 116th Congress, congressional committees in the House of Representatives held numerous hearings, collecting substantial testimony and other evidence which underscored the need to pass a restoration of the Voting Rights Act.

(9) On December 6, 2019, the House of Representatives passed the John R. Lewis Voting Rights Advancement Act, which would restore and modernize the Voting Rights Act, in accordance with language from the *Shelby County* decision. Congress reaffirms that the barriers faced by too many voters across this Nation when trying to cast their ballot necessitate reintroduction of many of the protections once afforded by the Voting Rights Act.

(10) The 2020 primary and general elections provide further evidence that systemic voter discrimination and intimidation continues to occur in communities of color across the country, making it clear that full access to the franchise will not be achieved until Congress restores key provisions of the Voting Rights Act.

(11) As of late-February 2021, 43 States had introduced, prefiled, or carried over 253 bills to restrict voting access that, primarily, limit mail voting access, impose stricter voter ID requirements, slash voter registration opportunities, and/or enable more aggressive voter roll purges.

(b) PURPOSES.—The purposes of this Act are as follows:

(1) To improve access to the ballot for all citizens.

(2) To establish procedures by which States and localities, in accordance with past actions, submit voting practice changes for preclearance by the Federal Government.

(3) To enhance the integrity and security of our voting systems.

(4) To ensure greater accountability for the administration of elections by States and localities.

(5) To restore protections for voters against practices in States and localities plagued by the persistence of voter disenfranchisement.

(6) To ensure that Federal civil rights laws protect the rights of voters against discriminatory and deceptive practices.

Subtitle B—Findings Relating to Native American Voting Rights

SEC. 2101. FINDINGS RELATING TO NATIVE AMERICAN VOTING RIGHTS.

Congress finds the following:

(1) The right to vote for all Americans is sacred. Congress must fulfill the Federal Government's trust responsibility to protect and promote Native Americans' exercise of their fundamental right to vote, including equal access to voter registration voting mechanisms and locations, and the ability to serve as election officials.

(2) The Native American Voting Rights Coalition's four-State survey of voter discrimination (2016) and nine field hearings in Indian Country (2017–2018) revealed obstacles that Native Americans must overcome, including a lack of accessible and proximate registration and polling sites, nontraditional addresses for residents on Indian reservations, inadequate language assistance for Tribal members, and voter identification laws that discriminate against Native Americans. The Department of Justice and courts have recognized that some jurisdictions have been unresponsive to reasonable requests from federally recognized Indian Tribes for more accessible and proximate voter registration sites and in-person voting locations.

(3) The 2018 midterm and 2020 general elections provide further evidence that systemic voter discrimination and intimidation continues to occur in communities of color and Tribal lands across the country, making it clear that democracy reform cannot be achieved until Congress restores key provisions of the Voting Rights Act and passes additional protections.

(4) Congress has broad, plenary authority to enact legislation to safeguard the voting rights of Native American voters.

(5) Congress must conduct investigatory and evidentiary hearings to determine the necessary legislation to restore the Voting Rights Act and combat continuous efforts that suppress the voter franchise within Tribal lands, to include, but not be limited to, the Native American Voting Rights Act (NAVRA) and the Voting Rights Advancement Act (VRAA).

Subtitle C—Findings Relating to District of Columbia Statehood

SEC. 2201. FINDINGS RELATING TO DISTRICT OF COLUMBIA STATEHOOD.

Congress finds the following:

(1) The 705,000 District of Columbia residents deserve voting representation in Congress and local self-government, which only statehood can provide.

(2) The United States is the only democratic country that denies both voting representation in the national legislature and local self-government to the residents of its Nation's capital.

(3) There are no constitutional, historical, fiscal, or economic reasons why the Americans who live in the District of Columbia should not be granted statehood.

(4) Since the founding of the United States, the residents of the District of Columbia have always carried all of the obligations of citizenship, including serving in all of the Nation's wars and paying Federal taxes, but have been denied voting representation in Congress and freedom from congressional interference in purely local matters.

(5) The District of Columbia pays more Federal taxes per capita than any State and more Federal taxes than 22 States.

(6) The District of Columbia has a larger population than 2 States (Wyoming and Vermont), and 6 States have a population under one million.

(7) The District of Columbia has a larger budget than 12 States.

(8) The Constitution of the United States gives Congress the authority to admit new States (clause 1, section 3, article IV) and reduce the size of the seat of the Government of the United States (clause 17, section 8, article I). All 37 new States have been admitted by an Act of Congress, and Congress has previously reduced the size of the seat of the Government of the United States.

(9) On June 26, 2020, by a vote of 232–180, the House of Representatives passed H.R. 51, the Washington, D.C. Admission Act, which would have admitted the State of Washington, Douglass Commonwealth from the residential portions of the District of Columbia and reduced the size of the seat of the Government of the United States to the United States Capitol, the White House, the United States Supreme Court, the National Mall, and the principal Federal monuments and buildings.

Subtitle D—Territorial Voting Rights

SEC. 2301. FINDINGS RELATING TO TERRITORIAL VOTING RIGHTS.

Congress finds the following:

(1) The right to vote is one of the most powerful instruments residents of the territories of the United States have to ensure that their voices are heard.

(2) These Americans have played an important part in the American democracy for more than 120 years.

(3) Political participation and the right to vote are among the highest concerns of territorial residents in part because they were not always afforded these rights.

(4) Voter participation in the territories consistently ranks higher than many communities on the mainland.

(5) Territorial residents serve and die, on a per capita basis, at a higher rate in every United States war and conflict since WWI, as an expression of their commitment to American democratic principles and patriotism.

SEC. 2302. CONGRESSIONAL TASK FORCE ON VOTING RIGHTS OF UNITED STATES CITIZEN RESIDENTS OF TERRITORIES OF THE UNITED STATES.

(a) **ESTABLISHMENT.**—There is established within the legislative branch a Congressional Task Force on Voting Rights of United States Citizen Residents of Territories of the United States (in this section referred to as the “Task Force”).

(b) **MEMBERSHIP.**—The Task Force shall be composed of 12 members as follows:

(1) One Member of the House of Representatives, who shall be appointed by the Speaker of the House of Representatives, in coordination with the Chairman of the Committee on Natural Resources of the House of Representatives.

(2) One Member of the House of Representatives, who shall be appointed by the Speaker of the House of Representatives, in coordination with the Chairman of the Committee on the Judiciary of the House of Representatives.

(3) One Member of the House of Representatives, who shall be appointed by the Speaker of the House of Representatives, in coordination with the Chairman of the Committee on House Administration of the House of Representatives.

(4) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on Natural Resources of the House of Representatives.

(5) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on the Judiciary of the House of Representatives.

(6) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on House Administration of the House of Representatives.

(7) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on Energy and Natural Resources of the Senate.

(8) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on the Judiciary of the Senate.

(9) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on Rules and Administration of the Senate.

(10) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on Energy and Natural Resources of the Senate.

(11) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on the Judiciary of the Senate.

(12) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on Rules and Administration of the Senate.

(c) **DEADLINE FOR APPOINTMENT.**—All appointments to the Task Force shall be made not later than 30 days after the date of enactment of this Act.

(d) **CHAIR.**—The Speaker shall designate one Member to serve as chair of the Task Force.

(e) **VACANCIES.**—Any vacancy in the Task Force shall be filled in the same manner as the original appointment.

(f) **STATUS UPDATE.**—Between September 1, 2021, and September 30, 2021, the Task Force shall provide a status update to the House of Representatives and the Senate that includes—

(1) information the Task Force has collected; and

(2) a discussion on matters that the chairman of the Task Force deems urgent for consideration by Congress.

(g) **REPORT.**—Not later than December 31, 2021, the Task Force shall issue a report of its findings to the House of Representatives and the Senate regarding—

(1) the economic and societal consequences (through statistical data and other metrics) that come with political disenfranchisement of United States citizens in territories of the United States;

(2) impediments to full and equal voting rights for United States citizens who are residents of territories of the United States in Federal elections, including the election of the President and Vice President of the United States;

(3) impediments to full and equal voting representation in the House of Representatives for United States citizens who are residents of territories of the United States;

(4) recommended changes that, if adopted, would allow for full and equal voting rights for United States citizens who are residents of territories of the United States in Federal elections, including the election of the President and Vice President of the United States;

(5) recommended changes that, if adopted, would allow for full and equal voting representation in the House of Representatives for United States citizens who are residents of territories of the United States; and

(6) additional information the Task Force deems appropriate.

(h) **CONSENSUS VIEWS.**—To the greatest extent practicable, the report issued under subsection (g) shall reflect the shared views of all 12 Members, except that the report may contain dissenting views.

(i) **HEARINGS AND SESSIONS.**—The Task Force may, for the purpose of carrying out this section, hold hearings, sit and act at times and places, take testimony, and receive evidence as the Task Force considers appropriate.

(j) **STAKEHOLDER PARTICIPATION.**—In carrying out its duties, the Task Force shall consult with the governments of American Samoa, Guam, the Commonwealth of the Northern Mariana Islands, the Commonwealth of Puerto Rico, and the United States Virgin Islands.

(k) **RESOURCES.**—The Task Force shall carry out its duties by utilizing existing facilities, services, and staff of the House of Representatives and the Senate.

(l) **TERMINATION.**—The Task Force shall terminate upon issuing the report required under subsection (g).

Subtitle E—Redistricting Reform

SEC. 2400. SHORT TITLE; FINDING OF CONSTITUTIONAL AUTHORITY.

(a) **SHORT TITLE.**—This subtitle may be cited as the “Redistricting Reform Act of 2021”.

(b) **FINDING OF CONSTITUTIONAL AUTHORITY.**—Congress finds that it has the authority to establish the terms and conditions States must follow in carrying out congressional redistricting after an apportionment of Members of the House of Representatives because—

(1) the authority granted to Congress under article 1, section 4 of the Constitution of the United States gives Congress the power to enact laws governing the time, place, and manner of elections for Members of the House of Representatives; and

(2) the authority granted to Congress under section 5 of the fourteenth amendment to the Constitution gives Congress the power to enact laws to enforce section 2 of such amendment, which requires Representatives to be apportioned among the several States according to their number.

PART 1—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING TO BE CONDUCTED THROUGH PLAN OF INDEPENDENT STATE COMMISSION.

(a) **USE OF PLAN REQUIRED.**—Notwithstanding any other provision of law, and except as provided in subsection (c) and subsection (d), any congressional redistricting conducted by a State shall be conducted in accordance with—

(1) the redistricting plan developed and enacted into law by the independent redistricting commission established in the State, in accordance with part 2; or

(2) if a plan developed by such commission is not enacted into law, the redistricting plan developed and enacted into law by a 3-judge court, in accordance with section 2421.

(b) **CONFORMING AMENDMENT.**—Section 22(c) of the Act entitled “An Act to provide for the fifteenth and subsequent decennial censuses and to provide for an apportionment of Representatives in Congress”, approved June 18, 1929 (2 U.S.C. 2a(c)), is amended by striking “in the manner provided by the law thereof” and inserting: “in the manner provided by the Redistricting Reform Act of 2021”.

(c) **SPECIAL RULE FOR EXISTING COMMISSIONS.**—Subsection (a) does not apply to any State in which, under law in effect continuously on and after the date of the enactment of this Act, congressional redistricting is carried out in accordance with a plan developed and approved by an independent redistricting commission which is in compliance with each of the following requirements:

(1) **PUBLICLY AVAILABLE APPLICATION PROCESS.**—Membership on the commission is open to citizens of the State through a publicly available application process.

(2) **DISQUALIFICATIONS FOR GOVERNMENT SERVICE AND POLITICAL APPOINTMENT.**—Individuals who, for a covered period of time as established by the State, hold or have held public office, in-

dividuals who are or have been candidates for elected public office, and individuals who serve or have served as an officer, employee, or paid consultant of a campaign committee of a candidate for public office are disqualified from serving on the commission.

(3) **SCREENING FOR CONFLICTS.**—Individuals who apply to serve on the commission are screened through a process that excludes persons with conflicts of interest from the pool of potential commissioners.

(4) **MULTI-PARTISAN COMPOSITION.**—Membership on the commission represents those who are affiliated with the two political parties whose candidates received the most votes in the most recent statewide election for Federal office held in the State, as well as those who are unaffiliated with any party or who are affiliated with political parties other than the two political parties whose candidates received the most votes in the most recent statewide election for Federal office held in the State.

(5) **CRITERIA FOR REDISTRICTING.**—Members of the commission are required to meet certain criteria in the map drawing process, including minimizing the division of communities of interest and a ban on drawing maps to favor a political party.

(6) **PUBLIC INPUT.**—Public hearings are held and comments from the public are accepted before a final map is approved.

(7) **BROAD-BASED SUPPORT FOR APPROVAL OF FINAL PLAN.**—The approval of the final redistricting plan requires a majority vote of the members of the commission, including the support of at least one member of each of the following:

(A) Members who are affiliated with the political party whose candidate received the most votes in the most recent statewide election for Federal office held in the State.

(B) Members who are affiliated with the political party whose candidate received the second most votes in the most recent statewide election for Federal office held in the State.

(C) Members who are not affiliated with any political party or who are affiliated with political parties other than the political parties described in subparagraphs (A) and (B).

(d) **TREATMENT OF STATE OF IOWA.**—Subsection (a) does not apply to the State of Iowa, so long as congressional redistricting in such State is carried out in accordance with a plan developed by the Iowa Legislative Services Agency with the assistance of a Temporary Redistricting Advisory Commission, under law which was in effect for the most recent congressional redistricting carried out in the State prior to the date of the enactment of this Act and which remains in effect continuously on and after the date of the enactment of this Act.

SEC. 2402. BAN ON MID-DECADE REDISTRICTING.

A State that has been redistricted in accordance with this subtitle and a State described in section 2401(c) or section 2401(d) may not be redistricted again until after the next apportionment of Representatives under section 22(a) of the Act entitled “An Act to provide for the fifteenth and subsequent decennial censuses and to provide for an apportionment of Representatives in Congress”, approved June 18, 1929 (2 U.S.C. 2a), unless a court requires the State to conduct such subsequent redistricting to comply with the Constitution of the United States, the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.), the Constitution of the State, or the terms or conditions of this subtitle.

SEC. 2403. CRITERIA FOR REDISTRICTING.

(a) **CRITERIA.**—Under the redistricting plan of a State, there shall be established single-member congressional districts using the following criteria as set forth in the following order of priority:

(1) Districts shall comply with the United States Constitution, including the requirement that they equalize total population.

(2) Districts shall comply with the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.), in-

cluding by creating any districts where two or more politically cohesive groups protected by such Act are able to elect representatives of choice in coalition with one another, and all applicable Federal laws.

(3) Districts shall be drawn, to the extent that the totality of the circumstances warrant, to ensure the practical ability of a group protected under the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) to participate in the political process and to nominate candidates and to elect representatives of choice is not diluted or diminished, regardless of whether or not such protected group constitutes a majority of a district's citizen voting age population.

(4) Districts shall respect communities of interest, neighborhoods, and political subdivisions to the extent practicable and after compliance with the requirements of paragraphs (1) through (3). A community of interest is defined as an area with recognized similarities of interests, including but not limited to ethnic, racial, economic, tribal, social, cultural, geographic or historic identities. The term communities of interest may, in certain circumstances, include political subdivisions such as counties, municipalities, tribal lands and reservations, or school districts, but shall not include common relationships with political parties or political candidates.

(b) **NO FAVORING OR DISFAVORING OF POLITICAL PARTIES.**—

(1) **PROHIBITION.**—The redistricting plan enacted by a State shall not, when considered on a Statewide basis, be drawn with the intent or the effect of unduly favoring or disfavoring any political party.

(2) **DETERMINATION OF EFFECT.**—

(A) **TOTALITY OF CIRCUMSTANCES.**—For purposes of paragraph (1), the determination of whether a redistricting plan has the effect of unduly favoring or disfavoring a political party shall be based on the totality of circumstances, including evidence regarding the durability and severity of a plan's partisan bias.

(B) **PLANS DEEMED TO HAVE EFFECT OF UNDUPLY FAVORING OR DISFAVORING A POLITICAL PARTY.**—Without limiting other ways in which a redistricting plan may be determined to have the effect of unduly favoring or disfavoring a political party under the totality of circumstances under subparagraph (A), a redistricting plan shall be deemed to have the effect of unduly favoring or disfavoring a political party if—

(i) modeling based on relevant historical voting patterns shows that the plan is statistically likely to result in a partisan bias of more than one seat in States with 20 or fewer congressional districts or a partisan bias of more than 2 seats in States with more than 20 congressional districts, as determined using quantitative measures of partisan fairness, which may include, but are not limited to, the seats-to-votes curve for an enacted plan, the efficiency gap, the declination, partisan asymmetry, and the mean-median difference; and

(ii) alternative plans, which may include, but are not limited to, those generated by redistricting algorithms, exist that could have complied with the requirements of law and not been in violation of paragraph (1).

(3) **DETERMINATION OF INTENT.**—For purposes of paragraph (A), a rebuttable presumption shall exist that a redistricting plan enacted by the legislature of a State was not enacted with the intent of unduly favoring or disfavoring a political party if the plan was enacted with the support of at least a third of the members of the second largest political party in each house of the legislature.

(4) **NO VIOLATION BASED ON CERTAIN CRITERIA.**—No redistricting plan shall be found to be in violation of paragraph (1) because of partisan bias attributable to the application of the criteria set forth in paragraphs (1), (2), or (3) of subsection (a), unless one or more alternative plans could have complied with such paragraphs without having the effect of unduly favoring or disfavoring a political party.

(c) **FACTORS PROHIBITED FROM CONSIDERATION.**—In developing the redistricting plan for the State, the independent redistricting commission may not take into consideration any of the following factors, except to the extent necessary to comply with the criteria described in paragraphs (1) through (3) of subsection (a), subsection (b), and to enable the redistricting plan to be measured against the external metrics described in section 2413(d):

(1) The residence of any Member of the House of Representatives or candidate.

(2) The political party affiliation or voting history of the population of a district.

(d) **APPLICABILITY.**—This section applies to any authority, whether appointed, elected, judicial, or otherwise, that designs or enacts a congressional redistricting plan of a State.

(e) **SEVERABILITY OF CRITERIA.**—If any of the criteria set forth in this section, or the application of such criteria to any person or circumstance, is held to be unconstitutional, the remaining criteria set forth in this section, and the application of such criteria to any person or circumstance, shall not be affected by the holding.

PART 2—INDEPENDENT REDISTRICTING COMMISSIONS

SEC. 2411. INDEPENDENT REDISTRICTING COMMISSION.

(a) **APPOINTMENT OF MEMBERS.**—

(1) **IN GENERAL.**—The nonpartisan agency established or designated by a State under section 2414(a) shall establish an independent redistricting commission for the State, which shall consist of 15 members appointed by the agency as follows:

(A) Not later than October 1 of a year ending in the numeral zero, the agency shall, at a public meeting held not earlier than 15 days after notice of the meeting has been given to the public, first appoint 6 members as follows:

(i) The agency shall appoint 2 members on a random basis from the majority category of the approved selection pool (as described in section 2412(b)(1)(A)).

(ii) The agency shall appoint 2 members on a random basis from the minority category of the approved selection pool (as described in section 2412(b)(1)(B)).

(iii) The agency shall appoint 2 members on a random basis from the independent category of the approved selection pool (as described in section 2412(b)(1)(C)).

(B) Not later than November 15 of a year ending in the numeral zero, the members appointed by the agency under subparagraph (A) shall, at a public meeting held not earlier than 15 days after notice of the meeting has been given to the public, then appoint 9 members as follows:

(i) The members shall appoint 3 members from the majority category of the approved selection pool (as described in section 2412(b)(1)(A)).

(ii) The members shall appoint 3 members from the minority category of the approved selection pool (as described in section 2412(b)(1)(B)).

(iii) The members shall appoint 3 members from the independent category of the approved selection pool (as described in section 2412(b)(1)(C)).

(2) **RULES FOR APPOINTMENT OF MEMBERS APPOINTED BY FIRST MEMBERS.**—

(A) **AFFIRMATIVE VOTE OF AT LEAST 4 MEMBERS.**—The appointment of any of the 9 members of the independent redistricting commission who are appointed by the first members of the commission pursuant to subparagraph (B) of paragraph (1), as well as the designation of alternates to fill vacancies pursuant to subparagraph (B) of paragraph (3) and the appointment of alternates to fill vacancies pursuant to subparagraph (B) of paragraph (4), shall require the affirmative vote of at least 4 of the members appointed by the nonpartisan agency under subparagraph (A) of paragraph (1), including at least one member from each of the categories referred to in such subparagraph.

(B) **ENSURING DIVERSITY.**—In appointing the 9 members pursuant to subparagraph (B) of paragraph (1), as well as in designating alternates pursuant to subparagraph (B) of paragraph (3) and in appointing alternates to fill vacancies pursuant to subparagraph (B) of paragraph (4), the first members of the independent redistricting commission shall ensure that the membership is representative of the demographic groups (including racial, ethnic, economic, and gender) and geographic regions of the State, and provides racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 with a meaningful opportunity to participate in the development of the State's redistricting plan.

(3) **DESIGNATION OF ALTERNATES TO SERVE IN CASE OF VACANCIES.**—

(A) **MEMBERS APPOINTED BY AGENCY.**—At the time the agency appoints the members of the independent redistricting commission under subparagraph (A) of paragraph (1) from each of the categories referred to in such subparagraph, the agency shall, on a random basis, designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (4).

(B) **MEMBERS APPOINTED BY FIRST MEMBERS.**—At the time the members appointed by the agency appoint the other members of the independent redistricting commission under subparagraph (B) of paragraph (1) from each of the categories referred to in such subparagraph, the members shall, in accordance with the special rules described in paragraph (2), designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (4).

(4) **APPOINTMENT OF ALTERNATES TO SERVE IN CASE OF VACANCIES.**—

(A) **MEMBERS APPOINTED BY AGENCY.**—If a vacancy occurs in the commission with respect to a member who was appointed by the nonpartisan agency under subparagraph (A) of paragraph (1) from one of the categories referred to in such subparagraph, the agency shall fill the vacancy by appointing, on a random basis, one of the 2 alternates from such category who was designated under subparagraph (A) of paragraph (3). At the time the agency appoints an alternate to fill a vacancy under the previous sentence, the agency shall designate, on a random basis, another individual from the same category to serve as an alternate member, in accordance with subparagraph (A) of paragraph (3).

(B) **MEMBERS APPOINTED BY FIRST MEMBERS.**—If a vacancy occurs in the commission with respect to a member who was appointed by the first members of the commission under subparagraph (B) of paragraph (1) from one of the categories referred to in such subparagraph, the first members shall, in accordance with the special rules described in paragraph (2), fill the vacancy by appointing one of the 2 alternates from such category who was designated under subparagraph (B) of paragraph (3). At the time the first members appoint an alternate to fill a vacancy under the previous sentence, the first members shall, in accordance with the special rules described in paragraph (2), designate another individual from the same category to serve as an alternate member, in accordance with subparagraph (B) of paragraph (3).

(5) **REMOVAL.**—A member of the independent redistricting commission may be removed by a majority vote of the remaining members of the commission if it is shown by a preponderance of the evidence that the member is not eligible to serve on the commission under section 2412(a).

(b) **PROCEDURES FOR CONDUCTING COMMISSION BUSINESS.**—

(1) **CHAIR.**—Members of an independent redistricting commission established under this section shall select by majority vote one member who was appointed from the independent cat-

egory of the approved selection pool described in section 2412(b)(1)(C) to serve as chair of the commission. The commission may not take any action to develop a redistricting plan for the State under section 2413 until the appointment of the commission's chair.

(2) **REQUIRING MAJORITY APPROVAL FOR ACTIONS.**—The independent redistricting commission of a State may not publish and disseminate any draft or final redistricting plan, or take any other action, without the approval of at least—

(A) a majority of the whole membership of the commission; and

(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2412(b)(1).

(3) **QUORUM.**—A majority of the members of the commission shall constitute a quorum.

(c) **STAFF; CONTRACTORS.**—

(1) **STAFF.**—Under a public application process in which all application materials are available for public inspection, the independent redistricting commission of a State shall appoint and set the pay of technical experts, legal counsel, consultants, and such other staff as it considers appropriate, subject to State law.

(2) **CONTRACTORS.**—The independent redistricting commission of a State may enter into such contracts with vendors as it considers appropriate, subject to State law, except that any such contract shall be valid only if approved by the vote of a majority of the members of the commission, including at least one member appointed from each of the categories of the approved selection pool described in section 2412(b)(1).

(3) **REPORTS ON EXPENDITURES FOR POLITICAL ACTIVITY.**—

(A) **REPORT BY APPLICANTS.**—Each individual who applies for a position as an employee of the independent redistricting commission and each vendor who applies for a contract with the commission shall, at the time of applying, file with the commission a report summarizing—

(i) any expenditure for political activity made by such individual or vendor during the 10 most recent calendar years; and

(ii) any income received by such individual or vendor during the 10 most recent calendar years which is attributable to an expenditure for political activity.

(B) **ANNUAL REPORTS BY EMPLOYEES AND VENDORS.**—Each person who is an employee or vendor of the independent redistricting commission shall, not later than one year after the person is appointed as an employee or enters into a contract as a vendor (as the case may be) and annually thereafter for each year during which the person serves as an employee or a vendor, file with the commission a report summarizing the expenditures and income described in subparagraph (A) during the 10 most recent calendar years.

(C) **EXPENDITURE FOR POLITICAL ACTIVITY DEFINED.**—In this paragraph, the term "expenditure for political activity" means a disbursement for any of the following:

(i) An independent expenditure, as defined in section 301(17) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(17)).

(ii) An electioneering communication, as defined in section 304(f)(3) of such Act (52 U.S.C. 30104(f)(3)) or any other public communication, as defined in section 301(22) of such Act (52 U.S.C. 30101(22)) that would be an electioneering communication if it were a broadcast, cable, or satellite communication.

(iii) Any dues or other payments to trade associations or organizations described in section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code that are, or could reasonably be anticipated to be, used or transferred to another association or organization for a use described in paragraph (1), (2), or (4) of section 501(c) of such Code.

(4) **GOAL OF IMPARTIALITY.**—The commission shall take such steps as it considers appropriate

to ensure that any staff appointed under this subsection, and any vendor with whom the commission enters into a contract under this subsection, will work in an impartial manner, and may require any person who applies for an appointment to a staff position or for a vendor's contract with the commission to provide information on the person's history of political activity beyond the information on the person's expenditures for political activity provided in the reports required under paragraph (3) (including donations to candidates, political committees, and political parties) as a condition of the appointment or the contract.

(5) **DISQUALIFICATION; WAIVER.**—

(A) **IN GENERAL.**—The independent redistricting commission may not appoint an individual as an employee, and may not enter into a contract with a vendor, if the individual or vendor meets any of the criteria for the disqualification of an individual from serving as a member of the commission which are set forth in section 2412(a)(2).

(B) **WAIVER.**—The commission may by unanimous vote of its members waive the application of subparagraph (A) to an individual or a vendor after receiving and reviewing the report filed by the individual or vendor under paragraph (3).

(d) **TERMINATION.**—

(1) **IN GENERAL.**—The independent redistricting commission of a State shall terminate on the earlier of—

(A) June 14 of the next year ending in the numeral zero; or

(B) the day on which the nonpartisan agency established or designated by a State under section 2414(a) has, in accordance with section 2412(b)(1), submitted a selection pool to the Select Committee on Redistricting for the State established under section 2414(b).

(2) **PRESERVATION OF RECORDS.**—The State shall ensure that the records of the independent redistricting commission are retained in the appropriate State archive in such manner as may be necessary to enable the State to respond to any civil action brought with respect to congressional redistricting in the State.

SEC. 2412. ESTABLISHMENT OF SELECTION POOL OF INDIVIDUALS ELIGIBLE TO SERVE AS MEMBERS OF COMMISSION.

(a) **CRITERIA FOR ELIGIBILITY.**—

(1) **IN GENERAL.**—An individual is eligible to serve as a member of an independent redistricting commission if the individual meets each of the following criteria:

(A) As of the date of appointment, the individual is registered to vote in elections for Federal office held in the State.

(B) During the 3-year period ending on the date of the individual's appointment, the individual has been continuously registered to vote with the same political party, or has not been registered to vote with any political party.

(C) The individual submits to the nonpartisan agency established or designated by a State under section 2413, at such time and in such form as the agency may require, an application for inclusion in the selection pool under this section, and includes with the application a written statement, with an attestation under penalty of perjury, containing the following information and assurances:

(i) The full current name and any former names of, and the contact information for, the individual, including an electronic mail address, the address of the individual's residence, mailing address, and telephone numbers.

(ii) The individual's race, ethnicity, gender, age, date of birth, and household income for the most recent taxable year.

(iii) The political party with which the individual is affiliated, if any.

(iv) The reason or reasons the individual desires to serve on the independent redistricting commission, the individual's qualifications, and information relevant to the ability of the indi-

vidual to be fair and impartial, including, but not limited to—

(I) any involvement with, or financial support of, professional, social, political, religious, or community organizations or causes;

(II) the individual's employment and educational history.

(v) An assurance that the individual shall commit to carrying out the individual's duties under this subtitle in an honest, independent, and impartial fashion, and to upholding public confidence in the integrity of the redistricting process.

(vi) An assurance that, during the covered periods described in paragraph (3), the individual has not taken and will not take any action which would disqualify the individual from serving as a member of the commission under paragraph (2).

(2) **DISQUALIFICATIONS.**—An individual is not eligible to serve as a member of the commission if any of the following applies during any of the covered periods described in paragraph (3):

(A) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds public office or is a candidate for election for public office.

(B) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual serves as an officer of a political party or as an officer, employee, or paid consultant of a campaign committee of a candidate for public office or of any political action committee (as determined in accordance with the law of the State).

(C) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds a position as a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) or an equivalent State or local law.

(D) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an employee of an elected public official, a contractor with the government of the State, or a donor to the campaign of any candidate for public office or to any political action committee (other than a donor who, during any of such covered periods, gives an aggregate amount of \$1,000 or less to the campaigns of all candidates for all public offices and to all political action committees).

(E) The individual paid a civil money penalty or criminal fine, or was sentenced to a term of imprisonment, for violating any provision of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.).

(F) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an agent of a foreign principal under the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 611 et seq.).

(3) **COVERED PERIODS DESCRIBED.**—In this subsection, the term "covered period" means, with respect to the appointment of an individual to the commission, any of the following:

(A) The 10-year period ending on the date of the individual's appointment.

(B) The period beginning on the date of the individual's appointment and ending on August 14 of the next year ending in the numeral one.

(C) The 10-year period beginning on the day after the last day of the period described in subparagraph (B).

(4) **IMMEDIATE FAMILY MEMBER DEFINED.**—In this subsection, the term "immediate family member" means, with respect to an individual, a father, stepfather, mother, stepmother, son, stepson, daughter, stepdaughter, brother, stepbrother, sister, stepsister, husband, wife, father-in-law, or mother-in-law.

(b) **DEVELOPMENT AND SUBMISSION OF SELECTION POOL.**—

(1) **IN GENERAL.**—Not later than June 15 of each year ending in the numeral zero, the nonpartisan agency established or designated by a State under section 2414(a) shall develop and submit to the Select Committee on Redistricting for the State established under section 2414(b) a selection pool of 36 individuals who are eligible to serve as members of the independent redistricting commission of the State under this subtitle, consisting of individuals in the following categories:

(A) A majority category, consisting of 12 individuals who are affiliated with the political party whose candidate received the most votes in the most recent statewide election for Federal office held in the State.

(B) A minority category, consisting of 12 individuals who are affiliated with the political party whose candidate received the second most votes in the most recent statewide election for Federal office held in the State.

(C) An independent category, consisting of 12 individuals who are not affiliated with either of the political parties described in subparagraph (A) or subparagraph (B).

(2) **FACTORS TAKEN INTO ACCOUNT IN DEVELOPING POOL.**—In selecting individuals for the selection pool under this subsection, the nonpartisan agency shall—

(A) ensure that the pool is representative of the demographic groups (including racial, ethnic, economic, and gender) and geographic regions of the State, and includes applicants who would allow racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 a meaningful opportunity to participate in the development of the State's redistricting plan; and

(B) take into consideration the analytical skills of the individuals selected in relevant fields (including mapping, data management, law, community outreach, demography, and the geography of the State) and their ability to work on an impartial basis.

(3) **INTERVIEWS OF APPLICANTS.**—To assist the nonpartisan agency in developing the selection pool under this subsection, the nonpartisan agency shall conduct interviews of applicants under oath. If an individual is included in a selection pool developed under this section, all of the interviews of the individual shall be transcribed and the transcriptions made available on the nonpartisan agency's website contemporaneously with release of the report under paragraph (6).

(4) **DETERMINATION OF POLITICAL PARTY AFFILIATION OF INDIVIDUALS IN SELECTION POOL.**—For purposes of this section, an individual shall be considered to be affiliated with a political party only if the nonpartisan agency is able to verify (to the greatest extent possible) the information the individual provides in the application submitted under subsection (a)(1)(D), including by considering additional information provided by other persons with knowledge of the individual's history of political activity.

(5) **ENCOURAGING RESIDENTS TO APPLY FOR INCLUSION IN POOL.**—The nonpartisan agency shall take such steps as may be necessary to ensure that residents of the State across various geographic regions and demographic groups are aware of the opportunity to serve on the independent redistricting commission, including publicizing the role of the panel and using newspapers, broadcast media, and online sources, including ethnic media, to encourage individuals to apply for inclusion in the selection pool developed under this subsection.

(6) **REPORT ON ESTABLISHMENT OF SELECTION POOL.**—At the time the nonpartisan agency submits the selection pool to the Select Committee on Redistricting under paragraph (1), it shall publish and post on the agency's public website a report describing the process by which the pool was developed, and shall include in the report a description of how the individuals in the pool meet the eligibility criteria of subsection (a) and of how the pool reflects the factors the

agency is required to take into consideration under paragraph (2).

(7) **PUBLIC COMMENT ON SELECTION POOL.**—During the 14-day period which begins on the date the nonpartisan agency publishes the report under paragraph (6), the agency shall accept comments from the public on the individuals included in the selection pool. The agency shall post all such comments contemporaneously on the nonpartisan agency's website and shall transmit them to the Select Committee on Redistricting immediately upon the expiration of such period.

(8) **ACTION BY SELECT COMMITTEE.**—

(A) **IN GENERAL.**—Not earlier than 15 days and not later than 21 days after receiving the selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall, by majority vote—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool, in which case the nonpartisan agency shall develop and submit a replacement selection pool in accordance with subsection (c).

(B) **IN ACTION DEEMED REJECTION.**—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

(C) **DEVELOPMENT OF REPLACEMENT SELECTION POOL.**—

(1) **IN GENERAL.**—If the Select Committee on Redistricting rejects the selection pool submitted by the nonpartisan agency under subsection (b), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (7) of subsection (b). The replacement pool submitted under this paragraph may include individuals who were included in the rejected selection pool submitted under subsection (b), so long as at least one of the individuals in the replacement pool was not included in such rejected pool.

(2) **ACTION BY SELECT COMMITTEE.**—

(A) **IN GENERAL.**—Not later than 21 days after receiving the replacement selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall, by majority vote—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool, in which case the nonpartisan agency shall develop and submit a second replacement selection pool in accordance with subsection (d).

(B) **IN ACTION DEEMED REJECTION.**—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

(D) **DEVELOPMENT OF SECOND REPLACEMENT SELECTION POOL.**—

(1) **IN GENERAL.**—If the Select Committee on Redistricting rejects the replacement selection pool submitted by the nonpartisan agency under subsection (c), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a second replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (7) of subsection (b). The second replacement selection pool submitted under this paragraph may include individuals who were included in the rejected selection pool submitted under subsection (b) or the rejected replacement selection pool submitted under sub-

section (c), so long as at least one of the individuals in the replacement pool was not included in either such rejected pool.

(2) **ACTION BY SELECT COMMITTEE.**—

(A) **IN GENERAL.**—Not earlier than 15 days and not later than 14 days after receiving the second replacement selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall, by majority vote—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool.

(B) **IN ACTION DEEMED REJECTION.**—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

(C) **EFFECT OF REJECTION.**—If the Select Committee on Redistricting rejects the second replacement pool from the nonpartisan agency under paragraph (1), the redistricting plan for the State shall be developed and enacted in accordance with part 3.

SEC. 2413. PUBLIC NOTICE AND INPUT.

(A) **PUBLIC NOTICE AND INPUT.**—

(1) **USE OF OPEN AND TRANSPARENT PROCESS.**—The independent redistricting commission of a State shall hold each of its meetings in public, shall solicit and take into consideration comments from the public, including proposed maps, throughout the process of developing the redistricting plan for the State, and shall carry out its duties in an open and transparent manner which provides for the widest public dissemination reasonably possible of its proposed and final redistricting plans.

(2) **WEBSITE.**—

(A) **FEATURES.**—The commission shall maintain a public Internet site which is not affiliated with or maintained by the office of any elected official and which includes the following features:

(i) General information on the commission, its role in the redistricting process, and its members, including contact information.

(ii) An updated schedule of commission hearings and activities, including deadlines for the submission of comments.

(iii) All draft redistricting plans developed by the commission under subsection (b) and the final redistricting plan developed under subsection (c), including the accompanying written evaluation under subsection (d).

(iv) All comments received from the public on the commission's activities, including any proposed maps submitted under paragraph (1).

(v) Live streaming of commission hearings and an archive of previous meetings, including any documents considered at any such meeting, which the commission shall post not later than 24 hours after the conclusion of the meeting.

(vi) Access in an easily useable format to the demographic and other data used by the commission to develop and analyze the proposed redistricting plans, together with access to any software used to draw maps of proposed districts and to any reports analyzing and evaluating any such maps.

(vii) A method by which members of the public may submit comments and proposed maps directly to the commission.

(viii) All records of the commission, including all communications to or from members, employees, and contractors regarding the work of the commission.

(ix) A list of all contractors receiving payment from the commission, together with the annual disclosures submitted by the contractors under section 2411(c)(3).

(x) A list of the names of all individuals who submitted applications to serve on the commission, together with the applications submitted by individuals included in any selection pool, except that the commission may redact from

such applications any financial or other personally sensitive information.

(B) **SEARCHABLE FORMAT.**—The commission shall ensure that all information posted and maintained on the site under this paragraph, including information and proposed maps submitted by the public, shall be maintained in an easily searchable format.

(C) **DEADLINE.**—The commission shall ensure that the public internet site under this paragraph is operational (in at least a preliminary format) not later than January 1 of the year ending in the numeral one.

(3) **PUBLIC COMMENT PERIOD.**—The commission shall solicit, accept, and consider comments from the public with respect to its duties, activities, and procedures at any time during the period—

(A) which begins on January 1 of the year ending in the numeral one; and

(B) which ends 7 days before the date of the meeting at which the commission shall vote on approving the final redistricting plan for enactment into law under subsection (c)(2).

(4) **MEETINGS AND HEARINGS IN VARIOUS GEOGRAPHIC LOCATIONS.**—To the greatest extent practicable, the commission shall hold its meetings and hearings in various geographic regions and locations throughout the State.

(5) **MULTIPLE LANGUAGE REQUIREMENTS FOR ALL NOTICES.**—The commission shall make each notice which is required to be posted and published under this section available in any language in which the State (or any jurisdiction in the State) is required to provide election materials under section 203 of the Voting Rights Act of 1965.

(b) **DEVELOPMENT AND PUBLICATION OF PRELIMINARY REDISTRICTING PLAN.**—

(1) **IN GENERAL.**—Prior to developing and publishing a final redistricting plan under subsection (c), the independent redistricting commission of a State shall develop and publish a preliminary redistricting plan.

(2) **MINIMUM PUBLIC HEARINGS AND OPPORTUNITY FOR COMMENT PRIOR TO DEVELOPMENT.**—

(A) **3 HEARINGS REQUIRED.**—Prior to developing a preliminary redistricting plan under this subsection, the commission shall hold not fewer than 3 public hearings at which members of the public may provide input and comments regarding the potential contents of redistricting plans for the State and the process by which the commission will develop the preliminary plan under this subsection.

(B) **MINIMUM PERIOD FOR NOTICE PRIOR TO HEARINGS.**—Not fewer than 14 days prior to the date of each hearing held under this paragraph, the commission shall post notices of the hearing in on the website maintained under subsection (a)(2), and shall provide for the publication of such notices in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.

(C) **SUBMISSION OF PLANS AND MAPS BY MEMBERS OF THE PUBLIC.**—Any member of the public may submit maps or portions of maps for consideration by the commission. As provided under subsection (a)(2)(A), any such map shall be made publicly available on the commission's website and open to comment.

(3) **PUBLICATION OF PRELIMINARY PLAN.**—

(A) **IN GENERAL.**—The commission shall post the preliminary redistricting plan developed under this subsection, together with a report that includes the commission's responses to any public comments received under subsection (a)(3), on the website maintained under subsection (a)(2), and shall provide for the publication of each such plan in newspapers of general circulation throughout the State.

(B) **MINIMUM PERIOD FOR NOTICE PRIOR TO PUBLICATION.**—Not fewer than 14 days prior to the date on which the commission posts and publishes the preliminary plan under this paragraph, the commission shall notify the public through the website maintained under subsection (a)(2), as well as through publication of

notice in newspapers of general circulation throughout the State, of the pending publication of the plan.

(4) **MINIMUM POST-PUBLICATION PERIOD FOR PUBLIC COMMENT.**—The commission shall accept and consider comments from the public (including through the website maintained under subsection (a)(2)) with respect to the preliminary redistricting plan published under paragraph (3), including proposed revisions to maps, for not fewer than 30 days after the date on which the plan is published.

(5) **POST-PUBLICATION HEARINGS.**—

(A) **3 HEARINGS REQUIRED.**—After posting and publishing the preliminary redistricting plan under paragraph (3), the commission shall hold not fewer than 3 public hearings in different geographic areas of the State at which members of the public may provide input and comments regarding the preliminary plan.

(B) **MINIMUM PERIOD FOR NOTICE PRIOR TO HEARINGS.**—Not fewer than 14 days prior to the date of each hearing held under this paragraph, the commission shall post notices of the hearing in on the website maintained under subsection (a)(2), and shall provide for the publication of such notices in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.

(6) **PERMITTING MULTIPLE PRELIMINARY PLANS.**—At the option of the commission, after developing and publishing the preliminary redistricting plan under this subsection, the commission may develop and publish subsequent preliminary redistricting plans, so long as the process for the development and publication of each such subsequent plan meets the requirements set forth in this subsection for the development and publication of the first preliminary redistricting plan.

(c) **PROCESS FOR ENACTMENT OF FINAL REDISTRICTING PLAN.**—

(1) **IN GENERAL.**—After taking into consideration comments from the public on any preliminary redistricting plan developed and published under subsection (b), the independent redistricting commission of a State shall develop and publish a final redistricting plan for the State.

(2) **MEETING; FINAL VOTE.**—Not later than the deadline specified in subsection (e), the commission shall hold a public hearing at which the members of the commission shall vote on approving the final plan for enactment into law.

(3) **PUBLICATION OF PLAN AND ACCOMPANYING MATERIALS.**—Not fewer than 14 days before the date of the meeting under paragraph (2), the commission shall provide the following information to the public through the website maintained under subsection (a)(2), as well as through newspapers of general circulation throughout the State:

(A) The final redistricting plan, including all relevant maps.

(B) A report by the commission to accompany the plan which provides the background for the plan and the commission's reasons for selecting the plan as the final redistricting plan, including responses to the public comments received on any preliminary redistricting plan developed and published under subsection (b).

(C) Any dissenting or additional views with respect to the plan of individual members of the commission.

(4) **ENACTMENT.**—Subject to paragraph (5), the final redistricting plan developed and published under this subsection shall be deemed to be enacted into law upon the expiration of the 45-day period which begins on the date on which—

(A) such final plan is approved by a majority of the whole membership of the commission; and

(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2412(b)(1) approves such final plan.

(5) **REVIEW BY DEPARTMENT OF JUSTICE.**—

(A) **REQUIRING SUBMISSION OF PLAN FOR REVIEW.**—The final redistricting plan shall not be

deemed to be enacted into law unless the State submits the plan to the Department of Justice for an administrative review to determine if the plan is in compliance with the criteria described in subparagraphs (B) and (C) of section 2413(a)(1).

(B) **TERMINATION OF REVIEW.**—The Department of Justice shall terminate any administrative review under subparagraph (A) if, during the 45-day period which begins on the date the plan is enacted into law, an action is filed in a United States district court alleging that the plan is not in compliance with the criteria described in subparagraphs (B) and (C) of section 2413(a)(1).

(d) **WRITTEN EVALUATION OF PLAN AGAINST EXTERNAL METRICS.**—The independent redistricting commission shall include with each redistricting plan developed and published under this section a written evaluation that measures each such plan against external metrics which cover the criteria set forth in section 2403(a), including the impact of the plan on the ability of communities of color to elect candidates of choice, measures of partisan fairness using multiple accepted methodologies, and the degree to which the plan preserves or divides communities of interest.

(e) **TIMING.**—The independent redistricting commission of a State may begin its work on the redistricting plan of the State upon receipt of relevant population information from the Bureau of the Census, and shall approve a final redistricting plan for the State in each year ending in the numeral one not later than 8 months after the date on which the State receives the State apportionment notice or October 1, whichever occurs later.

SEC. 2414. ESTABLISHMENT OF RELATED ENTITIES.

(a) **ESTABLISHMENT OR DESIGNATION OF NON-PARTISAN AGENCY OF STATE LEGISLATURE.**—

(1) **IN GENERAL.**—Each State shall establish a nonpartisan agency in the legislative branch of the State government to appoint the members of the independent redistricting commission for the State in accordance with section 2411.

(2) **NONPARTISANSHIP DESCRIBED.**—For purposes of this subsection, an agency shall be considered to be nonpartisan if under law the agency—

(A) is required to provide services on a nonpartisan basis;

(B) is required to maintain impartiality; and

(C) is prohibited from advocating for the adoption or rejection of any legislative proposal.

(3) **TRAINING OF MEMBERS APPOINTED TO COMMISSION.**—Not later than January 15 of a year ending in the numeral one, the nonpartisan agency established or designated under this subsection shall provide the members of the independent redistricting commission with initial training on their obligations as members of the commission, including obligations under the Voting Rights Act of 1965 and other applicable laws.

(4) **REGULATIONS.**—The nonpartisan agency established or designated under this subsection shall adopt and publish regulations, after notice and opportunity for comment, establishing the procedures that the agency will follow in fulfilling its duties under this subtitle, including the procedures to be used in vetting the qualifications and political affiliation of applicants and in creating the selection pools, the randomized process to be used in selecting the initial members of the independent redistricting commission, and the rules that the agency will apply to ensure that the agency carries out its duties under this subtitle in a maximally transparent, publicly accessible, and impartial manner.

(5) **DESIGNATION OF EXISTING AGENCY.**—At its option, a State may designate an existing agency in the legislative branch of its government to appoint the members of the independent redistricting commission plan for the State under this subtitle, so long as the agency meets the require-

ments for nonpartisanship under this subsection.

(6) **TERMINATION OF AGENCY SPECIFICALLY ESTABLISHED FOR REDISTRICTING.**—If a State does not designate an existing agency under paragraph (5) but instead establishes a new agency to serve as the nonpartisan agency under this section, the new agency shall terminate upon the enactment into law of the redistricting plan for the State.

(7) **PRESERVATION OF RECORDS.**—The State shall ensure that the records of the nonpartisan agency are retained in the appropriate State archive in such manner as may be necessary to enable the State to respond to any civil action brought with respect to congressional redistricting in the State.

(8) **DEADLINE.**—The State shall meet the requirements of this subsection not later than each October 15 of a year ending in the numeral nine.

(b) **ESTABLISHMENT OF SELECT COMMITTEE ON REDISTRICTING.**—

(1) **IN GENERAL.**—Each State shall appoint a Select Committee on Redistricting to approve or disapprove a selection pool developed by the independent redistricting commission for the State under section 2412.

(2) **APPOINTMENT.**—The Select Committee on Redistricting for a State under this subsection shall consist of the following members:

(A) One member of the upper house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the upper house.

(B) One member of the upper house of the State legislature, who shall be appointed by the leader of the party with the second greatest number of seats in the upper house.

(C) One member of the lower house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the lower house.

(D) One member of the lower house of the State legislature, who shall be appointed by the leader of the party with the second greatest number of seats in the lower house.

(3) **SPECIAL RULE FOR STATES WITH UNICAMERAL LEGISLATURE.**—In the case of a State with a unicameral legislature, the Select Committee on Redistricting for the State under this subsection shall consist of the following members:

(A) Two members of the State legislature appointed by the chair of the political party of the State whose candidate received the highest percentage of votes in the most recent statewide election for Federal office held in the State.

(B) Two members of the State legislature appointed by the chair of the political party whose candidate received the second highest percentage of votes in the most recent statewide election for Federal office held in the State.

(4) **DEADLINE.**—The State shall meet the requirements of this subsection not later than each January 15 of a year ending in the numeral zero.

(5) **RULE OF CONSTRUCTION.**—Nothing in this subsection may be construed to prohibit the leader of any political party in a legislature from appointment to the Select Committee on Redistricting.

SEC. 2415. REPORT ON DIVERSITY OF MEMBERSHIPS OF INDEPENDENT REDISTRICTING COMMISSIONS.

Not later than May 15 of a year ending in the numeral one, the Comptroller General of the United States shall submit to Congress a report on the extent to which the memberships of independent redistricting commissions for States established under this part with respect to the immediately preceding year ending in the numeral zero meet the diversity requirements as provided for in sections 2411(a)(2)(B) and 2412(b)(2).

**PART 3—ROLE OF COURTS IN
DEVELOPMENT OF REDISTRICTING PLANS
SEC. 2421. ENACTMENT OF PLAN DEVELOPED BY
3-JUDGE COURT.**

(a) **DEVELOPMENT OF PLAN.**—If any of the triggering events described in subsection (f) occur with respect to a State—

(1) not later than December 15 of the year in which the triggering event occurs, the United States district court for the applicable venue, acting through a 3-judge Court convened pursuant to section 2284 of title 28, United States Code, shall develop and publish the congressional redistricting plan for the State; and

(2) the final plan developed and published by the Court under this section shall be deemed to be enacted on the date on which the Court publishes the final plan, as described in subsection (d).

(b) **APPLICABLE VENUE DESCRIBED.**—For purposes of this section, the “applicable venue” with respect to a State is the District of Columbia or the judicial district in which the capital of the State is located, as selected by the first party to file with the court sufficient evidence of the occurrence of a triggering event described in subsection (f).

(c) **PROCEDURES FOR DEVELOPMENT OF PLAN.**—

(1) **CRITERIA.**—In developing a redistricting plan for a State under this section, the Court shall adhere to the same terms and conditions that applied (or that would have applied, as the case may be) to the development of a plan by the independent redistricting commission of the State under section 2403.

(2) **ACCESS TO INFORMATION AND RECORDS OF COMMISSION.**—The Court shall have access to any information, data, software, or other records and material that was used (or that would have been used, as the case may be) by the independent redistricting commission of the State in carrying out its duties under this subtitle.

(3) **HEARING; PUBLIC PARTICIPATION.**—In developing a redistricting plan for a State, the Court shall—

(A) hold one or more evidentiary hearings at which interested members of the public may appear and be heard and present testimony, including expert testimony, in accordance with the rules of the Court; and

(B) consider other submissions and comments by the public, including proposals for redistricting plans to cover the entire State or any portion of the State.

(4) **USE OF SPECIAL MASTER.**—To assist in the development and publication of a redistricting plan for a State under this section, the Court may appoint a special master to make recommendations to the Court on possible plans for the State.

(d) **PUBLICATION OF PLAN.**—

(1) **PUBLIC AVAILABILITY OF INITIAL PLAN.**—Upon completing the development of one or more initial redistricting plans, the Court shall make the plans available to the public at no cost, and shall also make available the underlying data used by the Court to develop the plans and a written evaluation of the plans against external metrics (as described in section 2413(d)).

(2) **PUBLICATION OF FINAL PLAN.**—At any time after the expiration of the 14-day period which begins on the date the Court makes the plans available to the public under paragraph (1), and taking into consideration any submissions and comments by the public which are received during such period, the Court shall develop and publish the final redistricting plan for the State.

(e) **USE OF INTERIM PLAN.**—In the event that the Court is not able to develop and publish a final redistricting plan for the State with sufficient time for an upcoming election to proceed, the Court may develop and publish an interim redistricting plan which shall serve as the redistricting plan for the State until the Court develops and publishes a final plan in accordance

with this section. Nothing in this subsection may be construed to limit or otherwise affect the authority or discretion of the Court to develop and publish the final redistricting plan, including but not limited to the discretion to make any changes the Court deems necessary to an interim redistricting plan.

(f) **TRIGGERING EVENTS DESCRIBED.**—The “triggering events” described in this subsection are as follows:

(1) The failure of the State to establish or designate a nonpartisan agency of the State legislature under section 2414(a) prior to the expiration of the deadline set forth in section 2414(a)(5).

(2) The failure of the State to appoint a Select Committee on Redistricting under section 2414(b) prior to the expiration of the deadline set forth in section 2414(b)(4).

(3) The failure of the Select Committee on Redistricting to approve any selection pool under section 2412 prior to the expiration of the deadline set forth for the approval of the second replacement selection pool in section 2412(d)(2).

(4) The failure of the independent redistricting commission of the State to approve a final redistricting plan for the State prior to the expiration of the deadline set forth in section 2413(e).

SEC. 2422. SPECIAL RULE FOR REDISTRICTING CONDUCTED UNDER ORDER OF FEDERAL COURT.

If a Federal court requires a State to conduct redistricting subsequent to an apportionment of Representatives in the State in order to comply with the Constitution or to enforce the Voting Rights Act of 1965, section 2413 shall apply with respect to the redistricting, except that the court may revise any of the deadlines set forth in such section if the court determines that a revision is appropriate in order to provide for a timely enactment of a new redistricting plan for the State.

**PART 4—ADMINISTRATIVE AND
MISCELLANEOUS PROVISIONS**

SEC. 2431. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.

(a) **AUTHORIZATION OF PAYMENTS.**—Subject to subsection (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropriations provided pursuant to subsection (e), make a payment to the State in an amount equal to the product of—

(1) the number of Representatives to which the State is entitled, as provided under the notice; and

(2) \$150,000.

(b) **USE OF FUNDS.**—A State shall use the payment made under this section to establish and operate the State’s independent redistricting commission, to implement the State redistricting plan, and to otherwise carry out congressional redistricting in the State.

(c) **NO PAYMENT TO STATES WITH SINGLE MEMBER.**—The Election Assistance Commission shall not make a payment under this section to any State which is not entitled to more than one Representative under its State apportionment notice.

(d) **REQUIRING SUBMISSION OF SELECTION POOL AS CONDITION OF PAYMENT.**—

(1) **REQUIREMENT.**—Except as provided in paragraph (2) and paragraph (3), the Election Assistance Commission may not make a payment to a State under this section until the State certifies to the Commission that the nonpartisan agency established or designated by a State under section 2414(a) has, in accordance with section 2412(b)(1), submitted a selection pool to the Select Committee on Redistricting for the State established under section 2414(b).

(2) **EXCEPTION FOR STATES WITH EXISTING COMMISSIONS.**—In the case of a State which, pursuant to section 2401(c), is exempt from the requirements of section 2401(a), the Commission may not make a payment to the State under this

section until the State certifies to the Commission that its redistricting commission meets the requirements of section 2401(c).

(3) **EXCEPTION FOR STATE OF IOWA.**—In the case of the State of Iowa, the Commission may not make a payment to the State under this section until the State certifies to the Commission that it will carry out congressional redistricting pursuant to the State’s apportionment notice in accordance with a plan developed by the Iowa Legislative Services Agency with the assistance of a Temporary Redistricting Advisory Commission, as provided under the law described in section 2401(d).

(e) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated such sums as may be necessary for payments under this section.

SEC. 2432. CIVIL ENFORCEMENT.

(a) **CIVIL ENFORCEMENT.**—

(1) **ACTIONS BY ATTORNEY GENERAL.**—The Attorney General may bring a civil action in an appropriate district court for such relief as may be appropriate to carry out this subtitle.

(2) **AVAILABILITY OF PRIVATE RIGHT OF ACTION.**—Any citizen of a State who is aggrieved by the failure of the State to meet the requirements of this subtitle may bring a civil action in the United States district court for the applicable venue for such relief as may be appropriate to remedy the failure. For purposes of this section, the “applicable venue” is the District of Columbia or the judicial district in which the capital of the State is located, as selected by the person who brings the civil action.

(b) **EXPEDITED CONSIDERATION.**—In any action brought forth under this section, the following rules shall apply:

(1) The action shall be filed in the district court of the United States for the District of Columbia or for the judicial district in which the capital of the State is located, as selected by the person bringing the action.

(2) The action shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.

(3) The 3-judge court shall consolidate actions brought for relief under subsection (b)(1) with respect to the same State redistricting plan.

(4) A copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate.

(5) A final decision in the action shall be reviewable only by appeal directly to the Supreme Court of the United States. Such appeal shall be taken by the filing of a notice of appeal within 10 days, and the filing of a jurisdictional statement within 30 days, of the entry of the final decision.

(6) It shall be the duty of the district court and the Supreme Court of the United States to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

(c) **REMEDIES.**—

(1) **ADOPTION OF REPLACEMENT PLAN.**—

(A) **IN GENERAL.**—If the district court in an action under this section finds that the congressional redistricting plan of a State violates, in whole or in part, the requirements of this subtitle—

(i) the Court shall adopt a replacement congressional redistricting plan for the State in accordance with the process set forth in section 2421; or

(ii) if circumstances warrant and no delay to an upcoming regularly scheduled election for the House of Representatives in the State would result, the district court may allow a State to develop and propose a remedial congressional redistricting plan for consideration by the court, and such remedial plan may be developed by the State by adopting such appropriate changes to the State’s enacted plan as may be ordered by the court.

(B) **SPECIAL RULE IN CASE FINAL ADJUDICATION NOT EXPECTED WITHIN 3 MONTHS OF ELECTION.**—

If final adjudication of an action under this section is not reasonably expected to be completed at least three months prior to the next regularly scheduled election for the House of Representatives in the State, the district court shall, as the balance of equities warrant,—

(i) order development, adoption, and use of an interim congressional redistricting plan in accordance with section 2421(e) to address any claims under this title for which a party seeking relief has demonstrated a substantial likelihood of success; or

(ii) order adjustments to the timing of primary elections for the House of Representatives, as needed, to allow sufficient opportunity for adjudication of the matter and adoption of a remedial or replacement plan for use in the next regularly scheduled general elections for the House of Representatives.

(2) **NO INJUNCTIVE RELIEF PERMITTED.**—Any remedial or replacement congressional redistricting plan ordered under this subsection shall not be subject to temporary or preliminary injunctive relief from any court unless the record establishes that a writ of mandamus is warranted.

(3) **NO STAY PENDING APPEAL.**—Notwithstanding the appeal of an order finding that a congressional redistricting plan of a State violates, in whole or in part, the requirements of this subtitle, no stay shall issue which shall bar the development or adoption of a replacement or remedial plan under this subsection, as may be directed by the district court, pending such appeal.

(d) **ATTORNEY'S FEES.**—In a civil action under this section, the court may allow the prevailing party (other than the United States) reasonable attorney fees, including litigation expenses, and costs.

(e) **RELATION TO OTHER LAWS.**—

(1) **RIGHTS AND REMEDIES ADDITIONAL TO OTHER RIGHTS AND REMEDIES.**—The rights and remedies established by this section are in addition to all other rights and remedies provided by law, and neither the rights and remedies established by this section nor any other provision of this subtitle shall supersede, restrict, or limit the application of the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) **VOTING RIGHTS ACT OF 1965.**—Nothing in this subtitle authorizes or requires conduct that is prohibited by the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(f) **LEGISLATIVE PRIVILEGE.**—No person, legislature, or State may claim legislative privilege under either State or Federal law in a civil action brought under this section or in any other legal challenge, under either State or Federal law, to a redistricting plan enacted under this subtitle.

SEC. 2433. STATE APPORTIONMENT NOTICE DEFINED.

In this subtitle, the “State apportionment notice” means, with respect to a State, the notice sent to the State from the Clerk of the House of Representatives under section 22(b) of the Act entitled “An Act to provide for the fifteenth and subsequent decennial censuses and to provide for an apportionment of Representatives in Congress”, approved June 18, 1929 (2 U.S.C. 2a), of the number of Representatives to which the State is entitled.

SEC. 2434. NO EFFECT ON ELECTIONS FOR STATE AND LOCAL OFFICE.

Nothing in this subtitle or in any amendment made by this subtitle may be construed to affect the manner in which a State carries out elections for State or local office, including the process by which a State establishes the districts used in such elections.

SEC. 2435. EFFECTIVE DATE.

This subtitle and the amendments made by this subtitle shall apply with respect to redistricting carried out pursuant to the decennial census conducted during 2030 or any succeeding decennial census.

PART 5—REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

Subpart A—Application of Certain Requirements for Redistricting Carried Out Pursuant to 2020 Census

SEC. 2441. APPLICATION OF CERTAIN REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS.

Notwithstanding section 2435, parts 1, 3, and 4 of this subtitle and the amendments made by such parts shall apply with respect to congressional redistricting carried out pursuant to the decennial census conducted during 2020 in the same manner as such parts and the amendments made by such parts apply with respect to redistricting carried out pursuant to the decennial census conducted during 2030, except as follows:

(1) Except as provided in subsection (c) and subsection (d) of section 2401, the redistricting shall be conducted in accordance with—

(A) the redistricting plan developed and enacted into law by the independent redistricting commission established in the State in accordance with subpart B; or

(B) if a plan developed by such commission is not enacted into law, the redistricting plan developed and enacted into law by a 3-judge court in accordance with section 2421.

(2) If any of the triggering events described in section 2442 occur with respect to the State, the United States district court for the applicable venue shall develop and publish the redistricting plan for the State, in accordance with section 2421, not later than December 15, 2021.

(3) For purposes of section 2431(d)(1), the Election Assistance Commission may not make a payment to a State under such section until the State certifies to the Commission that the nonpartisan agency established or designated by a State under section 2454(a) has, in accordance with section 2452(b)(1), submitted a selection pool to the Select Committee on Redistricting for the State established under section 2454(b).

SEC. 2442. TRIGGERING EVENTS.

For purposes of the redistricting carried out pursuant to the decennial census conducted during 2020, the triggering events described in this section are as follows:

(1) The failure of the State to establish or designate a nonpartisan agency under section 2454(a) prior to the expiration of the deadline under section 2454(a)(6).

(2) The failure of the State to appoint a Select Committee on Redistricting under section 2454(b) prior to the expiration of the deadline under section 2454(b)(4).

(3) The failure of the Select Committee on Redistricting to approve a selection pool under section 2452(b) prior to the expiration of the deadline under section 2452(b)(7).

(4) The failure of the independent redistricting commission of the State to approve a final redistricting plan for the State under section 2453 prior to the expiration of the deadline under section 2453(e).

Subpart B—Independent Redistricting Commissions for Redistricting Carried Out Pursuant to 2020 Census

SEC. 2451. USE OF INDEPENDENT REDISTRICTING COMMISSIONS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS.

(a) **APPOINTMENT OF MEMBERS.**—

(1) **IN GENERAL.**—The nonpartisan agency established or designated by a State under section 2454(a) shall establish an independent redistricting commission under this part for the State, which shall consist of 15 members appointed by the agency as follows:

(A) Not later than August 5, 2021, the agency shall, at a public meeting held not earlier than 15 days after notice of the meeting has been given to the public, first appoint 6 members as follows:

(i) The agency shall appoint 2 members on a random basis from the majority category of the

approved selection pool (as described in section 2452(b)(1)(A)).

(ii) The agency shall appoint 2 members on a random basis from the minority category of the approved selection pool (as described in section 2452(b)(1)(B)).

(iii) The agency shall appoint 2 members on a random basis from the independent category of the approved selection pool (as described in section 2452(b)(1)(C)).

(B) Not later than August 15, 2021, the members appointed by the agency under subparagraph (A) shall, at a public meeting held not earlier than 15 days after notice of the meeting has been given to the public, then appoint 9 members as follows:

(i) The members shall appoint 3 members from the majority category of the approved selection pool (as described in section 2452(b)(1)(A)).

(ii) The members shall appoint 3 members from the minority category of the approved selection pool (as described in section 2452(b)(1)(B)).

(iii) The members shall appoint 3 members from the independent category of the approved selection pool (as described in section 2452(b)(1)(C)).

(2) **RULES FOR APPOINTMENT OF MEMBERS APPOINTED BY FIRST MEMBERS.**—

(A) **AFFIRMATIVE VOTE OF AT LEAST 4 MEMBERS.**—The appointment of any of the 9 members of the independent redistricting commission who are appointed by the first members of the commission pursuant to subparagraph (B) of paragraph (1) shall require the affirmative vote of at least 4 of the members appointed by the nonpartisan agency under subparagraph (A) of paragraph (1), including at least one member from each of the categories referred to in such subparagraph.

(B) **ENSURING DIVERSITY.**—In appointing the 9 members pursuant to subparagraph (B) of paragraph (1), the first members of the independent redistricting commission shall ensure that the membership is representative of the demographic groups (including racial, ethnic, economic, and gender) and geographic regions of the State, and provides racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 with a meaningful opportunity to participate in the development of the State's redistricting plan.

(3) **REMOVAL.**—A member of the independent redistricting commission may be removed by a majority vote of the remaining members of the commission if it is shown by a preponderance of the evidence that the member is not eligible to serve on the commission under section 2452(a).

(b) **PROCEDURES FOR CONDUCTING COMMISSION BUSINESS.**—

(1) **REQUIRING MAJORITY APPROVAL FOR ACTIONS.**—The independent redistricting commission of a State under this part may not publish and disseminate any draft or final redistricting plan, or take any other action, without the approval of at least—

(A) a majority of the whole membership of the commission; and

(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2452(b)(1).

(2) **QUORUM.**—A majority of the members of the commission shall constitute a quorum.

(c) **STAFF; CONTRACTORS.**—

(1) **STAFF.**—Under a public application process in which all application materials are available for public inspection, the independent redistricting commission of a State under this part shall appoint and set the pay of technical experts, legal counsel, consultants, and such other staff as it considers appropriate, subject to State law.

(2) **CONTRACTORS.**—The independent redistricting commission of a State may enter into such contracts with vendors as it considers appropriate, subject to State law, except that any such contract shall be valid only if approved by the vote of a majority of the members of the

commission, including at least one member appointed from each of the categories of the approved selection pool described in section 2452(b)(1).

(3) **GOAL OF IMPARTIALITY.**—The commission shall take such steps as it considers appropriate to ensure that any staff appointed under this subsection, and any vendor with whom the commission enters into a contract under this subsection, will work in an impartial manner.

(d) **PRESERVATION OF RECORDS.**—The State shall ensure that the records of the independent redistricting commission are retained in the appropriate State archive in such manner as may be necessary to enable the State to respond to any civil action brought with respect to congressional redistricting in the State.

SEC. 2452. ESTABLISHMENT OF SELECTION POOL OF INDIVIDUALS ELIGIBLE TO SERVE AS MEMBERS OF COMMISSION.

(a) **CRITERIA FOR ELIGIBILITY.**—

(1) **IN GENERAL.**—An individual is eligible to serve as a member of an independent redistricting commission under this part if the individual meets each of the following criteria:

(A) As of the date of appointment, the individual is registered to vote in elections for Federal office held in the State.

(B) During the 3-year period ending on the date of the individual's appointment, the individual has been continuously registered to vote with the same political party, or has not been registered to vote with any political party.

(C) The individual submits to the nonpartisan agency established or designated by a State under section 2453, at such time and in such form as the agency may require, an application for inclusion in the selection pool under this section, and includes with the application a written statement, with an attestation under penalty of perjury, containing the following information and assurances:

(i) The full current name and any former names of, and the contact information for, the individual, including an electronic mail address, the address of the individual's residence, mailing address, and telephone numbers.

(ii) The individual's race, ethnicity, gender, age, date of birth, and household income for the most recent taxable year.

(iii) The political party with which the individual is affiliated, if any.

(iv) The reason or reasons the individual desires to serve on the independent redistricting commission, the individual's qualifications, and information relevant to the ability of the individual to be fair and impartial, including, but not limited to—

(I) any involvement with, or financial support of, professional, social, political, religious, or community organizations or causes;

(II) the individual's employment and educational history.

(v) An assurance that the individual shall commit to carrying out the individual's duties under this subtitle in an honest, independent, and impartial fashion, and to upholding public confidence in the integrity of the redistricting process.

(vi) An assurance that, during such covered period as the State may establish with respect to any of the subparagraphs of paragraph (2), the individual has not taken and will not take any action which would disqualify the individual from serving as a member of the commission under such paragraph.

(2) **DISQUALIFICATIONS.**—An individual is not eligible to serve as a member of the commission if any of the following applies with respect to such covered period as the State may establish:

(A) The individual or an immediate family member of the individual holds public office or is a candidate for election for public office.

(B) The individual or an immediate family member of the individual serves as an officer of a political party or as an officer, employee, or paid consultant of a campaign committee of a

candidate for public office or of any political action committee (as determined in accordance with the law of the State).

(C) The individual or an immediate family member of the individual holds a position as a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) or an equivalent State or local law.

(D) The individual or an immediate family member of the individual is an employee of an elected public official, a contractor with the government of the State, or a donor to the campaign of any candidate for public office or to any political action committee (other than a donor who, during any of such covered periods, gives an aggregate amount of \$1,000 or less to the campaigns of all candidates for all public offices and to all political action committees).

(E) The individual paid a civil money penalty or criminal fine, or was sentenced to a term of imprisonment, for violating any provision of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.).

(F) The individual or an immediate family member of the individual is an agent of a foreign principal under the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 611 et seq.).

(3) **IMMEDIATE FAMILY MEMBER DEFINED.**—In this subsection, the term "immediate family member" means, with respect to an individual, a father, stepfather, mother, stepmother, son, stepson, daughter, stepdaughter, brother, stepbrother, sister, stepsister, husband, wife, father-in-law, or mother-in-law.

(b) **DEVELOPMENT AND SUBMISSION OF SELECTION POOL.**—

(1) **IN GENERAL.**—Not later than July 15, 2021, the nonpartisan agency established or designated by a State under section 2454(a) shall develop and submit to the Select Committee on Redistricting for the State established under section 2454(b) a selection pool of 36 individuals who are eligible to serve as members of the independent redistricting commission of the State under this part, consisting of individuals in the following categories:

(A) A majority category, consisting of 12 individuals who are affiliated with the political party whose candidate received the most votes in the most recent Statewide election for Federal office held in the State.

(B) A minority category, consisting of 12 individuals who are affiliated with the political party whose candidate received the second most votes in the most recent Statewide election for Federal office held in the State.

(C) An independent category, consisting of 12 individuals who are not affiliated with either of the political parties described in subparagraph (A) or subparagraph (B).

(2) **FACTORS TAKEN INTO ACCOUNT IN DEVELOPING POOL.**—In selecting individuals for the selection pool under this subsection, the nonpartisan agency shall—

(A) ensure that the pool is representative of the demographic groups (including racial, ethnic, economic, and gender) and geographic regions of the State, and includes applicants who would allow racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 a meaningful opportunity to participate in the development of the State's redistricting plan; and

(B) take into consideration the analytical skills of the individuals selected in relevant fields (including mapping, data management, law, community outreach, demography, and the geography of the State) and their ability to work on an impartial basis.

(3) **DETERMINATION OF POLITICAL PARTY AFFILIATION OF INDIVIDUALS IN SELECTION POOL.**—For purposes of this section, an individual shall be considered to be affiliated with a political party only if the nonpartisan agency is able to verify (to the greatest extent possible) the information the individual provides in the application submitted under subsection (a)(1)(C), in-

cluding by considering additional information provided by other persons with knowledge of the individual's history of political activity.

(4) **ENCOURAGING RESIDENTS TO APPLY FOR INCLUSION IN POOL.**—The nonpartisan agency shall take such steps as may be necessary to ensure that residents of the State across various geographic regions and demographic groups are aware of the opportunity to serve on the independent redistricting commission, including publicizing the role of the panel and using newspapers, broadcast media, and online sources, including ethnic media, to encourage individuals to apply for inclusion in the selection pool developed under this subsection.

(5) **REPORT ON ESTABLISHMENT OF SELECTION POOL.**—At the time the nonpartisan agency submits the selection pool to the Select Committee on Redistricting under paragraph (1), it shall publish a report describing the process by which the pool was developed, and shall include in the report a description of how the individuals in the pool meet the eligibility criteria of subsection (a) and of how the pool reflects the factors the agency is required to take into consideration under paragraph (2).

(6) **PUBLIC COMMENT ON SELECTION POOL.**—During the 14-day period which begins on the date the nonpartisan agency publishes the report under paragraph (5), the agency shall accept comments from the public on the individuals included in the selection pool. The agency shall transmit all such comments to the Select Committee on Redistricting immediately upon the expiration of such period.

(7) **ACTION BY SELECT COMMITTEE.**—

(A) **IN GENERAL.**—Not later than August 1, 2021, the Select Committee on Redistricting shall—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2451(a)(1); or

(ii) reject the pool, in which case the redistricting plan for the State shall be developed and enacted in accordance with part 3.

(B) **INACTION DEEMED REJECTION.**—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

SEC. 2453. CRITERIA FOR REDISTRICTING PLAN; PUBLIC NOTICE AND INPUT.

(a) **PUBLIC NOTICE AND INPUT.**—

(1) **USE OF OPEN AND TRANSPARENT PROCESS.**—The independent redistricting commission of a State under this part shall hold each of its meetings in public, shall solicit and take into consideration comments from the public, including proposed maps, throughout the process of developing the redistricting plan for the State, and shall carry out its duties in an open and transparent manner which provides for the widest public dissemination reasonably possible of its proposed and final redistricting plans.

(2) **PUBLIC COMMENT PERIOD.**—The commission shall solicit, accept, and consider comments from the public with respect to its duties, activities, and procedures at any time until 7 days before the date of the meeting at which the commission shall vote on approving the final redistricting plan for enactment into law under subsection (c)(2).

(3) **MEETINGS AND HEARINGS IN VARIOUS GEOGRAPHIC LOCATIONS.**—To the greatest extent practicable, the commission shall hold its meetings and hearings in various geographic regions and locations throughout the State.

(4) **MULTIPLE LANGUAGE REQUIREMENTS FOR ALL NOTICES.**—The commission shall make each notice which is required to be published under this section available in any language in which the State (or any jurisdiction in the State) is required to provide election materials under section 203 of the Voting Rights Act of 1965.

(b) **DEVELOPMENT AND PUBLICATION OF PRELIMINARY REDISTRICTING PLAN.**—

(1) **IN GENERAL.**—Prior to developing and publishing a final redistricting plan under subsection (c), the independent redistricting commission of a State under this part shall develop and publish a preliminary redistricting plan.

(2) **MINIMUM PUBLIC HEARINGS AND OPPORTUNITY FOR COMMENT PRIOR TO DEVELOPMENT.**—

(A) **2 HEARINGS REQUIRED.**—Prior to developing a preliminary redistricting plan under this subsection, the commission shall hold not fewer than 2 public hearings at which members of the public may provide input and comments regarding the potential contents of redistricting plans for the State and the process by which the commission will develop the preliminary plan under this subsection.

(B) **NOTICE PRIOR TO HEARINGS.**—The commission shall provide for the publication of notices of each hearing held under this paragraph, including in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.

(C) **SUBMISSION OF PLANS AND MAPS BY MEMBERS OF THE PUBLIC.**—Any member of the public may submit maps or portions of maps for consideration by the commission.

(3) **PUBLICATION OF PRELIMINARY PLAN.**—The commission shall provide for the publication of the preliminary redistricting plan developed under this subsection, including in newspapers of general circulation throughout the State, and shall make publicly available a report that includes the commission's responses to any public comments received under this subsection.

(4) **PUBLIC COMMENT AFTER PUBLICATION.**—The commission shall accept and consider comments from the public with respect to the preliminary redistricting plan published under paragraph (3), including proposed revisions to maps, until 14 days before the date of the meeting under subsection (c)(2) at which the members of the commission shall vote on approving the final redistricting plan for enactment into law.

(5) **POST-PUBLICATION HEARINGS.**—

(A) **2 HEARINGS REQUIRED.**—After publishing the preliminary redistricting plan under paragraph (3), and not later than 14 days before the date of the meeting under subsection (c)(2) at which the members of the commission shall vote on approving the final redistricting plan for enactment into law, the commission shall hold not fewer than 2 public hearings in different geographic areas of the State at which members of the public may provide input and comments regarding the preliminary plan.

(B) **NOTICE PRIOR TO HEARINGS.**—The commission shall provide for the publication of notices of each hearing held under this paragraph, including in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.

(6) **PERMITTING MULTIPLE PRELIMINARY PLANS.**—At the option of the commission, after developing and publishing the preliminary redistricting plan under this subsection, the commission may develop and publish subsequent preliminary redistricting plans, so long as the process for the development and publication of each such subsequent plan meets the requirements set forth in this subsection for the development and publication of the first preliminary redistricting plan.

(c) **PROCESS FOR ENACTMENT OF FINAL REDISTRICTING PLAN.**—

(1) **IN GENERAL.**—After taking into consideration comments from the public on any preliminary redistricting plan developed and published under subsection (b), the independent redistricting commission of a State under this part shall develop and publish a final redistricting plan for the State.

(2) **MEETING; FINAL VOTE.**—Not later than the deadline specified in subsection (e), the commission shall hold a public hearing at which the members of the commission shall vote on approving the final plan for enactment into law.

(3) **PUBLICATION OF PLAN AND ACCOMPANYING MATERIALS.**—Not fewer than 14 days before the date of the meeting under paragraph (2), the commission shall make the following information to the public, including through newspapers of general circulation throughout the State:

(A) The final redistricting plan, including all relevant maps.

(B) A report by the commission to accompany the plan which provides the background for the plan and the commission's reasons for selecting the plan as the final redistricting plan, including responses to the public comments received on any preliminary redistricting plan developed and published under subsection (b).

(C) Any dissenting or additional views with respect to the plan of individual members of the commission.

(4) **ENACTMENT.**—The final redistricting plan developed and published under this subsection shall be deemed to be enacted into law upon the expiration of the 45-day period which begins on the date on which—

(A) such final plan is approved by a majority of the whole membership of the commission; and

(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2452(b)(1) approves such final plan.

(d) **WRITTEN EVALUATION OF PLAN AGAINST EXTERNAL METRICS.**—The independent redistricting commission of a State under this part shall include with each redistricting plan developed and published under this section a written evaluation that measures each such plan against external metrics which cover the criteria set forth section 2403(a), including the impact of the plan on the ability of communities of color to elect candidates of choice, measures of partisan fairness using multiple accepted methodologies, and the degree to which the plan preserves or divides communities of interest.

(e) **DEADLINE.**—The independent redistricting commission of a State under this part shall approve a final redistricting plan for the State not later than November 15, 2021.

SEC. 2454. ESTABLISHMENT OF RELATED ENTITIES.

(a) **ESTABLISHMENT OR DESIGNATION OF NON-PARTISAN AGENCY OF STATE LEGISLATURE.**—

(1) **IN GENERAL.**—Each State shall establish a nonpartisan agency in the legislative branch of the State government to appoint the members of the independent redistricting commission for the State under this part in accordance with section 2451.

(2) **NONPARTISANSHIP DESCRIBED.**—For purposes of this subsection, an agency shall be considered to be nonpartisan if under law the agency—

(A) is required to provide services on a nonpartisan basis;

(B) is required to maintain impartiality; and

(C) is prohibited from advocating for the adoption or rejection of any legislative proposal.

(3) **DESIGNATION OF EXISTING AGENCY.**—At its option, a State may designate an existing agency in the legislative branch of its government to appoint the members of the independent redistricting commission plan for the State under this subtitle, so long as the agency meets the requirements for nonpartisanship under this subsection.

(4) **TERMINATION OF AGENCY SPECIFICALLY ESTABLISHED FOR REDISTRICTING.**—If a State does not designate an existing agency under paragraph (3) but instead establishes a new agency to serve as the nonpartisan agency under this section, the new agency shall terminate upon the enactment into law of the redistricting plan for the State.

(5) **PRESERVATION OF RECORDS.**—The State shall ensure that the records of the nonpartisan agency are retained in the appropriate State archive in such manner as may be necessary to enable the State to respond to any civil action brought with respect to congressional redistricting in the State.

(6) **DEADLINE.**—The State shall meet the requirements of this subsection not later than June 1, 2021.

(b) **ESTABLISHMENT OF SELECT COMMITTEE ON REDISTRICTING.**—

(1) **IN GENERAL.**—Each State shall appoint a Select Committee on Redistricting to approve or disapprove a selection pool developed by the independent redistricting commission for the State under this part under section 2452.

(2) **APPOINTMENT.**—The Select Committee on Redistricting for a State under this subsection shall consist of the following members:

(A) One member of the upper house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the upper house.

(B) One member of the upper house of the State legislature, who shall be appointed by the leader of the party with the second greatest number of seats in the upper house.

(C) One member of the lower house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the lower house.

(D) One member of the lower house of the State legislature, who shall be appointed by the leader of the party with the second greatest number of seats in the lower house.

(3) **SPECIAL RULE FOR STATES WITH UNICAMERAL LEGISLATURE.**—In the case of a State with a unicameral legislature, the Select Committee on Redistricting for the State under this subsection shall consist of the following members:

(A) Two members of the State legislature appointed by the chair of the political party of the State whose candidate received the highest percentage of votes in the most recent Statewide election for Federal office held in the State.

(B) Two members of the State legislature appointed by the chair of the political party whose candidate received the second highest percentage of votes in the most recent Statewide election for Federal office held in the State.

(4) **DEADLINE.**—The State shall meet the requirements of this subsection not later than June 15, 2021.

(5) **RULE OF CONSTRUCTION.**—Nothing in this subsection may be construed to prohibit the leader of any political party in a legislature from appointment to the Select Committee on Redistricting.

SEC. 2455. REPORT ON DIVERSITY OF MEMBERSHIPS OF INDEPENDENT REDISTRICTING COMMISSIONS.

Not later than November 15, 2021, the Comptroller General of the United States shall submit to Congress a report on the extent to which the memberships of independent redistricting commissions for States established under this part with respect to the immediately preceding year ending in the numeral zero meet the diversity requirements as provided for in sections 2451(a)(2)(B) and 2452(b)(2).

Subtitle F—Saving Eligible Voters From Voter Purging

SEC. 2501. SHORT TITLE.

This subtitle may be cited as the “Stop Automatically Voiding Eligible Voters Off Their Enlisted Rolls in States Act” or the “SAVE VOTERS Act”.

SEC. 2502. CONDITIONS FOR REMOVAL OF VOTERS FROM LIST OF REGISTERED VOTERS.

(a) **CONDITIONS DESCRIBED.**—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 8 the following new section:

“SEC. 8A. CONDITIONS FOR REMOVAL OF VOTERS FROM OFFICIAL LIST OF REGISTERED VOTERS.

“(a) **VERIFICATION ON BASIS OF OBJECTIVE AND RELIABLE EVIDENCE OF INELIGIBILITY.**—

“(1) **REQUIRING VERIFICATION.**—Notwithstanding any other provision of this Act, a State may not remove the name of any registrant from the official list of voters eligible to vote in elections for Federal office in the State unless the

State verifies, on the basis of objective and reliable evidence, that the registrant is ineligible to vote in such elections.

“(2) FACTORS NOT CONSIDERED AS OBJECTIVE AND RELIABLE EVIDENCE OF INELIGIBILITY.—For purposes of paragraph (1), the following factors, or any combination thereof, shall not be treated as objective and reliable evidence of a registrant’s ineligibility to vote:

“(A) The failure of the registrant to vote in any election.

“(B) The failure of the registrant to respond to any notice sent under section 8(d), unless the notice has been returned as undeliverable.

“(C) The failure of the registrant to take any other action with respect to voting in any election or with respect to the registrant’s status as a registrant.

“(b) NOTICE AFTER REMOVAL.—

“(1) NOTICE TO INDIVIDUAL REMOVED.—

“(A) IN GENERAL.—Not later than 48 hours after a State removes the name of a registrant from the official list of eligible voters for any reason (other than the death of the registrant), the State shall send notice of the removal to the former registrant, and shall include in the notice the grounds for the removal and information on how the former registrant may contest the removal or be reinstated, including a telephone number for the appropriate election official.

“(B) EXCEPTIONS.—Subparagraph (A) does not apply in the case of a registrant—

“(i) who sends written confirmation to the State that the registrant is no longer eligible to vote in the registrar’s jurisdiction in which the registrant was registered; or

“(ii) who is removed from the official list of eligible voters by reason of the death of the registrant.

“(2) PUBLIC NOTICE.—Not later than 48 hours after conducting any general program to remove the names of ineligible voters from the official list of eligible voters (as described in section 8(a)(4)), the State shall disseminate a public notice through such methods as may be reasonable to reach the general public (including by publishing the notice in a newspaper of wide circulation or posting the notice on the websites of the appropriate election officials) that list maintenance is taking place and that registrants should check their registration status to ensure no errors or mistakes have been made. The State shall ensure that the public notice disseminated under this paragraph is in a format that is reasonably convenient and accessible to voters with disabilities, including voters who have low vision or are blind.”.

(b) CONDITIONS FOR TRANSMISSION OF NOTICES OF REMOVAL.—Section 8(d) of such Act (52 U.S.C. 20507(d)) is amended by adding at the end the following new paragraph:

“(4) A State may not transmit a notice to a registrant under this subsection unless the State obtains objective and reliable evidence (in accordance with the standards for such evidence which are described in section 8A(a)(2)) that the registrant has changed residence to a place outside the registrar’s jurisdiction in which the registrant is registered.”.

(c) CONFORMING AMENDMENTS.—

(1) NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 8(a) of such Act (52 U.S.C. 20507(a)) is amended—

(A) in paragraph (3), by striking “provide” and inserting “subject to section 8A, provide”; and

(B) in paragraph (4), by striking “conduct” and inserting “subject to section 8A, conduct”.

(2) HELP AMERICA VOTE ACT OF 2002.—Section 303(a)(4)(A) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)(4)(A)) is amended by striking “, registrants” and inserting “, and subject to section 8A of such Act, registrants”.

(d) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act.

Subtitle G—No Effect on Authority of States To Provide Greater Opportunities for Voting
SEC. 2601. NO EFFECT ON AUTHORITY OF STATES TO PROVIDE GREATER OPPORTUNITIES FOR VOTING.

Nothing in this title or the amendments made by this title may be construed to prohibit any State from enacting any law which provides greater opportunities for individuals to register to vote and to vote in elections for Federal office than are provided by this title and the amendments made by this title.

Subtitle H—Residence of Incarcerated Individuals

SEC. 2701. RESIDENCE OF INCARCERATED INDIVIDUALS.

Section 141 of title 13, United States Code, is amended

(1) by redesignating subsection (g) as subsection (h); and

(2) by inserting after subsection (f) the following:

“(g)(1) Effective beginning with the 2020 decennial census of population, in taking any tabulation of total population by States under subsection (a) for purposes of the apportionment of Representatives in Congress among the several States, the Secretary shall, with respect to an individual incarcerated in a State, Federal, county, or municipal correctional center as of the date on which such census is taken, attribute such individual to such individual’s last place of residence before incarceration.

“(2) In carrying out this subsection, the Secretary shall consult with each State department of corrections to collect the information necessary to make the determination required under paragraph (1).”.

Subtitle I—Findings Relating to Youth Voting
SEC. 2801. FINDINGS RELATING TO YOUTH VOTING.

Congress finds the following:

(1) The right to vote is a fundamental right of citizens of the United States.

(2) The twenty-sixth amendment of the United States Constitution guarantees that “The right of citizens of the United States, who are eighteen years of age or older, to vote shall not be denied or abridged by the United States or by any State on account of age.”.

(3) The twenty-sixth amendment of the United States Constitution grants Congress the power to enforce the amendment by appropriate legislation.

(4) The language of the twenty-sixth amendment closely mirrors that of the fifteenth amendment and the nineteenth amendment. Like those amendments, the twenty-sixth amendment not only prohibits denial of the right to vote but also prohibits any actions that abridge the right to vote.

(5) Youth voter suppression undercuts participation in our democracy by introducing arduous obstacles to new voters and discouraging a culture of democratic engagement.

(6) Voting is habit forming, and allowing youth voters unobstructed access to voting ensures that more Americans will start a life-long habit of voting as soon as possible.

(7) Youth voter suppression is a clear, persistent, and growing problem. The actions of States and political subdivisions resulting in at least four findings of twenty-sixth amendment violations as well as pending litigation demonstrate the need for Congress to take action to enforce the twenty-sixth amendment.

(8) In *League of Women Voters of Florida, Inc. v. Detzner* (2018), the United States District Court in the Northern District of Florida found that the Secretary of State’s actions that prevented in-person early voting sites from being located on university property revealed a stark pattern of discrimination that was unexplainable on grounds other than age and thus violated university students’ twenty-sixth Amendment rights.

(9) In 2019, Michigan agreed to a settlement to enhance college-age voters’ access after a twenty-sixth amendment challenge was filed in federal court. The challenge prompted the removal of a Michigan voting law which required first time voters who registered by mail or through a third-party voter registration drive to vote in person for the first time, as well as the removal of another law which required the address listed on a voter’s driver license to match the address listed on their voter registration card.

(10) Youth voter suppression tactics are often linked to other tactics aimed at minority voters. For example, students at Prairie View A&M University (PVAMU), a historically black university in Texas, have been the targets of voter suppression tactics for decades. Before the 2018 election, PVAMU students sued Waller County on the basis of both racial and age discrimination over the County’s failure to ensure equal early voting opportunities for students, spurring the County to reverse course and expand early voting access for students.

(11) The more than 25 million United States citizens ages 18-24 deserve equal opportunity to participate in the electoral process as guaranteed by the twenty-sixth amendment.

Subtitle J—Severability

SEC. 2901. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.

Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.

Sec. 3003. Incorporation of definitions.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.

Sec. 3012. GAO analysis of effects of audits.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

Sec. 3021. Election infrastructure innovation grant program.

Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.

Sec. 3102. Timely threat information.

Sec. 3103. Security clearance assistance for election officials.

Sec. 3104. Security risk and vulnerability assessments.

Sec. 3105. Annual reports.

Sec. 3106. Pre-election threat assessments.

Subtitle C—Enhancing Protections for United States Democratic Institutions

Sec. 3201. National strategy to protect United States democratic institutions.

Sec. 3202. National Commission to Protect United States Democratic Institutions.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

Sec. 3301. Testing of existing voting systems to ensure compliance with election cybersecurity guidelines and other guidelines.

Sec. 3302. Treatment of electronic poll books as part of voting systems.

Sec. 3303. Pre-election reports on voting system usage.

Sec. 3304. Streamlining collection of election information.

Subtitle E—Preventing Election Hacking

Sec. 3401. Short title.

Sec. 3402. Election Security Bug Bounty Program.

Subtitle F—Election Security Grants Advisory Committee

Sec. 3501. Establishment of advisory committee.

Subtitle G—Miscellaneous Provisions

Sec. 3601. Definitions.

Sec. 3602. Initial report on adequacy of resources available for implementation.

Subtitle H—Use of Voting Machines Manufactured in the United States

Sec. 3701. Use of voting machines manufactured in the United States.

Subtitle I—Severability

Sec. 3801. Severability.

SEC. 3000. SHORT TITLE; SENSE OF CONGRESS.

(a) **SHORT TITLE.**—This title may be cited as the “Election Security Act”.

(b) **SENSE OF CONGRESS ON NEED TO IMPROVE ELECTION INFRASTRUCTURE SECURITY.**—It is the sense of Congress that, in light of the lessons learned from Russian interference in the 2016 Presidential election, the Federal Government should intensify its efforts to improve the security of election infrastructure in the United States, including through the use of individual, durable, paper ballots marked by the voter by hand.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

SEC. 3001. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

(a) **AVAILABILITY OF GRANTS.**—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by section 1622(b), is amended by adding at the end the following new part:

“PART 8—GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS

“SEC. 298. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

“(a) **AVAILABILITY AND USE OF GRANT.**—The Commission shall make a grant to each eligible State—

“(1) to replace a voting system—

“(A) which does not meet the requirements which are first imposed on the State pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2021 with a voting system which does meet such requirements, for use in the regularly scheduled general elections for Federal office held in November 2022, or

“(B) which does meet such requirements but which is not in compliance with the most recent voluntary voting system guidelines issued by the Commission prior to the regularly scheduled general election for Federal office held in November 2022 with another system which does meet such requirements and is in compliance with such guidelines;

“(2) to carry out voting system security improvements described in section 298A with respect to the regularly scheduled general elections for Federal office held in November 2022 and each succeeding election for Federal office; and

“(3) to implement and model best practices for ballot design, ballot instructions, and the testing of ballots.

“(b) **AMOUNT OF GRANT.**—The amount of a grant made to a State under this section shall be such amount as the Commission determines to be appropriate, except that such amount may not be less than the product of \$1 and the average of the number of individuals who cast votes in any of the two most recent regularly scheduled general elections for Federal office held in the State.

“(c) **PRO RATA REDUCTIONS.**—If the amount of funds appropriated for grants under this part is insufficient to ensure that each State receives the amount of the grant calculated under subsection (b), the Commission shall make such pro rata reductions in such amounts as may be necessary to ensure that the entire amount appropriated under this part is distributed to the States.

“(d) **SURPLUS APPROPRIATIONS.**—If the amount of funds appropriated for grants authorized under section 298D(a)(2) exceed the amount necessary to meet the requirements of subsection (b), the Commission shall consider the following in making a determination to award remaining funds to a State:

“(1) The record of the State in carrying out the following with respect to the administration of elections for Federal office:

“(A) Providing voting machines that are less than 10 years old.

“(B) Implementing strong chain of custody procedures for the physical security of voting equipment and paper records at all stages of the process.

“(C) Conducting pre-election testing on every voting machine and ensuring that paper ballots are available wherever electronic machines are used.

“(D) Maintaining offline backups of voter registration lists.

“(E) Providing a secure voter registration database that logs requests submitted to the database.

“(F) Publishing and enforcing a policy detailing use limitations and security safeguards to protect the personal information of voters in the voter registration process.

“(G) Providing secure processes and procedures for reporting vote tallies.

“(H) Providing a secure platform for disseminating vote totals.

“(2) Evidence of established conditions of innovation and reform in providing voting system security and the proposed plan of the State for implementing additional conditions.

“(3) Evidence of collaboration between relevant stakeholders, including local election officials, in developing the grant implementation plan described in section 298B.

“(4) The plan of the State to conduct a rigorous evaluation of the effectiveness of the activities carried out with the grant.

“(e) **ABILITY OF REPLACEMENT SYSTEMS TO ADMINISTER RANKED CHOICE ELECTIONS.**—To the greatest extent practicable, an eligible State which receives a grant to replace a voting system under this section shall ensure that the replacement system is capable of administering a system of ranked choice voting under which each voter shall rank the candidates for the office in the order of the voter's preference.

“SEC. 298A. VOTING SYSTEM SECURITY IMPROVEMENTS DESCRIBED.

“(a) **PERMITTED USES.**—A voting system security improvement described in this section is any of the following:

“(1) The acquisition of goods and services from qualified election infrastructure vendors by purchase, lease, or such other arrangements as may be appropriate.

“(2) Cyber and risk mitigation training.

“(3) A security risk and vulnerability assessment of the State's election infrastructure which is carried out by a provider of cybersecurity services under a contract entered into between the chief State election official and the provider.

“(4) The maintenance of election infrastructure, including addressing risks and vulnerabilities which are identified under either of the security risk and vulnerability assessments described in paragraph (3), except that none of the funds provided under this part may be used to renovate or replace a building or facility which is used primarily for purposes other than the administration of elections for public office.

“(5) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.

“(6) Enhancing the cybersecurity and operations of the information technology infrastructure described in paragraph (4).

“(7) Enhancing the cybersecurity of voter registration systems.

“(b) QUALIFIED ELECTION INFRASTRUCTURE VENDORS DESCRIBED.—

“(1) **IN GENERAL.**—For purposes of this part, a ‘qualified election infrastructure vendor’ is any person who provides, supports, or maintains, or who seeks to provide, support, or maintain, election infrastructure on behalf of a State, unit of local government, or election agency (as defined in section 3601 of the Election Security Act) who meets the criteria described in paragraph (2).

“(2) **CRITERIA.**—The criteria described in this paragraph are such criteria as the Chairman, in coordination with the Secretary of Homeland Security, shall establish and publish, and shall include each of the following requirements:

“(A) The vendor must be owned and controlled by a citizen or permanent resident of the United States.

“(B) The vendor must disclose to the Chairman and the Secretary, and to the chief State election official of any State to which the vendor provides any goods and services with funds provided under this part, of any sourcing outside the United States for parts of the election infrastructure.

“(C) The vendor must disclose to the Chairman and the Secretary, and to the chief State election official of any State to which the vendor provides any goods and services with funds provided under this part, the identification of any entity or individual with a more than five percent ownership interest in the vendor.

“(D) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

“(E) The vendor agrees to maintain its information technology infrastructure in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

“(F) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the supply chain best practices issued by the Technical Guidelines Development Committee.

“(G) The vendor agrees to ensure that it has personnel policies and practices in place that are consistent with personnel best practices, including cybersecurity training and background checks, issued by the Technical Guidelines Development Committee.

“(H) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with data integrity best practices, including requirements for encrypted transfers and validation, testing and checking printed materials for accuracy, and disclosure of quality control incidents, issued by the Technical Guidelines Development Committee.

“(I) The vendor agrees to meet the requirements of paragraph (3) with respect to any known or suspected cybersecurity incidents involving any of the goods and services provided by the vendor pursuant to a grant under this part.

“(J) The vendor agrees to permit independent security testing by the Commission (in accordance with section 231(a)) and by the Secretary of the goods and services provided by the vendor pursuant to a grant under this part.

“(3) CYBERSECURITY INCIDENT REPORTING REQUIREMENTS.—

“(A) IN GENERAL.—A vendor meets the requirements of this paragraph if, upon becoming aware of the possibility that an election cybersecurity incident has occurred involving any of the goods and services provided by the vendor pursuant to a grant under this part—

“(i) the vendor promptly assesses whether or not such an incident occurred, and submits a notification meeting the requirements of subparagraph (B) to the Secretary and the Chairman of the assessment as soon as practicable (but in no case later than 3 days after the vendor first becomes aware of the possibility that the incident occurred);

“(ii) if the incident involves goods or services provided to an election agency, the vendor submits a notification meeting the requirements of subparagraph (B) to the agency as soon as practicable (but in no case later than 3 days after the vendor first becomes aware of the possibility that the incident occurred), and cooperates with the agency in providing any other necessary notifications relating to the incident; and

“(iii) the vendor provides all necessary updates to any notification submitted under clause (i) or clause (ii).

“(B) CONTENTS OF NOTIFICATIONS.—Each notification submitted under clause (i) or clause (ii) of subparagraph (A) shall contain the following information with respect to any election cybersecurity incident covered by the notification:

“(i) The date, time, and time zone when the election cybersecurity incident began, if known.

“(ii) The date, time, and time zone when the election cybersecurity incident was detected.

“(iii) The date, time, and duration of the election cybersecurity incident.

“(iv) The circumstances of the election cybersecurity incident, including the specific election infrastructure systems believed to have been accessed and information acquired, if any.

“(v) Any planned and implemented technical measures to respond to and recover from the incident.

“(vi) In the case of any notification which is an update to a prior notification, any additional material information relating to the incident, including technical data, as it becomes available.

“SEC. 298B. ELIGIBILITY OF STATES.

“A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

“(1) a description of how the State will use the grant to carry out the activities authorized under this part;

“(2) a certification and assurance that, not later than 5 years after receiving the grant, the State will carry out risk-limiting audits and will carry out voting system security improvements, as described in section 298A; and

“(3) such other information and assurances as the Commission may require.

“SEC. 298C. REPORTS TO CONGRESS.

“Not later than 90 days after the end of each fiscal year, the Commission shall submit a report to the appropriate congressional committees, including the Committees on Homeland Security, House Administration, and the Judiciary of the House of Representatives and the Committees on Homeland Security and Governmental Affairs, the Judiciary, and Rules and Administration of the Senate, on the activities carried out with the funds provided under this part.

“SEC. 298D. AUTHORIZATION OF APPROPRIATIONS.

“(a) AUTHORIZATION.—There are authorized to be appropriated for grants under this part—

“(1) \$1,000,000,000 for fiscal year 2021; and

“(2) \$175,000,000 for each of the fiscal years 2022, 2024, 2026, and 2028.

“(b) CONTINUING AVAILABILITY OF AMOUNTS.—Any amounts appropriated pursuant to the authorization of this section shall remain available until expended.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1622(c), is amended by adding at the end of the items relating to subtitle D of title II the following:

“PART 8—GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS

“Sec. 298. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.

“Sec. 298A. Voting system security improvements described.

“Sec. 298B. Eligibility of States.

“Sec. 298C. Reports to Congress.

“Sec. 298D. Authorization of appropriations.

SEC. 3002. COORDINATION OF VOTING SYSTEM SECURITY ACTIVITIES WITH USE OF REQUIREMENTS PAYMENTS AND ELECTION ADMINISTRATION REQUIREMENTS UNDER HELP AMERICA VOTE ACT OF 2002.

(a) DUTIES OF ELECTION ASSISTANCE COMMISSION.—Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended in the matter preceding paragraph (1) by striking “by” and inserting “and the security of election infrastructure by”.

(b) MEMBERSHIP OF SECRETARY OF HOMELAND SECURITY ON BOARD OF ADVISORS OF ELECTION ASSISTANCE COMMISSION.—Section 214(a) of such Act (52 U.S.C. 20944(a)) is amended—

(1) by striking “37 members” and inserting “38 members”; and

(2) by adding at the end the following new paragraph:

“(17) The Secretary of Homeland Security or the Secretary’s designee.”.

(c) REPRESENTATIVE OF DEPARTMENT OF HOMELAND SECURITY ON TECHNICAL GUIDELINES DEVELOPMENT COMMITTEE.—Section 221(c)(1) of such Act (52 U.S.C. 20961(c)(1)) is amended—

(1) by redesignating subparagraph (E) as subparagraph (F); and

(2) by inserting after subparagraph (D) the following new subparagraph:

“(E) A representative of the Department of Homeland Security.”.

(d) GOALS OF PERIODIC STUDIES OF ELECTION ADMINISTRATION ISSUES; CONSULTATION WITH SECRETARY OF HOMELAND SECURITY.—Section 241(a) of such Act (52 U.S.C. 20981(a)) is amended—

(1) in the matter preceding paragraph (1), by striking “the Commission shall” and inserting “the Commission, in consultation with the Secretary of Homeland Security (as appropriate), shall”; and

(2) by striking “and” at the end of paragraph (3);

(3) by redesignating paragraph (4) as paragraph (5); and

(4) by inserting after paragraph (3) the following new paragraph:

“(4) will be secure against attempts to undermine the integrity of election systems by cyber or other means; and”.

(e) REQUIREMENTS PAYMENTS.—

(1) USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—Section 251(b) of such Act (52 U.S.C. 21001(b)), as amended by section 1061(a)(2), is further amended by adding at the end the following new paragraph:

“(5) PERMITTING USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—A State may use a requirements payment to carry out any of the following activities:

“(A) Cyber and risk mitigation training.

“(B) Providing increased technical support for any information technology infrastructure that

the chief State election official deems to be part of the State’s election infrastructure or designates as critical to the operation of the State’s election infrastructure.

“(C) Enhancing the cybersecurity and operations of the information technology infrastructure described in subparagraph (B).

“(D) Enhancing the security of voter registration databases.”.

(2) INCORPORATION OF ELECTION INFRASTRUCTURE PROTECTION IN STATE PLANS FOR USE OF PAYMENTS.—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking the period at the end and inserting “, including the protection of election infrastructure.”.

(3) COMPOSITION OF COMMITTEE RESPONSIBLE FOR DEVELOPING STATE PLAN FOR USE OF PAYMENTS.—Section 255 of such Act (52 U.S.C. 21005) is amended—

(A) by redesignating subsection (b) as subsection (c); and

(B) by inserting after subsection (a) the following new subsection:

“(b) GEOGRAPHIC REPRESENTATION.—The members of the committee shall be a representative group of individuals from the State’s counties, cities, towns, and Indian tribes, and shall represent the needs of rural as well as urban areas of the State, as the case may be.”.

(f) ENSURING PROTECTION OF COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.—Section 303(a)(3) of such Act (52 U.S.C. 21083(a)(3)) is amended by striking the period at the end and inserting “, as well as other measures to prevent and deter cybersecurity incidents, as identified by the Commission, the Secretary of Homeland Security, and the Technical Guidelines Development Committee.”.

SEC. 3003. INCORPORATION OF DEFINITIONS.

(a) IN GENERAL.—Section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141), as amended by section 1921(b)(1), is amended to read as follows:

“SEC. 901. DEFINITIONS.

“In this Act, the following definitions apply:

“(1) The term ‘cybersecurity incident’ has the meaning given the term ‘incident’ in section 227 of the Homeland Security Act of 2002 (6 U.S.C. 148).

“(2) The term ‘election infrastructure’ has the meaning given such term in section 3601 of the Election Security Act.

“(3) The term ‘State’ means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by amending the item relating to section 901 to read as follows:

“Sec. 901. Definitions.”.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

SEC. 3011. GRANTS TO STATES FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

(a) AVAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by sections 1622(b) and 3001(a), is amended by adding at the end the following new part:

“PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

“SEC. 299. GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

“(a) AVAILABILITY OF GRANTS.—The Commission shall make a grant to each eligible State to conduct risk-limiting audits as described in subsection (b) with respect to the regularly scheduled general elections for Federal office held in November 2022 and each succeeding election for Federal office.

“(b) RISK-LIMITING AUDITS DESCRIBED.—In this part, a ‘risk-limiting audit’ is a post-election process—

“(1) which is conducted in accordance with rules and procedures established by the chief State election official of the State which meet the requirements of subsection (c); and

“(2) under which, if the reported outcome of the election is incorrect, there is at least a predetermined percentage chance that the audit will replace the incorrect outcome with the correct outcome as determined by a full, hand-to-eye tabulation of all votes validly cast in that election that ascertains voter intent manually and directly from voter-verifiable paper records.

“(c) **REQUIREMENTS FOR RULES AND PROCEDURES.**—The rules and procedures established for conducting a risk-limiting audit shall include the following elements:

“(1) Rules for ensuring the security of ballots and documenting that prescribed procedures were followed.

“(2) Rules and procedures for ensuring the accuracy of ballot manifests produced by election agencies.

“(3) Rules and procedures for governing the format of ballot manifests, cast vote records, and other data involved in the audit.

“(4) Methods to ensure that any cast vote records used in the audit are those used by the voting system to tally the election results sent to the chief State election official and made public.

“(5) Procedures for the random selection of ballots to be inspected manually during each audit.

“(6) Rules for the calculations and other methods to be used in the audit and to determine whether and when the audit of an election is complete.

“(7) Procedures and requirements for testing any software used to conduct risk-limiting audits.

“(d) **DEFINITIONS.**—In this part, the following definitions apply:

“(1) The term ‘ballot manifest’ means a record maintained by each election agency that meets each of the following requirements:

“(A) The record is created without reliance on any part of the voting system used to tabulate votes.

“(B) The record functions as a sampling frame for conducting a risk-limiting audit.

“(C) The record contains the following information with respect to the ballots cast and counted in the election:

“(i) The total number of ballots cast and counted by the agency (including undervotes, overvotes, and other invalid votes).

“(ii) The total number of ballots cast in each election administered by the agency (including undervotes, overvotes, and other invalid votes).

“(iii) A precise description of the manner in which the ballots are physically stored, including the total number of physical groups of ballots, the numbering system for each group, a unique label for each group, and the number of ballots in each such group.

“(2) The term ‘incorrect outcome’ means an outcome that differs from the outcome that would be determined by a full tabulation of all votes validly cast in the election, determining voter intent manually, directly from voter-verifiable paper records.

“(3) The term ‘outcome’ means the winner of an election, whether a candidate or a position.

“(4) The term ‘reported outcome’ means the outcome of an election which is determined according to the canvass and which will become the official, certified outcome unless it is revised by an audit, recount, or other legal process.

“SEC. 299A. ELIGIBILITY OF STATES.

“A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

“(1) a certification that, not later than 5 years after receiving the grant, the State will conduct risk-limiting audits of the results of elections for Federal office held in the State as described in section 299;

“(2) a certification that, not later than one year after the date of the enactment of this section, the chief State election official of the State has established or will establish the rules and procedures for conducting the audits which meet the requirements of section 299(c);

“(3) a certification that the audit shall be completed not later than the date on which the State certifies the results of the election;

“(4) a certification that, after completing the audit, the State shall publish a report on the results of the audit, together with such information as necessary to confirm that the audit was conducted properly;

“(5) a certification that, if a risk-limiting audit conducted under this part leads to a full manual tally of an election, State law requires that the State or election agency shall use the results of the full manual tally as the official results of the election; and

“(6) such other information and assurances as the Commission may require.

“SEC. 299B. AUTHORIZATION OF APPROPRIATIONS.

“There are authorized to be appropriated for grants under this part \$20,000,000 for fiscal year 2021, to remain available until expended.”.

(b) **CLERICAL AMENDMENT.**—The table of contents of such Act, as amended by sections 1622(c) and 3001(b), is further amended by adding at the end of the items relating to subtitle D of title II the following:

“PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

“Sec. 299. Grants for conducting risk-limiting audits of results of elections.

“Sec. 299A. Eligibility of States.

“Sec. 299B. Authorization of appropriations.

SEC. 3012. GAO ANALYSIS OF EFFECTS OF AUDITS.

(a) **ANALYSIS.**—Not later than 6 months after the first election for Federal office is held after grants are first awarded to States for conducting risk-limiting audits under part 9 of subtitle D of title II of the Help America Vote Act of 2002 (as added by section 3011) for conducting risk-limiting audits of elections for Federal office, the Comptroller General of the United States shall conduct an analysis of the extent to which such audits have improved the administration of such elections and the security of election infrastructure in the States receiving such grants.

(b) **REPORT.**—The Comptroller General of the United States shall submit a report on the analysis conducted under subsection (a) to the appropriate congressional committees.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

SEC. 3021. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

(a) **IN GENERAL.**—Title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.) is amended by adding at the end the following new section:

“SEC. 321. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

“(a) **ESTABLISHMENT.**—The Secretary, acting through the Under Secretary for Science and Technology, in coordination with the Chairman of the Election Assistance Commission (established pursuant to the Help America Vote Act of 2002) and in consultation with the Director of the National Science Foundation and the Director of the National Institute of Standards and Technology, shall establish a competitive grant program to award grants to eligible entities, on a competitive basis, for purposes of research and development that are determined to have the potential to significantly improve the security (including cybersecurity), quality, reliability, accuracy, accessibility, and affordability of election infrastructure, and increase voter participation.

“(b) **REPORT TO CONGRESS.**—Not later than 90 days after the conclusion of each fiscal year for which grants are awarded under this section,

the Secretary shall submit to the Committee on Homeland Security and the Committee on House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Rules and Administration of the Senate a report describing such grants and analyzing the impact, if any, of such grants on the security and operation of election infrastructure, and on voter participation.

“(c) **AUTHORIZATION OF APPROPRIATIONS.**—There is authorized to be appropriated to the Secretary \$20,000,000 for each of fiscal years 2021 through 2029 for purposes of carrying out this section.

“(d) **ELIGIBLE ENTITY DEFINED.**—In this section, the term ‘eligible entity’ means—

“(1) an institution of higher education (as such term is defined in section 101(a) of the Higher Education Act of 1965 (20 U.S.C. 1001(a)), including an institution of higher education that is a historically Black college or university (which has the meaning given the term ‘part B institution’ in section 322 of such Act (20 U.S.C. 1061)) or other minority-serving institution listed in section 371(a) of such Act (20 U.S.C. 1067q(a));

“(2) an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; or

“(3) an organization, association, or a for-profit company, including a small business concern (as such term is described in section 3 of the Small Business Act (15 U.S.C. 632)), including a small business concern owned and controlled by socially and economically disadvantaged individuals (as such term is defined in section 8(d)(3)(C) of the Small Business Act (15 U.S.C. 637(d)(3)(C))).”.

(b) **DEFINITION.**—Section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101) is amended—

(1) by redesignating paragraphs (6) through (20) as paragraphs (7) through (21), respectively; and

(2) by inserting after paragraph (5) the following new paragraph:

“(6) **ELECTION INFRASTRUCTURE.**—The term ‘election infrastructure’ means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.”.

(c) **CLERICAL AMENDMENT.**—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 320 the following new item:

“Sec. 321. Election infrastructure innovation grant program.”.

Subtitle B—Security Measures

SEC. 3101. ELECTION INFRASTRUCTURE DESIGNATION.

Subparagraph (J) of section 2001(3) of the Homeland Security Act of 2002 (6 U.S.C. 601(3)) is amended by inserting “, including election infrastructure” before the period at the end.

SEC. 3102. TIMELY THREAT INFORMATION.

Subsection (d) of section 201 of the Homeland Security Act of 2002 (6 U.S.C. 121) is amended by adding at the end the following new paragraph:

“(24) To provide timely threat information regarding election infrastructure to the chief State election official of the State with respect to which such information pertains.”.

SEC. 3103. SECURITY CLEARANCE ASSISTANCE FOR ELECTION OFFICIALS.

In order to promote the timely sharing of information on threats to election infrastructure, the Secretary may—

(1) help expedite a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official;

(2) sponsor a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official; and

(3) facilitate the issuance of a temporary clearance to the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official, if the Secretary determines classified information to be timely and relevant to the election infrastructure of the State at issue.

SEC. 3104. SECURITY RISK AND VULNERABILITY ASSESSMENTS.

(a) **IN GENERAL.**—Paragraph (6) of section 2209(c) of the Homeland Security Act of 2002 (6 U.S.C. 659(c)) is amended by inserting “(including by carrying out a security risk and vulnerability assessment)” after “risk management support”.

(b) **PRIORITIZATION TO ENHANCE ELECTION SECURITY.**—

(1) **IN GENERAL.**—Not later than 90 days after receiving a written request from a chief State election official, the Secretary shall, to the extent practicable, commence a security risk and vulnerability assessment (pursuant to paragraph (6) of section 2209(c) of the Homeland Security Act of 2002, as amended by subsection (a)) on election infrastructure in the State at issue.

(2) **NOTIFICATION.**—If the Secretary, upon receipt of a request described in paragraph (1), determines that a security risk and vulnerability assessment referred to in such paragraph cannot be commenced within 90 days, the Secretary shall expeditiously notify the chief State election official who submitted such request.

SEC. 3105. ANNUAL REPORTS.

(a) **REPORTS ON ASSISTANCE AND ASSESSMENTS.**—Not later than one year after the date of the enactment of this Act and annually thereafter through 2028, the Secretary shall submit to the appropriate congressional committees—

(1) efforts to carry out section 3103 during the prior year, including specific information regarding which States were helped, how many officials have been helped in each State, how many security clearances have been sponsored in each State, and how many temporary clearances have been issued in each State; and

(2) efforts to carry out section 3104 during the prior year, including specific information regarding which States were helped, the dates on which the Secretary received a request for a security risk and vulnerability assessment referred to in such section, the dates on which the Secretary commenced each such request, and the dates on which the Secretary transmitted a notification in accordance with subsection (b)(2) of such section.

(b) **REPORTS ON FOREIGN THREATS.**—Not later than 90 days after the end of each fiscal year (beginning with fiscal year 2021), the Secretary and the Director of National Intelligence, in coordination with the heads of appropriate offices of the Federal Government, shall submit to the appropriate congressional committees a joint report on foreign threats, including physical and cybersecurity threats, to elections in the United States.

(c) **INFORMATION FROM STATES.**—For purposes of preparing the reports required under this section, the Secretary shall solicit and consider information and comments from States and elec-

tion agencies, except that the provision of such information and comments by a State or election agency shall be voluntary and at the discretion of the State or election agency.

SEC. 3106. PRE-ELECTION THREAT ASSESSMENTS.

(a) **SUBMISSION OF ASSESSMENT BY DNI.**—Not later than 180 days before the date of each regularly scheduled general election for Federal office, the Director of National Intelligence shall submit an assessment of the full scope of threats, including cybersecurity threats posed by state actors and terrorist groups, to election infrastructure and recommendations to address or mitigate such threats, as developed by the Secretary and Chairman, to—

(1) the chief State election official of each State;

(2) the appropriate congressional committees; and

(3) any other relevant congressional committees.

(b) **UPDATES TO INITIAL ASSESSMENTS.**—If, at any time after submitting an assessment with respect to an election under subsection (a), the Director of National Intelligence determines that the assessment should be updated to reflect new information regarding the threats involved, the Director shall submit a revised assessment under such subsection.

(c) **DEFINITIONS.**—In this section:

(1) The term “Chairman” means the chair of the Election Assistance Commission.

(2) The term “chief State election official” means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State’s responsibilities under such Act.

(3) The term “election infrastructure” means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.

(4) The term “Secretary” means the Secretary of Homeland Security.

(5) The term “State” has the meaning given such term in section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141).

(d) **EFFECTIVE DATE.**—This subtitle shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding regularly scheduled general election for Federal office.

Subtitle C—Enhancing Protections for United States Democratic Institutions**SEC. 3201. NATIONAL STRATEGY TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.**

(a) **IN GENERAL.**—Not later than one year after the date of the enactment of this Act, the President, acting through the Secretary, in consultation with the Chairman, the Secretary of Defense, the Secretary of State, the Attorney General, the Secretary of Education, the Director of National Intelligence, the Chairman of the Federal Election Commission, and the heads of any other appropriate Federal agencies, shall issue a national strategy to protect against cyber attacks, influence operations, disinformation campaigns, and other activities that could undermine the security and integrity of United States democratic institutions.

(b) **CONSIDERATIONS.**—The national strategy required under subsection (a) shall include consideration of the following:

(1) The threat of a foreign state actor, foreign terrorist organization (as designated pursuant

to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189)), or a domestic actor carrying out a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(2) The extent to which United States democratic institutions are vulnerable to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such democratic institutions.

(3) Potential consequences, such as an erosion of public trust or an undermining of the rule of law, that could result from a successful cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(4) Lessons learned from other governments the institutions of which were subject to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such institutions, as well as actions that could be taken by the United States Government to bolster collaboration with foreign partners to detect, deter, prevent, and counter such activities.

(5) Potential impacts, such as an erosion of public trust in democratic institutions, as could be associated with a successful cyber breach or other activity negatively affecting election infrastructure.

(6) Roles and responsibilities of the Secretary, the Chairman, and the heads of other Federal entities and non-Federal entities, including chief State election officials and representatives of multi-state information sharing and analysis centers.

(7) Any findings, conclusions, and recommendations to strengthen protections for United States democratic institutions that have been agreed to by a majority of Commission members on the National Commission to Protect United States Democratic Institutions, authorized pursuant to section 3202.

(c) **IMPLEMENTATION PLAN.**—Not later than 90 days after the issuance of the national strategy required under subsection (a), the President, acting through the Secretary, in coordination with the Chairman, shall issue an implementation plan for Federal efforts to implement such strategy that includes the following:

(1) Strategic objectives and corresponding tasks.

(2) Projected timelines and costs for the tasks referred to in paragraph (1).

(3) Metrics to evaluate performance of such tasks.

(d) **CLASSIFICATION.**—The national strategy required under subsection (a) shall be in unclassified form.

(e) **CIVIL RIGHTS REVIEW.**—Not later than 60 days after the issuance of the national strategy required under subsection (a), and not later than 60 days after the issuance of the implementation plan required under subsection (c), the Privacy and Civil Liberties Oversight Board (established under section 1061 of the Intelligence Reform and Terrorism Prevention Act of 2004 (42 U.S.C. 2000ee)) shall submit to Congress a report on any potential privacy and civil liberties impacts of such strategy and implementation plan, respectively.

SEC. 3202. NATIONAL COMMISSION TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) **ESTABLISHMENT.**—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (in this section referred to as the “Commission”).

(b) **PURPOSE.**—The purpose of the Commission is to counter efforts to undermine democratic institutions within the United States.

(c) **COMPOSITION.**—

(1) **MEMBERSHIP.**—The Commission shall be composed of 10 members appointed for the life of the Commission as follows:

(A) One member shall be appointed by the Secretary.

(B) One member shall be appointed by the Chairman.

(C) Two members shall be appointed by the majority leader of the Senate, in consultation with the Chairman of the Committee on Homeland Security and Governmental Affairs, the Chairman of the Committee on the Judiciary, and the Chairman of the Committee on Rules and Administration.

(D) Two members shall be appointed by the minority leader of the Senate, in consultation with the ranking minority member of the Committee on Homeland Security and Governmental Affairs, the ranking minority member of the Committee on the Judiciary, and the ranking minority member of the Committee on Rules and Administration.

(E) Two members shall be appointed by the Speaker of the House of Representatives, in consultation with the Chairman of the Committee on Homeland Security, the Chairman of the Committee on House Administration, and the Chairman of the Committee on the Judiciary.

(F) Two members shall be appointed by the minority leader of the House of Representatives, in consultation with the ranking minority member of the Committee on Homeland Security, the ranking minority member of the Committee on the Judiciary, and the ranking minority member of the Committee on House Administration.

(2) **QUALIFICATIONS.**—Individuals shall be selected for appointment to the Commission solely on the basis of their professional qualifications, achievements, public stature, experience, and expertise in relevant fields, including cybersecurity, national security, and the Constitution of the United States.

(3) **NO COMPENSATION FOR SERVICE.**—Members may not receive compensation for service on the Commission, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with chapter 57 of title 5, United States Code.

(4) **DEADLINE FOR APPOINTMENT.**—All members of the Commission shall be appointed not later than 60 days after the date of the enactment of this Act.

(5) **VACANCIES.**—A vacancy on the Commission shall not affect its powers and shall be filled in the manner in which the original appointment was made. The appointment of the replacement member shall be made not later than 60 days after the date on which the vacancy occurs.

(d) **CHAIR AND VICE CHAIR.**—The Commission shall elect a Chair and Vice Chair from among its members.

(e) **QUORUM AND MEETINGS.**—

(1) **QUORUM.**—The Commission shall meet and begin the operations of the Commission not later than 30 days after the date on which all members have been appointed or, if such meeting cannot be mutually agreed upon, on a date designated by the Speaker of the House of Representatives and the President pro Tempore of the Senate. Each subsequent meeting shall occur upon the call of the Chair or a majority of its members. A majority of the members of the Commission shall constitute a quorum, but a lesser number may hold meetings.

(2) **AUTHORITY OF INDIVIDUALS TO ACT FOR COMMISSION.**—Any member of the Commission may, if authorized by the Commission, take any action that the Commission is authorized to take under this section.

(f) **POWERS.**—

(1) **HEARINGS AND EVIDENCE.**—The Commission (or, on the authority of the Commission, any subcommittee or member thereof) may, for the purpose of carrying out this section, hold hearings and sit and act at such times and places, take such testimony, receive such evidence, and administer such oaths as the Commission considers advisable to carry out its duties.

(2) **CONTRACTING.**—The Commission may, to such extent and in such amounts as are provided in appropriation Acts, enter into contracts

to enable the Commission to discharge its duties under this section.

(g) **ASSISTANCE FROM FEDERAL AGENCIES.**—

(1) **GENERAL SERVICES ADMINISTRATION.**—The Administrator of General Services shall provide to the Commission on a reimbursable basis administrative support and other services for the performance of the Commission's functions.

(2) **OTHER DEPARTMENTS AND AGENCIES.**—In addition to the assistance provided under paragraph (1), the Department of Homeland Security, the Election Assistance Commission, and other appropriate departments and agencies of the United States shall provide to the Commission such services, funds, facilities, and staff as they may determine advisable and as may be authorized by law.

(h) **PUBLIC MEETINGS.**—Any public meetings of the Commission shall be conducted in a manner consistent with the protection of information provided to or developed for or by the Commission as required by any applicable statute, regulation, or Executive order.

(i) **SECURITY CLEARANCES.**—

(1) **IN GENERAL.**—The heads of appropriate departments and agencies of the executive branch shall cooperate with the Commission to expeditiously provide Commission members and staff with appropriate security clearances to the extent possible under applicable procedures and requirements.

(2) **PREFERENCES.**—In appointing staff, obtaining detailees, and entering into contracts for the provision of services for the Commission, the Commission shall give preference to individuals who have active security clearances.

(j) **REPORTS.**—

(1) **INTERIM REPORTS.**—At any time prior to the submission of the final report under paragraph (2), the Commission may submit interim reports to the President and Congress containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(2) **FINAL REPORT.**—Not later than 18 months after the date of the first meeting of the Commission, the Commission shall submit to the President and Congress a final report containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(k) **TERMINATION.**—

(1) **IN GENERAL.**—The Commission shall terminate upon the expiration of the 60-day period which begins on the date on which the Commission submits the final report required under subsection (j)(2).

(2) **ADMINISTRATIVE ACTIVITIES PRIOR TO TERMINATION.**—During the 60-day period referred to in paragraph (1), the Commission may carry out such administrative activities as may be required to conclude its work, including providing testimony to committees of Congress concerning the final report and disseminating the final report.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

SEC. 3301. TESTING OF EXISTING VOTING SYSTEMS TO ENSURE COMPLIANCE WITH ELECTION CYBERSECURITY GUIDELINES AND OTHER GUIDELINES.

(a) **REQUIRING TESTING OF EXISTING VOTING SYSTEMS.**—

(1) **IN GENERAL.**—Section 231(a) of the Help America Vote Act of 2002 (52 U.S.C. 20971(a)) is amended by adding at the end the following new paragraph:

“(3) **TESTING TO ENSURE COMPLIANCE WITH GUIDELINES.**—

“(A) **TESTING.**—Not later than 9 months before the date of each regularly scheduled general election for Federal office, the Commission shall provide for the testing by accredited laboratories

under this section of the voting system hardware and software which was certified for use in the most recent such election, on the basis of the most recent voting system guidelines applicable to such hardware or software (including election cybersecurity guidelines) issued under this Act.

“(B) **DECERTIFICATION OF HARDWARE OR SOFTWARE FAILING TO MEET GUIDELINES.**—If, on the basis of the testing described in subparagraph (A), the Commission determines that any voting system hardware or software does not meet the most recent guidelines applicable to such hardware or software issued under this Act, the Commission shall decertify such hardware or software.”.

(2) **EFFECTIVE DATE.**—The amendment made by paragraph (1) shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding regularly scheduled general election for Federal office.

(b) **ISSUANCE OF CYBERSECURITY GUIDELINES BY TECHNICAL GUIDELINES DEVELOPMENT COMMITTEE.**—Section 221(b) of the Help America Vote Act of 2002 (52 U.S.C. 20961(b)) is amended by adding at the end the following new paragraph:

“(3) **ELECTION CYBERSECURITY GUIDELINES.**—Not later than 6 months after the date of the enactment of this paragraph, the Development Committee shall issue election cybersecurity guidelines, including standards and best practices for procuring, maintaining, testing, operating, and updating election systems to prevent and deter cybersecurity incidents.”.

SEC. 3302. TREATMENT OF ELECTRONIC POLL BOOKS AS PART OF VOTING SYSTEMS.

(a) **INCLUSION IN DEFINITION OF VOTING SYSTEM.**—Section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)) is amended—

(1) in the matter preceding paragraph (1), by striking “this section” and inserting “this Act”;

(2) by striking “and” at the end of paragraph (1);

(3) by redesignating paragraph (2) as paragraph (3); and

(4) by inserting after paragraph (1) the following new paragraph:

“(2) any electronic poll book used with respect to the election; and”.

(b) **DEFINITION.**—Section 301 of such Act (52 U.S.C. 21081) is amended—

(1) by redesignating subsections (d) and (d) as subsections (d) and (e); and

(2) by inserting after subsection (b) the following new subsection:

“(c) **ELECTRONIC POLL BOOK DEFINED.**—In this Act, the term ‘electronic poll book’ means the total combination of mechanical, electromechanical, or electronic equipment (including the software, firmware, and documentation required to program, control, and support the equipment) that is used—

“(1) to retain the list of registered voters at a polling location, or vote center, or other location at which voters cast votes in an election for Federal office; and

“(2) to identify registered voters who are eligible to vote in an election.”.

(c) **EFFECTIVE DATE.**—Section 301(e) of such Act (52 U.S.C. 21081(e)), as redesignated by subsection (b), is amended by striking the period at the end and inserting the following: “, or, with respect to any requirements relating to electronic poll books, on and after January 1, 2022.”.

SEC. 3303. PRE-ELECTION REPORTS ON VOTING SYSTEM USAGE.

(a) **REQUIRING STATES TO SUBMIT REPORTS.**—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended by inserting after section 301 the following new section:

“SEC. 301A. PRE-ELECTION REPORTS ON VOTING SYSTEM USAGE.

“(a) **REQUIRING STATES TO SUBMIT REPORTS.**—Not later than 120 days before the date

of each regularly scheduled general election for Federal office, the chief State election official of a State shall submit a report to the Commission containing a detailed voting system usage plan for each jurisdiction in the State which will administer the election, including a detailed plan for the usage of electronic poll books and other equipment and components of such system.

“(b) EFFECTIVE DATE.—Subsection (a) shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding regularly scheduled general election for Federal office.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by inserting after the item relating to section 301 the following new item:

“Sec. 301A. Pre-election reports on voting system usage.”.

SEC. 3304. STREAMLINING COLLECTION OF ELECTION INFORMATION.

Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended—

(1) by striking “The Commission” and inserting “(a) IN GENERAL.—The Commission”; and

(2) by adding at the end the following new subsection:

“(b) WAIVER OF CERTAIN REQUIREMENTS.—Subchapter I of chapter 35 of title 44, United States Code, shall not apply to the collection of information for purposes of maintaining the clearinghouse described in paragraph (1) of subsection (a).”.

Subtitle E—Preventing Election Hacking

SEC. 3401. SHORT TITLE.

This subtitle may be cited as the “Prevent Election Hacking Act of 2021”.

SEC. 3402. ELECTION SECURITY BUG BOUNTY PROGRAM.

(a) ESTABLISHMENT.—Not later than one year after the date of the enactment of this Act, the Secretary shall establish a program to be known as the “Election Security Bug Bounty Program” (in this subtitle referred to as the “Program”) to improve the cybersecurity of the systems used to administer elections for Federal office by facilitating and encouraging assessments by independent technical experts, in cooperation with State and local election officials and election service providers, to identify and report election cybersecurity vulnerabilities.

(b) VOLUNTARY PARTICIPATION BY ELECTION OFFICIALS AND ELECTION SERVICE PROVIDERS.—

(1) NO REQUIREMENT TO PARTICIPATE IN PROGRAM.—Participation in the Program shall be entirely voluntary for State and local election officials and election service providers.

(2) ENCOURAGING PARTICIPATION AND INPUT FROM ELECTION OFFICIALS.—In developing the Program, the Secretary shall solicit input from, and encourage participation by, State and local election officials.

(c) ACTIVITIES FUNDED.—In establishing and carrying out the Program, the Secretary shall—

(1) establish a process for State and local election officials and election service providers to voluntarily participate in the Program;

(2) designate appropriate information systems to be included in the Program;

(3) provide compensation to eligible individuals, organizations, and companies for reports of previously unidentified security vulnerabilities within the information systems designated under paragraph (2) and establish criteria for individuals, organizations, and companies to be considered eligible for such compensation in compliance with Federal laws;

(4) consult with the Attorney General on how to ensure that approved individuals, organizations, and companies that comply with the requirements of the Program are protected from prosecution under section 1030 of title 18, United States Code, and similar provisions of law, and from liability under civil actions for specific activities authorized under the Program;

(5) consult with the Secretary of Defense and the heads of other departments and agencies

that have implemented programs to provide compensation for reports of previously undisclosed vulnerabilities in information systems, regarding lessons that may be applied from such programs;

(6) develop an expeditious process by which an individual, organization, or company can register with the Department, submit to a background check as determined by the Department, and receive a determination regarding eligibility for participation in the Program; and

(7) engage qualified interested persons, including representatives of private entities, about the structure of the Program and, to the extent practicable, establish a recurring competition for independent technical experts to assess election systems for the purpose of identifying and reporting election cybersecurity vulnerabilities.

(d) USE OF SERVICE PROVIDERS.—The Secretary may award competitive contracts as necessary to manage the Program.

(e) DEFINITIONS.—In this section:

(1) The term “Department” means the Department of Homeland Security.

(2) The terms “election” and “Federal office” have the meanings given such terms in section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101).

(3) The term “election cybersecurity vulnerability” means any security vulnerability that affects an election system.

(4) The term “election infrastructure” has the meaning given such term in paragraph (6) of section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101), as added by section 3021 of this title.

(5) The term “election service provider” means any person providing, supporting, or maintaining an election system on behalf of a State or local election official, such as a contractor or vendor.

(6) The term “election system” means any information system which is part of an election infrastructure.

(7) The term “information system” has the meaning given such term in section 3502 of title 44, United States Code.

(8) The term “Secretary” means the Secretary of Homeland Security, or, upon designation by the Secretary of Homeland Security, the Deputy Secretary of Homeland Security, the Director of Cybersecurity and Infrastructure Security of the Cybersecurity and Infrastructure Security Agency of the Department of Homeland Security, or a Senate-confirmed official who reports to the Director.

(9) The term “security vulnerability” has the meaning given such term in section 102 of the Cybersecurity Information Sharing Act of 2015 (6 U.S.C. 1501).

(10) The term “State” means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Commonwealth of Northern Mariana Islands, and the United States Virgin Islands.

(11) The term “voting system” has the meaning given such term in section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)).

Subtitle F—Election Security Grants Advisory Committee

SEC. 3501. ESTABLISHMENT OF ADVISORY COMMITTEE.

(a) IN GENERAL.—Subtitle A of title II of the Help America Vote Act of 2002 (52 U.S.C. 20921 et seq.) is amended by adding at the end the following:

“PART 4—ELECTION SECURITY GRANTS ADVISORY COMMITTEE

“SEC. 225. ELECTION SECURITY GRANTS ADVISORY COMMITTEE.

“(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the ‘Committee’) to assist the Commission with respect to the award of grants to States under this Act for the purpose of election security.

“(b) DUTIES.—

“(1) IN GENERAL.—The Committee shall, with respect to an application for a grant received by the Commission—

“(A) review such application; and

“(B) recommend to the Commission whether to award the grant to the applicant.

“(2) CONSIDERATIONS.—In reviewing an application pursuant to paragraph (1)(A), the Committee shall consider—

“(A) the record of the applicant with respect to—

“(i) compliance of the applicant with the requirements under subtitle A of title III; and

“(ii) adoption of voluntary guidelines issued by the Commission under subtitle B of title III; and

“(B) the goals and requirements of election security as described in title III of the For the People Act.

“(c) MEMBERSHIP.—The Committee shall be composed of 15 individuals appointed by the Executive Director of the Commission with experience and expertise in election security.

“(d) NO COMPENSATION FOR SERVICE.—Members of the Committee shall not receive any compensation for their service, but shall be paid travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Committee.”.

(b) EFFECTIVE DATE.—The amendments made by this section shall take effect 1 year after the date of enactment of this Act.

Subtitle G—Miscellaneous Provisions

SEC. 3601. DEFINITIONS.

Except as provided in section 3402, in this title, the following definitions apply:

(1) The term “Chairman” means the chair of the Election Assistance Commission.

(2) The term “appropriate congressional committees” means the Committees on Homeland Security and House Administration of the House of Representatives and the Committees on Homeland Security and Governmental Affairs and Rules and Administration of the Senate.

(3) The term “chief State election official” means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State’s responsibilities under such Act.

(4) The term “Commission” means the Election Assistance Commission.

(5) The term “democratic institutions” means the diverse range of institutions that are essential to ensuring an independent judiciary, free and fair elections, and rule of law.

(6) The term “election agency” means any component of a State, or any component of a unit of local government in a State, which is responsible for the administration of elections for Federal office in the State.

(7) The term “election infrastructure” means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.

(8) The term “Secretary” means the Secretary of Homeland Security.

(9) The term “State” has the meaning given such term in section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141).

SEC. 3602. INITIAL REPORT ON ADEQUACY OF RESOURCES AVAILABLE FOR IMPLEMENTATION.

Not later than 120 days after enactment of this Act, the Chairman and the Secretary shall submit a report to the appropriate committees of Congress, including the Committees on Homeland Security and House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate, analyzing the adequacy of the funding, resources, and personnel available to carry out this title and the amendments made by this title.

Subtitle H—Use of Voting Machines Manufactured in the United States

SEC. 3701. USE OF VOTING MACHINES MANUFACTURED IN THE UNITED STATES.

(a) **REQUIREMENT.**—Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)), as amended by section 1504, section 1505, and section 1507, is further amended by adding at the end the following new paragraph:

“(10) **VOTING MACHINE REQUIREMENTS.**—By not later than the date of the regularly scheduled general election for Federal office occurring in November 2024, each State shall seek to ensure that any voting machine used in such election and in any subsequent election for Federal office is manufactured in the United States.”.

(b) **CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.**—Section 301(d)(1) of such Act (52 U.S.C. 21081(d)(1)), as amended by section 1508, is amended by striking “paragraph (2)” and inserting “subsection (a)(10) and paragraph (2)”.

Subtitle I—Severability

SEC. 3801. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

DIVISION B—CAMPAIGN FINANCE

TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Establishing Duty To Report Foreign Election Interference

- Sec. 4001. Findings relating to illicit money undermining our democracy.
- Sec. 4002. Federal campaign reporting of foreign contacts.
- Sec. 4003. Federal campaign foreign contact reporting compliance system.
- Sec. 4004. Criminal penalties.
- Sec. 4005. Report to congressional intelligence committees.
- Sec. 4006. Rule of construction.

Subtitle B—DISCLOSE Act

- Sec. 4100. Short title.

PART 1—CLOSING LOOPHOLES ALLOWING SPENDING BY FOREIGN NATIONALS IN ELECTIONS

- Sec. 4101. Clarification of prohibition on participation by foreign nationals in election-related activities.
- Sec. 4102. Clarification of application of foreign money ban to certain disbursements and activities.
- Sec. 4103. Audit and report on illicit foreign money in Federal elections.
- Sec. 4104. Prohibition on contributions and donations by foreign nationals in connections with ballot initiatives and referenda.
- Sec. 4105. Disbursements and activities subject to foreign money ban.
- Sec. 4106. Prohibiting establishment of corporation to conceal election contributions and donations by foreign nationals.

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

- Sec. 4111. Reporting of campaign-related disbursements.
- Sec. 4112. Application of foreign money ban to disbursements for campaign-related disbursements consisting of covered transfers.
- Sec. 4113. Effective date.

PART 3—OTHER ADMINISTRATIVE REFORMS

- Sec. 4121. Petition for certiorari.
- Sec. 4122. Judicial review of actions related to campaign finance laws.

Subtitle C—Strengthening Oversight of Online Political Advertising

- Sec. 4201. Short title.
- Sec. 4202. Purpose.
- Sec. 4203. Findings.
- Sec. 4204. Sense of Congress.
- Sec. 4205. Expansion of definition of public communication.
- Sec. 4206. Expansion of definition of electioneering communication.
- Sec. 4207. Application of disclaimer statements to online communications.
- Sec. 4208. Political record requirements for online platforms.
- Sec. 4209. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.
- Sec. 4210. Independent study on media literacy and online political content consumption.
- Sec. 4211. Requiring online platforms to display notices identifying sponsors of political advertisements and to ensure notices continue to be present when advertisements are shared.

Subtitle D—Stand By Every Ad

- Sec. 4301. Short title.
- Sec. 4302. Stand by every ad.
- Sec. 4303. Disclaimer requirements for communications made through prerecorded telephone calls.
- Sec. 4304. No expansion of persons subject to disclaimer requirements on internet communications.
- Sec. 4305. Effective date.

Subtitle E—Deterring Foreign Interference in Elections

PART 1—DETERRENCE UNDER FEDERAL ELECTION CAMPAIGN ACT OF 1971

- Sec. 4401. Restrictions on exchange of campaign information between candidates and foreign powers.
- Sec. 4402. Clarification of standard for determining existence of coordination between campaigns and outside interests.
- Sec. 4403. Prohibition on provision of substantial assistance relating to contribution or donation by foreign nationals.
- Sec. 4404. Clarification of application of foreign money ban.

PART 2—NOTIFYING STATES OF DISINFORMATION CAMPAIGNS BY FOREIGN NATIONALS

- Sec. 4411. Notifying States of disinformation campaigns by foreign nationals.

PART 3—PROHIBITING USE OF DEEPAKES IN ELECTION CAMPAIGNS

- Sec. 4421. Prohibition on distribution of materially deceptive audio or visual media prior to election.

PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS

- Sec. 4431. Assessment of exemption of registration requirements under FARA for registered lobbyists.

Subtitle F—Secret Money Transparency

- Sec. 4501. Repeal of restriction of use of funds by Internal Revenue Service to bring transparency to political activity of certain nonprofit organizations.
- Sec. 4502. Repeal of regulations.

Subtitle G—Shareholder Right-to-Know

- Sec. 4601. Repeal of restriction on use of funds by Securities and Exchange Commission to ensure shareholders of corporations have knowledge of corporation political activity.
- Sec. 4602. Assessment of shareholder preferences for disbursements for political purposes.
- Sec. 4603. Governance and operations of corporate PACs.

Subtitle H—Disclosure of Political Spending by Government Contractors

- Sec. 4701. Repeal of restriction on use of funds to require disclosure of political spending by government contractors.

Subtitle I—Limitation and Disclosure Requirements for Presidential Inaugural Committees

- Sec. 4801. Short title.
- Sec. 4802. Limitations and disclosure of certain donations to, and disbursements by, Inaugural Committees.

Subtitle J—Miscellaneous Provisions

- Sec. 4901. Effective dates of provisions.
- Sec. 4902. Severability.

Subtitle A—Establishing Duty To Report Foreign Election Interference

SEC. 4001. FINDINGS RELATING TO ILLICIT MONEY UNDERMINING OUR DEMOCRACY.

Congress finds the following:

(1) Criminals, terrorists, and corrupt government officials frequently abuse anonymously held Limited Liability Companies (LLCs), also known as “shell companies,” to hide, move, and launder the dirty money derived from illicit activities such as trafficking, bribery, exploitation, and embezzlement. Ownership and control of the finances that run through shell companies are obscured to regulators and law enforcement because little information is required and collected when establishing these entities.

(2) The public release of the “Panama Papers” in 2016 and the “Paradise Papers” in 2017 revealed that these shell companies often purchase and sell United States real estate. United States anti-money laundering laws do not apply to cash transactions involving real estate effectively concealing the beneficiaries and transactions from regulators and law enforcement.

(3) Since the Supreme Court’s decisions in *Citizens United v. Federal Election Commission*, 558 U.S. 310 (2010), millions of dollars have flowed into super PACs through LLCs whose funders are anonymous or intentionally obscured. Criminal investigations have uncovered LLCs that were used to hide illegal campaign contributions from foreign criminal fugitives, to advance international influence-buying schemes, and to conceal contributions from donors who were already under investigation for bribery and racketeering. Voters have no way to know the true sources of the money being routed through these LLCs to influence elections, including whether any of the funds come from foreign or other illicit sources.

(4) Congress should curb the use of anonymous shell companies for illicit purposes by requiring United States companies to disclose their beneficial owners, strengthening anti-money laundering and counter-terrorism finance laws.

(5) Congress should examine the money laundering and terrorist financing risks in the real estate market, including the role of anonymous parties, and review legislation to address any vulnerabilities identified in this sector.

(6) Congress should examine the methods by which corruption flourishes and the means to

detect and deter the financial misconduct that fuels this driver of global instability. Congress should monitor government efforts to enforce United States anti-corruption laws and regulations.

SEC. 4002. FEDERAL CAMPAIGN REPORTING OF FOREIGN CONTACTS.

(a) INITIAL NOTICE.—

(1) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104) is amended by adding at the end the following new subsection:

“(j) DISCLOSURE OF REPORTABLE FOREIGN CONTACTS.—

“(I) COMMITTEE OBLIGATION TO NOTIFY.—Not later than 1 week after a reportable foreign contact, each political committee shall notify the Federal Bureau of Investigation and the Commission of the reportable foreign contact and provide a summary of the circumstances with respect to such reportable foreign contact. The Federal Bureau of Investigation, not later than 1 week after receiving a notification from a political committee under this paragraph, shall submit to the political committee, the Permanent Select Committee on Intelligence of the House of Representatives, and the Select Committee on Intelligence of the Senate written or electronic confirmation of receipt of the notification.

“(2) INDIVIDUAL OBLIGATION TO NOTIFY.—Not later than 3 days after a reportable foreign contact—

“(A) each candidate and each immediate family member of a candidate shall notify the treasurer or other designated official of the principal campaign committee of such candidate of the reportable foreign contact and provide a summary of the circumstances with respect to such reportable foreign contact; and

“(B) each official, employee, or agent of a political committee shall notify the treasurer or other designated official of the committee of the reportable foreign contact and provide a summary of the circumstances with respect to such reportable foreign contact.

“(3) REPORTABLE FOREIGN CONTACT.—In this subsection:

“(A) IN GENERAL.—The term ‘reportable foreign contact’ means any direct or indirect contact or communication that—

“(i) is between—

“(I) a candidate, an immediate family member of the candidate, a political committee, or any official, employee, or agent of such committee; and

“(II) an individual that the person described in subclause (I) knows, has reason to know, or reasonably believes is a covered foreign national; and

“(ii) the person described in clause (i)(I) knows, has reason to know, or reasonably believes involves—

“(I) an offer or other proposal for a contribution, donation, expenditure, disbursement, or solicitation described in section 319; or

“(II) coordination or collaboration with, an offer or provision of information or services to or from, or persistent and repeated contact with, a covered foreign national in connection with an election.

“(B) EXCEPTIONS.—

“(i) CONTACTS IN OFFICIAL CAPACITY AS ELECTED OFFICIAL.—The term ‘reportable foreign contact’ shall not include any contact or communication with a covered foreign national by an elected official or an employee of an elected official solely in an official capacity as such an official or employee.

“(ii) CONTACTS FOR PURPOSES OF ENABLING OBSERVATION OF ELECTIONS BY INTERNATIONAL OBSERVERS.—The term ‘reportable foreign contact’ shall not include any contact or communication with a covered foreign national by any person which is made for purposes of enabling the observation of elections in the United States by a foreign national or the observation of elections outside of the United States by a candidate, political committee, or any official, employee, or agent of such committee.

“(iii) EXCEPTIONS NOT APPLICABLE IF CONTACTS OR COMMUNICATIONS INVOLVE PROHIBITED DISBURSEMENTS.—A contact or communication by an elected official or an employee of an elected official shall not be considered to be made solely in an official capacity for purposes of clause (i), and a contact or communication shall not be considered to be made for purposes of enabling the observation of elections for purposes of clause (ii), if the contact or communication involves a contribution, donation, expenditure, disbursement, or solicitation described in section 319.

“(C) COVERED FOREIGN NATIONAL DEFINED.—

“(i) IN GENERAL.—In this paragraph, the term ‘covered foreign national’ means—

“(I) a foreign principal (as defined in section 1(b) of the Foreign Agents Registration Act of 1938 (22 U.S.C. 611(b))) that is a government of a foreign country or a foreign political party;

“(II) any person who acts as an agent, representative, employee, or servant, or any person who acts in any other capacity at the order, request, or under the direction or control, of a foreign principal described in subclause (I) or of a person any of whose activities are directly or indirectly supervised, directed, controlled, financed, or subsidized in whole or in major part by a foreign principal described in subclause (I); or

“(III) any person included in the list of specially designated nationals and blocked persons maintained by the Office of Foreign Assets Control of the Department of the Treasury pursuant to authorities relating to the imposition of sanctions relating to the conduct of a foreign principal described in subclause (I).

“(ii) CLARIFICATION REGARDING APPLICATION TO CITIZENS OF THE UNITED STATES.—In the case of a citizen of the United States, subclause (II) of clause (i) applies only to the extent that the person involved acts within the scope of that person’s status as the agent of a foreign principal described in subclause (I) of clause (i).

“(4) IMMEDIATE FAMILY MEMBER.—In this subsection, the term ‘immediate family member’ means, with respect to a candidate, a parent, parent-in-law, spouse, adult child, or sibling.”

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall apply with respect to reportable foreign contacts which occur on or after the date of the enactment of this Act.

(b) INFORMATION INCLUDED ON REPORT.—

(1) IN GENERAL.—Section 304(b) of such Act (52 U.S.C. 30104(b)) is amended—

(A) by striking “and” at the end of paragraph (7);

(B) by striking the period at the end of paragraph (8) and inserting “; and”; and

(C) by adding at the end the following new paragraph:

“(9) for any reportable foreign contact (as defined in subsection (j)(3))—

“(A) the date, time, and location of the contact;

“(B) the date and time of when a designated official of the committee was notified of the contact;

“(C) the identity of individuals involved; and

“(D) a description of the contact, including the nature of any contribution, donation, expenditure, disbursement, or solicitation involved and the nature of any activity described in subsection (j)(3)(A)(ii)(II) involved.”

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall apply with respect to reports filed on or after the expiration of the 60-day period which begins on the date of the enactment of this Act.

SEC. 4003. FEDERAL CAMPAIGN FOREIGN CONTACT REPORTING COMPLIANCE SYSTEM.

(a) IN GENERAL.—Section 302 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30102) is amended by adding at the end the following new subsection:

“(j) REPORTABLE FOREIGN CONTACTS COMPLIANCE POLICY.—

“(1) REPORTING.—Each political committee shall establish a policy that requires all officials, employees, and agents of such committee (and, in the case of an authorized committee, the candidate and each immediate family member of the candidate) to notify the treasurer or other appropriate designated official of the committee of any reportable foreign contact (as defined in section 304(j)) not later than 3 days after such contact was made.

“(2) RETENTION AND PRESERVATION OF RECORDS.—Each political committee shall establish a policy that provides for the retention and preservation of records and information related to reportable foreign contacts (as so defined) for a period of not less than 3 years.

“(3) CERTIFICATION.—

“(A) IN GENERAL.—Upon filing its statement of organization under section 303(a), and with each report filed under section 304(a), the treasurer of each political committee (other than an authorized committee) shall certify that—

“(i) the committee has in place policies that meet the requirements of paragraphs (1) and (2);

“(ii) the committee has designated an official to monitor compliance with such policies; and

“(iii) not later than 1 week after the beginning of any formal or informal affiliation with the committee, all officials, employees, and agents of such committee will—

“(I) receive notice of such policies;

“(II) be informed of the prohibitions under section 319; and

“(III) sign a certification affirming their understanding of such policies and prohibitions.

“(B) AUTHORIZED COMMITTEES.—With respect to an authorized committee, the candidate shall make the certification required under subparagraph (A).”

(b) EFFECTIVE DATE.—

(1) IN GENERAL.—The amendment made by subsection (a) shall apply with respect to political committees which file a statement of organization under section 303(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30103(a)) on or after the date of the enactment of this Act.

(2) TRANSITION RULE FOR EXISTING COMMITTEES.—Not later than 30 days after the date of the enactment of this Act, each political committee under the Federal Election Campaign Act of 1971 shall file a certification with the Federal Election Commission that the committee is in compliance with the requirements of section 302(j) of such Act (as added by subsection (a)).

SEC. 4004. CRIMINAL PENALTIES.

Section 309(d)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(d)(1)) is amended by adding at the end the following new subparagraphs:

“(E) Any person who knowingly and willfully commits a violation of subsection (j) or (b)(9) of section 304 or section 302(j) shall be fined not more than \$500,000, imprisoned not more than 5 years, or both.

“(F) Any person who knowingly and willfully conceals or destroys any materials relating to a reportable foreign contact (as defined in section 304(j)) shall be fined not more than \$1,000,000, imprisoned not more than 5 years, or both.”

SEC. 4005. REPORT TO CONGRESSIONAL INTELLIGENCE COMMITTEES.

(a) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Director of the Federal Bureau of Investigation shall submit to the congressional intelligence committees a report relating to notifications received by the Federal Bureau of Investigation under section 304(j)(1) of the Federal Election Campaign Act of 1971 (as added by section 4002(a) of this Act).

(b) ELEMENTS.—Each report under subsection (a) shall include, at a minimum, the following with respect to notifications described in subsection (a):

(1) The number of such notifications received from political committees during the year covered by the report.

(2) A description of protocols and procedures developed by the Federal Bureau of Investigation relating to receipt and maintenance of records relating to such notifications.

(3) With respect to such notifications received during the year covered by the report, a description of any subsequent actions taken by the Director resulting from the receipt of such notifications.

(c) CONGRESSIONAL INTELLIGENCE COMMITTEES DEFINED.—In this section, the term “congressional intelligence committees” has the meaning given that term in section 3 of the National Security Act of 1947 (50 U.S.C. 3003).

SEC. 4006. RULE OF CONSTRUCTION.

Nothing in this subtitle or the amendments made by this subtitle shall be construed—

(1) to impede legitimate journalistic activities; or

(2) to impose any additional limitation on the right to express political views or to participate in public discourse of any individual who—

(A) resides in the United States;

(B) is not a citizen of the United States or a national of the United States, as defined in section 101(a)(22) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(22)); and

(C) is not lawfully admitted for permanent residence, as defined by section 101(a)(20) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(20)).

Subtitle B—DISCLOSE Act

SEC. 4100. SHORT TITLE.

This subtitle may be cited as the “Democracy Is Strengthened by Casting Light On Spending in Elections Act of 2021” or the “DISCLOSE Act of 2021”.

PART 1—CLOSING LOOPHOLES ALLOWING SPENDING BY FOREIGN NATIONALS IN ELECTIONS

SEC. 4101. CLARIFICATION OF PROHIBITION ON PARTICIPATION BY FOREIGN NATIONALS IN ELECTION-RELATED ACTIVITIES.

(a) CLARIFICATION OF PROHIBITION.—Section 319(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)) is amended—

(1) by striking “or” at the end of paragraph (1);

(2) by striking the period at the end of paragraph (2) and inserting “; or”; and

(3) by adding at the end the following new paragraph:

“(3) a foreign national to direct, dictate, control, or directly or indirectly participate in the decision making process of any person (including a corporation, labor organization, political committee, or political organization) with regard to such person’s Federal or non-Federal election-related activity, including any decision concerning the making of contributions, donations, expenditures, or disbursements in connection with an election for any Federal, State, or local office or any decision concerning the administration of a political committee.”.

(b) CERTIFICATION OF COMPLIANCE.—Section 319 of such Act (52 U.S.C. 30121) is amended by adding at the end the following new subsection:

“(c) CERTIFICATION OF COMPLIANCE REQUIRED PRIOR TO CARRYING OUT ACTIVITY.—Prior to the making in connection with an election for Federal office of any contribution, donation, expenditure, independent expenditure, or disbursement for an electioneering communication by a corporation, labor organization (as defined in section 316(b)), limited liability corporation, or partnership during a year, the chief executive officer of the corporation, labor organization, limited liability corporation, or partnership (or, if the corporation, labor organization, limited liability corporation, or partnership does not have a chief executive officer, the highest ranking official of the corporation, labor organization, limited liability corporation, or partnership), shall file a certification with the Commission, under penalty of perjury, that a foreign national did not direct, dictate, control, or di-

rectly or indirectly participate in the decision making process relating to such activity in violation of subsection (a)(3), unless the chief executive officer has previously filed such a certification during that calendar year.”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect upon the expiration of the 180-day period which begins on the date of the enactment of this Act, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

SEC. 4102. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN TO CERTAIN DISBURSEMENTS AND ACTIVITIES.

(a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)) is amended by striking the semicolon and inserting the following: “, including any disbursement to a political committee which accepts donations or contributions that do not comply with any of the limitations, prohibitions, and reporting requirements of this Act (or any disbursement to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions), or to any other person for the purpose of funding an expenditure, independent expenditure, or electioneering communication (as defined in section 304(f)(3)).”.

(b) CONDITIONS UNDER WHICH CORPORATE PACS MAY MAKE CONTRIBUTIONS AND EXPENDITURES.—Section 316(b) of such Act (52 U.S.C. 30118(b)) is amended by adding at the end the following new paragraph:

“(8) A separate segregated fund established by a corporation may not make a contribution or expenditure during a year unless the fund has certified to the Commission the following during the year:

“(A) Each individual who manages the fund, and who is responsible for exercising decision-making authority for the fund, is a citizen of the United States or is lawfully admitted for permanent residence in the United States.

“(B) No foreign national under section 319 participates in any way in the decisionmaking processes of the fund with regard to contributions or expenditures under this Act.

“(C) The fund does not solicit or accept recommendations from any foreign national under section 319 with respect to the contributions or expenditures made by the fund.

“(D) Any member of the board of directors of the corporation who is a foreign national under section 319 abstains from voting on matters concerning the fund or its activities.”.

SEC. 4103. AUDIT AND REPORT ON ILLICIT FOREIGN MONEY IN FEDERAL ELECTIONS.

(a) IN GENERAL.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.), as amended by section 1821, is further amended by inserting after section 319A the following new section:

“SEC. 319B. AUDIT AND REPORT ON DISBURSEMENTS BY FOREIGN NATIONALS.

“(a) AUDIT.—

“(1) IN GENERAL.—The Commission shall conduct an audit after each Federal election cycle to determine the incidence of illicit foreign money in such Federal election cycle.

“(2) PROCEDURES.—In carrying out paragraph (1), the Commission shall conduct random audits of any disbursements required to be reported under this Act, in accordance with procedures established by the Commission.

“(b) REPORT.—Not later than 180 days after the end of each Federal election cycle, the Commission shall submit to Congress a report containing—

“(1) results of the audit required by subsection (a)(1);

“(2) an analysis of the extent to which illicit foreign money was used to carry out disinformation and propaganda campaigns fo-

cused on depressing turnout among rural communities and the success or failure of these efforts, together with recommendations to address these efforts in future elections;

“(3) an analysis of the extent to which illicit foreign money was used to carry out disinformation and propaganda campaigns focused on depressing turnout among African-American and other minority communities and the success or failure of these efforts, together with recommendations to address these efforts in future elections;

“(4) an analysis of the extent to which illicit foreign money was used to carry out disinformation and propaganda campaigns focused on influencing military and veteran communities and the success or failure of these efforts, together with recommendations to address these efforts in future elections; and

“(5) recommendations to address the presence of illicit foreign money in elections, as appropriate.

“(c) DEFINITIONS.—As used in this section:

“(1) The term ‘Federal election cycle’ means the period which begins on the day after the date of a regularly scheduled general election for Federal office and which ends on the date of the first regularly scheduled general election for Federal office held after such date.

“(2) The term ‘illicit foreign money’ means any disbursement by a foreign national (as defined in section 319(b)) prohibited under such section.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to the Federal election cycle that began during November 2020, and each succeeding Federal election cycle.

SEC. 4104. PROHIBITION ON CONTRIBUTIONS AND DONATIONS BY FOREIGN NATIONALS IN CONNECTIONS WITH BALLOT INITIATIVES AND REFERENDA.

(a) IN GENERAL.—Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)) is amended by striking “State, or local election” and inserting the following: “State, or local election, including a State or local ballot initiative or referendum”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply with respect to elections held in 2022 or any succeeding year.

SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO FOREIGN MONEY BAN.

(a) DISBURSEMENTS DESCRIBED.—Section 319(a)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)) is amended—

(1) by striking “or” at the end of subparagraph (B); and

(2) by striking subparagraph (C) and inserting the following:

“(C) an expenditure;

“(D) an independent expenditure;

“(E) a disbursement for an electioneering communication (within the meaning of section 304(f)(3));

“(F) a disbursement for a communication which is placed or promoted for a fee on a website, web application, or digital application that refers to a clearly identified candidate for election for Federal office and is disseminated within 60 days before a general, special, or runoff election for the office sought by the candidate or 30 days before a primary or preference election, or a convention or caucus of a political party that has authority to nominate a candidate for the office sought by the candidate;

“(G) a disbursement for a broadcast, cable or satellite communication, or for a communication which is placed or promoted for a fee on a website, web application, or digital application, that promotes, supports, attacks, or opposes the election of a clearly identified candidate for Federal, State, or local office (regardless of whether the communication contains express advocacy or the functional equivalent of express advocacy);

“(H) a disbursement for a broadcast, cable, or satellite communication, or for any communication which is placed or promoted for a fee on an

online platform (as defined in section 304(k)(3)), that discusses a national legislative issue of public importance in a year in which a regularly scheduled general election for Federal office is held, but only if the disbursement is made by a covered foreign national described in section 304(j)(3)(C);

“(I) a disbursement by a covered foreign national described in section 304(j)(3)(C) to compensate any person for internet activity that promotes, supports, attacks, or opposes the election of a clearly identified candidate for Federal, State, or local office (regardless of whether the activity contains express advocacy or the functional equivalent of express advocacy); and

“(J) a disbursement for a Federal judicial nomination communication (as defined in section 324(d)(2)).”.

(b) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to disbursements made on or after the date of the enactment of this Act.

SEC. 4106. PROHIBITING ESTABLISHMENT OF CORPORATION TO CONCEAL ELECTION CONTRIBUTIONS AND DONATIONS BY FOREIGN NATIONALS.

(a) **PROHIBITION.**—Chapter 29 of title 18, United States Code, as amended by section 1071(a) and section 1201(a), is amended by adding at the end the following:

“§614. Establishment of corporation to conceal election contributions and donations by foreign nationals

“(a) **OFFENSE.**—It shall be unlawful for an owner, officer, attorney, or incorporation agent of a corporation, company, or other entity to establish or use the corporation, company, or other entity with the intent to conceal an activity of a foreign national (as defined in section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121)) prohibited under such section 319.

“(b) **PENALTY.**—Any person who violates subsection (a) shall be imprisoned for not more than 5 years, fined under this title, or both.”.

(b) **TABLE OF SECTIONS.**—The table of sections for chapter 29 of title 18, United States Code, as amended by section 1071(b) and section 1201(b), is amended by inserting after the item relating to section 613 the following:

“614. Establishment of corporation to conceal election contributions and donations by foreign nationals.”.

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

SEC. 4111. REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS.

(a) **DISCLOSURE REQUIREMENTS FOR CORPORATIONS, LABOR ORGANIZATIONS, AND CERTAIN OTHER ENTITIES.**—

(1) **IN GENERAL.**—Section 324 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30126) is amended to read as follows:

“SEC. 324. DISCLOSURE OF CAMPAIGN-RELATED DISBURSEMENTS BY COVERED ORGANIZATIONS.

“(a) **DISCLOSURE STATEMENT.**—

“(1) **IN GENERAL.**—Any covered organization that makes campaign-related disbursements aggregating more than \$10,000 in an election reporting cycle shall, not later than 24 hours after each disclosure date, file a statement with the Commission made under penalty of perjury that contains the information described in paragraph (2)—

“(A) in the case of the first statement filed under this subsection, for the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the first such disclosure date) and ending on the first such disclosure date; and

“(B) in the case of any subsequent statement filed under this subsection, for the period beginning on the previous disclosure date and ending on such disclosure date.

“(2) **INFORMATION DESCRIBED.**—The information described in this paragraph is as follows:

“(A) The name of the covered organization and the principal place of business of such organization and, in the case of a covered organization that is a corporation (other than a business concern that is an issuer of a class of securities registered under section 12 of the Securities Exchange Act of 1934 (15 U.S.C. 78l) or that is required to file reports under section 15(d) of that Act (15 U.S.C. 78o(d))) or an entity described in subsection (e)(2), a list of the beneficial owners (as defined in paragraph (4)(A)) of the entity that—

“(i) identifies each beneficial owner by name and current residential or business street address; and

“(ii) if any beneficial owner exercises control over the entity through another legal entity, such as a corporation, partnership, limited liability company, or trust, identifies each such other legal entity and each such beneficial owner who will use that other entity to exercise control over the entity.

“(B) The amount of each campaign-related disbursement made by such organization during the period covered by the statement of more than \$1,000, and the name and address of the person to whom the disbursement was made.

“(C) In the case of a campaign-related disbursement that is not a covered transfer, the election to which the campaign-related disbursement pertains and if the disbursement is made for a public communication, the name of any candidate identified in such communication and whether such communication is in support of or in opposition to a candidate.

“(D) A certification by the chief executive officer or person who is the head of the covered organization that the campaign-related disbursement is not made in cooperation, consultation, or concert with or at the request or suggestion of a candidate, authorized committee, or agent of a candidate, political party, or agent of a political party.

“(E)(i) If the covered organization makes campaign-related disbursements using exclusively funds in a segregated bank account consisting of funds that were paid directly to such account by persons other than the covered organization that controls the account, for each such payment to the account—

“(I) the name and address of each person who made such payment during the period covered by the statement;

“(II) the date and amount of such payment; and

“(III) the aggregate amount of all such payments made by the person during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the account in an aggregate amount of \$10,000 or more during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date.

“(ii) In any calendar year after 2022, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the ‘base period’ shall be 2022.

“(F)(i) If the covered organization makes campaign-related disbursements using funds other than funds in a segregated bank account described in subparagraph (E), for each payment to the covered organization—

“(I) the name and address of each person who made such payment during the period covered by the statement;

“(II) the date and amount of such payment; and

“(III) the aggregate amount of all such payments made by the person during the period be-

ginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the covered organization in an aggregate amount of \$10,000 or more during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date.

“(ii) In any calendar year after 2022, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the ‘base period’ shall be 2022.

“(G) Such other information as required in rules established by the Commission to promote the purposes of this section.

“(3) EXCEPTIONS.—

“(A) **AMOUNTS RECEIVED IN ORDINARY COURSE OF BUSINESS.**—The requirement to include in a statement filed under paragraph (1) the information described in paragraph (2) shall not apply to amounts received by the covered organization in commercial transactions in the ordinary course of any trade or business conducted by the covered organization or in the form of investments (other than investments by the principal shareholder in a limited liability corporation) in the covered organization. For purposes of this subparagraph, amounts received by a covered organization as remittances from an employee to the employee’s collective bargaining representative shall be treated as amounts received in commercial transactions in the ordinary course of the business conducted by the covered organization.

“(B) **DONOR RESTRICTION ON USE OF FUNDS.**—The requirement to include in a statement submitted under paragraph (1) the information described in subparagraph (F) of paragraph (2) shall not apply if—

“(i) the person described in such subparagraph prohibited, in writing, the use of the payment made by such person for campaign-related disbursements; and

“(ii) the covered organization agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

“(C) **THREAT OF HARASSMENT OR REPRISAL.**—The requirement to include any information relating to the name or address of any person (other than a candidate) in a statement submitted under paragraph (1) shall not apply if the inclusion of the information would subject the person to serious threats, harassment, or reprisals.

“(4) **OTHER DEFINITIONS.**—For purposes of this section:

“(A) BENEFICIAL OWNER DEFINED.—

“(i) **IN GENERAL.**—Except as provided in clause (ii), the term ‘beneficial owner’ means, with respect to any entity, a natural person who, directly or indirectly—

“(I) exercises substantial control over an entity through ownership, voting rights, agreement, or otherwise; or

“(II) has a substantial interest in or receives substantial economic benefits from the assets of an entity.

“(ii) **EXCEPTIONS.**—The term ‘beneficial owner’ shall not include—

“(I) a minor child;

“(II) a person acting as a nominee, intermediary, custodian, or agent on behalf of another person;

“(III) a person acting solely as an employee of an entity and whose control over or economic benefits from the entity derives solely from the employment status of the person;

“(IV) a person whose only interest in an entity is through a right of inheritance, unless the person also meets the requirements of clause (i); or

“(V) a creditor of an entity, unless the creditor also meets the requirements of clause (i).

“(iii) **ANTI-ABUSE RULE.**—The exceptions under clause (ii) shall not apply if used for the purpose of evading, circumventing, or abusing the provisions of clause (i) or paragraph (2)(A).

“(B) **DISCLOSURE DATE.**—The term ‘disclosure date’ means—

“(i) the first date during any election reporting cycle by which a person has made campaign-related disbursements aggregating more than \$10,000; and

“(ii) any other date during such election reporting cycle by which a person has made campaign-related disbursements aggregating more than \$10,000 since the most recent disclosure date for such election reporting cycle.

“(C) **ELECTION REPORTING CYCLE.**—The term ‘election reporting cycle’ means the 2-year period beginning on the date of the most recent general election for Federal office, except that in the case of a campaign-related disbursement for a Federal judicial nomination communication, such term means any calendar year in which the campaign-related disbursement is made.

“(D) **PAYMENT.**—The term ‘payment’ includes any contribution, donation, transfer, payment of dues, or other payment.

“(b) **COORDINATION WITH OTHER PROVISIONS.**—

“(1) **OTHER REPORTS FILED WITH THE COMMISSION.**—Information included in a statement filed under this section may be excluded from statements and reports filed under section 304.

“(2) **TREATMENT AS SEPARATE SEGREGATED FUND.**—A segregated bank account referred to in subsection (a)(2)(E) may be treated as a separate segregated fund for purposes of section 527(f)(3) of the Internal Revenue Code of 1986.

“(c) **FILING.**—Statements required to be filed under subsection (a) shall be subject to the requirements of section 304(d) to the same extent and in the same manner as if such reports had been required under subsection (c) or (g) of section 304.

“(d) **CAMPAIGN-RELATED DISBURSEMENT DEFINED.**—

“(1) **IN GENERAL.**—In this section, the term ‘campaign-related disbursement’ means a disbursement by a covered organization for any of the following:

“(A) An independent expenditure which expressly advocates the election or defeat of a clearly identified candidate for election for Federal office, or is the functional equivalent of express advocacy because, when taken as a whole, it can be interpreted by a reasonable person only as advocating the election or defeat of a candidate for election for Federal office.

“(B) Any public communication which refers to a clearly identified candidate for election for Federal office and which promotes or supports the election of a candidate for that office, or attacks or opposes the election of a candidate for that office, without regard to whether the communication expressly advocates a vote for or against a candidate for that office.

“(C) An electioneering communication, as defined in section 304(f)(3).

“(D) A Federal judicial nomination communication.

“(E) A covered transfer.

“(2) **FEDERAL JUDICIAL NOMINATION COMMUNICATION.**—

“(A) **IN GENERAL.**—The term ‘Federal judicial nomination communication’ means any communication—

“(i) that is by means of any broadcast, cable, or satellite, paid internet, or paid digital communication, paid promotion, newspaper, magazine, outdoor advertising facility, mass mailing, telephone bank, telephone messaging effort of more than 500 substantially similar calls or electronic messages within a 30-day period, or any other form of general public political advertising; and

“(ii) which promotes, supports, attacks, or opposes the nomination or Senate confirmation of an individual as a Federal judge or justice.

“(B) **EXCEPTION.**—Such term shall not include any news story, commentary, or editorial distributed through the facilities of any broadcasting station or any print, online, or digital newspaper, magazine, publication, or periodical, unless such facilities are owned or controlled by any political party, political committee, or candidate.

“(3) **EXCEPTION.**—The term ‘campaign-related disbursement’ does not include any news story, commentary, or editorial distributed through the facilities of any broadcasting station or any print, online, or digital newspaper, magazine, publication, or periodical, unless such facilities are owned or controlled by any political party, political committee, or candidate.

“(4) **INTENT NOT REQUIRED.**—A disbursement for an item described in subparagraph (A), (B), (C), (D), or (E) of paragraph (1) shall be treated as a campaign-related disbursement regardless of the intent of the person making the disbursement.

“(e) **COVERED ORGANIZATION DEFINED.**—In this section, the term ‘covered organization’ means any of the following:

“(1) A corporation (other than an organization described in section 501(c)(3) of the Internal Revenue Code of 1986).

“(2) A limited liability corporation that is not otherwise treated as a corporation for purposes of this Act (other than an organization described in section 501(c)(3) of the Internal Revenue Code of 1986).

“(3) An organization described in section 501(c) of such Code and exempt from taxation under section 501(a) of such Code (other than an organization described in section 501(c)(3) of such Code).

“(4) A labor organization (as defined in section 316(b)).

“(5) Any political organization under section 527 of the Internal Revenue Code of 1986, other than a political committee under this Act (except as provided in paragraph (6)).

“(6) A political committee with an account that accepts donations or contributions that do not comply with the contribution limits or source prohibitions under this Act, but only with respect to such accounts.

“(f) **COVERED TRANSFER DEFINED.**—

“(1) **IN GENERAL.**—In this section, the term ‘covered transfer’ means any transfer or payment of funds by a covered organization to another person if the covered organization—

“(A) designates, requests, or suggests that the amounts be used for—

“(i) campaign-related disbursements (other than covered transfers); or

“(ii) making a transfer to another person for the purpose of making or paying for such campaign-related disbursements;

“(B) made such transfer or payment in response to a solicitation or other request for a donation or payment for—

“(i) the making of or paying for campaign-related disbursements (other than covered transfers); or

“(ii) making a transfer to another person for the purpose of making or paying for such campaign-related disbursements;

“(C) engaged in discussions with the recipient of the transfer or payment regarding—

“(i) the making of or paying for campaign-related disbursements (other than covered transfers); or

“(ii) donating or transferring any amount of such transfer or payment to another person for the purpose of making or paying for such campaign-related disbursements;

“(D) made campaign-related disbursements (other than a covered transfer) in an aggregate amount of \$50,000 or more during the 2-year period ending on the date of the transfer or payment, or knew or had reason to know that the person receiving the transfer or payment made such disbursements in such an aggregate amount during that 2-year period; or

“(E) knew or had reason to know that the person receiving the transfer or payment would

make campaign-related disbursements in an aggregate amount of \$50,000 or more during the 2-year period beginning on the date of the transfer or payment.

“(2) **EXCLUSIONS.**—The term ‘covered transfer’ does not include any of the following:

“(A) A disbursement made by a covered organization in a commercial transaction in the ordinary course of any trade or business conducted by the covered organization or in the form of investments made by the covered organization.

“(B) A disbursement made by a covered organization if—

“(i) the covered organization prohibited, in writing, the use of such disbursement for campaign-related disbursements; and

“(ii) the recipient of the disbursement agreed to follow the prohibition and deposited the disbursement in an account which is segregated from any account used to make campaign-related disbursements.

“(3) **SPECIAL RULE REGARDING TRANSFERS AMONG AFFILIATES.**—

“(A) **SPECIAL RULE.**—A transfer of an amount by one covered organization to another covered organization which is treated as a transfer between affiliates under subparagraph (C) shall be considered a covered transfer by the covered organization which transfers the amount only if the aggregate amount transferred during the year by such covered organization to that same covered organization is equal to or greater than \$50,000.

“(B) **DETERMINATION OF AMOUNT OF CERTAIN PAYMENTS AMONG AFFILIATES.**—In determining the amount of a transfer between affiliates for purposes of subparagraph (A), to the extent that the transfer consists of funds attributable to dues, fees, or assessments which are paid by individuals on a regular, periodic basis in accordance with a per-individual calculation which is made on a regular basis, the transfer shall be attributed to the individuals paying the dues, fees, or assessments and shall not be attributed to the covered organization.

“(C) **DESCRIPTION OF TRANSFERS BETWEEN AFFILIATES.**—A transfer of amounts from one covered organization to another covered organization shall be treated as a transfer between affiliates if—

“(i) one of the organizations is an affiliate of the other organization; or

“(ii) each of the organizations is an affiliate of the same organization, except that the transfer shall not be treated as a transfer between affiliates if one of the organizations is established for the purpose of making campaign-related disbursements.

“(D) **DETERMINATION OF AFFILIATE STATUS.**—For purposes of subparagraph (C), a covered organization is an affiliate of another covered organization if—

“(i) the governing instrument of the organization requires it to be bound by decisions of the other organization;

“(ii) the governing board of the organization includes persons who are specifically designated representatives of the other organization or are members of the governing board, officers, or paid executive staff members of the other organization, or whose service on the governing board is contingent upon the approval of the other organization; or

“(iii) the organization is chartered by the other organization.

“(E) **COVERAGE OF TRANSFERS TO AFFILIATED SECTION 501(c)(3) ORGANIZATIONS.**—This paragraph shall apply with respect to an amount transferred by a covered organization to an organization described in paragraph (3) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code in the same manner as this paragraph applies to an amount transferred by a covered organization to another covered organization.

“(g) **NO EFFECT ON OTHER REPORTING REQUIREMENTS.**—Nothing in this section shall be

construed to waive or otherwise affect any other requirement of this Act which relates to the reporting of campaign-related disbursements.”.

(2) **CONFORMING AMENDMENT.**—Section 304(f)(6) of such Act (52 U.S.C. 30104) is amended by striking “Any requirement” and inserting “Except as provided in section 324(b), any requirement”.

(b) **COORDINATION WITH FINCEN.**—

(1) **IN GENERAL.**—The Director of the Financial Crimes Enforcement Network of the Department of the Treasury shall provide the Federal Election Commission with such information as necessary to assist in administering and enforcing section 324 of the Federal Election Campaign Act of 1971, as added by this section.

(2) **REPORT.**—Not later than 6 months after the date of the enactment of this Act, the Chairman of the Federal Election Commission, in consultation with the Director of the Financial Crimes Enforcement Network of the Department of the Treasury, shall submit to Congress a report with recommendations for providing further legislative authority to assist in the administration and enforcement of such section 324.

SEC. 4112. APPLICATION OF FOREIGN MONEY BAN TO DISBURSEMENTS FOR CAMPAIGN-RELATED DISBURSEMENTS CONSISTING OF COVERED TRANSFERS.

Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)), as amended by section 4102, is amended by striking the semicolon at the end and inserting the following: “, and any disbursement, other than an disbursement described in section 324(a)(3)(A), to another person who made a campaign-related disbursement consisting of a covered transfer (as described in section 324) during the 2-year period ending on the date of the disbursement.”.

SEC. 4113. EFFECTIVE DATE.

The amendments made by this part shall apply with respect to disbursements made on or after January 1, 2022, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

PART 3—OTHER ADMINISTRATIVE REFORMS

SEC. 4121. PETITION FOR CERTIORARI.

Section 307(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30107(a)(6)) is amended by inserting “(including a proceeding before the Supreme Court on certiorari)” after “appeal”.

SEC. 4122. JUDICIAL REVIEW OF ACTIONS RELATED TO CAMPAIGN FINANCE LAWS.

(a) **IN GENERAL.**—Title IV of the Federal Election Campaign Act of 1971 (52 U.S.C. 30141 et seq.) is amended by inserting after section 406 the following new section:

“SEC. 407. JUDICIAL REVIEW.

“(a) **IN GENERAL.**—Notwithstanding section 373(f), if any action is brought for declaratory or injunctive relief to challenge, whether facially or as-applied, the constitutionality or lawfulness of any provision of this Act or of chapter 95 or 96 of the Internal Revenue Code of 1986, or is brought to with respect to any action of the Commission under chapter 95 or 96 of the Internal Revenue Code of 1986, the following rules shall apply:

“(1) The action shall be filed in the United States District Court for the District of Columbia and an appeal from the decision of the district court may be taken to the Court of Appeals for the District of Columbia Circuit.

“(2) In the case of an action relating to declaratory or injunctive relief to challenge the constitutionality of a provision, the party filing the action shall concurrently deliver a copy of the complaint to the Clerk of the House of Representatives and the Secretary of the Senate.

“(3) It shall be the duty of the United States District Court for the District of Columbia and the Court of Appeals for the District of Colum-

bia Circuit to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

“(b) **CLARIFYING SCOPE OF JURISDICTION.**—If an action at the time of its commencement is not subject to subsection (a), but an amendment, counterclaim, cross-claim, affirmative defense, or any other pleading or motion is filed challenging, whether facially or as-applied, the constitutionality or lawfulness of this Act or of chapter 95 or 96 of the Internal Revenue Code of 1986, or is brought to with respect to any action of the Commission under chapter 95 or 96 of the Internal Revenue Code of 1986, the district court shall transfer the action to the District Court for the District of Columbia, and the action shall thereafter be conducted pursuant to subsection (a).

“(c) **INTERVENTION BY MEMBERS OF CONGRESS.**—In any action described in subsection (a) relating to declaratory or injunctive relief to challenge the constitutionality of a provision, any Member of the House of Representatives (including a Delegate or Resident Commissioner to the Congress) or Senate shall have the right to intervene either in support of or opposition to the position of a party to the case regarding the constitutionality of the provision. To avoid duplication of efforts and reduce the burdens placed on the parties to the action, the court in any such action may make such orders as it considers necessary, including orders to require interveners taking similar positions to file joint papers or to be represented by a single attorney at oral argument.

“(d) **CHALLENGE BY MEMBERS OF CONGRESS.**—Any Member of Congress may bring an action, subject to the special rules described in subsection (a), for declaratory or injunctive relief to challenge, whether facially or as-applied, the constitutionality of any provision of this Act or chapter 95 or 96 of the Internal Revenue Code of 1986.”.

(b) **CONFORMING AMENDMENTS.**—

(1) Section 9011 of the Internal Revenue Code of 1986 is amended to read as follows:

“SEC. 9011. JUDICIAL REVIEW.

“For provisions relating to judicial review of certifications, determinations, and actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.”.

(2) Section 9041 of the Internal Revenue Code of 1986 is amended to read as follows:

“SEC. 9041. JUDICIAL REVIEW.

“For provisions relating to judicial review of actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.”.

(3) Section 310 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30110) is repealed.

(4) Section 403 of the Bipartisan Campaign Reform Act of 2002 (52 U.S.C. 30110 note) is repealed.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply to actions brought on or after January 1, 2021.

Subtitle C—Strengthening Oversight of Online Political Advertising

SEC. 4201. SHORT TITLE.

This subtitle may be cited as the “Honest Ads Act”.

SEC. 4202. PURPOSE.

The purpose of this subtitle is to enhance the integrity of American democracy and national security by improving disclosure requirements for online political advertisements in order to uphold the Supreme Court’s well-established standard that the electorate bears the right to be fully informed.

SEC. 4203. FINDINGS.

Congress makes the following findings:

(1) On January 6, 2017, the Office of the Director of National Intelligence published a report titled “Assessing Russian Activities and Intentions in Recent U.S. Elections”, noting that

“Russian President Vladimir Putin ordered an influence campaign in 2016 aimed at the US presidential election * * *”. Moscow’s influence campaign followed a Russian messaging strategy that blends covert intelligence operation—such as cyber activity—with overt efforts by Russian Government agencies, state-funded media, third-party intermediaries, and paid social media users or “trolls”.

(2) On November 24, 2016, The Washington Post reported findings from 2 teams of independent researchers that concluded Russians “exploited American-made technology platforms to attack U.S. democracy at a particularly vulnerable moment * * * as part of a broadly effective strategy of sowing distrust in U.S. democracy and its leaders.”.

(3) Findings from a 2017 study on the manipulation of public opinion through social media conducted by the Computational Propaganda Research Project at the Oxford Internet Institute found that the Kremlin is using pro-Russian bots to manipulate public discourse to a highly targeted audience. With a sample of nearly 1,300,000 tweets, researchers found that in the 2016 election’s 3 decisive States, propaganda constituted 40 percent of the sampled election-related tweets that went to Pennsylvanians, 34 percent to Michigan voters, and 30 percent to those in Wisconsin. In other swing States, the figure reached 42 percent in Missouri, 41 percent in Florida, 40 percent in North Carolina, 38 percent in Colorado, and 35 percent in Ohio.

(4) On September 6, 2017, the Nation’s largest social media platform disclosed that between June 2015 and May 2017, Russian entities purchased \$100,000 in political advertisements, publishing roughly 3,000 ads linked to fake accounts associated with the Internet Research Agency, a pro-Kremlin organization. According to the company, the ads purchased focused “on amplifying divisive social and political messages * * *”.

(5) In 2002, the Bipartisan Campaign Reform Act became law, establishing disclosure requirements for political advertisements distributed from a television or radio broadcast station or provider of cable or satellite television. In 2003, the Supreme Court upheld regulations on electioneering communications established under the Act, noting that such requirements “provide the electorate with information and insure that the voters are fully informed about the person or group who is speaking.”.

(6) According to a study from Borrell Associates, in 2016, \$1,415,000,000 was spent on online advertising, more than quadruple the amount in 2012.

(7) The reach of a few large internet platforms—larger than any broadcast, satellite, or cable provider—has greatly facilitated the scope and effectiveness of disinformation campaigns. For instance, the largest platform has over 210,000,000 Americans users—over 160,000,000 of them on a daily basis. By contrast, the largest cable television provider has 22,430,000 subscribers, while the largest satellite television provider has 21,000,000 subscribers. And the most-watched television broadcast in United States history had 118,000,000 viewers.

(8) The public nature of broadcast television, radio, and satellite ensures a level of publicity for any political advertisement. These communications are accessible to the press, fact-checkers, and political opponents; this creates strong disincentives for a candidate to disseminate materially false, inflammatory, or contradictory messages to the public. Social media platforms, in contrast, can target portions of the electorate with direct, ephemeral advertisements often on the basis of private information the platform has on individuals, enabling political advertisements that are contradictory, racially or socially inflammatory, or materially false.

(9) According to comScore, 2 companies own 8 of the 10 most popular smart phone applications

as of June 2017, including the most popular social media and email services—which deliver information and news to users without requiring proactivity by the user. Those same 2 companies accounted for 99 percent of revenue growth from digital advertising in 2016, including 77 percent of gross spending. 79 percent of online Americans—representing 68 percent of all Americans—use the single largest social network, while 66 percent of these users are most likely to get their news from that site.

(10) In its 2006 rulemaking, the Federal Election Commission noted that only 18 percent of all Americans cited the internet as their leading source of news about the 2004 Presidential election; by contrast, the Pew Research Center found that 65 percent of Americans identified an internet-based source as their leading source of information for the 2016 election.

(11) The Federal Election Commission, the independent Federal agency charged with protecting the integrity of the Federal campaign finance process by providing transparency and administering campaign finance laws, has failed to take action to address online political advertisements.

(12) In testimony before the Senate Select Committee on Intelligence titled, “Disinformation: A Primer in Russian Active Measures and Influence Campaigns”, multiple expert witnesses testified that while the disinformation tactics of foreign adversaries have not necessarily changed, social media services now provide “platform[s] practically purpose-built for active measures[.]” Similarly, as Gen. Keith B. Alexander (RET.), the former Director of the National Security Agency, testified, during the Cold War “if the Soviet Union sought to manipulate information flow, it would have to do so principally through its own propaganda outlets or through active measures that would generate specific news: planting of leaflets, inciting of violence, creation of other false materials and narratives. But the news itself was hard to manipulate because it would have required actual control of the organs of media, which took long-term efforts to penetrate. Today, however, because the clear majority of the information on social media sites is uncensored and there is a rapid proliferation of information sources and other sites that can reinforce information, there is an increasing likelihood that the information available to average consumers may be inaccurate (whether intentionally or otherwise) and may be more easily manipulable than in prior eras.”.

(13) Current regulations on political advertisements do not provide sufficient transparency to uphold the public’s right to be fully informed about political advertisements made online.

SEC. 4204. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) the dramatic increase in digital political advertisements, and the growing centrality of online platforms in the lives of Americans, requires the Congress and the Federal Election Commission to take meaningful action to ensure that laws and regulations provide the accountability and transparency that is fundamental to our democracy;

(2) free and fair elections require both transparency and accountability which give the public a right to know the true sources of funding for political advertisements in order to make informed political choices and hold elected officials accountable; and

(3) transparency of funding for political advertisements is essential to enforce other campaign finance laws, including the prohibition on campaign spending by foreign nationals.

SEC. 4205. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION.

(a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)) is amended by striking “or satellite communication” and inserting “satellite, paid internet, or paid digital communication”.

(b) TREATMENT OF CONTRIBUTIONS AND EXPENDITURES.—Section 301 of such Act (52 U.S.C. 30101) is amended—

(1) in paragraph (8)(B)(v), by striking “on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising” and inserting “in any public communication”; and

(2) in paragraph (9)(B)—

(A) by amending clause (i) to read as follows:

“(i) any news story, commentary, or editorial distributed through the facilities of any broadcasting station or any print, online, or digital newspaper, magazine, blog, publication, or periodical, unless such broadcasting, print, online, or digital facilities are owned or controlled by any political party, political committee, or candidate;”; and

(B) in clause (iv), by striking “on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising” and inserting “in any public communication”.

(c) DISCLOSURE AND DISCLAIMER STATEMENTS.—Subsection (a) of section 318 of such Act (52 U.S.C. 30120) is amended—

(1) by striking “financing any communication through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising” and inserting “financing any public communication”; and

(2) by striking “solicits any contribution through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising” and inserting “solicits any contribution through any public communication”.

SEC. 4206. EXPANSION OF DEFINITION OF ELECTORNEERING COMMUNICATION.

(a) EXPANSION TO ONLINE COMMUNICATIONS.—

(1) APPLICATION TO QUALIFIED INTERNET AND DIGITAL COMMUNICATIONS.—

(A) IN GENERAL.—Subparagraph (A) of section 304(f)(3) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(f)(3)(A)) is amended by striking “or satellite communication” each place it appears in clauses (i) and (ii) and inserting “satellite, or qualified internet or digital communication”.

(B) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—Paragraph (3) of section 304(f) of such Act (52 U.S.C. 30104(f)) is amended by adding at the end the following new subparagraph:

“(D) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—The term ‘qualified internet or digital communication’ means any communication which is placed or promoted for a fee on an online platform (as defined in subsection (k)(3)).”.

(2) NONAPPLICATION OF RELEVANT ELECTORATE TO ONLINE COMMUNICATIONS.—Section 304(f)(3)(A)(i)(III) of such Act (52 U.S.C. 30104(f)(3)(A)(i)(III)) is amended by inserting “any broadcast, cable, or satellite” before “communication”.

(3) NEWS EXEMPTION.—Section 304(f)(3)(B)(i) of such Act (52 U.S.C. 30104(f)(3)(B)(i)) is amended to read as follows:

“(i) a communication appearing in a news story, commentary, or editorial distributed through the facilities of any broadcasting station or any online or digital newspaper, magazine, blog, publication, or periodical, unless such broadcasting, online, or digital facilities are owned or controlled by any political party, political committee, or candidate;”.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to communications made on or after January 1, 2022.

SEC. 4207. APPLICATION OF DISCLAIMER STATEMENTS TO ONLINE COMMUNICATIONS.

(a) CLEAR AND CONSPICUOUS MANNER REQUIREMENT.—Subsection (a) of section 318 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—

(1) by striking “shall clearly state” each place it appears in paragraphs (1), (2), and (3) and in-

serting “shall state in a clear and conspicuous manner”; and

(2) by adding at the end the following flush sentence: “For purposes of this section, a communication does not make a statement in a clear and conspicuous manner if it is difficult to read or hear or if the placement is easily overlooked.”.

(b) SPECIAL RULES FOR QUALIFIED INTERNET OR DIGITAL COMMUNICATIONS.—

(1) IN GENERAL.—Section 318 of such Act (52 U.S.C. 30120) is amended by adding at the end the following new subsection:

“(e) SPECIAL RULES FOR QUALIFIED INTERNET OR DIGITAL COMMUNICATIONS.—

“(1) SPECIAL RULES WITH RESPECT TO STATEMENTS.—In the case of any qualified internet or digital communication (as defined in section 304(f)(3)(D)) which is disseminated through a medium in which the provision of all of the information specified in this section is not possible, the communication shall, in a clear and conspicuous manner—

“(A) state the name of the person who paid for the communication; and

“(B) provide a means for the recipient of the communication to obtain the remainder of the information required under this section with minimal effort and without receiving or viewing any additional material other than such required information.

“(2) SAFE HARBOR FOR DETERMINING CLEAR AND CONSPICUOUS MANNER.—A statement in qualified internet or digital communication (as defined in section 304(f)(3)(D)) shall be considered to be made in a clear and conspicuous manner as provided in subsection (a) if the communication meets the following requirements:

“(A) TEXT OR GRAPHIC COMMUNICATIONS.—In the case of a text or graphic communication, the statement—

“(i) appears in letters at least as large as the majority of the text in the communication; and

“(ii) meets the requirements of paragraphs (2) and (3) of subsection (c).

“(B) AUDIO COMMUNICATIONS.—In the case of an audio communication, the statement is spoken in a clearly audible and intelligible manner at the beginning or end of the communication and lasts at least 3 seconds.

“(C) VIDEO COMMUNICATIONS.—In the case of a video communication which also includes audio, the statement—

“(i) is included at either the beginning or the end of the communication; and

“(ii) is made both in—

“(I) a written format that meets the requirements of subparagraph (A) and appears for at least 4 seconds; and

“(II) an audible format that meets the requirements of subparagraph (B).

“(D) OTHER COMMUNICATIONS.—In the case of any other type of communication, the statement is at least as clear and conspicuous as the statement specified in subparagraph (A), (B), or (C).”.

(2) NONAPPLICATION OF CERTAIN EXCEPTIONS.—The exceptions provided in section 110.11(f)(1)(i) and (ii) of title 11, Code of Federal Regulations, or any successor to such rules, shall have no application to qualified internet or digital communications (as defined in section 304(f)(3)(D) of the Federal Election Campaign Act of 1971).

(c) MODIFICATION OF ADDITIONAL REQUIREMENTS FOR CERTAIN COMMUNICATIONS.—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended—

(1) in paragraph (1)(A)—

(A) by striking “which is transmitted through radio” and inserting “which is in an audio format”; and

(B) by striking “BY RADIO” in the heading and inserting “AUDIO FORMAT”; and

(2) in paragraph (1)(B)—

(A) by striking “which is transmitted through television” and inserting “which is in video format”; and

(B) by striking “BY TELEVISION” in the heading and inserting “VIDEO FORMAT”; and

(3) in paragraph (2)—

(A) by striking “transmitted through radio or television” and inserting “made in audio or video format”; and

(B) by striking “through television” in the second sentence and inserting “in video format”.

SEC. 4208. POLITICAL RECORD REQUIREMENTS FOR ONLINE PLATFORMS.

(a) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104), as amended by section 4002, is amended by adding at the end the following new subsection:

“(k) DISCLOSURE OF CERTAIN ONLINE ADVERTISEMENTS.—

“(1) IN GENERAL.—

“(A) REQUIREMENTS FOR ONLINE PLATFORMS.—An online platform shall maintain, and make available for online public inspection in machine readable format, a complete record of any request to purchase on such online platform a qualified political advertisement which is made by a person whose aggregate requests to purchase qualified political advertisements on such online platform during the calendar year exceeds \$500.

“(B) REQUIREMENTS FOR ADVERTISERS.—Any person who requests to purchase a qualified political advertisement on an online platform shall provide the online platform with such information as is necessary for the online platform to comply with the requirements of subparagraph (A).

“(2) CONTENTS OF RECORD.—A record maintained under paragraph (1)(A) shall contain—

“(A) a digital copy of the qualified political advertisement;

“(B) a description of the audience targeted by the advertisement, the number of views generated from the advertisement, and the date and time that the advertisement is first displayed and last displayed; and

“(C) information regarding—

“(i) the average rate charged for the advertisement;

“(ii) the name of the candidate to which the advertisement refers and the office to which the candidate is seeking election, the election to which the advertisement refers, or the national legislative issue to which the advertisement refers (as applicable);

“(iii) in the case of a request made by, or on behalf of, a candidate, the name of the candidate, the authorized committee of the candidate, and the treasurer of such committee; and

“(iv) in the case of any request not described in clause (iii), the name of the person purchasing the advertisement, the name and address of a contact person for such person, and a list of the chief executive officers or members of the executive committee or of the board of directors of such person, and, if the person purchasing the advertisement is acting as the agent of a foreign principal under the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 611 et seq.), a statement that the person is acting as the agent of a foreign principal and the identification of the foreign principal involved.

“(3) ONLINE PLATFORM.—For purposes of this subsection, the term ‘online platform’ means any public-facing website, web application, or digital application (including a social network, ad network, or search engine) which—

“(A) sells qualified political advertisements; and

“(B) has 50,000,000 or more unique monthly United States visitors or users for a majority of months during the preceding 12 months.

“(4) QUALIFIED POLITICAL ADVERTISEMENT.—For purposes of this subsection, the term ‘qualified political advertisement’ means any advertisement (including search engine marketing, display advertisements, video advertisements, native advertisements, and sponsorships) that—

“(A) is made by or on behalf of a candidate; or

“(B) communicates a message relating to any political matter of national importance, including—

“(i) a candidate;

“(ii) any election to Federal office; or

“(iii) a national legislative issue of public importance.

“(5) TIME TO MAINTAIN FILE.—The information required under this subsection shall be made available as soon as possible and shall be retained by the online platform for a period of not less than 4 years.

“(6) SAFE HARBOR FOR PLATFORMS MAKING BEST EFFORTS TO IDENTIFY REQUESTS WHICH ARE SUBJECT TO RECORD MAINTENANCE REQUIREMENTS.—In accordance with rules established by the Commission, if an online platform shows that the platform used best efforts to determine whether or not a request to purchase a qualified political advertisement was subject to the requirements of this subsection, the online platform shall not be considered to be in violation of such requirements.

“(7) PENALTIES.—For penalties for failure by online platforms, and persons requesting to purchase a qualified political advertisement on online platforms, to comply with the requirements of this subsection, see section 309.”.

(b) RULEMAKING.—Not later than 120 days after the date of the enactment of this Act, the Federal Election Commission shall establish rules—

(1) requiring common data formats for the record required to be maintained under section 304(k) of the Federal Election Campaign Act of 1971 (as added by subsection (a)) so that all online platforms submit and maintain data online in a common, machine-readable and publicly accessible format;

(2) establishing search interface requirements relating to such record, including searches by candidate name, issue, purchaser, and date; and

(3) establishing the criteria for the safe harbor exception provided under paragraph (6) of section 304(k) of such Act (as added by subsection (a)).

(c) REPORTING.—Not later than 2 years after the date of the enactment of this Act, and biannually thereafter, the Chairman of the Federal Election Commission shall submit a report to Congress on—

(1) matters relating to compliance with and the enforcement of the requirements of section 304(k) of the Federal Election Campaign Act of 1971, as added by subsection (a);

(2) recommendations for any modifications to such section to assist in carrying out its purposes; and

(3) identifying ways to bring transparency and accountability to political advertisements distributed online for free.

SEC. 4209. PREVENTING CONTRIBUTIONS, EXPENDITURES, INDEPENDENT EXPENDITURES, AND DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS BY FOREIGN NATIONALS IN THE FORM OF ONLINE ADVERTISING.

Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as amended by section 4101(b), is further amended by adding at the end the following new subsection:

“(d) RESPONSIBILITIES OF BROADCAST STATIONS, PROVIDERS OF CABLE AND SATELLITE TELEVISION, AND ONLINE PLATFORMS.—

“(1) RESPONSIBILITIES DESCRIBED.—Each television or radio broadcast station, provider of cable or satellite television, or online platform (as defined in section 304(k)(3)) shall make reasonable efforts to ensure that communications described in section 318(a) and made available by such station, provider, or platform are not purchased by a foreign national, directly or indirectly. For purposes of the previous sentence, a station, provider, or online platform shall not be considered to have made reasonable efforts under this paragraph in the case of the availability of a communication unless the station, provider, or online platform directly inquires

from the individual or entity making such purchase whether the purchase is to be made by a foreign national, directly or indirectly.

“(2) SPECIAL RULES FOR DISBURSEMENT PAID WITH CREDIT CARD.—For purposes of paragraph (1), a television or radio broadcast station, provider of cable or satellite television, or online platform shall be considered to have made reasonable efforts under such paragraph in the case of a purchase of the availability of a communication which is made with a credit card if—

“(A) the individual or entity making such purchase is required, at the time of making such purchase, to disclose the credit verification value of such credit card; and

“(B) the billing address associated with such credit card is located in the United States or, in the case of a purchase made by an individual who is a United States citizen living outside of the United States, the individual provides the television or radio broadcast station, provider of cable or satellite television, or online platform with the United States mailing address the individual uses for voter registration purposes.”.

SEC. 4210. INDEPENDENT STUDY ON MEDIA LITERACY AND ONLINE POLITICAL CONTENT CONSUMPTION.

(a) INDEPENDENT STUDY.—Not later than 30 days after the date of enactment of this Act, the Federal Election Commission shall commission an independent study and report on media literacy with respect to online political content consumption among voting-age Americans.

(b) ELEMENTS.—The study and report under subsection (a) shall include the following:

(1) An evaluation of media literacy skills, such as the ability to evaluate sources, synthesize multiple accounts into a coherent understanding of an issue, understand the context of communications, and responsibly create and share information, among voting-age Americans.

(2) An analysis of the effects of media literacy education and particular media literacy skills on the ability to critically consume online political content, including political advertising.

(3) Recommendations for improving voting-age Americans' ability to critically consume online political content, including political advertising.

(c) DEADLINE.—Not later than 270 days after the date of enactment of this Act, the entity conducting the study and report under subsection (a) shall submit the report to the Commission.

(d) SUBMISSION TO CONGRESS.—Not later than 30 days after receiving the report under subsection (c), the Commission shall submit the report to the Committee on House Administration of the House of Representatives and the Committee on Rules and Administration of the Senate, together with such comments on the report as the Commission considers appropriate.

(e) DEFINITION OF MEDIA LITERACY.—The term “media literacy” means the ability to—

(1) access relevant and accurate information through media;

(2) critically analyze media content and the influences of media;

(3) evaluate the comprehensiveness, relevance, credibility, authority, and accuracy of information;

(4) make educated decisions based on information obtained from media and digital sources;

(5) operate various forms of technology and digital tools; and

(6) reflect on how the use of media and technology may affect private and public life.

SEC. 4211. REQUIRING ONLINE PLATFORMS TO DISPLAY NOTICES IDENTIFYING SPONSORS OF POLITICAL ADVERTISEMENTS AND TO ENSURE NOTICES CONTINUE TO BE PRESENT WHEN ADVERTISEMENTS ARE SHARED.

(a) REQUIREMENT.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104), as amended by section 4002 and section 4208(a), is amended by adding at the end the following new subsection:

“(I) ENSURING DISPLAY AND SHARING OF SPONSOR IDENTIFICATION IN ONLINE POLITICAL ADVERTISEMENTS.—

“(1) REQUIREMENT.— An online platform displaying a qualified political advertisement shall—

“(A) display with the advertisement a visible notice identifying the sponsor of the advertisement (or, if it is not practical for the platform to display such a notice, a notice that the advertisement is sponsored by a person other than the platform); and

“(B) ensure that the notice will continue to be displayed if a viewer of the advertisement shares the advertisement with others on that platform.

“(2) DEFINITIONS.—In this subsection,—

“(A) the term ‘online platform’ has the meaning given such term in subsection (k)(3); and

“(B) the term ‘qualified political advertisement’ has the meaning given such term in subsection (k)(4).”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to advertisements displayed on or after the 120-day period which begins on the date of the enactment of this Act.

Subtitle D—Stand By Every Ad

SEC. 4301. SHORT TITLE.

This subtitle may be cited as the “Stand By Every Ad Act”.

SEC. 4302. STAND BY EVERY AD.

(a) EXPANDED DISCLAIMER REQUIREMENTS FOR CERTAIN COMMUNICATIONS.—Section 318 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120), as amended by section 4207(b)(1), is further amended—

(1) by redesignating subsection (e) as subsection (f); and

(2) by inserting after subsection (d) the following new subsection:

“(e) EXPANDED DISCLAIMER REQUIREMENTS FOR COMMUNICATIONS NOT AUTHORIZED BY CANDIDATES OR COMMITTEES.—

“(1) IN GENERAL.—Except as provided in paragraph (6), any communication described in paragraph (3) of subsection (a) which is transmitted in an audio or video format (including an Internet or digital communication), or which is an Internet or digital communication transmitted in a text or graphic format, shall include, in addition to the requirements of paragraph (3) of subsection (a), the following:

“(A) The individual disclosure statement described in paragraph (2)(A) (if the person paying for the communication is an individual) or the organizational disclosure statement described in paragraph (2)(B) (if the person paying for the communication is not an individual).

“(B) If the communication is transmitted in a video format, or is an Internet or digital communication which is transmitted in a text or graphic format, and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324—

“(i) the Top Five Funders list (if applicable); or

“(ii) in the case of a communication which, as determined on the basis of criteria established in regulations issued by the Commission, is of such short duration that including the Top Five Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Five Funders list, the name of a website which contains the Top Five Funders list (if applicable) or, in the case of an Internet or digital communication, a hyperlink to such website.

“(C) If the communication is transmitted in an audio format and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324—

“(i) the Top Two Funders list (if applicable); or

“(ii) in the case of a communication which, as determined on the basis of criteria established in

regulations issued by the Commission, is of such short duration that including the Top Two Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Two Funders list, the name of a website which contains the Top Two Funders list (if applicable).

“(2) DISCLOSURE STATEMENTS DESCRIBED.—

“(A) INDIVIDUAL DISCLOSURE STATEMENTS.—The individual disclosure statement described in this subparagraph is the following: ‘I am _____, and I approve this message.’, with the blank filled in with the name of the applicable individual.

“(B) ORGANIZATIONAL DISCLOSURE STATEMENTS.—The organizational disclosure statement described in this subparagraph is the following: ‘I am _____, the _____ of _____, and _____ approves this message.’, with—

“(i) the first blank to be filled in with the name of the applicable individual;

“(ii) the second blank to be filled in with the title of the applicable individual; and

“(iii) the third and fourth blank each to be filled in with the name of the organization or other person paying for the communication.

“(3) METHOD OF CONVEYANCE OF STATEMENT.—

“(A) COMMUNICATIONS IN TEXT OR GRAPHIC FORMAT.—In the case of a communication to which this subsection applies which is transmitted in a text or graphic format, the disclosure statements required under paragraph (1) shall appear in letters at least as large as the majority of the text in the communication.

“(B) COMMUNICATIONS TRANSMITTED IN AUDIO FORMAT.—In the case of a communication to which this subsection applies which is transmitted in an audio format, the disclosure statements required under paragraph (1) shall be made by audio by the applicable individual in a clear and conspicuous manner.

“(C) COMMUNICATIONS TRANSMITTED IN VIDEO FORMAT.—In the case of a communication to which this subsection applies which is transmitted in a video format, the information required under paragraph (1)—

“(i) shall appear in writing at the end of the communication or in a crawl along the bottom of the communication in a clear and conspicuous manner, with a reasonable degree of color contrast between the background and the printed statement, for a period of at least 6 seconds; and

“(ii) shall also be conveyed by an unobscured, full-screen view of the applicable individual or by the applicable individual making the statement in voice-over accompanied by a clearly identifiable photograph or similar image of the individual, except in the case of a Top Five Funders list.

“(4) APPLICABLE INDIVIDUAL DEFINED.—The term ‘applicable individual’ means, with respect to a communication to which this subsection applies—

“(A) if the communication is paid for by an individual, the individual involved;

“(B) if the communication is paid for by a corporation, the chief executive officer of the corporation (or, if the corporation does not have a chief executive officer, the highest ranking official of the corporation);

“(C) if the communication is paid for by a labor organization, the highest ranking officer of the labor organization; and

“(D) if the communication is paid for by any other person, the highest ranking official of such person.

“(5) TOP FIVE FUNDERS LIST AND TOP TWO FUNDERS LIST DEFINED.—

“(A) TOP FIVE FUNDERS LIST.—The term ‘Top Five Funders list’ means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the five persons

who, during the 12-month period ending on the date of the disbursement, provided the largest payments of any type in an aggregate amount equal to or exceeding \$10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more people provided the fifth largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Five Funders list.

“(B) TOP TWO FUNDERS LIST.—The term ‘Top Two Funders list’ means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the persons who, during the 12-month period ending on the date of the disbursement, provided the largest and the second largest payments of any type in an aggregate amount equal to or exceeding \$10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more persons provided the second largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Two Funders list.

“(C) EXCLUSION OF CERTAIN PAYMENTS.—For purposes of subparagraphs (A) and (B), in determining the amount of payments made by a person to a person paying for a communication, there shall be excluded the following:

“(i) Any amounts provided in the ordinary course of any trade or business conducted by the person paying for the communication or in the form of investments in the person paying for the communication.

“(ii) Any payment which the person prohibited, in writing, from being used for campaign-related disbursements, but only if the person paying for the communication agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

“(6) SPECIAL RULES FOR CERTAIN COMMUNICATIONS.—

“(A) EXCEPTION FOR COMMUNICATIONS PAID FOR BY POLITICAL PARTIES AND CERTAIN POLITICAL COMMITTEES.—This subsection does not apply to any communication to which subsection (d)(2) applies.

“(B) TREATMENT OF VIDEO COMMUNICATIONS LASTING 10 SECONDS OR LESS.—In the case of a communication to which this subsection applies which is transmitted in a video format, or is an Internet or digital communication which is transmitted in a text or graphic format, the communication shall meet the following requirements:

“(i) The communication shall include the individual disclosure statement described in paragraph (2)(A) (if the person paying for the communication is an individual) or the organizational disclosure statement described in paragraph (2)(B) (if the person paying for the communication is not an individual).

“(ii) The statement described in clause (i) shall appear in writing at the end of the communication, or in a crawl along the bottom of the communication, in a clear and conspicuous manner, with a reasonable degree of color contrast between the background and the printed statement, for a period of at least 4 seconds.

“(iii) The communication shall include, in a clear and conspicuous manner, a website address with a landing page which will provide all of the information described in paragraph (1) with respect to the communication. Such address shall appear for the full duration of the communication.

“(iv) To the extent that the format in which the communication is made permits the use of a hyperlink, the communication shall include a hyperlink to the website address described in clause (iii).”.

(b) APPLICATION OF EXPANDED REQUIREMENTS TO PUBLIC COMMUNICATIONS CONSISTING OF CAMPAIGN-RELATED DISBURSEMENTS.—

(1) *IN GENERAL.*—Section 318(a) of such Act (52 U.S.C. 30120(a)) is amended by striking “for the purpose of financing communications expressly advocating the election or defeat of a clearly identified candidate” and inserting “for a campaign-related disbursement, as defined in section 324, consisting of a public communication”.

(2) *CLARIFICATION OF EXEMPTION FROM INCLUSION OF CANDIDATE DISCLAIMER STATEMENT IN FEDERAL JUDICIAL NOMINATION COMMUNICATIONS.*—Section 318(a)(3) of such Act (52 U.S.C. 30120(a)(3)) is amended by striking “shall state” and inserting “shall (except in the case of a Federal judicial nomination communication, as defined in section 324(d)(2)) state”.

(c) *EXCEPTION FOR COMMUNICATIONS PAID FOR BY POLITICAL PARTIES AND CERTAIN POLITICAL COMMITTEES.*—Section 318(d)(2) of such Act (52 U.S.C. 30120(d)(2)) is amended—

(1) in the heading, by striking “OTHERS” and inserting “CERTAIN POLITICAL COMMITTEES”;

(2) by striking “Any communication” and inserting “(A) Any communication”;

(3) by inserting “which (except to the extent provided in subparagraph (B)) is paid for by a political committee (including a political committee of a political party) and” after “subsection (a)”;

(4) by striking “or other person” each place it appears; and

(5) by adding at the end the following new subparagraph:

“(B)(i) This paragraph does not apply to a communication paid for in whole or in part during a calendar year with a campaign-related disbursement, but only if the covered organization making the campaign-related disbursement made campaign-related disbursements (as defined in section 324) aggregating more than \$10,000 during such calendar year.

“(ii) For purposes of clause (i), in determining the amount of campaign-related disbursements made by a covered organization during a year, there shall be excluded the following:

“(I) Any amounts received by the covered organization in the ordinary course of any trade or business conducted by the covered organization or in the form of investments in the covered organization.

“(II) Any amounts received by the covered organization from a person who prohibited, in writing, the organization from using such amounts for campaign-related disbursements, but only if the covered organization agreed to follow the prohibition and deposited the amounts in an account which is segregated from any account used to make campaign-related disbursements.”.

SEC. 4303. DISCLAIMER REQUIREMENTS FOR COMMUNICATIONS MADE THROUGH PRERECORDED TELEPHONE CALLS.

(a) *APPLICATION OF REQUIREMENTS.*—

(1) *IN GENERAL.*—Section 318(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120(a)), as amended by section 4205(c), is amended by striking “public communication” each place it appears and inserting the following: “public communication (including a telephone call consisting in substantial part of a prerecorded audio message)”.

(2) *APPLICATION TO COMMUNICATIONS SUBJECT TO EXPANDED DISCLAIMER REQUIREMENTS.*—Section 318(e)(1) of such Act (52 U.S.C. 30120(e)(1)), as added by section 4302(a), is amended in the matter preceding subparagraph (A) by striking “which is transmitted in an audio or video format” and inserting “which is transmitted in an audio or video format or which consists of a telephone call consisting in substantial part of a prerecorded audio message”.

(b) *TREATMENT AS COMMUNICATION TRANSMITTED IN AUDIO FORMAT.*—

(1) *COMMUNICATIONS BY CANDIDATES OR AUTHORIZED PERSONS.*—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended by adding at the end the following new paragraph:

“(3) *PRERECORDED TELEPHONE CALLS.*—Any communication described in paragraph (1), (2),

or (3) of subsection (a) (other than a communication which is subject to subsection (e)) which is a telephone call consisting in substantial part of a prerecorded audio message shall include, in addition to the requirements of such paragraph, the audio statement required under subparagraph (A) of paragraph (1) or the audio statement required under paragraph (2) (whichever is applicable), except that the statement shall be made at the beginning of the telephone call.”.

(2) *COMMUNICATIONS SUBJECT TO EXPANDED DISCLAIMER REQUIREMENTS.*—Section 318(e)(3) of such Act (52 U.S.C. 30120(e)(3)), as added by section 4302(a), is amended by adding at the end the following new subparagraph:

“(D) *PRERECORDED TELEPHONE CALLS.*—In the case of a communication to which this subsection applies which is a telephone call consisting in substantial part of a prerecorded audio message, the communication shall be considered to be transmitted in an audio format.”.

SEC. 4304. NO EXPANSION OF PERSONS SUBJECT TO DISCLAIMER REQUIREMENTS ON INTERNET COMMUNICATIONS.

Nothing in this subtitle or the amendments made by this subtitle may be construed to require any person who is not required under section 318 of the Federal Election Campaign Act of 1971 to include a disclaimer on communications made by the person through the internet to include any disclaimer on any such communications.

SEC. 4305. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to communications made on or after January 1, 2022, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

Subtitle E—Deterring Foreign Interference in Elections

PART 1—DETERRENCE UNDER FEDERAL ELECTION CAMPAIGN ACT OF 1971

SEC. 4401. RESTRICTIONS ON EXCHANGE OF CAMPAIGN INFORMATION BETWEEN CANDIDATES AND FOREIGN POWERS.

Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as amended by section 4101(b) and section 4209, is further amended by adding at the end the following new subsection:

“(e) *RESTRICTIONS ON EXCHANGE OF INFORMATION BETWEEN CANDIDATES AND FOREIGN POWERS.*—

“(1) *TREATMENT OF OFFER TO SHARE NON-PUBLIC CAMPAIGN MATERIAL AS SOLICITATION OF CONTRIBUTION FROM FOREIGN NATIONAL.*—If a candidate or an individual affiliated with the campaign of a candidate, or if a political committee or an individual affiliated with a political committee, provides or offers to provide non-public campaign material to a covered foreign national or to another person whom the candidate, committee, or individual knows or has reason to know will provide the material to a covered foreign national, the candidate, committee, or individual (as the case may be) shall be considered for purposes of this section to have solicited a contribution or donation described in subsection (a)(1)(A) from a foreign national.

“(2) *DEFINITIONS.*—In this subsection, the following definitions apply:

“(A) The term ‘candidate’ means an individual who seeks nomination for, or election to, any Federal, State, or local public office.

“(B) The term ‘covered foreign national’ has the meaning given such term in section 304(j)(3)(C).

“(C) The term ‘individual affiliated with a campaign’ means, with respect to a candidate, an employee of any organization legally authorized under Federal, State, or local law to support the candidate’s campaign for nomination for, or election to, any Federal, State, or local public office, as well as any independent con-

tractor of such an organization and any individual who performs services on behalf of the organization, whether paid or unpaid.

“(D) The term ‘individual affiliated with a political committee’ means, with respect to a political committee, an employee of the committee as well as any independent contractor of the committee and any individual who performs services on behalf of the committee, whether paid or unpaid.

“(E) The term ‘nonpublic campaign material’ means, with respect to a candidate or a political committee, campaign material that is produced by the candidate or the committee or produced at the candidate or committee’s expense or request which is not distributed or made available to the general public or otherwise in the public domain, including polling and focus group data and opposition research, except that such term does not include material produced for purposes of consultations relating solely to the candidate’s or committee’s position on a legislative or policy matter.”.

SEC. 4402. CLARIFICATION OF STANDARD FOR DETERMINING EXISTENCE OF COORDINATION BETWEEN CAMPAIGNS AND OUTSIDE INTERESTS.

Section 315(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)) is amended by adding at the end the following new paragraph:

“(10) For purposes of paragraph (7), an expenditure or disbursement may be considered to have been made in cooperation, consultation, or concert with, or coordinated with, a person without regard to whether or not the cooperation, consultation, or coordination is carried out pursuant to agreement or formal collaboration.”.

SEC. 4403. PROHIBITION ON PROVISION OF SUBSTANTIAL ASSISTANCE RELATING TO CONTRIBUTION OR DONATION BY FOREIGN NATIONALS.

Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as amended by section 4101(a), section 4101(b), section 4209, and section 4401, is further amended—

(1) in subsection (a)—

(A) by striking “or” at the end of paragraph (2);

(B) by striking the period at the end of paragraph (3) and inserting “; or”; and

(C) by adding at the end the following:

“(4) a person to knowingly provide substantial assistance to another person in carrying out an activity described in paragraph (1), (2), or (3).”; and

(2) by adding at the end the following new subsections:

“(f) *KNOWINGLY DESCRIBED.*—

“(1) *IN GENERAL.*—For purposes of subsection (a)(4), the term ‘knowingly’ means actual knowledge, constructive knowledge, awareness of pertinent facts that would lead a reasonable person to conclude there is a substantial probability, or awareness of pertinent facts that would lead a reasonable person to conduct a reasonable inquiry to establish—

“(A) with respect to an activity described in subsection (a)(1), that the contribution, donation, expenditure, independent expenditure, or disbursement is from a foreign national;

“(B) with respect to an activity described in subsection (a)(2), that the contribution or donation solicited, accepted, or received is from a foreign national; and

“(C) with respect to an activity described in subsection (a)(3), that the person directing, dictating, controlling, or directly or indirectly participating in the decisionmaking process is a foreign national.

“(2) *PERTINENT FACTS.*—For purposes of paragraph (1), pertinent facts include, but are not limited to, that the person making the contribution, donation, expenditure, independent expenditure, or disbursement, or that the person

from whom the contribution or donation is solicited, accepted, or received, or that the person directing, dictating, controlling, or directly or indirectly participating in the decisionmaking process—

“(A) uses a foreign passport or passport number for identification purposes;

“(B) provides a foreign address;

“(C) uses a check or other written instrument drawn on a foreign bank, or by a wire transfer from a foreign bank, in carrying out the activity; or

“(D) resides abroad.

“(g) **SUBSTANTIAL ASSISTANCE DEFINED.**—As used in this section, the term ‘substantial assistance’ means, with respect to an activity prohibited by paragraph (1), (2), or (3) of subsection (a), involvement with an intent to facilitate successful completion of the activity.”

SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN.

(a) **CLARIFICATION OF TREATMENT OF PROVISION OF CERTAIN INFORMATION AS CONTRIBUTION OR DONATION OF A THING OF VALUE.**—Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as amended by section 4101(a), section 4101(b), section 4209, section 4401, and section 4403, is amended by adding at the end the following new subsection:

“(h) **CLARIFICATION OF TREATMENT OF PROVISION OF CERTAIN INFORMATION AS CONTRIBUTION OR DONATION OF A THING OF VALUE.**—For purposes of this section, a ‘contribution or donation of money or other thing of value’ includes the provision of opposition research, polling, or other non-public information relating to a candidate for election for a Federal, State, or local office for the purpose of influencing the election, regardless of whether such research, polling, or information has monetary value, except that nothing in this subsection shall be construed to treat the mere provision of an opinion about a candidate as a thing of value for purposes of this section.”

(b) **CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN TO ALL CONTRIBUTIONS AND DONATIONS OF THINGS OF VALUE AND TO ALL SOLICITATIONS OF CONTRIBUTIONS AND DONATIONS OF THINGS OF VALUE.**—Section 319(a) of such Act (52 U.S.C. 30121(a)) is amended—

(1) in paragraph (1)(A), by striking “promise to make a contribution or donation” and inserting “promise to make such a contribution or donation.”;

(2) in paragraph (1)(B), by striking “donation” and inserting “donation of money or other thing of value, or to make an express or implied promise to make such a contribution or donation.”; and

(3) by amending paragraph (2) to read as follows:

“(2) a person to solicit, accept, or receive (directly or indirectly) a contribution, donation, or disbursement described in paragraph (1), or to solicit, accept, or receive (directly or indirectly) an express or implied promise to make such a contribution or donation, from a foreign national.”

PART 2—NOTIFYING STATES OF DISINFORMATION CAMPAIGNS BY FOREIGN NATIONALS

SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAMPAIGNS BY FOREIGN NATIONALS.

(a) **REQUIRING DISCLOSURE.**—If the Federal Election Commission makes a determination that a foreign national has initiated or has attempted to initiate a disinformation campaign targeted at an election for public office held in a State, the Commission shall notify the State involved of the determination not later than 30 days after making the determination.

(b) **DEFINITIONS.**—In this section the term “foreign national” has the meaning given such term in section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)).

PART 3—PROHIBITING USE OF DEEPPAKES IN ELECTION CAMPAIGNS

SEC. 4421. PROHIBITION ON DISTRIBUTION OF MATERIALLY DECEPTIVE AUDIO OR VISUAL MEDIA PRIOR TO ELECTION.

(a) **IN GENERAL.**—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by adding at the end the following new section:

“SEC. 325. PROHIBITION ON DISTRIBUTION OF MATERIALLY DECEPTIVE MEDIA PRIOR TO ELECTION.

“(a) **IN GENERAL.**—Except as provided in subsections (b) and (c), a person, political committee, or other entity shall not, within 60 days of an election for Federal office at which a candidate for elective office will appear on the ballot, distribute, with actual malice, materially deceptive audio or visual media of the candidate with the intent to injure the candidate’s reputation or to deceive a voter into voting for or against the candidate.

“(b) **EXCEPTION.**—

“(1) **REQUIRED LANGUAGE.**—The prohibition in subsection (a) does not apply if the audio or visual media includes—

“(A) a disclosure stating: ‘This _____ has been manipulated.’; and

“(B) filled in the blank in the disclosure under subparagraph (A), the term ‘image’, ‘video’, or ‘audio’, as most accurately describes the media.

“(2) **VISUAL MEDIA.**—For visual media, the text of the disclosure shall appear in a size that is easily readable by the average viewer and no smaller than the largest font size of other text appearing in the visual media. If the visual media does not include any other text, the disclosure shall appear in a size that is easily readable by the average viewer. For visual media that is video, the disclosure shall appear for the duration of the video.

“(3) **AUDIO-ONLY MEDIA.**—If the media consists of audio only, the disclosure shall be read in a clearly spoken manner and in a pitch that can be easily heard by the average listener, at the beginning of the audio, at the end of the audio, and, if the audio is greater than 2 minutes in length, interspersed within the audio at intervals of not greater than 2 minutes each.

“(c) **INAPPLICABILITY TO CERTAIN ENTITIES.**—This section does not apply to the following:

“(1) A radio or television broadcasting station, including a cable or satellite television operator, programmer, or producer, that broadcasts materially deceptive audio or visual media prohibited by this section as part of a bona fide newscast, news interview, news documentary, or on-the-spot coverage of bona fide news events, if the broadcast clearly acknowledges through content or a disclosure, in a manner that can be easily heard or read by the average listener or viewer, that there are questions about the authenticity of the materially deceptive audio or visual media.

“(2) A radio or television broadcasting station, including a cable or satellite television operator, programmer, or producer, when it is paid to broadcast materially deceptive audio or visual media.

“(3) An internet website, or a regularly published newspaper, magazine, or other periodical of general circulation, including an internet or electronic publication, that routinely carries news and commentary of general interest, and that publishes materially deceptive audio or visual media prohibited by this section, if the publication clearly states that the materially deceptive audio or visual media does not accurately represent the speech or conduct of the candidate.

“(4) Materially deceptive audio or visual media that constitutes satire or parody.

“(d) **CIVIL ACTION.**—

“(1) **INJUNCTIVE OR OTHER EQUITABLE RELIEF.**—A candidate for elective office whose voice or likeness appears in a materially deceptive audio or visual media distributed in viola-

tion of this section may seek injunctive or other equitable relief prohibiting the distribution of audio or visual media in violation of this section. An action under this paragraph shall be entitled to precedence in accordance with the Federal Rules of Civil Procedure.

“(2) **DAMAGES.**—A candidate for elective office whose voice or likeness appears in a materially deceptive audio or visual media distributed in violation of this section may bring an action for general or special damages against the person, committee, or other entity that distributed the materially deceptive audio or visual media. The court may also award a prevailing party reasonable attorney’s fees and costs. This paragraph shall not be construed to limit or preclude a plaintiff from securing or recovering any other available remedy.

“(3) **BURDEN OF PROOF.**—In any civil action alleging a violation of this section, the plaintiff shall bear the burden of establishing the violation through clear and convincing evidence.

“(e) **RULE OF CONSTRUCTION.**—This section shall not be construed to alter or negate any rights, obligations, or immunities of an interactive service provider under section 230 of title 47, United States Code.

“(f) **MATERIALLY DECEPTIVE AUDIO OR VISUAL MEDIA DEFINED.**—In this section, the term ‘materially deceptive audio or visual media’ means an image or an audio or video recording of a candidate’s appearance, speech, or conduct that has been intentionally manipulated in a manner such that both of the following conditions are met:

“(1) The image or audio or video recording would falsely appear to a reasonable person to be authentic.

“(2) The image or audio or video recording would cause a reasonable person to have a fundamentally different understanding or impression of the expressive content of the image or audio or video recording than that person would have if the person were hearing or seeing the unaltered, original version of the image or audio or video recording.”

(b) **CRIMINAL PENALTIES.**—Section 309(d)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(d)(1)), as amended by section 4004, is further amended by adding at the end the following new subparagraph:

“(G) Any person who knowingly and willfully commits a violation of section 325 shall be fined not more than \$100,000, imprisoned not more than 5 years, or both.”

(c) **EFFECT ON DEFAMATION ACTION.**—For purposes of an action for defamation, a violation of section 325 of the Federal Election Campaign Act of 1971, as added by subsection (a), shall constitute defamation per se.

PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS

SEC. 4431. ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS.

Not later than 90 days after the date of the enactment of this Act, the Comptroller General of the United States shall conduct and submit to Congress an assessment of the implications of the exemption provided under the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 611 et seq.) for agents of foreign principals who are also registered lobbyists under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.), and shall include in the assessment an analysis of the extent to which revisions in such Acts might mitigate the risk of foreign government money influencing elections or political processes in the United States.

Subtitle F—Secret Money Transparency**SEC. 4501. REPEAL OF RESTRICTION OF USE OF FUNDS BY INTERNAL REVENUE SERVICE TO BRING TRANSPARENCY TO POLITICAL ACTIVITY OF CERTAIN NONPROFIT ORGANIZATIONS.**

Section 122 of the Financial Services and General Government Appropriations Act, 2021 (division E of Public Law 116–260) is hereby repealed.

SEC. 4502. REPEAL OF REGULATIONS.

The final regulations of the Department of the Treasury relating to guidance under section 6033 of the Internal Revenue Code of 1986 regarding the reporting requirements of exempt organizations (published at 85 Fed. Reg. 31959 (May 28, 2020)) shall have no force and effect.

Subtitle G—Shareholder Right-to-Know**SEC. 4601. REPEAL OF RESTRICTION ON USE OF FUNDS BY SECURITIES AND EXCHANGE COMMISSION TO ENSURE SHAREHOLDERS OF CORPORATIONS HAVE KNOWLEDGE OF CORPORATION POLITICAL ACTIVITY.**

Section 631 of the Financial Services and General Government Appropriations Act, 2021 (division E of Public Law 116–260) is hereby repealed.

SEC. 4602. ASSESSMENT OF SHAREHOLDER PREFERENCES FOR DISBURSEMENTS FOR POLITICAL PURPOSES.

(a) **ASSESSMENT REQUIRED.**—The Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.) is amended by inserting after section 10D the following:

“SEC. 10E. ASSESSMENT OF SHAREHOLDER PREFERENCES FOR DISBURSEMENTS FOR POLITICAL PURPOSES.

“(a) **ASSESSMENT REQUIRED BEFORE MAKING A DISBURSEMENT FOR A POLITICAL PURPOSE.**—

“(1) **REQUIREMENT.**—An issuer with an equity security listed on a national securities exchange may not make a disbursement for a political purpose unless—

“(A) the issuer has in place procedures to assess the preferences of the shareholders of the issuer with respect to making such disbursements; and

“(B) such an assessment has been made within the 1-year period ending on the date of such disbursement.

“(2) **TREATMENT OF ISSUERS WHOSE SHAREHOLDERS ARE PROHIBITED FROM EXPRESSING PREFERENCES.**—Notwithstanding paragraph (1), an issuer described under such paragraph with procedures in place to assess the preferences of its shareholders with respect to making disbursements for political purposes shall not be subject to the requirements of such paragraph if a majority of the number of the outstanding equity securities of the issuer are held by persons who are prohibited from expressing partisan or political preferences by law, contract, or the requirement to meet a fiduciary duty.

“(3) **NO ASSESSMENT OF PREFERENCES OF FOREIGN NATIONALS.**—Notwithstanding paragraph (1), an issuer described in such paragraph shall not use the procedures described in such paragraph to assess the preferences of any shareholder who is a foreign national, as defined in section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121).

“(b) **ASSESSMENT REQUIREMENTS.**—The assessment described under subsection (a) shall assess—

“(1) which types of disbursements for a political purpose the shareholder believes the issuer should make;

“(2) whether the shareholder believes that such disbursements should be made in support of, or in opposition to, Republican, Democratic, Independent, or other political party candidates and political committees;

“(3) whether the shareholder believes that such disbursements should be made with respect to elections for Federal, State, or local office; and

“(4) such other information as the Commission may specify, by rule.

“(c) **DISBURSEMENT FOR A POLITICAL PURPOSE DEFINED.**—

“(1) **IN GENERAL.**—For purposes of this section, the term ‘disbursement for a political purpose’ means any of the following:

“(A) A disbursement for an independent expenditure, as defined in section 301(17) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(17)).

“(B) A disbursement for an electioneering communication, as defined in section 304(f) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(f)).

“(C) A disbursement for any public communication, as defined in section 301(22) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)).

“(i) which expressly advocates the election or defeat of a clearly identified candidate for election for Federal office, or is the functional equivalent of express advocacy because, when taken as a whole, it can be interpreted by a reasonable person only as advocating the election or defeat of a candidate for election for Federal office; or

“(ii) which refers to a clearly identified candidate for election for Federal office and which promotes or supports a candidate for that office, or attacks or opposes a candidate for that office, without regard to whether the communication expressly advocates a vote for or against a candidate for that office.

“(D) Any other disbursement which is made for the purpose of influencing the outcome of an election for a public office.

“(E) Any transfer of funds to another person which is made with the intent that such person will use the funds to make a disbursement described in subparagraphs (A) through (D), or with the knowledge that the person will use the funds to make such a disbursement.

“(2) **EXCEPTIONS.**—The term ‘disbursement for a political purpose’ does not include any of the following:

“(A) Any disbursement made from a separate segregated fund of the corporation under section 316 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30118).

“(B) Any transfer of funds to another person which is made in a commercial transaction in the ordinary course of any trade or business conducted by the corporation or in the form of investments made by the corporation.

“(C) Any transfer of funds to another person which is subject to a written prohibition against the use of the funds for a disbursement for a political purpose.

“(d) **OTHER DEFINITIONS.**—In this section, each of the terms ‘candidate’, ‘election’, ‘political committee’, and ‘political party’ has the meaning given such term under section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101).”

(b) **CONFORMING AMENDMENT TO FEDERAL ELECTION CAMPAIGN ACT OF 1971 TO PROHIBIT DISBURSEMENTS BY CORPORATIONS FAILING TO ASSESS PREFERENCES.**—Section 316 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30118) is amended by adding at the end the following new subsection:

“(d) **PROHIBITING DISBURSEMENTS BY CORPORATIONS FAILING TO ASSESS SHAREHOLDER PREFERENCES.**—

“(1) **PROHIBITION.**—It shall be unlawful for a corporation to make a disbursement for a political purpose unless the corporation has in place procedures to assess the preferences of its shareholders with respect to making such disbursements, as provided in section 10E of the Securities Exchange Act of 1934.

“(2) **DEFINITION.**—In this section, the term ‘disbursement for a political purpose’ has the meaning given such term in section 10E(c) of the Securities Exchange Act of 1934.”

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to disbursements made on or after December 31, 2021.

SEC. 4603. GOVERNANCE AND OPERATIONS OF CORPORATE PACS.

(a) **ASSESSMENT OF GOVERNANCE.**—Section 316 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30118) is amended by adding at the end the following new subsection:

“(d) **ASSESSMENT OF GOVERNANCE.**—The Commission shall, on an ongoing basis, collect information on the governance of the separate segregated funds of corporations under this section, using the most recent statements of organization provided by such funds under section 303(a), including information on the following:

“(1) The extent to which such funds have by-laws which govern their operations.

“(2) The extent to which those funds which have by-laws which govern their operations use a board of directors to oversee the operation of the fund.

“(3) The characteristics of those individuals who serve on boards of directors which oversee the operations of such funds, including the relation of such individuals to the corporation.”

(b) **ANALYSIS OF DONORS.**—

(1) **ANALYSIS.**—The Federal Election Commission shall conduct an analysis of the composition of the base of donors to separate segregated funds of corporations under section 316 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30118).

(2) **REPORT.**—Not later than 180 days after the date of the enactment of this Act, the Commission shall submit to Congress a report on the analysis conducted under paragraph (1), and shall initiate the promulgation of a regulation to establish a new designation and classification of such separate segregated funds.

Subtitle H—Disclosure of Political Spending by Government Contractors**SEC. 4701. REPEAL OF RESTRICTION ON USE OF FUNDS TO REQUIRE DISCLOSURE OF POLITICAL SPENDING BY GOVERNMENT CONTRACTORS.**

Section 735 of the Financial Services and General Government Appropriations Act, 2021 (division E of Public Law 116–260) is hereby repealed.

Subtitle I—Limitation and Disclosure Requirements for Presidential Inaugural Committees**SEC. 4801. SHORT TITLE.**

This subtitle may be cited as the “Presidential Inaugural Committee Oversight Act”.

SEC. 4802. LIMITATIONS AND DISCLOSURE OF CERTAIN DONATIONS TO, AND DISBURSEMENTS BY, INAUGURAL COMMITTEES.

(a) **REQUIREMENTS FOR INAUGURAL COMMITTEES.**—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.), as amended by section 4431, is amended by adding at the end the following new section:

“SEC. 326. INAUGURAL COMMITTEES.

“(a) **PROHIBITED DONATIONS.**—

“(1) **IN GENERAL.**—It shall be unlawful—

“(A) for an Inaugural Committee—

“(i) to solicit, accept, or receive a donation from a person that is not an individual; or

“(ii) to solicit, accept, or receive a donation from a foreign national;

“(B) for a person—

“(i) to make a donation to an Inaugural Committee in the name of another person, or to knowingly authorize his or her name to be used to effect such a donation;

“(ii) to knowingly accept a donation to an Inaugural Committee made by a person in the name of another person; or

“(iii) to convert a donation to an Inaugural Committee to personal use as described in paragraph (2); and

“(C) for a foreign national to, directly or indirectly, make a donation, or make an express or implied promise to make a donation, to an Inaugural Committee.

“(2) **CONVERSION OF DONATION TO PERSONAL USE.**—For purposes of paragraph (1)(B)(iii), a

donation shall be considered to be converted to personal use if any part of the donated amount is used to fulfill a commitment, obligation, or expense of a person that would exist irrespective of the responsibilities of the Inaugural Committee under chapter 5 of title 36, United States Code.

“(3) NO EFFECT ON DISBURSEMENT OF UNUSED FUNDS TO NONPROFIT ORGANIZATIONS.—Nothing in this subsection may be construed to prohibit an Inaugural Committee from disbursing unused funds to an organization which is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of such Code.

“(b) LIMITATION ON DONATIONS.—

“(1) IN GENERAL.—It shall be unlawful for an individual to make donations to an Inaugural Committee which, in the aggregate, exceed \$50,000.

“(2) INDEXING.—At the beginning of each Presidential election year (beginning with 2028), the amount described in paragraph (1) shall be increased by the cumulative percent difference determined in section 315(c)(1)(A) since the previous Presidential election year. If any amount after such increase is not a multiple of \$1,000, such amount shall be rounded to the nearest multiple of \$1,000.

“(c) DISCLOSURE OF CERTAIN DONATIONS AND DISBURSEMENTS.—

“(1) DONATIONS OVER \$1,000.—

“(A) IN GENERAL.—An Inaugural Committee shall file with the Commission a report disclosing any donation by an individual to the committee in an amount of \$1,000 or more not later than 24 hours after the receipt of such donation.

“(B) CONTENTS OF REPORT.—A report filed under subparagraph (A) shall contain—

“(i) the amount of the donation;

“(ii) the date the donation is received; and

“(iii) the name and address of the individual making the donation.

“(2) FINAL REPORT.—Not later than the date that is 90 days after the date of the Presidential inaugural ceremony, the Inaugural Committee shall file with the Commission a report containing the following information:

“(A) For each donation of money or anything of value made to the committee in an aggregate amount equal to or greater than \$200—

“(i) the amount of the donation;

“(ii) the date the donation is received; and

“(iii) the name and address of the individual making the donation.

“(B) The total amount of all disbursements, and all disbursements in the following categories:

“(i) Disbursements made to meet committee operating expenses.

“(ii) Repayment of all loans.

“(iii) Donation refunds and other offsets to donations.

“(iv) Any other disbursements.

“(C) The name and address of each person—

“(i) to whom a disbursement in an aggregate amount or value in excess of \$200 is made by the committee to meet a committee operating expense, together with date, amount, and purpose of such operating expense;

“(ii) who receives a loan repayment from the committee, together with the date and amount of such loan repayment;

“(iii) who receives a donation refund or other offset to donations from the committee, together with the date and amount of such disbursement; and

“(iv) to whom any other disbursement in an aggregate amount or value in excess of \$200 is made by the committee, together with the date and amount of such disbursement.

“(d) DEFINITIONS.—For purposes of this section:

“(1)(A) The term ‘donation’ includes—

“(i) any gift, subscription, loan, advance, or deposit of money or anything of value made by any person to the committee; or

“(ii) the payment by any person of compensation for the personal services of another person which are rendered to the committee without charge for any purpose.

“(B) The term ‘donation’ does not include the value of services provided without compensation by any individual who volunteers on behalf of the committee.

“(2) The term ‘foreign national’ has the meaning given that term by section 319(b).

“(3) The term ‘Inaugural Committee’ has the meaning given that term by section 501 of title 36, United States Code.”.

(b) CONFIRMING AMENDMENT RELATED TO REPORTING REQUIREMENTS.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104) is amended—

(1) by striking subsection (h); and

(2) by redesignating subsection (i) as subsection (h).

(c) CONFORMING AMENDMENT RELATED TO STATUS OF COMMITTEE.—Section 510 of title 36, United States Code, is amended to read as follows:

“§510. Disclosure of and prohibition on certain donations

“A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of section 326 of the Federal Election Campaign Act of 1971.”.

(d) EFFECTIVE DATE.—The amendments made by this Act shall apply with respect to Inaugural Committees established under chapter 5 of title 36, United States Code, for inaugurations held in 2025 and any succeeding year.

Subtitle J—Miscellaneous Provisions

SEC. 4901. EFFECTIVE DATES OF PROVISIONS.

Each provision of this title and each amendment made by a provision of this title shall take effect on the effective date provided under this title for such provision or such amendment without regard to whether or not the Federal Election Commission, the Attorney General, or any other person has promulgated regulations to carry out such provision or such amendment.

SEC. 4902. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE V—CAMPAIGN FINANCE EMPOWERMENT

Subtitle A—Findings Relating to Citizens United Decision

Sec. 5001. Findings relating to Citizens United decision.

Subtitle B—Congressional Elections

Sec. 5100. Short title.

PART 1—MY VOICE VOUCHER PILOT PROGRAM

Sec. 5101. Establishment of pilot program.

Sec. 5102. Voucher program described.

Sec. 5103. Reports.

Sec. 5104. Definitions.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

Sec. 5111. Benefits and eligibility requirements for candidates.

“TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

“Subtitle A—Benefits

“Sec. 501. Benefits for participating candidates.

“Sec. 502. Procedures for making payments.

“Sec. 503. Use of funds.

“Sec. 504. Qualified small dollar contributions described.

“Subtitle B—Eligibility and Certification

“Sec. 511. Eligibility.

“Sec. 512. Qualifying requirements.

“Sec. 513. Certification.

“Subtitle C—Requirements for Candidates Certified as Participating Candidates

“Sec. 521. Contribution and expenditure requirements.

“Sec. 522. Administration of campaign.

“Sec. 523. Preventing unnecessary spending of public funds.

“Sec. 524. Remitting unspent funds after election.

“Subtitle D—Enhanced Match Support

“Sec. 531. Enhanced support for general election.

“Sec. 532. Eligibility.

“Sec. 533. Amount.

“Sec. 534. Waiver of authority to retain portion of unspent funds after election.

“Subtitle E—Administrative Provisions

“Sec. 541. Freedom From Influence Fund.

“Sec. 542. Reviews and reports by Government Accountability Office.

“Sec. 543. Administration by Commission.

“Sec. 544. Violations and penalties.

“Sec. 545. Appeals process.

“Sec. 546. Indexing of amounts.

“Sec. 547. Election cycle defined.

Sec. 5112. Contributions and expenditures by multicandidate and political party committees on behalf of participating candidates.

Sec. 5113. Prohibiting use of contributions by participating candidates for purposes other than campaign for election.

Sec. 5114. Assessments against fines and penalties.

“Sec. 3015. Special assessments for Freedom From Influence Fund.

“Sec. 9706. Special assessments for Freedom From Influence Fund.

“SUBCHAPTER D—SPECIAL ASSESSMENTS FOR FREEDOM FROM INFLUENCE FUND

“Sec. 6761. Special assessments for Freedom From Influence Fund.

Sec. 5115. Study and report on small dollar financing program.

Sec. 5116. Effective date.

Subtitle C—Presidential Elections

Sec. 5200. Short title.

PART 1—PRIMARY ELECTIONS

Sec. 5201. Increase in and modifications to matching payments.

Sec. 5202. Eligibility requirements for matching payments.

Sec. 5203. Repeal of expenditure limitations.

Sec. 5204. Period of availability of matching payments.

Sec. 5205. Examination and audits of matchable contributions.

Sec. 5206. Modification to limitation on contributions for Presidential primary candidates.

Sec. 5207. Use of Freedom From Influence Fund as source of payments.

“Sec. 9043. Use of Freedom From Influence Fund as source of payments.

PART 2—GENERAL ELECTIONS

Sec. 5211. Modification of eligibility requirements for public financing.

Sec. 5212. Repeal of expenditure limitations and use of qualified campaign contributions.

Sec. 5213. Matching payments and other modifications to payment amounts.

Sec. 5214. Increase in limit on coordinated party expenditures.

Sec. 5215. Establishment of uniform date for release of payments.

Sec. 5216. Amounts in Presidential Election Campaign Fund.

Sec. 5217. Use of general election payments for general election legal and accounting compliance.

Sec. 5218. Use of Freedom From Influence Fund as source of payments.

“Sec. 9013. Use of Freedom From Influence Fund as source of payments.

PART 3—EFFECTIVE DATE

Sec. 5221. Effective date.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

Sec. 5301. Short title; findings; purpose.

Sec. 5302. Treatment of payments for child care and other personal use services as authorized campaign expenditure.

Subtitle E—Empowering Small Dollar Donations

Sec. 5401. Permitting political party committees to provide enhanced support for candidates through use of separate small dollar accounts.

Subtitle F—Severability

Sec. 5501. Severability.

Subtitle A—Findings Relating to Citizens United Decision

SEC. 5001. FINDINGS RELATING TO CITIZENS UNITED DECISION.

Congress finds the following:

(1) The American Republic was founded on the principle that all people are created equal, with rights and responsibilities as citizens to vote, be represented, speak, debate, and participate in self-government on equal terms regardless of wealth. To secure these rights and responsibilities, our Constitution not only protects the equal rights of all Americans but also provides checks and balances to prevent corruption and prevent concentrated power and wealth from undermining effective self-government.

(2) The Founders designed the First Amendment to help prevent tyranny by ensuring that the people have the tools they need to ensure self-government and to keep their elected leaders responsive to the public. The Amendment thus guarantees the right of everyone to speak, to petition the government for redress, to assemble together, and for a free press. If only the wealthiest individuals can participate meaningfully in our democracy, then these First Amendment principles become an illusion.

(3) Campaign finance laws promote these First Amendment interests. They increase robust debate from diverse voices, enhance the responsiveness of elected officeholders, and help prevent corruption. They do not censor anyone's speech but simply ensure that no one's speech is drowned out. The Supreme Court has failed to recognize that these laws are essential, proactive rules that help guarantee true democratic self-government.

(4) The Supreme Court's decisions in *Citizens United v. Federal Election Commission*, 558 U.S. 310 (2010) and *McCutcheon v. FEC*, 572 U.S. 185 (2014), as well as other court decisions, erroneously invalidated even-handed rules about the spending of money in local, State, and Federal elections. These rules do not prevent anyone from speaking their mind, much less pick winners and losers of political debates. Although the Court has upheld other content-neutral laws like these, it has failed to apply to same logic to campaign finance laws. These flawed decisions have empowered large corporations, extremely wealthy individuals, and special interests to dominate election spending, corrupt our politics, and degrade our democracy through tidal waves of unlimited and anonymous spending. These decisions also stand in contrast to a long history of efforts by Congress and the States to regulate money in politics to protect democracy, and they illustrate a troubling deregulatory trend in campaign finance-related court decisions. Additionally, an unknown amount of foreign money continues to be spent in our political system as subsidiaries of foreign-based corporations and hostile foreign actors sometimes connected to nation-states work to influence our elections.

(5) The Supreme Court's misinterpretation of the Constitution to empower monied interests at

the expense of the American people in elections has seriously eroded over 100 years of congressional action to promote fairness and protect elections from the toxic influence of money.

(6) In 1907, Congress passed the Tillman Act in response to the concentration of corporate power in the post-Civil War Gilded Age. The Act prohibited corporations from making contributions in connection with Federal elections, aiming “not merely to prevent the subversion of the integrity of the electoral process [but] * * * to sustain the active, alert responsibility of the individual citizen in a democracy for the wise conduct of government”.

(7) By 1910, Congress began passing disclosure requirements and campaign expenditure limits, and dozens of States passed corrupt practices Acts to prohibit corporate spending in elections. States also enacted campaign spending limits, and some States limited the amount that people could contribute to campaigns.

(8) In 1947, the Taft-Hartley Act prohibited corporations and unions from making campaign contributions or other expenditures to influence elections. In 1962, a Presidential commission on election spending recommended spending limits and incentives to increase small contributions from more people.

(9) The Federal Election Campaign Act of 1971 (FECA), as amended in 1974, required disclosure of contributions and expenditures, imposed contribution and expenditure limits for individuals and groups, set spending limits for campaigns, candidates, and groups, implemented a public funding system for Presidential campaigns, and created the Federal Election Commission to oversee and enforce the new rules.

(10) In the wake of *Citizens United* and other damaging Federal court decisions, Americans have witnessed an explosion of outside spending in elections. Outside spending increased more than 700 percent between the 2008 and 2020 Presidential election years. Spending by outside groups nearly doubled again from 2016 to 2020 with super PACs, tax-exempt groups, and others spending more than \$3,000,000,000. And as political entities adapt to a post-*Citizens United*, post-*McCutcheon* landscape, these trends are getting worse, as evidenced by the record-setting 2020 elections which cost more than \$14,000,000,000 in total.

(11) Since the landmark *Citizens United* decision, 21 States and more than 800 municipalities, including large cities like New York, Los Angeles, Chicago, and Philadelphia, have gone on record supporting a constitutional amendment. Transcending political leanings and geographic location, voters in States and municipalities across the country that have placed amendment questions on the ballot have routinely supported these initiatives by considerably large margins.

(12) The Court has tied the hands of Congress and the States, severely restricting them from setting reasonable limits on campaign spending. For example, the Court has held that only the Government's interest in preventing quid pro quo corruption, like bribery, or the appearance of such corruption, can justify limits on campaign contributions. More broadly, the Court has severely curtailed attempts to reduce the ability of the Nation's wealthiest and most powerful to skew our democracy in their favor by buying outsized influence in our elections. Because this distortion of the Constitution has prevented other critical regulation or reform of the way we finance elections in America, a constitutional amendment is needed to achieve a democracy for all the people.

(13) The torrent of money flowing into our political system has a profound effect on the democratic process for everyday Americans, whose voices and policy preferences are increasingly being drowned out by those of wealthy special interests. The more campaign cash from wealthy special interests can flood our elections, the more policies that favor those interests are reflected in the national political agenda. When it comes to policy preferences, our Nation's

wealthiest tend to have fundamentally different views than do average Americans when it comes to issues ranging from unemployment benefits to the minimum wage to health care coverage.

(14) At the same time millions of Americans have signed petitions, marched, called their Members of Congress, written letters to the editor, and otherwise demonstrated their public support for a constitutional amendment to overturn *Citizens United* that will allow Congress to reign in the outsized influence of unchecked money in politics. Dozens of organizations, representing tens of millions of individuals, have come together in a shared strategy of supporting such an amendment.

(15) In order to protect the integrity of democracy and the electoral process and to ensure political equality for all, the Constitution should be amended so that Congress and the States may regulate and set limits on the raising and spending of money to influence elections and may distinguish between natural persons and artificial entities, like corporations, that are created by law, including by prohibiting such artificial entities from spending money to influence elections.

Subtitle B—Congressional Elections

SEC. 5100. SHORT TITLE.

This subtitle may be cited as the “Government By the People Act of 2021”.

PART 1—MY VOICE VOUCHER PILOT PROGRAM

SEC. 5101. ESTABLISHMENT OF PILOT PROGRAM.

(a) ESTABLISHMENT.—The Federal Election Commission (hereafter in this part referred to as the “Commission”) shall establish a pilot program under which the Commission shall select 3 eligible States to operate a voucher pilot program which is described in section 5102 during the program operation period.

(b) ELIGIBILITY OF STATES.—A State is eligible to be selected to operate a voucher pilot program under this part if, not later than 180 days after the beginning of the program application period, the State submits to the Commission an application containing—

(1) information and assurances that the State will operate a voucher program which contains the elements described in section 5102(a);

(2) information and assurances that the State will establish fraud prevention mechanisms described in section 5102(b);

(3) information and assurances that the State will establish a commission to oversee and implement the program as described in section 5102(c);

(4) information and assurances that the State will carry out a public information campaign as described in section 5102(d);

(5) information and assurances that the State will submit reports as required under section 5103; and

(6) such other information and assurances as the Commission may require.

(c) SELECTION OF PARTICIPATING STATES.—

(1) IN GENERAL.—Not later than 1 year after the beginning of the program application period, the Commission shall select the 3 States which will operate voucher pilot programs under this part.

(2) CRITERIA.—In selecting States for the operation of the voucher pilot programs under this part, the Commission shall apply such criteria and metrics as the Commission considers appropriate to determine the ability of a State to operate the program successfully, and shall attempt to select States in a variety of geographic regions and with a variety of political party preferences.

(3) NO SUPERMAJORITY REQUIRED FOR SELECTION.—The selection of States by the Commission under this subsection shall require the approval of only half of the Members of the Commission.

(d) DUTIES OF STATES DURING PROGRAM PREPARATION PERIOD.—During the program preparation period, each State selected to operate a

voucher pilot program under this part shall take such actions as may be necessary to ensure that the State will be ready to operate the program during the program operation period, and shall complete such actions not later than 90 days before the beginning of the program operation period.

(e) **TERMINATION.**—Each voucher pilot program under this part shall terminate as of the first day after the program operation period.

(f) **REIMBURSEMENT OF COSTS.**—

(1) **REIMBURSEMENT.**—Upon receiving the report submitted by a State under section 5103(a) with respect to an election cycle, the Commission shall transmit a payment to the State in an amount equal to the reasonable costs incurred by the State in operating the voucher pilot program under this part during the cycle.

(2) **SOURCE OF FUNDS.**—Payments to States under the program shall be made using amounts in the Freedom From Influence Fund under section 541 of the Federal Election Campaign Act of 1971 (as added by section 5111), hereafter referred to as the “Fund”.

(3) **MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FREEDOM FROM INFLUENCE FUND.**—

(A) **ADVANCE AUDITS BY COMMISSION.**—Not later than 90 days before the first day of each program operation period, the Commission shall—

(i) audit the Fund to determine whether, after first making payments to participating candidates under title V of the Federal Election Campaign Act of 1971 (as added by section 5111), the amounts remaining in the Fund will be sufficient to make payments to States under this part in the amounts provided under this subsection; and

(ii) submit a report to Congress describing the results of the audit.

(B) **REDUCTIONS IN AMOUNT OF PAYMENTS.**—

(i) **AUTOMATIC REDUCTION ON PRO RATA BASIS.**—If, on the basis of the audit described in subparagraph (A), the Commission determines that the amount anticipated to be available in the Fund with respect to an election cycle involved is not, or may not be, sufficient to make payments to States under this part in the full amount provided under this subsection, the Commission shall reduce each amount which would otherwise be paid to a State under this subsection by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such cycle.

(ii) **RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.**—If, after reducing the amounts paid to States with respect to an election cycle under clause (i), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such State with respect to the cycle in the amount by which such State's payments were reduced under clause (i) (or any portion thereof, as the case may be).

(iii) **NO USE OF AMOUNTS FROM OTHER SOURCES.**—In any case in which the Commission determines that there are insufficient moneys in the Fund to make payments to States under this part, moneys shall not be made available from any other source for the purpose of making such payments.

(4) **CAP ON AMOUNT OF PAYMENT.**—The aggregate amount of payments made to any State with respect to any program operation period may not exceed \$10,000,000. If the State determines that the maximum payment amount under this paragraph with respect to the program operation period involved is not, or may not be, sufficient to cover the reasonable costs incurred by the State in operating the program under this

part for such period, the State shall reduce the amount of the voucher provided to each qualified individual by such pro rata amount as may be necessary to ensure that the reasonable costs incurred by the State in operating the program will not exceed the amount paid to the State with respect to such period.

SEC. 5102. VOUCHER PROGRAM DESCRIBED.

(a) **GENERAL ELEMENTS OF PROGRAM.**—

(1) **ELEMENTS DESCRIBED.**—The elements of a voucher pilot program operated by a State under this part are as follows:

(A) The State shall provide each qualified individual upon the individual's request with a voucher worth \$25 to be known as a “My Voice Voucher” during the election cycle which will be assigned a routing number and which at the option of the individual will be provided in either paper or electronic form.

(B) Using the routing number assigned to the My Voice Voucher, the individual may submit the My Voice Voucher in either electronic or paper form to qualified candidates for election for the office of Representative in, or Delegate or Resident Commissioner to, the Congress and allocate such portion of the value of the My Voice Voucher in increments of \$5 as the individual may select to any such candidate.

(C) If the candidate transmits the My Voice Voucher to the Commission, the Commission shall pay the candidate the portion of the value of the My Voice Voucher that the individual allocated to the candidate, which shall be considered a contribution by the individual to the candidate for purposes of the Federal Election Campaign Act of 1971.

(2) **DESIGNATION OF QUALIFIED INDIVIDUALS.**—For purposes of paragraph (1)(A), a “qualified individual” with respect to a State means an individual—

(A) who is a resident of the State;

(B) who will be of voting age as of the date of the election for the candidate to whom the individual submits a My Voice Voucher; and

(C) who is not prohibited under Federal law from making contributions to candidates for election for Federal office.

(3) **TREATMENT AS CONTRIBUTION TO CANDIDATE.**—For purposes of the Federal Election Campaign Act of 1971, the submission of a My Voice Voucher to a candidate by an individual shall be treated as a contribution to the candidate by the individual in the amount of the portion of the value of the Voucher that the individual allocated to the candidate.

(b) **FRAUD PREVENTION MECHANISM.**—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall permit an individual to revoke a My Voice Voucher not later than 2 days after submitting the My Voice Voucher to a candidate.

(c) **OVERSIGHT COMMISSION.**—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall establish a commission or designate an existing entity to oversee and implement the program in the State, except that no such commission or entity may be comprised of elected officials.

(d) **PUBLIC INFORMATION CAMPAIGN.**—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall carry out a public information campaign to disseminate awareness of the program among qualified individuals.

SEC. 5103. REPORTS.

(a) **PRELIMINARY REPORT.**—Not later than 6 months after the first election cycle of the program operation period, a State which operates a voucher pilot program under this part shall submit a report to the Commission analyzing the operation and effectiveness of the program during the cycle and including such other information as the Commission may require.

(b) **FINAL REPORT.**—Not later than 6 months after the end of the program operation period,

the State shall submit a final report to the Commission analyzing the operation and effectiveness of the program and including such other information as the Commission may require.

(c) **REPORT BY COMMISSION.**—Not later than the end of the first election cycle which begins after the program operation period, the Commission shall submit a report to Congress which summarizes and analyzes the results of the voucher pilot program, and shall include in the report such recommendations as the Commission considers appropriate regarding the expansion of the pilot program to all States and territories, along with such other recommendations and other information as the Commission considers appropriate.

SEC. 5104. DEFINITIONS.

(a) **ELECTION CYCLE.**—In this part, the term “election cycle” means the period beginning on the day after the date of the most recent regularly scheduled general election for Federal office and ending on the date of the next regularly scheduled general election for Federal office.

(b) **DEFINITIONS RELATING TO PERIODS.**—In this part, the following definitions apply:

(1) **PROGRAM APPLICATION PERIOD.**—The term “program application period” means the first election cycle which begins after the date of the enactment of this Act.

(2) **PROGRAM PREPARATION PERIOD.**—The term “program preparation period” means the first election cycle which begins after the program application period.

(3) **PROGRAM OPERATION PERIOD.**—The term “program operation period” means the first 2 election cycles which begin after the program preparation period.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

SEC. 5111. BENEFITS AND ELIGIBILITY REQUIREMENTS FOR CANDIDATES.

The Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by adding at the end the following:

“TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

“Subtitle A—Benefits

“SEC. 501. BENEFITS FOR PARTICIPATING CANDIDATES.

“(a) **IN GENERAL.**—If a candidate for election to the office of Representative in, or Delegate or Resident Commissioner to, the Congress is certified as a participating candidate under this title with respect to an election for such office, the candidate shall be entitled to payments as provided under this title.

“(b) **AMOUNT OF PAYMENT.**—The amount of a payment made under this title shall be equal to 600 percent of the amount of qualified small dollar contributions received by the candidate since the most recent payment made to the candidate under this title during the election cycle, without regard to whether or not the candidate received any of the contributions before, during, or after the Small Dollar Democracy qualifying period applicable to the candidate under section 511(c).

“(c) **LIMIT ON AGGREGATE AMOUNT OF PAYMENTS.**—The aggregate amount of payments made to a participating candidate with respect to an election cycle under this title may not exceed 50 percent of the average of the 20 greatest amounts of disbursements made by the authorized committees of any winning candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress during the most recent election cycle, rounded to the nearest \$100,000.

“SEC. 502. PROCEDURES FOR MAKING PAYMENTS.

“(a) **IN GENERAL.**—The Commission shall make a payment under section 501 to a candidate who is certified as a participating candidate upon receipt from the candidate of a request for a payment which includes—

“(1) a statement of the number and amount of qualified small dollar contributions received by

the candidate since the most recent payment made to the candidate under this title during the election cycle;

“(2) a statement of the amount of the payment the candidate anticipates receiving with respect to the request;

“(3) a statement of the total amount of payments the candidate has received under this title as of the date of the statement; and

“(4) such other information and assurances as the Commission may require.

“(b) **RESTRICTIONS ON SUBMISSION OF REQUESTS.**—A candidate may not submit a request under subsection (a) unless each of the following applies:

“(1) The amount of the qualified small dollar contributions in the statement referred to in subsection (a)(1) is equal to or greater than \$5,000, unless the request is submitted during the 30-day period which ends on the date of a general election.

“(2) The candidate did not receive a payment under this title during the 7-day period which ends on the date the candidate submits the request.

“(c) **TIME OF PAYMENT.**—The Commission shall, in coordination with the Secretary of the Treasury, take such steps as may be necessary to ensure that the Secretary is able to make payments under this section from the Treasury not later than 2 business days after the receipt of a request submitted under subsection (a).

“SEC. 503. USE OF FUNDS.

“(a) **USE OF FUNDS FOR AUTHORIZED CAMPAIGN EXPENDITURES.**—A candidate shall use payments made under this title, including payments provided with respect to a previous election cycle which are withheld from remittance to the Commission in accordance with section 524(a)(2), only for making direct payments for the receipt of goods and services which constitute authorized expenditures (as determined in accordance with title III) in connection with the election cycle involved.

“(b) **PROHIBITING USE OF FUNDS FOR LEGAL EXPENSES, FINES, OR PENALTIES.**—Notwithstanding title III, a candidate may not use payments made under this title for the payment of expenses incurred in connection with any action, claim, or other matter before the Commission or before any court, hearing officer, arbitrator, or other dispute resolution entity, or for the payment of any fine or civil monetary penalty.

“SEC. 504. QUALIFIED SMALL DOLLAR CONTRIBUTIONS DESCRIBED.

“(a) **IN GENERAL.**—In this title, the term ‘qualified small dollar contribution’ means, with respect to a candidate and the authorized committees of a candidate, a contribution that meets the following requirements:

“(1) The contribution is in an amount that is—

“(A) not less than \$1; and

“(B) not more than \$200.

“(2)(A) The contribution is made directly by an individual to the candidate or an authorized committee of the candidate and is not—

“(i) forwarded from the individual making the contribution to the candidate or committee by another person; or

“(ii) received by the candidate or committee with the knowledge that the contribution was made at the request, suggestion, or recommendation of another person.

“(B) In this paragraph—

“(i) the term ‘person’ does not include an individual (other than an individual described in section 304(i)(7) of the Federal Election Campaign Act of 1971), a political committee of a political party, or any political committee which is not a separate segregated fund described in section 316(b) of the Federal Election Campaign Act of 1971 and which does not make contributions or independent expenditures, does not engage in lobbying activity under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.),

and is not established by, controlled by, or affiliated with a registered lobbyist under such Act, an agent of a registered lobbyist under such Act, or an organization which retains or employs a registered lobbyist under such Act; and

“(ii) a contribution is not ‘made at the request, suggestion, or recommendation of another person’ solely on the grounds that the contribution is made in response to information provided to the individual making the contribution by any person, so long as the candidate or authorized committee does not know the identity of the person who provided the information to such individual.

“(3) The individual who makes the contribution does not make contributions to the candidate or the authorized committees of the candidate with respect to the election involved in an aggregate amount that exceeds the amount described in paragraph (1)(B), or any contribution to the candidate or the authorized committees of the candidate with respect to the election involved that otherwise is not a qualified small dollar contribution.

“(b) **TREATMENT OF MY VOICE VOUCHERS.**—Any payment received by a candidate and the authorized committees of a candidate which consists of a My Voice Voucher under the Government By the People Act of 2021 shall be considered a qualified small dollar contribution for purposes of this title, so long as the individual making the payment meets the requirements of paragraphs (2) and (3) of subsection (a).

“(c) **RESTRICTION ON SUBSEQUENT CONTRIBUTIONS.**—

“(1) **PROHIBITING DONOR FROM MAKING SUBSEQUENT NONQUALIFIED CONTRIBUTIONS DURING ELECTION CYCLE.**—

“(A) **IN GENERAL.**—An individual who makes a qualified small dollar contribution to a candidate or the authorized committees of a candidate with respect to an election may not make any subsequent contribution to such candidate or the authorized committees of such candidate with respect to the election cycle which is not a qualified small dollar contribution.

“(B) **EXCEPTION FOR CONTRIBUTIONS TO CANDIDATES WHO VOLUNTARILY WITHDRAW FROM PARTICIPATION DURING QUALIFYING PERIOD.**—Subparagraph (A) does not apply with respect to a contribution made to a candidate who, during the Small Dollar Democracy qualifying period described in section 511(c), submits a statement to the Commission under section 513(c) to voluntarily withdraw from participating in the program under this title.

“(2) **TREATMENT OF SUBSEQUENT NONQUALIFIED CONTRIBUTIONS.**—If, notwithstanding the prohibition described in paragraph (1), an individual who makes a qualified small dollar contribution to a candidate or the authorized committees of a candidate with respect to an election makes a subsequent contribution to such candidate or the authorized committees of such candidate with respect to the election which is prohibited under paragraph (1) because it is not a qualified small dollar contribution, the candidate may take one of the following actions:

“(A) Not later than 2 weeks after receiving the contribution, the candidate may return the subsequent contribution to the individual. In the case of a subsequent contribution which is not a qualified small dollar contribution because the contribution fails to meet the requirements of paragraph (3) of subsection (a) (relating to the aggregate amount of contributions made to the candidate or the authorized committees of the candidate by the individual making the contribution), the candidate may return an amount equal to the difference between the amount of the subsequent contribution and the amount described in paragraph (1)(B) of subsection (a).

“(B) The candidate may retain the subsequent contribution, so long as not later than 2 weeks after receiving the subsequent contribution, the candidate remits to the Commission for deposit in the Freedom From Influence Fund under sec-

tion 541 an amount equal to any payments received by the candidate under this title which are attributable to the qualified small dollar contribution made by the individual involved.

“(3) **NO EFFECT ON ABILITY TO MAKE MULTIPLE CONTRIBUTIONS.**—Nothing in this section may be construed to prohibit an individual from making multiple qualified small dollar contributions to any candidate or any number of candidates, so long as each contribution meets each of the requirements of paragraphs (1), (2), and (3) of subsection (a).

“(d) **NOTIFICATION REQUIREMENTS FOR CANDIDATES.**—

“(1) **NOTIFICATION.**—Each authorized committee of a candidate who seeks to be a participating candidate under this title shall provide the following information in any materials for the solicitation of contributions, including any internet site through which individuals may make contributions to the committee:

“(A) A statement that if the candidate is certified as a participating candidate under this title, the candidate will receive matching payments in an amount which is based on the total amount of qualified small dollar contributions received.

“(B) A statement that a contribution which meets the requirements set forth in subsection (a) shall be treated as a qualified small dollar contribution under this title.

“(C) A statement that if a contribution is treated as qualified small dollar contribution under this title, the individual who makes the contribution may not make any contribution to the candidate or the authorized committees of the candidate during the election cycle which is not a qualified small dollar contribution.

“(2) **ALTERNATIVE METHODS OF MEETING REQUIREMENTS.**—An authorized committee may meet the requirements of paragraph (1)—

“(A) by including the information described in paragraph (1) in the receipt provided under section 512(b)(3) to a person making a qualified small dollar contribution; or

“(B) by modifying the information it provides to persons making contributions which is otherwise required under title III (including information it provides through the internet).

“Subtitle B—Eligibility and Certification

“SEC. 511. ELIGIBILITY.

“(a) **IN GENERAL.**—A candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress is eligible to be certified as a participating candidate under this title with respect to an election if the candidate meets the following requirements:

“(1) The candidate files with the Commission a statement of intent to seek certification as a participating candidate.

“(2) The candidate meets the qualifying requirements of section 512.

“(3) The candidate files with the Commission a statement certifying that the authorized committees of the candidate meet the requirements of section 504(d).

“(4) Not later than the last day of the Small Dollar Democracy qualifying period, the candidate files with the Commission an affidavit signed by the candidate and the treasurer of the candidate’s principal campaign committee declaring that the candidate—

“(A) has complied and, if certified, will comply with the contribution and expenditure requirements of section 521;

“(B) if certified, will run only as a participating candidate for all elections for the office that such candidate is seeking during that election cycle; and

“(C) has either qualified or will take steps to qualify under State law to be on the ballot.

“(b) **GENERAL ELECTION.**—Notwithstanding subsection (a), a candidate shall not be eligible to be certified as a participating candidate under this title for a general election or a general runoff election unless the candidate’s party nominated the candidate to be placed on the

ballot for the general election or the candidate is otherwise qualified to be on the ballot under State law.

“(c) **SMALL DOLLAR DEMOCRACY QUALIFYING PERIOD DEFINED.**—The term ‘Small Dollar Democracy qualifying period’ means, with respect to any candidate for an office, the 180-day period (during the election cycle for such office) which begins on the date on which the candidate files a statement of intent under section 511(a)(1), except that such period may not continue after the date that is 30 days before the date of the general election for the office.

“SEC. 512. QUALIFYING REQUIREMENTS.

“(a) **RECEIPT OF QUALIFIED SMALL DOLLAR CONTRIBUTIONS.**—A candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress meets the requirement of this section if, during the Small Dollar Democracy qualifying period described in section 511(c), each of the following occurs:

“(1) Not fewer than 1,000 individuals make a qualified small dollar contribution to the candidate.

“(2) The candidate obtains a total dollar amount of qualified small dollar contributions which is equal to or greater than \$50,000.

“(b) **REQUIREMENTS RELATING TO RECEIPT OF QUALIFIED SMALL DOLLAR CONTRIBUTION.**—Each qualified small dollar contribution—

“(1) may be made by means of a personal check, money order, debit card, credit card, electronic payment account, or any other method deemed appropriate by the Commission;

“(2) shall be accompanied by a signed statement (or, in the case of a contribution made online or through other electronic means, an electronic equivalent) containing the contributor’s name and address; and

“(3) shall be acknowledged by a receipt that is sent to the contributor with a copy (in paper or electronic form) kept by the candidate for the Commission.

“(c) **VERIFICATION OF CONTRIBUTIONS.**—The Commission shall establish procedures for the auditing and verification of the contributions received and expenditures made by participating candidates under this title, including procedures for random audits, to ensure that such contributions and expenditures meet the requirements of this title.

“SEC. 513. CERTIFICATION.

“(a) **DEADLINE AND NOTIFICATION.**—

“(1) **IN GENERAL.**—Not later than 5 business days after a candidate files an affidavit under section 511(a)(4), the Commission shall—

“(A) determine whether or not the candidate meets the requirements for certification as a participating candidate;

“(B) if the Commission determines that the candidate meets such requirements, certify the candidate as a participating candidate; and

“(C) notify the candidate of the Commission’s determination.

“(2) **DEEMED CERTIFICATION FOR ALL ELECTIONS IN ELECTION CYCLE.**—If the Commission certifies a candidate as a participating candidate with respect to the first election of the election cycle involved, the Commission shall be deemed to have certified the candidate as a participating candidate with respect to all subsequent elections of the election cycle.

“(b) **REVOCATION OF CERTIFICATION.**—

“(1) **IN GENERAL.**—The Commission shall revoke a certification under subsection (a) if—

“(A) a candidate fails to qualify to appear on the ballot at any time after the date of certification (other than a candidate certified as a participating candidate with respect to a primary election who fails to qualify to appear on the ballot for a subsequent election in that election cycle);

“(B) a candidate ceases to be a candidate for the office involved, as determined on the basis of an official announcement by an authorized committee of the candidate or on the basis of a reasonable determination by the Commission; or

“(C) a candidate otherwise fails to comply with the requirements of this title, including any regulatory requirements prescribed by the Commission.

“(2) **EXISTENCE OF CRIMINAL SANCTION.**—The Commission shall revoke a certification under subsection (a) if a penalty is assessed against the candidate under section 309(d) with respect to the election.

“(3) **EFFECT OF REVOCATION.**—If a candidate’s certification is revoked under this subsection—

“(A) the candidate may not receive payments under this title during the remainder of the election cycle involved; and

“(B) in the case of a candidate whose certification is revoked pursuant to subparagraph (A) or subparagraph (C) of paragraph (1)—

“(i) the candidate shall repay to the Freedom From Influence Fund established under section 541 an amount equal to the payments received under this title with respect to the election cycle involved plus interest (at a rate determined by the Commission on the basis of an appropriate annual percentage rate for the month involved) on any such amount received; and

“(ii) the candidate may not be certified as a participating candidate under this title with respect to the next election cycle.

“(4) **PROHIBITING PARTICIPATION IN FUTURE ELECTIONS FOR CANDIDATES WITH MULTIPLE REVOCATIONS.**—If the Commission revokes the certification of an individual as a participating candidate under this title pursuant to subparagraph (A) or subparagraph (C) of paragraph (1) a total of 3 times, the individual may not be certified as a participating candidate under this title with respect to any subsequent election.

“(c) **VOLUNTARY WITHDRAWAL FROM PARTICIPATING DURING QUALIFYING PERIOD.**—At any time during the Small Dollar Democracy qualifying period described in section 511(c), a candidate may withdraw from participation in the program under this title by submitting to the Commission a statement of withdrawal (without regard to whether or not the Commission has certified the candidate as a participating candidate under this title as of the time the candidate submits such statement), so long as the candidate has not submitted a request for payment under section 502.

“(d) **PARTICIPATING CANDIDATE DEFINED.**—In this title, a ‘participating candidate’ means a candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress who is certified under this section as eligible to receive benefits under this title.

“Subtitle C—Requirements for Candidates Certified as Participating Candidates

“SEC. 521. CONTRIBUTION AND EXPENDITURE REQUIREMENTS.

“(a) **PERMITTED SOURCES OF CONTRIBUTIONS AND EXPENDITURES.**—Except as provided in subsection (c), a participating candidate with respect to an election shall, with respect to all elections occurring during the election cycle for the office involved, accept no contributions from any source and make no expenditures from any amounts, other than the following:

“(1) Qualified small dollar contributions.

“(2) Payments under this title.

“(3) Contributions from political committees established and maintained by a national or State political party, subject to the applicable limitations of section 315.

“(4) Subject to subsection (b), personal funds of the candidate or of any immediate family member of the candidate (other than funds received through qualified small dollar contributions).

“(5) Contributions from individuals who are otherwise permitted to make contributions under this Act, subject to the applicable limitations of section 315, except that the aggregate amount of contributions a participating candidate may accept from any individual with respect to any election during the election cycle may not exceed \$1,000.

“(6) Contributions from multicandidate political committees, subject to the applicable limitations of section 315.

“(b) **SPECIAL RULES FOR PERSONAL FUNDS.**—

“(1) **LIMIT ON AMOUNT.**—A candidate who is certified as a participating candidate may use personal funds (including personal funds of any immediate family member of the candidate) so long as—

“(A) the aggregate amount used with respect to the election cycle (including any period of the cycle occurring prior to the candidate’s certification as a participating candidate) does not exceed \$50,000; and

“(B) the funds are used only for making direct payments for the receipt of goods and services which constitute authorized expenditures in connection with the election cycle involved.

“(2) **IMMEDIATE FAMILY MEMBER DEFINED.**—In this subsection, the term ‘immediate family member’ means, with respect to a candidate—

“(A) the candidate’s spouse;

“(B) a child, stepchild, parent, grandparent, brother, half-brother, sister, or half-sister of the candidate or the candidate’s spouse; and

“(C) the spouse of any person described in subparagraph (B).

“(c) **EXCEPTIONS.**—

“(1) **EXCEPTION FOR CONTRIBUTIONS RECEIVED PRIOR TO FILING OF STATEMENT OF INTENT.**—A candidate who has accepted contributions that are not described in subsection (a) is not in violation of subsection (a), but only if all such contributions are—

“(A) returned to the contributor;

“(B) submitted to the Commission for deposit in the Freedom From Influence Fund established under section 541; or

“(C) spent in accordance with paragraph (2).

“(2) **EXCEPTION FOR EXPENDITURES MADE PRIOR TO FILING OF STATEMENT OF INTENT.**—If a candidate has made expenditures prior to the date the candidate files a statement of intent under section 511(a)(1) that the candidate is prohibited from making under subsection (a) or subsection (b), the candidate is not in violation of such subsection if the aggregate amount of the prohibited expenditures is less than the amount referred to in section 512(a)(2) (relating to the total dollar amount of qualified small dollar contributions which the candidate is required to obtain) which is applicable to the candidate.

“(3) **EXCEPTION FOR CAMPAIGN SURPLUSES FROM A PREVIOUS ELECTION.**—Notwithstanding paragraph (1), unexpended contributions received by the candidate or an authorized committee of the candidate with respect to a previous election may be retained, but only if the candidate places the funds in escrow and refrains from raising additional funds for or spending funds from that account during the election cycle in which a candidate is a participating candidate.

“(4) **EXCEPTION FOR CONTRIBUTIONS RECEIVED BEFORE THE EFFECTIVE DATE OF THIS TITLE.**—Contributions received and expenditures made by the candidate or an authorized committee of the candidate prior to the effective date of this title shall not constitute a violation of subsection (a) or (b). Unexpended contributions shall be treated the same as campaign surpluses under paragraph (3), and expenditures made shall count against the limit in paragraph (2).

“(d) **SPECIAL RULE FOR COORDINATED PARTY EXPENDITURES.**—For purposes of this section, a payment made by a political party in coordination with a participating candidate shall not be treated as a contribution to or as an expenditure made by the participating candidate.

“(e) **PROHIBITION ON JOINT FUNDRAISING COMMITTEES.**—

“(1) **PROHIBITION.**—An authorized committee of a candidate who is certified as a participating candidate under this title with respect to an election may not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate.

“(2) STATUS OF EXISTING COMMITTEES FOR PRIOR ELECTIONS.—If a candidate established a joint fundraising committee described in paragraph (1) with respect to a prior election for which the candidate was not certified as a participating candidate under this title and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of paragraph (1) so long as that joint fundraising committee does not receive any contributions or make any disbursements during the election cycle for which the candidate is certified as a participating candidate under this title.

“(f) PROHIBITION ON LEADERSHIP PACS.—

“(1) PROHIBITION.—A candidate who is certified as a participating candidate under this title with respect to an election may not associate with, establish, finance, maintain, or control a leadership PAC.

“(2) STATUS OF EXISTING LEADERSHIP PACS.—If a candidate established, financed, maintained, or controlled a leadership PAC prior to being certified as a participating candidate under this title and the candidate does not terminate the leadership PAC, the candidate shall not be considered to be in violation of paragraph (1) so long as the leadership PAC does not receive any contributions or make any disbursements during the election cycle for which the candidate is certified as a participating candidate under this title.

“(3) LEADERSHIP PAC DEFINED.—In this subsection, the term ‘leadership PAC’ has the meaning given such term in section 304(i)(8)(B).

“SEC. 522. ADMINISTRATION OF CAMPAIGN.

“(a) SEPARATE ACCOUNTING FOR VARIOUS PERMITTED CONTRIBUTIONS.—Each authorized committee of a candidate certified as a participating candidate under this title—

“(1) shall provide for separate accounting of each type of contribution described in section 521(a) which is received by the committee; and

“(2) shall provide for separate accounting for the payments received under this title.

“(b) ENHANCED DISCLOSURE OF INFORMATION ON DONORS.—

“(1) MANDATORY IDENTIFICATION OF INDIVIDUALS MAKING QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—Each authorized committee of a participating candidate under this title shall, in accordance with section 304(b)(3)(A), include in the reports the committee submits under section 304 the identification of each person who makes a qualified small dollar contribution to the committee.

“(2) MANDATORY DISCLOSURE THROUGH INTERNET.—Each authorized committee of a participating candidate under this title shall ensure that all information reported to the Commission under this Act with respect to contributions and expenditures of the committee is available to the public on the internet (whether through a site established for purposes of this subsection, a hyperlink on another public site of the committee, or a hyperlink on a report filed electronically with the Commission) in a searchable, sortable, and downloadable manner.

“SEC. 523. PREVENTING UNNECESSARY SPENDING OF PUBLIC FUNDS.

“(a) MANDATORY SPENDING OF AVAILABLE PRIVATE FUNDS.—An authorized committee of a candidate certified as a participating candidate under this title may not make any expenditure of any payments received under this title in any amount unless the committee has made an expenditure in an equivalent amount of funds received by the committee which are described in paragraphs (1), (3), (4), (5), and (6) of section 521(a).

“(b) LIMITATION.—Subsection (a) applies to an authorized committee only to the extent that the funds referred to in such subsection are available to the committee at the time the committee makes an expenditure of a payment received under this title.

“SEC. 524. REMITTING UNSPENT FUNDS AFTER ELECTION.

“(a) REMITTANCE REQUIRED.—Not later than the date that is 180 days after the last election for which a candidate certified as a participating candidate qualifies to be on the ballot during the election cycle involved, such participating candidate shall remit to the Commission for deposit in the Freedom From Influence Fund established under section 541 an amount equal to the balance of the payments received under this title by the authorized committees of the candidate which remain unexpended as of such date.

“(b) PERMITTING CANDIDATES PARTICIPATING IN NEXT ELECTION CYCLE TO RETAIN PORTION OF UNSPENT FUNDS.—Notwithstanding subsection (a), a participating candidate may withhold not more than \$100,000 from the amount required to be remitted under subsection (a) if the candidate files a signed affidavit with the Commission that the candidate will seek certification as a participating candidate with respect to the next election cycle, except that the candidate may not use any portion of the amount withheld until the candidate is certified as a participating candidate with respect to that next election cycle. If the candidate fails to seek certification as a participating candidate prior to the last day of the Small Dollar Democracy qualifying period for the next election cycle (as described in section 511), or if the Commission notifies the candidate of the Commission’s determination does not meet the requirements for certification as a participating candidate with respect to such cycle, the candidate shall immediately remit to the Commission the amount withheld.

“Subtitle D—Enhanced Match Support

“SEC. 531. ENHANCED SUPPORT FOR GENERAL ELECTION.

“(a) AVAILABILITY OF ENHANCED SUPPORT.—In addition to the payments made under subtitle A, the Commission shall make an additional payment to an eligible candidate under this subtitle.

“(b) USE OF FUNDS.—A candidate shall use the additional payment under this subtitle only for authorized expenditures in connection with the election involved.

“SEC. 532. ELIGIBILITY.

“(a) IN GENERAL.—A candidate is eligible to receive an additional payment under this subtitle if the candidate meets each of the following requirements:

“(1) The candidate is on the ballot for the general election for the office the candidate seeks.

“(2) The candidate is certified as a participating candidate under this title with respect to the election.

“(3) During the enhanced support qualifying period, the candidate receives qualified small dollar contributions in a total amount of not less than \$50,000.

“(4) During the enhanced support qualifying period, the candidate submits to the Commission a request for the payment which includes—

“(A) a statement of the number and amount of qualified small dollar contributions received by the candidate during the enhanced support qualifying period;

“(B) a statement of the amount of the payment the candidate anticipates receiving with respect to the request; and

“(C) such other information and assurances as the Commission may require.

“(5) After submitting a request for the additional payment under paragraph (4), the candidate does not submit any other application for an additional payment under this subtitle.

“(b) ENHANCED SUPPORT QUALIFYING PERIOD DESCRIBED.—In this subtitle, the term ‘enhanced support qualifying period’ means, with respect to a general election, the period which begins 60 days before the date of the election and ends 14 days before the date of the election.

“SEC. 533. AMOUNT.

“(a) IN GENERAL.—Subject to subsection (b), the amount of the additional payment made to an eligible candidate under this subtitle shall be an amount equal to 50 percent of—

“(1) the amount of the payment made to the candidate under section 501(b) with respect to the qualified small dollar contributions which are received by the candidate during the enhanced support qualifying period (as included in the request submitted by the candidate under section 532(a)(4)); or

“(2) in the case of a candidate who is not eligible to receive a payment under section 501(b) with respect to such qualified small dollar contributions because the candidate has reached the limit on the aggregate amount of payments under subtitle A for the election cycle under section 501(c), the amount of the payment which would have been made to the candidate under section 501(b) with respect to such qualified small dollar contributions if the candidate had not reached such limit.

“(b) LIMIT.—The amount of the additional payment determined under subsection (a) with respect to a candidate may not exceed \$500,000.

“(c) NO EFFECT ON AGGREGATE LIMIT.—The amount of the additional payment made to a candidate under this subtitle shall not be included in determining the aggregate amount of payments made to a participating candidate with respect to an election cycle under section 501(c).

“SEC. 534. WAIVER OF AUTHORITY TO RETAIN PORTION OF UNSPENT FUNDS AFTER ELECTION.

“Notwithstanding section 524(a)(2), a candidate who receives an additional payment under this subtitle with respect to an election is not permitted to withhold any portion from the amount of unspent funds the candidate is required to remit to the Commission under section 524(a)(1).

“Subtitle E—Administrative Provisions

“SEC. 541. FREEDOM FROM INFLUENCE FUND.

“(a) ESTABLISHMENT.—There is established in the Treasury a fund to be known as the ‘Freedom From Influence Fund’.

“(b) AMOUNTS HELD BY FUND.—The Fund shall consist of the following amounts:

“(1) ASSESSMENTS AGAINST FINES, SETTLEMENTS, AND PENALTIES.—Amounts transferred under section 3015 of title 18, United States Code, section 9706 of title 31, United States Code, and section 6761 of the Internal Revenue Code of 1986.

“(2) DEPOSITS.—Amounts deposited into the Fund under—

“(A) section 521(c)(1)(B) (relating to exceptions to contribution requirements);

“(B) section 523 (relating to remittance of unused payments from the Fund); and

“(C) section 544 (relating to violations).

“(c) USE OF FUND TO MAKE PAYMENTS TO PARTICIPATING CANDIDATES.—

“(1) PAYMENTS TO PARTICIPATING CANDIDATES.—Amounts in the Fund shall be available without further appropriation or fiscal year limitation to make payments to participating candidates as provided in this title.

“(2) MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FUND.—

“(A) ADVANCE AUDITS BY COMMISSION.—Not later than 90 days before the first day of each election cycle (beginning with the first election cycle that begins after the date of the enactment of this title), the Commission shall—

“(i) audit the Fund to determine whether the amounts in the Fund will be sufficient to make payments to participating candidates in the amounts provided in this title during such election cycle; and

“(ii) submit a report to Congress describing the results of the audit.

“(B) REDUCTIONS IN AMOUNT OF PAYMENTS.—

“(i) AUTOMATIC REDUCTION ON PRO RATA BASIS.—If, on the basis of the audit described in

subparagraph (A), the Commission determines that the amount anticipated to be available in the Fund with respect to the election cycle involved is not, or may not be, sufficient to satisfy the full entitlements of participating candidates to payments under this title for such election cycle, the Commission shall reduce each amount which would otherwise be paid to a participating candidate under this title by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the election cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such election cycle.

“(ii) **RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.**—If, after reducing the amounts paid to participating candidates with respect to an election cycle under clause (i), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such participating candidate with respect to the election cycle in the amount by which such candidate's payments were reduced under clause (i) (or any portion thereof, as the case may be).

“(iii) **NO USE OF AMOUNTS FROM OTHER SOURCES.**—In any case in which the Commission determines that there are insufficient moneys in the Fund to make payments to participating candidates under this title, moneys shall not be made available from any other source for the purpose of making such payments.

“(d) **USE OF FUND TO MAKE OTHER PAYMENTS.**—In addition to the use described in subsection (d), amounts in the Fund shall be available without further appropriation or fiscal year limitation—

“(1) to make payments to States under the My Voice Voucher Program under the Government By the People Act of 2021, subject to reductions under section 5101(f)(3) of such Act;

“(2) to make payments to candidates under chapter 95 of subtitle H of the Internal Revenue Code of 1986, subject to reductions under section 9013(b) of such Code; and

“(3) to make payments to candidates under chapter 96 of subtitle H of the Internal Revenue Code of 1986, subject to reductions under section 9043(b) of such Code.

“(e) **EFFECTIVE DATE.**—This section shall take effect on the date of the enactment of this title.

“SEC. 542. REVIEWS AND REPORTS BY GOVERNMENT ACCOUNTABILITY OFFICE.

“(a) **REVIEW OF SMALL DOLLAR FINANCING.**—

“(1) **IN GENERAL.**—After each regularly scheduled general election for Federal office, the Comptroller General of the United States shall conduct a comprehensive review of the Small Dollar financing program under this title, including—

“(A) the maximum and minimum dollar amounts of qualified small dollar contributions under section 504;

“(B) the number and value of qualified small dollar contributions a candidate is required to obtain under section 512(a) to be eligible for certification as a participating candidate;

“(C) the maximum amount of payments a candidate may receive under this title;

“(D) the overall satisfaction of participating candidates and the American public with the program; and

“(E) such other matters relating to financing of campaigns as the Comptroller General determines are appropriate.

“(2) **CRITERIA FOR REVIEW.**—In conducting the review under subparagraph (A), the Comptroller General shall consider the following:

“(A) **QUALIFIED SMALL DOLLAR CONTRIBUTIONS.**—Whether the number and dollar amounts of qualified small dollar contributions required strikes an appropriate balance regarding the importance of voter involvement, the

need to assure adequate incentives for participating, and fiscal responsibility, taking into consideration the number of primary and general election participating candidates, the electoral performance of those candidates, program cost, and any other information the Comptroller General determines is appropriate.

“(B) **REVIEW OF PAYMENT LEVELS.**—Whether the totality of the amount of funds allowed to be raised by participating candidates (including through qualified small dollar contributions) and payments under this title are sufficient for voters in each State to learn about the candidates to cast an informed vote, taking into account the historic amount of spending by winning candidates, media costs, primary election dates, and any other information the Comptroller General determines is appropriate.

“(3) **RECOMMENDATIONS FOR ADJUSTMENT OF AMOUNTS.**—Based on the review conducted under subparagraph (A), the Comptroller General may recommend to Congress adjustments of the following amounts:

“(A) The number and value of qualified small dollar contributions a candidate is required to obtain under section 512(a) to be eligible for certification as a participating candidate.

“(B) The maximum amount of payments a candidate may receive under this title.

“(b) **REPORTS.**—Not later than each June 1 which follows a regularly scheduled general election for Federal office for which payments were made under this title, the Comptroller General shall submit to the Committee on House Administration of the House of Representatives a report—

“(1) containing an analysis of the review conducted under subsection (a), including a detailed statement of Comptroller General's findings, conclusions, and recommendations based on such review, including any recommendations for adjustments of amounts described in subsection (a)(3); and

“(2) documenting, evaluating, and making recommendations relating to the administrative implementation and enforcement of the provisions of this title.

“(c) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated such sums as are necessary to carry out the purposes of this section.

“SEC. 543. ADMINISTRATION BY COMMISSION.

“The Commission shall prescribe regulations to carry out the purposes of this title, including regulations to establish procedures for—

“(1) verifying the amount of qualified small dollar contributions with respect to a candidate;

“(2) effectively and efficiently monitoring and enforcing the limits on the raising of qualified small dollar contributions;

“(3) effectively and efficiently monitoring and enforcing the limits on the use of personal funds by participating candidates; and

“(4) monitoring the use of allocations from the Freedom From Influence Fund established under section 541 and matching contributions under this title through audits of not fewer than $\frac{1}{10}$ (or, in the case of the first 3 election cycles during which the program under this title is in effect, not fewer than $\frac{1}{5}$) of all participating candidates or other mechanisms.

“SEC. 544. VIOLATIONS AND PENALTIES.

“(a) **CIVIL PENALTY FOR VIOLATION OF CONTRIBUTION AND EXPENDITURE REQUIREMENTS.**—If a candidate who has been certified as a participating candidate accepts a contribution or makes an expenditure that is prohibited under section 521, the Commission may assess a civil penalty against the candidate in an amount that is not more than 3 times the amount of the contribution or expenditure. Any amounts collected under this subsection shall be deposited into the Freedom From Influence Fund established under section 541.

“(b) **REPAYMENT FOR IMPROPER USE OF FREEDOM FROM INFLUENCE FUND.**—

“(1) **IN GENERAL.**—If the Commission determines that any payment made to a participating

candidate was not used as provided for in this title or that a participating candidate has violated any of the dates for remission of funds contained in this title, the Commission shall so notify the candidate and the candidate shall pay to the Fund an amount equal to—

“(A) the amount of payments so used or not remitted, as appropriate; and

“(B) interest on any such amounts (at a rate determined by the Commission).

“(2) **OTHER ACTION NOT PRECLUDED.**—Any action by the Commission in accordance with this subsection shall not preclude enforcement proceedings by the Commission in accordance with section 309(a), including a referral by the Commission to the Attorney General in the case of an apparent knowing and willful violation of this title.

“(c) **PROHIBITING CERTAIN CANDIDATES FROM QUALIFYING AS PARTICIPATING CANDIDATES.**—

“(1) **CANDIDATES WITH MULTIPLE CIVIL PENALTIES.**—If the Commission assesses 3 or more civil penalties under subsection (a) against a candidate (with respect to either a single election or multiple elections), the Commission may refuse to certify the candidate as a participating candidate under this title with respect to any subsequent election, except that if each of the penalties were assessed as the result of a knowing and willful violation of any provision of this Act, the candidate is not eligible to be certified as a participating candidate under this title with respect to any subsequent election.

“(2) **CANDIDATES SUBJECT TO CRIMINAL PENALTY.**—A candidate is not eligible to be certified as a participating candidate under this title with respect to an election if a penalty has been assessed against the candidate under section 309(d) with respect to any previous election.

“(d) **IMPOSITION OF CRIMINAL PENALTIES.**—For criminal penalties for the failure of a participating candidate to comply with the requirements of this title, see section 309(d).

“SEC. 545. APPEALS PROCESS.

“(a) **REVIEW OF ACTIONS.**—Any action by the Commission in carrying out this title shall be subject to review by the United States Court of Appeals for the District of Columbia upon petition filed in the Court not later than 30 days after the Commission takes the action for which the review is sought.

“(b) **PROCEDURES.**—The provisions of chapter 7 of title 5, United States Code, apply to judicial review under this section.

“SEC. 546. INDEXING OF AMOUNTS.

“(a) **INDEXING.**—In any calendar year after 2026, section 315(c)(1)(B) shall apply to each amount described in subsection (b) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the ‘base period’ shall be 2026.

“(b) **AMOUNTS DESCRIBED.**—The amounts described in this subsection are as follows:

“(1) The amount referred to in section 502(b)(1) (relating to the minimum amount of qualified small dollar contributions included in a request for payment).

“(2) The amounts referred to in section 504(a)(1) (relating to the amount of a qualified small dollar contribution).

“(3) The amount referred to in section 512(a)(2) (relating to the total dollar amount of qualified small dollar contributions).

“(4) The amount referred to in section 521(a)(5) (relating to the aggregate amount of contributions a participating candidate may accept from any individual with respect to an election).

“(5) The amount referred to in section 521(b)(1)(A) (relating to the amount of personal funds that may be used by a candidate who is certified as a participating candidate).

“(6) The amounts referred to in section 524(a)(2) (relating to the amount of unspent

funds a candidate may retain for use in the next election cycle).

“(7) The amount referred to in section 532(a)(3) (relating to the total dollar amount of qualified small dollar contributions for a candidate seeking an additional payment under subtitle D).

“(8) The amount referred to in section 533(b) (relating to the limit on the amount of an additional payment made to a candidate under subtitle D).

“SEC. 547. ELECTION CYCLE DEFINED.

“In this title, the term ‘election cycle’ means, with respect to an election for an office, the period beginning on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election) and ending on the date of the next general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election).”.

SEC. 5112. CONTRIBUTIONS AND EXPENDITURES BY MULTICANDIDATE AND POLITICAL PARTY COMMITTEES ON BEHALF OF PARTICIPATING CANDIDATES.

(a) **AUTHORIZING CONTRIBUTIONS ONLY FROM SEPARATE ACCOUNTS CONSISTING OF QUALIFIED SMALL DOLLAR CONTRIBUTIONS.**—Section 315(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)) is amended by adding at the end the following new paragraph:

“(10) In the case of a multicandidate political committee or any political committee of a political party, the committee may make a contribution to a candidate who is a participating candidate under title V with respect to an election only if the contribution is paid from a separate, segregated account of the committee which consists solely of contributions which meet the following requirements:

“(A) Each such contribution is in an amount which meets the requirements for the amount of a qualified small dollar contribution under section 504(a)(1) with respect to the election involved.

“(B) Each such contribution is made by an individual who is not otherwise prohibited from making a contribution under this Act.

“(C) The individual who makes the contribution does not make contributions to the committee during the year in an aggregate amount that exceeds the limit described in section 504(a)(1).”.

(b) **PERMITTING UNLIMITED COORDINATED EXPENDITURES FROM SMALL DOLLAR SOURCES BY POLITICAL PARTIES.**—Section 315(d) of such Act (52 U.S.C. 30116(d)) is amended—

(1) in paragraph (3), by striking “The national committee” and inserting “Except as provided in paragraph (6), the national committee”; and

(2) by adding at the end the following new paragraph:

“(6) The limits described in paragraph (3) do not apply in the case of expenditures in connection with the general election campaign of a candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress who is a participating candidate under title V with respect to the election, but only if—

“(A) the expenditures are paid from a separate, segregated account of the committee which is described in subsection (a)(10); and

“(B) the expenditures are the sole source of funding provided by the committee to the candidate.”.

SEC. 5113. PROHIBITING USE OF CONTRIBUTIONS BY PARTICIPATING CANDIDATES FOR PURPOSES OTHER THAN CAMPAIGN FOR ELECTION.

Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114) is amended by adding at the end the following new subsection:

“(d) **RESTRICTIONS ON PERMITTED USES OF FUNDS BY CANDIDATES RECEIVING SMALL DOLLAR FINANCING.**—Notwithstanding paragraph

(2), (3), or (4) of subsection (a), if a candidate for election for the office of Representative in, or Delegate or Resident Commissioner to, the Congress is certified as a participating candidate under title V with respect to the election, any contribution which the candidate is permitted to accept under such title may be used only for authorized expenditures in connection with the candidate’s campaign for such office, subject to section 503(b).”.

SEC. 5114. ASSESSMENTS AGAINST FINES AND PENALTIES.

(a) **ASSESSMENTS RELATING TO CRIMINAL OFFENSES.**—

(1) **IN GENERAL.**—Chapter 201 of title 18, United States Code, is amended by adding at the end the following new section:

“§3015. Special assessments for Freedom From Influence Fund

“(a) **ASSESSMENTS.**—

“(1) **CONVICTIONS OF CRIMES.**—In addition to any assessment imposed under this chapter, the court shall assess on any organizational defendant or any defendant who is a corporate officer or person with equivalent authority in any other organization who is convicted of a criminal offense under Federal law an amount equal to 4.75 percent of any fine imposed on that defendant in the sentence imposed for that conviction.

“(2) **SETTLEMENTS.**—The court shall assess on any organizational defendant or defendant who is a corporate officer or person with equivalent authority in any other organization who has entered into a settlement agreement or consent decree with the United States in satisfaction of any allegation that the defendant committed a criminal offense under Federal law an amount equal to 4.75 percent of the amount of the settlement.

“(b) **MANNER OF COLLECTION.**—An amount assessed under subsection (a) shall be collected in the manner in which fines are collected in criminal cases.

“(c) **TRANSFERS.**—In a manner consistent with section 3302(b) of title 31, there shall be transferred from the General Fund of the Treasury to the Freedom From Influence Fund under section 541 of the Federal Election Campaign Act of 1971 an amount equal to the amount of the assessments collected under this section.”.

(2) **CLERICAL AMENDMENT.**—The table of sections of chapter 201 of title 18, United States Code, is amended by adding at the end the following:

“3015. Special assessments for Freedom From Influence Fund.”.

(b) **ASSESSMENTS RELATING TO CIVIL PENALTIES.**—

(1) **IN GENERAL.**—Chapter 97 of title 31, United States Code, is amended by adding at the end the following new section:

“§9706. Special assessments for Freedom From Influence Fund

“(a) **ASSESSMENTS.**—

“(1) **CIVIL PENALTIES.**—Any entity of the Federal Government which is authorized under any law, rule, or regulation to impose a civil penalty shall assess on each person, other than a natural person who is not a corporate officer or person with equivalent authority in any other organization, on whom such a penalty is imposed an amount equal to 4.75 percent of the amount of the penalty.

“(2) **ADMINISTRATIVE PENALTIES.**—Any entity of the Federal Government which is authorized under any law, rule, or regulation to impose an administrative penalty shall assess on each person, other than a natural person who is not a corporate officer or person with equivalent authority in any other organization, on whom such a penalty is imposed an amount equal to 4.75 percent of the amount of the penalty.

“(3) **SETTLEMENTS.**—Any entity of the Federal Government which is authorized under any law, rule, or regulation to enter into a settlement

agreement or consent decree with any person, other than a natural person who is not a corporate officer or person with equivalent authority in any other organization, in satisfaction of any allegation of an action or omission by the person which would be subject to a civil penalty or administrative penalty shall assess on such person an amount equal to 4.75 percent of the amount of the settlement.

“(b) **MANNER OF COLLECTION.**—An amount assessed under subsection (a) shall be collected—

“(1) in the case of an amount assessed under paragraph (1) of such subsection, in the manner in which civil penalties are collected by the entity of the Federal Government involved;

“(2) in the case of an amount assessed under paragraph (2) of such subsection, in the manner in which administrative penalties are collected by the entity of the Federal Government involved; and

“(3) in the case of an amount assessed under paragraph (3) of such subsection, in the manner in which amounts are collected pursuant to settlement agreements or consent decrees entered into by the entity of the Federal Government involved.

“(c) **TRANSFERS.**—In a manner consistent with section 3302(b) of this title, there shall be transferred from the General Fund of the Treasury to the Freedom From Influence Fund under section 541 of the Federal Election Campaign Act of 1971 an amount equal to the amount of the assessments collected under this section.

“(d) **EXCEPTION FOR PENALTIES AND SETTLEMENTS UNDER AUTHORITY OF THE INTERNAL REVENUE CODE OF 1986.**—

“(1) **IN GENERAL.**—No assessment shall be made under subsection (a) with respect to any civil or administrative penalty imposed, or any settlement agreement or consent decree entered into, under the authority of the Internal Revenue Code of 1986.

“(2) **CROSS REFERENCE.**—For application of special assessments for the Freedom From Influence Fund with respect to certain penalties under the Internal Revenue Code of 1986, see section 6761 of the Internal Revenue Code of 1986.”.

(2) **CLERICAL AMENDMENT.**—The table of sections of chapter 97 of title 31, United States Code, is amended by adding at the end the following:

“9706. Special assessments for Freedom From Influence Fund.”.

(c) **ASSESSMENTS RELATING TO CERTAIN PENALTIES UNDER THE INTERNAL REVENUE CODE OF 1986.**—

(1) **IN GENERAL.**—Chapter 68 of the Internal Revenue Code of 1986 is amended by adding at the end the following new subchapter:

“Subchapter D—Special Assessments for Freedom From Influence Fund

“SEC. 6761. SPECIAL ASSESSMENTS FOR FREEDOM FROM INFLUENCE FUND.

“(a) **IN GENERAL.**—Each person required to pay a covered penalty shall pay an additional amount equal to 4.75 percent of the amount of such penalty.

“(b) **COVERED PENALTY.**—For purposes of this section, the term ‘covered penalty’ means any addition to tax, additional amount, penalty, or other liability provided under subchapter A or B.

“(c) **EXCEPTION FOR CERTAIN INDIVIDUALS.**—

“(1) **IN GENERAL.**—In the case of a taxpayer who is an individual, subsection (a) shall not apply to any covered penalty if such taxpayer is an exempt taxpayer for the taxable year for which such covered penalty is assessed.

“(2) **EXEMPT TAXPAYER.**—For purposes of this subsection, a taxpayer is an exempt taxpayer for any taxable year if the taxable income of such taxpayer for such taxable year does not exceed the dollar amount at which begins the highest rate bracket in effect under section 1 with respect to such taxpayer for such taxable year.

“(d) **APPLICATION OF CERTAIN RULES.**—Except as provided in subsection (e), the additional

amount determined under subsection (a) shall be treated for purposes of this title in the same manner as the covered penalty to which such additional amount relates.

“(e) **TRANSFER TO FREEDOM FROM INFLUENCE FUND.**—The Secretary shall deposit any additional amount under subsection (a) in the General Fund of the Treasury and shall transfer from such General Fund to the Freedom From Influence Fund established under section 541 of the Federal Election Campaign Act of 1971 an amount equal to the amounts so deposited (and, notwithstanding subsection (d), such additional amount shall not be the basis for any deposit, transfer, credit, appropriation, or any other payment, to any other trust fund or account). Rules similar to the rules of section 9601 shall apply for purposes of this subsection.”

(2) **CLERICAL AMENDMENT.**—The table of subchapters for chapter 68 of such Code is amended by adding at the end the following new item:

“SUBCHAPTER D—SPECIAL ASSESSMENTS FOR FREEDOM FROM INFLUENCE FUND”.

(d) **EFFECTIVE DATES.**—

(1) **IN GENERAL.**—Except as provided in paragraph (2), the amendments made by this section shall apply with respect to convictions, agreements, and penalties which occur on or after the date of the enactment of this Act.

(2) **ASSESSMENTS RELATING TO CERTAIN PENALTIES UNDER THE INTERNAL REVENUE CODE OF 1986.**—The amendments made by subsection (c) shall apply to covered penalties assessed after the date of the enactment of this Act.

SEC. 5115. STUDY AND REPORT ON SMALL DOLLAR FINANCING PROGRAM.

(a) **STUDY AND REPORT.**—Not later than 2 years after the completion of the first election cycle in which the program established under title V of the Federal Election Campaign Act of 1971, as added by section 5111, is in effect, the Federal Election Commission shall—

(1) assess—

(A) the amount of payment referred to in section 501 of such Act; and

(B) the amount of a qualified small dollar contribution referred to in section 504(a)(1) of such Act; and

(2) submit to Congress a report that discusses whether such amounts are sufficient to meet the goals of the program.

(b) **UPDATE.**—The Commission shall update and revise the study and report required by subsection (a) on a biennial basis.

(c) **TERMINATION.**—The requirements of this section shall terminate ten years after the date on which the first study and report required by subsection (a) is submitted to Congress.

SEC. 5116. EFFECTIVE DATE.

(a) **IN GENERAL.**—Except as may otherwise be provided in this part and in the amendments made by this part, this part and the amendments made by this part shall apply with respect to elections occurring during 2028 or any succeeding year, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the amendments made by this part by the deadline set forth in subsection (b).

(b) **DEADLINE FOR REGULATIONS.**—Not later than June 30, 2026, the Federal Election Commission shall promulgate such regulations as may be necessary to carry out this part and the amendments made by this part.

Subtitle C—Presidential Elections

SEC. 5200. SHORT TITLE.

This subtitle may be cited as the “Empower Act of 2021”.

PART 1—PRIMARY ELECTIONS

SEC. 5201. INCREASE IN AND MODIFICATIONS TO MATCHING PAYMENTS.

(a) **INCREASE AND MODIFICATION.**—

(1) **IN GENERAL.**—The first sentence of section 9034(a) of the Internal Revenue Code of 1986 is amended—

(A) by striking “an amount equal to the amount of each contribution” and inserting “an

amount equal to 600 percent of the amount of each matchable contribution (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds \$200)”; and

(B) by striking “authorized committees” and all that follows through “\$250” and inserting “authorized committees”.

(2) **MATCHABLE CONTRIBUTIONS.**—Section 9034 of such Code is amended—

(A) by striking the last sentence of subsection (a); and

(B) by adding at the end the following new subsection:

“(c) **MATCHABLE CONTRIBUTION DEFINED.**—For purposes of this section and section 9033(b)—

“(1) **MATCHABLE CONTRIBUTION.**—The term ‘matchable contribution’ means, with respect to the nomination for election to the office of President of the United States, a contribution by an individual to a candidate or an authorized committee of a candidate with respect to which the candidate has certified in writing that—

“(A) the individual making such contribution has not made aggregate contributions (including such matchable contribution) to such candidate and the authorized committees of such candidate in excess of \$1,000 for the election;

“(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more than the amount described in subparagraph (A); and

“(C) such contribution was a direct contribution.”

“(2) **CONTRIBUTION.**—For purposes of this subsection, the term ‘contribution’ means a gift of money made by a written instrument which identifies the individual making the contribution by full name and mailing address, but does not include a subscription, loan, advance, or deposit of money, or anything of value or anything described in subparagraph (B), (C), or (D) of section 9032(4).

“(3) **DIRECT CONTRIBUTION.**—

“(A) **IN GENERAL.**—For purposes of this subsection, the term ‘direct contribution’ means, with respect to a candidate, a contribution which is made directly by an individual to the candidate or an authorized committee of the candidate and is not—

“(i) forwarded from the individual making the contribution to the candidate or committee by another person; or

“(ii) received by the candidate or committee with the knowledge that the contribution was made at the request, suggestion, or recommendation of another person.”

“(B) **OTHER DEFINITIONS.**—In subparagraph (A)—

“(i) the term ‘person’ does not include an individual (other than an individual described in section 304(i)(7) of the Federal Election Campaign Act of 1971), a political committee of a political party, or any political committee which is not a separate segregated fund described in section 316(b) of the Federal Election Campaign Act of 1971 and which does not make contributions or independent expenditures, does not engage in lobbying activity under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.), and is not established by, controlled by, or affiliated with a registered lobbyist under such Act, an agent of a registered lobbyist under such Act, or an organization which retains or employs a registered lobbyist under such Act; and

“(ii) a contribution is not ‘made at the request, suggestion, or recommendation of another person’ solely on the grounds that the contribution is made in response to information provided to the individual making the contribution by any person, so long as the candidate or authorized committee does not know the identity of the person who provided the information to such individual.”

(3) **CONFORMING AMENDMENTS.**—

(A) Section 9032(4) of such Code is amended by striking “section 9034(a)” and inserting “section 9034”.

(B) Section 9033(b)(3) of such Code is amended by striking “matching contributions” and inserting “matchable contributions”.

(b) **MODIFICATION OF PAYMENT LIMITATION.**—Section 9034(b) of such Code is amended—

(1) by striking “The total” and inserting the following:

“(1) **IN GENERAL.**—The total”; and

(2) by striking “shall not exceed” and all that follows and inserting “shall not exceed \$250,000,000.”; and

(3) by adding at the end the following new paragraph:

“(2) **INFLATION ADJUSTMENT.**—

“(A) **IN GENERAL.**—In the case of any applicable period beginning after 2029, the dollar amount in paragraph (1) shall be increased by an amount equal to—

“(i) such dollar amount, multiplied by

“(ii) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year following the year which such applicable period begins, determined by substituting ‘calendar year 2028’ for ‘calendar year 1992’ in subparagraph (B) thereof.

“(B) **APPLICABLE PERIOD.**—For purposes of this paragraph, the term ‘applicable period’ means the 4-year period beginning with the first day following the date of the general election for the office of President and ending on the date of the next such general election.

“(C) **ROUNDING.**—If any amount as adjusted under subparagraph (1) is not a multiple of \$10,000, such amount shall be rounded to the nearest multiple of \$10,000.”

SEC. 5202. ELIGIBILITY REQUIREMENTS FOR MATCHING PAYMENTS.

(a) **AMOUNT OF AGGREGATE CONTRIBUTIONS PER STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN EXCESS OF \$200.**—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—

(1) by striking “\$5,000” and inserting “\$25,000”; and

(2) by striking “20 States” and inserting the following: “20 States (disregarding any amount of contributions from any such resident to the extent that the total of the amounts contributed by such resident for the election exceeds \$200)”.

(b) **CONTRIBUTION LIMIT.**—

(1) **IN GENERAL.**—Paragraph (4) of section 9033(b) of such Code is amended to read as follows:

“(4) the candidate and the authorized committees of the candidate will not accept aggregate contributions from any person with respect to the nomination for election to the office of President of the United States in excess of \$1,000 for the election.”

(2) **CONFORMING AMENDMENTS.**—

(A) Section 9033(b) of such Code is amended by adding at the end the following new flush sentence:

“For purposes of paragraph (4), the term ‘contribution’ has the meaning given such term in section 301(8) of the Federal Election Campaign Act of 1971.”

(B) Section 9032(4) of such Code, as amended by section 5201(a)(3)(A), is amended by striking “section 9034” and inserting “section 9033(b) or 9034”.

(c) **PARTICIPATION IN SYSTEM FOR PAYMENTS FOR GENERAL ELECTION.**—Section 9033(b) of such Code is amended—

(1) by striking “and” at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting “, and”; and

(3) by inserting after paragraph (4) the following new paragraph:

“(5) if the candidate is nominated by a political party for election to the office of President, the candidate will apply for and accept payments with respect to the general election for such office in accordance with chapter 95.”

(d) **PROHIBITION ON JOINT FUNDRAISING COMMITTEES.**—Section 9033(b) of such Code, as amended by subsection (c), is amended—

(1) by striking “and” at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5) and inserting “; and”; and

(3) by inserting after paragraph (5) the following new paragraph:

“(6) the candidate will not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate, except that candidate established a joint fundraising committee with respect to a prior election for which the candidate was not eligible to receive payments under section 9037 and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of this paragraph so long as that joint fundraising committee does not receive any contributions or make any disbursements during the election cycle for which the candidate is eligible to receive payments under such section.”.

SEC. 5203. REPEAL OF EXPENDITURE LIMITATIONS.

(a) **IN GENERAL.**—Subsection (a) of section 9035 of the Internal Revenue Code of 1986 is amended to read as follows:

“(a) **PERSONAL EXPENDITURE LIMITATION.**—No candidate shall knowingly make expenditures from his personal funds, or the personal funds of his immediate family, in connection with his campaign for nomination for election to the office of President in excess of, in the aggregate, \$50,000.”.

(b) **CONFORMING AMENDMENT.**—Paragraph (1) of section 9033(b) of the Internal Revenue Code of 1986 is amended to read as follows:

“(1) the candidate will comply with the personal expenditure limitation under section 9035.”.

SEC. 5204. PERIOD OF AVAILABILITY OF MATCH-ING PAYMENTS.

Section 9032(6) of the Internal Revenue Code of 1986 is amended by striking “the beginning of the calendar year in which a general election for the office of President of the United States will be held” and inserting “the date that is 6 months prior to the date of the earliest State primary election”.

SEC. 5205. EXAMINATION AND AUDITS OF MATCH-ABLE CONTRIBUTIONS.

Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting “and matchable contributions accepted by” after “qualified campaign expenses of”.

SEC. 5206. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CANDIDATES.

Section 315(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(6)) is amended by striking “calendar year” and inserting “four-year election cycle”.

SEC. 5207. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

(a) **IN GENERAL.**—Chapter 96 of subtitle H of the Internal Revenue Code of 1986 is amended by adding at the end the following new section: “**SEC. 9043. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.**

“(a) **IN GENERAL.**—Notwithstanding any other provision of this chapter, effective with respect to the Presidential election held in 2028 and each succeeding Presidential election, all payments made to candidates under this chapter shall be made from the Freedom From Influence Fund established under section 541 of the Federal Election Campaign Act of 1971 (hereafter in this section referred to as the ‘Fund’).

“(b) **MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FUND.**—

“(1) **ADVANCE AUDITS BY COMMISSION.**—Not later than 90 days before the first day of each Presidential election cycle (beginning with the cycle for the election held in 2028), the Commission shall—

“(A) audit the Fund to determine whether, after first making payments to participating

candidates under title V of the Federal Election Campaign Act of 1971 and then making payments to States under the My Voice Voucher Program under the Government By the People Act of 2021, the amounts remaining in the Fund will be sufficient to make payments to candidates under this chapter in the amounts provided under this chapter during such election cycle; and

“(B) submit a report to Congress describing the results of the audit.

“(2) **REDUCTIONS IN AMOUNT OF PAYMENTS.**—

“(A) **AUTOMATIC REDUCTION ON PRO RATA BASIS.**—If, on the basis of the audit described in paragraph (1), the Commission determines that the amount anticipated to be available in the Fund with respect to the Presidential election cycle involved is not, or may not be, sufficient to satisfy the full entitlements of candidates to payments under this chapter for such cycle, the Commission shall reduce each amount which would otherwise be paid to a candidate under this chapter by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such cycle.

“(B) **RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.**—If, after reducing the amounts paid to candidates with respect to an election cycle under subparagraph (A), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such candidate with respect to the election cycle in the amount by which such candidate’s payments were reduced under subparagraph (A) (or any portion thereof, as the case may be).

“(C) **NO USE OF AMOUNTS FROM OTHER SOURCES.**—In any case in which the Commission determines that there are insufficient moneys in the Fund to make payments to candidates under this chapter, moneys shall not be made available from any other source for the purpose of making such payments.

“(3) **NO EFFECT ON AMOUNTS TRANSFERRED FOR PEDIATRIC RESEARCH INITIATIVE.**—This section does not apply to the transfer of funds under section 9008(i).

“(4) **PRESIDENTIAL ELECTION CYCLE DEFINED.**—In this section, the term ‘Presidential election cycle’ means, with respect to a Presidential election, the period beginning on the day after the date of the previous Presidential general election and ending on the date of the Presidential election.”.

(b) **CLERICAL AMENDMENT.**—The table of sections for chapter 96 of subtitle H of such Code is amended by adding at the end the following new item:

“Sec. 9043. Use of Freedom From Influence Fund as source of payments.”.

PART 2—GENERAL ELECTIONS

SEC. 5211. MODIFICATION OF ELIGIBILITY REQUIREMENTS FOR PUBLIC FINANCING.

Subsection (a) of section 9003 of the Internal Revenue Code of 1986 is amended to read as follows:

“(a) **IN GENERAL.**—In order to be eligible to receive any payments under section 9006, the candidates of a political party in a Presidential election shall meet the following requirements:

“(1) **PARTICIPATION IN PRIMARY PAYMENT SYSTEM.**—The candidate for President received payments under chapter 96 for the campaign for nomination for election to be President.

“(2) **AGREEMENTS WITH COMMISSION.**—The candidates, in writing—

“(A) agree to obtain and furnish to the Commission such evidence as it may request of the qualified campaign expenses of such candidates,

“(B) agree to keep and furnish to the Commission such records, books, and other information as it may request, and

“(C) agree to an audit and examination by the Commission under section 9007 and to pay any amounts required to be paid under such section.

“(3) **PROHIBITION ON JOINT FUNDRAISING COMMITTEES.**—

“(A) **PROHIBITION.**—The candidates certifies in writing that the candidates will not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate.

“(B) **STATUS OF EXISTING COMMITTEES FOR PRIOR ELECTIONS.**—If a candidate established a joint fundraising committee described in subparagraph (A) with respect to a prior election for which the candidate was not eligible to receive payments under section 9006 and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of subparagraph (A) so long as that joint fundraising committee does not receive any contributions or make any disbursements with respect to the election for which the candidate is eligible to receive payments under section 9006.”.

SEC. 5212. REPEAL OF EXPENDITURE LIMITATIONS AND USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS.

(a) **USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS WITHOUT EXPENDITURE LIMITS; APPLICATION OF SAME REQUIREMENTS FOR MAJOR, MINOR, AND NEW PARTIES.**—Section 9003 of the Internal Revenue Code of 1986 is amended by striking subsections (b) and (c) and inserting the following:

“(b) **USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS TO DEFRAY EXPENSES.**—

“(1) **IN GENERAL.**—In order to be eligible to receive any payments under section 9006, the candidates of a party in a Presidential election shall certify to the Commission, under penalty of perjury, that—

“(A) such candidates and their authorized committees have not and will not accept any contributions to defray qualified campaign expenses other than—

“(i) qualified campaign contributions, and

“(ii) contributions to the extent necessary to make up any deficiency payments received out of the fund on account of the application of section 9006(c), and

“(B) such candidates and their authorized committees have not and will not accept any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).

“(2) **TIMING OF CERTIFICATION.**—The candidate shall make the certification required under this subsection at the same time the candidate makes the certification required under subsection (a)(3).”.

(b) **DEFINITION OF QUALIFIED CAMPAIGN CONTRIBUTION.**—Section 9002 of such Code is amended by adding at the end the following new paragraph:

“(13) **QUALIFIED CAMPAIGN CONTRIBUTION.**—The term ‘qualified campaign contribution’ means, with respect to any election for the office of President of the United States, a contribution from an individual to a candidate or an authorized committee of a candidate which—

“(A) does not exceed \$1,000 for the election; and

“(B) with respect to which the candidate has certified in writing that—

“(i) the individual making such contribution has not made aggregate contributions (including such qualified contribution) to such candidate and the authorized committees of such candidate in excess of the amount described in subparagraph (A), and

“(ii) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such qualified contribution) aggregating more than

the amount described in subparagraph (A) with respect to such election.”.

(c) CONFORMING AMENDMENTS.—

(1) REPEAL OF EXPENDITURE LIMITS.—

(A) IN GENERAL.—Section 315 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116) is amended by striking subsection (b).

(B) CONFORMING AMENDMENTS.—Section 315(c) of such Act (52 U.S.C. 30116(c)) is amended—

(i) in paragraph (1)(B)(i), by striking “, (b)”;

(ii) in paragraph (2)(B)(i), by striking “subsections (b) and (d)” and inserting “subsection (d)”.

(2) REPEAL OF REPAYMENT REQUIREMENT.—

(A) IN GENERAL.—Section 9007(b) of the Internal Revenue Code of 1986 is amended by striking paragraph (2) and redesignating paragraphs (3), (4), and (5) as paragraphs (2), (3), and (4), respectively.

(B) CONFORMING AMENDMENT.—Paragraph (2) of section 9007(b) of such Code, as redesignated by subparagraph (A), is amended—

(i) by striking “a major party” and inserting “a party”;

(ii) by striking “contributions (other than” and inserting “contributions (other than qualified contributions”;

(iii) by striking “(other than qualified campaign expenses with respect to which payment is required under paragraph (2))”.

(3) CRIMINAL PENALTIES.—

(A) REPEAL OF PENALTY FOR EXCESS EXPENSES.—Section 9012 of the Internal Revenue Code of 1986 is amended by striking subsection (a).

(B) PENALTY FOR ACCEPTANCE OF DISALLOWED CONTRIBUTIONS; APPLICATION OF SAME PENALTY FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (b) of section 9012 of such Code is amended to read as follows:

“(b) CONTRIBUTIONS.—

“(1) ACCEPTANCE OF DISALLOWED CONTRIBUTIONS.—It shall be unlawful for an eligible candidate of a party in a Presidential election or any of his authorized committees knowingly and willfully to accept—

“(A) any contribution other than a qualified campaign contribution to defray qualified campaign expenses, except to the extent necessary to make up any deficiency in payments received out of the fund on account of the application of section 9006(c); or

“(B) any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).”

“(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than \$5,000, or imprisoned not more than one year, or both. In the case of a violation by an authorized committee, any officer or member of such committee who knowingly and willfully consents to such violation shall be fined not more than \$5,000, or imprisoned not more than one year, or both.”.

SEC. 5213. MATCHING PAYMENTS AND OTHER MODIFICATIONS TO PAYMENT AMOUNTS.

(a) IN GENERAL.—

(1) AMOUNT OF PAYMENTS; APPLICATION OF SAME AMOUNT FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (a) of section 9004 of the Internal Revenue Code of 1986 is amended to read as follows:

“(a) IN GENERAL.—Subject to the provisions of this chapter, the eligible candidates of a party in a Presidential election shall be entitled to equal payment under section 9006 in an amount equal to 600 percent of the amount of each matchable contribution received by such candidate or by the candidate’s authorized committees (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds \$200), except that total amount to which a candidate is entitled under this paragraph shall not exceed \$250,000,000.”.

(2) REPEAL OF SEPARATE LIMITATIONS FOR CANDIDATES OF MINOR AND NEW PARTIES; INFLA-

TION ADJUSTMENT.—Subsection (b) of section 9004 of such Code is amended to read as follows:

“(b) INFLATION ADJUSTMENT.—

“(1) IN GENERAL.—In the case of any applicable period beginning after 2029, the \$250,000,000 dollar amount in subsection (a) shall be increased by an amount equal to—

“(A) such dollar amount; multiplied by

“(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year following the year which such applicable period begins, determined by substituting ‘calendar year 2028’ for ‘calendar year 1992’ in subparagraph (B) thereof.

“(2) APPLICABLE PERIOD.—For purposes of this subsection, the term ‘applicable period’ means the 4-year period beginning with the first day following the date of the general election for the office of President and ending on the date of the next such general election.

“(3) ROUNDING.—If any amount as adjusted under paragraph (1) is not a multiple of \$10,000, such amount shall be rounded to the nearest multiple of \$10,000.”.

(3) CONFORMING AMENDMENT.—Section 9005(a) of such Code is amended by adding at the end the following new sentence: “The Commission shall make such additional certifications as may be necessary to receive payments under section 9004.”.

(b) MATCHABLE CONTRIBUTION.—Section 9002 of such Code, as amended by section 5212(b), is amended by adding at the end the following new paragraph:

“(14) MATCHABLE CONTRIBUTION.—The term ‘matchable contribution’ means, with respect to the election to the office of President of the United States, a contribution by an individual to a candidate or an authorized committee of a candidate with respect to which the candidate has certified in writing that—

“(A) the individual making such contribution has not made aggregate contributions (including such matchable contribution) to such candidate and the authorized committees of such candidate in excess of \$1,000 for the election;

“(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more than the amount described in subparagraph (A) with respect to such election; and

“(C) such contribution was a direct contribution (as defined in section 9034(c)(3)).”.

SEC. 5214. INCREASE IN LIMIT ON COORDINATED PARTY EXPENDITURES.

(a) IN GENERAL.—Section 315(d)(2) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(d)(2)) is amended to read as follows:

“(2)(A) The national committee of a political party may not make any expenditure in connection with the general election campaign of any candidate for President of the United States who is affiliated with such party which exceeds \$100,000,000.

“(B) For purposes of this paragraph—

“(i) any expenditure made by or on behalf of a national committee of a political party and in connection with a Presidential election shall be considered to be made in connection with the general election campaign of a candidate for President of the United States who is affiliated with such party; and

“(ii) any communication made by or on behalf of such party shall be considered to be made in connection with the general election campaign of a candidate for President of the United States who is affiliated with such party if any portion of the communication is in connection with such election.

“(C) Any expenditure under this paragraph shall be in addition to any expenditure by a national committee of a political party serving as the principal campaign committee of a candidate for the office of President of the United States.”.

(b) CONFORMING AMENDMENTS RELATING TO TIMING OF COST-OF-LIVING ADJUSTMENT.—

(1) IN GENERAL.—Section 315(c)(1) of such Act (52 U.S.C. 30116(c)(1)) is amended—

(A) in subparagraph (B), by striking “(d)” and inserting “(d)(2)”;

(B) by adding at the end the following new subparagraph:

“(D) In any calendar year after 2028—

“(i) the dollar amount in subsection (d)(2) shall be increased by the percent difference determined under subparagraph (A);

“(ii) the amount so increased shall remain in effect for the calendar year; and

“(iii) if the amount after adjustment under clause (i) is not a multiple of \$100, such amount shall be rounded to the nearest multiple of \$100.”.

(2) BASE YEAR.—Section 315(c)(2)(B) of such Act (52 U.S.C. 30116(c)(2)(B)) is amended—

(A) in clause (i)—

(i) by striking “(d)” and inserting “(d)(3)”;

(ii) by striking “and” at the end;

(B) in clause (ii), by striking the period at the end and inserting “; and”;

(C) by adding at the end the following new clause:

“(iii) for purposes of subsection (d)(2), calendar year 2027.”.

SEC. 5215. ESTABLISHMENT OF UNIFORM DATE FOR RELEASE OF PAYMENTS.

(a) DATE FOR PAYMENTS.—

(1) IN GENERAL.—Section 9006(b) of the Internal Revenue Code of 1986 is amended to read as follows:

“(b) PAYMENTS FROM THE FUND.—If the Secretary of the Treasury receives a certification from the Commission under section 9005 for payment to the eligible candidates of a political party, the Secretary shall pay to such candidates out of the fund the amount certified by the Commission on the later of—

“(1) the last Friday occurring before the first Monday in September; or

“(2) 24 hours after receiving the certifications for the eligible candidates of all major political parties.

Amounts paid to any such candidates shall be under the control of such candidates.”.

(2) CONFORMING AMENDMENT.—The first sentence of section 9006(c) of such Code is amended by striking “the time of a certification by the Commission under section 9005 for payment” and inserting “the time of making a payment under subsection (b)”.

(b) TIME FOR CERTIFICATION.—Section 9005(a) of the Internal Revenue Code of 1986 is amended by striking “10 days” and inserting “24 hours”.

SEC. 5216. AMOUNTS IN PRESIDENTIAL ELECTION CAMPAIGN FUND.

Section 9006(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: “In making a determination of whether there are insufficient moneys in the fund for purposes of the previous sentence, the Secretary shall take into account in determining the balance of the fund for a Presidential election year the Secretary’s best estimate of the amount of moneys which will be deposited into the fund during the year, except that the amount of the estimate may not exceed the average of the annual amounts deposited in the fund during the previous 3 years.”.

SEC. 5217. USE OF GENERAL ELECTION PAYMENTS FOR GENERAL ELECTION LEGAL AND ACCOUNTING COMPLIANCE.

Section 9002(11) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: “For purposes of subparagraph (A), an expense incurred by a candidate or authorized committee for general election legal and accounting compliance purposes shall be considered to be an expense to further the election of such candidate.”.

SEC. 5218. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

(a) IN GENERAL.—Chapter 95 of subtitle H of the Internal Revenue Code of 1986 is amended by adding at the end the following new section:

“SEC. 9013. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

“(a) IN GENERAL.—Notwithstanding any other provision of this chapter, effective with respect to the Presidential election held in 2028 and each succeeding Presidential election, all payments made under this chapter shall be made from the Freedom From Influence Fund established under section 541 of the Federal Election Campaign Act of 1971.

“(b) MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FUND.—

“(1) ADVANCE AUDITS BY COMMISSION.—Not later than 90 days before the first day of each Presidential election cycle (beginning with the cycle for the election held in 2028), the Commission shall—

“(A) audit the Fund to determine whether, after first making payments to participating candidates under title V of the Federal Election Campaign Act of 1971 and then making payments to States under the My Voice Voucher Program under the Government By the People Act of 2021 and then making payments to candidates under chapter 96, the amounts remaining in the Fund will be sufficient to make payments to candidates under this chapter in the amounts provided under this chapter during such election cycle; and

“(B) submit a report to Congress describing the results of the audit.

“(2) REDUCTIONS IN AMOUNT OF PAYMENTS.—

“(A) AUTOMATIC REDUCTION ON PRO RATA BASIS.—If, on the basis of the audit described in paragraph (1), the Commission determines that the amount anticipated to be available in the Fund with respect to the Presidential election cycle involved is not, or may not be, sufficient to satisfy the full entitlements of candidates to payments under this chapter for such cycle, the Commission shall reduce each amount which would otherwise be paid to a candidate under this chapter by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such cycle.

“(B) RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.—If, after reducing the amounts paid to candidates with respect to an election cycle under subparagraph (A), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such candidate with respect to the election cycle in the amount by which such candidate's payments were reduced under subparagraph (A) (or any portion thereof, as the case may be).

“(C) NO USE OF AMOUNTS FROM OTHER SOURCES.—In any case in which the Commission determines that there are insufficient moneys in the Fund to make payments to candidates under this chapter, moneys shall not be made available from any other source for the purpose of making such payments.

“(3) NO EFFECT ON AMOUNTS TRANSFERRED FOR PEDIATRIC RESEARCH INITIATIVE.—This section does not apply to the transfer of funds under section 9008(i).

“(4) PRESIDENTIAL ELECTION CYCLE DEFINED.—In this section, the term ‘Presidential election cycle’ means, with respect to a Presidential election, the period beginning on the day after the date of the previous Presidential general election and ending on the date of the Presidential election.”.

(b) CLERICAL AMENDMENT.—The table of sections for chapter 95 of subtitle H of such Code is amended by adding at the end the following new item:

“Sec. 9013. Use of Freedom From Influence Fund as source of payments.”.

PART 3—EFFECTIVE DATE**SEC. 5221. EFFECTIVE DATE.**

(a) IN GENERAL.—Except as otherwise provided, this subtitle and the amendments made by this subtitle shall apply with respect to the Presidential election held in 2028 and each succeeding Presidential election, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the amendments made by this part by the deadline set forth in subsection (b).

(b) DEADLINE FOR REGULATIONS.—Not later than June 30, 2026, the Federal Election Commission shall promulgate such regulations as may be necessary to carry out this part and the amendments made by this part.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures**SEC. 5301. SHORT TITLE; FINDINGS; PURPOSE.**

(a) SHORT TITLE.—This subtitle may be cited as the “Help America Run Act”.

(b) FINDINGS.—Congress finds the following:

(1) Everyday Americans experience barriers to entry before they can consider running for office to serve their communities.

(2) Current law states that campaign funds cannot be spent on everyday expenses that would exist whether or not a candidate were running for office, like childcare and food. While the law seems neutral, its actual effect is to privilege the independently wealthy who want to run, because given the demands of running for office, candidates who must work to pay for childcare or to afford health insurance are effectively being left out of the process, even if they have sufficient support to mount a viable campaign.

(3) Thus current practice favors those prospective candidates who do not need to rely on a regular paycheck to make ends meet. The consequence is that everyday Americans who have firsthand knowledge of the importance of stable childcare, a safety net, or great public schools are less likely to get a seat at the table. This governance by the few is antithetical to the democratic experiment, but most importantly, when lawmakers do not share the concerns of everyday Americans, their policies reflect that.

(4) These circumstances have contributed to a Congress that does not always reflect everyday Americans. The New York Times reported in 2019 that fewer than 5 percent of representatives cite blue-collar or service jobs in their biographies. A 2015 survey by the Center for Responsive Politics showed that the median net worth of lawmakers was just over \$1 million in 2013, or 18 times the wealth of the typical American household.

(5) These circumstances have also contributed to a governing body that does not reflect the nation it serves. For instance, women are 51 percent of the American population. Yet even with a record number of women serving in the One Hundred Sixteenth Congress, the Pew Research Center notes that more than three out of four Members of this Congress are male. The Center for American Women and Politics found that one third of women legislators surveyed had been actively discouraged from running for office, often by political professionals. This type of discouragement, combined with the prohibitions on using campaign funds for domestic needs like childcare, burdens that still fall disproportionately on American women, particularly disadvantages working mothers. These barriers may explain why only 10 women in history have given birth while serving in Congress, in spite of the prevalence of working parents in other professions. Yet working mothers and fathers are best positioned to create policy that reflects the lived experience of most Americans.

(6) Working mothers, those caring for their elderly parents, and young professionals who rely on their jobs for health insurance should have the freedom to run to serve the people of the United States. Their networks and net worth

are simply not the best indicators of their strength as prospective public servants. In fact, helping ordinary Americans to run may create better policy for all Americans.

(c) PURPOSE.—It is the purpose of this subtitle to ensure that all Americans who are otherwise qualified to serve this Nation are able to run for office, regardless of their economic status. By expanding permissible uses of campaign funds and providing modest assurance that testing a run for office will not cost one's livelihood, the Help America Run Act will facilitate the candidacy of representatives who more accurately reflect the experiences, challenges, and ideals of everyday Americans.

SEC. 5302. TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.

(a) PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.—Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113, is amended by adding at the end the following new subsection:

“(e) TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.—

“(1) AUTHORIZED EXPENDITURES.—For purposes of subsection (a), the payment by an authorized committee of a candidate for any of the personal use services described in paragraph (3) shall be treated as an authorized expenditure if the services are necessary to enable the participation of the candidate in campaign-connected activities.

“(2) LIMITATIONS.—

“(A) LIMIT ON TOTAL AMOUNT OF PAYMENTS.—The total amount of payments made by an authorized committee of a candidate for personal use services described in paragraph (3) may not exceed the limit which is applicable under any law, rule, or regulation on the amount of payments which may be made by the committee for the salary of the candidate (without regard to whether or not the committee makes payments to the candidate for that purpose).

“(B) CORRESPONDING REDUCTION IN AMOUNT OF SALARY PAID TO CANDIDATE.—To the extent that an authorized committee of a candidate makes payments for the salary of the candidate, any limit on the amount of such payments which is applicable under any law, rule, or regulation shall be reduced by the amount of any payments made to or on behalf of the candidate for personal use services described in paragraph (3), other than personal use services described in subparagraph (D) of such paragraph.

“(C) EXCLUSION OF CANDIDATES WHO ARE OFFICEHOLDERS.—Paragraph (1) does not apply with respect to an authorized committee of a candidate who is a holder of Federal office.

“(3) PERSONAL USE SERVICES DESCRIBED.—The personal use services described in this paragraph are as follows:

“(A) Child care services.

“(B) Elder care services.

“(C) Services similar to the services described in subparagraph (A) or subparagraph (B) which are provided on behalf of any dependent who is a qualifying relative under section 152 of the Internal Revenue Code of 1986.

“(D) Health insurance premiums.”.

(b) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act.

Subtitle E—Empowering Small Dollar Donations**SEC. 5401. PERMITTING POLITICAL PARTY COMMITTEES TO PROVIDE ENHANCED SUPPORT FOR CANDIDATES THROUGH USE OF SEPARATE SMALL DOLLAR ACCOUNTS.**

(a) INCREASE IN LIMIT ON CONTRIBUTIONS TO CANDIDATES.—Section 315(a)(2)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(2)(A)) is amended by striking “exceed \$5,000” and inserting “exceed \$5,000 or, in the

case of a contribution made by a national committee of a political party from an account described in paragraph (11), exceed \$10,000”.

(b) **ELIMINATION OF LIMIT ON COORDINATED EXPENDITURES.**—Section 315(d)(5) of such Act (52 U.S.C. 30116(d)(5)) is amended by striking “subsection (a)(9)” and inserting “subsection (a)(9) or subsection (a)(11)”.

(c) **ACCOUNTS DESCRIBED.**—Section 315(a) of such Act (52 U.S.C. 30116(a)), as amended by section 5112(a), is amended by adding at the end the following new paragraph:

“(11) An account described in this paragraph is a separate, segregated account of a national committee of a political party (including a national congressional campaign committee of a political party) consisting exclusively of contributions made during a calendar year by individuals whose aggregate contributions to the committee during the year do not exceed \$200.”.

(d) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to elections held on or after the date of the enactment of this Act.

Subtitle F—Severability

SEC. 5501. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE VI—CAMPAIGN FINANCE OVERSIGHT

Subtitle A—Restoring Integrity to America's Elections

Sec. 6001. Short title.

Sec. 6002. Membership of Federal Election Commission.

Sec. 6003. Assignment of powers to Chair of Federal Election Commission.

Sec. 6004. Revision to enforcement process.

Sec. 6005. Permitting appearance at hearings on requests for advisory opinions by persons opposing the requests.

Sec. 6006. Permanent extension of administrative penalty authority.

Sec. 6007. Restrictions on ex parte communications.

Sec. 6008. Clarifying authority of FEC attorneys to represent FEC in Supreme Court.

Sec. 6009. Requiring forms to permit use of accent marks.

Sec. 6010. Effective date; transition.

Subtitle B—Stopping Super PAC-Candidate Coordination

Sec. 6101. Short title.

Sec. 6102. Clarification of treatment of coordinated expenditures as contributions to candidates.

Sec. 6103. Clarification of ban on fundraising for super PACs by Federal candidates and officeholders.

Subtitle C—Disposal of Contributions or Donations

Sec. 6201. Timeframe for and prioritization of disposal of contributions or donations.

Sec. 6202. 1-year transition period for certain individuals.

Subtitle D—Recommendations to Ensure Filing of Reports Before Date of Election

Sec. 6301. Recommendations to ensure filing of reports before date of election.

Subtitle E—Severability

Sec. 6401. Severability.

Subtitle A—Restoring Integrity to America's Elections

SEC. 6001. SHORT TITLE.

This subtitle may be cited as the “Restoring Integrity to America's Elections Act”.

SEC. 6002. MEMBERSHIP OF FEDERAL ELECTION COMMISSION.

(a) **REDUCTION IN NUMBER OF MEMBERS; REMOVAL OF SECRETARY OF SENATE AND CLERK OF HOUSE AS EX OFFICIO MEMBERS.**—

(1) **IN GENERAL; QUORUM.**—Section 306(a)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(a)(1)) is amended by striking the second and third sentences and inserting the following: “The Commission is composed of 5 members appointed by the President by and with the advice and consent of the Senate, of whom no more than 2 may be affiliated with the same political party. A member shall be treated as affiliated with a political party if the member was affiliated, including as a registered voter, employee, consultant, donor, officer, or attorney, with such political party or any of its candidates or elected public officials at any time during the 5-year period ending on the date on which such individual is nominated to be a member of the Commission. A majority of the number of members of the Commission who are serving at the time shall constitute a quorum.”.

(2) **CONFORMING AMENDMENTS RELATING TO REDUCTION IN NUMBER OF MEMBERS.**—(A) Section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking the period at the end of the first sentence and all that follows and inserting the following: “, except that an affirmative vote of a majority of the members of the Commission who are serving at the time shall be required in order for the Commission to take any action in accordance with paragraph (6), (7), (8), or (9) of section 307(a) or with chapter 95 or chapter 96 of the Internal Revenue Code of 1986. A member of the Commission may not delegate to any person his or her vote or any decisionmaking authority or duty vested in the Commission by the provisions of this Act”.

(B) Such Act is further amended by striking “affirmative vote of 4 of its members” and inserting “affirmative vote of a majority of the members of the Commission who are serving at the time” each place it appears in the following sections:

(i) Section 309(a)(2) (52 U.S.C. 30109(a)(2)).

(ii) Section 309(a)(4)(A)(i) (52 U.S.C. 30109(a)(4)(A)(i)).

(iii) Section 309(a)(5)(C) (52 U.S.C. 30109(a)(5)(C)).

(iv) Section 309(a)(6)(A) (52 U.S.C. 30109(a)(6)(A)).

(v) Section 311(b) (52 U.S.C. 30111(b)).

(3) **CONFORMING AMENDMENT RELATING TO REMOVAL OF EX OFFICIO MEMBERS.**—Section 306(a) of such Act (52 U.S.C. 30106(a)) is amended by striking “(other than the Secretary of the Senate and the Clerk of the House of Representatives)” each place it appears in paragraphs (4) and (5).

(b) **TERMS OF SERVICE.**—Section 306(a)(2) of such Act (52 U.S.C. 30106(a)(2)) is amended to read as follows:

“(2) **TERMS OF SERVICE.**—

“(A) **IN GENERAL.**—Each member of the Commission shall serve for a single term of 6 years.

“(B) **SPECIAL RULE FOR INITIAL APPOINTMENTS.**—Of the members first appointed to serve terms that begin in January 2022, the President shall designate 2 to serve for a 3-year term.

“(C) **NO REAPPOINTMENT PERMITTED.**—An individual who served a term as a member of the Commission may not serve for an additional term, except that—

“(i) an individual who served a 3-year term under subparagraph (B) may also be appointed to serve a 6-year term under subparagraph (A); and

“(ii) for purposes of this subparagraph, an individual who is appointed to fill a vacancy under subparagraph (D) shall not be considered to have served a term if the portion of the unexpired term the individual fills is less than 50 percent of the period of the term.

“(D) **VACANCIES.**—Any vacancy occurring in the membership of the Commission shall be filled in the same manner as in the case of the origi-

nal appointment. Except as provided in subparagraph (C), an individual appointed to fill a vacancy occurring other than by the expiration of a term of office shall be appointed only for the unexpired term of the member he or she succeeds.

“(E) **LIMITATION ON SERVICE AFTER EXPIRATION OF TERM.**—A member of the Commission may continue to serve on the Commission after the expiration of the member's term for an additional period, but only until the earlier of—

“(i) the date on which the member's successor has taken office as a member of the Commission; or

“(ii) the expiration of the 1-year period that begins on the last day of the member's term.”.

(c) **QUALIFICATIONS.**—Section 306(a)(3) of such Act (52 U.S.C. 30106(a)(3)) is amended to read as follows:

“(3) **QUALIFICATIONS.**—

“(A) **IN GENERAL.**—The President may select an individual for service as a member of the Commission if the individual has experience in election law and has a demonstrated record of integrity, impartiality, and good judgment.

“(B) **ASSISTANCE OF BLUE RIBBON ADVISORY PANEL.**—

“(i) **IN GENERAL.**—Prior to the regularly scheduled expiration of the term of a member of the Commission and upon the occurrence of a vacancy in the membership of the Commission prior to the expiration of a term, the President shall convene a Blue Ribbon Advisory Panel that includes individuals representing each major political party and individuals who are independent of a political party and that consists of an odd number of individuals selected by the President from retired Federal judges, former law enforcement officials, or individuals with experience in election law, except that the President may not select any individual to serve on the panel who holds any public office at the time of selection. The President shall also make reasonable efforts to encourage racial, ethnic, and gender diversity on the panel.

“(ii) **RECOMMENDATIONS.**—With respect to each member of the Commission whose term is expiring or each vacancy in the membership of the Commission (as the case may be), the Blue Ribbon Advisory Panel shall recommend to the President at least one but not more than 3 individuals for nomination for appointment as a member of the Commission.

“(iii) **PUBLICATION.**—At the time the President submits to the Senate the nominations for individuals to be appointed as members of the Commission, the President shall publish the Blue Ribbon Advisory Panel's recommendations for such nominations.

“(iv) **EXEMPTION FROM FEDERAL ADVISORY COMMITTEE ACT.**—The Federal Advisory Committee Act (5 U.S.C. App.) does not apply to a Blue Ribbon Advisory Panel convened under this subparagraph.

“(C) **PROHIBITING ENGAGEMENT WITH OTHER BUSINESS OR EMPLOYMENT DURING SERVICE.**—A member of the Commission shall not engage in any other business, vocation, or employment. Any individual who is engaging in any other business, vocation, or employment at the time of his or her appointment to the Commission shall terminate or liquidate such activity no later than 90 days after such appointment.”.

SEC. 6003. ASSIGNMENT OF POWERS TO CHAIR OF FEDERAL ELECTION COMMISSION.

(a) **APPOINTMENT OF CHAIR BY PRESIDENT.**—

(1) **IN GENERAL.**—Section 306(a)(5) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(a)(5)) is amended to read as follows:

“(5) **CHAIR.**—

“(A) **INITIAL APPOINTMENT.**—Of the members first appointed to serve terms that begin in January 2022, one such member (as designated by the President at the time the President submits nominations to the Senate) shall serve as Chair of the Commission.

“(B) **SUBSEQUENT APPOINTMENTS.**—Any individual who is appointed to succeed the member

who serves as Chair of the Commission for the term beginning in January 2022 (as well as any individual who is appointed to fill a vacancy if such member does not serve a full term as Chair) shall serve as Chair of the Commission.

“(C) VICE CHAIR.—The Commission shall select, by majority vote of its members, one of its members to serve as Vice Chair, who shall act as Chair in the absence or disability of the Chair or in the event of a vacancy in the position of Chair.”.

(2) CONFORMING AMENDMENT.—Section 309(a)(2) of such Act (52 U.S.C. 30109(a)(2)) is amended by striking “through its chairman or vice chairman” and inserting “through the Chair”.

(b) POWERS.—

(1) ASSIGNMENT OF CERTAIN POWERS TO CHAIR.—Section 307(a) of such Act (52 U.S.C. 30107(a)) is amended to read as follows:

“(a) DISTRIBUTION OF POWERS BETWEEN CHAIR AND COMMISSION.—

“(1) POWERS ASSIGNED TO CHAIR.—

“(A) ADMINISTRATIVE POWERS.—The Chair of the Commission shall be the chief administrative officer of the Commission and shall have the authority to administer the Commission and its staff, and (in consultation with the other members of the Commission) shall have the power—

“(i) to appoint and remove the staff director of the Commission;

“(ii) to request the assistance (including personnel and facilities) of other agencies and departments of the United States, whose heads may make such assistance available to the Commission with or without reimbursement; and

“(iii) to prepare and establish the budget of the Commission and to make budget requests to the President, the Director of the Office of Management and Budget, and Congress.

“(B) OTHER POWERS.—The Chair of the Commission shall have the power—

“(i) to appoint and remove the general counsel of the Commission with the concurrence of at least 2 other members of the Commission;

“(ii) to require by special or general orders, any person to submit, under oath, such written reports and answers to questions as the Chair may prescribe;

“(iii) to administer oaths or affirmations;

“(iv) to require by subpoena, signed by the Chair, the attendance and testimony of witnesses and the production of all documentary evidence relating to the execution of its duties;

“(v) in any proceeding or investigation, to order testimony to be taken by deposition before any person who is designated by the Chair, and shall have the power to administer oaths and, in such instances, to compel testimony and the production of evidence in the same manner as authorized under clause (iv); and

“(vi) to pay witnesses the same fees and mileage as are paid in like circumstances in the courts of the United States.

“(2) POWERS ASSIGNED TO COMMISSION.—The Commission shall have the power—

“(A) to initiate (through civil actions for injunctive, declaratory, or other appropriate relief), defend (in the case of any civil action brought under section 309(a)(8) of this Act) or appeal (including a proceeding before the Supreme Court on certiorari) any civil action in the name of the Commission to enforce the provisions of this Act and chapter 95 and chapter 96 of the Internal Revenue Code of 1986, through its general counsel;

“(B) to render advisory opinions under section 308 of this Act;

“(C) to develop such prescribed forms and to make, amend, and repeal such rules, pursuant to the provisions of chapter 5 of title 5, United States Code, as are necessary to carry out the provisions of this Act and chapter 95 and chapter 96 of the Internal Revenue Code of 1986;

“(D) to conduct investigations and hearings expeditiously, to encourage voluntary compliance, and to report apparent violations to the appropriate law enforcement authorities; and

“(E) to transmit to the President and Congress not later than June 1 of each year a report which states in detail the activities of the Commission in carrying out its duties under this Act, and which includes any recommendations for any legislative or other action the Commission considers appropriate.

“(3) PERMITTING COMMISSION TO EXERCISE OTHER POWERS OF CHAIR.—With respect to any investigation, action, or proceeding, the Commission, by an affirmative vote of a majority of the members who are serving at the time, may exercise any of the powers of the Chair described in paragraph (1)(B).”.

(2) CONFORMING AMENDMENTS RELATING TO PERSONNEL AUTHORITY.—Section 306(f) of such Act (52 U.S.C. 30106(f)) is amended—

(A) by amending the first sentence of paragraph (1) to read as follows: “The Commission shall have a staff director who shall be appointed by the Chair of the Commission in consultation with the other members and a general counsel who shall be appointed by the Chair with the concurrence of at least two other members.”;

(B) in paragraph (2), by striking “With the approval of the Commission” and inserting “With the approval of the Chair of the Commission”;

(C) by striking paragraph (3).

(3) CONFORMING AMENDMENT RELATING TO BUDGET SUBMISSION.—Section 307(d)(1) of such Act (52 U.S.C. 30107(d)(1)) is amended by striking “the Commission submits any budget” and inserting “the Chair (or, pursuant to subsection (a)(3), the Commission) submits any budget”.

(4) OTHER CONFORMING AMENDMENTS.—Section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking “All decisions” and inserting “Subject to section 307(a), all decisions”.

(5) TECHNICAL AMENDMENT.—The heading of section 307 of such Act (52 U.S.C. 30107) is amended by striking “THE COMMISSION” and inserting “THE CHAIR AND THE COMMISSION”.

SEC. 6004. REVISION TO ENFORCEMENT PROCESS.

(a) STANDARD FOR INITIATING INVESTIGATIONS AND DETERMINING WHETHER VIOLATIONS HAVE OCCURRED.—

(1) REVISION OF STANDARDS.—Section 309(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(a)) is amended by striking paragraphs (2) and (3) and inserting the following:

“(2)(A) The general counsel, upon receiving a complaint filed with the Commission under paragraph (1) or upon the basis of information ascertained by the Commission in the normal course of carrying out its supervisory responsibilities, shall make a determination as to whether or not there is reason to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and as to whether or not the Commission should either initiate an investigation of the matter or that the complaint should be dismissed. The general counsel shall promptly provide notification to the Commission of such determination and the reasons therefore, together with any written response submitted under paragraph (1) by the person alleged to have committed the violation. Upon the expiration of the 30-day period which begins on the date the general counsel provides such notification, the general counsel’s determination shall take effect, unless during such 30-day period the Commission, by vote of a majority of the members of the Commission who are serving at the time, overrules the general counsel’s determination. If the determination by the general counsel that the Commission should investigate the matter takes effect, or if the determination by the general counsel that the complaint should be dismissed is overruled as provided under the previous sentence, the general counsel shall initiate an investigation of the matter on behalf of the Commission.

“(B) If the Commission initiates an investigation pursuant to subparagraph (A), the Commis-

sion, through the Chair, shall notify the subject of the investigation of the alleged violation. Such notification shall set forth the factual basis for such alleged violation. The Commission shall make an investigation of such alleged violation, which may include a field investigation or audit, in accordance with the provisions of this section. The general counsel shall provide notification to the Commission of any intent to issue a subpoena or conduct any other form of discovery pursuant to the investigation. Upon the expiration of the 15-day period which begins on the date the general counsel provides such notification, the general counsel may issue the subpoena or conduct the discovery, unless during such 15-day period the Commission, by vote of a majority of the members of the Commission who are serving at the time, prohibits the general counsel from issuing the subpoena or conducting the discovery.

“(3)(A) Upon completion of an investigation under paragraph (2), the general counsel shall promptly submit to the Commission the general counsel’s recommendation that the Commission find either that there is probable cause or that there is not probable cause to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and shall include with the recommendation a brief stating the position of the general counsel on the legal and factual issues of the case.

“(B) At the time the general counsel submits to the Commission the recommendation under subparagraph (A), the general counsel shall simultaneously notify the respondent of such recommendation and the reasons therefore, shall provide the respondent with an opportunity to submit a brief within 30 days stating the position of the respondent on the legal and factual issues of the case and replying to the brief of the general counsel. The general counsel shall promptly submit such brief to the Commission upon receipt.

“(C) Not later than 30 days after the general counsel submits the recommendation to the Commission under subparagraph (A) (or, if the respondent submits a brief under subparagraph (B), not later than 30 days after the general counsel submits the respondent’s brief to the Commission under such subparagraph), the Commission shall approve or disapprove the recommendation by vote of a majority of the members of the Commission who are serving at the time.”.

(2) CONFORMING AMENDMENT RELATING TO INITIAL RESPONSE TO FILING OF COMPLAINT.—Section 309(a)(1) of such Act (52 U.S.C. 30109(a)(1)) is amended—

(A) in the third sentence, by striking “the Commission” and inserting “the general counsel”; and

(B) by amending the fourth sentence to read as follows: “Not later than 15 days after receiving notice from the general counsel under the previous sentence, the person may provide the general counsel with a written response that no action should be taken against such person on the basis of the complaint.”.

(b) REVISION OF STANDARD FOR REVIEW OF DISMISSAL OF COMPLAINTS.—

(1) IN GENERAL.—Section 309(a)(8) of such Act (52 U.S.C. 30109(a)(8)) is amended to read as follows:

“(8)(A)(i) Any party aggrieved by an order of the Commission dismissing a complaint filed by such party may file a petition with the United States District Court for the District of Columbia. Any petition under this subparagraph shall be filed within 60 days after the date on which the party received notice of the dismissal of the complaint.

“(ii) In any proceeding under this subparagraph, the court shall determine by de novo review whether the agency’s dismissal of the complaint is contrary to law. In any matter in which the penalty for the alleged violation is greater than \$50,000, the court should disregard

any claim or defense by the Commission of prosecutorial discretion as a basis for dismissing the complaint.

“(B)(i) Any party who has filed a complaint with the Commission and who is aggrieved by a failure of the Commission, within one year after the filing of the complaint, to either dismiss the complaint or to find reason to believe a violation has occurred or is about to occur, may file a petition with the United States District Court for the District of Columbia.

“(ii) In any proceeding under this subparagraph, the court shall treat the failure to act on the complaint as a dismissal of the complaint, and shall determine by de novo review whether the agency’s failure to act on the complaint is contrary to law.

“(C) In any proceeding under this paragraph the court may declare that the dismissal of the complaint or the failure to act is contrary to law, and may direct the Commission to conform with such declaration within 30 days, failing which the complainant may bring, in the name of such complainant, a civil action to remedy the violation involved in the original complaint.”.

(2) **EFFECTIVE DATE.**—The amendments made by paragraph (1) shall apply—

(A) in the case of complaints which are dismissed by the Federal Election Commission, with respect to complaints which are dismissed on or after the date of the enactment of this Act; and

(B) in the case of complaints upon which the Federal Election Commission failed to act, with respect to complaints which were filed on or after the date of the enactment of this Act.

SEC. 6005. PERMITTING APPEARANCE AT HEARINGS ON REQUESTS FOR ADVISORY OPINIONS BY PERSONS OPPOSING THE REQUESTS.

(a) **IN GENERAL.**—Section 308 of such Act (52 U.S.C. 30108) is amended by adding at the end the following new subsection:

“(e) To the extent that the Commission provides an opportunity for a person requesting an advisory opinion under this section (or counsel for such person) to appear before the Commission to present testimony in support of the request, and the person (or counsel) accepts such opportunity, the Commission shall provide a reasonable opportunity for an interested party who submitted written comments under subsection (d) in response to the request (or counsel for such interested party) to appear before the Commission to present testimony in response to the request.”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to requests for advisory opinions under section 308 of the Federal Election Campaign Act of 1971 which are made on or after the date of the enactment of this Act.

SEC. 6006. PERMANENT EXTENSION OF ADMINISTRATIVE PENALTY AUTHORITY.

(a) **EXTENSION OF AUTHORITY.**—Section 309(a)(4)(C)(v) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(a)(4)(C)(v)) is amended by striking “, and that end on or before December 31, 2023”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall take effect on December 31, 2021.

SEC. 6007. RESTRICTIONS ON EX PARTE COMMUNICATIONS.

Section 306(e) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(e)) is amended—

(1) by striking “(e) The Commission” and inserting “(e)(1) The Commission”; and

(2) by adding at the end the following new paragraph:

“(2) Members and employees of the Commission shall be subject to limitations on ex parte communications, as provided in the regulations promulgated by the Commission regarding such communications which are in effect on the date of the enactment of this paragraph.”.

SEC. 6008. CLARIFYING AUTHORITY OF FEC ATTORNEYS TO REPRESENT FEC IN SUPREME COURT.

(a) **CLARIFYING AUTHORITY.**—Section 306(f)(4) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(f)(4)) is amended by striking “any action instituted under this Act, either (A) by attorneys” and inserting “any action instituted under this Act, including an action before the Supreme Court of the United States, either (A) by the General Counsel of the Commission and other attorneys”.

(b) **EFFECTIVE DATE.**—The amendment made by paragraph (1) shall apply with respect to actions instituted before, on, or after the date of the enactment of this Act.

SEC. 6009. REQUIRING FORMS TO PERMIT USE OF ACCENT MARKS.

(a) **REQUIREMENT.**—Section 311(a)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30111(a)(1)) is amended by striking the semicolon at the end and inserting the following: “, and shall ensure that all such forms (including forms in an electronic format) permit the person using the form to include an accent mark as part of the person’s identification.”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall take effect upon the expiration of the 90-day period which begins on the date of the enactment of this Act.

SEC. 6010. EFFECTIVE DATE; TRANSITION.

(a) **IN GENERAL.**—Except as otherwise provided, the amendments made by this subtitle shall apply beginning January 1, 2022.

(b) **TRANSITION.**—

(1) **TERMINATION OF SERVICE OF CURRENT MEMBERS.**—Notwithstanding any provision of the Federal Election Campaign Act of 1971, the term of any individual serving as a member of the Federal Election Commission as of December 31, 2021, shall expire on that date.

(2) **NO EFFECT ON EXISTING CASES OR PROCEEDINGS.**—Nothing in this subtitle or in any amendment made by this subtitle shall affect any of the powers exercised by the Federal Election Commission prior to December 31, 2021, including any investigation initiated by the Commission prior to such date or any proceeding (including any enforcement action) pending as of such date.

Subtitle B—Stopping Super PAC-Candidate Coordination

SEC. 6101. SHORT TITLE.

This subtitle may be cited as the “Stop Super PAC-Candidate Coordination Act”.

SEC. 6102. CLARIFICATION OF TREATMENT OF COORDINATED EXPENDITURES AS CONTRIBUTIONS TO CANDIDATES.

(a) **TREATMENT AS CONTRIBUTION TO CANDIDATE.**—Section 301(8)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(8)(A)) is amended—

(1) by striking “or” at the end of clause (i);

(2) by striking the period at the end of clause (ii) and inserting “; or”; and

(3) by adding at the end the following new clause:

“(iii) any payment made by any person (other than a candidate, an authorized committee of a candidate, or a political committee of a political party) for a coordinated expenditure (as such term is defined in section 326) which is not otherwise treated as a contribution under clause (i) or clause (ii).”.

(b) **DEFINITIONS.**—Title III of such Act (52 U.S.C. 30101 et seq.), as amended by section 4421 and section 4802(a), is amended by adding at the end the following new section:

“SEC. 327. PAYMENTS FOR COORDINATED EXPENDITURES.

“(a) **COORDINATED EXPENDITURES.**—

“(1) **IN GENERAL.**—For purposes of section 301(8)(A)(iii), the term ‘coordinated expenditure’ means—

“(A) any expenditure, or any payment for a covered communication described in subsection (d), which is made in cooperation, consultation,

or concert with, or at the request or suggestion of, a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, as defined in subsection (b); or

“(B) any payment for any communication which republishes, disseminates, or distributes, in whole or in part, any video or broadcast or any written, graphic, or other form of campaign material prepared by the candidate or committee or by agents of the candidate or committee (including any excerpt or use of any video from any such broadcast or written, graphic, or other form of campaign material).

“(2) **EXCEPTION FOR PAYMENTS FOR CERTAIN COMMUNICATIONS.**—A payment for a communication (including a covered communication described in subsection (d)) shall not be treated as a coordinated expenditure under this subsection if—

“(A) the communication appears in a news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication, unless such facilities are owned or controlled by any political party, political committee, or candidate; or

“(B) the communication constitutes a candidate debate or forum conducted pursuant to regulations adopted by the Commission pursuant to section 304(f)(3)(B)(iii), or which solely promotes such a debate or forum and is made by or on behalf of the person sponsoring the debate or forum.

“(b) **COORDINATION DESCRIBED.**—

“(1) **IN GENERAL.**—For purposes of this section, a payment is made ‘in cooperation, consultation, or concert with, or at the request or suggestion of,’ a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, if the payment, or any communication for which the payment is made, is not made entirely independently of the candidate, committee, or agents. For purposes of the previous sentence, a payment or communication not made entirely independently of the candidate or committee includes any payment or communication made pursuant to any general or particular understanding with, or pursuant to any communication with, the candidate, committee, or agents about the payment or communication.

“(2) **NO FINDING OF COORDINATION BASED SOLELY ON SHARING OF INFORMATION REGARDING LEGISLATIVE OR POLICY POSITION.**—For purposes of this section, a payment shall not be considered to be made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, solely on the grounds that the person or the person’s agent engaged in discussions with the candidate or committee, or with any agent of the candidate or committee, regarding that person’s position on a legislative or policy matter (including urging the candidate or committee to adopt that person’s position), so long as there is no communication between the person and the candidate or committee, or any agent of the candidate or committee, regarding the candidate’s or committee’s campaign advertising, message, strategy, policy, polling, allocation of resources, fundraising, or other campaign activities.

“(3) **NO EFFECT ON PARTY COORDINATION STANDARD.**—Nothing in this section shall be construed to affect the determination of coordination between a candidate and a political committee of a political party for purposes of section 315(d).

“(4) **NO SAFE HARBOR FOR USE OF FIREWALL.**—A person shall be determined to have made a payment in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, in accordance with this section without regard to whether or not the person established and used a firewall or similar procedures to restrict the sharing of information between individuals who are employed by or who are serving as agents for the person making the payment.

“(c) PAYMENTS BY COORDINATED SPENDERS FOR COVERED COMMUNICATIONS.—

“(1) PAYMENTS MADE IN COOPERATION, CONSULTATION, OR CONCERT WITH CANDIDATES.—For purposes of subsection (a)(1)(A), if the person who makes a payment for a covered communication, as defined in subsection (d), is a coordinated spender under paragraph (2) with respect to the candidate as described in subsection (d)(1), the payment for the covered communication is made in cooperation, consultation, or concert with the candidate.

“(2) COORDINATED SPENDER DEFINED.—For purposes of this subsection, the term ‘coordinated spender’ means, with respect to a candidate or an authorized committee of a candidate, a person (other than a political committee of a political party) for which any of the following applies:

“(A) During the 4-year period ending on the date on which the person makes the payment, the person was directly or indirectly formed or established by or at the request or suggestion of, or with the encouragement of, the candidate (including an individual who later becomes a candidate) or committee or agents of the candidate or committee, including with the approval of the candidate or committee or agents of the candidate or committee.

“(B) The candidate or committee or any agent of the candidate or committee solicits funds, appears at a fundraising event, or engages in other fundraising activity on the person’s behalf during the election cycle involved, including by providing the person with names of potential donors or other lists to be used by the person in engaging in fundraising activity, regardless of whether the person pays fair market value for the names or lists provided. For purposes of this subparagraph, the term ‘election cycle’ means, with respect to an election for Federal office, the period beginning on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election) and ending on the date of the next general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election).

“(C) The person is established, directed, or managed by the candidate or committee or by any person who, during the 4-year period ending on the date on which the person makes the payment, has been employed or retained as a political, campaign media, or fundraising adviser or consultant for the candidate or committee or for any other entity directly or indirectly controlled by the candidate or committee, or has held a formal position with the candidate or committee (including a position as an employee of the office of the candidate at any time the candidate held any Federal, State, or local public office during the 4-year period).

“(D) The person has retained the professional services of any person who, during the 2-year period ending on the date on which the person makes the payment, has provided or is providing professional services relating to the campaign to the candidate or committee, without regard to whether the person providing the professional services used a firewall. For purposes of this subparagraph, the term ‘professional services’ includes any services in support of the candidate’s or committee’s campaign activities, including advertising, message, strategy, policy, polling, allocation of resources, fundraising, and campaign operations, but does not include accounting or legal services.

“(E) The person is established, directed, or managed by a member of the immediate family of the candidate, or the person or any officer or agent of the person has had more than incidental discussions about the candidate’s campaign with a member of the immediate family of the candidate. For purposes of this subparagraph, the term ‘immediate family’ has the meaning given such term in section 9004(e) of the Internal Revenue Code of 1986.

“(d) COVERED COMMUNICATION DEFINED.—

“(1) IN GENERAL.—For purposes of this section, the term ‘covered communication’ means, with respect to a candidate or an authorized committee of a candidate, a public communication (as defined in section 301(22)) which—

“(A) expressly advocates the election of the candidate or the defeat of an opponent of the candidate (or contains the functional equivalent of express advocacy);

“(B) promotes or supports the election of the candidate, or attacks or opposes the election of an opponent of the candidate (regardless of whether the communication expressly advocates the election or defeat of a candidate or contains the functional equivalent of express advocacy); or

“(C) refers to the candidate or an opponent of the candidate but is not described in subparagraph (A) or subparagraph (B), but only if the communication is disseminated during the applicable election period.

“(2) APPLICABLE ELECTION PERIOD.—In paragraph (1)(C), the ‘applicable election period’ with respect to a communication means—

“(A) in the case of a communication which refers to a candidate in a general, special, or runoff election, the 120-day period which ends on the date of the election; or

“(B) in the case of a communication which refers to a candidate in a primary or preference election, or convention or caucus of a political party that has authority to nominate a candidate, the 60-day period which ends on the date of the election or convention or caucus.

“(3) SPECIAL RULES FOR COMMUNICATIONS INVOLVING CONGRESSIONAL CANDIDATES.—For purposes of this subsection, a public communication shall not be considered to be a covered communication with respect to a candidate for election for an office other than the office of President or Vice President unless it is publicly disseminated or distributed in the jurisdiction of the office the candidate is seeking.

“(e) PENALTY.—

“(1) DETERMINATION OF AMOUNT.—Any person who knowingly and willfully commits a violation of this Act by making a contribution which consists of a payment for a coordinated expenditure shall be fined an amount equal to the greater of—

“(A) in the case of a person who makes a contribution which consists of a payment for a coordinated expenditure in an amount exceeding the applicable contribution limit under this Act, 300 percent of the amount by which the amount of the payment made by the person exceeds such applicable contribution limit; or

“(B) in the case of a person who is prohibited under this Act from making a contribution in any amount, 300 percent of the amount of the payment made by the person for the coordinated expenditure.

“(2) JOINT AND SEVERAL LIABILITY.—Any director, manager, or officer of a person who is subject to a penalty under paragraph (1) shall be jointly and severally liable for any amount of such penalty that is not paid by the person prior to the expiration of the 1-year period which begins on the date the Commission imposes the penalty or the 1-year period which begins on the date of the final judgment following any judicial review of the Commission’s action, whichever is later.”

(c) EFFECTIVE DATE.—

(1) REPEAL OF EXISTING REGULATIONS ON COORDINATION.—Effective upon the expiration of the 90-day period which begins on the date of the enactment of this Act—

(A) the regulations on coordinated communications adopted by the Federal Election Commission which are in effect on the date of the enactment of this Act (as set forth in 11 CFR Part 109, Subpart C, under the heading “Coordination”) are repealed; and

(B) the Federal Election Commission shall promulgate new regulations on coordinated communications which reflect the amendments made by this Act.

(2) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to payments made on or after the expiration of the 120-day period which begins on the date of the enactment of this Act, without regard to whether or not the Federal Election Commission has promulgated regulations in accordance with paragraph (1)(B) as of the expiration of such period.

SEC. 6103. CLARIFICATION OF BAN ON FUNDRAISING FOR SUPER PACS BY FEDERAL CANDIDATES AND OFFICE-HOLDERS.

(a) IN GENERAL.—Section 323(e)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30125(e)(1)) is amended—

(1) by striking “or” at the end of subparagraph (A);

(2) by striking the period at the end of subparagraph (B) and inserting “; or”; and

(3) by adding at the end the following new subparagraph:

“(C) solicit, receive, direct, or transfer funds to or on behalf of any political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions), or to or on behalf of any political organization under section 527 of the Internal Revenue Code of 1986 which accepts such donations or contributions (other than a committee of a State or local political party or a candidate for election for State or local office).”

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to elections occurring after January 1, 2022.

Subtitle C—Disposal of Contributions or Donations

SEC. 6201. TIMEFRAME FOR AND PRIORITIZATION OF DISPOSAL OF CONTRIBUTIONS OR DONATIONS.

Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113 and section 5302, is amended—

(1) by redesignating subsections (c), (d), and (e) as subsections (d), (e), and (f), respectively; and

(2) by inserting after subsection (b) the following new subsection:

“(c) DISPOSAL.—

“(1) TIMEFRAME.—Contributions or donations described in subsection (a) may only be used—

“(A) in the case of an individual who is not a candidate with respect to an election for any Federal office for a 6-year period beginning on the day after the date of the most recent such election in which the individual was a candidate for any such office, during such 6-year period; or

“(B) in the case of an individual who becomes a registered lobbyist under the Lobbying Disclosure Act of 1995, before the date on which such individual becomes such a registered lobbyist.

“(2) MEANS OF DISPOSAL; PRIORITIZATION.—Beginning on the date the 6-year period described in subparagraph (A) of paragraph (1) ends (or, in the case of an individual described in subparagraph (B) of such paragraph, the date on which the individual becomes a registered lobbyist under the Lobbying Disclosure Act of 1995), contributions or donations that remain available to an individual described in such paragraph shall be disposed of, not later than 30 days after such date, as follows:

“(A) First, to pay any debts or obligations owed in connection with the campaign for election for Federal office of the individual.

“(B) Second, to the extent such contribution or donations remain available after the application of subparagraph (A), through any of the following means of disposal (or a combination thereof), in any order the individual considers appropriate:

“(i) Returning such contributions or donations to the individuals, entities, or both, who made such contributions or donations.

“(ii) Making contributions to an organization described in section 170(c) of the Internal Revenue Code of 1986.

“(iii) Making transfers to a national, State, or local committee of a political party.”.

SEC. 6202. 1-YEAR TRANSITION PERIOD FOR CERTAIN INDIVIDUALS.

(a) *IN GENERAL.*—In the case of an individual described in subsection (b), any contributions or donations remaining available to the individual shall be disposed of—

(1) not later than one year after the date of the enactment of this section; and

(2) in accordance with the prioritization specified in subparagraphs (A) through (D) of subsection (c)(2) of section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 6201.

(b) *INDIVIDUALS DESCRIBED.*—An individual described in this subsection is an individual who, as of the date of the enactment of this section—

(1)(A) is not a candidate with respect to an election for any Federal office for a period of not less than 6 years beginning on the day after the date of the most recent such election in which the individual was a candidate for any such office; or

(B) is an individual who becomes a registered lobbyist under the Lobbying Disclosure Act of 1995; and

(2) would be in violation of subsection (c) of section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 6201.

Subtitle D—Recommendations to Ensure Filing of Reports Before Date of Election

SEC. 6301. RECOMMENDATIONS TO ENSURE FILING OF REPORTS BEFORE DATE OF ELECTION.

Not later than 180 days after the date of the enactment of this Act, the Federal Election Commission shall submit a report to Congress providing recommendations, including recommendations for changes to existing law, on how to ensure that each political committee under the Federal Election Campaign Act of 1971, including a committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of such Act, will file a report under section 304 of such Act prior to the date of the election for which the committee receives contributions or makes disbursements, without regard to the date on which the committee first registered under such Act, and shall include specific recommendations to ensure that such committees will not delay until after the date of the election the reporting of the identification of persons making contributions that will be used to repay debt incurred by the committee.

Subtitle E—Severability

SEC. 6401. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

DIVISION C—ETHICS

TITLE VII—ETHICAL STANDARDS

Subtitle A—Supreme Court Ethics

Sec. 7001. Code of conduct for Federal judges.

Subtitle B—Foreign Agents Registration

Sec. 7101. Establishment of FARA investigation and enforcement unit within Department of Justice.

Sec. 7102. Authority to impose civil money penalties.

Sec. 7103. Disclosure of transactions involving things of financial value conferred on officeholders.

Sec. 7104. Ensuring online access to registration statements.

Subtitle C—Lobbying Disclosure Reform

Sec. 7201. Expanding scope of individuals and activities subject to requirements of Lobbying Disclosure Act of 1995.

Sec. 7202. Prohibiting receipt of compensation for lobbying activities on behalf of foreign countries violating human rights.

Sec. 7203. Requiring lobbyists to disclose status as lobbyists upon making any lobbying contacts.

Subtitle D—Recusal of Presidential Appointees

Sec. 7301. Recusal of appointees.

Subtitle E—Clearinghouse on Lobbying Information

Sec. 7401. Establishment of clearinghouse.

Subtitle F—Severability

Sec. 7501. Severability.

Subtitle A—Supreme Court Ethics

SEC. 7001. CODE OF CONDUCT FOR FEDERAL JUDGES.

(a) *IN GENERAL.*—Chapter 57 of title 28, United States Code, is amended by adding at the end the following:

“§964. Code of conduct

“Not later than one year after the date of the enactment of this section, the Judicial Conference shall issue a code of conduct, which applies to each justice and judge of the United States, except that the code of conduct may include provisions that are applicable only to certain categories of judges or justices.”.

(b) *CLERICAL AMENDMENT.*—The table of sections for chapter 57 of title 28, United States Code, is amended by adding after the item related to section 963 the following:

“964. Code of conduct.”.

Subtitle B—Foreign Agents Registration

SEC. 7101. ESTABLISHMENT OF FARA INVESTIGATION AND ENFORCEMENT UNIT WITHIN DEPARTMENT OF JUSTICE.

Section 8 of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 618) is amended by adding at the end the following new subsection:

“(i) *DEDICATED ENFORCEMENT UNIT.*—

“(1) *ESTABLISHMENT.*—Not later than 180 days after the date of enactment of this subsection, the Attorney General shall establish a unit within the counterespionage section of the National Security Division of the Department of Justice with responsibility for the enforcement of this Act.

“(2) *POWERS.*—The unit established under this subsection is authorized to—

“(A) take appropriate legal action against individuals suspected of violating this Act; and

“(B) coordinate any such legal action with the United States Attorney for the relevant jurisdiction.

“(3) *CONSULTATION.*—In operating the unit established under this subsection, the Attorney General shall, as appropriate, consult with the Director of National Intelligence, the Secretary of Homeland Security, and the Secretary of State.

“(4) *AUTHORIZATION OF APPROPRIATIONS.*—There are authorized to be appropriated to carry out the activities of the unit established under this subsection \$10,000,000 for fiscal year 2021 and each succeeding fiscal year.”.

SEC. 7102. AUTHORITY TO IMPOSE CIVIL MONEY PENALTIES.

(a) *ESTABLISHING AUTHORITY.*—Section 8 of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 618) is amended by inserting after subsection (c) the following new subsection:

“(d) *CIVIL MONEY PENALTIES.*—

“(1) *REGISTRATION STATEMENTS.*—Whoever fails to file timely or complete a registration statement as provided under section 2(a) shall be subject to a civil money penalty of not more than \$10,000 per violation.

“(2) *SUPPLEMENTS.*—Whoever fails to file timely or complete supplements as provided under section 2(b) shall be subject to a civil money penalty of not more than \$1,000 per violation.

“(3) *OTHER VIOLATIONS.*—Whoever knowingly fails to—

“(A) remedy a defective filing within 60 days after notice of such defect by the Attorney General; or

“(B) comply with any other provision of this Act,

shall upon proof of such knowing violation by a preponderance of the evidence, be subject to a civil money penalty of not more than \$200,000, depending on the extent and gravity of the violation.

“(4) *NO FINES PAID BY FOREIGN PRINCIPALS.*—A civil money penalty paid under paragraph (1) may not be paid, directly or indirectly, by a foreign principal.

“(5) *USE OF FINES.*—All civil money penalties collected under this subsection shall be used to defray the cost of the enforcement unit established under subsection (i).”.

(b) *EFFECTIVE DATE.*—The amendment made by subsection (a) shall take effect on the date of the enactment of this Act.

SEC. 7103. DISCLOSURE OF TRANSACTIONS INVOLVING THINGS OF FINANCIAL VALUE CONFERRED ON OFFICE-HOLDERS.

(a) *REQUIRING AGENTS TO DISCLOSE KNOWN TRANSACTIONS.*—

(1) *IN GENERAL.*—Section 2(a) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(a)) is amended—

(A) by redesignating paragraphs (10) and (11) as paragraphs (11) and (12); and

(B) by inserting after paragraph (9) the following new paragraph:

“(10) To the extent that the registrant has knowledge of any transaction which occurred in the preceding 60 days and in which the foreign principal for whom the registrant is acting as an agent conferred on a Federal or State officeholder any thing of financial value, including a gift, profit, salary, favorable regulatory treatment, or any other direct or indirect economic or financial benefit, a detailed statement describing each such transaction.”.

(2) *EFFECTIVE DATE.*—The amendments made by paragraph (1) shall apply with respect to statements filed on or after the expiration of the 90-day period which begins on the date of the enactment of this Act.

(b) *SUPPLEMENTAL DISCLOSURE FOR CURRENT REGISTRANTS.*—Not later than the expiration of the 90-day period which begins on the date of the enactment of this Act, each registrant who (prior to the expiration of such period) filed a registration statement with the Attorney General under section 2(a) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(a)) and who has knowledge of any transaction described in paragraph (10) of section 2(a) of such Act (as added by subsection (a)(1)) which occurred at any time during which the registrant was an agent of the foreign principal involved, shall file with the Attorney General a supplement to such statement under oath, on a form prescribed by the Attorney General, containing a detailed statement describing each such transaction.

SEC. 7104. ENSURING ONLINE ACCESS TO REGISTRATION STATEMENTS.

(a) *REQUIRING STATEMENTS FILED BY REGISTRANTS TO BE IN DIGITIZED FORMAT.*—Section 2(g) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(g)) is amended by striking “in electronic form” and inserting “in a digitized format which will enable the Attorney General to meet the requirements of section 6(d)(1) (relating to public access to an electronic database of statements and updates)”.

(b) *REQUIREMENTS FOR ELECTRONIC DATABASE OF REGISTRATION STATEMENTS AND UPDATES.*—Section 6(d)(1) of such Act (22 U.S.C. 616(d)(1)) is amended—

(1) in the matter preceding subparagraph (A), by striking “to the extent technically practicable,”; and

(2) in subparagraph (A), by striking “includes the information” and inserting “includes in a digitized format the information”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to statements filed on or after the expiration of the 180-day period which begins on the date of the enactment of this Act.

Subtitle C—Lobbying Disclosure Reform

SEC. 7201. EXPANDING SCOPE OF INDIVIDUALS AND ACTIVITIES SUBJECT TO REQUIREMENTS OF LOBBYING DISCLOSURE ACT OF 1995.

(a) **COVERAGE OF INDIVIDUALS PROVIDING COUNSELING SERVICES.**—

(1) **TREATMENT OF COUNSELING SERVICES IN SUPPORT OF LOBBYING CONTACTS AS LOBBYING ACTIVITY.**—Section 3(7) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602(7)) is amended—

(A) by striking “efforts” and inserting “any efforts”; and

(B) by striking “research and other background work” and inserting the following: “counseling in support of such preparation and planning activities, research, and other background work”.

(2) **TREATMENT OF LOBBYING CONTACT MADE WITH SUPPORT OF COUNSELING SERVICES AS LOBBYING CONTACT MADE BY INDIVIDUAL PROVIDING SERVICES.**—Section 3(8) of such Act (2 U.S.C. 1602(8)) is amended by adding at the end the following new subparagraph:

“(C) **TREATMENT OF PROVIDERS OF COUNSELING SERVICES.**—Any individual, with authority to direct or substantially influence a lobbying contact or contacts made by another individual, and for financial or other compensation provides counseling services in support of preparation and planning activities which are treated as lobbying activities under paragraph (7) for that other individual’s lobbying contact or contacts and who has knowledge that the specific lobbying contact or contacts were made, shall be considered to have made the same lobbying contact at the same time and in the same manner to the covered executive branch official or covered legislative branch official involved.”.

(b) **REDUCTION OF PERCENTAGE EXEMPTION FOR DETERMINATION OF THRESHOLD OF LOBBYING CONTACTS REQUIRED FOR INDIVIDUALS TO REGISTER AS LOBBYISTS.**—Section 3(10) of such Act (2 U.S.C. 1602(10)) is amended by striking “less than 20 percent” and inserting “less than 10 percent”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to lobbying contacts made on or after the date of the enactment of this Act.

SEC. 7202. PROHIBITING RECEIPT OF COMPENSATION FOR LOBBYING ACTIVITIES ON BEHALF OF FOREIGN COUNTRIES VIOLATING HUMAN RIGHTS.

(a) **PROHIBITION.**—The Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) is amended by inserting after section 5 the following new section:

“SEC. 5A. PROHIBITING RECEIPT OF COMPENSATION FOR LOBBYING ACTIVITIES ON BEHALF OF FOREIGN COUNTRIES VIOLATING HUMAN RIGHTS.

“(a) **PROHIBITION.**—Notwithstanding any other provision of this Act, no person may accept financial or other compensation for lobbying activity under this Act on behalf of a client who is a government which the President has determined is a government that engages in gross violations of human rights.

“(b) **CLARIFICATION OF TREATMENT OF DIPLOMATIC OR CONSULAR OFFICERS.**—Nothing in this section may be construed to affect any activity of a duly accredited diplomatic or consular officer of a foreign government who is so recognized by the Department of State, while said officer is engaged in activities which are recognized by the Department of State as being within the scope of the functions of such officer.”.

(b) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to lobbying activity under the Lobbying Disclosure Act of 1995 which occurs pursuant to contracts entered into on or after the date of the enactment of this Act.

SEC. 7203. REQUIRING LOBBYISTS TO DISCLOSE STATUS AS LOBBYISTS UPON MAKING ANY LOBBYING CONTACTS.

(a) **MANDATORY DISCLOSURE AT TIME OF CONTACT.**—Section 14 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1609) is amended—

(1) by striking subsections (a) and (b) and inserting the following:

“(a) **REQUIRING IDENTIFICATION AT TIME OF LOBBYING CONTACT.**—Any person or entity that makes a lobbying contact with a covered legislative branch official or a covered executive branch official shall, at the time of the lobbying contact—

“(1) indicate whether the person or entity is registered under this chapter and identify the client on whose behalf the lobbying contact is made; and

“(2) indicate whether such client is a foreign entity and identify any foreign entity required to be disclosed under section 4(b)(4) that has a direct interest in the outcome of the lobbying activity.”; and

(2) by redesignating subsection (c) as subsection (b).

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to lobbying contacts made on or after the date of the enactment of this Act.

Subtitle D—Recusal of Presidential Appointees

SEC. 7301. RECUSAL OF APPOINTEES.

Section 208 of title 18, United States Code, is amended by adding at the end the following:

“(e)(1) Any officer or employee appointed by the President shall recuse himself or herself from any particular matter involving specific parties in which a party to that matter is—

“(A) the President who appointed the officer or employee, which shall include any entity in which the President has a substantial interest; or

“(B) the spouse of the President who appointed the officer or employee, which shall include any entity in which the spouse of the President has a substantial interest.

“(2)(A) Subject to subparagraph (B), if an officer or employee is recused under paragraph (1), a career appointee in the agency of the officer or employee shall perform the functions and duties of the officer or employee with respect to the matter.

“(B)(i) In this subparagraph, the term ‘Commission’ means a board, commission, or other agency for which the authority of the agency is vested in more than 1 member.

“(ii) If the recusal of a member of a Commission from a matter under paragraph (1) would result in there not being a statutorily required quorum of members of the Commission available to participate in the matter, notwithstanding such statute or any other provision of law, the members of the Commission not recused under paragraph (1) may—

“(I) consider the matter without regard to the quorum requirement under such statute;

“(II) delegate the authorities and responsibilities of the Commission with respect to the matter to a subcommittee of the Commission; or

“(III) designate an officer or employee of the Commission who was not appointed by the President who appointed the member of the Commission recused from the matter to exercise the authorities and duties of the recused member with respect to the matter.

“(3) Any officer or employee who violates paragraph (1) shall be subject to the penalties set forth in section 216.

“(4) For purposes of this section, the term ‘particular matter’ shall have the meaning given the term in section 207(i).”.

Subtitle E—Clearinghouse on Lobbying Information

SEC. 7401. ESTABLISHMENT OF CLEARINGHOUSE.

(a) **ESTABLISHMENT.**—The Attorney General shall establish and operate within the Department of Justice a clearinghouse through which members of the public may obtain copies (including in electronic form) of registration statements filed under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) and the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 611 et seq.).

(b) **FORMAT.**—The Attorney General shall ensure that the information in the clearinghouse established under this Act is maintained in a searchable and sortable format.

(c) **AGREEMENTS WITH CLERK OF HOUSE AND SECRETARY OF THE SENATE.**—The Attorney General shall enter into such agreements with the Clerk of the House of Representatives and the Secretary of the Senate as may be necessary for the Attorney General to obtain registration statements filed with the Clerk and the Secretary under the Lobbying Disclosure Act of 1995 for inclusion in the clearinghouse.

Subtitle F—Severability

SEC. 7501. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE VIII—ETHICS REFORMS FOR THE PRESIDENT, VICE PRESIDENT, AND FEDERAL OFFICERS AND EMPLOYEES

Subtitle A—Executive Branch Conflict of Interest

- Sec. 8001. Short title.
- Sec. 8002. Restrictions on private sector payment for government service.
- Sec. 8003. Requirements relating to slowing the revolving door.
- Sec. 8004. Prohibition of procurement officers accepting employment from government contractors.
- Sec. 8005. Revolving door restrictions on employees moving into the private sector.
- Sec. 8006. Guidance on unpaid employees.
- Sec. 8007. Limitation on use of Federal funds and contracting at businesses owned by certain Government officers and employees.

Subtitle B—Presidential Conflicts of Interest

- Sec. 8011. Short title.
- Sec. 8012. Divestiture of personal financial interests of the President and Vice President that pose a potential conflict of interest.
- Sec. 8013. Initial financial disclosure.
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- Sec. 8031. Short title.
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- Sec. 8033. Tenure of the Director of the Office of Government Ethics.
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- Sec. 8035. Agency ethics officials training and duties.
- Sec. 8036. Prohibition on use of funds for certain Federal employee travel in contravention of certain regulations.

Sec. 8037. Reports on cost of Presidential travel.
Sec. 8038. Reports on cost of senior Federal official travel.

Subtitle E—Conflicts From Political Fundraising
Sec. 8041. Short title.
Sec. 8042. Disclosure of certain types of contributions.

Subtitle F—Transition Team Ethics
Sec. 8051. Short title.
Sec. 8052. Presidential transition ethics programs.

Subtitle G—Ethics Pledge For Senior Executive Branch Employees
Sec. 8061. Short title.

Sec. 8062. Ethics pledge requirement for senior executive branch employees.

Subtitle H—Travel on Private Aircraft by Senior Political Appointees

Sec. 8071. Short title.
Sec. 8072. Prohibition on use of funds for travel on private aircraft.

Subtitle I—Severability
Sec. 8081. Severability.

Subtitle A—Executive Branch Conflict of Interest

SEC. 8001. SHORT TITLE.

This subtitle may be cited as the “Executive Branch Conflict of Interest Act”.

SEC. 8002. RESTRICTIONS ON PRIVATE SECTOR PAYMENT FOR GOVERNMENT SERVICE.

Section 209 of title 18, United States Code, is amended—

(1) in subsection (a);
(A) by striking “any salary” and inserting “any salary (including a bonus)”; and

(B) by striking “as compensation for his services” and inserting “at any time, as compensation for serving”; and

(2) in subsection (b)—
(A) by inserting “(1)” after “(b)”; and
(B) by adding at the end the following:

“(2) For purposes of paragraph (1), a pension, retirement, group life, health or accident insurance, profit-sharing, stock bonus, or other employee welfare or benefit plan that makes payment of any portion of compensation contingent on accepting a position in the United States Government shall not be considered bona fide.”.

SEC. 8003. REQUIREMENTS RELATING TO SLOWING THE REVOLVING DOOR.

(a) IN GENERAL.—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

“TITLE VI—ENHANCED REQUIREMENTS FOR CERTAIN EMPLOYEES

“§ 601. Definitions

“In this title:

“(1) COVERED AGENCY.—The term ‘covered agency’—

“(A) means an Executive agency, as defined in section 105 of title 5, United States Code, the Postal Service and the Postal Rate Commission, but does not include the Government Accountability Office or the Government of the District of Columbia; and

“(B) shall include the Executive Office of the President.

“(2) COVERED EMPLOYEE.—The term ‘covered employee’ means an officer or employee referred to in paragraph (2) of section 207(c) or paragraph (1) of section 207(d) of title 18, United States Code.

“(3) DIRECTOR.—The term ‘Director’ means the Director of the Office of Government Ethics.

“(4) EXECUTIVE BRANCH.—The term ‘executive branch’ has the meaning given that term in section 109.

“(5) FORMER CLIENT.—The term ‘former client’—

“(A) means a person for whom a covered employee served personally as an agent, attorney, or consultant during the 2-year period ending on the date before the date on which the cov-

ered employee begins service in the Federal Government; and

“(B) does not include any agency or instrumentality of the Federal Government.

“(6) FORMER EMPLOYER.—The term ‘former employer’—

“(A) means a person for whom a covered employee served as an employee, officer, director, trustee, agent, attorney, consultant, or contractor during the 2 year period ending on the date before the date on which the covered employee begins service in the Federal Government; and

“(B) does not include—

“(i) an entity in the Federal Government, including an executive branch agency;

“(ii) a State or local government;

“(iii) the District of Columbia;

“(iv) an Indian tribe, as defined in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304); or

“(v) the government of a territory or possession of the United States.

“(7) PARTICULAR MATTER.—The term ‘particular matter’ has the meaning given that term in section 207(i) of title 18, United States Code.

“§ 602. Conflict of interest and eligibility standards

“(a) IN GENERAL.—A covered employee may not participate personally and substantially in a particular matter in which the covered employee knows or reasonably should have known that a former employer or former client of the covered employee has a financial interest.

“(b) WAIVER.—

“(1) IN GENERAL.—

“(A) AGENCY HEADS.—With respect to the head of a covered agency who is a covered employee, the Designated Agency Ethics Official for the Executive Office of the President, in consultation with the Director, may grant a written waiver of the restrictions under subsection (a) before the head engages in the action otherwise prohibited by such subsection if the Designated Agency Ethics Official for the Executive Office of the President determines and certifies in writing that, in light of all the relevant circumstances, the interest of the Federal Government in the head’s participation outweighs the concern that a reasonable person may question the integrity of the agency’s programs or operations.

“(B) OTHER COVERED EMPLOYEES.—With respect to any covered employee not covered by subparagraph (A), the head of the covered agency employing the covered employee, in consultation with the Director, may grant a written waiver of the restrictions under subsection (a) before the covered employee engages in the action otherwise prohibited by such subsection if the head of the covered agency determines and certifies in writing that, in light of all the relevant circumstances, the interest of the Federal Government in the covered employee’s participation outweighs the concern that a reasonable person may question the integrity of the agency’s programs or operations.

“(2) PUBLICATION.—For any waiver granted under paragraph (1), the individual who granted the waiver shall—

“(A) provide a copy of the waiver to the Director not more than 48 hours after the waiver is granted; and

“(B) publish the waiver on the website of the applicable agency not more than 30 calendar days after granting such waiver.

“(3) REVIEW.—Upon receiving a written waiver under paragraph (1)(A), the Director shall—

“(A) review the waiver to determine whether the Director has any objection to the issuance of the waiver; and

“(B) if the Director so objects—

“(i) provide reasons for the objection in writing to the head of the agency who granted the waiver not more than 15 calendar days after the waiver was granted; and

“(ii) publish the written objection on the website of the Office of Government Ethics not

more than 30 calendar days after the waiver was granted.

“§ 603. Penalties and injunctions

“(a) CRIMINAL PENALTIES.—

“(1) IN GENERAL.—Any person who violates section 602 shall be fined under title 18, United States Code, imprisoned for not more than 1 year, or both.

“(2) WILLFUL VIOLATIONS.—Any person who willfully violates section 602 shall be fined under title 18, United States Code, imprisoned for not more than 5 years, or both.

“(b) CIVIL ENFORCEMENT.—

“(1) IN GENERAL.—The Attorney General may bring a civil action in an appropriate district court of the United States against any person who violates, or whom the Attorney General has reason to believe is engaging in conduct that violates, section 602.

“(2) CIVIL PENALTY.—

“(A) IN GENERAL.—If the court finds by a preponderance of the evidence that a person violated section 602, the court shall impose a civil penalty of not more than the greater of—

“(i) \$100,000 for each violation; or

“(ii) the amount of compensation the person received or was offered for the conduct constituting the violation.

“(B) RULE OF CONSTRUCTION.—A civil penalty under this subsection may be in addition to any other criminal or civil statutory, common law, or administrative remedy available to the United States or any other person.

“(3) INJUNCTIVE RELIEF.—

“(A) IN GENERAL.—In a civil action brought under paragraph (1) against a person, the Attorney General may petition the court for an order prohibiting the person from engaging in conduct that violates section 602.

“(B) STANDARD.—The court may issue an order under subparagraph (A) if the court finds by a preponderance of the evidence that the conduct of the person violates section 602.

“(C) RULE OF CONSTRUCTION.—The filing of a petition seeking injunctive relief under this paragraph shall not preclude any other remedy that is available by law to the United States or any other person.”.

SEC. 8004. PROHIBITION OF PROCUREMENT OFFICERS ACCEPTING EMPLOYMENT FROM GOVERNMENT CONTRACTORS.

(a) EXPANSION OF PROHIBITION ON ACCEPTANCE BY FORMER OFFICIALS OF COMPENSATION FROM CONTRACTORS.—Section 2104 of title 41, United States Code, is amended—

(1) in subsection (a)—

(A) in the matter preceding paragraph (1)—

(i) by striking “or consultant” and inserting “attorney, consultant, subcontractor, or lobbyist”; and

(ii) by striking “one year” and inserting “2 years”; and

(B) in paragraph (3), by striking “personally made for the Federal agency” and inserting “participated personally and substantially in”; and

(2) by striking subsection (b) and inserting the following:

“(b) PROHIBITION ON COMPENSATION FROM AFFILIATES AND SUBCONTRACTORS.—A former official responsible for a Government contract referred to in paragraph (1), (2), or (3) of subsection (a) may not accept compensation for 2 years after awarding the contract from any division, affiliate, or subcontractor of the contractor.”.

(b) REQUIREMENT FOR PROCUREMENT OFFICERS TO DISCLOSE JOB OFFERS MADE TO RELATIVES.—Section 2103(a) of title 41, United States Code, is amended in the matter preceding paragraph (1) by inserting after “that official” the following: “, or for a relative (as defined in section 3110 of title 5) of that official.”.

(c) REQUIREMENT ON AWARD OF GOVERNMENT CONTRACTS TO FORMER EMPLOYERS.—

(1) IN GENERAL.—Chapter 21 of division B of subtitle I of title 41, United States Code, is

amended by adding at the end the following new section:

“§2108. Prohibition on involvement by certain former contractor employees in procurements

“An employee of the Federal Government may not participate personally and substantially in any award of a contract to, or the administration of a contract awarded to, a contractor that is a former employer of the employee during the 2-year period beginning on the date on which the employee leaves the employment of the contractor.”.

(2) **TECHNICAL AND CONFORMING AMENDMENT.**—The table of sections for chapter 21 of title 41, United States Code, is amended by adding at the end the following new item:

“2108. Prohibition on involvement by certain former contractor employees in procurements.”.

(d) **REGULATIONS.**—The Director of the Office of Government Ethics, in consultation with the Administrator of General Services, shall promulgate regulations to carry out and ensure the enforcement of chapter 21 of title 41, United States Code, as amended by this section.

(e) **MONITORING AND COMPLIANCE.**—The Administrator of General Services, in consultation with designated agency ethics officials (as that term is defined in section 109(3) of the Ethics in Government Act of 1978 (5 U.S.C. App.)), shall monitor compliance with such chapter 21 by individuals and agencies.

SEC. 8005. REVOLVING DOOR RESTRICTIONS ON EMPLOYEES MOVING INTO THE PRIVATE SECTOR.

(a) **IN GENERAL.**—Subsection (c) of section 207 of title 18, United States Code, is amended—

(1) in the subsection heading, by striking “ONE-YEAR” and inserting “TWO-YEAR”;

(2) in paragraph (1)—

(A) by striking “1 year” in each instance and inserting “2 years”; and

(B) by inserting “, or conducts any lobbying activity to facilitate any communication to or appearance before,” after “any communication to or appearance before”; and

(3) in paragraph (2)(B), by striking “1-year” and inserting “2-year”.

(b) **APPLICATION.**—The amendments made by subsection (a) shall apply to any individual covered by subsection (c) of section 207 of title 18, United States Code, separating from the civil service on or after the date of enactment of this Act.

SEC. 8006. GUIDANCE ON UNPAID EMPLOYEES.

(a) **IN GENERAL.**—Not later than 120 days after the date of enactment of this Act, the Director of the Office of Government Ethics shall issue guidance on ethical standards applicable to unpaid employees of an agency.

(b) **DEFINITIONS.**—In this section—

(1) the term “agency” includes the Executive Office of the President and the White House; and

(2) the term “unpaid employee” includes any individual occupying a position at an agency and who is unpaid by operation of section 3110 of title 5, United States Code, or any other provision of law, but does not include any employee who is unpaid due to a lapse in appropriations.

SEC. 8007. LIMITATION ON USE OF FEDERAL FUNDS AND CONTRACTING AT BUSINESSES OWNED BY CERTAIN GOVERNMENT OFFICERS AND EMPLOYEES.

(a) **LIMITATION ON FEDERAL FUNDS.**—Beginning in fiscal year 2022 and in each fiscal year thereafter, no Federal funds may be obligated or expended for purposes of procuring goods or services at any business owned or controlled by a covered individual or any family member of such an individual, unless such obligation or expenditure of funds is authorized under the Presidential Protection Assistance Act of 1976 (Public Law 94-524).

(b) **PROHIBITION ON CONTRACTS.**—No Executive agency may enter into or hold a contract

with a business owned or controlled by a covered individual or any family member of such an individual.

(c) **DETERMINATION OF OWNERSHIP.**—For purposes of this section, a business shall be deemed to be owned or controlled by a covered individual or any family member of such an individual if the covered individual or member of family (as the case may be)—

(1) is a member of the board of directors or similar governing body of the business;

(2) directly or indirectly owns or controls more than 50 percent of the voting shares of the business; or

(3) is the beneficiary of a trust which owns or controls more than 50 percent of the business and can direct distributions under the terms of the trust.

(d) **DEFINITIONS.**—In this section:

(1) **COVERED INDIVIDUAL.**—The term “covered individual” means—

(A) the President;

(B) the Vice President;

(C) the head of any Executive department (as that term is defined in section 101 of title 5, United States Code); and

(D) any individual occupying a position designated by the President as a Cabinet-level position.

(2) **FAMILY MEMBER.**—The term “family member” means an individual with any of the following relationships to a covered individual:

(A) Spouse, and parents thereof.

(B) Sons and daughters, and spouses thereof.

(C) Parents, and spouses thereof.

(D) Brothers and sisters, and spouses thereof.

(E) Grandparents and grandchildren, and spouses thereof.

(F) Domestic partner and parents thereof, including domestic partners of any individual in subparagraphs (A) through (E).

(3) **EXECUTIVE AGENCY.**—The term “Executive agency” has the meaning given that term in section 105 of title 5, United States Code.

Subtitle B—Presidential Conflicts of Interest

SEC. 8011. SHORT TITLE.

This subtitle may be cited as the “Presidential Conflicts of Interest Act of 2021”.

SEC. 8012. DIVESTITURE OF PERSONAL FINANCIAL INTERESTS OF THE PRESIDENT AND VICE PRESIDENT THAT POSE A POTENTIAL CONFLICT OF INTEREST.

(a) **IN GENERAL.**—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding after title VI (as added by section 8003) the following:

“TITLE VII—DIVESTITURE OF FINANCIAL CONFLICTS OF INTERESTS OF THE PRESIDENT AND VICE PRESIDENT

“§701. Divestiture of financial interests posing a conflict of interest

“(a) **APPLICABILITY TO THE PRESIDENT AND VICE PRESIDENT.**—The President and Vice President shall, within 30 days of assuming office, divest of all financial interests that pose a conflict of interest because the President or Vice President, the spouse, dependent child, or general partner of the President or Vice President, or any person or organization with whom the President or Vice President is negotiating or has any arrangement concerning prospective employment, has a financial interest, by—

“(1) converting each such interest to cash or other investment that meets the criteria established by the Director of the Office of Government Ethics through regulation as being an interest so remote or inconsequential as not to pose a conflict; or

“(2) placing each such interest in a qualified blind trust as defined in section 102(f)(3) or a diversified trust under section 102(f)(4)(B).

“(b) **DISCLOSURE EXEMPTION.**—Subsection (a) shall not apply if the President or Vice President complies with section 102.”.

(b) **ADDITIONAL DISCLOSURES.**—Section 102(a) of the Ethics in Government Act of 1978 (5

U.S.C. App.) is amended by adding at the end the following:

“(9) With respect to any such report filed by the President or Vice President, for any corporation, company, firm, partnership, or other business enterprise in which the President, Vice President, or the spouse or dependent child of the President or Vice President, has a significant financial interest—

“(A) the name of each other person who holds a significant financial interest in the firm, partnership, association, corporation, or other entity;

“(B) the value, identity, and category of each liability in excess of \$10,000; and

“(C) a description of the nature and value of any assets with a value of \$10,000 or more.”.

(c) **REGULATIONS.**—Not later than 120 days after the date of enactment of this Act, the Director of the Office of Government Ethics shall promulgate regulations to define the criteria required by section 701(a)(1) of the Ethics in Government Act of 1978 (as added by subsection (a)) and the term “significant financial interest” for purposes of section 102(a)(9) of the Ethics in Government Act (as added by subsection (b)).

SEC. 8013. INITIAL FINANCIAL DISCLOSURE.

Subsection (a) of section 101 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking “position” and adding at the end the following: “position, with the exception of the President and Vice President, who must file a new report.”.

SEC. 8014. CONTRACTS BY THE PRESIDENT OR VICE PRESIDENT.

(a) **AMENDMENT.**—Section 431 of title 18, United States Code, is amended—

(1) in the section heading, by inserting “**the President, Vice President, Cabinet Member, or a**” after “**Contracts by**”; and

(2) in the first undesignated paragraph, by inserting “the President, Vice President, or any Cabinet member” after “Whoever, being”.

(b) **TABLE OF SECTIONS AMENDMENT.**—The table of sections for chapter 23 of title 18, United States Code, is amended by striking the item relating to section 431 and inserting the following:

“431. Contracts by the President, Vice President, or a Member of Congress.”.

SEC. 8015. LEGAL DEFENSE FUNDS.

(a) **DEFINITIONS.**—In this section—

(1) the term “Director” means the Director of the Office of Government Ethics;

(2) the term “legal defense fund” means a trust—

(A) that has only one beneficiary;

(B) that is subject to a trust agreement creating an enforceable fiduciary duty on the part of the trustee to the beneficiary, pursuant to the applicable law of the jurisdiction in which the trust is established;

(C) that is subject to a trust agreement that provides for the mandatory public disclosure of all donations and disbursements;

(D) that is subject to a trust agreement that prohibits the use of its resources for any purpose other than—

(i) the administration of the trust;

(ii) the payment or reimbursement of legal fees or expenses incurred in investigative, civil, criminal, or other legal proceedings relating to or arising by virtue of service by the trust’s beneficiary as an officer or employee, as defined in this section, or as an employee, contractor, consultant or volunteer of the campaign of the President or Vice President; or

(iii) the distribution of unused resources to a charity selected by the trustee that has not been selected or recommended by the beneficiary of the trust;

(E) that is subject to a trust agreement that prohibits the use of its resources for any other purpose or personal legal matters, including tax planning, personal injury litigation, protection of property rights, divorces, or estate probate; and

(F) that is subject to a trust agreement that prohibits the acceptance of donations, except in

accordance with this section and the regulations of the Office of Government Ethics;

(3) the term “lobbying activity” has the meaning given that term in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602);

(4) the term “officer or employee” means—

(A) an officer (as that term is defined in section 2104 of title 5, United States Code) or employee (as that term is defined in section 2105 of such title) of the executive branch of the Government;

(B) the Vice President; and

(C) the President; and

(5) the term “relative” has the meaning given that term in section 3110 of title 5, United States Code.

(b) **LEGAL DEFENSE FUNDS.**—An officer or employee may not accept or use any gift or donation for the payment or reimbursement of legal fees or expenses incurred in investigative, civil, criminal, or other legal proceedings relating to or arising by virtue of the officer or employee’s service as an officer or employee, as defined in this section, or as an employee, contractor, consultant or volunteer of the campaign of the President or Vice President except through a legal defense fund that is certified by the Director of the Office of Government Ethics.

(c) **LIMITS ON GIFTS AND DONATIONS.**—Not later than 120 days after the date of the enactment of this Act, the Director shall promulgate regulations establishing limits with respect to gifts and donations described in subsection (b), which shall, at a minimum—

(1) prohibit the receipt of any gift or donation described in subsection (b)—

(A) from a single contributor (other than a relative of the officer or employee) in a total amount of more than \$5,000 during any calendar year;

(B) from a registered lobbyist;

(C) from a foreign government or an agent of a foreign principal;

(D) from a State government or an agent of a State government;

(E) from any person seeking official action from, or seeking to do or doing business with, the agency employing the officer or employee;

(F) from any person conducting activities regulated by the agency employing the officer or employee;

(G) from any person whose interests may be substantially affected by the performance or nonperformance of the official duties of the officer or employee;

(H) from an officer or employee of the executive branch; or

(I) from any organization a majority of whose members are described in (A)–(H); and

(2) require that a legal defense fund, in order to be certified by the Director, only permit distributions to the applicable officer or employee.

(d) **WRITTEN NOTICE.**—

(1) **IN GENERAL.**—An officer or employee who wishes to accept funds or have a representative accept funds from a legal defense fund shall first ensure that the proposed trustee of the legal defense fund submits to the Director the following information:

(A) The name and contact information for any proposed trustee of the legal defense fund.

(B) A copy of any proposed trust document for the legal defense fund.

(C) The nature of the legal proceeding (or proceedings), investigation or other matter which give rise to the establishment of the legal defense fund.

(D) An acknowledgment signed by the officer or employee and the trustee indicating that they will be bound by the regulations and limitation under this section.

(2) **APPROVAL.**—An officer or employee may not accept any gift or donation to pay, or to reimburse any person for, fees or expenses described in subsection (b) of this section except through a legal defense fund that has been certified in writing by the Director following that office’s receipt and approval of the information

submitted under paragraph (1) and approval of the structure of the fund.

(e) **REPORTING.**—

(1) **IN GENERAL.**—An officer or employee who establishes a legal defense fund may not directly or indirectly accept distributions from a legal defense fund unless the fund has provided the Director a quarterly report for each quarter of every calendar year since the establishment of the legal defense fund that discloses, with respect to the quarter covered by the report—

(A) the source and amount of each contribution to the legal defense fund; and

(B) the amount, recipient, and purpose of each expenditure from the legal defense fund, including all distributions from the trust for any purpose.

(2) **PUBLIC AVAILABILITY.**—The Director shall make publicly available online—

(A) each report submitted under paragraph (1) in a searchable, sortable, and downloadable form;

(B) each trust agreement and any amendment thereto;

(C) the written notice and acknowledgment required by subsection (d); and

(D) the Director’s written certification of the legal defense fund.

(f) **RECUSAL.**—An officer or employee, other than the President and the Vice President, who is the beneficiary of a legal defense fund may not participate personally and substantially in any particular matter in which the officer or employee knows a donor of any source of a gift or donation to the legal defense fund established for the officer or employee has a financial interest, for a period of two years from the date of the most recent gift or donation to the legal defense fund.

Subtitle C—White House Ethics Transparency

SEC. 8021. SHORT TITLE.

This subtitle may be cited as the “White House Ethics Transparency Act of 2021”.

SEC. 8022. PROCEDURE FOR WAIVERS AND AUTHORIZATIONS RELATING TO ETHICS REQUIREMENTS.

(a) **IN GENERAL.**—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursuant to any Executive order related to ethics commitments or compliance by covered employees, such officer or employee shall—

(1) transmit a written copy of such waiver or authorization to the Director of the Office of Government Ethics; and

(2) make a written copy of such waiver or authorization available to the public on the website of the employing agency of the covered employee.

(b) **OFFICE OF GOVERNMENT ETHICS PUBLIC AVAILABILITY.**—Not later than 30 days after receiving a written copy of a waiver or authorization under subsection (a)(1), the Director of the Office of Government Ethics shall make such waiver or authorization available to the public on the website of the Office of Government Ethics.

(c) **DEFINITION OF COVERED EMPLOYEE.**—In this section, the term “covered employee”—

(1) means a non-career Presidential or Vice Presidential appointee, non-career appointee in the Senior Executive Service (or other SES-type system), or an appointee to a position that has been excepted from the competitive service by reason of being of a confidential or policymaking character (Schedule C and other positions excepted under comparable criteria) in an executive agency; and

(2) does not include any individual appointed as a member of the Senior Foreign Service or solely as a uniformed service commissioned officer.

Subtitle D—Executive Branch Ethics Enforcement

SEC. 8031. SHORT TITLE.

This subtitle may be cited as the “Executive Branch Comprehensive Ethics Enforcement Act of 2021”.

SEC. 8032. REAUTHORIZATION OF THE OFFICE OF GOVERNMENT ETHICS.

Section 405 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking “fiscal year 2007” and inserting “fiscal years 2021 through 2025.”.

SEC. 8033. TENURE OF THE DIRECTOR OF THE OFFICE OF GOVERNMENT ETHICS.

Section 401(b) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking the period at the end and inserting “, subject to removal only for inefficiency, neglect of duty, or malfeasance in office. The Director may continue to serve beyond the expiration of the term until a successor is appointed and has qualified, except that the Director may not continue to serve for more than one year after the date on which the term would otherwise expire under this subsection.”.

SEC. 8034. DUTIES OF DIRECTOR OF THE OFFICE OF GOVERNMENT ETHICS.

(a) **IN GENERAL.**—Section 402(a) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking “, in consultation with the Office of Personnel Management,”.

(b) **RESPONSIBILITIES OF THE DIRECTOR.**—Section 402(b) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in paragraph (1)—

(A) by striking “developing, in consultation with the Attorney General and the Office of Personnel Management, rules and regulations to be promulgated by the President or the Director” and inserting “developing and promulgating rules and regulations”; and

(B) by striking “title II” and inserting “title I”;

(2) by striking paragraph (2) and inserting the following:

“(2) providing mandatory education and training programs for designated agency ethics officials, which may be delegated to each agency or the White House Counsel as deemed appropriate by the Director;”;

(3) in paragraph (3), by striking “title II” and inserting “title I”;

(4) in paragraph (4), by striking “problems” and inserting “issues”;

(5) in paragraph (6)—

(A) by striking “issued by the President or the Director”; and

(B) by striking “problems” and inserting “issues”;

(6) in paragraph (7)—

(A) by striking “, when requested,”; and

(B) by striking “conflict of interest problems” and inserting “conflicts of interest, as well as other ethics issues”;

(7) in paragraph (9)—

(A) by striking “ordering” and inserting “receiving allegations of violations of this Act or regulations of the Office of Government Ethics and, when necessary, investigating an allegation to determine whether a violation occurred, and ordering”; and

(B) by inserting before the semi-colon the following: “, and recommending appropriate disciplinary action”;

(8) in paragraph (12)—

(A) by striking “evaluating, with the assistance of” and inserting “promulgating, with input from”;;

(B) by striking “the need for”; and

(C) by striking “conflict of interest and ethical problems” and inserting “conflict of interest and ethics issues”;

(9) in paragraph (13)—

(A) by striking “with the Attorney General” and inserting “with the Inspectors General and the Attorney General”;;

(B) by striking “violations of the conflict of interest laws” and inserting “conflict of interest issues and allegations of violations of ethics laws and regulations and this Act”; and

(C) by striking “, as required by section 535 of title 28, United States Code”;

(10) in paragraph (14), by striking “and” at the end;

(11) in paragraph (15)—

(A) by striking “, in consultation with the Office of Personnel Management.”;

(B) by striking “title II” and inserting “title I”;

(C) by striking the period at the end and inserting a semicolon; and

(12) by adding at the end the following:

“(16) directing and providing final approval, when determined appropriate by the Director, for designated agency ethics officials regarding the resolution of conflicts of interest as well as any other ethics issues under the purview of this Act in individual cases; and

“(17) reviewing and approving, when determined appropriate by the Director, any recusals, exemptions, or waivers from the conflicts of interest and ethics laws, rules, and regulations and making approved recusals, exemptions, and waivers made publicly available by the relevant agency available in a central location on the official website of the Office of Government Ethics.”.

(c) WRITTEN PROCEDURES.—Paragraph (1) of section 402(d) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) by striking “, by the exercise of any authority otherwise available to the Director under this title.”;

(2) by striking “the agency is”;

(3) by inserting after “filed by” the following: “, or written documentation of recusals, waivers, or ethics authorizations relating to.”.

(d) CORRECTIVE ACTIONS.—Section 402(f) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in paragraph (1)—

(A) in clause (i) of subparagraph (A), by striking “of such agency”;

(B) in subparagraph (B), by inserting before the period at the end “and determine that a violation of this Act has occurred and issue appropriate administrative or legal remedies as prescribed in paragraph (2)”;

(2) in paragraph (2)—

(A) in subparagraph (A)—

(i) in clause (ii)—

(I) in subclause (I)—

(aa) by inserting “to the President or the President’s designee if the matter involves employees of the Executive Office of the President or” after “may recommend”;

(bb) by striking “and” at the end; and

(II) in subclause (II)—

(aa) by inserting “President or” after “determines that the”;

(bb) by adding “and” at the end;

(ii) in subclause (II) of clause (ii)—

(I) by striking “notify, in writing,” and inserting “advise the President or order”;

(II) by inserting “to take appropriate disciplinary action including reprimand, suspension, demotion, or dismissal against the officer or employee (provided, however, that any order issued by the Director shall not affect an employee’s right to appeal a disciplinary action under applicable law, regulation, collective bargaining agreement, or contractual provision).” after “employee’s agency”;

(III) by striking “of the officer’s or employee’s noncompliance, except that, if the officer or employee involved is the agency head, the notification shall instead be submitted to the President; and”;

(iii) by striking clause (iv);

(B) in subparagraph (B)(i)—

(i) by striking “subparagraph (A)(iii) or (iv)” and inserting “subparagraph (A)”;

(ii) by inserting “(I)” before “In order to”;

(iii) by adding at the end the following:

“(II)(aa) The Director may secure directly from any agency information necessary to enable the Director to carry out this Act. Upon request of the Director, the head of such agency shall furnish that information to the Director.

“(bb) The Director may require by subpoena the production of all information, documents,

reports, answers, records, accounts, papers, and other data in any medium and documentary evidence necessary in the performance of the functions assigned by this Act, which subpoena, in the case of refusal to obey, shall be enforceable by order of any appropriate United States district court.”;

(C) in subparagraph (B)(ii)(I)—

(i) by striking “Subject to clause (iv) of this subparagraph, before” and inserting “Before”;

(ii) by striking “subparagraphs (A) (iii) or (iv)” and inserting “subparagraph (A)(iii)”;

(D) in subparagraph (B)(iii), by striking “Subject to clause (iv) of this subparagraph, before” and inserting “Before”;

(E) in subparagraph (B)(iv)—

(i) by striking “title 2” and inserting “title I”;

(ii) by striking “section 206” and inserting “section 106”;

(3) in paragraph (4), by striking “(iv).”.

(e) DEFINITIONS.—Section 402 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

“(g) For purposes of this title—

“(1) the term ‘agency’ shall include the Executive Office of the President; and

“(2) the term ‘officer or employee’ shall include any individual occupying a position, providing any official services, or acting in an advisory capacity, in the White House or the Executive Office of the President.

“(h) In this title, a reference to the head of an agency shall include the President or the President’s designee.

“(i) The Director shall not be required to obtain the prior approval, comment, or review of any officer or agency of the United States, including the Office of Management and Budget, before submitting to Congress, or any committee or subcommittee thereof, any information, reports, recommendations, testimony, or comments, if such submissions include a statement indicating that the views expressed therein are those of the Director and do not necessarily represent the views of the President.”.

SEC. 8035. AGENCY ETHICS OFFICIALS TRAINING AND DUTIES.

(a) IN GENERAL.—Section 403 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in subsection (a), by adding a period at the end of the matter following paragraph (2); and

(2) by adding at the end the following:

“(c)(1) All designated agency ethics officials and alternate designated agency ethics officials shall register with the Director as well as with the appointing authority of the official.

“(2) The Director shall provide ethics education and training to all designated and alternate designated agency ethics officials in a time and manner deemed appropriate by the Director.

“(3) Each designated agency ethics official and each alternate designated agency ethics official shall biannually attend ethics education and training, as provided by the Director under paragraph (2).

“(d) Each Designated Agency Ethics Official, including the Designated Agency Ethics Official for the Executive Office of the President—

“(1) shall provide to the Director, in writing, in a searchable, sortable, and downloadable format, all approvals, authorizations, certifications, compliance reviews, determinations, directed divestitures, public financial disclosure reports, notices of deficiency in compliance, records related to the approval or acceptance of gifts, recusals, regulatory or statutory advisory opinions, waivers, including waivers under section 207 or 208 of title 18, United States Code, and any other records designated by the Director, unless disclosure is prohibited by law;

“(2) shall, for all information described in paragraph (1) that is permitted to be disclosed to the public under law, make the information available to the public by publishing the infor-

mation on the website of the Office of Government Ethics, providing a link to download an electronic copy of the information, or providing printed paper copies of such information to the public; and

“(3) may charge a reasonable fee for the cost of providing paper copies of the information pursuant to paragraph (2).

“(e)(1) For all information that is provided by an agency to the Director under paragraph (1) of subsection (d), the Director shall make the information available to the public in a searchable, sortable, downloadable format by publishing the information on the website of the Office of Government Ethics or providing a link to download an electronic copy of the information.

“(2) The Director may, upon request, provide printed paper copies of the information published under paragraph (1) and charge a reasonable fee for the cost of printing such copies.”.

(b) REPEAL.—Section 408 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is hereby repealed.

SEC. 8036. PROHIBITION ON USE OF FUNDS FOR CERTAIN FEDERAL EMPLOYEE TRAVEL IN CONTRAVENTION OF CERTAIN REGULATIONS.

(a) IN GENERAL.—Beginning on the date of enactment of this Act, no Federal funds appropriated or otherwise made available in any fiscal year may be used for the travel expenses of any senior Federal official in contravention of sections 301–10.260 through 301–10.266 of title 41, Code of Federal Regulations, or any successor regulation.

(b) QUARTERLY REPORT ON TRAVEL.—

(1) IN GENERAL.—Not later than 90 days after the date of enactment of this Act and every 90 days thereafter, the head of each Federal agency shall submit a report to the Committee on Oversight and Reform of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate detailing travel on Government aircraft by any senior Federal official employed at the applicable agency.

(2) APPLICATION.—Any report required under paragraph (1) shall not include any classified travel, and nothing in this Act shall be construed to supersede, alter, or otherwise affect the application of section 101–37.408 of title 41, Code of Federal Regulations, or any successor regulation.

(c) TRAVEL REGULATION REPORT.—Not later than one year after enactment of this Act, the Director of the Office of Government Ethics shall submit a report to Congress detailing suggestions on strengthening Federal travel regulations. On the date such report is so submitted, the Director shall publish such report on the Office’s public website.

(d) SENIOR FEDERAL OFFICIAL DEFINED.—In this section, the term “senior Federal official” has the meaning given that term in section 101–37.100 of title 41, Code of Federal Regulations, as in effect on the date of enactment of this Act, and includes any senior executive branch official (as that term is defined in such section).

SEC. 8037. REPORTS ON COST OF PRESIDENTIAL TRAVEL.

(a) REPORT REQUIRED.—Not later than 90 days after the date of the enactment of this Act, and every 90 days thereafter, the Secretary of Defense, in consultation with the Secretary of the Air Force, shall submit to the Chairman and Ranking Member of the Committee on Armed Services of the House of Representatives a report detailing the direct and indirect costs to the Department of Defense in support of Presidential travel. Each such report shall include costs incurred for travel to a property owned or operated by the individual serving as President or an immediate family member of such individual.

(b) IMMEDIATE FAMILY MEMBER DEFINED.—In this section, the term “immediate family member” means the spouse of such individual, the adult or minor child of such individual, or the spouse of an adult child of such individual.

SEC. 8038. REPORTS ON COST OF SENIOR FEDERAL OFFICIAL TRAVEL.

(a) **REPORT REQUIRED.**—Not later than 90 days after the date of the enactment of this Act, and every 90 days thereafter, the Secretary of Defense shall submit to the Chairman and Ranking Member of the Committee on Armed Services of the House of Representatives a report detailing the direct and indirect costs to the Department of Defense in support of travel by senior Federal officials on military aircraft. Each such report shall include whether spousal travel furnished by the Department was reimbursed to the Federal Government.

(b) **EXCEPTION.**—Required use travel, as outlined in Department of Defense Directive 4500.56, shall not be included in reports under subsection (a).

(c) **SENIOR FEDERAL OFFICIAL DEFINED.**—In this section, the term “senior Federal official” has the meaning given that term in section 8036(d).

Subtitle E—Conflicts From Political Fundraising**SEC. 8041. SHORT TITLE.**

This subtitle may be cited as the “Conflicts from Political Fundraising Act of 2021”.

SEC. 8042. DISCLOSURE OF CERTAIN TYPES OF CONTRIBUTIONS.

(a) **DEFINITIONS.**—Section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) by redesignating paragraphs (2) through (19) as paragraphs (5) through (22), respectively; and

(2) by inserting after paragraph (1) the following:

“(2) ‘covered contribution’ means a payment, advance, forbearance, rendering, or deposit of money, or any thing of value—

“(A)(i) that—

“(I) is—

“(aa) made by or on behalf of a covered individual; or

“(bb) solicited in writing by or at the request of a covered individual; and

“(II) is made—

“(aa) to a political organization, as defined in section 527 of the Internal Revenue Code of 1986; or

“(bb) to an organization—

“(AA) that is described in paragraph (4) or (6) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; and

“(BB) that promotes or opposes changes in Federal laws or regulations that are (or would be) administered by the agency in which the covered individual has been nominated for appointment to a covered position or is serving in a covered position; or

“(ii) that is—

“(I) solicited in writing by or on behalf of a covered individual; and

“(II) made—

“(aa) by an individual or entity the activities of which are subject to Federal laws or regulations that are (or would be) administered by the agency in which the covered individual has been nominated for appointment to a covered position or is serving in a covered position; and

“(bb) to—

“(AA) a political organization, as defined in section 527 of the Internal Revenue Code of 1986; or

“(BB) an organization that is described in paragraph (4) or (6) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; and

“(B) that is made to an organization described in item (aa) or (bb) of clause (i)(II) or clause (ii)(II)(bb) of subparagraph (A) for which the total amount of such payments, advances, forbearances, renderings, or deposits of money, or any thing of value, during the calendar year in which it is made is not less than the contribution limitation in effect under section

315(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(1)(A)) for elections occurring during such calendar year;

“(3) ‘covered individual’ means an individual who has been nominated or appointed to a covered position; and

“(4) ‘covered position’—

“(A) means—

“(i) a position described under sections 5312 through 5316 of title 5, United States Code;

“(ii) a position placed in level IV or V of the Executive Schedule under section 5317 of title 5, United States Code;

“(iii) a position as a limited term appointee, limited emergency appointee, or noncareer appointee in the Senior Executive Service, as defined under paragraphs (5), (6), and (7), respectively, of section 3132(a) of title 5, United States Code; and

“(iv) a position in the executive branch of the Government of a confidential or policy-determining character under schedule C of subpart C of part 213 of title 5 of the Code of Federal Regulations; and

“(B) does not include a position if the individual serving in the position has been excluded from the application of section 101(f)(5);”.

(b) **DISCLOSURE REQUIREMENTS.**—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in section 101—

(A) in subsection (a)—

(i) by inserting “(1)” before “Within”;;

(ii) by striking “unless” and inserting “and, if the individual is assuming a covered position, the information described in section 102(j), except that, subject to paragraph (2), the individual shall not be required to file a report if”; and

(iii) by adding at the end the following:

“(2) If an individual has left a position described in subsection (f) that is not a covered position and, within 30 days, assumes a position that is a covered position, the individual shall, within 30 days of assuming the covered position, file a report containing the information described in section 102(j)(2)(A).”;

(B) in subsection (b)(1), in the first sentence, by inserting “and the information required by section 102(j)” after “described in section 102(b)”;

(C) in subsection (d), by inserting “and, if the individual is serving in a covered position, the information required by section 102(j)(2)(A)” after “described in section 102(a)”;

(D) in subsection (e), by inserting “and, if the individual was serving in a covered position, the information required by section 102(j)(2)(A)” after “described in section 102(a)”;

(2) in section 102—

(A) in subsection (g), by striking “Political campaign funds” and inserting “Except as provided in subsection (j), political campaign funds”; and

(B) by adding at the end the following:

“(j)(1) In this subsection—

“(A) the term ‘applicable period’ means—

“(i) with respect to a report filed pursuant to subsection (a) or (b) of section 101, the year of filing and the 4 calendar years preceding the year of the filing; and

“(ii) with respect to a report filed pursuant to subsection (d) or (e) of section 101, the preceding calendar year; and

“(B) the term ‘covered gift’ means a gift that—

“(i) is made to a covered individual, the spouse of a covered individual, or the dependent child of a covered individual;

“(ii) is made by an entity described in item (aa) or (bb) of section 109(2)(A)(i)(II); and

“(iii) would have been required to be reported under subsection (a)(2) if the covered individual had been required to file a report under section 101(d) with respect to the calendar year during which the gift was made.

“(2)(A) A report filed pursuant to subsection (a), (b), (d), or (e) of section 101 by a covered in-

dividual shall include, for each covered contribution during the applicable period—

“(i) the date on which the covered contribution was made;

“(ii) if applicable, the date or dates on which the covered contribution was solicited;

“(iii) the value of the covered contribution;

“(iv) the name of the person making the covered contribution; and

“(v) the name of the person receiving the covered contribution.

“(B)(i) Subject to clause (ii), a covered contribution made by or on behalf of, or that was solicited in writing by or on behalf of, a covered individual shall constitute a conflict of interest, or an appearance thereof, with respect to the official duties of the covered individual.

“(ii) The Director of the Office of Government Ethics may exempt a covered contribution from the application of clause (i) if the Director determines the circumstances of the solicitation and making of the covered contribution do not present a risk of a conflict of interest and the exemption of the covered contribution would not affect adversely the integrity of the Government or the public’s confidence in the integrity of the Government.

“(3) A report filed pursuant to subsection (a) or (b) of section 101 by a covered individual shall include the information described in subsection (a)(2) with respect to each covered gift received during the applicable period.”.

(c) **PROVISION OF REPORTS AND ETHICS AGREEMENTS TO CONGRESS.**—Section 105 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

“(e) Not later than 30 days after receiving a written request from the Chairman or Ranking Member of a committee or subcommittee of either House of Congress, the Director of the Office of Government Ethics shall provide to the Chairman and Ranking Member each report filed under this title by the covered individual and any ethics agreement entered into between the agency and the covered individual.”.

(d) **RULES ON ETHICS AGREEMENTS.**—The Director of the Office of Government Ethics shall promptly issue rules regarding how an agency in the executive branch shall address information required to be disclosed under the amendments made by this subtitle in drafting ethics agreements between the agency and individuals appointed to positions in the agency.

(e) **TECHNICAL AND CONFORMING AMENDMENTS.**—

(1) The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(A) in section 101(f)—

(i) in paragraph (9), by striking “section 109(12)” and inserting “section 109(15)”;

(ii) in paragraph (10), by striking “section 109(13)” and inserting “section 109(16)”;

(iii) in paragraph (11), by striking “section 109(10)” and inserting “section 109(13)”;

(iv) in paragraph (12), by striking “section 109(8)” and inserting “section 109(11)”;

(B) in section 103(l)—

(i) in paragraph (9), by striking “section 109(12)” and inserting “section 109(15)”;

(ii) in paragraph (10), by striking “section 109(13)” and inserting “section 109(16)”;

(C) in section 105(b)(3)(A), by striking “section 109(8) or 109(10)” and inserting “section 109(11) or 109(13)”.

(2) Section 3(4)(D) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602(4)(D)) is amended by striking “section 109(13)” and inserting “section 109(16)”.

(3) Section 21A of the Securities Exchange Act of 1934 (15 U.S.C. 78u–1) is amended—

(A) in subsection (g)(2)(B)(ii), by striking “section 109(11) of the Ethics in Government Act of 1978 (5 U.S.C. App. 109(11))” and inserting “section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.)”; and

(B) in subsection (h)(2)—

(i) in subparagraph (B), by striking “section 109(8) of the Ethics in Government Act of 1978 (5

U.S.C. App. 109(8))" and inserting "section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.)"; and

(ii) in subparagraph (C), by striking "section 109(10) of the Ethics in Government Act of 1978 (5 U.S.C. App. 109(10))" and inserting "section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.)".

(4) Section 499(j)(2) of the Public Health Service Act (42 U.S.C. 290b(j)(2)) is amended by striking "section 109(16) of the Ethics in Government Act of 1978" and inserting "section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.)".

Subtitle F—Transition Team Ethics

SEC. 8051. SHORT TITLE.

This subtitle may be cited as the "Transition Team Ethics Improvement Act".

SEC. 8052. PRESIDENTIAL TRANSITION ETHICS PROGRAMS.

Section 6(b)(1) of the Presidential Transition Act of 1963 (3 U.S.C. 102 note) is amended—

(1) in subparagraph (A), by striking "and" at the end;

(2) in subparagraph (B), by striking the period at the end and inserting a semicolon; and

(3) by adding at the end the following:

"(C) a description of the role of each transition team member, including a list of any policy issues that the member expects to work on, and a list of agencies the member expects to interact with, while serving on the transition team;

"(D) a list of any issues from which each transition team member will be recused while serving as a member of the transition team pursuant to the transition team ethics plan outlined in section 4(g)(3); and

"(E) an affirmation that no transition team member has a financial conflict of interest that precludes the member from working on the matters described in subparagraph (E)."

Subtitle G—Ethics Pledge For Senior Executive Branch Employees

SEC. 8061. SHORT TITLE.

This subtitle may be cited as the "Ethics in Public Service Act".

SEC. 8062. ETHICS PLEDGE REQUIREMENT FOR SENIOR EXECUTIVE BRANCH EMPLOYEES.

The Ethics in Government Act of 1978 (5 U.S.C. App. 101 et seq.) is amended by inserting after title I the following new title:

"TITLE II—ETHICS PLEDGE

"SEC. 201. DEFINITIONS.

"For the purposes of this title, the following definitions apply:

"(1) The term 'executive agency' has the meaning given that term in section 105 of title 5, United States Code, and includes the Executive Office of the President, the United States Postal Service, and Postal Regulatory Commission, but does not include the Government Accountability Office.

"(2) The term 'appointee' means any non-career Presidential or Vice-Presidential appointee, noncareer appointee in the Senior Executive Service (or other SES-type system), or appointee to a position that has been excepted from the competitive service by reason of being of a confidential or policymaking character (Schedule C and other positions excepted under comparable criteria) in an executive agency, but does not include any individual appointed as a member of the Senior Foreign Service or solely as a uniformed service commissioned officer.

"(3) The term 'gift'—

"(A) has the meaning given that term in section 2635.203(b) of title 5, Code of Federal Regulations (or any successor regulation); and

"(B) does not include those items excluded by sections 2635.204(b), (c), (e)(1), (e)(3), (j), (k), and (l) of such title 5.

"(4) The term 'covered executive branch official' and 'lobbyist' have the meanings given those terms in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602).

"(5) The term 'registered lobbyist or lobbying organization' means a lobbyist or an organization filing a registration pursuant to section 4(a) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1603(a)), and in the case of an organization filing such a registration, 'registered lobbyist' includes each of the lobbyists identified therein.

"(6) The term 'lobby' and 'lobbied' mean to act or have acted as a registered lobbyist.

"(7) The term 'former employer'—

"(A) means a person or entity for whom an appointee served as an employee, officer, director, trustee, partner, agent, attorney, consultant, or contractor during the 2-year period ending on the date before the date on which the covered employee begins service in the Federal Government; and

"(B) does not include—

"(i) an agency or instrumentality of the Federal Government;

"(ii) a State or local government;

"(iii) the District of Columbia;

"(iv) an Indian tribe, as defined in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304); or

"(v) the government of a territory or possession of the United States.

"(8) The term 'former client' means a person or entity for whom an appointee served personally as agent, attorney, or consultant during the 2-year period ending on the date before the date on which the covered employee begins service in the Federal Government, but does not include an agency or instrumentality of the Federal Government;

"(9) The term 'directly and substantially related to my former employer or former clients' means matters in which the appointee's former employer or a former client is a party or represents a party.

"(10) The term 'participate' means to participate personally and substantially.

"(11) The term 'post-employment restrictions' includes the provisions and exceptions in section 207(c) of title 18, United States Code, and the implementing regulations.

"(12) The term 'Government official' means any employee of the executive branch.

"(13) The term 'Administration' means all terms of office of the incumbent President serving at the time of the appointment of an appointee covered by this title.

"(14) The term 'pledge' means the ethics pledge set forth in section 202 of this title.

"(15) All references to provisions of law and regulations shall refer to such provisions as in effect on the date of enactment of this title.

"SEC. 202. ETHICS PLEDGE.

"Each appointee in every executive agency appointed on or after the date of enactment of this section shall be required to sign an ethics pledge upon appointment. The pledge shall be signed and dated within 30 days of taking office and shall include, at a minimum, the following elements:

"(1) As a condition, and in consideration, of my employment in the United States Government in a position invested with the public trust, I commit myself to the following obligations, which I understand are binding on me and are enforceable under law:

"(A) Lobbyist Gift Ban.—I will not accept gifts from registered lobbyists or lobbying organizations for the duration of my service as an appointee.

"(B) Revolving Door Ban; Entering Government.—

"(1) All Appointees Entering Government.—I will not, for a period of 2 years from the date of my appointment, participate in any particular matter involving specific party or parties that is directly and substantially related to my former employer or former clients, including regulations and contracts.

"(2) Lobbyists Entering Government.—If I was a registered lobbyist within the 2 years before the date of my appointment, in addition to

abiding by the limitations of subparagraph (A), I will not for a period of 2 years after the date of my appointment:

"(i) participate in any particular matter on which I lobbied within the 2 years before the date of my appointment;

"(ii) participate in the specific issue area in which that particular matter falls; or

"(iii) seek or accept employment with any executive agency that I lobbied within the 2 years before the date of my appointment.

"(3) Revolving Door Ban; Appointees Leaving Government.—

"(A) All Appointees Leaving Government.—If, upon my departure from the Government, I am covered by the post-employment restrictions on communicating with employees of my former executive agency set forth in section 207(c) of title 18, United States Code, I agree that I will abide by those restrictions for a period of 2 years following the end of my appointment.

"(B) Appointees Leaving Government to Lobby.—In addition to abiding by the limitations of subparagraph (A), I also agree, upon leaving Government service, not to lobby any covered executive branch official or noncareer Senior Executive Service appointee for the remainder of the Administration.

"(4) Employment Qualification Commitment.—I agree that any hiring or other employment decisions I make will be based on the candidate's qualifications, competence, and experience.

"(5) Assent to Enforcement.—I acknowledge that title II of the Ethics in Government Act of 1978, which I have read before signing this document, defines certain of the terms applicable to the foregoing obligations and sets forth the methods for enforcing them. I expressly accept the provisions of that title as a part of this agreement and as binding on me. I understand that the terms of this pledge are in addition to any statutory or other legal restrictions applicable to me by virtue of Federal Government service."

"SEC. 203. WAIVER.

"(a) The President or the President's designee may grant to any current or former appointee a written waiver of any restrictions contained in the pledge signed by such appointee if, and to the extent that, the President or the President's designee certifies (in writing) that, in light of all the relevant circumstances, the interest of the Federal Government in the employee's participation outweighs the concern that a reasonable person may question the integrity of the agency's programs or operations.

"(b) Any waiver under this section shall take effect when the certification is signed by the President or the President's designee.

"(c) For purposes of subsection (a)(2), the public interest shall include exigent circumstances relating to national security or to the economy. De minimis contact with an executive agency shall be cause for a waiver of the restrictions contained in paragraph (2)(B) of the pledge.

"(d) For any waiver granted under this section, the individual who granted the waiver shall—

"(1) provide a copy of the waiver to the Director not more than 48 hours after the waiver is granted; and

"(2) publish the waiver on the website of the applicable agency not later than 30 calendar days after granting such waiver.

"(e) Upon receiving a written waiver under subsection (d), the Director shall—

"(1) review the waiver to determine whether the Director has any objection to the issuance of the waiver; and

"(2) if the Director so objects—

"(A) provide reasons for the objection in writing to the head of the agency who granted the waiver not more than 15 calendar days after the waiver was granted; and

"(B) publish the written objection on the website of the Office of Government Ethics not

more than 30 calendar days after the waiver was granted.

“SEC. 204. ADMINISTRATION.

“(a) The head of each executive agency shall, in consultation with the Director of the Office of Government Ethics, establish such rules or procedures (conforming as nearly as practicable to the agency’s general ethics rules and procedures, including those relating to designated agency ethics officers) as are necessary or appropriate to ensure—

“(1) that every appointee in the agency signs the pledge upon assuming the appointed office or otherwise becoming an appointee;

“(2) that compliance with paragraph (2)(B) of the pledge is addressed in a written ethics agreement with each appointee to whom it applies;

“(3) that spousal employment issues and other conflicts not expressly addressed by the pledge are addressed in ethics agreements with appointees or, where no such agreements are required, through ethics counseling; and

“(4) compliance with this title within the agency.

“(b) With respect to the Executive Office of the President, the duties set forth in subsection (a) shall be the responsibility of the Counsel to the President.

“(c) The Director of the Office of Government Ethics shall—

“(1) ensure that the pledge and a copy of this title are made available for use by agencies in fulfilling their duties under subsection (a);

“(2) in consultation with the Attorney General or the Counsel to the President, when appropriate, assist designated agency ethics officers in providing advice to current or former appointees regarding the application of the pledge;

“(3) adopt such rules or procedures as are necessary or appropriate—

“(A) to carry out the responsibilities assigned by this subsection;

“(B) to apply the lobbyist gift ban set forth in paragraph 1 of the pledge to all executive branch employees;

“(C) to authorize limited exceptions to the lobbyist gift ban for circumstances that do not implicate the purposes of the ban;

“(D) to make clear that no person shall have violated the lobbyist gift ban if the person properly disposes of a gift;

“(E) to ensure that existing rules and procedures for Government employees engaged in negotiations for future employment with private businesses that are affected by their official actions do not affect the integrity of the Government’s programs and operations; and

“(F) to ensure, in consultation with the Director of the Office of Personnel Management, that the requirement set forth in paragraph (4) of the pledge is honored by every employee of the executive branch;

“(4) in consultation with the Director of the Office of Management and Budget, report to the President, the Committee on Oversight and Reform of the House of Representatives, and the Committee on Homeland Security and Governmental Affairs of the Senate on whether full compliance is being achieved with existing laws and regulations governing executive branch procurement lobbying disclosure and on steps the executive branch can take to expand to the fullest extent practicable disclosure of such executive branch procurement lobbying and of lobbying for presidential pardons, and to include in the report both immediate action the executive branch can take and, if necessary, recommendations for legislation; and

“(5) provide an annual public report on the administration of the pledge and this title.

“(d) All pledges signed by appointees, and all waiver certifications with respect thereto, shall be filed with the head of the appointee’s agency for permanent retention in the appointee’s official personnel folder or equivalent folder.”.

Subtitle H—Travel on Private Aircraft by Senior Political Appointees

SEC. 8071. SHORT TITLE.

This subtitle may be cited as the “Stop Waste And Misuse by Presidential Flyers Landing Yet Evading Rules and Standards” or the “SWAMP FLYERS”.

SEC. 8072. PROHIBITION ON USE OF FUNDS FOR TRAVEL ON PRIVATE AIRCRAFT.

(a) IN GENERAL.—Beginning on the date of enactment of this subtitle, no Federal funds appropriated or otherwise made available in any fiscal year may be used to pay the travel expenses of any senior political appointee for travel on official business on a non-commercial, private, or chartered flight.

(b) EXCEPTIONS.—The limitation in subsection (a) shall not apply—

(1) if no commercial flight was available for the travel in question, consistent with subsection (c); or

(2) to any travel on aircraft owned or leased by the Government.

(c) CERTIFICATION.—

(1) IN GENERAL.—Any senior political appointee who travels on a non-commercial, private, or chartered flight under the exception provided in subsection (b)(1) shall, not later than 30 days after the date of such travel, submit a written statement to Congress certifying that no commercial flight was available.

(2) PENALTY.—Any statement submitted under paragraph (1) shall be considered a statement for purposes of applying section 1001 of title 18, United States Code.

(d) DEFINITION OF SENIOR POLITICAL APPOINTEE.—In this subtitle, the term “senior political appointee” means any individual occupying—

(1) a position listed under the Executive Schedule (subchapter II of chapter 53 of title 5, United States Code);

(2) a Senior Executive Service position that is not a career appointee as defined under section 3132(a)(4) of such title; or

(3) a position of a confidential or policy-determining character under schedule C of subpart C of part 213 of title 5, Code of Federal Regulations.

Subtitle I—Severability

SEC. 8081. SEVERABILITY.

If any provision of this title or any amendment made by this title, or any application of such provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of the provisions of this title and the amendments made by this title, and the application of the provision or amendment to any other person or circumstance, shall not be affected.

TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

Sec. 9001. Requiring Members of Congress to reimburse Treasury for amounts paid as settlements and awards under Congressional Accountability Act of 1995 in all cases of employment discrimination acts by Members.

Subtitle B—Conflicts of Interests

Sec. 9101. Prohibiting Members of House of Representatives from serving on boards of for-profit entities.

Sec. 9102. Conflict of interest rules for Members of Congress and congressional staff.

Sec. 9103. Exercise of rulemaking powers.

Subtitle C—Campaign Finance and Lobbying Disclosure

Sec. 9201. Short title.

Sec. 9202. Requiring disclosure in certain reports filed with Federal Election Commission of persons who are registered lobbyists.

Sec. 9203. Effective date.

Subtitle D—Access to Congressionally Mandated Reports

Sec. 9301. Short title.

Sec. 9302. Definitions.

Sec. 9303. Establishment of online portal for congressionally mandated reports.

Sec. 9304. Federal agency responsibilities.

Sec. 9305. Removing and altering reports.

Sec. 9306. Relationship to the Freedom of Information Act.

Sec. 9307. Implementation.

Subtitle E—Reports on Outside Compensation Earned by Congressional Employees

Sec. 9401. Reports on outside compensation earned by congressional employees.

Subtitle F—Severability

Sec. 9501. Severability.

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

SEC. 9001. REQUIRING MEMBERS OF CONGRESS TO REIMBURSE TREASURY FOR AMOUNTS PAID AS SETTLEMENTS AND AWARDS UNDER CONGRESSIONAL ACCOUNTABILITY ACT OF 1995 IN ALL CASES OF EMPLOYMENT DISCRIMINATION ACTS BY MEMBERS.

(a) REQUIRING REIMBURSEMENT.—Clause (i) of section 415(d)(1)(C) of the Congressional Accountability Act of 1995 (2 U.S.C. 1415(d)(1)(C)) is amended to read as follows:

“(i) a violation of section 201(a) or section 206(a); or”.

(b) CONFORMING AMENDMENT RELATING TO NOTIFICATION OF POSSIBILITY OF REIMBURSEMENT.—Clause (i) of section 402(b)(2)(B) of the Congressional Accountability Act of 1995 (2 U.S.C. 1402(b)(2)(B)) is amended to read as follows:

“(i) a violation of section 201(a) or section 206(a); or”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect as if included in the enactment of the Congressional Accountability Act of 1995 Reform Act.

Subtitle B—Conflicts of Interests

SEC. 9101. PROHIBITING MEMBERS OF HOUSE OF REPRESENTATIVES FROM SERVING ON BOARDS OF FOR-PROFIT ENTITIES.

Rule XXIII of the Rules of the House of Representatives is amended—

(1) by redesignating clause 22 as clause 23; and

(2) by inserting after clause 21 the following new clause:

“22. A Member, Delegate, or Resident Commissioner may not serve on the board of directors of any for-profit entity.”.

SEC. 9102. CONFLICT OF INTEREST RULES FOR MEMBERS OF CONGRESS AND CONGRESSIONAL STAFF.

No Member, officer, or employee of a committee or Member of either House of Congress may knowingly use his or her official position to introduce or aid the progress or passage of legislation, a principal purpose of which is to further only his or her pecuniary interest, only the pecuniary interest of his or her immediate family, or only the pecuniary interest of a limited class of persons or enterprises, when he or she, or his or her immediate family, or enterprises controlled by them, are members of the affected class.

SEC. 9103. EXERCISE OF RULEMAKING POWERS.

The provisions of this subtitle are enacted by the Congress—

(1) as an exercise of the rulemaking power of the House of Representatives and the Senate, respectively, and as such they shall be considered

as part of the rules of each House, respectively, or of that House to which they specifically apply, and such rules shall supersede other rules only to the extent that they are inconsistent therewith; and

(2) with full recognition of the constitutional right of either House to change such rules (so far as relating to such House) at any time, in the same manner, and to the same extent as in the case of any other rule of such House.

Subtitle C—Campaign Finance and Lobbying Disclosure

SEC. 9201. SHORT TITLE.

This subtitle may be cited as the “Connecting Lobbyists and Electeds for Accountability and Reform Act” or the “CLEAR Act”.

SEC. 9202. REQUIRING DISCLOSURE IN CERTAIN REPORTS FILED WITH FEDERAL ELECTION COMMISSION OF PERSONS WHO ARE REGISTERED LOBBYISTS.

(a) **REPORTS FILED BY POLITICAL COMMITTEES.**—Section 304(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(b)) is amended—

(1) by striking “and” at the end of paragraph (7);

(2) by striking the period at the end of paragraph (8) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(9) if any person identified in subparagraph (A), (E), (F), or (G) of paragraph (3) is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.”.

(b) **REPORTS FILED BY PERSONS MAKING INDEPENDENT EXPENDITURES.**—Section 304(c)(2) of such Act (52 U.S.C. 30104(c)(2)) is amended—

(1) by striking “and” at the end of subparagraph (B);

(2) by striking the period at the end of subparagraph (C) and inserting “; and”; and

(3) by adding at the end the following new subparagraph:

“(D) if the person filing the statement, or a person whose identification is required to be disclosed under subparagraph (C), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.”.

(c) **REPORTS FILED BY PERSONS MAKING DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS.**—Section 304(f)(2) of such Act (52 U.S.C. 30104(f)(2)) is amended by adding at the end the following new subparagraph:

“(G) If the person making the disbursement, or a contributor described in subparagraph (E) or (F), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person or contributor is a registered lobbyist under such Act.”.

(d) **REQUIRING COMMISSION TO ESTABLISH LINK TO WEBSITES OF CLERK OF HOUSE AND SECRETARY OF SENATE.**—Section 304 of such Act (52 U.S.C. 30104), as amended by section 4002 and section 4208(a), is amended by adding at the end the following new subsection:

“(1) **REQUIRING INFORMATION ON REGISTERED LOBBYISTS TO BE LINKED TO WEBSITES OF CLERK OF HOUSE AND SECRETARY OF SENATE.**—

“(1) **LINKS TO WEBSITES.**—The Commission shall ensure that the Commission’s public database containing information described in paragraph (2) is linked electronically to the websites maintained by the Secretary of the Senate and the Clerk of the House of Representatives containing information filed pursuant to the Lobbying Disclosure Act of 1995.

“(2) **INFORMATION DESCRIBED.**—The information described in this paragraph is each of the following:

“(A) Information disclosed under paragraph (9) of subsection (b).

“(B) Information disclosed under subparagraph (D) of subsection (c)(2).

“(C) Information disclosed under subparagraph (G) of subsection (f)(2).”.

SEC. 9203. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to reports required to be filed under the Federal Election Campaign Act of 1971 on or after the expiration of the 90-day period which begins on the date of the enactment of this Act.

Subtitle D—Access to Congressionally Mandated Reports

SEC. 9301. SHORT TITLE.

This subtitle may be cited as the “Access to Congressionally Mandated Reports Act”.

SEC. 9302. DEFINITIONS.

In this subtitle:

(1) **CONGRESSIONALLY MANDATED REPORT.**—The term “congressionally mandated report”—

(A) means a report that is required to be submitted to either House of Congress or any committee of Congress, or subcommittee thereof, by a statute, resolution, or conference report that accompanies legislation enacted into law; and

(B) does not include a report required under part B of subtitle II of title 36, United States Code.

(2) **DIRECTOR.**—The term “Director” means the Director of the Government Publishing Office.

(3) **FEDERAL AGENCY.**—The term “Federal agency” has the meaning given that term under section 102 of title 40, United States Code, but does not include the Government Accountability Office.

(4) **OPEN FORMAT.**—The term “open format” means a file format for storing digital data based on an underlying open standard that—

(A) is not encumbered by any restrictions that would impede reuse; and

(B) is based on an underlying open data standard that is maintained by a standards organization.

(5) **REPORTS ONLINE PORTAL.**—The term “reports online portal” means the online portal established under section 9303(a).

SEC. 9303. ESTABLISHMENT OF ONLINE PORTAL FOR CONGRESSIONALLY MANDATED REPORTS.

(a) **REQUIREMENT TO ESTABLISH ONLINE PORTAL.**—

(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, the Director shall establish and maintain an online portal accessible by the public that allows the public to obtain electronic copies of all congressionally mandated reports in one place. The Director may publish other reports on the online portal.

(2) **EXISTING FUNCTIONALITY.**—To the extent possible, the Director shall meet the requirements under paragraph (1) by using existing online portals and functionality under the authority of the Director.

(3) **CONSULTATION.**—In carrying out this subtitle, the Director shall consult with the Clerk of the House of Representatives, the Secretary of the Senate, and the Librarian of Congress regarding the requirements for and maintenance of congressionally mandated reports on the reports online portal.

(b) **CONTENT AND FUNCTION.**—The Director shall ensure that the reports online portal includes the following:

(1) Subject to subsection (c), with respect to each congressionally mandated report, each of the following:

(A) A citation to the statute, conference report, or resolution requiring the report.

(B) An electronic copy of the report, including any transmittal letter associated with the report, in an open format that is platform independent and that is available to the public without restrictions, including restrictions that would impede the re-use of the information in the report.

(C) The ability to retrieve a report, to the extent practicable, through searches based on each, and any combination, of the following:

(i) The title of the report.

(ii) The reporting Federal agency.

(iii) The date of publication.

(iv) Each congressional committee receiving the report, if applicable.

(v) The statute, resolution, or conference report requiring the report.

(vi) Subject tags.

(vii) A unique alphanumeric identifier for the report that is consistent across report editions.

(viii) The serial number, Superintendent of Documents number, or other identification number for the report, if applicable.

(ix) Key words.

(x) Full text search.

(xi) Any other relevant information specified by the Director.

(D) The date on which the report was required to be submitted, and on which the report was submitted, to the reports online portal.

(E) Access to the report not later than 30 calendar days after its submission to Congress.

(F) To the extent practicable, a permanent means of accessing the report electronically.

(2) A means for bulk download of all congressionally mandated reports.

(3) A means for downloading individual reports as the result of a search.

(4) An electronic means for the head of each Federal agency to submit to the reports online portal each congressionally mandated report of the agency, as required by section 9304.

(5) In tabular form, a list of all congressionally mandated reports that can be searched, sorted, and downloaded by—

(A) reports submitted within the required time;

(B) reports submitted after the date on which such reports were required to be submitted; and

(C) reports not submitted.

(c) **NONCOMPLIANCE BY FEDERAL AGENCIES.**—

(1) **REPORTS NOT SUBMITTED.**—If a Federal agency does not submit a congressionally mandated report to the Director, the Director shall to the extent practicable—

(A) include on the reports online portal—

(i) the information required under clauses (i), (ii), (iv), and (v) of subsection (b)(1)(C); and

(ii) the date on which the report was required to be submitted; and

(B) include the congressionally mandated report on the list described in subsection (b)(5)(C).

(2) **REPORTS NOT IN OPEN FORMAT.**—If a Federal agency submits a congressionally mandated report that is not in an open format, the Director shall include the congressionally mandated report in another format on the reports online portal.

(d) **FREE ACCESS.**—The Director may not charge a fee, require registration, or impose any other limitation in exchange for access to the reports online portal.

(e) **UPGRADE CAPABILITY.**—The reports online portal shall be enhanced and updated as necessary to carry out the purposes of this subtitle.

SEC. 9304. FEDERAL AGENCY RESPONSIBILITIES.

(a) **SUBMISSION OF ELECTRONIC COPIES OF REPORTS.**—Concurrently with the submission to Congress of each congressionally mandated report, the head of the Federal agency submitting the congressionally mandated report shall submit to the Director the information required under subparagraphs (A) through (D) of section 9303(b)(1) with respect to the congressionally mandated report. Nothing in this subtitle shall relieve a Federal agency of any other requirement to publish the congressionally mandated report on the online portal of the Federal agency or otherwise submit the congressionally mandated report to Congress or specific committees of Congress, or subcommittees thereof.

(b) **GUIDANCE.**—Not later than 240 days after the date of enactment of this Act, the Director of the Office of Management and Budget, in consultation with the Director, shall issue guidance to agencies on the implementation of this subtitle.

(c) **STRUCTURE OF SUBMITTED REPORT DATA.**—The head of each Federal agency shall ensure that each congressionally mandated report submitted to the Director complies with the

open format criteria established by the Director in the guidance issued under subsection (b).

(d) **POINT OF CONTACT.**—The head of each Federal agency shall designate a point of contact for congressionally mandated report.

(e) **LIST OF REPORTS.**—As soon as practicable each calendar year (but not later than April 1), and on a rolling basis during the year if feasible, the Librarian of Congress shall submit to the Director a list of congressionally mandated reports from the previous calendar year, in consultation with the Clerk of the House of Representatives, which shall—

(1) be provided in an open format;

(2) include the information required under clauses (i), (ii), (iv), and (v) of section 9303(b)(1)(C) for each report;

(3) include the frequency of the report;

(4) include a unique alphanumeric identifier for the report that is consistent across report editions;

(5) include the date on which each report is required to be submitted; and

(6) be updated and provided to the Director, as necessary.

SEC. 9305. REMOVING AND ALTERING REPORTS.

A report submitted to be published to the reports online portal may only be changed or removed, with the exception of technical changes, by the head of the Federal agency concerned if—

(1) the head of the Federal agency consults with each congressional committee to which the report is submitted; and

(2) Congress enacts a joint resolution authorizing the changing or removal of the report.

SEC. 9306. RELATIONSHIP TO THE FREEDOM OF INFORMATION ACT.

(a) **IN GENERAL.**—Nothing in this subtitle shall be construed to—

(1) require the disclosure of information or records that are exempt from public disclosure under section 552 of title 5, United States Code; or

(2) to impose any affirmative duty on the Director to review congressionally mandated reports submitted for publication to the reports online portal for the purpose of identifying and redacting such information or records.

(b) **REDACTION OF INFORMATION.**—The head of a Federal agency may redact information required to be disclosed under this subtitle if the information would be properly withheld from disclosure under section 552 of title 5, United States Code, and shall—

(1) redact information required to be disclosed under this subtitle if disclosure of such information is prohibited by law;

(2) redact information being withheld under this subsection prior to submitting the information to the Director;

(3) redact only such information properly withheld under this subsection from the submission of information or from any congressionally mandated report submitted under this subtitle;

(4) identify where any such redaction is made in the submission or report; and

(5) identify the exemption under which each such redaction is made.

SEC. 9307. IMPLEMENTATION.

Except as provided in section 9304(b), this subtitle shall be implemented not later than 1 year after the date of enactment of this Act and shall apply with respect to congressionally mandated reports submitted to Congress on or after the date that is 1 year after such date of enactment.

Subtitle E—Reports on Outside Compensation Earned by Congressional Employees

SEC. 9401. REPORTS ON OUTSIDE COMPENSATION EARNED BY CONGRESSIONAL EMPLOYEES.

(a) **REPORTS.**—The supervisor of an individual who performs services for any Member, committee, or other office of the Senate or House of Representatives for a period in excess of four weeks and who receives compensation therefor from any source other than the Federal Govern-

ment shall submit a report identifying the identity of the source, amount, and rate of such compensation to—

(1) the Select Committee on Ethics of the Senate, in the case of an individual who performs services for a Member, committee, or other office of the Senate; or

(2) the Committee on Ethics of the House of Representatives, in the case of an individual who performs services for a Member (including a Delegate or Resident Commissioner to the Congress), committee, or other office of the House.

(b) **TIMING.**—The supervisor shall submit the report required under subsection (a) with respect to an individual—

(1) when such individual first begins performing services described in such subparagraph;

(2) at the close of each calendar quarter during which such individual is performing such services; and

(3) when such individual ceases to perform such services.

Subtitle F—Severability

SEC. 9501. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE X—PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY

Sec. 10001. Presidential and Vice Presidential tax transparency.

SEC. 10001. PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY.

(a) **DEFINITIONS.**—In this section—

(1) The term “covered candidate” means a candidate of a major party in a general election for the office of President or Vice President.

(2) The term “major party” has the meaning given the term in section 9002 of the Internal Revenue Code of 1986.

(3) The term “income tax return” means, with respect to an individual, any return (as such term is defined in section 6103(b)(1) of the Internal Revenue Code of 1986, except that such term shall not include declarations of estimated tax) of—

(A) such individual, other than information returns issued to persons other than such individual; or

(B) of any corporation, partnership, or trust in which such individual holds, directly or indirectly, a significant interest as the sole or principal owner or the sole or principal beneficial owner (as such terms are defined in regulations prescribed by the Secretary of the Treasury or his delegate).

(4) The term “Secretary” means the Secretary of the Treasury or the delegate of the Secretary.

(b) **DISCLOSURE.**—

(1) **IN GENERAL.**—

(A) **CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.**—Not later than the date that is 15 days after the date on which an individual becomes a covered candidate, the individual shall submit to the Federal Election Commission a copy of the individual’s income tax returns for the 10 most recent taxable years for which a return has been filed with the Internal Revenue Service.

(B) **PRESIDENT AND VICE PRESIDENT.**—With respect to an individual who is the President or Vice President, not later than the due date for the return of tax for each taxable year, such individual shall submit to the Federal Election Commission a copy of the individual’s income tax returns for the taxable year and for the 9 preceding taxable years.

(C) **TRANSITION RULE FOR SITTING PRESIDENTS AND VICE PRESIDENTS.**—Not later than the date that is 30 days after the date of enactment of

this section, an individual who is the President or Vice President on such date of enactment shall submit to the Federal Election Commission a copy of the income tax returns for the 10 most recent taxable years for which a return has been filed with the Internal Revenue Service.

(2) **FAILURE TO DISCLOSE.**—If any requirement under paragraph (1) to submit an income tax return is not met, the chairman of the Federal Election Commission shall submit to the Secretary a written request that the Secretary provide the Federal Election Commission with the income tax return.

(3) **PUBLICLY AVAILABLE.**—The chairman of the Federal Election Commission shall make publicly available each income tax return submitted under paragraph (1) in the same manner as a return provided under section 6103(l)(23) of the Internal Revenue Code of 1986 (as added by this section).

(4) **TREATMENT AS A REPORT UNDER THE FEDERAL ELECTION CAMPAIGN ACT OF 1971.**—For purposes of the Federal Election Campaign Act of 1971, any income tax return submitted under paragraph (1) or provided under section 6103(l)(23) of the Internal Revenue Code of 1986 (as added by this section) shall, after redaction under paragraph (3) or subparagraph (B)(ii) of such section, be treated as a report filed under the Federal Election Campaign Act of 1971.

(c) **DISCLOSURE OF RETURNS OF PRESIDENTS AND VICE PRESIDENTS AND CERTAIN CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.**—

(1) **IN GENERAL.**—Section 6103(l) of the Internal Revenue Code of 1986 is amended by adding at the end the following new paragraph:

“(23) **DISCLOSURE OF RETURN INFORMATION OF PRESIDENTS AND VICE PRESIDENTS AND CERTAIN CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.**—

“(A) **IN GENERAL.**—Upon written request by the chairman of the Federal Election Commission under section 10001(b)(2) of the For the People Act of 2021, not later than the date that is 15 days after the date of such request, the Secretary shall provide copies of any return which is so requested to officers and employees of the Federal Election Commission whose official duties include disclosure or redaction of such return under this paragraph.

“(B) **DISCLOSURE TO THE PUBLIC.**—

“(i) **IN GENERAL.**—The chairman of the Federal Election Commission shall make publicly available any return which is provided under subparagraph (A).

“(ii) **REDACTION OF CERTAIN INFORMATION.**—Before making publicly available under clause (i) any return, the chairman of the Federal Election Commission shall redact such information as the Federal Election Commission and the Secretary jointly determine is necessary for protecting against identity theft, such as social security numbers.”.

(2) **CONFORMING AMENDMENTS.**—Section 6103(p)(4) of such Code is amended—

(A) in the matter preceding subparagraph (A) by striking “or (22)” and inserting “(22), or (23)”; and

(B) in subparagraph (F)(ii) by striking “or (22)” and inserting “(22), or (23)”.

(3) **EFFECTIVE DATE.**—The amendments made by this subsection shall apply to disclosures made on or after the date of enactment of this Act.

The **SPEAKER** pro tempore. The bill, as amended, shall be debatable for 1 hour equally divided and controlled by the chair and ranking minority member of the Committee on House Administration or their respective designees.

The gentlewoman from California (Ms. LOFGREN) and the gentleman from Illinois (Mr. RODNEY DAVIS) each will control 30 minutes.

The Chair now recognizes the gentlewoman from California (Ms. LOFGREN).

GENERAL LEAVE

Ms. LOFGREN. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and to insert extraneous material on H.R. 1 into the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Ms. LOFGREN. I yield myself such time as I may consume.

Madam Speaker, I rise today in strong support of H.R. 1, the For the People Act of 2021. Today, we can deliver this to the American people. We can deliver the gold standard of reforms to protect the right of Americans to vote. We can take a huge step to fulfill that promise in our Constitution of a more perfect Union.

More voters cast a ballot in the 2020 election than in history, in an election that has been called the most secure in American history by election security experts.

The last election, conducted during a once-in-a-generation pandemic, saw changes that made it easier for many Americans to vote, with reforms like absentee voting and early voting. It also put into stark focus what many of us already knew: deep inequities persist in our democratic system.

Now comes the backlash to the increase in voter participation. That record turnout, with no credible instances of election irregularity, stimulated hundreds of bills in State legislatures to make it harder for Americans to vote in the future.

We should protect access to the ballot, not restrict it. H.R. 1 gives voters choices for how to cast their ballot. They want and need that.

The bill has a minimum of 15 days of early voting, minimum standards for the number and location of ballot drop boxes, and a national standard for no-excuse absentee voting. It improves access for voters with disabilities, addresses challenges faced by Native American voters living on Tribal lands, and improves access for uniformed and overseas voters.

H.R. 1 ends the practice of disenfranchising Americans with a prior felony conviction who are no longer incarcerated. It unrigs the drawing of congressional district lines by requiring independent redistricting commissions, removing politics from the process and creating fairer maps.

H.R. 1 begins to remove the advantages of dark money and secret donors and lets our neighbors and communities regain their voice to fully participate in our political system.

H.R. 1 will amplify the voices of small donors with an alternative, voluntary matching system for financing campaigns by empowering small-dollar contributors, without any taxpayer funds.

The bill will save money and bolster the integrity of election administration. It makes improvements to our

election security and requires States to use individual, durable, voter-verified paper ballots, a simple safeguard from cybersecurity threats that ensures an auditable paper trail.

H.R. 1 will also strengthen congressional and executive branch ethical standards.

Democracy is resilient, but the falsehoods spread in the lead-up to and following the 2020 election, as well as the shocking events right here on January 6, showed us all that democracy requires us to defend it.

I urge all my colleagues to support H.R. 1 and ensure all Americans have an equal voice in our democracy.

Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. I yield myself such time as I may consume.

Madam Speaker, last week, this House voted on a bill that was sold as pandemic relief, yet less than 9 percent of that bill was for public health funding to combat COVID-19, and \$140 million of that bill is going to a failed rail project in Speaker PELOSI's district.

This week, the Democrats have put forth a bill titled "For the People," but the bill has nearly 800 pages of provisions that take election decisions away from State and local officials and put them in the hands of the Federal Government. It attacks Americans' First Amendment right to free speech, and it publicly funds Members of Congress' campaigns using corporate dollars.

There is a pattern emerging. The Democrats are bringing bills to the floor under the guise of being for the people, but their bill actually benefits the politicians.

As I said, I have many issues with H.R. 1, including the mandates this bill puts on States and provisions that attack our First Amendment rights. But I want to focus on one particular provision in this bill right now, and that is how the Democrats' number one priority is a bill that funds their own campaigns.

H.R. 1 would launder corporate dollars through the U.S. Treasury and use those dollars to publicly fund congressional campaigns. Based on 2020 fundraising numbers, that creates access to more than \$7 million in laundered corporate dollar public funds to bolster my colleagues' campaign coffers. This is the 6-to-1 match program that my colleague talked about for small-dollar donations.

I know when I speak with my constituents back home, establishing a program that helps me acquire more money for my campaign is not what they think the Federal Government should be working on.

At the Rules Committee, because this bill did not go through regular order and did not receive a markup in the House Administration Committee, we submitted amendments to not only strike this program altogether and prevent sitting Members of Congress from financially benefiting from this bill,

but also requiring any increase in corporate fines to be used to help the pandemic relief.

I can think of a lot better ways to spend the \$7 million that would be just for my district, like pandemic relief. We could maybe reopen our schools or rebuild a fund to help women's shelters and rape crisis centers. Amazingly, Democrats wouldn't even allow these amendments for a vote on the floor today.

It is disappointing because I had hoped that we could all agree that helping our country through this pandemic or just simply focusing on the American people is more important than lining our own campaign coffers. Clearly, this bill is not for the benefit of the people, but it is for the politicians' campaign coffers.

I also want to note that this bill is opposed by 16 secretaries of state, nine former FEC Commissioners, the National Disability Rights Network, the Institute for Free Speech, and more than 130 other nonprofit organizations, but supported by Indivisible, a group whose sole purpose is to elect Democrats. I think this speaks volumes as to why my friends on the other side of the aisle are rushing this bill through with little debate and next to no input from Republicans.

Despite what my friends on the other side of the aisle continue to tell Americans, this bill is not for the people. This bill is for the politicians. I urge a "no" vote on this bill.

Madam Speaker, I reserve the balance of my time.

Ms. LOFGREN. Madam Speaker, I yield 1½ minutes to the gentleman from Rhode Island (Mr. CICILLINE).

Mr. CICILLINE. Madam Speaker, I rise in strong support of H.R. 1, the For the People Act, which would provide the most significant reform to our democratic system in decades.

This landmark legislation will strengthen our democracy by expanding access to the ballot, reducing the corrupting influence of corporate money in political campaigns, and restoring ethics and integrity to government.

H.R. 1 will make it easier for millions of Americans to vote and significantly increase the number of voters in this country by implementing initiatives like automatic voter registration. It will also implement reforms that will hold elected officials to a higher ethical standard, such as requiring Presidential candidates to disclose their tax returns.

These are issues that I have introduced legislation on in the previous Congress, and I am proud that they are included in H.R. 1.

Finally, H.R. 1 will include the DISCLOSE Act, which I introduced to shine a light on unlimited spending that has overrun our elections. Without fixing our broken system and taking power from the powerful special interests and returning it to the people of this country, it will be almost impossible to make progress on the issues

that are important to the American people.

The DISCLOSE Act will require organizations that spend money on our elections to promptly disclose donors who give \$10,000 or more during an election cycle, and prevent political operatives from actions meant to conceal the identity of donors.

Madam Speaker, I urge all my colleagues to support the For the People Act, restore democracy, return power to the people of this country, and take it away from the powerful special interests.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 2 minutes to the gentleman from Georgia (Mr. LOUDERMILK), a great member of the House Administration Committee, and my good friend.

Mr. LOUDERMILK. Madam Speaker, I rise, not only in opposition to this bill, but in strong opposition, especially to the attempt to nationalize our Federal elections, and the notion that people like Joseph Kirk, of Bartow County, Georgia, the elections superintendent, who has done a phenomenal job administering our elections, is not as qualified as people here in this room as to how to run an election. More importantly, the idea that bureaucrats up here in Washington, D.C., can administer an election in Bartow County better than our elections supervisor can and has is a notion beyond compare.

In fact, this flies in the face of our Founders, especially those at the Constitutional Convention. You see, there were arguments against Article I, Section 4, the Elections Clause, because the fear that was stated was that those in power could use that power to manipulate elections to keep them in power, that one day someone would use this authority to manipulate the elections so they can maintain power. Madam Speaker, I believe we have arrived at that.

Now, Alexander Hamilton, he argued the opposite. He said it is important that institutions of government be able to preserve themselves, but this was a backup. It was a backup that the States had the priority to run their own elections. In fact, he said it should only be used when "extraordinary circumstances might render that interposition necessary to its safety."

We are not in that extraordinary circumstance. In fact, the extraordinary circumstance that will be stated over and over again is how we ran the election in 2020 under COVID.

Now, many of the provisions set out in this legislation, including universal mail-in ballots, a ban on voter ID laws, and mandated ballot harvesting, were changes that were made by States illegally in 2020 that caused a lot of the problems that we saw.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield an additional 30 seconds to the gentleman.

Mr. LOUDERMILK. Madam Speaker, it may be a novel idea, but I stand

firmly against Federal overreach in the constitutional responsibilities of State and local governments. Unfortunately, H.R. 1 flies in the face of our Governors, our secretaries of state, our local election officials, and, more importantly, the people of this Nation.

If there is any other reason to be against it is why an 800-page bill went to 11 committees and could only receive 2 hours of a hearing in the smallest committee in this body. The American people want to know what you are hiding when you continue to ramrod legislation through.

Ms. LOFGREN. Madam Speaker, I would just note for the record that I am not worried about the administrators in Georgia. I am worried about the legislature in Georgia that just passed restrictions cutting Sunday early voting and absentee voting and restricting the use of drop boxes to suppress the vote.

Madam Speaker, I yield 1 minute to the gentleman from Georgia (Mrs. MCBATH).

Mrs. MCBATH. Madam Speaker, I rise in support of the For the People Act, a bill that is critical to restoring elections as the heart of our democracy.

The For the People Act includes my bill, the Election Official Integrity Act, which would make it so election officials can't have a direct stake in the outcome of the election that they are overseeing. Just like it would be wrong to have a player referee a game, it is wrong for election officials to participate in Federal campaigns.

As a representative of the great State of Georgia, I know the impact of our elections, and they are too important and too valuable to the foundation of our democracy to risk even the appearance of impropriety. The Election Official Integrity Act is a common-sense step toward restoring the American people's confidence in our electoral process.

Madam Speaker, I urge my colleagues to stand with me in supporting H.R. 1 and ensuring our Federal election officials work for the people.

□ 0930

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1 minute to the gentleman from California (Mr. MCCLINTOCK).

Mr. MCCLINTOCK. Madam Speaker, democracies die when one party seizes control of the elections process, eliminates the safeguards that have protected the integrity of the ballot, places restrictions on free speech, and seizes the earnings of others to promote candidates they may abhor. That is the bill before us today.

The most dangerous provision nationalizes the mass mailing of ballots to voter rolls that contain untold numbers of people who have moved or died. It allows ballot harvesters to knock on doors and collect these ballots. There is no chain of custody from the time the ballot is mailed until the time it is returned.

Ballots can be cast weeks before the election under the duress of family, friends, or precinct workers. Even if it doesn't rob our elections of their actual legitimacy, it certainly robs them of their perceived legitimacy, destroying the trust that the loser of any election must have to accept the winner was rightful. That is the bitter legacy of the last election under these practices.

Why would anyone want to institutionalize them?

Ms. LOFGREN. Madam Speaker, I am delighted to yield 1 minute to the gentlewoman from Georgia (Ms. BOURDEAUX), a new member of our House.

Ms. BOURDEAUX. Madam Speaker, I thank Chairwoman LOFGREN for yielding.

After an election with record-breaking turnout in November, the Georgia General Assembly has recently introduced a number of partisan bills to restrict voter registration and make it more difficult for Georgians to vote. Similar efforts are being made in States across the country.

H.R. 1 would codify into law provisions to protect voters from the systemic efforts to suppress the vote, and I rise in strong support. Every voice must be heard and every vote must be counted.

I would like to highlight my amendment, cosponsored by a number of my Georgia colleagues. It would directly counter the threats posed by partisan voter suppression efforts across the country by ensuring that drop boxes are easily accessible to all Americans, no matter where they live.

It would safeguard access to absentee ballots and promote voter registration efforts rather than trying to limit them. I urge my colleagues to pass H.R. 1 to protect the sacred right to vote.

H.R. 1 will also end partisan gerrymandering, place people over special interests, and enable free and fair elections. I resolutely urge my colleagues to support the adoption of H.R. 1.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1½ minutes to the gentleman from New York (Ms. TENNEY), the newest member of this Congress.

Ms. TENNEY. Madam Speaker, I rise today in opposition to H.R. 1, the so-called For the People Act.

My colleagues on the other side of the aisle are touting this sweeping legislation as a win for transparency and election integrity. Nothing could be further from the truth.

This bill is an attempt to destroy democracy by federalizing aspects of U.S. elections constitutionally delegated to the States. It would prohibit common-sense voter ID rules, encourage ballot harvesting, require no-excuse absentee and early voting, permit felons and noncitizens to vote, and make colleges and universities trusted voter registration agencies.

I know firsthand the need for election reform and the consequences of

elections run without transparency and oversight. I was sworn into office over 30 days late, after an exhaustive 100-day postelection count in the race for New York's 22nd Congressional District. In the run-up to the 2020 election, New York Governor Andrew Cuomo rushed through a series of executive orders that mirrored many of the policies the Democrats are now proposing in H.R. 1. The result was one of the most poorly run elections in the entire Nation. It was a disgrace to our system of government.

If H.R. 1 had become law, I can confidently say it would have been virtually impossible to conduct a fair and transparent race. New York's election debacle reveals H.R. 1's real-world consequences.

If this legislation had been adopted, the errors exposed in my race wouldn't be the exception. It would have been bureaucratic chaos and that would have been the norm.

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield an additional 30 seconds to the gentlewoman from New York.

Ms. TENNEY. Mr. Speaker, it is clear we need reforms to restore confidence in our elections, but what my Democratic colleagues are proposing would dramatically change election law. The American people are demanding a commonsense framework for election reform that strengthens security without compromising integrity.

Congress should focus on delivering results to the American people, not perpetuating their own power at an irreversible and grave cost to our democratic principles.

Ms. LOFGREN. Madam Speaker, I yield 1 minute to the gentleman from Texas (Mr. DOGGETT).

Mr. DOGGETT. Madam Speaker, this bill restores guardrails to our democracy that almost went off the rails as Republicans pledged their loyalty to the cult of Donald Trump. Republicans have long found success creatively suppressing the votes, restrictive voter ID laws, limiting voter hours, locations, and extreme gerrymandering.

Having repressed votes for so long, it is hardly a surprise that their reaction to those voters who manage to overcome the many obstacles placed in their way is now turned to throwing out and repressing the vote and ignoring the will of the majority.

Fearing voters, fearing accountability, in their opposition to this bill and in legislative efforts across the country in some 43 States, the Republican solution to losing power in the last election is to reduce the number of voters in the next election.

Truth for them is not a matter of the facts. It is whatever Trump declares. Fraud is their description of any election that they lose.

The SPEAKER pro tempore. The time of the gentleman has expired.

Ms. LOFGREN. Madam Speaker, I yield the gentleman from Texas an additional 30 seconds.

Mr. DOGGETT. Today's bill favors turning out the votes, not throwing them out. Let's protect American democracy which worships, above all, the voice of the people expressed through free and fair elections; not bowing before the golden idol of one who has betrayed our country.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1 minute to the gentleman from California (Mr. VALADAO), a refreshing sight to see back on the House floor.

Mr. VALADAO. Madam Speaker, I thank the ranking member for yielding.

Madam Speaker, I rise today in opposition to H.R. 1, the For the People Act. This piece of legislation undermines State authority over voter registration and election procedures while federally mandating practices we have seen fail in California during the 2018 and 2020 election cycles.

California's motor voter law automatically registers people to vote when registering their car or applying for a license with the DMV. This program was found to create over 120,000 errors, including registering at least 1,500 residents who were not eligible to vote.

Senator PADILLA, while serving as California's secretary of state at that time, stated these mistakes "threatened to undermine public confidence in the program."

H.R. 1 exposes our elections to voter fraud and is especially dangerous at a time when so many Americans are questioning the validity of election results. I ask my colleagues to join me in voting "no" on H.R. 1.

Ms. LOFGREN. Madam Speaker, I am happy to yield 1 minute to the gentleman from California (Mr. LEVIN).

Mr. LEVIN of California. Madam Speaker, our democracy is in grave danger. We are seeing unrelenting efforts across the country to suppress voters and limit access to the ballot box, particularly in communities of color. We are seeing record-breaking waves of dark money backing candidates and campaigns with no transparency or accountability, and we are seeing efforts to increase partisan gerrymandering that allows politicians to pick and choose who they represent.

It is wrong and it is undemocratic. We need to make it easier to vote for those who are legally eligible otherwise to vote, not harder to do so. We need more transparency in our campaigns, not less. We need to strengthen ethics rules, not weaken them, and we need to pass the For the People Act.

This bill will transform our democracy and return power to the people, where it belongs. It will ensure that every American who is eligible to vote can do so easily and securely. It will crack down on the culture of corruption that has defined Washington for far too long. It will finally end the era of dark money in our politics that has plagued this House for years.

Madam Speaker, I urge my colleagues to defend our democracy and to support this legislation.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1 minute to the gentleman from Oklahoma (Mr. LUCAS), a very good friend.

Mr. LUCAS. Madam Speaker, I rise in opposition to H.R. 1.

As the ranking member of the Science, Space, and Technology Committee, I am particularly concerned that H.R. 1 would adversely impact the work done by the National Institute of Standards and Technology on election security.

NIST is responsible for conducting research on voting technologies, developing standards and best practices that help ensure the security of voting systems, and providing technical guidance to the Election Assistance Commission. In short, NIST's work is critical to helping States and localities conduct safe, secure, and accessible elections.

So why doesn't this bill include any of the technical feedback provided by NIST last year?

I am deeply concerned that we are limiting NIST's ability to do their job. This is just one example of how this rushed attempt to score political points has given precedence over putting forth meaningful legislation. This legislation would do more harm than good. I urge my colleagues to reject the bill.

Ms. LOFGREN. Madam Speaker, I am honored to yield 1 minute to the gentlewoman from Minnesota (Ms. CRAIG).

Ms. CRAIG. Madam Speaker, across this country, people of all political persuasions are profoundly frustrated with the conflicts of interest and divisive politics practiced in this town.

And who could blame them for their frustration?

Their votes are being suppressed by power-hungry folks at all costs. The people are tired of the revolving door of lobbyists and special interests working to diminish their trust in this institution and in us.

But maybe that is what some people want, for Americans to become so frustrated, bone tired of standing in long lines, that they just give up and go home.

It is long past time that Congress brought a little more Minnesota common sense to America in clean and fair elections. That is exactly what this bill will accomplish by expanding voting rights, ending the dominance of dark money in our politics, and finally addressing partisan gerrymandering.

We must reform if we are to hold on to this democracy. Madam Speaker, we must do it now.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1 minute to the gentlewoman from Arizona (Mrs. LESKO), my good friend.

Mrs. LESKO. Madam Speaker, I thank the gentleman for yielding, and I rise in opposition to this bill.

H.R. 1 is for the politicians, not the people. The bill weaponizes the Federal Election Commission, infringes on

States' rights, and drastically limits freedom of speech.

Arizona requires voter ID and prohibits ballot harvesting. H.R. 1 will undo Arizona laws.

This bill also puts people's privacy and security at risk by requiring the disclosure of personal information for political advertisers. The bill is solely designed to benefit politicians from one particular political party.

Madam Speaker, I urge my colleagues to vote against this bill.

Ms. LOFGREN. Madam Speaker, may I inquire as to the time remaining?

THE SPEAKER pro tempore. The gentlewoman from California has 19 minutes remaining. The gentleman from Illinois has 18 minutes remaining.

Ms. LOFGREN. Madam Speaker, I am delighted to yield 1½ minutes to the gentleman from New York (Mr. JONES), who is a new Member from New York and an expert in election law.

Mr. JONES. Madam Speaker, today, we legislate for the people.

Our passage of H.R. 1 is deeply personal to me. Unlike many of the people we are used to seeing in our politics, I don't come from money or from a political family. I was raised by a young, single mother who worked multiple jobs to make ends meet, and we still needed Section 8 housing and food stamps to get by.

Of course, my family struggles could be traced to one common cause, and that is our broken democracy. At the root of why housing, higher education, and healthcare are out of reach for so many millions of Americans is the fact that our democracy does not reflect the will of the American people. Independent redistricting commissions would change that.

When I ran for Congress, the first question political insiders asked me wasn't what I would be campaigning on or how much support I had in my community, but, rather, how much money could I raise?

Public campaign financing would change that.

Many people were surprised that I defeated a billionaire who tried to purchase this congressional seat. But my election should not be the exception to the rule; rather, it should be the norm. Once we pass H.R. 1, it will be.

□ 0945

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1½ minutes to the gentleman from Arkansas (Mr. WOMACK), my good friend.

Mr. WOMACK. Madam Speaker, I thank the ranking member for the opportunity to speak.

Madam Speaker, you don't need to identify as a Republican or a Democrat to want free and fair elections. Frankly, ask any American and I am pretty sure they will agree that the cornerstone to any legitimate democracy is the ability to freely choose their leaders.

I am also pretty sure that they will agree that money has a way of cor-

rupting just about anything—including elections; which is why I shake my head at the language in this bill that provides a 6-to-1 match for donations up to \$200. Last Congress, they tried to do it with taxpayer money. That didn't go over so well, so now they try again; this time, with some crazy shell game to accomplish the same result.

I also believe that most Americans will agree that the right to vote is among the most precious we have. It is more important than getting on an airline. It is more important than buying an adult beverage. It is more important than cashing a paycheck at your local bank.

Why we would weaken our ability to prove certain the identities of people voting in our elections is a mystery to me.

Trying to convince us that H.R. 1 is for the people is like saying, You are with the Federal Government and you are here to help us.

No, thank you.

Ms. LOFGREN. Madam Speaker, I yield 1 minute to the gentlewoman from New Mexico (Ms. LEGER FERNANDEZ). It is an honor to recognize her as a member of the Committee on House Administration and one of the newest Members in the House, but an accomplished attorney.

Ms. LEGER FERNANDEZ. Madam Speaker, increased voter participation should be the goal of every legislator, Republican or Democrat. Anything less is a betrayal of our democratic ideal.

Madam Speaker, 4 million more Latino voters cast a ballot in 2020 than in 2016. Native Americans defied the devastation of COVID to come out and vote in higher numbers. And now, States across our country are trying to turn away these citizens.

H.R. 1 is necessary, now more than ever, to protect the rights of every citizen to register, to vote absentee, or by mail if you live on a reservation or just work on Tuesdays.

We brought New Mexico's experience to this bill to improve voting access for Native Americans, respect Tribal land boundaries during redistricting, and reduce wait times at the polls.

Our democracy is the very foundation on which we rest every American ideal. We love it, and we must protect it for the people.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1½ minutes to the gentleman from the great State of Minnesota (Mr. EMMER), my good friend.

Mr. EMMER. Madam Speaker, I thank the gentleman for yielding.

Madam Speaker, for the second consecutive Congress, House Democrats have shown us what their priorities are.

Is their top priority, H.R. 1, about improving roads and bridges? No.

Is their top priority, H.R. 1, about improving access to healthcare? No.

Is there top priority, H.R. 1, about ensuring that our communities are safe? Absolutely not.

No, their number one priority is themselves and their elections. Instead of prioritizing these important issues, they have offered H.R. 1 to eliminate our State-based system of elections, to codify practices like ballot harvesting, and to establish a Federal match with taxpayer funds for campaign contributions.

I guess Federalizing our elections becomes the only option when your ideas, the very thing our constituents should be judging us on, are defunding our police and promoting government-run healthcare. The American people have soundly rejected those ideas, but that hasn't stopped our colleagues from finding a way to work around the will of the American people.

Madam Speaker, the bill we are debating today, H.R. 1, is that workaround and, if adopted, will allow our colleagues to continue bypassing the issues most important to the people while guaranteeing their reelection to Congress.

The American people are smart, and they are going to remember when they step into the voting booths next November that the top priority for House Democrats was not to address the health or safety of the American people, it was to undermine our Constitution in order to win elections.

Madam Speaker, I urge everyone in this Chamber to vote "no" on H.R. 1.

Ms. LOFGREN. Madam Speaker, it is interesting to listen to some of the comments that are made here this morning. We have talked a lot about Article I, Section 4, that says that the Congress may at any time regulate these elections. But what is the basis for that? It is really Article IV, Section 4, which says, "The United States shall guarantee to every State in this Union a Republican Form of Government."

If a majority of voters vote and their votes are not powerful, they are not counted. Or if Americans are prohibited from voting, even though they should be able to cast their vote, that is not a Republican form of government. So what we are doing here is the most important thing we could do, which is to preserve our American democracy.

Madam Speaker, I yield 1 minute to the gentleman from Maryland (Mr. HOYER).

Mr. HOYER. Madam Speaker, I thank the chairwoman for yielding, and I thank JOHN SARBANES, my colleague from Maryland, for all the work that he has done and the extraordinary leadership that ZOE LOFGREN has done in bringing this bill to the floor last year and bringing it back this year. It was passed with unanimous support on our side of the aisle because our Members know that Americans are frustrated, and they feel somewhat shut out from their democracy. This is a bill for the people.

I thank all of those who have worked for so long on making sure that Americans have access to the ballot.

Madam Speaker, last year, we lost an extraordinary giant in our country. His

name was John Lewis, an acolyte of Martin Luther King Jr., and a servant for the people.

This is a very, very important bill. One could say that everything else we do depends on this bill because, in our democracy, government only works if those it serves have faith that it is truly a government “of the people, by the people, and for the people.”

Madam Speaker, of course, it was Abraham Lincoln who spoke those words, mourning those who gave their lives in a great struggle to preserve our Union as it faced the evils of slavery, sedition, and secession.

That war was a war to not only give freedom to other human beings, but it was also a war, at its heart, which tried to live out the creed that all men are created equal; endowed by their creator—not by this Congress, not by the majority, not by the Constitution, not by the President, or any of us, but by their creator—with certain unalienable rights. And certainly, in a democracy, voting, knowing who you are voting for, knowing who you are supporting, who you are voting for are critical.

Even in that dark moment of the Civil War, when so many were losing hope for the success of our great American experiment in democracy and constitutional government, President Lincoln encouraged us to renew our faith as Americans in that project.

Now, in 2021, though the crises we face are different than in 1863, our Nation is clearly facing grave challenges. January 6 taught us that. January 6 took us by the scruff of the neck and shook us and said, “Beware, lest you lose your democracy.”

A pandemic has led to the deaths of more than half a million Americans. Its subsequent economic crisis has put more than 10 million out of work and millions of families and small businesses are struggling to get by.

Deep racial and political divisions threaten to tear our country apart with misinformation and mistrust as dangerous to our Republic as any virus or recession.

Madam Speaker, the American people must have faith that their government is truly theirs; their collective expression and will is heard; and that it can deliver results that improve their lives and offer them hope for a better future. That is what H.R. 1 does, the For the People Act: Reassure the American people that their government will always work for them.

First, it will protect the sacred right to vote—protect the sacred right to vote—by ensuring that every American can participate equally and without undue barriers to casting their ballots.

No counting of jelly beans in a jar; no reciting verbatim the Constitution and Declaration of Independence; no poll tax; no effort to make it more difficult for people to register, more difficult to vote.

Bloody Sunday, a stark example of how committed some people were and some people still are, to not permitting

people who they think will vote against them to vote.

H.R. 1 would be the most consequential piece of voting rights legislation enacted since we passed the Help America Vote Act, which I was proud to sponsor.

Second, this bill roots out corruption in government by increasing ethical standards and limiting the corrosive effects of dark money in our political campaigns.

My mother used to say: “Consider the source.” Consider who is talking to you. And if you don’t know who is contributing, if you don’t know who is paying for those ads for Citizens for a Better America, who is against that. But you don’t know who it is. You don’t know what interest they have that they are paying out millions of dollars to promote.

By forcing super-PACs to disclose their donors, H.R. 1 will ensure that American voters know exactly who is paying for the campaign ads they see or hear. And by requiring Presidential and Vice Presidential candidates to release 10 years’ worth of tax returns, as most have done—with one singular, stark exception—it will provide voters with information critical to ensuring that those seeking our highest offices are free from conflicts of interest. Are they representing themselves or are they representing the people?

Third, H.R. 1 will end partisan redistricting, whereby politicians choose their voters instead of the other way around. Too many voting districts are drawn in a way to limit voters’ voices in our democracy.

So many times we saw the central city cut up into pies, where you had a sliver of the city here, a sliver of the city here. And all of you know that happened. What was it designed to do? To take away the voting power of those who the people in the State legislature did not like.

Now, most of you are too young to remember *Baker v. Carr* and *Reynolds v. Sims*, when the Supreme Court said, “Oh, no, we are not representing trees, we are representing people, and you are going to have to district.”

And then we had subsequent legislation which said, you cannot make it impossible for certain constituencies to elect people who look like them, talk like them, think like them. That has to end, and the only way to do it is through a national approach that creates, as this bill does, a nonpartisan process in each State.

Madam Speaker, lastly, H.R. 1 includes a number of provisions to increase transparency and accountability so that the American people can see what their elected officials are doing and make sure they are doing their jobs properly.

Through all of these steps, House Democrats will deliver on our pledge to renew Americans’ faith in government by making sure it works for the people.

Madam Speaker, I urge my colleagues to join me in supporting this

legislation so consequential to our democracy and our ability to deliver results for our constituents.

But I also ask the American people to join me in believing in what government can achieve when we take steps to make it work in the way our Founders intended.

With the challenges we are facing, with the divisions and mistrust that abound, let us seize this moment, as Lincoln once did, to rededicate ourselves to the work of ensuring that “government of the people, by the people, and for the people shall not perish from this Earth.”

Let us do so with a strong—and my hope is bipartisan—vote to pass H.R. 1 and send it to the Senate.

Mr. ROY. Will the gentleman from Maryland yield?

Mr. HOYER. Madam Speaker, I would be glad to yield to my friend.

Mr. ROY. Madam Speaker, I appreciate the gentleman yielding.

Madam Speaker, as the gentleman knows, we have had a dialogue back and forth about the need for amendment, the need for debate on the floor. And what I would ask the gentleman is, for example, if the gentleman would agree that in 2004 we had former President Jimmy Carter, Democrat, and James Baker, Republican—hardly ideologues from the standpoint of division that we see today—agree that there are issues of bail and balance.

And what I would ask is: Why don’t we have a debate here on the problems and concerns and potential fraud with mail-in ballots that is a nonpartisan concern? That is one example, and there are bunch. Why do we not have that debate robustly here on the floor for the American people to see, if we are talking about transparency?

And I ask the question respectfully of the gentleman from Maryland.

□ 1000

Mr. HOYER. Madam Speaker, I think that is a legitimate debate to have. I think we have been having that debate. Very frankly, I tell my friend from Texas that I think we won that debate. We won it in the courts over and over and over again, but understand that does not mean we ought not to have the debate here.

Madam Speaker, I would not be opposed to such a debate. This bill, I think, is a bill which has been debated over and over again in committee and on the floor and has passed through the Senate. Unfortunately, the Senate didn’t take it up. We didn’t have a conference because they had a different perspective on the question the gentleman raises. They chose not to debate it. They chose not to address it. They chose to ignore the problems that clearly do exist.

Madam Speaker, I think the gentleman’s point is well-taken. I think, at some point in time in the future, we ought to have that debate, either on legislation you introduce or others introduce. I would support that effort.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, just for the viewers on C-Span who wondered why time stopped here in the House for that minute the majority leader spoke, I want to remind them all that is what we call the majority leader's magic minute.

Madam Speaker, I yield 1 minute to the gentleman from Texas (Mr. PFLUGER), my good friend and one of the newest Members.

Mr. PFLUGER. Madam Speaker, I rise today in opposition to H.R. 1, a twisted conglomerate of partisan policies meant to consolidate powers here in Washington, D.C., to fully cement the swamp.

This bill bans voter ID requirements nationwide. It permanently expands mail-in voting and legalizes ballot harvesting.

Madam Speaker, I am particularly disturbed by the fact that, if this bill passes, taxpayer dollars will be directly funneled to congressional candidates and campaigns. The folks in my district, the 11th District of Texas, absolutely do not approve of their hard-earned dollars paying for TV attack ads of any candidate, much less a candidate they don't support.

Madam Speaker, we need real, commonsense reforms to strengthen our election system. H.R. 1 does just the opposite. I urge my colleagues to have this debate, to have a transparent debate, to talk about these issues, and to come to the table for a reasonable, thoughtful debate so that we can get to the real issues that the American people deserve.

Ms. LOFGREN. Madam Speaker, I yield 1 minute to the gentleman from Tennessee (Mr. COHEN), chairman of the Subcommittee on the Constitution, Civil Rights, and Civil Liberties.

Mr. COHEN. Madam Speaker, this is an important and good bill. It is a comprehensive bill that takes in a lot of issues that are important to giving people the opportunity to vote and the opportunity to elect their leaders in fair manners. The most important, I think, as Leader HOYER addressed all the points, is redistricting, to have nonpartisan redistricting commissions decide how the State legislatures and the congressional seats will be designed so that they are geographic, understandable, and done without the intent of electing a particular party to that position.

Madam Speaker, right now, most of the districts are determined in the primary; that is why we don't have competitive districts and people coming closer to the center to try to work together.

This bill also has the John R. Lewis Voting Rights Act. John Lewis was the conscience of the Congress. He almost gave his life in Selma, Alabama, to try to get the right to vote for people. Nobody should have to do that.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1½ minutes to the gentleman from Arizona (Mr. BIGGS), my good friend.

Mr. BIGGS. Madam Speaker, the majority leader just said: Everything we do depends on this bill.

I guess he is right because the Democrats are trying to tip the scales of elections to their party. Besides giving the uni-party in the swamp power, funding politicians with taxpayer dollars, and preventing the use of voter identification laws, Democrats will prevent ballot harvesting and mandate nationwide mail-in balloting, which Jimmy Carter himself said is a recipe for fraud.

Madam Speaker, Democrats are so enamored of power, it appears that they want to legalize cheating in elections. If that isn't enough for you, they want 16-year-olds to be able to register to vote, as well as felons and illegal aliens to be able to vote. What could possibly go wrong?

Madam Speaker, while most in the country have some doubt as to the integrity of our elections across both parties, my colleagues across the aisle want to ensure we never have an honest election again.

This bill is a dubious path on which to embark. If we do not stop it again, it will become increasingly difficult to depart to a better road that actually restores trust in America.

Madam Speaker, when I hear the argument of voter suppression, I say we had more voters in the last election for President than ever—more than ever. This bill is a monstrosity. It is a waste. It is unnecessary. I urge people to vote “no.”

Ms. LOFGREN. Madam Speaker, I yield 1 minute to the gentlewoman from Massachusetts (Mrs. TRAHAN).

Mrs. TRAHAN. Madam Speaker, I rise in strong support of H.R. 1, and I commend the Speaker, the majority leader, Chair LOFGREN, and Representative SARBANES for their unwavering leadership.

Madam Speaker, we live in a cynical age. Some of this is due to the fact that the wealthy and well-connected have been granted access and influence in the halls of power far beyond what is fair. The results speak for themselves—massive economic, health, and wealth disparities. It is also due to the fact that we have seemingly entered a post-truth era in which facts have less of a grip on public debate, particularly on our social media platforms.

Madam Speaker, the race to the bottom continues, whether it is the big lie about the election, or gaslighting the American people about the political leanings of insurrectionists, or the denial of climate change.

The roots of these problems cannot be solved unless we reform our government, starting today. H.R. 1 is needed to help dissolve the cynicism and ensure that facts and honesty have a place at the table once again.

Madam Speaker, I urge my colleagues to join us in passing H.R. 1.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, in spite of my hesitation to trust this timing, can I get a

time check to see how much we have left?

The SPEAKER pro tempore. Each side has 12½ minutes remaining.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 2 minutes to the gentleman from Wisconsin (Mr. STEIL), another member of the Committee on House Administration.

Mr. STEIL. Madam Speaker, we must protect voting integrity. The bill before us today, H.R. 1, nationalizes our elections. It imposes poorly drafted, unconstitutional mandates on States. The bill weakens critical voter integrity provisions. Let me explain.

Madam Speaker, first, the bill guts voter ID protections. For example, in Wisconsin, a State with strong voter ID laws, this law would allow an individual to vote without an ID by simply providing a sworn statement. That is it.

Are there other areas where we would allow individuals to avoid our laws so easily? Could you board an airplane by simply providing a statement as to who you are? The purpose of this provision is to weaken the integrity of our elections.

Madam Speaker, wait, there is more. This bill legalizes ballot harvesting. In Wisconsin, we saw a clerk in Madison conduct ballot collections in broad daylight. This bill would legalize ballot harvesting nationwide. The purpose of this provision is to weaken the integrity of our elections.

Madam Speaker, if that is not bad enough, just wait. There is more. This bill will allow Federal funding of congressional campaigns. It would give government money to fund politicians' reelection campaigns. It would give government money to buy negative TV ads. I am not sure about all my colleagues in this House, but I can tell you that not once has an individual told me that the problem with our elections is there is just not enough money.

Madam Speaker, we need to strengthen our election system. We need to protect the integrity of our elections. This bill nationalizes our elections, weakens voter integrity, is an affront to the First Amendment, and is a poor use of government money.

Madam Speaker, I urge my colleagues to join me in opposing this bill, H.R. 1.

Ms. LOFGREN. Madam Speaker, I just received word that the legendary civil rights leader Vernon Jordan has passed. In addition to our beloved John Lewis, I feel we are considering this bill in his memory and also to honor those who came before us who worked so hard to preserve our American democracy.

Madam Speaker, I yield 1 minute to the gentlewoman from California (Ms. PELOSI), the Speaker of the House.

Ms. PELOSI. Madam Speaker, I join the gentlewoman from California (Ms. LOFGREN) in her beautiful acknowledgment of the passing of Vernon Jordan.

Madam Speaker, I also commend her for her great leadership in honoring

our Constitution with this For the People legislation. I am fond of saying of Chairwoman LOFGREN that she has so much experience, so much knowledge, such deep values about our Constitution and about our electoral system and how they are connected. I thank her for her tremendous leadership.

Madam Speaker, I also thank JOHN SARBANES for his long-term dedication to this For the People legislation so that we can have elections that enable people to participate more fully. That is what this is all about. Mr. SARBANES chaired the Democracy Reform Task Force. He is the godfather of this bill. His determination, his deliberation, and his dedication to democracy have brought us to this important moment for the American people.

Madam Speaker, I am especially pleased that this moment is happening in March when it is Women's History Month because I am very fond of saying that if we reduce the role of money in politics and increase the level of decency and civility, we will be able to elect many more women, many more people of color, many more young people into elective office. I am absolutely certain of that in terms of women, and this legislation does just that.

Madam Speaker, "We the people," the first words of the Preamble to the Constitution, how appropriate that that is what this legislation is called.

I come to this conversation, not just as Speaker of the House, but as a person who, for years, was a leader in the California Democratic Party. Our purpose was to remove obstacles of participation for Democrats or Republicans. That is what the law requires. That was the right thing to do. Whether it was in registration or getting out the vote, we had to be nonpartisan. That is what this legislation does.

Madam Speaker, it is very interesting in the rules of the House that we can have people misrepresent the facts, but if we call them on it, our words are taken down for mistrusting the integrity of Members. But let's be very clear: There is no public funding use of taxpayer money for congressional races in this legislation, no matter what you hear someone else say. There will be an amendment on the floor.

Madam Speaker, speaking of amendments, there are 56 amendments. The list takes pages and pages and pages, so this will take a couple of days to deal with. This idea that we don't have a full discussion and full amendment process, let's not talk about process. Let's talk about the policy and what we hope to achieve.

The first 300 pages of this bill were written by John Lewis to eliminate voter suppression, which has become rampant in our country. How do we say to our Founders, "We salute you for what you have done, and we are going to do everything in our power to make sure we suppress the vote"? It is so inconsistent. We see even just in recent days a torrent of pieces of legislation to reduce voter participation. So, that is what we are going to do.

Madam Speaker, another aspect of this that distorts our democracy is the partisan gerrymandering. That is why I salute the distinguished chairwoman for her leadership for a long time now in putting forth redistricting by way of commission.

□ 1015

The people should choose their politicians. Politicians should not be choosing their voters by this political gerrymandering. This legislation does that.

Part of voter suppression that people don't always recognize is the suffocation of the airways of big, dark, special interest money.

And one aspect of this bill that has such popular appeal is the fact that people will realize if we reduce the role of big, dark money in politics, we increase the voices of the people. We will have a better chance to preserve our planet if big, dark money, special interest money is not weighing in.

We have a better chance of protecting our children from gun violence with background check legislation if big, dark money, in terms of our gun lobbies, is not weighing in. We have a chance to reduce the cost of healthcare. We have the chance to increase paychecks. The list goes on and on.

Big, dark money has been an obstacle to progress for America's working families, suppressing the ability of people to bargain collectively, suppressing the rights of workers in our country. So, again, this is, as Mr. SARBANES says, this caffeinates all the other issues because it gives people confidence that it really can happen, that we really can pass legislation that is not dominated, and the debate of it is not suffocated. The airways suffocated big, dark money.

Of course, we have to look at what is happening in terms of misinformation in the social media and the rest. And what we want to do is to clear the air; clear the air of that big, dark money; clear the air of political gerrymandering; and clear the air of the voter suppression that is out there.

Just last night, the Georgia House passed a draconian new voter restriction bill, which would end weekend voting, slash the number of mail ballot drop boxes, impose restrictive voter ID for mail ballots, among other actions.

They know that their issues are losers with the America people when they oppose some of the issues that are very popular in the public domain. They know that big money and voter suppression is their path to victory, and that is why they are engaged in this. These voter suppression tactics are fundamentally discriminatory.

In 2018, 70 percent of the Georgia voters purged from the rolls were African American. And nationwide, counties with larger minority populations had fewer polling places and poll workers per voter. In fact, 1 in 13 Black Americans cannot vote due to disenfranchisement laws nationwide.

We must ensure that all voters have a voice in their democracy, particularly in light of many grave challenges that our Nation faces today. Strong, clean, ethical leadership for the people is needed to tackle today's crisis, ranging from the pandemic and economic crisis to the national reckoning on racial equality and justice, and, as I mentioned earlier, the surging climate crisis.

The For the People Act will meet this moment. Again, the moment: restoring the public's trust in government, and re-empowering our leaders to fight in the people's interest, not the special interest. It will combat big, dark money in politics, taking on the power of special interests, forcing disclosure, reining in the lobbyist influence and empowering small donors.

I do believe that one of the most undemocratic acts of the Supreme Court of the United States in its history was the so-called Citizens United decision.

How could the Justices of the Supreme Court ever have made such a decision?

I don't know if they examined their conscience in light of what has happened since then with big, dark money weighing in. And they gave very little opportunity—usually when the Court makes a decision, Congress can act, change the law, change the perspective, make it more constitutional, whatever the question is; but not with Citizens United. They went all out, closed every window to any opportunity to make change in the House of Representatives, except one: Disclosure.

Disclosure. They said, okay, you can pass a law that says you must disclose. When this decision was made, we tried to have a disclosure act. We had 59 votes in the Senate, not 60. So we couldn't pass it because the Republicans in the Senate said, No, we cannot insist on disclosure.

When that happened, the Chamber of Commerce, it was reported that they said, oh, if we had to disclose, our members would not be giving of their chamber, would not be giving in the big amounts because they didn't want the public, their employees, their customers, their clients to know how much big money they were spending to suppress the vote and the discussion in our country.

So the Republicans supported low disclosure. The money flowed and continues to flow. It must be stopped.

Now, it would take a constitutional amendment to overturn Citizens United, and I think we should strive for that. However, in the meantime, it would take an act of Congress to say: You are proud of who you are supporting in a big, dark money way?

Disclose it. Let's have disclosure. The public has a right to know, your employees have a right to know, your customers and your community has a right to know how you are weighing in against their interests, against clean air for their children, clean safety in

terms of water safety in their neighborhoods in terms of gun violence protection, safety in terms of preserving the planet, safety in terms of issues that relate to the health. The list goes on and on.

There is a direct connection between the suppression of the vote; the suffocation of the airways with big, dark money; and the health and well-being of the American people.

So this bill will combat big, dark money in politics. As I said, it will expand voting rights, ensuring secure and accurate elections, guarding elections from foreign interference. Let me say that again.

Why would the Republicans oppose guarding the elections from foreign interference?

This is one of the most popular aspects of this legislation in the public.

Again, the For the People Act would hold elected officials accountable, establishing tougher ethics, establishing conflict of interest rules for all government officials to ensure that public officials are working for the public good.

The For the People Act is unifying, supported by a majority of the American people across the country, Democrats, Republicans, Independents, more than 170 civil rights groups, environmental, faith-based, consumer protection, and gun safety groups, all of whom know this legislation is urgently needed.

Two examples. Stacey Abrams of Fair Fight wrote yesterday: "The For the People Act understands the facets of free and fair elections: mitigating voter suppression, advancing a fair redistricting process, and empowering small dollar donors to have a more prominent role in our elections. Together, this comprehensive bill signals a restoration of our Nation's commitment to the most durable democratic Republic."

I will say it again: Together, this comprehensive bill signals a restoration of our Nation's commitment to the world's most durable democratic Republic, the United States of America.

Passing and enacting H.R. 1 will put the American people back in charge of the Republic, paving the way for transformative progress in terms of policy for our country, for the future, for our children. With this legislation, we can build back better for the people, advancing justice, opportunity, and progress for families in every ZIP Code.

Madam Speaker, to restore our democracy and to advance progress for the people, I urge a strong vote for H.R. 1, the For the People Act.

Again, I express my appreciation to Madam Chair ZOE LOFGREN, JOHN SARBANES, and so many others; MONDAIRE JONES, speaking for the freshman class and what it means to young people to come into the process, not to be blocked by big, dark money and foreign influence in our elections.

Vote against foreign influence in elections. Vote for H.R. 1.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, no matter how many times Speaker PELOSI and the Democrats continue to say that there is not a publicly funded program to put money directly into her Members' congressional campaigns, it doesn't make her statement true.

In this bill, it is the first-ever corporate money since 1907 that is laundered through the Federal Government, through the Department of Treasury, and goes right into our own congressional campaigns, up to \$7 million, using 2020 numbers.

Madam Speaker, I am angry that the Speaker continues to talk about States, like Georgia, following the law to make sure that their voter rolls are complete and accurate when, in her own home State of California, the corrupt secretary of state would not even commit to removing over 400,000 deceased or moved voters from the voter rolls, and many of them, if not all of them, got live ballots.

This bill would place the corruption that we see in California and export it nationwide. Let me tell you, that corrupt secretary of state, huh, what a deal, we now call him a U.S. Senator.

Madam Speaker, I yield 1 minute to the gentleman from Texas (Mr. ROY).

Mr. ROY. Madam Speaker, I would point out that the Speaker of the House came to the floor and used her magic minute, but doesn't stay on the floor and debate. There is no debate on this floor.

And then the Speaker said that there were amendments, 56 amendments. Forty-nine of them are Democratic amendments, hand-selected by a small group in the Rules Committee. Forty-nine are Democratic amendments.

So don't buy into the Kabuki theater that you are seeing on the floor of the House of Representatives.

You know what?

I can't ask to take down the words of the Speaker, even though the essence of her argument is that I am a bigot. Let's be very clear. The arguments being distilled on the floor today is that Republicans, my colleagues and I, that we are bigots.

Why?

Because they use fancy words like "voter suppression" to say that we are wanting to tamp down people's access to polls.

Nothing can be further from the truth. Heaven forbid we want to use voter identification. Heaven forbid we want to honor the will of the people through their legislature in the States passing rules to make sure that our system is actually working, using voter identification that the American people use to fly, that the American people use to do everything else. If I demand that, I am a bigot.

□ 1030

Ms. LOFGREN. Madam Speaker, I include in the RECORD a number of let-

ters, the first from more than 150 groups urging support for the For the People Act, including the American Friends Service Committee, the Center for Disability Rights, Common Cause, Franciscan Action Network, the League of Conservation Voters, NETWORK Lobby for Catholic Social Justice and the Sierra Club.

DECLARATION FOR AMERICAN

DEMOCRACY,

February 5, 2021.

Re More than one hundred and fifty Groups urge support for the For the People Act (H.R. 1/S. 1).

DEAR MEMBER OF CONGRESS: On behalf of the below organizations representing tens of millions of Americans, we write in strong support of H.R. 1/S. 1, the For the People Act. This transformational democracy reform package would help return power to everyday American families and amplify the voices of communities that have historically been marginalized in our democracy.

For far too long, special interests, wealthy donors, and vote suppressors have dominated our politics and attempted to silence the voices of everyday Americans, especially in Black and Brown communities. The For the People Act would help shift power away from bad actors and transfer it to "we the people."

The 2020 election has underscored the urgent need for transformational democracy reform. Across the nation, Americans experienced unprecedented voter suppression, historic levels of dark money spent to drown out the voices of everyday Americans, and rampant ethical abuses. One bill, the For the People Act, addresses many of these problems. Therefore, we are urging Congress to make this pro-voter, anti-corruption legislation a first priority in the 117th Congress.

Common-sense reforms in the For the People Act, most of which are deeply popular across the political spectrum and have passed in many states and localities, aim to accomplish three overarching goals: (1) protecting and strengthening the sacred right to vote, (2) ending the dominance of big money in politics, and (3) implementing anti-corruption, pro-ethics measures to clean up government.

Many of the critical issues that our nation faces—ensuring quality, affordable health care, creating good paying jobs, combating climate change, and achieving racial justice, to name just a few—cannot be fully solved until we fix our broken democracy. Wealthy special interests have too strong of a grip on the status quo, and we need to first unlock this stranglehold that they have on our political system.

We therefore urge you to support and vote for H.R. 1/S. 1, the For the People Act, early in the 117th Congress to help put the people back in charge of our democracy.

Sincerely,

Declaration for American Democracy (DFAD), African American Ministers In Action, American Federation of Teachers (AFT), American Friends Service Committee, American Promise, Americans for Financial Reform, Americans for Tax Fairness, Bend The Arc, Brady United Against Gun Violence, Brennan Center for Justice, Center for American Progress, Center for Disability Rights, Center for Media and Democracy, Center for Popular Democracy, Citizens for Responsibility and Ethics in Washington (CREW), Clean Water Action, Climate Law & Policy Project, Climate Reality Project, Coalition to Stop Gun Violence, Common Cause.

Communications Workers of America, Congregation of Our Lady of Charity of the Good

Shepherd, U.S. Provinces; DC Vote, Defend Democracy, DemCast USA, Democracy 21, Democracy Initiative, Democracy Matters, Democratic Policy Center, Earthjustice, Earthworks, Endangered Species Coalition, End Citizens United // Let America Vote Action Fund, Equal Citizens, Faith in Public Life, Faithful America, Fix Democracy First, Franciscan Action Network, Free Speech For People, Friends of the Earth U.S., Government Accountability Project.

Green Latinos, Greenpeace USA, Herd on the Hill, Hispanic Federation, JPIC Committee of USA/Haiti Province of Religious of Jesus and Mary, Ladies Who Launch, Lawyers for Good Government (LAGG), Leadership Conference of Women Religious, League of Conservation Voters, League of Women Voters of the United States, Main Street Alliance, March for Our Lives, Maryknoll Sisters, Mi Familia Vota, Moms Demand Action, MomsRising, NARAL Pro-Choice America, National Advocacy Center of the Sisters of the Good Shepherd, National Association of Councils on Developmental Disabilities, National Association of Social Workers.

National Council of Churches of Christ in the USA (NCC), National Council of Jewish Women, Natural Resources Defense Council, Network for Responsible Public Policy, NETWORK Lobby for Catholic Social Justice, New American Leaders/New American Leaders Action Fund, Oil Change U.S., Pax Christi USA, People Demanding Action, People For the American Way, People's Action, Polygon Education Fund, Population Connection, Pride at Work, Progressive Turnout Project, Protect Democracy, Public Citizen, Public Wise, Publish What You Pay-US, Reclaim Our Democracy, Rock the Vote, Service Employees International Union (SEIU).

Sierra Club, Sisters of Mercy of the Americas Justice Team, Small Planet Institute, Stand Up America, Stand for Children, The Loyal Opposition, The Workers Circle, Transparency International U.S. Office, Unitarian Universalist Association, Unitarian Universalists for Social Justice, United Food and Commercial Workers International Union, URGE: Unite for Reproductive & Gender Equity, Vote.org, We Are Casa, Woman's National Democratic Club, #VOTEPROCHOICE, 20/20 Vision.

SELECTED STATE/LOCAL ORGANIZATIONS

ARIZONA

Arizona Advocacy Network
Chispa Arizona
Fuerte Arts Movement
Living United for Change in Arizona (LUCHA)
National Council of Jewish Women Arizona
Planned Parenthood Advocates of Arizona
Progress Arizona
Rural Arizona Action
Sierra Club—Grand Canyon (Arizona) Chapter

NEVADA

Chispa Nevada
MPower 360
Progressive Leadership Alliance of Nevada
Silver State Equality-Nevada

NEW HAMPSHIRE

Coalition for Open Democracy and Open Democracy Action
Indivisible New Hampshire
New Hampshire Independent Voters
NH Ranked Choice Voting
New Hampshire Voters Restoring Democracy
New Hampshire Youth Movement
NH Sierra Club
350 New Hampshire
603 Forward

VIRGINIA

Activate Virginia

Arlington Young Democrats
Indivisible Below the Beltway
Madison County Democratic Committee
Network NOVA
Persist Fairfax
RepresentUS Virginia—The Clean Money Squad
RISE for Youth
SW Poor People's Campaign
Unitarian Universalist Church of Arlington Virginia
Unitarian Universalist Legislative Ministry of Virginia
Unitarian Universalist Congregation of Fairfax
Virginia Coalition of Human Rights
Virginia Democracy Forward (VADF)
Virginia Justice Democrats
Virginia Political Cooperative
Winchester Frederick County Democratic Committee

WEST VIRGINIA

Catholic Committee of Appalachia
Mid-Ohio Valley Climate Action
National Association of Social Workers West Virginia Chapter
National Rural Social Work Caucus (WV)
OVEC-Ohio Valley Environmental Coalition
Our Future West Virginia
RiseUpWV
West Virginia Environmental Council
West Virginia Poor People's Campaign
Women's March West Virginia
WV Citizens for Clean Elections
WV Citizen Action Group
WV Working Families Party

Ms. LOFGREN, Madam Speaker, I will include in the RECORD more letters in support of this legislation, H.R. 1. I also include letters from the Leadership Conference on Civil and Human Rights and a letter from attorneys general around the United States: the attorneys general of Maryland, Colorado, Connecticut, Delaware, the District of Columbia, Illinois, Iowa, Maine, Massachusetts, Michigan, Minnesota, Nevada, New Jersey, New Mexico, New York, Oregon, Pennsylvania, Rhode Island, Vermont, Virginia, and Washington. The attorneys general of all of these States have written in support of H.R. 1.

THE LEADERSHIP CONFERENCE

ON CIVIL AND HUMAN RIGHTS,

January 19, 2021.

SUPPORT H.R. 1, THE FOR THE PEOPLE ACT

DEAR REPRESENTATIVE: On behalf of The Leadership Conference on Civil and Human Rights, a coalition of more than 220 national organizations committed to promoting and protecting the civil and human rights of all persons in the United States, and the 82 undersigned organizations, we write in strong support of H.R. 1, the For the People Act. We are pleased that the incoming Senate leadership has today announced it intends to introduce this critical bill as S. 1.

The For the People Act represents a transformative vision for American democracy. It would create a democracy that welcomes every eligible voter's chance to participate in civic life and a democracy that demands integrity, fairness, and transparency in our nation's elections. For far too long, voter suppression has been a shameful reality in our country—undercutting the power and representation of African Americans, Latinos, Asian Americans and Pacific Islanders, Native Americans, people with disabilities, Arab Americans, and other communities historically excluded from our political process. The ability to meaningfully participate in our democracy is a racial jus-

tice issue. It is a civil rights issue. And the need for legislative action is urgent. The U.S. House of Representatives passed the For the People Act in March 2019, and we are pleased that Speaker Pelosi has committed to making this bill a top priority in the new Congress.

The recent and deadly attack on the U.S. Capitol by far-right extremists attempting to overturn the free, fair, and secure 2020 presidential election was a catastrophic reminder of the fragility of our democracy. This violent insurrection did not happen in a vacuum. It was paired with numerous hurdles that voters faced during the pandemic-plagued 2020 election cycle and exacerbated by the relentless efforts by President Trump to undermine election integrity, impose barriers to the ballot box, and discount the votes of communities of color. These experiences reinforce the urgent need to repair our democratic system. The historic voter turnout in the November election despite these challenges demonstrated the determination and resilience of the American people.

Not every flaw in our democracy can be easily fixed, but there are strong and ready solutions to many of the most significant voting rights problems. H.R. 1 would enhance and ensure democracy in America by establishing many critical reforms in federal elections, including:

Ensuring early voting and polling place notice: H.R. 1 would require at least 15 consecutive days of in-person early voting including weekends, for a minimum of 10 hours each day, and ensure that early voting polling places are accessible by public transportation. The bill would also require that voters be given a minimum of seven days' notice if their polling place location is changed.

Safeguarding the right to vote by mail: Sixteen states require voters to provide an excuse as to why they are unable to vote in person on election day in order to receive an absentee ballot. This practice is designed to impede the vote and was particularly galling during the COVID-19 pandemic. H.R. 1 would eliminate such restrictions on the right to vote by mail. The bill would require the prepayment of postage by the government on return envelopes for absentee ballots or voter registration forms.

Reforming voter registration: Nearly 20 percent of people who are eligible but do not vote cite registration hurdles as the main reason for not voting. H.R. 1 would modernize America's voter registration system and improve access to the ballot box by requiring states to establish automatic voter registration ("AVR"), same day registration ("SDR"), and online voter registration for voters across the country, and by ensuring that all voter registration systems are inclusive and accessible for people with disabilities. A YR alone could add an estimated 50 million people to the voter rolls, and SDR increases voter turnout by roughly 10 percent.

Ensuring reasonable wait times to vote: Voters in some states last year were forced to stand in line for more than 10 hours to vote, and recent studies have shown that such barriers occur more frequently in communities of color. H.R. 1 would require states to ensure that voters do not have to wait longer than 30 minutes to cast their ballot at a polling place.

Permitting voting without a photo ID: Between 2010 and 2020, 16 states enacted strict voter identification laws. H.R. 1 requires states to allow registered voters in states with a photo ID requirement to sign a sworn affidavit to vote if they lack a photo ID.

Requiring access to drop boxes: During the 2020 election cycle, some states politicized and limited the use of drop boxes. H.R. 1 would require states to provide secure drop boxes as an option for voters casting absentee ballots.

Restoring voting rights for formerly incarcerated people: H.R. 1 would restore voting rights for people with felony convictions who have finished their sentence, a necessary repudiation of our nation's discriminatory and racially violent past. This would re-enfranchise approximately 4.7 million voters nationwide. Reforming felony disenfranchisement has strong bipartisan support; in 2018, 65 percent of Florida voters cast their ballots to restore the right to vote for over 1.4 million people.

Combating voter purging: H.R. 1 would overturn the Supreme Court's troubling 2018 decision in *Husted v. A. Philip Randolph Institute* that allowed Ohio to conduct massive purges from its voter rolls based on non-voting in past elections. Such practices disproportionately target and remove traditionally marginalized people from registration rolls. Voting should not be a "use it or lose it" right.

Prohibiting deceptive practices and voter intimidation: H.R. 1 would ban the distribution of false information about elections to hinder or discourage voting. This provision is particularly important in an era in which Facebook, Twitter, and other digital platforms have been readily manipulated to spread misinformation about elections and voting rights to vulnerable communities. The bill would also increase the criminal penalties for intimidating a voter for the purpose of interfering with their right to vote or causing them to vote for or against a candidate.

Reforming redistricting: H.R. 1 would be a milestone in the battle against the extreme partisan gerrymandering our country has witnessed in recent years, by requiring states to draw congressional districts using independent redistricting commissions that are bipartisan and reflect the demographic diversity of the region. It would establish fair redistricting criteria and safeguard voting rights for communities of color.

Modernizing election administration: H.R. 1 would reauthorize the Election Assistance Commission—an independent, bipartisan commission that plays a vital role in ensuring the reliability and security of voting equipment used in our nation's elections. It would also promote election reliability and security by requiring voter-verified permanent paper ballots and enhanced poll worker recruitment and training. And H.R. 1 would prohibit state election administrators from taking an active part in a political campaign over which they have supervisory authority.

Committing to restoring the Voting Rights Act ("VRA"): H.R. 1 contains a commitment to restoring the landmark VRA and updating its preclearance provision, which is crucial to prevent racial discrimination in the voting process. VRA restoration is being pursued on a separate legislative track that will involve investigatory and evidentiary hearings, thus enabling Congress to update the preclearance coverage formula and develop a full record on the continuing problem of racial discrimination in voting. In 2006, the VRA was reauthorized on a unanimous vote in the Senate and a near-unanimous vote in the House. We need the same type of broad and bipartisan support for restoring the VRA today.

H.R. 1 would also make significant advances in the areas of campaign finance and ethics reform. It would correct the rampant corruption flowing from the corrosive power of money in our elections. It would replace the current campaign finance system that empowers the super-rich and big corporations with one that relies on small donors and public matching funds. It would end secret election spending and force disclosure of all election-related spending. And it would call for a constitutional amendment to over-

turn the disturbing *Citizens United* decision that made it impossible to restrict outside spending by corporations or billionaires. In addition, H.R. 1 addresses our government ethics crisis by, among other things, requiring the development of a code of conduct for Supreme Court Justices to enhance accountability on ethics and recusal issues; overhauling the Office of Government Ethics to strengthen federal ethics oversight; establishing more robust conflict of interest requirements for government officials; prohibiting members of Congress from using taxpayer dollars to settle allegations of employment discrimination; and requiring presidents to disclose their tax returns.

The For the People Act provides a North Star for the democracy reform agenda. It is a bold, comprehensive reform package that offers solutions to a broken democracy. Repairing and modernizing our voting system goes hand in hand with reforms that address the rampant corruption flowing from the corrosive power of money in our elections, and reforms that address the myriad ethical problems that plague all three branches of the federal government. The reforms in the For the People Act are necessary to advance racial justice and ensure that our government works for all people, not just a powerful few.

Congress must also pass two other essential racial justice and democracy reform bills: the John Lewis Voting Rights Advancement Act—which would restore a critical provision of the Voting Rights Act gutted by the Supreme Court's infamous 2013 *Shelby County v. Holder* decision—and the Washington, D.C. Admission Act, which would grant long overdue statehood status to the nation's capital.

Shortly before his death last year, Representative Lewis remarked: "In our country, the right to vote is precious—almost sacred. Countless people marched and protested for this right. Some gave a little blood, and far too many lost their lives. Around the globe, generations of U.S. officials boasted of this legacy and progress. Today, the world is horrified in watching Americans—especially people of color—once again stand in immovable lines and experience undeniable, targeted, systematic barriers to democracy . . . Time is of the essence to preserve the integrity and promises of our democracy."

Congress and the Biden-Harris administration must heed this call. As the 2020 election cycle and the recent violent assault on the U.S. Capitol made abundantly clear, our democracy is vulnerable and is in dire need of protection. We must enact transformational change to build a democracy that works for everyone. The civil and human rights coalition is strongly committed to expanding the franchise and fixing our democracy, and we urge both chambers of Congress to pass the For the People Act as early as possible in the 117th Congress.

Sincerely,

The Leadership Conference on Civil and Human Rights, American Federation of State, County, and Municipal Employees, American Federation of Teachers, American-Arab Anti-Discrimination Committee (ADC), Americans for Democratic Action (ADA), Andrew Goodman Foundation, Appleseed Network, Arab American Institute, Association of People Supporting Employment First (APSE), Autistic Self Advocacy Network, Blue Future, BOLD ReThink, Brennan Center for Justice at NYU School of Law, Center for Law and Social Policy (CLASP), Clearinghouse on Women's Issues, Common Cause, Communications Workers of America, Daily Kos, Declaration for American Democracy, DemCast USA, Democracy 21.

Demos, End Citizens United/Let America Vote Action Fund, Equal Justice Society,

Equality California, Faith In Public Life, Family Equality, Feminist Majority Foundation, GLSEN, Government Accountability Project, Impact Fund, In Our Own Voice: National Black Women's Reproductive Justice Agenda, Iota Phi Lambda Sorority Inc., Psi Chapter, Iota Phi Lambda Sorority-Epsilon Phi, Iota Phi Lambda Sorority, Inc., Iowa Citizens for Community Improvement, Japanese American Citizens League, Justice for Migrant Women, Justice in Aging, Kansas Appleseed Center for Law and Justice, Lambda Legal, Lawyers' Committee for Civil Rights Under Law.

League of Women Voters of the US, Missouri Voter Protection Coalition, MomsRising, NAACP, National Action Network, National Association of Human Rights Workers, National Association of Social Workers, National CAPACD—National Coalition for Asian Pacific American Community Development, National Center for Law and Economic Justice, National Center for Lesbian Rights, National Council of Jewish Women, National Education Association, National Employment Law Project, National Equality Action Team (NEAT), National Homelessness Law Center, National Organization for Women, National Partnership for Women & Families, National Women Of Achievement, Incorporated National Workrights Institute.

Oxfam America, Patriotic Millionaires, People For the American Way, People's Parity Project, PFLAG National, Prison Policy Initiative, Progressive Turnout Project, Public Citizen, Public Justice, Rock the Vote, SC Appleseed Legal Justice Center, Service Employees International Union (SEIU), Sikh American Legal Defense and Education Fund (SALDEF), Silver State Equality-Nevada, Texas Progressive Action Network, The United Methodist Church—General Board of Church and Society, True North Research, UnidosUS, URGE: Unite for Reproductive & Gender Equity, When We All Vote, Wisconsin Faith Voices for Justice, Women Lawyers On Guard Action Network, Inc.

STATE OF MARYLAND,
OFFICE OF THE ATTORNEY GENERAL,
February 24, 2021.

Hon. NANCY PELOSI,
Speaker, House of Representatives,
Washington, DC.

Hon. KEVIN MCCARTHY,
Minority Leader, House of Representatives,
Washington, DC.

Hon. CHUCK SCHUMER,
Majority Leader, U.S. Senate,
Washington, DC.

Hon. MITCH MCCONNELL,
Minority Leader, U.S. Senate,
Washington, DC.

DEAR LEADER SCHUMER, SPEAKER PELOSI, LEADER MCCONNELL, AND LEADER MCCARTHY: We, the undersigned Attorneys General of Maryland, Colorado, Connecticut, Delaware, the District of Columbia, Illinois, Iowa, Maine, Massachusetts, Michigan, Minnesota, Nevada, New Jersey, New Mexico, New York, Oregon, Pennsylvania, Rhode Island, Vermont, Virginia, and Washington (collectively the "States"), write to express our support for H.R. 1/S. 1, the For the People Act of 2021 (the "Act"). The Act would strengthen our democracy by making it easier to vote, reducing the pernicious influence of dark money in elections, and codifying ethical standards for our public servants.

America faces a stark choice—whether to pursue the reforms necessary to make this country a functional multiracial democracy, or to accept the systemic and accelerating disenfranchisement of Black and other minority voters. According to a Brennan Center report, in 2021 legislative sessions to date, at least 165 bills in 33 states have been

introduced to restrict voting access—four times the number of similar bills introduced last year. This new push for voter suppression follows the 2020 election, where a record number of Americans exercised their right to vote. Offering Americans new and convenient methods of voting, including expanded absentee and mail-in voting options, had the dual benefits of protecting the public health during the COVID-19 pandemic and enabling greater turnout.

Despite confirmation by former Attorney General Barr and others that there was no evidence of widespread fraud or irregularity in the 2020 election, state legislators have seized upon former President Trump's baseless voter-fraud allegations to curtail mail-in voting options, impose stringent voter ID requirements, limit voter registration opportunities, and allow even more aggressive purging of voter rolls. In the wake of a safe and secure election, which enabled greater levels of voter participation than in over a century, we should be building on this progress, not dismantling it.

The Act includes several measures that would neutralize these cynical efforts at voter suppression by improving access to the ballot. Voters in many states face the frustrations of antiquated, error-ridden voter registration systems; the Act would modernize voter registration by requiring states to implement online registration, establish automatic voter registration, and prohibit unnecessary purges of the voting rolls. The Act also addresses discriminatory voter identification laws by requiring states to permit voters in federal elections to submit a sworn statement to meet ID requirements. Early voting provisions contained in the Act would expand access to federal elections by providing for at least 15 days of early voting at accessible locations and making available the option to vote by mail to anyone eligible to cast a vote in an election for federal office. Although the States' election laws vary, we have broad collective experience with the implementation of similar voting-access reforms and do not anticipate that the Act's mandates would prove overly burdensome to implement.

Critically, the Act would also confront the problem of partisan gerrymandering by putting redistricting in the hands of independent commissions. The threat of severe gerrymandering in the post-2020 redistricting process is especially acute given the Supreme Court's decision in *Shelby County v. Holder*, which effectively eliminated the preclearance protections contained in Section 5 of the Voting Rights Act ("VRA"). Without the preclearance restraints of the VRA and the corresponding oversight from the Department of Justice, there is a substantial risk that states with a history of racial discrimination will seek to minimize the political power of minority voters by drawing aggressive congressional district lines. By divesting redistricting power from politicians who manipulate the process to consolidate power, the Act will ensure that voters choose their representatives, not the other way around.

As the chief law enforcement officers of our respective states, we are well-acquainted with schemes to discourage, impede, and prevent our citizens from voting. In the lead up to November's election, disinformation designed to depress voter turnout was endemic, spread by bad actors through social media, robocalls, and texts. Thankfully, the fear of widespread, aimed intimidation at polling places did not materialize last year. That possibility, however, looms in future elections—especially once election day turnout is no longer diminished due to an ongoing pandemic. By prohibiting the knowing dissemination of materially false information

about elections and stiffening penalties for voter intimidation, the Act will provide law enforcement officials with the tools needed to thwart and punish those who attempt to interfere with the exercise of the fundamental right to vote.

The Act also contains important changes to campaign finance law designed to address the concerning rise of dark money in federal elections. Since the Supreme Court's ruling in *Citizens United v. FEC*, dark money has flooded political campaigns at unprecedented levels. As a result, billionaires, corporations, and special interest groups—groups that already had outsized voices in our political process—now wield even more power, often exercising that power anonymously through opaque "non-profits" that are not required to disclose their donors. The Act would close dark-money loopholes by requiring disclosure when wealthy donors give \$10,000 or more to a group that spends money on elections. As the Supreme Court has explained, "transparency enables the electorate to make informed decisions and give proper weight to different speakers and messages." Bringing sunlight to political contributions is a crucial step to restoring faith in government.

Last but certainly not least, the Act seeks to close a number of legal loopholes—revealed in striking and disturbing ways during former President Trump's term in office—that allow the President to evade accountability for personally profiting from the Office. In particular, the Act heightens disclosure requirements applicable to the president, requires the holder of the Office of the President to divest from financial interests that pose a conflict of interest, and ensures accountability by providing the Office of Government Ethics with enhanced enforcement powers. Surprising gaps in the ethics laws affecting non-presidential public servants would also be closed. For instance, the Act would prohibit members of Congress from serving on the board of directors of for-profit entities during their terms in office and, for the first time, require the Judicial Conference to develop a code of ethics applicable to Supreme Court Justices. Collectively, the ethics reforms contained in the Act would ensure that our public servants are working on behalf of America's best interests, not just their own.

American democracy needs repairing. The problems we face—outdated election infrastructure, unjustified barriers to voting, extreme gerrymandering, the polluting influence of dark money, and insufficient ethical constraints—urgently need addressing. We believe that the Act represents an important step toward addressing these problems and urge its swift passage.

Sincerely,

Brian E. Frosh, Maryland Attorney General; Philip J. Weiser, Colorado Attorney General; Karl Racine, District of Columbia Attorney General; Tom Miller, Iowa Attorney General; Maura Healey, Massachusetts Attorney General; Keith Ellison, Minnesota Attorney General; Gurbir Grewal, New Jersey Attorney General; Letitia James, New York Attorney General; Josh Shapiro, Pennsylvania Attorney General.

Kathleen Jennings, Delaware Attorney General; Kwame Raoul, Illinois Attorney General; Aaron M. Frey, Maine Attorney General; Dana Nessel, Michigan Attorney General; Aaron D. Ford, Nevada Attorney General; Hector Balderas, New Mexico Attorney General; Ellen F. Rosenblum, Oregon Attorney General; Peter Neronha, Rhode Island Attorney General; Thomas J. Donovan, Jr., Vermont Attorney General; Bob Ferguson, Washington Attorney General; Mark P. Her-ring, Virginia Attorney General.

Ms. LOFGREN. Madam Speaker, I yield 3 minutes to the gentleman from

Maryland (Mr. SARBANES), who is the author of H.R. 1.

Mr. SARBANES. Madam Speaker, I thank madam chair, ZOE LOFGREN, for her incredible work on this bill.

Madam Speaker, I rise today in support of H.R. 1, the For the People Act, a bill that was designed to respond to the deep cynicism so many Americans feel when they look at their democracy and wonder if their voice still matters in it.

We heard many grievances from Americans across the country over the last few years, but they fall into three basic categories. The first was, they kept saying to us: We want to get to the ballot box every 2 years without having to run an obstacle course.

We should be the gold standard among our peer nations when it comes to voting, but we haven't reached that point yet. H.R. 1 creates that opportunity.

By the way, let me thank the Republican voters across the country who, in the last election, used automatic voter registration where it existed, used early voting opportunities where that was afforded, and used a no-excuse absentee ballot to cast their ballot in the midst of a pandemic. To Republican voters, Independent voters, and Democratic voters this is not controversial.

We are just trying to create some baseline, uniform standards and best practices so people can get to the ballot box. When they get up in the morning and they have decided that is the day they are going to go vote, it shouldn't be a trial to get to the voting booth and to the ballot box. That is all we are trying to do. That is not controversial, and that is not partisan out in the country. Maybe here it is, but not out in the country.

The second thing they said to us is: When you get to Washington, behave yourself, act right, act ethically, be transparent, and be accountable.

So we have a whole set of reforms in here that are designed to do that.

The third thing they have been pleading with us about is: Don't get tangled up in the money. Remember where you came from and remember who you work for. Lean towards the people and not towards the special interests, the deep-pocketed donors, the insider political donor class, the big money, the PACs, the super-PACs, and the lobbyists. Work for us, the people.

So we are trying to address that in H.R. 1. None of these things is controversial. The only controversy is how it has taken us this long to address these grievances that people feel across the country. H.R. 1, the For the People Act, is our opportunity to do that.

Why is it a whole package?

Sometimes people say: Well, we are going to take this piece and take that piece.

It is because the people told us—they were smart enough to know—if you fix one thing and you don't fix the other thing, our voice still doesn't matter.

The SPEAKER pro tempore. The time of the gentleman has expired.

Ms. LOFGREN. Madam Speaker, I yield an additional 1 minute to the gentleman from Maryland.

Mr. SARBANES. Madam Speaker, if you get fair elections in place but, when the Representatives get to Washington they get taken hostage by the special interests and still get influenced by the big money, then you haven't solved our problem as the American people who want our voice to be heard. So we have to do the whole package.

Let me close with this. John Lewis, who is not with us anymore, fought for voting rights. He knew the vote was sacred. He told us to keep our eyes on the prize. Today we do that.

Elijah Cummings, whom I served with in Baltimore for many, many years, often told the story that on his mother's deathbed she beckoned him close, and the last thing she said to him was: Don't let them take the vote.

We are not going to let them take the vote.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1½ minutes to the gentleman from Texas (Mr. CRENSHAW).

Mr. CRENSHAW. Madam Speaker, I rise today in opposition to H.R. 1. I have always found it interesting that elections are the one thing my colleagues on the other side don't want to strictly regulate.

You see, Madam Speaker, there is this mythology amongst Democrats that commonsense rules in an election are synonymous with voter suppression. They make it sound as if you have to go through an obstacle course to go vote. This isn't true. It is nonsense, and everybody knows it.

The truth is that four out of five Americans support voter ID laws, and countless Americans have expressed concern because they received mail-in ballots for other people addressed to their homes. They want this fixed, and they don't want the problem to get worse. But this bill makes elections less trustworthy, not more.

Trust is everything. When people can see the faults in the process, whether it is ballots at the wrong house or careless verification processes, they believe people are cheating. You can't just dismiss that, Madam Speaker. We have to fix it. But instead this bill makes permanent the problematic election practices that cause distrust.

For example, Madam Speaker, ballot harvesting creates serious chain of custody issues, and universal mail-in voting without safeguards creates the kind of chaos where your ballot ends up in someone else's hands, as does forcing States to disregard their own voter ID laws and use sworn statements instead of an ID.

The integrity of our elections must be self-evident, wherein the mere possibility of fraud is improbable because the process itself is airtight and secure. Many States today do not meet that standard. We should be working together to make elections more secure,

not less. If that is indeed our mutual goal, and I pray that it is, then I implore my colleagues to work with us.

Ms. LOFGREN. Madam Speaker, may I ask how much time is remaining on each side?

The SPEAKER pro tempore. The gentlewoman from California has 6 minutes remaining. The gentleman from Illinois has 7 minutes remaining.

Ms. LOFGREN. Madam Speaker, I yield 1 minute to the gentlewoman from Pennsylvania (Ms. SCANLON), who is a member of the House Judiciary Committee.

Ms. SCANLON. Madam Speaker, over the last 30 years I have been a poll worker, an election judge, an election protection lawyer, and a civics educator working to protect the right to vote.

I have seen firsthand the flaws in our system that prevent Americans from participating in our democracy. Voter suppression tactics, the influence of dark money, gerrymandering, and other anti-democratic practices have all disenfranchised voters.

In my home State of Pennsylvania, voters have been victim of such tactics for years. But many Americans have made clear that we want a government for the people and by the people, and House Democrats are answering that call.

I am particularly proud that my bills to increase access for voters with disabilities, bring transparency to inaugural funds, and increase the availability of ballot drop boxes have all been included in this legislation. I am also hopeful that my amendment to increase access to early voting for college students will also be included.

H.R. 1 will strengthen our democracy and ensure that the power in our government rests with the people.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I do also have a stack of letters in opposition. I will include them in the RECORD. I won't go through each of them.

FRANK LAROSE,
OHIO SECRETARY OF STATE,
Columbus OH,

For Immediate Release:
Thursday, February 25, 2021.

LAROSE CALLS ON CONGRESS TO REJECT
FEDERAL TAKEOVER OF ELECTIONS
House Resolution 1 Would Bring Sweeping,
Unworkable and Unfunded Change Across
the Nation's 50 Unique Election Systems,
Causing Chaos and Damaging Voter Confidence

COLUMBUS.—Today, Ohio Secretary of State Frank LaRose called on the United States Congress to vote against House Resolution 1, a bill that would effectively take over control of how states conduct elections. HR 1 imposes significant changes that ignore both the United States Constitution and the unique election systems across the 50 states in an effort to standardize how states vote.

"Ohio's November 2020 election was the most successful on record, but Speaker Nancy Pelosi and Majority Leader Chuck Schumer want to wipe it all away with a massive power-grab," said LaRose. "Remember, each state election system is unique—shaped by time and trusted by their respec-

tive voters. Forcing uniform standards, procedures, and expectations into state election systems, some far different than others and not built for those requirements, is like forcing a square peg into a round hole. It won't work."

Article 1, Section 4 of the Constitution states that "[t]he Times, Places and Manner of holding Elections for Senators and Representatives, shall be prescribed in each State by the Legislature thereof," but that "the Congress may at any time by Law make or alter such Regulations, except as to the Places of chusing Senators." In Federalist Paper No. 59, Alexander Hamilton contended that such regulation was only necessary "whenever extraordinary circumstances might render that interposition necessary to its safety". Moreso, state-level elections and the election of the president have remained outside of the purview of congress.

However, the question of whether it's even within the power of congress to take over how states run elections isn't even the most important question. Instead, the better question is "should they?" In the 59 presidential elections since 1789, each has resulted in the successful election of a President. Voting laws have evolved across the 50 states, providing more and more access, security, and accuracy. Over time, each of those same 50 states have created their own unique election systems. From who administers the elections, to how votes are cast, to how a vote is protected—each system was born of federalism.

Like human beings, no voting system is perfect. Improvements and changes happen as the people, working through their respective state legislatures, see fit. In Ohio, a state whose elections have long been under the national spotlight, we've developed a system which has ensured voters have confidence in the outcome of elections. As a result, voter turnout is at an all-time high, voter fraud and voter suppression are exceedingly rare, and our efforts to strengthen the security of our elections have become a national model. Even as we faced enormous challenges, last year we in Ohio ran the most successful election in our state's history. It's no surprise that other states are now coming to us to learn our best election practices so they can mirror them back home.

That's how it's supposed to work. One of the great motivations of federalism is the state role as a laboratory for democracy, with each state innovating to become a better version of itself, and sharing those lessons with other states. That experiment has allowed our nation to become the best in the world. We need to keep that experiment going and encourage Ohio's congressional delegation to vote against House Resolution 1.

Secretary LaRose will soon be sending a letter to congressional leadership and Ohio's congressional delegation requesting a no vote on HR 1.

NATIONAL ASSOCIATION
OF ATTORNEYS GENERAL,
Washington, DC, August 24, 2020.

Hon. NANCY PELOSI,
Speaker, House of Representatives,
Washington, DC.
Hon. KEVIN MCCARTHY,
Minority Leader, House of Representatives,
Washington, DC.
Hon. JERROLD NADLER,
Chairman, House Judiciary Committee,
Washington, DC.
Hon. LINDSEY GRAHAM,
Chairman, Senate Judiciary Committee,
Washington, DC.
Hon. MITCH MCCONNELL,
Majority Leader, U.S. Senate,
Washington, DC.
Hon. CHUCK SCHUMER,
Minority Leader, U.S. Senate,
Washington, DC.
Hon. JIM JORDAN,
Ranking Member, House Judiciary Committee,
Washington, DC.
Hon. DIANNE FEINSTEIN,
Ranking Member, Senate Judiciary Committee,
Washington, DC.

DEAR SPEAKER PELOSI, MAJORITY LEADER MCCONNELL, MINORITY LEADER MCCARTHY, MINORITY LEADER SCHUMER, CHAIRMAN NADLER, CHAIRMAN GRAHAM, RANKING MEMBER JORDAN, AND RANKING MEMBER FEINSTEIN: On behalf of the undersigned state Attorneys General, we write to respectfully urge Congress to address the ongoing, declining balance of the Crime Victims Fund ("the Fund"). The Fund provides critical support and services to victims of crime across the country. As state Attorneys General, we are often the administrators of grant funding, through our state compensation programs or otherwise, financed directly from the Fund. In order to ensure the predictability and sustainability of these critical funds, change must be enacted to support our states' ability to effectively serve victims and survivors of crime for years to come.

The Fund, established by the Victims of Crime Act of 1984 ("VOCA"), is the primary funding source for victim services in all 50 states and six U.S. territories. Deposits to the Fund originate from criminal fines, forfeited bail bonds, penalties and special assessments collected by U.S. Attorneys' Offices, federal courts and the Federal Bureau of Prisons. Funding is derived from offenders convicted of federal crimes, and not from taxpayers.

Since its creation, the Fund has covered the expenses of essential direct services and support for victims and survivors in the aftermath of crime, including medical care, mental health counseling, lost wages, courtroom advocacy and temporary housing. The Fund also provides support for initiatives that benefit victims of crime, including federal, state and tribal victim service programs, crime victim compensation, discretionary grant awards, victim specialists in U.S. Attorneys' and FBI offices and the federal victim notification system. Additionally, grants through the Fund are the only funding source available for services to all victims of crime.

The balance and financial health of the Fund is in jeopardy. As deposits have sharply decreased in recent years due to a decline in the fines and penalties recouped from federal criminal cases, withdrawals have increased at a rapid pace. In 2015, Congress increased the annual cap on distributions from the Fund, resulting in significant growth in the amount of services offered across the country. Nearly 2,500 new organizations received VOCA funding since 2015. In addition, more than 2.5 million new victims were served through VOCA assistance formula grants from 2015 to 2019.

We applaud Congress for expanding access to victim services. Yet, these important advances are at risk given the current downward trajectory of the Fund's balance. Its balance is projected to reach a ten-year low by the end of 2021 unless specific changes are enacted to protect its bottom line. Any decrease in the funds available for distribution results in a decrease in the number of victims and survivors that are served as well as potential loss of essential staff for victim service programs.

In order to stabilize and maintain the Fund for use in the future, we respectfully request Congress amend VOCA in the following three ways:

Deposit all monetary penalties from deferred and non-prosecution agreements into the Crime Victims Fund.

Over the last decade, the Department of Justice has increasingly utilized deferred and non-prosecution agreements to resolve cases of corporate misconduct. These agreements bypass a traditional prosecution process and shift fines and penalties into the general treasury rather than the Fund. In 2018 and 2019, the total recoveries resulting from these agreements resulted in approximately \$8 billion each year. Redirecting these deposits will provide increased funding to the Fund, which will allow for better predictability of state awards.

Increase the rate at which states are federally reimbursed for victim compensation programs to 75 percent.

The Fund supports state compensation programs, which provide direct reimbursement to or on behalf of crime victims for unexpected and often catastrophic expenses caused by violent crime. In order to supplement a state's efforts to financially assist victims for crime-related out-of-pocket expenses, the Fund reimburses states 60 percent of spending in a fiscal year. Most states' compensation programs are funded through fines and fees paid by offenders prosecuted in state courts. Recently, due to criminal justice reform initiatives along with court closures due to the COVID-19 pandemic, states are facing a significant decline in collections of these fines and fees, limiting their ability to support essential victim compensation eligible expenses. An increase in the reimbursement rate from the Fund to at least 75 percent will ensure each state has more money accessible to serve victims and survivors with much needed financial support.

Allow for additional years of spending or no-cost extensions for VOCA discretionary, assistance and compensation awards.

Current statutory limitations require that recipients of VOCA funds spend annual grants in a four-year period. To reduce reversions and provide better forecasting for programming, the statute should allow for longer periods to spend down grants and allow the Office for Victims of Crime to permit no-cost extensions to states. A longer award period allows administrators to better plan and predict funding awards and long-term services. In times of economic uncertainty, such as the COVID-19 pandemic, this is especially important as state budgets and other funding sources are significantly impacted. Additional time also allows for redirection of funds for emergency assistance without the threat of compromising traditional services.

Your support of the Crime Victims Fund is paramount to our responsibility as Attorneys General to protect the interests of victims. As such, we defer to you on the best vehicle to introduce the above changes. We do ask, however, that Congress make them a key priority and act upon all three swiftly.

Thank you for your attention and consideration of this matter.

Sincerely,

Maura Healey, Massachusetts Attorney General; Steve Marshall, Alabama Attorney

General; Mitzie Jessop Taase, American Samoa Attorney General; Tim Fox, Montana Attorney General; Kevin G. Clarkson, Alaska Attorney General; Mark Brnovich, Arizona Attorney General; Leslie Rutledge, Arkansas Attorney General; Phil Weiser, Colorado Attorney General; Kathleen Jennings, Delaware Attorney General; Ashley Moody, Florida Attorney General; Leevin Taitano Camacho, Guam Attorney General; Lawrence Wasden, Idaho Attorney General; Curtis T. Hill, Jr., Indiana Attorney General; Derek Schmidt, Kansas Attorney General; Jeff Landry, Louisiana Attorney General; Xavier Becerra, California Attorney General; William Tong, Connecticut Attorney General; Karl A. Racine, District of Columbia Attorney General; Christopher M. Carr, Georgia Attorney General; Clare E. Connors, Hawaii Attorney General; Kwame Raoul, Illinois Attorney General; Tom Miller, Iowa Attorney General; Daniel Cameron, Kentucky Attorney General; Aaron M. Frey, Maine Attorney General.

Brian Frosh, Maryland Attorney General; Keith Ellison, Minnesota Attorney General; Eric S. Schmitt, Missouri Attorney General; Aaron D. Ford, Nevada Attorney General; Gurbir S. Grewal, New Jersey Attorney General; Letitia James, New York Attorney General; Wayne Stenehjem, North Dakota Attorney General; Dave Yost, Ohio Attorney General; Ellen F. Rosenblum, Oregon Attorney General; Dana Nessel, Michigan Attorney General; Lynn Fitch, Mississippi Attorney General; Douglas Peterson, Nebraska Attorney General; Gordon MacDonald, New Hampshire Attorney General; Hector Balderas, New Mexico Attorney General; Josh Stein, North Carolina Attorney General; Edward Manibusan, Northern Mariana Islands Attorney General; Mike Hunter, Oklahoma Attorney General; Josh Shapiro, Pennsylvania Attorney General; Inés del C. Carrau-Martinez, Acting Puerto Rico Attorney General; Alan Wilson, South Carolina Attorney General; Herbert H. Slatery III, Tennessee Attorney General; Sean Reyes, Utah Attorney General; Denise N. George, Virgin Islands Attorney General; Robert W. Ferguson, Washington Attorney General; Joshua L. Kaul, Wisconsin Attorney General; Peter F. Neronha, Rhode Island Attorney General; Jason R. Ravnsborg, South Dakota Attorney General; Ken Paxton, Texas Attorney General; T.J. Donovan, Vermont Attorney General; Mark R. Herring, Virginia Attorney General; Patrick Morrissey, West Virginia Attorney General; Bridget Hill, Wyoming Attorney General.

NATIONAL DISABILITY
RIGHTS NETWORK,
February 25, 2021.

Re Committee on House Administration
Hearing: Strengthening American Democracy.

Chair ZOE LOFGREN,
Committee on House Administration, House of
Representatives, Washington, DC.

Ranking Member RODNEY DAVIS,
Committee on House Administration,
House of Representatives, Washington, DC.

DEAR CHAIR LOFGREN AND RANKING MEMBER DAVIS: On behalf of the National Disability Rights Network (NDRN) and the nationwide network of Protection & Advocacy (P&A) systems, we commend the Committee for examining the state of voting rights in America and unswervingly exploring ways to strengthen our democracy. We wish to submit this letter for the record in connection with the Committee on House Administration's hearing, "Strengthening American Democracy," scheduled to take place on February 25, 2021.

NDRN is the non-profit membership organization for the federally mandated P&A systems for individuals with disabilities. The

P&As were established by the United States Congress to protect the rights of people with disabilities and their families through legal support, advocacy, referral, and education. P&As are in all 50 states, the District of Columbia, Puerto Rico, and the US territories (American Samoa, Guam, Northern Mariana Islands, and the US Virgin Islands), and there is a P&A affiliated with the American Indian Consortium which serves Native Americans with disabilities in the Four Corners region of the Southwest. Collectively, the P&A Network is the largest provider of legally based advocacy services to people with disabilities in the United States.

Through the Protection and Advocacy for Voter Access (PAVA) program, created by the Help America Vote Act (HAVA), the P&As have a federal mandate to ensure the full participation of individuals with disabilities in the entire electoral process, including registering to vote, casting a ballot, and accessing polling places. PAVA advocates are on the ground in communities and states, providing advice, technical assistance, and training to election officials about voting accessibility for a wide array of disabilities. They also provide outreach, training, and direct representation to individuals with disabilities, and the agencies and organizations that serve them.

Voters with disabilities remain a large voting bloc in America's elections. The United States Census Bureau has reported up to 56.7 million people with disabilities live in the community, totaling approximately 19 percent of the non-institutionalized US population. The Centers for Disease Control and Prevention (CDC) and Pew Research Center believe that number is closer to 25 percent, or one in four Americans. Further, the School of Management and Labor Relations at Rutgers University projected that there were 38.3 million people with disabilities eligible to vote in the US, one-sixth of the total American electorate, during the 2020 elections.

The disability community is diverse and people with disabilities are a part of every community. People who identify as LGBTQIA+ are more likely to have a disability. A quarter or more of American Indians/Alaska Natives and Black adults have a disability. People with disabilities are disproportionately low-income, and are unemployed, underemployed, or not participating in the workforce at a rate of approximately three-fourths of adults with disabilities, under the age of 65 living in the community.

Despite the size and diversity of the disability community, America's electoral system remains largely inaccessible and has a long history of excluding people with disabilities. Inaccessible polling places, voting stations and vote by mail systems are only some of the barriers voters with disabilities face while trying to exercise their right to vote in America every election cycle. In February 2021, the Election Assistance Commission (EAC) and Rutgers University released their report, "Disability and Voting Accessibility in the 2020 Elections", which summarized their survey results from last year's election cycle. The results found that "one in nine voters with disabilities encountered difficulties voting in 2020," twice the rate of people without disabilities. The report also found that 18 percent of people with disabilities who voted in person last year had difficulty with voting compared to 10 percent of people without disabilities, while five percent of voters with disabilities had difficulties using a mail ballot, compared to two percent of voters without disabilities.

Despite the fact that the Americans with Disabilities Act (ADA) was signed into law

now almost 31 years ago, requiring America's polling places be accessible to voters with disabilities, the majority of polling places remain inaccessible. The US Government Accountability Office (GAO) surveys of polling place accessibility span 20 years. In 2000, GAO data indicated that only 16 percent of polling places had an accessible path of travel from the parking area to the voting booth. This percentage has slowly but steadily increased to 27 percent in 2008 and to 40 percent in 2016. To be clear, 40 percent is an all-time high in architectural access, meaning that less than half of polling places were compliant with federal law during the 2016 presidential election.

Worse, GAO began to investigate the accessibility of voting stations within polling places starting with the 2008 study, during which only 54 percent of voting booths were determined to be accessible in 2016, the prevalence of accessible voting stations actually fell to a dismal 35 percent—a drop of 19 percentage points in just 2 presidential election cycles. GAO found that voting booths were less likely to be set up to ensure voter privacy, set up for wheelchair access, have headphones readily apparent for audio balloting, or even be turned on for voters to use. In their 2016 findings, GAO combined architectural access data with voting booth data for the first time and reported an astonishing 17 percent of polling places are compliant with federal law and fully accessible for voters with disabilities—fewer than 1 in 5.

Along with inaccessible polling places and inaccessible voting stations, vote by mail systems are not, and have never been, accessible to all voters with disabilities. People who are blind or low vision, have print disabilities, limited literacy, limited manual dexterity, and other disabilities cannot privately and independently mark, verify, and cast a hand marked paper mail-in ballot. Federal law is clear that any option made available to voters must be accessible for people with disabilities, including vote by mail.

As Congress continues to explore voting legislation to strengthen American democracy, we urge you to protect the rights of voters with disabilities. Legislation currently being considered in the 117th Congress, such as H.R. 1, the For the People Act, which includes several provisions that will positively impact voters with disabilities. However, it must be understood that the paper ballot mandate included in the bill is of great concern to many voters with disabilities.

Paper-based voting options have become the preferred voting system to many who believe mandating the use of paper ballots is necessary to ensure the security of our elections. However, it must be made abundantly clear, that the ability to mark, verify, and cast a paper ballot privately and independently is currently not an option for all voters.

Given that paper ballots are already the predominant method of casting a ballot in America today with extremely few exceptions, mandating paper ballots is frankly unnecessary. A federal mandate for paper ballots that are already being used will not change how we currently administer elections in the United States or make our elections any more secure. Additionally, any mandate of a paper-based voting system will inevitably create barriers for voters with disabilities. A paper ballot mandate would: 1.) end all voting system innovation and advancement to produce a fully accessible voting system that provides enhanced security

without relying on archaic, inaccessible paper; 2.) limit voters with disabilities' federal right to privately and independently verify and cast their ballots, and 3.) ultimately segregate voters with disabilities.

Further, any paper ballot mandate that entitles voters to a hand marked ballot threatens the availability of Ballot-Marking Devices (BMDs) for voters who rely on them to mark their ballots by drastically limiting use of BMDs to voters with disabilities. This would result in segregating voters with disabilities away from the entire pool of voters by making them the only group of people that use a particular type of voting machine. Federally mandated segregation is problematic alone, but in practice, it also increases the likelihood that poll workers will not be properly trained on the machine, the machines will not be properly maintained or set up for use, and if the only available BMD is not functioning, there is no alternative option for voters who need it. Limits on BMD use will also saddle poll workers with determining who is "disabled enough" to use the BMD, a decision for which they have no qualifications or legal right. Finally, if the ballot produced by the BMD is not identical to the hand marked ballot or the BMD ballot cannot be scanned and stored with hand marked ballots, the voter's right to cast a private ballot is violated.

To be clear, no paper ballot voting system today, ready for widespread use, is fully accessible. Even BMDs require voters with disabilities to verify and cast a paper-based ballot, which does not ensure a private and independent vote. A fully accessible voting system by Federal law must ensure the voter can receive, mark, verify, and cast the ballot without having to directly visually inspect or handle paper. Most, if not all, market-ready voting systems cannot do this. Before paper-based voting systems become the law of the land, the concerns of voters with disabilities must be addressed.

Moving forward NDRN calls on Congress to continue to examine and pass legislation that protects the rights of all voters, including voters with disabilities. This includes, but is not limited to, Congress accepting its role in providing a continual funding stream to state and local election officials for the purpose of making electoral processes fully accessible. Congress must invest in research and development and pilot projects, as well as funding to states for the purchase of new accessible voting equipment. Congress may also consider expanding the role of the U.S. Election Assistance Commission to address accessible remote voting in its creation of voting system guidelines and by adding full time staff and additional seats on its advisory boards for experts in elections accessibility with a focus on voters with disabilities. Rather than overly prescriptive, blanket mandates that create barriers for eligible voters, our focus must be on fostering innovative solutions that make our elections more accessible and more secure through responsible use of technology.

NDRN thanks Congress for prioritizing strengthening American democracy and we look forward to working with you to ensure every voice, including the voice of the disability community, is heard on Election Day.

Sincerely,

CURTIS L. DECKER,
Executive Director.

JOHN H. MERRILL,
SECRETARY OF STATE,

Montgomery, AL, February 22, 2021.

Hon. CHUCK SCHUMER,
Majority Leader,
U.S. Senate, Washington, DC.

Hon. NANCY PELOSI,
Speaker of the House,
House of Representatives, Washington, DC.

Hon. MITCH MCCONNELL,
Minority Leader,
U.S. Senate, Washington, DC.

Hon. KEVIN MCCARTHY,
Minority Leader of the House,
House of Representatives, Washington, DC.

DEAR MAJORITY LEADER SCHUMER, MINORITY LEADER MCCONNELL, SPEAKER PELOSI, AND HOUSE MINORITY LEADER MCCARTHY: We are writing you today to urge you to reject the "For the People Act" otherwise known as H.R. 1 or S. 1, which is a dangerous overreach by the federal government into the administration of elections.

Each state legislature should have the freedom and flexibility to determine practices that best meet the needs of their respective states. A one-size-fits-all approach mandated by Congress is not the solution to any of our problems.

These bills intrude upon our constitutional rights, and further sacrifice the security and integrity of the elections process. We firmly believe the authority to legislate and regulate these changes should be left with the states.

H.R. 1 and S. 1 blatantly undermine the extensive work we, as election officials, have completed in order to provide safe, accessible voting options for our constituencies. Many of the proposed practices would reverse the years of progress that has been made. We are strongly opposed to these bills and hope you will dismiss efforts to advance this legislation.

Thank you for your consideration and attention to this matter.

John H. Merrill, Alabama Secretary of State; Kevin Meyer, Alaska Lieutenant Governor; Brad Raffensperger, Georgia Secretary of State; Lawrence Denney, Idaho Secretary of State; Connie Lawson, Indiana Secretary of State; Scott Schwab, Kansas Secretary of State; Michael Adams, Kentucky Secretary of State; Kyle Ardoin, Louisiana Secretary of State.

Michael Watson, Mississippi Secretary of State; Christi Jacobsen, Montana Secretary of State; Bob Evnen, Nebraska Secretary of State; Alvin A. Jaeger, North Dakota Secretary of State; Steve Barnett, South Dakota Secretary of State; Tre Hargett, Tennessee Secretary of State; Mac Warner, West Virginia Secretary of State; Ed Buchanan, Wyoming Secretary of State.

OHIO HOUSE OF REPRESENTATIVES,
SCOTT WIGGAM, STATE REPRESENTATIVE,

February 25, 2021.

To: Ohio Federal Delegation

From: Ohio Representative Scott Wiggam,
District 1, Ohio House of Representatives

TO THE OHIO FEDERAL DELEGATION: As a state legislator elected to be a voice for the people of Ohio, I write to express my opposition to H.R. 1/S. 1, an unconstitutional takeover of citizens' right to free speech and association.

As elected officials, we both have a duty to represent our constituents best interests and a responsibility to defend the United States Constitution. Therefore, it is my obligation to urge you to oppose the deceptively named "For the People Act." The legislation is ill-considered and deeply unconstitutional, and I have seen firsthand the chilling effects of the donor disclosure provisions that it would enact.

As a member of the American Legislative Exchange Council, a membership organization of state legislators dedicated to principles of limited government, free markets and federalism. In 2013, activists launched a campaign to reveal, then harass and shame, the ALEC donor base. Their goal was simple: Harassing ALEC donors and corporate members would chill their participation with and support for the organization, ultimately cutting off a funding source for ALEC.

Worse, public elected officials used their platform to heighten this threat of donor disclosure in order to further intimidate ALEC supporters. In 2013, every company tangentially associated with ALEC received an official letter from US Senator Richard Durbin, demanding to know whether it had "served as a member of ALEC or provided any funding to ALEC," with the intent of intimidating them. Durbin wrote that he would read their responses into the official Congressional record, forever memorializing their support and creating a public target list for activists opposed to the organization. Even the Chicago Tribune, the Senator's hometown newspaper that had endorsed his candidacy, rebuked Durbin's attempt at creating an "enemies list" by using "his high federal office as a cudgel against his enemies."

H.R. 1/S. 1 would institutionalize this harassment and intimidation and extend it to all nonprofits, regardless of their issue area or political persuasion. Whatever issues you support or oppose, this should be of serious concern to you. If this legislation is enacted, passionate activists on both sides of the aisle would have access to a government-run database of donors who give to every organization from ALEC and the Family Research Council to the ACLU and Planned Parenthood. Does anyone doubt that the blunt instrument of donor disclosure in H.R. 1/S. 1 would put millions of Americans' peace and livelihoods at risk of significant, material harm?

These tactics are flimsy bureaucratic structures designed to harass nonprofits and chill speech, despite fundamental violations of the First Amendment. In keeping with today's "cancel culture," H.R. 1/S. 1 is a government-sanctioned attempt to chill speech and participation. "Good governance" watchdogs argue this measure increases "transparency." Transparency is good when applied to government, but when it strips away Constitutionally protected privacy for individuals, it is exceedingly dangerous. For the federal government to expose our constituents as supporters of any nonprofit's cause would be an enormous overreach of centralized power.

If passed, the donor disclosure provisions in H.R. 1/S. 1 would bludgeon our democratic institutions and threaten the safety and peace of our everyday constituents. It would further normalize the darkness of "cancel culture" and intimidation through overregulation in American society. Therefore, we call on you to oppose H.R./S. 1.

Sincerely,

Representative SCOTT WIGGAM,
District 1, Ohio House of Representatives,
Ohio ALEC State Chair.

NATIONAL ASSOCIATION
OF ATTORNEYS GENERAL,
Washington, DC, August 10, 2020.

Re Support for the Edith Shorougian Senior Victims of Fraud Compensation Act (S. 3487/H.R. 7620).

Hon. MITCH MCCONNELL,
Senate Majority Leader,
Washington, DC.

Hon. CHARLES SCHUMER,
Senate Minority Leader,
Washington, DC.

Hon. LINDSEY GRAHAM,
Chair, Senate Judiciary Committee,
Washington, DC.

Hon. DIANNE FEINSTEIN,
Ranking Member, Senate Judiciary Committee,
Washington, DC.

Hon. NANCY PELOSI,
Speaker of the House,
Washington, DC.

Hon. KEVIN MCCARTHY,
House Minority Leader,
Washington, DC.

Hon. JERRY NADLER,
Chair, House Judiciary Committee,
Washington, DC.

Hon. JIM JORDAN,
Ranking Member, House Judiciary Committee,
Washington, DC.

DEAR LEADER MCCONNELL, SPEAKER PELOSI, LEADER SCHUMER, LEADER MCCARTHY, CHAIR GRAHAM, CHAIR NADLER, RANKING MEMBER FEINSTEIN, AND RANKING MEMBER JORDAN: As our jurisdictions' chief legal officers, we are writing to request the inclusion of the Edith Shorougian Senior Victims of Fraud Compensation Act (S. 3487/H.R. 7620) in COVID-19 relief legislation. This bipartisan legislation, also known as "Edith's Bill," would amend the Victims of Crime Act of 1984 (VOCA) to include victims of senior fraud as eligible for reimbursement by the Crime Victims Fund for states that provide compensation to victims. This bill will also amend VOCA so that penalties and fines from deferred prosecution and non-prosecution agreements, which can include white collar criminal conduct against seniors, are deposited into the Crime Victims Fund. We support inclusion of the full bill in COVID-19 relief legislation.

Scam artists know that seniors are especially at risk from COVID-19 and are exploiting the anxiety around this pandemic. They are targeting seniors who are isolating at home and are separated from their families and support networks.

The U.S. Department of Health and Human Services Office of Inspector General has warned that fraudsters "are offering COVID-19 tests to Medicare beneficiaries in exchange for personal details, including Medicare information." This is unfortunately just one of many COVID-19 scams targeting seniors.

Senior fraud scams can be devastating on a personal and financial level. The Consumer Financial Protection Bureau estimated in 2019 that elder financial exploitation cases resulted in an average loss of over \$40,000 and 7% of cases resulted in a senior losing over \$100,000. Many seniors live on fixed incomes and savings earned over a lifetime of hard work. Older adults have contributed so much to our nation, and it is simply wrong that many are losing life savings to criminals. Tragically, it is rare for seniors to receive compensation even after fraudsters are caught and convicted. Edith's Bill would take an important step in providing compensation to defrauded seniors, and it would do so without using taxpayer funds.

Throughout the country, attorneys general are fighting senior fraud and abuse. In 2019, several state attorneys general partnered with the U.S. Department of Justice and

other federal partners to conduct the largest-ever nationwide elder fraud sweep against perpetrators who had repeatedly targeted seniors, resulting in losses of over \$750 million. Though this initiative was a tremendous success, the total annual financial loss by elder abuse victims is estimated to be well over \$2.6 billion.

Further, with 1 in 5 Americans expected to be over the age of 65 by 2030, an increase in scams and frauds targeting seniors is widely expected. In Wisconsin alone, the number of reported elder abuse cases has already more than tripled since 2001. Edith Shorougian was one of those Wisconsin victims. Edith was scammed out of more than \$80,000 by her longtime financial adviser. By using this legislation to add senior fraud as an eligible reimbursement expense under VOCA, states will be able to help victims like Edith receive the financial relief they deserve. States would be incentivized but not mandated by this legislation to provide compensation to victims of senior fraud.

We join the AARP, National Coalition Against Domestic Violence (NCADV), National Network to End Domestic Violence, National Alliance to End Sexual Violence (NAESV), National Children's Alliance, National Organization for Victim Assistance (NOVA), Alzheimer's Association, Alzheimer's Impact Movement, Elder Justice Coalition, Justice in Aging, National Clearinghouse on Abuse in Later Life (NCALL), Public Investors Advocate Bar Association (PIABA), Association of Jewish Aging Services (AJAS), North American Securities Administrators Association (NASAA), and Public Citizen in supporting this important legislation. We look forward to your continued partnership in protecting our nation's seniors.

Sincerely,

Jeff Landry, Louisiana Attorney General; Steve Marshall, Alabama Attorney General; Leslie Rutledge, Arkansas Attorney General; Kathleen Jennings, Delaware Attorney General; Asley Moody, Florida Attorney General; Leevin Taitano Camacho, Guam Attorney General; Lawrence Wasden, Idaho Attorney General; Curtis T. Hill, Jr., Indiana Attorney General; Joshua L. Kaul, Wisconsin Attorney General; Kevin G. Clarkson, Alaska Attorney General; Phil Weiser, Colorado Attorney General.

Karl A. Racine, District of Columbia Attorney General; Christopher M. Carr, Georgia Attorney General; Clare E. Connors, Hawaii Attorney General; Kwame Raoul, Illinois Attorney General; Tom Miller, Iowa Attorney General; Derek Schmidt, Kansas Attorney General; Aaron M. Frey, Maine Attorney General; Maura Healey, Massachusetts Attorney General; Lynn Fitch, Mississippi Attorney General; Douglas Peterson, Nebraska Attorney General; Gordon MacDonald, New Hampshire Attorney General.

Hector Balderas, New Mexico Attorney General; Wayne Stenehjem, North Dakota Attorney General; Dave Yost, Ohio Attorney General; Daniel Cameron, Kentucky Attorney General; Brian Frosh, Maryland Attorney General; Keith Ellison, Minnesota Attorney General; Eric S. Schmitt, Missouri Attorney General; Aaron D. Ford, Nevada Attorney General; Gurbir S. Grewal, New Jersey Attorney General; Josh Stein, North Carolina Attorney General; Edward Manibusan, Northern Mariana Islands Attorney General; Mike Hunter, Oklahoma Attorney General; Ellen F. Rosenblum, Oregon Attorney General; Inés del C. Carrau-Martínez, Acting Puerto Rico Attorney General; Alan Wilson, South Carolina Attorney General; T.J. Donovan, Vermont Attorney General; Robert W. Ferguson, Washington Attorney General; Josh Shapiro, Pennsylvania Attorney General; Peter F. Neronha, Rhode Island

Attorney General; Sean Reyes, Utah Attorney General; Mark R. Herring, Virginia Attorney General; Patrick Morrisey, West Virginia Attorney General.

FEBRUARY 9, 2021.

Hon. NANCY PELOSI,
Speaker of the House of Representatives,
House of Representatives, Washington, DC.

Hon. CHUCK SCHUMER,
Majority Leader,
U.S. Senate, Washington, DC.

Hon. KEVIN MCCARTHY,
Republican Leader,
House of Representatives, Washington, DC.

Hon. MITCH MCCONNELL,
Republican Leader,
U.S. Senate, Washington, DC.

DEAR SPEAKER PELOSI, REPUBLICAN LEADER MCCARTHY, MAJORITY LEADER SCHUMER, AND REPUBLICAN LEADER MCCONNELL: We write out of deep concern for the threat that the self-styled "For the People Act" (H.R. 1 and S. 1 in the current Congress, hereinafter the "FPA") poses to the long-standing bipartisan structure of the Federal Election Commission ("FEC")—a concern based on our many years of experience as commissioners of the FEC. The FEC is the federal agency entrusted with primary interpretation, civil enforcement, and administration of federal campaign finance laws.

The threat to bipartisanship in this federal agency should be a concern for the public, but also for members of Congress, who are among the most visible subjects of FEC scrutiny. Candidates for federal office know that the FEC is an intrusive presence in virtually every aspect of their campaigns, requiring disclosure of detailed aspects of their contributions and expenditures, initiating investigations, subpoenaing witnesses and records, imposing civil penalties for violations of its hundreds of pages of regulations, and conducting audits of campaign committees selected by the Commission to monitor compliance, among other actions.

We are all former members of the FEC. Collectively, we have over six decades of service on the Commission. Most of us served as Chair of the FEC, and at least one of us was serving on the Commission at all times between 1998 and 2020.

The FPA, as introduced in the House, is 791 pages and addresses virtually every aspect of election rules and administration. Our comments here are limited to Titles IV and VI in Division B of the Act. We address those provisions because they concern the jurisdiction of the FEC, and our comments specifically represent our combined expertise and experience over decades of service on the Commission. Our decision not to address provisions of the FPA changing election administration outside of FEC jurisdiction, however, should not be viewed as support for or acquiescence in those proposals.

Title VI would transform the FEC from a bipartisan, six-member body to a five-member body subject to, and indeed designed for, partisan control. Proponents claim this radical change is necessary to prevent "deadlock" on the Commission and assure efficient operations. This perception of perpetual deadlock is incorrect. Empirically, even the most extreme study of FEC vote—that is, a vigorously contested, non-peer reviewed study, conducted during a short period of relatively high disagreement within the Commission, and not transparent about its methodology or selection of votes—found a maximum of 30 percent of enforcement matters ending in 3–3 votes. But other studies, including peer-reviewed studies, have consistently found much lower rates of "deadlock," typically in the one to six percent range.

Moreover, the argument that the bipartisan makeup of the Commission hinders its

effectiveness is based on a misunderstanding of the FEC's work and why deadlocks occasionally occur. By definition, campaign finance law inserts the government into partisan electoral disputes. In our experience, the agency's bipartisan structure both assures that the laws are enforced with bipartisan support and equally important, that they are not perceived as a partisan tool of the majority party—an electoral weapon, if you will. "The indispensable ingredient in the FEC's creation was its bipartisan make-up," with an equal number of members from each major party and a voting structure requiring some minimal measure of bipartisan agreement before an enforcement action went forward or a rule was adopted. As Senator Alan Cranston (D-Calif.) explained during post-Watergate Congressional debates about the agency's creation: "We must not allow the FEC to become a tool for harassment." Political actors who violate campaign finance laws, and their partisans, are often quick to denounce enforcement as a "partisan witch hunt." The FEC's bipartisan makeup is a direct response to this claim and is fundamental to public confidence in the system.

Further, a neutral examination of the relatively few "deadlocks" that do occur reveals that a substantial portion of them concern differences of opinion over the reach of the statutes the FEC enforces. One bloc of three commissioners has often reflected the views of activist organizations that advocate for even more extensive regulation, supporting an expansive view of the statutes that goes beyond what Congress has enacted. In short, the complaints about "deadlocks" come from the regulatory activists who haven't gotten their way. They now seek to change the bipartisan nature of the Commission, to smooth the path for agency adoption of the more expansive regulations they have unsuccessfully sought for years. Congress has consistently declined to adopt those expansive objectives.

Similarly, in rule-making, the FEC's bipartisan structure is a beneficial feature, not a defect. It demands that commissioners work to reach consensus and compromise on measures to achieve bipartisan support. If Congress wanted to destroy confidence in the fairness of American elections, it is hard to imagine a better first step than to eviscerate the FEC's bipartisan structure.

But Title VI goes further. First, it allows the Chair, who is appointed on a partisan basis by the President, to hire and fire the FEC's General Counsel, a statutory position, with the support of just two commissioners. Thus, this crucial enforcement position can be filled with no bipartisan agreement, as the Chair, the other commissioner from that party, and an "independent" member appointed by a President of the Chair's party, could make the decision. Further, it places sole authority to hire or fire the Commission's Staff Director, also a statutory position, in the hands of the FEC Chair, not even requiring the support of an independent commissioner. The Staff Director oversees the Commission's Auditing, Reports Analysis, Administrative Fines, and Alternative Dispute Resolution processes, which combined handle far more enforcement matters than the Office of General Counsel. Both the appearance and reality of bipartisanship in enforcement is fundamental to the FEC's success, and Title VI destroys both.

The FPA also makes startling changes in the FEC's enforcement processes, perhaps no more so than in §6004 of Title VI. That section provides that, in the event the Commission, after reviewing or investigating a complaint, finds the respondent candidate, campaign, or other entity did not violate the law, the complainant may sue in federal

court. There, the matter will be reviewed de novo, with no deference to the Commission's findings of law or fact. If, however, the Commission finds that the respondent did violate the law, and the respondent seeks to contest those findings in court, the Commission's rulings will be afforded the traditional deference given to administrative agencies by courts of law. In short, while the American justice system has traditionally erred in favor of the accused, so as to protect the innocent and unjustly convicted, the FPA turns the formula on its head, explicitly biasing the judicial review process in favor of findings of guilt against candidates, campaigns, and other defendants.

Furthermore, Section 6004 allows for the appointed General Counsel to launch investigations and even determine matters of guilt or innocence without any majority vote of the Commission. It does this by sharply limiting the time the commissioners have to consider a matter, and then substituting the General Counsel's verdict for a vote of the Commission.

Other changes in Title VI to the Commission's structure, enforcement, and regulatory processes are similarly ill-conceived.

In addition to our concerns about Title VI, the FPA also includes a number of troubling, substantive changes to campaign finance law. Most notably, we reiterate the concerns previously expressed in 2010 by many of the signatories below regarding the "DISCLOSE Act," included in Title IV, Subtitle B. The DISCLOSE Act is unnecessary, burdensome, and would stifle constitutionally protected political speech.

Similarly, the "Stand by Every Ad Act" included in Title IV, Subtitle D would make disclaimer regulation more complex, have a chilling effect on speech, and provide little or no information that is not already available to the public under the Federal Election Campaign Act ("FECA") and existing Commission regulations. Indeed, in many cases, it would mislead the public as to the sources of an ad's funding.

Subtitles F and G of Title IV aim to affirmatively clear the way for the Internal Revenue Service ("IRS") and the Securities and Exchange Commission to become involved in campaign finance regulation. This is contrary to the design of the FECA, which gives the FEC primary civil enforcement responsibilities and exclusive authority for administering and interpreting the Act. These other agencies do not have expertise in campaign finance law. Attempting to use the IRS for campaign enforcement led to the scandal of 2013, which tarnished that agency's reputation and public confidence in its operations. Inviting other non-expert agencies into campaign finance enforcement would create a likelihood of inconsistent interpretations and applications of the laws and increase the complexity of a regulatory system already famous for its intricacy.

Based on our collective decades of experience at the FEC, we believe that these, and several other provisions of Titles IV and VI not specifically addressed here, would complicate the law and hinder grassroots political speech and activism, with little or no benefit to public accountability, transparency, understanding of public policy, or reduction in corruption.

Given these concerns, we are disturbed by recent news reports that House Leadership plans to bring H.R. 1 directly to the floor, bypassing committee consideration. We urge members of Congress in both chambers to deliberately and carefully consider this complex, nearly 800-page legislation, with special attention paid to the bill's harmful impact on First Amendment speech and association rights.

Most importantly, we believe that Title VI, by shifting the Commission from a bipar-

tisan, six-member body to a five-member body subject to partisan control, would be highly detrimental to the agency's credibility. It would lead to more partisanship in enforcement and in regulatory matters, shattering public confidence in the decisions of the FEC. The Commission depends on bipartisan support and universal regard for the fairness of its actions. The FPA frustrates these goals with likely ruinous effect on our political system.

Thomas J. Josefiak, (1985–1991); Darryl R. Wold, (1998–2002); David M. Mason, (1998–2008); Bradley A. Smith, (2000–2005); Michael E. Toner, (2002–2007); Hans A. von Spakovsky, (2006–2007); Matthew S. Petersen, (2008–2019); Caroline C. Hunter, (2008–2020); Lee E. Goodman, (2013–2018).

DECEMBER 1, 2020.

CRISIS FOR THE VOCA CRIME VICTIMS FUND THE BASICS

Fact: The Victim of Crime Act's (VOCA) Crime Victims Fund (CVF) is a non-taxpayer source of funding that supports thousands of crime victims services providers serving millions of victims of crime annually and is funded by monetary penalties associated with federal criminal convictions.

Fact: Deposits fluctuate annually based on the cases that the Department of Justice successfully prosecutes.

Fact: Appropriators decide how much to release from the CVF every year. Statutorily, this money funds specific DOJ programs and state victim assistance grants and supplements state victim compensation funds.

Fact: It is important to have money in the CVF to provide a buffer for lean years. Unfortunately, if there are too many lean years in a row, the CVF will not be able to provide that buffer. That is the situation we are currently facing.

LOWER DEPOSITS LEAD TO CUTS IN GRANTS

Fact: Deposits into the CVF are historically low. Deposits the last three years have been \$445 million, \$495 million and \$503 million respectively—deposits have not been this low since 2003. This decrease is caused in part by an increase in the use of deferred prosecution and non-prosecution agreements, the monetary penalties associated with which are deposited into the General Treasury rather than the Crime Victims Fund.

Fact: Lower deposits lead to lower releases. Appropriators are justly cautious about depleting the CVF, and they are reluctant to dip too deeply into the buffer the CVF provides, particularly if they do not see indications that the CVF will be replenished.

Fact: The amount coming off the top for non-victim service grants is somewhat static, which means that the cuts to the annual VOCA release disproportionately cut victim service grants. Thus, the percentage cut to victim service grants is larger than the percentage cut to the VOCA release.

Fact: State grants decreased in both FY'19 and FY'20, reflecting the decreased deposits. The Senate bill cuts these further. If the release was to reflect deposits without drawing down the balance in the CVF to dangerously low levels, assuming no transfers to fund other grants, victim assistance grants to the states could be cut to as little as approximately \$200 million annually, only 10% of what went out in FY'20.

THE IMPACT

Fact: States are experiencing enormous cuts to their awards. See table below.

Fact: Every state is at a different place in their grant cycles. Some subgrantees have already seen cuts (ex. Ohio), and some will see them in the next few years.

Fact: CACs receive between \$150 and \$200 million in VOCA dollars annually, which is the largest single source of funding for these programs. The cost of serving the more than 371,000 children they helped last year was \$614 million. If programs lose 70% of their funding, this would leave a \$140 million deficit, equating to about 84,450 children.

Fact: Victim services in Ohio lost \$55 million in 2020. Rape crisis programs specifically lost over \$7.5 million, with individual programs losing between 32% and 57% (as well as three 100% cuts) of VOCA funds. This will essentially cut services in half, reducing survivor access to pre-2000 levels.

THE SOLUTION

Increase deposits into the Crime Victims Fund by depositing monetary penalties associated with deferred prosecution and non-prosecution agreements into the CVF as well as monetary penalties associated with convictions.

For more information about the problem and the solution, see this letter to Congress, signed by over 1,480 national, state, tribal, and local organizations and government agencies. The 56 State and Territorial Attorneys General also sent a letter to Congress, addressing some of these same issues.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1 minute to the gentleman from California (Mr. MCCARTHY). Hopefully, he will soon be the majority leader or actually the Speaker of the House. He is not part of that California corruption I mentioned earlier.

Mr. MCCARTHY. Madam Speaker, this week Democrats are pushing partisan legislation that would change how we conduct elections and how we can speak about political issues. This legislation is the Democrats' most pressing priority. Every single Democrat is a cosponsor.

Democrats made this bill H.R. 1, which is reserved for the bills the majority thinks are the very most important.

Madam Speaker, you know—and those who are watching and those across the country should understand—that when you become the majority, you reserve the first 10 numbers for whatever you want them to be. So this could have been H.R. 2, H.R. 3, H.R. 4, H.R. 5, H.R. 6, all the way up to 10 or go on to any other number.

When I went out to talk to my constituents in the world of COVID who are out of work and out of school, not one of them would think H.R. 1 would be something for politicians to protect themselves to get reelected. But every single Democrat believes that is the case.

It wouldn't just be in my district, but I would say that if you talk to any American, they would say: Back to work, back to school, and back to health.

Madam Speaker, the priorities here are wrong. But it is not just because the Speaker thinks it so, because every single Democrat cosponsored this bill. It was bad when the Democrats introduced it before COVID, and it is bad that they prioritize this over the children going back to school, or people going back to work, or making sure every American who wants a vaccine

gets one. No. It shows the truth about what people think is the worst about people in Congress. They prioritize themselves over everything else.

Let's understand this bill. After a year of our country suffering through a pandemic, the Democrats' first piece of legislation does not help the millions of students still out of school, and it does not help the 10 million Americans who are still unemployed. No. Democrat legislation only helps themselves. Democrats want to use their razor-thin majority, not to pass bills to earn voters' trust, but to ensure they don't lose more seats in the next election.

Madam Speaker, I know the leadership on the other side predicted that they would win 20 seats. They only lost. I know that this is the most razor-thin majority the Democrats have seen in the last 100 years, so I guess that is why it is the top priority for every single Democrat.

Now, there are problems with this bill, so let's understand it.

First, H.R. 1 sends public dollars to fund political campaigns. Yes.

Can you believe that, Madam Speaker?

Madam Speaker, it is the number one priority you got elected to Congress to do. Forget everything else, I want to make sure I get more taxpayer money to fund my own campaign. I have to make sure I get reelected—not that the kids go back to school and not to distribute vaccines—to create a slush fund so that politicians can run for reelection.

Let me explain it to you, Madam Speaker. It is in the fine print. Let's say someone donates \$200 to a preferred candidate. Under H.R. 1, taxpayers now must chip in not \$200, but \$1,200.

Where in the world can you get that type of return on your investment?

That is amazing.

You talk somebody into giving you \$200 for your campaign, Madam Speaker, so the taxpayers now have to give you \$1,200. No wonder you made it the most important bill because it only focuses on you.

Democrats want to raise this money through new fines on corporations which the government will use to pay for campaigns and political consultants. I guess Democrats don't actually believe corporate money is bad in politics.

Today, corporations can't give. I guess they found a loophole to help them.

Second, H.R. 1 weakens the security of our elections by making it harder to protect against voter fraud. This bill automatically registers voters from the DMV and other government databases such as food stamps. In most cases it would prevent officials from removing ineligible voters from the rolls and make it harder to verify the accuracy of voter information. Currently, an estimated 24 million voter records across the country appear to be inaccurate or invalid, and as we saw during the pandemic, this created chaos and confusion.

It doesn't matter if you are a Democrat, Republican, or Independent. Everyone has a personal story of a friend, their family, or their neighbor receiving a ballot they shouldn't have. Every one of those stories erodes trust in election integrity. Yet, under H.R. 1, future voters can be dead or illegal immigrants or maybe even registered two to three times. I guess Democrats just don't care, as long as they get reelected.

□ 1045

Third, H.R. 1 rewrites election laws and imposes one-size-fits-all partisan rules from Washington.

Under the Constitution, we generally defer to States and counties to run elections. Democrats want to change that. First, they outlaw Dr. Seuss, and now they want to tell us what to say.

They want to remove reasonable debates about early voting, registration, and no-excuse mail-in balloting from the States and counties and resolve them with a single Federal solution decided by the whims of Washington. It is not unusual, because I know the committee is also looking at, even though someone didn't win an election, appointing somebody different in Congress.

They want to stop States from listening to their residents on the very best way to protect ballot integrity, whether it is passing voter I.D. laws or using basic safeguards like checking their voter rolls against the Post Office change-of-address system.

They want to mandate no-excuse mail-in balloting and 15 days of early voting as the post-pandemic norm.

Madam Speaker, in the last election, at least twice a week somebody would send me a picture of the ballots that were mailed to their home of people who had died or of people who had not lived there in 8 years. This would guarantee that continues.

Fourth, H.R. 1 politicizes the Federal Election Commission by turning it from an evenly divided commission into a partisan one. But they are also going to create a speech czar.

Can you imagine? The Federal Election Commission has an even number of Republicans and an even number of Democrats. You have the smallest majority you have had in more than 100 years, so your number one priority is to make sure you can't keep that bipartisan. Let's put our thumb on the scale and make sure we get one more Democrat than Republican. Then we can create a speech czar and tell people what to say and what they can't say.

So they can't tell us in a bill we just passed that there is \$140 million for a subway just outside the Speaker's office. That would be wrong. But we also could get \$200, but get \$1,200 from the taxpayer. Who wouldn't want this bill? Every single Democrat does.

H.R. 1 weaponizes the IRS—can you imagine that—by allowing the IRS to consider an organization's political views before granting tax exemptions.

Now, they are going to pick and choose. You know, I thought this was unbelievable until I read this document.

If you live in China and you want to fly on an airline, you can walk up to the desk, you can have your money, but that doesn't determine whether you get a ticket. You know what determines whether you get a ticket? Your score; what you have said. And if you said something that the government doesn't like, you can't fly on that plane. Unbelievable, right? That could never happen in America.

Well, now we have a speech czar, we have made sure the Federal Election Commission is where they are, and now we weaponize the IRS to do exactly that.

Remember, under President Obama's IRS, this power was abused by Lois Lerner and other bureaucrats to target conservative nonprofits during the 2012 election. It was a massive scandal, a clear and intolerable violation of public trust, and a crime, which is why singling out groups for political views is banned.

One hundred thirty nonprofits wrote to Congress to strongly object to H.R. 1. Why would nonprofits object to this? They said America should be able to "support causes we believe in without the fear of harassment or intimidation." Well, I guess they are right, because if this majority makes the number one issue—in a world of a pandemic, unemployment, and kids out of school—the protection of themselves, I would be afraid, too.

If you are serious about restoring public trust in government, the ban must remain in place.

Madam Speaker, Democrats call H.R. 1 the For the People Act, but it really should be called the for the politicians act. It is not designed to protect Americans' vote. It is designed to put a thumb on the scale in every election in America so that Democrats can turn a temporary majority into permanent control. It is an unparalleled political grab. I urge all my colleagues to oppose it.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1½ minutes to the gentleman from Ohio (Mr. JORDAN), my good friend and the ranking member of the Judiciary Committee.

Mr. JORDAN. Madam Speaker, which is it? For 3 months, the Democrats told us the 2020 election was fine. There was no need for an investigation. It was flawless. But, today, they tell us we need to change election law with an 800-page bill. Think about it. We need all of this? 800 pages to fix a flawless election? Maybe something else is going on here.

Last year, COVID was the pretext for making changes to election law. Partisan courts and partisan secretaries of State went around State legislatures in an unconstitutional fashion and changed election law in some States,

and now they want to make sure those unconstitutional changes in a few States become the law in all States. That is what this is about.

This isn't the first time Democrats have tried to have it both ways, talked out of both sides of their mouth. Remember what they said.

Democrats said: Republicans tried to overturn the will of the people on January 6, 2021, when we objected to six States.

But on January 6, 2017, they objected to ten states. The Democrat chair of the Rules Committee objected to Alabama, a State President Trump won by 30 points. The lead impeachment manager objected to Florida, and the chairwoman of the Financial Services Committee objected to Wyoming. For goodness sake, a State that President Trump won by 40 points. They tried to overturn the will of the people in Wyoming.

We know what this is about. This is about raw politics, and we should all vote "no."

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 2 minutes to the gentleman from Alabama (Mr. PALMER), the chair of the Republican Policy Committee and my good friend.

Mr. PALMER. Madam Speaker, if my Democrat colleagues were serious about making elections fair and honest, they would start by enforcing a law they passed, the National Voter Registration Act of 1993.

That law requires that every State and every county maintain accurate voter files. Yet, the Pew Research Center reported that there are 24 million people improperly registered. 1.8 million of them are dead. 2.7 million are registered in more than one State. The State of Michigan is 105 percent registered to vote, with 16 counties that are between 110 and 119 percent registered. Pennsylvania has over 800,000 inactive voters still on the State's voter registration files, and Los Angeles County has 1.6 million more people registered to vote than live in the county who are qualified to vote.

There are 17 Democrat Members still serving in this Congress who voted for that law, including the Speaker and the majority leader. If you were serious about cleaning up our elections, you would enforce that law.

As if the Federal takeover of elections isn't enough, this bill would also force taxpayers to foot the bill for campaigns.

Just a few weeks ago, the majority stripped my colleague, MARJORIE TAYLOR GREENE, of her committee assignments. This week, though, they seem to believe that even though she isn't allowed to serve on any standing committees, she should receive taxpayer-financed campaign contributions.

Based on the formula in this bill and what Representative GREENE has raised already, this bill would give her over \$7 million. Every Democrat who voted to

strip her of her committee assignments has cosponsored the bill that will send over \$7 million of taxpayer money to fund her reelection.

If this bill passes, it will create a ruling class and tremendously undermine Americans' right to self-government. In fact, this bill should be called for the permanent ruling class act.

No one who truly wants fair and honest elections, no one who wants people to have faith that their vote counts, will vote for this bill.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, you can tell we have got some dedicated Members of Congress here to debate this bill.

Madam Speaker, I yield 1 minute to the gentleman from New York (Mr. GARBARINO), my great friend and one of the newest Members of Congress.

Mr. GARBARINO. Madam Speaker, we are facing a growing public mistrust of our electoral process.

In my district alone, over 800 ballots in Nassau County were sent out in the wrong names and wrong addresses. In the school board election this year, I received three ballots at my house, one for me and two for the people who moved out 10 years ago.

On election day, all over my district, in Ronkonkoma, Seaford, and Babylon, machines went down. Voters had to hand in their ballots, and then they were misplaced.

I think all of us can agree that legislative fixes are needed. But today, we are debating a bill, a partisan bill, whose sole aim is to secure a Democratic majority.

This bill doubles down on problems that we saw during the 2020 election. Expanding mail-in voting—part of the problem. Legalizing ballot harvesting—part of the problem. Eliminating State ID—now you are just asking for a problem. Funding elections—I can think of a million things that can be done before we fund elections.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1 minute to the gentlewoman from California (Mrs. STEEL), my good friend and another freshman Member of our historic freshman class.

Mrs. STEEL. Madam Speaker, I rise today in support of free speech.

I also rise today to protect our constituents' taxpayer dollars.

This bill we are debating, H.R. 1, would federally mandate a 6-to-1 government match of contributions in congressional or presidential campaigns. That means for every \$200 donated to the campaign, the Federal Government would match \$1,200. That is \$1,200 of our constituents' hard-earned tax dollars sent to a campaign or candidate that they may not even agree with or believe in.

In the upcoming 2022 election cycle, that means up to \$7.2 million of public funds, per candidate, would be given to

the candidates. This is not how the government should be spending our taxpayers' money.

H.R. 1 would also allow the IRS to investigate the political and policy background of organizations before granting tax-exempt status.

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield an additional 15 seconds to the gentlewoman from California (Mrs. STEEL).

Mrs. STEEL. Madam Speaker, this is a slippery slope towards discrimination against organizations. I urge my colleagues to vote "no" on this bill.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, may I inquire as to how much time is remaining?

The SPEAKER pro tempore. The gentleman from Illinois has 30 seconds remaining.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, vote "no" on this disastrous piece of legislation. Obviously, the timekeeper didn't keep the time right; I should have more.

Madam Speaker, I yield back the balance of my time.

Ms. LOFGREN. Madam Speaker, may I inquire as to how much time is remaining?

The SPEAKER pro tempore. The gentlewoman from California has 5 minutes remaining.

Ms. LOFGREN. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, there have been a number of statements made on the floor today that were hair-on-fire inaccurate, and 5 minutes would not be enough to actually correct the mistakes and the incorrect comments that have been made, but let me just address a couple of them.

I keep hearing "speech czar." I must confess, when I first heard that, I thought, what the heck are they talking about? Then I looked at the rhetoric, and it appears that there is an objection to section 603 of the bill, which allows the chair of the FEC and other commissioners to take certain actions.

Now, it has nothing to do with being a speech czar. There is no connection with that. To suggest that the FEC doing its job is somehow becoming a speech czar is just not correct.

I have heard a lot of comments about the voucher program. People have objected to our tax dollars being spent. Well, here is the good news: There are no tax dollars being spent in this program. It is a pilot project that allows for a matching system to see whether small donors can actually empower more diversity and empower the voices of ordinary Americans as compared to the big interests.

□ 1100

It is not funded by taxpayer funds, and it is not funded from a source that

could be used for anything else in the government. It is an additional penalty to corporations that have done wrong and are fined. There will be an additional fine to fund this pilot project.

I have heard that somehow H.R. 1 would allow the IRS to go after conservative groups. That is not true. Section 4501 simply repeals the prohibition that prevents the IRS from examining the meaning of social welfare in the context of 501(c)(4) organizations. That is about any group that misuses the Tax Code for politics, pretending to be a social welfare group, whatever their ideology. It never made sense to preclude the IRS from doing this job. That would be like prohibiting the FEC from administering the Federal elections code.

Voter ID: Members act as if that is just a piece of cake. Well, 11 percent of eligible voters in the United States don't have an ID, and they can't get it because they don't have the money to pay for the underlying documents that would be necessary to get that ID. And those 11 percent are disproportionately senior citizens, young people, people with disabilities, low-income voters. So what is the alternative? They sign under penalty of perjury. They can be prosecuted for a felony if they are lying.

Ballot harvesting: There is no such thing as harvesting ballots. It is about getting someone you trust to turn in your ballot for you if you can't do it yourself. We have had that in California for many years. I will note that Republican candidates used that extensively in California this year. There was no evidence of fraud when they did it, and there was no evidence of fraud when Democrats did it. You give your ballot to your neighbor, if you wish. The neighbor has to sign, and they turn it in for you. That is not fraud, and it is not a problem.

Finally, I just want to address the issue of so-called Federal overreach. The Constitution of the United States, Article I, Section 4 says this: "The times, places, and manner of holding elections for Senators and Representatives shall be prescribed in each State by the legislature thereof," but here is the important next section, "but the Congress may at any time by law make or alter such regulations." And that is what we are doing in H.R. 1.

I think it is interesting that earlier this year the Republican Study Committee endorsed the Save Democracy Act. That legislation would establish national standards for prohibiting automatic voter registration, to make it hard to cast a ballot, to impose restrictive rules on vote tabulation. So, I guess that overreach only matters to my colleagues if it empowers voters, not if it restricts voters.

For too long, this Chamber has been silent, and this silence has harmed the people. We need to stop that silence and vote "yes" on H.R. 1.

Madam Speaker, I yield back the balance of my time.

Mr. POSEY. Madam Speaker, I rise today to express my strong opposition to H.R. 1 and my great disappointment that the Majority refused to allow my commonsense amendments to be offered to this bill. This bill was written behind closed doors and though Members of Congress offered over 180 amendments to improve this bill only 56 were allowed to be offered on the House floor. That is a travesty for Congress and the American people who want and deserve honest and transparent elections.

While serving in the Florida Senate I was tasked with reforming Florida's election laws following the 2000 election and chaos that ensued. Having tackled election reform in the aftermath of an uncertain election, I know firsthand how important it is to restore confidence and eliminate existing grey areas that may lead to fraud or raise questions about fairness.

Events surrounding the 2020 election raised questions from my constituents about the operation and certification of voting machines used throughout our state and the nation. Chief among those concerns was whether our voting machines are connected to the internet and vulnerable to manipulation through hacking. To answer these and other questions I contacted the U.S. Election Assistance Commission which certifies voting hardware and software for use in our elections.

In her letter to me, the Inspector General of the U.S. Election Assistance Commission addressed this topic stating that the "EAC believes Michigan may use modem transmission features in at least some of its Dominion voting systems." This is in direct conflict with assertions by the maker of the Dominion Voting System who stated, "... Voting systems are by design meant to be used as closed systems that are not networked meaning they are not connected to the Internet."

To end the confusion on this issue and restore confidence in our system, I filed an amendment that would prohibit voting systems from being connected to the Internet; specifically, stating that no system or device upon which ballots are programmed or votes are cast or tabulated shall be connected to the Internet at any time. That would ensure the integrity of voting machines. Unfortunately, that amendment was not allowed to be debated and voted on.

My second amendment would ensure that election machines are fully auditable—no longer would election officials and election equipment providers deny full audits of elections due to proprietary software or hardware. The American people have a right to a full audit of any election to ensure the full integrity of elections. There is no good reason to oppose this amendment but, again, it was not allowed to be debated and voted on.

And, my third amendment would have prohibited the use of voting systems produced by a foreign entity. It would also require all components of the voting systems be manufactured and maintained in the United States. Why should the votes of the American people be subject to counting using foreign equipment that cannot be audited and that may be connected to the Internet? My amendments would ban all three of these things.

By denying elected Members of Congress a vote on these amendments, Speaker PELOSI decided against providing full transparency and accountability in our federal elections. This partisan bill should be rejected.

Mr. PALMER. Madam Speaker, if my Democrat colleagues were serious about making

elections fair and honest they would start by enforcing a law they passed—The National Voter Registration Act of 1993. That law requires that every state and every county maintain accurate voter files. Yet the Pew Research Center reported that there are 24 million people improperly registered . . . 1.8 million are dead, 2.7 million are registered to vote in more than one state. The state of Michigan is 105 percent registered to vote with sixteen counties with voter registration between 110–119 percent.

Pennsylvania has over 800,000 inactive voters still on the state's voter registration files and Los Angeles County had 1.6 million more people registered to vote than people living in the county who are qualified to vote. The failure to maintain accurate voter files is an invitation for election fraud. If my Democrat colleagues are serious about restoring confidence in our elections they should be pushing states to comply with the law. There are 17 Democrat members still serving in this Congress who voted for the National Voter Registration Act including the Speaker and the Majority Leader. Why aren't they pushing for cleaning up our voter registration files in every state?

As if the federal takeover of elections wasn't enough, this bill would also force taxpayers to foot the bill for campaigns. Just a few weeks ago the majority stripped my colleague MARJORIE TAYLOR GREENE of her committee assignments. This week they seem to believe that though she isn't allowed to serve on any standing committees she should receive taxpayer financed campaign contributions. Based on the formula in this bill and what Rep. GREENE has raised already this bill would give her over \$7 million. Every Democrat who voted to strip Rep. GREENE of her committees has also co-sponsored the bill that would send over 7 million dollars to fund her re-election.

If this bill passes it will create a ruling class and tremendously undermine Americans' right to self-government. In fact, this bill should be called the For The Permanent Ruling Class Act. No one who truly wants fair and honest elections, No one who wants the American people to trust our elections, to have faith that their vote counts, will vote for this bill.

Ms. ESHOO. H.R. 1, For the People Act, is one of the most important bills Congress can consider because it strengthens and reforms our democracy at a time in history when it is especially fragile. This sweeping legislation is divided into three sections: voting, campaign finance, and ethics. Its numerous provisions expand voting rights, diminish the corrosive influence of money in politics, and bolster ethics and transparency to ensure government works for the people.

Voting is a fundamental right in a democracy, and H.R. 1 will expand voter rolls by requiring every state to adopt automatic and same-day voter registration, just as California has. The bill ends partisan gerrymandering by requiring states to adopt independent redistricting commissions and makes it easier to vote by expanding early voting and allowing every American to vote by mail, just as millions did last November during the pandemic.

H.R. 1 reforms our campaign finance system to address the disastrous Citizens United decision that opened the floodgates to unlimited contributions from anonymous donors. The legislation establishes a public Fair Elections Fund to match small dollar donations,

strengthens Federal Election Commission (FEC) oversight of Super PACs, and requires “dark money” independent expenditure groups to disclose their donors just as candidates and Super PACs must do.

Lastly, the bill holds public officials accountable by closing lobbyist registration loopholes, strengthens conflict of interest rules, and empowers the Office of Government Ethics to better enforce ethics laws.

I’m very proud that H.R. 1 includes two major provisions I authored. The bill includes my Presidential Tax Transparency Act which requires the president and vice president to publicly release their tax returns annually. It also requires major party candidates for both offices to release ten prior years of tax returns within 15 days of accepting their party’s nomination. Tax returns contain vital information such as whether a candidate has paid any taxes; what assets they own; if they’ve borrowed money and from whom; whether they’ve taken advantage of tax loopholes and offshore tax shelters; and whether they have foreign bank accounts. The disclosure of a presidential candidate’s tax returns is particularly important because the American people should be able to vet their finances before the election.

For decades, presidents and presidential candidates voluntarily released their tax returns. I introduced the Presidential Tax Transparency Act in 2016 when this bipartisan tradition was abandoned and it became clear that we could no longer rely on voluntary disclosure. Presidential candidates must be held to the highest standards of transparency to ensure confidence that they will work solely for the interests of the American people, not their own financial gain.

I’m also pleased that H.R. 1 establishes Election Day as a federal holiday. I’ve introduced similar legislation with Rep. DONALD MCEACHIN in the past three Congresses to give Americans the time off they need to vote and participate in our democracy. U.S. voter turnout in 2020 was the highest in over a century, but it consistently lags behind turnout in other established democracies, many of which vote on a weekend or holiday. While there are many factors that influence voter turnout, making Election Day a federal holiday will make voting easier and give Americans an opportunity to celebrate the importance of civic engagement and participation in the proud American tradition of self-governance.

H.R. 1 includes all of these important reforms and many others, and I’m proud to vote in favor of this critical legislation.

The SPEAKER pro tempore. All time for debate has expired.

Each further amendment printed in part B of House Report 117–9 not earlier considered as part of amendments en bloc pursuant to section 3 of House Resolution 179, shall be considered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, may be withdrawn by the proponent at any time before the question is put thereon, shall not be subject to amendment, and shall not be subject to a demand for division of the question.

It shall be in order at any time for the chair of the Committee on House Administration or her designee to offer amendments en bloc consisting of further amendments printed in part B of House Report 117–9, not earlier disposed of. Amendments en bloc shall be considered as read, shall be debatable for 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on House Administration or their respective designees, shall not be subject to amendment, and shall not be subject to a demand for division of the question.

AMENDMENT NO. 1 OFFERED BY MS. LOFGREN OF CALIFORNIA

Ms. LOFGREN. Madam Speaker, pursuant to House Resolution 179, I offer amendments en bloc.

The SPEAKER pro tempore. The Clerk will designate the amendments en bloc.

Amendments en bloc No. 1 consisting of amendment Nos. 1, 2, 3, 4, 5, 7, 8, 9, 10, 11, 15, 16, 17, 20, and 21, printed in part B of House Report 117–9, offered by Ms. LOFGREN of California:

AMENDMENT NO. 1 OFFERED BY MS. SCANLON OF PENNSYLVANIA

Page 169, insert after line 14 the following: “(3) COLLEGE CAMPUSES.—The State shall ensure that polling places which allow voting during an early voting period under subsection (a) will be located on campuses of institutions of higher education in the State.”.

AMENDMENT NO. 2 OFFERED BY MS. ADAMS OF NORTH CAROLINA

Page 222, line 22, insert “, including initiatives to facilitate the enfranchisement of groups of individuals that have historically faced barriers to voting” before the period.

AMENDMENT NO. 3 OFFERED BY MS. ADAMS OF NORTH CAROLINA

Page 94, after line 21, insert the following: (2) a description of how the agency will prioritize access to such initiatives for schools that serve—

(A) the highest numbers or percentages of students counted under section 1124(c) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6333(c)); and

(B) the highest percentages of students who are eligible for a free or reduced price lunch under the Richard B. Russell National School Lunch Act (42 U.S.C. 1751 et seq.) (which, in the case of a high school, may be calculated using comparable data from the schools that feed into the high school), as compared to other public schools in the jurisdiction of the agency;

Page 94, line 22, strike “(2)” and insert “(3)”.

Page 94, line 24, strike “(3)” and insert “(4)”.

AMENDMENT NO. 4 OFFERED BY MS. ADAMS OF NORTH CAROLINA

Page 223, line 10, insert “Of the funds appropriated, the Secretary shall ensure that 25 percent is reserved for Minority Institutions described in section 371(a) of the Higher Education Act of 1965 (20 U.S.C. 1067q(a)).” after the period.

AMENDMENT NO. 5 OFFERED BY MS. ADAMS OF NORTH CAROLINA

Page 181, after line 8, insert the following:

(3) SAME-DAY PROCESSING.—The United States Postal Service shall ensure, to the maximum extent practicable, that ballots are processed and cleared from any postal facility or post office on the same day the ballots are received at such a facility or post office.

AMENDMENT NO. 7 OFFERED BY MR. AUCHINCLOSS OF MASSACHUSETTS

Page 210, line 18, strike “and”.

Page 210, after line 18, insert the following new subparagraph (and redesignate the succeeding subparagraph accordingly):

(D) provide assurances that the State will dedicate poll worker recruitment efforts with respect to youth and minors, including by recruiting at institutions of higher education and secondary education; and

AMENDMENT NO. 8 OFFERED BY MR. AUCHINCLOSS OF MASSACHUSETTS

Page 119, beginning line 15, strike “based on the race” and insert “based on the age, race”.

AMENDMENT NO. 9 OFFERED BY OFFERED BY MS. BOURDEAUX OF GEORGIA

Page 184, insert after line 6 the following (and redesignate the succeeding provisions accordingly):

“(h) PROHIBITING CERTAIN RESTRICTIONS ON ACCESS TO VOTING MATERIALS.—

“(1) DISTRIBUTION OF ABSENTEE BALLOT APPLICATIONS BY THIRD PARTIES.—A State may not prohibit any person from providing an application for an absentee ballot in the election to any individual who is eligible to vote in the election.

“(2) UNSOLICITED PROVISION OF VOTER REGISTRATION APPLICATIONS BY ELECTION OFFICIALS.—A State may not prohibit an election official from providing an unsolicited application to register to vote in an election for Federal office to any individual who is eligible to register to vote in the election.”.

Page 251, insert after line 18 the following: “(C) The State shall ensure that the number of drop boxes provided is sufficient to provide a reasonable opportunity for voters to submit their voted ballots in a timely manner.”.

Page 252, line 9, strike “and”.

Page 252, line 13, strike the period and insert “; and”.

Page 252, insert after line 13 the following: “(6) geographically distributed to provide a reasonable opportunity for voters to submit their voted ballot in a timely manner”.

Page 253, insert after line 13 the following (and redesignate the succeeding provision accordingly):

“(i) REMOTE SURVEILLANCE PERMITTED.—The State may provide for the security of drop boxes through remote or electronic surveillance.”.

AMENDMENT NO. 10 OFFERED BY MR. BRENDAN F. BOYLE OF PENNSYLVANIA

Page 88, after line 8, insert the following:

SEC. 1055. PERMISSION TO PLACE EXHIBITS.

The Secretary of Homeland Security shall implement procedures to allow the chief election officer of a State to provide information about voter registration, including through a display or exhibit, after the conclusion of an administrative naturalization ceremony in that State.

AMENDMENT NO. 11 OFFERED BY MR. BROWN OF MARYLAND

Page 45, insert after line 13 the following (and redesignate the succeeding provision accordingly):

SEC. 1006. PERMITTING VOTER REGISTRATION APPLICATION FORM TO SERVE AS APPLICATION FOR ABSENTEE BALLOT.

Section 5(c)(2) of the National Voter Registration Act of 1993 (52 U.S.C. 20504(c)(2)) is amended—

(1) by striking “and” at the end of subparagraph (D);

(2) by striking the period at the end of subparagraph (E) and inserting “; and”; and

(3) by adding at the end the following new subparagraph:

“(F) at the option of the applicant, shall serve as an application to vote by absentee ballot in the next election for Federal office held in the State and in each subsequent election for Federal office held in the State.”.

AMENDMENT NO. 15 OFFERED BY MS. BUSH OF MISSOURI

Page 250, line 9, strike “and”.

Page 250, line 11, strike the period and insert “; and”.

Page 250, insert after line 11 the following: “(C) by homeless individuals (as defined in section 103 of the McKinney-Vento Homeless Assistance Act of 1987 (42 U.S.C. 11302)) of the State.”.

AMENDMENT NO. 16 OFFERED BY MR. CASE OF HAWAII

At the end of subtitle I of title I, insert the following (and conform the table of contents accordingly):

SEC. 1624. STUDY AND REPORT ON VOTE-BY-MAIL PROCEDURES.

(a) STUDY.—The Election Assistance Commission shall conduct a study on the 2020 elections and compile a list of recommendations to—

- (1) help States transitioning to vote-by-mail procedures; and
- (2) improve their current vote-by-mail systems.

(b) REPORT.—Not later than January 1, 2022, the Election Assistance Commission shall submit to Congress a report on the study conducted under subsection (a).

AMENDMENT NO. 17 OFFERED BY MS. CASTOR OF FLORIDA

Page 681, line 2, strike “or”.

Page 681, line 7, strike the period and insert “; or”.

Page 681, insert after line 7 the following: “(C) in the case of an individual who becomes an agent of a foreign principal that would require registration under section 2 of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612), before the date on which such individual becomes such an agent of a foreign principal.”.

Page 681, line 14, strike “1995” and insert the following: “1995, or, in the case of an individual described in subparagraph (C) of such paragraph, the date on which the individual becomes a registered agent of a foreign principal under the Foreign Agents Registration Act of 1938, as amended”.

AMENDMENT NO. 20 OFFERED BY MR.

DESAULNIER OF CALIFORNIA

After subtitle H of title III, insert the following (and redesignate the succeeding subtitle accordingly):

Subtitle I—Study and Report on Bots

SEC. 3801. SHORT TITLE.

This subtitle may be cited as the “Bots Research Act”.

SEC. 3802. TASK FORCE.

(a) ESTABLISHMENT.—Not later than 90 days after the date of enactment of this Act, the Election Assistance Commission, in consultation with the Cybersecurity and Infrastructure Security Agency, shall establish a task force to carry out the study and report required under section 3803.

(b) NUMBER AND APPOINTMENT.—The task force shall be comprised of the following:

- (1) At least 1 expert representing the Government.
- (2) At least 1 expert representing academia.
- (3) At least 1 expert representing non-profit organizations.
- (4) At least 1 expert representing the social media industry.
- (5) At least 1 election official.
- (6) Any other expert that the Commission determines appropriate.

(c) QUALIFICATIONS.—The Commission shall select task force members to serve by virtue of their expertise in automation technology.

(d) DEADLINE FOR APPOINTMENT.—Not later than 90 days after the date of enactment of this Act, the Commission shall appoint the members of the task force.

(e) COMPENSATION.—Members of the task force shall serve without pay and shall not receive travel expenses.

(f) TASK FORCE SUPPORT.—The Commission shall ensure appropriate staff and officials of the Commission are available to support any task force-related work.

SEC. 3803. STUDY AND REPORT.

(a) STUDY.—The task force established in this subtitle shall conduct a study of the impact of automated accounts on social media, public discourse, and elections. Such study shall include an assessment of—

- (1) what qualifies as a bot or automated account;
- (2) the extent to which automated accounts are used;
- (3) how the automated accounts are used; and
- (4) how to most effectively combat any use of automated accounts that negatively affects social media, public discourse, and elections while continuing to promote the protection of the First Amendment on the internet.

(b) TASK FORCE CONSIDERATIONS.—In carrying out the requirements of this section, the task force shall consider, at a minimum—

- (1) the promotion of technological innovation;
- (2) the protection of First Amendment and other constitutional rights of social media users;
- (3) the need to improve cybersecurity to ensure the integrity of elections; and
- (4) the importance of continuously reviewing relevant regulations to ensure that such regulations respond effectively to changes in technology.

(c) REPORT.—Not later than 1 year after the establishment of the task force, the task force shall develop and submit to Congress and relevant Federal agencies the results and conclusions of the study conducted under subsection (a).

AMENDMENT NO. 21 OFFERED BY MS. ESCOBAR OF TEXAS

Page 397, insert after line 7 the following:

SEC. 3305. EXEMPTION OF CYBERSECURITY ASSISTANCE FROM LIMITATIONS ON AMOUNT OF COORDINATED POLITICAL PARTY EXPENDITURES.

(a) EXEMPTION.—Section 315(d)(5) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(d)(5)) is amended—

- (1) by striking “(5)” and inserting “(5)(A)”;
- (2) by striking the period at the end and inserting “, or to expenditures (whether provided as funds or provided as in-kind services) for secure information communications technology or for a cybersecurity product or service or for any other product or service which assists in responding to threats or harassment online.”; and
- (3) by adding at the end the following new subparagraph:

“(B) In subparagraph (A)—

“(i) the term ‘secure information communications technology’ means a commercial-off-the-shelf computing device which has been configured to restrict unauthorized access and uses publicly-available baseline configurations; and

“(ii) the term ‘cybersecurity product or service’ means a product or service which helps an organization to achieve the set of standards, guidelines, best practices, methodologies, procedures, and processes to cost-effectively identify, detect, protect, respond to, and recover from cyber risks as developed by the National Institute of Standards and Technology pursuant to subsections (c)(15)

and (e) of section 2 of the National Institute of Standards and Technology Act (15 U.S.C. 272).”.

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply with respect to expenditures made on or after the date of the enactment of this Act.

The SPEAKER pro tempore. Pursuant to House Resolution 179, the gentlewoman from California (Ms. LOFGREN) and the gentleman from Illinois (Mr. RODNEY DAVIS) each will control 10 minutes.

The Chair recognizes the gentlewoman from California.

Ms. LOFGREN. I yield myself such time as I may consume.

Madam Speaker, this bloc of amendments provides important additions to H.R. 1 that strengthen the bill and enhance voter access.

This bloc includes, for example, an amendment from the gentlewoman from Pennsylvania that requires States to ensure that there are polling places during the early voting period on college campuses. This will help young people to engage in our elections and will likely help boost youth turnout.

It also includes an amendment from the gentlewoman from North Carolina that will help ensure the timely delivery of absentee ballots by the Postal Service. It calls for the Postal Service to perform same-day processing of ballots when they are received at a postal facility.

Also included is an amendment from the gentlewoman from Georgia that supports access to the franchise. It implements voter protections by ensuring that States cannot prohibit access to voting materials provided by third parties, such as get-out-the-vote organizations.

There is also an amendment from the gentleman from Pennsylvania that allows for voter education information at naturalization ceremonies for newly sworn-in citizens. That will help educate and inform new citizens about the opportunities to register to vote.

Finally, there is an amendment from the gentlewoman from Texas that exempts cybersecurity assistance, including assistance in responding to threats or harassment online, from limits on coordinated political party expenditures.

Madam Speaker, I support these amendments. I urge their adoption, and I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, we have so much opposition on our side to this bill. I yield 1½ minutes to the gentleman from Georgia (Mr. CARTER), my good friend, since we ran out of debate time on general debate.

Mr. CARTER of Georgia. Madam Speaker, I rise today in opposition to the underlying bill. This legislation masquerades as a fix to the country's election concerns. However, that couldn't be further from the truth.

This bill relaxes ethics requirements with a change in administration. It forces taxpayers to subsidize elections and election outreach. It compromises

States' rights and leaves Washington as the arbiter of managing elections, which runs against the Constitution. It would limit free speech and weaken the First Amendment protections that everyone here holds in such high regard.

This legislation compromises State voter ID integrity laws and moves to roll back the important work that has been done in this space. It alters the Federal Election Commission's makeup and effectively limits any bipartisan consensus or work that can be done.

This isn't a bipartisan bill intended to unite the country and mend concerns about elections. No, this is another partisan package that was rushed to the floor and, subsequently, could have serious consequences for our constituents and our Nation.

This bill will weaken what many States are doing to improve election security and establishes a dangerous precedent for the involvement of Federal agencies in election issues.

For these reasons, Madam Speaker, I urge my colleagues to oppose the underlying bill.

Ms. LOFGREN. Madam Speaker, I yield 1 minute to the gentleman from Massachusetts (Mr. AUCHINCLOSS), a new member of the House who has two amendments encompassed in this en bloc amendment.

Mr. AUCHINCLOSS. Madam Speaker, I rise today in support of H.R. 1, the For the People Act, to restore integrity and ethics in our electoral process.

To strengthen the bill, I have offered two amendments to empower younger generations to work together to tackle the challenges that will define our lifetimes. Climate change, gun violence, and reproductive rights energize and galvanize younger Americans. The right to vote is how they are heard and how they make change. My amendments will expand and protect this right for young people.

The For the People Act must live up to its name, and I am proud to offer these amendments that reinforce the importance of a democracy that brings all Americans, regardless of age, race, gender identity, or income, to the ballot box to cast their votes.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield 1½ minutes to the gentleman from Ohio (Mr. GONZALEZ), my good friend, who, in spite of once being an Ohio State Buckeye and an Indianapolis Colt, it took him coming to Congress to finally win a football championship.

Mr. GONZALEZ of Ohio. Madam Speaker, I rise in opposition to this en bloc amendment and H.R. 1, the so-called For the People Act.

It is hard to know exactly where to begin when considering how misguided this bill truly is. If this bill becomes law, we will have nationwide universal mail-in balloting, ballot harvesting, and taxpayer-funded elections where for every \$1 of contribution from an individual, the Federal Government will kick in \$6. Additionally, this bill eliminates the voter ID laws in all 50 States

and effectively eliminates signature matching.

The sad truth is that there are things that we could be doing on a bipartisan basis to improve our election process. In the last Congress, many of my Democratic colleagues supported auditing of election results. I agree and believe we could find genuine compromise on that important point.

It is for all these reasons and many, many more that I urge my colleagues to oppose H.R. 1. It is a bad bill.

Madam Speaker, I would like to remind my friend from Illinois that if it weren't for my participation, I don't know that we would have won that game.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. The gentleman is right. We really did enjoy having him on that bipartisan congressional football championship team.

Madam Speaker, I yield 1½ minutes to the gentlewoman from Oklahoma (Mrs. BICE), another star member of this freshman class.

Mrs. BICE of Oklahoma. Madam Speaker, I rise in opposition to the package of en bloc amendments. These amendments continue to go down a path that is partisan and unnecessary.

I also strongly oppose the underlying bill, H.R. 1, the so-called For the People Act.

Madam Speaker, H.R. 1 would retract the hard work that States such as Oklahoma have done to improve our election laws.

When I served in the Oklahoma State Legislature, we implemented requirements to ensure the security of our elections in our State. However, H.R. 1 includes a Federal mandate that would take away the ability of States to oversee and manage their own elections.

Madam Speaker, I include in the RECORD a letter from Paul Ziriaux, the secretary of the Oklahoma State Election Board, in which he raises serious concerns that H.R. 1 would supersede most of Oklahoma's election laws.

OKLAHOMA STATE ELECTION BOARD,
Oklahoma City, OK, February 25, 2021.
Hon. JIM INHOFE, United States Senator.
Hon. JAMES LANKFORD, United States Senator.
Hon. KEVIN HERN, United States Representative, District 1.
Hon. MARKWAYNE MULLIN, United States Representative, District 2.
Hon. FRANK LUCAS, United States Representative, District 3.
Hon. TOM COLE, United States Representative, District 4.
Hon. STEPHANIE BICE, United States Representative, District 5.

TO THE HONORABLE MEMBERS OF THE OKLAHOMA CONGRESSIONAL DELEGATION: As Oklahoma's chief election official, I am writing to make you aware of my concerns regarding H.R. 1, as introduced in the U.S. House of Representatives, and its U.S. Senate companion, S. 1.

H.R. 1's election administration component would result in an unnecessary federal takeover of election administration policy across the nation. One sponsor's stated goal of this legislation is to "overcome rampant voter suppression"—yet I have seen no evi-

dence of such rampant "suppression" here in our state.

H.R. 1 would supersede most of Oklahoma's election administration and election integrity laws, making our elections less secure, more complicated to administer, and much more expensive to conduct. Although H.R. 1 claims to only apply to "federal" elections, almost all elections here could be affected because Oklahoma's state and county elections are held on the same dates as federal elections.

Although the concerns with H.R. 1 are too numerous to provide an exhaustive list in this letter, there are some fairly amazing levels of micromanagement of elections in this legislation: from requiring "self-sealing" return envelopes, to setting the number of days of "early" voting, to mandating that new state voting systems be capable of "ranked choice" elections, to dictating how close voting locations must be to public transportation stops.

H.R. 1 is incompatible with many of Oklahoma's existing state laws. For example, Oklahoma law requires that federal elections must be certified one week after the date of the election. But H.R. 1 disregards such deadlines, requiring absentee ballots to be accepted and counted 10 days after Election Day—which is three days after the state must certify the election results.

This legislation takes direct aim at Oklahoma's existing election integrity laws, making it virtually impossible for election officials to verify the identity of in-person and mail absentee voters, requiring states to allow untrackable absentee ballot harvesting, mandating voter registration by telephone, and making it nearly impossible to prevent double voting by allowing voters to vote anywhere in the state whether they are registered to vote at that location or not. In an H.R. 1 world, Oklahoma election officials would have no means to reassure the electorate that an election is fraud-free.

Other provisions will add great uncertainty to elections in Oklahoma, such as the requirement that tribal leaders can determine certain voting locations on tribal land—which given the recent U.S. Supreme Court's *McGirt* decision, might be interpreted as most of the State of Oklahoma.

Finally, H.R. 1 does not include realistic timelines for implementing its election administration changes. By our estimation, implementing even a few of its major provisions might take years—yet H.R. 1 demands that dozens of major new election administration policies and technologies be put in place in time for the 2022 elections. This is setting up election officials for failure, and I fear that many experienced election administrators in our state may quit or retire rather than attempting the near-impossible task of implementing the provisions of H.R. 1 should it become law.

There are legitimate disagreements about election policies. In fact, most states have very different election procedures. This is by design. Under the Constitution and our federal system of government, it is the responsibility of State Legislatures to determine the time, manner and place of elections. Congress should not attempt to implement a one-size-fits-all set of election rules for the states. For this reason, it seems likely that the enactment of H.R. 1 would almost certainly lead to costly and lengthy litigation.

If you or your staff would like to discuss this issue further, please feel free to contact me. Thank you.

Sincerely,
PAUL ZIRIAUX, Secretary,
Oklahoma State Election Board.

Mrs. BICE of Oklahoma. Madam Speaker, the Constitution is clear that

States prescribe the time, places, and manner of holding elections.

While the majority claims that this is a bill to reform our political system, the reality is that the changes in this bill would likely lead to a greater incidence of voter fraud and would deprive States of the right to oversee the administration of their own elections.

Ms. LOFGREN. Madam Speaker, I continue to reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. It is interesting that during this same debate 2 years ago, we had many in the majority come talk about this bill. I would say they must feel a little bit different this time.

Madam Speaker, I yield 1½ minutes to the gentleman from Wisconsin (Mr. FITZGERALD), another mediocre—I mean, a star freshman of our historic class and my good friend.

Mr. FITZGERALD. Madam Speaker, I rise in objection to H.R. 1, the so-called For the People Act.

Contrary to the title, the bill puts politicians ahead of the American people and codifies nationwide election changes made last year that shook the faith of Americans in the integrity of our elections.

When Americans vote, they put faith in the idea that our system of government gives them a voice in our democracy. If this faith is betrayed and Americans become skeptical of their vote, the trust our system is built upon collapses, and they do not want it to collapse.

The bill would take us down this very path of losing trust by taking constitutionally granted authority out of the hands of the States and local officials and destroying the safeguards of election integrity.

For example, not only would this bill do nothing to address ballot harvesting, but it would take the practice nationwide. We have seen the irregularities created by this practice and how ballot harvesting allows manipulation and intimidation in several elections across this country.

□ 1115

In the 2020 election, this happened in Wisconsin, where ballot harvesting is not supposed to be permitted. In those instances, voter registration and absentee ballots were completed and collected in unsecured outdoor areas prior to the date allowed under State law.

I am also proud to have implemented strong voter ID laws during my time in the Wisconsin Legislature. Unfortunately, over the past year, I saw those protections steamrolled under the guise of the pandemic, allowing over 200,000 voters to submit a ballot without showing an ID.

This bill would permanently open the floodgates by forcing States to allow individuals to vote without an ID simply by signing a statement, effectively banning State voter ID laws.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield an additional 15 seconds to the gentleman from Wisconsin.

Mr. FITZGERALD. As elected officials, we have a duty to maintain the faith of our voters in the integrity of our elections.

Madam Speaker, for these reasons, I urge a “no” vote on this bill.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, here we are again with more Federal election mandates that the majority would impose on our States and localities. Article I, Section 4 of the Constitution gives States the primary authority to set the “times, places, and manner of holding elections for Senators and Representatives.”

Congress’ role in this space is purely secondary and reserved only for correcting highly significant and substantial deficiencies. We saw nothing in 2020 that would rise to the level of a complete and total nationalization of our election system.

To give you some sense of the level of control the majority feels it should exert over our elections, amendments in this en bloc would mandate even the positioning of ballot drop boxes and polling locations. It would also mandate voters’ requests for absentee ballots and the methods used for recruiting poll workers.

The underlying bill would require States to provide 15 days of early voting at 10 hours a day, even in States that conduct their elections completely by mail.

The underlying bill would regulate the amount of time a voter could wait in line to vote. Here is the deal: No one wants any voter to wait in a long line to vote, but setting aside the constitutional issues for a second, do we really think this body can make a one-size-fits-all decision that works for the unique people who live in each of our diverse 50 States?

This provision, coupled with the bill’s private right of action, would simply set up a stopwatch stakeout at polling locations for ambulance-chasing trial attorneys.

States run elections in this country. I urge each of my colleagues to speak with their State’s secretary of state or chief election officials and local election officials. Learn from the people who actually administer elections. State and local election administrators know best the needs of their voting population.

I speak with secretaries of state from across the country regularly to keep up to date on election issues. Just last week, at the only hearing held in this Congress on the underlying bill, the minority called the only witness who had even ever administered an election. So I know many of my colleagues could benefit from learning more about their State’s election processes.

For these reasons, I urge a “no” vote on these amendments and the underlying bill.

Madam Speaker, I reserve the balance of my time.

Ms. LOFGREN. Madam Speaker, I am pleased to yield 1 minute to the gentlewoman from Missouri (Ms. BUSH), a new Member of Congress and a member of the House Judiciary Committee, who I serve with.

Ms. BUSH. Madam Speaker, St. Louis and I rise today in support of the en bloc amendment to H.R. 1, the For the People Act.

Our country’s unhoused community members are criminalized, disregarded, and demonized. I have been unhoused and, in those bleak days, I felt as though my own government had forsaken me.

My amendment to expand voting access to our unhoused community is rooted in love, a love that says you do not need an address for your vote to matter.

We must ensure our unhoused community members and our neighbors are protected from States that want to suppress their votes.

Madam Speaker, I urge a “yes” vote.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I see we have a new clock watcher. How much time do we have remaining?

The SPEAKER pro tempore. The gentleman from Illinois has 1½ minutes remaining. The gentlewoman from California has 7¼ minutes remaining.

Mr. RODNEY DAVIS of Illinois. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, we can’t say much more about how bad this bill is. Just the distortions, the mistruths, and just obvious malicious errors coming from the majority about what this bill does is frustrating.

Last Congress, when this bill was introduced, this bill started funding Members of Congress’ campaigns with taxpayer dollars. And back then, under the 2018 calculations, every Member of Congress was only eligible to get about \$4 million added to their campaign accounts.

Now, if you look at the top 20, 11 Democrats make up the top 20, and 9 Republicans, in disbursements over the 2020 cycle. Every single Member of this body is eligible through the 6-to-1 matching program to get \$7.2 million.

No matter what Speaker PELOSI says, no matter what the majority says—they can tell you it is not true—read the bill. It is in the bill.

They are going to say, well, it is not taxpayer dollars. Let me go through the process. It is corporate money, corporate dollars that we cannot get in our campaigns right now that is then taken from corporations who, in their name, are bad actors.

Remember, Congress sets the level of fines. And a lot of these fines already go to good causes, like crime victim funds, rape crisis centers. They are going to get shortchanged because that

money is taken from corporate fines that are corporate dollars laundered through the Federal Government.

This money comes out as public money, taxpayer dollars, and then it is given directly to Members of Congress' campaigns.

Madam Speaker, a vote for this bill is a vote for you, yourself, \$7.2 million in your own campaign.

Madam Speaker, I yield back the balance of my time.

Ms. LOFGREN. Madam Speaker, I yield myself such time as I may consume.

Just a few points. As I am sure the gentleman from Illinois knows, we had a markup last year on H.R. 1, and one of the issues raised was the propriety of having taxpayer dollars fund the pilot program, the matching program.

And we agreed—we agreed with that observation. So we changed it. We made an amendment to address that concern.

It is not an additional—an existing fund. If a corporation does wrong and is assessed a fine, there is an additional fine hit on that bad-doing corporation that would fund the pilot project. And if there aren't enough bad-doers to actually fully fund the program, the program is scaled back. There is no taxpayer money in this program.

These amendments in this bill address things that are important. And let me just reference the letter from the attorneys general that I included in the RECORD earlier. We are talking about what is happening right now, and this is what they state:

"... State legislators have seized upon former President Trump's baseless voter fraud allegations to curtail mail-in voting options, impose stringent voter ID requirements, limit voter registration opportunities, and allow even more aggressive purging of voter rolls. In the wake of a safe and secure election, which enabled greater levels of voter participation than in over a century, we should be building on this progress, not dismantling it."

And that is what this act would do. They go on to say:

"The act includes several measures that would neutralize these cynical efforts at voter suppression. . . ."

Madam Speaker, I think we should recognize that what is going on in State legislatures around the United States right now is, in fact, what the attorneys general have said, a cynical effort to suppress the vote, because we have the greatest voter turnout in American history with the new tools that the pandemic actually led us to: a broader opportunity to cast your vote by absentee, a broader opportunity to vote early.

We had great turnout. And I don't know in the end which party will benefit when more Americans vote.

Could it be the Republicans? Could it be the Democrats?

I don't know. But I do know this: Who will win is America. America wins when all Americans have a chance to cast their vote.

So, once again, I would like to thank the attorneys general of Maryland, Colorado, Connecticut, Delaware, Illinois, Iowa, Maine, Massachusetts, Michigan, Minnesota, Nevada, and Washington for standing up for the rule of law, for pointing out that H.R. 1 will lead to clean elections, and that American democracy needs repairing, and this bill will repair it.

Madam Speaker, I urge a "yes" vote on the en bloc amendments, and I yield back the balance of my time.

The SPEAKER pro tempore. Pursuant to House Resolution 179, the previous question is ordered on the amendments en bloc offered by the gentleman from California (Ms. LOFGREN).

The question is on the amendments en bloc.

The question was taken; and the Speaker pro tempore announced that the yeas appeared to have it.

Ms. LOFGREN. Madam Speaker, on that I demand the yeas and nays.

The SPEAKER pro tempore. Pursuant to section 3(s) of House Resolution 8, the yeas and nays are ordered.

Pursuant to clause 8 of rule XX, further proceedings on this question are postponed.

AMENDMENTS EN BLOC NO. 2 OFFERED BY MS. LOFGREN OF CALIFORNIA

Ms. LOFGREN. Madam Speaker, pursuant to House Resolution 179, I rise to offer amendments en bloc No. 2.

The SPEAKER pro tempore. The Clerk will designate the amendments en bloc.

Amendments en bloc No. 2 consisting of amendment Nos. 6, 12, 13, 18 and 39, printed in part B of House Report 117-9, offered by Ms. LOFGREN of California:

AMENDMENT NO. 6 OFFERED BY OFFERED BY MR. ARMSTRONG OF NORTH DAKOTA

Page 266, insert after line 5 the following:

SEC. 1934. CLARIFICATION OF EXEMPTION FOR STATES WITHOUT VOTER REGISTRATION.

To the extent that any provision of this title or any amendment made by this title imposes a requirement on a State relating to registering individuals to vote in elections for Federal office, such provision shall not apply in the case of any State in which, under law that is in effect continuously on and after the date of the enactment of this Act, there is no voter registration requirement for any voter in the State with respect to an election for Federal office.

AMENDMENT TO NO. 12 OFFERED BY MR. BURGESS OF TEXAS

Page 208, after line 7, insert the following (and redesignate subsequent sections appropriately):

SEC. 1707. DEPARTMENT OF JUSTICE REPORT ON VOTER DISENFRANCHISEMENT.

Not later than 1 year of enactment of this Act, the Attorney General shall submit to Congress a report on the impact of widespread mail-in voting on the ability of active duty military servicemembers to vote, how quickly their votes are counted, and whether higher volumes of mail-in votes makes it harder for such individuals to vote in federal elections.

AMENDMENT NO. 13 OFFERED BY MR. BURGESS OF TEXAS

Page 45, after line 13, insert the following (and redesignate subsequent sections accordingly):

SEC. 1006. REPORT ON DATA COLLECTION.

Not later than 1 year after the date of enactment of this Act, the Attorney General shall submit to Congress a report on local, State, and Federal personally identifiable information data collections efforts, the cyber security resources necessary to defend such efforts from online attacks, and the impact of a potential data breach of local, State, or Federal online voter registration systems.

AMENDMENT TO 18 OFFERED BY MR. COMER OF KENTUCKY

Strike section 8022 and insert the following:

SEC. 8022. PROCEDURE FOR WAIVERS AND AUTHORIZATIONS RELATING TO ETHICS REQUIREMENTS.

(a) IN GENERAL.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursuant to section 3 of Executive Order No. 13770 (82 Fed. Reg. 9333), or any subsequent similar order, such officer or employee shall—

(1) transmit a written copy of such waiver or authorization to the Director of the Office of Government Ethics; and

(2) make a written copy of such waiver or authorization available to the public on the website of the employing agency of the covered employee.

(b) RETROACTIVE APPLICATION.—In the case of a waiver or authorization described in subsection (a) issued during the period beginning on January 20, 2017, and ending on the date of enactment of this Act, the issuing officer or employee of such waiver or authorization shall comply with the requirements of paragraphs (1) and (2) of such subsection not later than 30 days after the date of enactment of this Act.

(c) OFFICE OF GOVERNMENT ETHICS PUBLIC AVAILABILITY.—Not later than 30 days after receiving a written copy of a waiver or authorization under subsection (a)(1), the Director of the Office of Government Ethics shall make such waiver or authorization available to the public on the website of the Office of Government Ethics.

(d) REPORT TO CONGRESS.—Not later than 45 days after the date of enactment of this Act, the Director of the Office of Government Ethics shall submit a report to Congress on the impact of the application of subsection (b), including the name of any individual who received a waiver or authorization described in subsection (a) and who, by operation of subsection (b), submitted the information required by such subsection.

(e) DEFINITION OF COVERED EMPLOYEE.—In this section, the term "covered employee"—

(1) means a non-career Presidential or Vice Presidential appointee, non-career appointee in the Senior Executive Service (or other SES-type system), or an appointee to a position that has been excepted from the competitive service by reason of being of a confidential or policymaking character (Schedule C and other positions excepted under comparable criteria) in an executive agency; and

(2) does not include any individual appointed as a member of the Senior Foreign Service or solely as a uniformed service commissioned officer.

Strike section 8052 and insert the following:

SEC. 8052. PRESIDENTIAL TRANSITION ETHICS PROGRAMS.

The Presidential Transition Act of 1963 (3 U.S.C. 102 note) is amended—

(1) in section 3(f), by adding at the end the following:

"(3) Not later than 10 days after submitting an application for a security clearance for any individual, and not later than 10 days after any such individual is granted a security clearance (including an interim clearance), each eligible candidate (as that term

is described in subsection (h)(4)(A)) or the President-elect (as the case may be) shall submit a report containing the name of such individual to the Committee on Oversight and Reform of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate.”; and

(2) in section 6(b)—

(A) in paragraph (1)—

(i) in subparagraph (A), by striking “and” at the end;

(ii) in subparagraph (B), by striking the period at the end and inserting a semicolon; and

(iii) by adding at the end the following:

“(C) a list of all positions each transition team member has held outside the Federal Government for the previous 12-month period, including paid and unpaid positions;

“(D) sources of compensation for each transition team member exceeding \$5,000 a year for the previous 12-month period;

“(E) a description of the role of each transition team member, including a list of any policy issues that the member expects to work on, and a list of agencies the member expects to interact with, while serving on the transition team;

“(F) a list of any issues from which each transition team member will be recused while serving as a member of the transition team pursuant to the transition team ethics plan outlined in section 4(g)(3); and

“(G) an affirmation that no transition team member has a financial conflict of interest that precludes the member from working on the matters described in subparagraph (E).”;

(B) in paragraph (2), by inserting “not later than 2 business days” after “public”; and

(C) by adding at the end the following:

“(3) The head of a Federal department or agency, or their designee, shall not permit access to the Federal department or agency, or employees of such department or agency, that would not be provided to a member of the public for any transition team member who does not make the disclosures listed under paragraph (1).”.

AMENDMENT NO. 39 OFFERED BY MR.
SCHWEIKERT OF ARIZONA

Page 394, after line 4, insert the following new subsection:

(c) BLOCKCHAIN TECHNOLOGY STUDY AND REPORT.—

(1) IN GENERAL.—The Election Assistance Commission shall conduct a study with respect to the use of blockchain technology to enhance voter security in an election for Federal office.

(2) REPORT.—Not later than 90 days after the date of enactment of this Act, the Commission shall submit to Congress a report on the study conducted under paragraph (1).

The SPEAKER pro tempore. Pursuant to House Resolution 179, the gentlewoman from California (Ms. LOFGREN) and the gentleman from Wisconsin (Mr. STEIL) each will control 10 minutes.

The Chair recognizes the gentlewoman from California.

Ms. LOFGREN. Madam Speaker, my Republican colleagues are the authors of all of the amendments included in this en bloc, and I think these amendments represent a number of thoughtful amendments that will improve the bill.

Included is an amendment that exempts any State that does not utilize voter registration on the enactment date of this act and continuously

thereafter from complying with voter registration requirements in the act.

This is reasonable, as North Dakota does not have voter registration. As the State does not require voter registration, it is reasonable not to force them to begin doing so now.

There is also an amendment in this en bloc that requires a report to Congress on the impact of widespread mail-in voting on the suffrage of Active Duty military servicemembers, how quickly their votes are counted and whether the high volumes of mail-in votes makes it harder for those individuals to vote.

Republicans and Democrats alike, can agree that insights into how to better secure our election infrastructure are needed to protect our democracy.

Included in this en bloc is an amendment to require a report to Congress on the data collection practices; the required necessary security resources; and the impact of a potential data breach of local, State, or Federal online voter registration systems.

Additionally, there is an amendment directing the Election Assistance Commission to study the use of blockchain technology to enhance election security. I hope that study will include the use of electricity in the creation of blockchain technology.

□ 1130

Much of H.R. 1's provisions are aimed at restoring the American public's faith in the government by improving ethics standards imposed on public officials.

An amendment included in this en bloc would require ethics waivers granted by Congress to the executive branch officials to be disclosed, and require members of the Presidential transition team to disclose nongovernmental positions they have held in the year prior to starting their service on the transition team.

I thank my colleagues on the other side of the aisle for putting forward these amendments, and I believe it will gather bipartisan support.

Madam Speaker, I reserve the balance of my time.

Mr. STEIL. Madam Speaker, I yield 2 minutes to the gentleman from Kentucky (Mr. COMER), my colleague.

Mr. COMER. Madam Speaker, I urge all Members, on a bipartisan basis, to support this amendment.

When reviewing H.R. 1 as introduced this Congress, I noticed it was missing several ethics provisions that were included in the bill last Congress when Donald Trump was President. But now that Joe Biden is President, those ethics provisions conveniently disappeared.

What was missing from this updated version of H.R. 1 were the following provisions:

Requirements that Presidential transition teams disclose a list of all positions each transition team member held outside the Federal Government

for the previous 12-month period, including paid and unpaid positions.

Requirements that Presidential transition teams disclose sources of compensation for each transition team member exceeding \$5,000 a year for the previous 12-month period.

And a requirement that the head of the Federal department or agency, or their designee, shall not permit access to the Federal department or agency, or employees of such department or agency, that would not be provided to a member of the public for any transition team member who does not make the required prior employment and conflicts of interest disclosures.

It is clear the absence of these provisions was pure politics, but my amendment adds those provisions back since what is good for a Republican President is good for a Democrat President or his or her administration.

Ethical principles are supposed to be universal. They are supposed to apply equally. And this bill, that so obviously exempts one political party from ethics rules, is not itself ethical. Many Democrats should vote for this amendment since it restores what Democrats proposed in the last Congress. We took the exact language and included it in this bill.

If this bill had gone through regular order and had been marked up in a committee, we could have addressed these discrepancies at the committee level instead of imposing this extended amendment process on the whole House. But this bill did not go through regular order, and so I offered this amendment at the Committee on Rules. This amendment restores to the bill ethics provisions that were originally intended to apply for President Trump and his advisers but were dropped from the bill for President Biden's administration.

Applying ethics rules to one political party but not another is wrong. The Committee on Rules, to their credit, took a step toward correcting this wrong by making this evenhanded amendment in order. Now, it remains for the full House to pass this amendment and to show its agreement on a bipartisan basis that ethics rules should apply equally.

Madam Speaker, I urge all members to join me in supporting the Comer amendment No. 18 in en bloc No. 2.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. STEIL. Madam Speaker, I yield 2 minutes to the gentleman from North Dakota (Mr. ARMSTRONG), my colleague and good friend.

Mr. ARMSTRONG. Madam Speaker, I appreciate my colleagues on both sides of the aisle recognizing the unique nature of the State of North Dakota.

In 1993, the Voter Registration Act passed and there were six States that did not have voter registration. And so, rightfully so, under thoughtful and considered language, they exempted the States who didn't have voter registration from the Voter Registration Act.

Well, now we are in 2021, and the only State in the country that doesn't have voter registration is the State of North Dakota. So as this process has been going on and the different fights that exists, which I agree with my colleagues on this side of the aisle on a lot of those issues, we find ourselves in a fairly unique position in that the intent of what people are trying to do with this bill would have actually made it more difficult in a lot of cases in North Dakota for how we do things.

We are proud of our quirky board of elections system. I will just tell you, when I served in the State legislature, I was the chair of the State Senate Judiciary Committee, which was in charge of election law. And North Dakotans are very proud of it. I also served as the State party chair for 3 years, so I was very frustrated by the fact that we didn't have voter registration. So even in my own background, I had conflicting views on this.

Madam Speaker, I just appreciate the ability of everybody working together because this is really important to my State, and it would fundamentally alter things, and not in a good way.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. STEIL. Madam Speaker, I yield 3 minutes to the gentleman from Texas (Mr. BURGESS), my colleague.

Mr. BURGESS. Madam Speaker, I thank the gentleman for the recognition.

Madam Speaker, I rise today to offer an amendment to H.R. 1, Burgess amendment No. 12, which would require the Attorney General of the United States to submit a report to Congress on the impact of widespread mail-in voting on the ability of Active Duty military servicemembers to vote, how quickly their votes could be counted, and whether the higher volumes of mail-in votes makes it harder for those individuals to vote in national elections.

America's servicemembers put their lives on the line to protect our country and everything it stands for. We must ensure their voices are heard in our elections. If the majority has their way with the underlying bill in permanently expanding mail-in voting, Congress must first know that such policies won't negatively impact those we rely on to ensure that our voices are heard in the first place.

A second amendment, Burgess amendment No. 13, would require a report on voter data collection efforts at local, State, and Federal levels, and make the resources necessary to defend such efforts from cyberattacks and the impact of potential data breaches of local, State, or Federal online voter registration systems.

H.R. 1, the underlying bill, includes the Voter Registration Modernization Act, which requires that all Americans have access to online voter registration, a significant expansion of this service in many parts of the country. Voter online registration can be quick,

easy, and convenient. It also poses significant risks for those same citizens by increasing the cyber-infrastructure requirements at all levels of government and introduces cybersecurity challenges in areas that have not previously had online registration.

We are all familiar with the concept, if it goes on a network, it can be hacked. Data breaches pose a real threat to Americans' privacy, to their financial security. We have seen time and again how poor digital hygiene, or insufficient cybersecurity, have created new vulnerabilities to Americans' personally identifiable information.

Madam Speaker, Americans deserve to know how this mandate in the underlying bill will impact their local voting systems and their personal privacy. Many areas of the United States have successfully implemented online voter registration, and that could be great for those voters. However, many election precincts, and even some States, do not have adequate infrastructure or resources to ensure proper protection of the personally identifiable information that is required to be collected to register to vote.

This amendment would provide our constituents information to either provide a sense of security that their voter data will be properly protected or will serve as a warning as to how this could impact their voting system.

Madam Speaker, I urge an "aye" on both votes.

Ms. LOFGREN. Madam Speaker, I reserve the balance of my time.

Mr. STEIL. Madam Speaker, although I do not support the underlying bill, H.R. 1, these five amendments brought before us improve what is otherwise a bad bill. I think these studies would be helpful, in particular, to our servicemembers.

And we recognize the unique position the State of North Dakota has in our system.

Madam Speaker, I encourage a "yes" vote on the en bloc, and I yield back the balance of my time.

Ms. LOFGREN. Madam Speaker, as I said in my opening remarks, we believe these amendments are reasonable ones. I support them, and I yield back the balance of my time.

The SPEAKER pro tempore. Pursuant to House Resolution 179, the previous question is ordered on the amendments en bloc offered by the gentleman from California (Ms. LOFGREN).

The question is on the amendments en bloc.

The en bloc amendments were agreed to.

A motion to reconsider was laid on the table.

AMENDMENT NO. 14 OFFERED BY MS. BUSH

The SPEAKER pro tempore. It is now in order to consider amendment No. 14 printed in part B of House Report 117-9.

Ms. BUSH. Madam Speaker, I have an amendment at the desk.

The SPEAKER pro tempore. The Clerk will designate the amendment.

The text of the amendment is as follows:

Page 141, line 19, strike "unless such individual is serving a felony sentence in a correctional institution or facility at the time of the election".

Page 143, strike line 9 and all that follows through page 144, line 2 and insert the following:

(2) DATE OF NOTIFICATION.—The notification required under paragraph (1) shall be given on the date on which the individual is sentenced for the offense involved.

Page 145, strike lines 1 through 8 and insert the following:

(ii) in the case of any individual committed to the custody of the Bureau of Prisons, by the Director of the Bureau of Prisons, on the date in which the individual is sentenced.

Page 145, strike lines 17 through 24 (and redesignate the succeeding provisions accordingly).

The SPEAKER pro tempore. Pursuant to House Resolution 179, the gentleman from Missouri (Ms. BUSH) and a Member opposed each will control 5 minutes.

The Chair recognizes the gentleman from Missouri.

Ms. BUSH. Madam Speaker, St. Louis and I rise to offer an amendment to H.R. 1, the For the People Act, which would restore the right to vote to our community members serving sentences for felony convictions.

I want to extend my deepest gratitude to Congressman JONES for this partnership.

Madam Speaker, America does not love all of its people, and we see that. Right now, more than 5 million people are legally barred from participating in our elections as a result of criminal laws. That is, 1 in 44 Americans, 500,000 Latinx Americans, 1.2 million women, and 1 in 6 Black folks.

Madam Speaker, this cannot continue. Disenfranchising our own citizens, it is not justice.

Madam Speaker, I yield 1 minute to the gentleman from California (Ms. LOFGREN).

Ms. LOFGREN. Madam Speaker, I thank the gentleman from Missouri (Ms. BUSH) for yielding.

Madam Speaker, I would just like to note that the underlying bill provides that once individuals are re-enfranchised, they may vote. And H.R. 1 also ends the practice of so-called prison gerrymandering, where persons who are incarcerated are counted where they are incarcerated not in their home districts, even though they cannot vote there.

Now, I know different people have different viewpoints on this amendment. The committee Democrats have no official position, but speaking just personally, I feel there is merit to this amendment. If you are going to count the individuals for redistricting purposes in their prisons, then I think they have to be allowed to vote there, or else that entire scheme is completely wrong.

Madam Speaker, further, it occurs to me that those who oppose it think that denying a vote would somehow be a deterrent to criminal conduct. In fact,

empowering people to be full citizens encourages rehabilitation.

Mr. STEIL. Madam Speaker, I rise in opposition to the amendment.

The SPEAKER pro tempore. The gentleman is recognized for 5 minutes.

Mr. STEIL. Madam Speaker, I yield 1½ minutes to the gentleman from Wisconsin (Mr. TIFFANY), my colleague and good friend.

Mr. TIFFANY. Madam Speaker, I rise in opposition to this amendment.

Madam Speaker, there isn't enough time to talk about all of the crazy things in this bill, so I am going to focus on the one provision I think takes the cake and something that should have been put in this bill.

The bill before us today, which I am calling the politician enrichment act, will force American taxpayers to fund partisan political ads.

You heard that right, Mr. and Mrs. America. All those negative, mud-slinging campaign ads you see on TV every election cycle—the ones you can't stand—well, now you have to pay for them, too. In fact, you get to chip in \$6 of your money for every \$1 the politicians raise.

How is that for the swamp taking care of its own?

But, wait, there is more:

This new taxpayer-funded gravy train will expand a loophole in campaign finance law that is already big enough to drive a fully-loaded Brinks truck through.

Madam Speaker, thanks to a generous carve-out in Federal law, Members of Congress are able to funnel campaign contributions into their personal bank accounts by simply hiring their spouses as campaign consultants.

In fact, one high profile Member of the body—this body—exploited this loophole to the tune of \$2.8 million in the last election cycle.

You think it is bad now, Joe and Jane Taxpayer? Just wait until you see how bad it gets when you are paying for it.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. STEIL. Madam Speaker, I yield an additional 15 seconds to the gentleman from Wisconsin.

Mr. TIFFANY. Madam Speaker, I filed an amendment with the Committee on Rules to close this loophole, one based on a bipartisan proposal introduced by Mr. SCHIFF and supported by Mr. HOYER, Mr. CLYBURN, and Speaker PELOSI in the 110th Congress. But the Committee on Rules chose not to allow us to vote on that amendment today.

I wonder why?

□ 1145

Ms. BUSH. Madam Speaker, I yield 1½ minutes to the gentleman from New York (Mr. JONES).

Mr. JONES. Madam Speaker, I rise to vindicate the right to vote as precisely that, a constitutional right, not a privilege, a right.

It is a travesty that our Nation's laws do not fully protect the right to

vote. The reason, of course, is white supremacy. Over 150 years ago, during Reconstruction, we tried to build a multiracial democracy in this country. For the first time, Black people won seats in this very Chamber, but white supremacists were not having it. So, like today's Republican Party, they devised ways to deny Black people the right to vote.

Madam Speaker, thanks to the 15th Amendment, they could not expressly prohibit Blacks from voting, so they barred prisoners from voting. Then they invented excuses to put Black people in those prisons. It took 70 years for a Black candidate to win a seat in this Congress from the South again.

These Jim Crow laws remain on the books. They are why over 5 million incarcerated people are barred from voting. These people look like me. They are parents. They are children. They fall in love. They make mistakes just like we do. They are citizens of the United States of America just like we are, and they deserve the right to vote.

Mr. STEIL. Madam Speaker, I yield 2 minutes to the gentleman from North Carolina (Mr. MURPHY), who is my colleague and good friend.

Mr. MURPHY of North Carolina. Madam Speaker, I rise today in ardent opposition to H.R. 1, the alleged For the People Act.

Before I do that, I want to speak to the recent amendment submitted that would allow criminals, convicted felons, in this country to vote. I have traveled around the world. I don't know any country in this world that allows criminals, convicted felons, to vote. That is not keeping them from committing their crime. It is called punishment. It is punishment for their crime. It is unconscionable to me we are actually debating some of these things that we debate on the floor now.

Madam Speaker, the last election showed the Democrats' true goals for reform, a way to permanently federalize the States' elections away from Republicans.

If someone would read the Constitution, it is a beautiful document. It talks about States making their own election law. This bill, if anything, should be referred to as the for the politicians act.

Madam Speaker, let's just look at the process before I lambast the policy. There were 183 amendments submitted, but only 56 were made in order. Of those 56, only eight were allowed by Republican Members.

Thanks to the McGovern rule, Democrats are continually able to submit rule bills on the floor without a committee markup—it is called the democratic process—without a markup or a hearing.

Madam Speaker, policywise, things look even worse. This massive bill provides taxpayer money to finance incumbents' campaigns. It curbs free speech, significantly increases Federal bureaucracy and red tape, and creates a one-size-fits-all Federal election system.

Madam Speaker, our Founders purposefully decentralized our election process to give States the authority to conduct a smooth and open election day. Get the Federal Government out of State and local affairs. Not every precinct is equal or is of the same composition. Eastern North Carolina is not the same, thank God, as California; Portland, Oregon; or Manhattan.

Madam Speaker, furthermore, many of these changes were made without the input of State and local leaders who have the best on-the-ground knowledge.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. STEIL. Madam Speaker, I yield an additional 30 seconds to the gentleman from North Carolina.

Mr. MURPHY of North Carolina. Madam Speaker, several organizations oppose this bill. I urge my colleagues on both sides to oppose H.R. 1 and support the Republican alternative, the Save Democracy Act.

This is about our elections. This is what makes the United States different from everywhere. If we allow fraud in our electoral process, this Nation is lost.

Ms. BUSH. Madam Speaker, may I ask how much time is remaining.

The SPEAKER pro tempore. The gentleman has 1¾ minutes remaining. The gentleman from Wisconsin has 1 minute remaining.

Ms. BUSH. Madam Speaker, let me just say, currently, Vermont, Maine, the District of Columbia, and the Commonwealth of Puerto Rico allow for individuals to vote who are incarcerated, just to be clear.

Madam Speaker, I yield 30 seconds to the gentleman from Michigan (Ms. TLAIB).

Ms. TLAIB. Madam Speaker, I rise because voting is a right that must be extended to all people, and, yes, that includes currently and formerly incarcerated individuals.

Madam Speaker, in a country that has yet to fully make amends or pay restitution for its racist past, we must recognize that taking away the right to vote as punishment for a crime is directly tied to the racist, mass incarceration system that continues to wreak havoc on Black and Brown communities.

The stripping of the right to vote of incarcerated people, especially Black folks, is directly connected to the racist past of our country, from slavery and Jim Crow laws to mass incarceration. It was done with intent, to disenfranchise them for the most sacred right: to choose the people and policies that govern.

Madam Speaker, people need to look it up. There are countries that allow formerly incarcerated people to vote.

Mr. STEIL. Madam Speaker, I reserve the balance of my time.

Ms. BUSH. Madam Speaker, I yield 30 seconds to the gentleman from New York (Mr. BOWMAN).

Mr. BOWMAN. Madam Speaker, our friends, our neighbors, and our family

members who are entangled in this injustice system did not lose their citizenship, so they should not lose their right to vote.

These are people from our communities, still connected strongly to our families, our schools, and our workplaces. As a result, they should not lose their right to vote.

Their right to vote must be restored because these are individuals—people, not criminals—who can still think critically and creatively and contribute to our democracy. Our democracy will remain broken and sick and unhealthy until we heal by restoring the right to vote to our incarcerated individuals.

Mr. STEIL. Madam Speaker, I reserve the balance of my time.

Ms. BUSH. Madam Speaker, I yield myself the balance of my time.

I thank my colleagues, Representative SARBANES and Representative LOFGREN, for their leadership on this bill.

Madam Speaker, just to put it out there as a reminder, we are talking about actual people. We are talking about humanity. We are talking about access. We are talking about the right to vote. These are people. I urge a “yes” vote.

Madam Speaker, I yield back the balance of my time.

Mr. STEIL. Madam Speaker, I yield back the balance of my time.

Ms. JACKSON LEE. Madam Speaker, I rise today in support of the Bush-Jones Amendment to H.R. 1, a critical amendment which clarifies that felony convictions do not bar any eligible individual from voting in federal elections, including individuals who are currently incarcerated.

This amendment seeks to reverse discriminatory voter restrictions that disproportionately affect the African American voting population, which continues to be targeted by mass incarceration, police profiling, and a biased criminal justice system.

Voting is a right of citizenship, not a privilege any of us earns, and should not be connected to punishment.

Felon disenfranchisement laws were crafted with the intent to disenfranchise as many African Americans as possible after the Civil War, and today, one in every 16 African Americans of voting age is disenfranchised, a rate 3.7 times greater than that of non-African Americans.

According to PEW Research, over 10 percent of the adult population in Texas was a felon as of 2010.

Nearly 5.2 million Americans are disenfranchised while serving time behind bars.

These Americans are full members of our civic life, and they have ties to their families and communities, engage in robust civic life, and many of them have been or will be released back into their communities.

The white supremacists who championed such measures were very clear on their reasons.

Disenfranchising a specific group of people undermines democracy, and it does so with a particular impact on people of color.

In many states, state disenfranchisement laws have explicitly racist origins, and it's time to put this ghost of Jim Crow behind us.

Many states have already begun to recognize the right to vote for those serving time.

Vermont and Maine are the only U.S. states, in addition to Puerto Rico, that allow all people with felony convictions, including those incarcerated, to vote.

Alabama, Mississippi, and Alaska allow some people who are incarcerated to vote, depending on their felony convictions.

Additionally, Washington D.C. passed a measure just last year which allowed those incarcerated to vote in the November 2020 election.

This amendment is supported by a host of civil rights, racial justice, and criminal legal reform organizations, including the Leadership Conference, Demos, the Sentencing Project, the National Immigration Project, the National Council of Churches, and more.

Madam Speaker, we must not allow our democracy to slide back into the worst elements of this country's past, to stand idly by as our treasured values of democracy, progress, and equality are poisoned and dismantled.

I urge all members to join me in supporting the Bush-Jones Amendment to H.R. 1.

The SPEAKER pro tempore (Ms. CHU). Pursuant to House Resolution 179, the previous question is ordered on the amendment offered by the gentleman from Missouri (Ms. BUSH).

The question is on the amendment.

The question was taken; and the Speaker pro tempore announced that the ayes appear to have it.

Mrs. GREENE of Georgia. Madam Speaker, on that I demand the yeas and nays.

The SPEAKER pro tempore. Pursuant to section 3(s) of House Resolution 8, the yeas and nays are ordered.

Pursuant to clause 8 of rule XX, further proceedings on this question are postponed.

AMENDMENTS EN BLOC NO. 1 OFFERED BY MS. LOFGREN OF CALIFORNIA

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the unfinished business is the question on the adoption of amendments en bloc No. 1, printed in part B of House Report 117-9, on which further proceedings were postponed and on which the yeas and nays were ordered.

The Clerk will redesignate the amendments en bloc.

The Clerk redesignated the amendments en bloc.

The SPEAKER pro tempore. The question is on the amendments en bloc offered by the gentleman from California (Ms. LOFGREN).

The vote was taken by electronic device, and there were—yeas 218, nays 210, not voting 3, as follows:

[Roll No. 52]

YEAS—218

Adams	Blunt Rochester	Cárdenas
Aguilar	Bonamici	Carson
Allred	Bourdeaux	Cartwright
Auchincloss	Bowman	Case
Axne	Boyle, Brendan	Casten
Barragán	F.	Castor (FL)
Bass	Brown	Castro (TX)
Beatty	Brownley	Chu
Bera	Bush	Cicilline
Beyer	Bustos	Clark (MA)
Bishop (GA)	Butterfield	Clarke (NY)
Blumenauer	Carbajal	Cleaver

Clyburn	Keating	Porter
Cohen	Kelly (IL)	Pressley
Connolly	Khanna	Price (NC)
Cooper	Kildee	Quigley
Correa	Kilmer	Raskin
Costa	Kim (NJ)	Rice (NY)
Courtney	Kind	Ross
Craig	Kirkpatrick	Roybal-Allard
Crist	Krishnamoorthi	Ruiz
Crow	Kuster	Ruppersberger
Cuellar	Lamb	Rush
Davids (KS)	Langevin	Ryan
Davis, Danny K.	Larsen (WA)	Sánchez
Dean	Lawrence	Sarbanes
DeFazio	Lawson (FL)	Scanlon
DeGette	Lee (CA)	Schakowsky
DeLauro	Lee (NV)	Schiff
DelBene	Leger Fernandez	Schneider
Delgado	Levin (CA)	Schrader
Demings	Levin (MI)	Schrier
DeSaulnier	Lieu	Scott (VA)
Deutch	Lofgren	Scott, David
Dingell	Lowenthal	Sewell
Doggett	Luria	Sherman
Doyle, Michael F.	Lynch	Sherrill
Escobar	Malinowski	Sires
Eshoo	Maloney,	Slotkin
Espallat	Carolyn B.	Smith (WA)
Evans	Maloney, Sean	Soto
Fletcher	Manning	Spanberger
Foster	Matsui	Speier
Frankel, Lois	McBath	Stanton
Galleo	McCollum	Stevens
Garamendi	McEachin	Strickland
Garcia (IL)	McGovern	Suozzi
Garcia (TX)	McNerney	Swailwell
Golden	Meeks	Takano
Gomez	Meng	Thompson (CA)
Gonzalez,	Mfume	Thompson (MS)
Vicente	Moore (WI)	Titus
Gottheimer	Morelle	Tlaib
Green, Al (TX)	Moulton	Tonko
Grijalva	Mryan	Torres (CA)
Haaland	Murphy (FL)	Torres (NY)
Harder (CA)	Nadler	Trahan
Hastings	Napolitano	Trone
Hayes	Neal	Underwood
Higgins (NY)	Neguse	Vargas
Himes	Newman	Veasey
Horsford	Norcross	Vela
Houlahan	O'Halleran	Velázquez
Hoyer	Ocasio-Cortez	Wasserman
Huffman	Omar	Schultz
Jackson Lee	Pallone	Waters
Jacobs (CA)	Panetta	Watson Coleman
Jayapal	Pappas	Welch
Jeffries	Pascrell	Wexton
Johnson (GA)	Payne	Wild
Johnson (TX)	Perlmutter	Williams (GA)
Jones	Peters	Wilson (FL)
Kahele	Phillips	Yarmuth
Kaptur	Pingree	
	Pocan	

NAYS—210

Aderholt	Cline	Gimenez
Allen	Cloud	Gohmert
Amodei	Clyde	Gonzales, Tony
Armstrong	Cole	Gonzalez (OH)
Babin	Comer	Good (VA)
Bacon	Crawford	Gooden (TX)
Baird	Crenshaw	Gosar
Balderson	Curtis	Granger
Banks	Davidson	Graves (LA)
Barr	Davis, Rodney	Graves (MO)
Bentz	DesJarlais	Green (TN)
Bergman	Diaz-Balart	Greene (GA)
Bice (OK)	Donalds	Griffith
Biggs	Duncan	Grothman
Bilirakis	Dunn	Guest
Bishop (NC)	Emmer	Guthrie
Boebert	Estes	Hagedorn
Bost	Fallon	Harris
Brady	Feenstra	Harshbarger
Brooks	Ferguson	Hartzler
Buchanan	Fischbach	Hern
Buck	Fitzgerald	Herrell
Bucshon	Fitzpatrick	Herrera Beutler
Budd	Fleischmann	Hice (GA)
Burchett	Fortenberry	Higgins (LA)
Burgess	Fox	Hill
Calvert	Franklin, C.	Hinson
Cammack	Scott	Hollingsworth
Carl	Fulcher	Hudson
Carter (GA)	Gaetz	Huizenga
Carter (TX)	Gallagher	Issa
Cawthorn	Garbarino	Jackson
Chabot	Garcia (CA)	Jacobs (NY)
Cheney	Gibbs	Johnson (LA)

Johnson (OH) Miller-Meeks Smith (NE)
 Johnson (SD) Moolenaar Smith (NJ)
 Jordan Mooney Smucker
 Joyce (OH) Moore (AL) Spartz
 Joyce (PA) Moore (UT) Stauber
 Katko Mullin Steel
 Keller Murphy (NC) Stefanik
 Kelly (MS) Nehls Steil
 Kelly (PA) Newhouse Steube
 Kim (CA) Norman Stewart
 Kinzinger Nunes Stivers
 Kustoff Obernolte Taylor
 LaHood Owens Tenney
 LaMalfa Palazzo Thompson (PA)
 Lamborn Palmer Tiffany
 Latta Pence Timmons
 LaTurner Perry Turner
 Lesko Pfluger Upton
 Long Posey Valadao
 Loudermilk Reed Reschenthaler
 Lucas Rice (SC) Rice (SC)
 Luetkemeyer Mace Rodgers (WA)
 Malliotakis Malliotakis Rogers (AL)
 Mann Rogers (KY) Walberg
 Massie Rose Walorski
 Mast Rosendale Waltz
 McCarthy Rouzer Weber (TX)
 McCaul Roy Wenstrup
 McClain Rutherford Westerman
 McClintock Salazar Williams (TX)
 McHenry Scalise Wilson (SC)
 McKinley Schweikert Wittman
 Meijer Scott, Austin Womack
 Meuser Sessions Young
 Miller (IL) Simpson Zeldin
 Miller (WV) Smith (MO)

NOT VOTING—3

Arrington Fudge Larson (CT)

□ 1242

Mrs. WAGNER and Mr. JACOBS of New York changed their vote from “yea” to “nay.”

So the en bloc amendments were agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

MEMBERS RECORDED PURSUANT TO HOUSE
RESOLUTION 8, 117TH CONGRESS

Buchanan Kirkpatrick Pascrell (Sires)
 (LaHood) (Stanton) Payne
 Cárdenas Langevin (Wasserman
 (Gomez) (Lynch) Schultz)
 DeSaulnier Lawton (FL) Pingree (Kuster)
 (Matsui) (Evans) Reed (LaHood)
 DesJarlais Lieu (Beyer) Rodgers (WA)
 (Fleischmann) Lowenthal (Joyce (PA))
 Deutch (Rice) (Beyer) Roybal-Allard
 (NY) Meng (Clark) (Escobar)
 Frankel, Lois (Clark (MA)) Ruiz (Aguilar)
 (Moore (WI) Rush
 Gaetz (McHenry) (Beyer) (Underwood)
 Grijalva (Garcia Moulton
 (IL)) (McGovern) Speier (Scanlon)
 Hastings Nadler (Jeffries) Thompson (MS)
 (Wasserman Napolitano (Butterfield)
 Schultz) (Correa) Vargas (Correa)
 Horsford (Kildee) Neguse Watson Coleman
 Huffman (Perlmutter) (Pallone)
 (McNerney) Palazzo Wilson (FL)
 Katko (Stefanik) (Fleischmann) (Hayes)

AMENDMENT NO. 14 OFFERED BY MS. BUSH

The SPEAKER pro tempore (Mr. CARTWRIGHT). Pursuant to clause 8 of rule XX, the unfinished business is the question on amendment No. 14, printed in part B of House Report 117–9, on which further proceedings were postponed and on which the yeas and nays were ordered. The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

The SPEAKER pro tempore. The question is on the amendment offered by the gentlewoman from Missouri (Ms. BUSH).

The vote was taken by electronic device, and there were—yeas 97, nays 328, not voting 6, as follows:

[Roll No. 53]

YEAS—97

Adams Haaland Neal
 Barragán Hastings Newman
 Bass Hayes Ocasio-Cortez
 Beatty Higgins (NY) Omar
 Bishop (GA) Huffman Pallone
 Blumenauer Jackson Lee Payne
 Blunt Rochester Jacobs (CA) Pingree
 Bonamici Jayapal Pocan
 Bowman Jeffries Pressley
 Bush Jones Price (NC)
 Cárdenas Kahele Rush
 Carson Khanna Sánchez
 Casten Khanna Schakowsky
 Chu Kirkpatrick Schiff
 Clark (MA) Krishnamoorthi Schneider
 Clarke (NY) Larsen (WA) Scott, David
 Cleaver Lawrence Sewell
 Clyburn Lee (CA) Smith (WA)
 Cohen Leger Fernandez Smith (WA)
 Davis, Danny K. Levin (MI) Takano
 Dean Lieu Thompson (MS)
 DeSaulnier Lofgren Tlaib
 Doyle, Michael Lowenthal Tonko
 F. Maloney, Torres (NY)
 Escobar Carolyn B. Underwood
 Espallat Matsui Vargas
 Evans McGovern Velázquez
 Foster McNerney Wasserman
 Garcia (IL) Meeks Schultz
 Garcia (TX) Meng Watson Coleman
 Golden Mfume Welch
 Gomez Moore (WI) Williams (GA)
 Green, Al (TX) Nadler Wilson (FL)
 Grijalva Napolitano

NAYS—328

Gonzalez (OH)
 Gonzalez,
 Vicente
 Good (VA)
 Gooden (TX)
 Gosar
 Gottheimer
 Granger
 Graves (LA)
 Graves (MO)
 Green (TN)
 Greene (GA)
 Griffith
 Grothman
 Guest
 Guthrie
 Hagedorn
 Harder (CA)
 Harris
 Harshbarger
 Hartzler
 Hern
 Herrell
 Herrera Beutler
 Hice (GA)
 Higgins (LA)
 Hill
 Himes
 Hinson
 Hollingsworth
 Horsford
 Houlihan
 Hoyer
 Hudson
 Huizenga
 Issa
 Jackson
 Jacobs (NY)
 Johnson (GA)
 Johnson (LA)
 Johnson (OH)
 Johnson (SD)
 Johnson (TX)
 Jordan
 Joyce (OH)
 Joyce (PA)
 Kaptur
 Katko
 Keating
 Keller
 Kelly (MS)
 Kelly (PA)
 Kildee
 Kilmer
 Kim (CA)
 Kim (NJ)

Kind Nehls Smith (MO)
 Kinzinger Newhouse Smith (NE)
 Kuster Norcross Smith (NJ)
 Kustoff Norman Smucker
 LaHood Nunes Soto
 LaMalfa O'Halleran Spanberger
 Lamb Obernolte Spartz
 Lamborn Owens Speier
 Langevin Palazzo Stanton
 Larson (CT) Palmer Stauber
 Latta Panetta Steel
 LaTurner Pappas Stefanik
 Lawson (FL) Pascrell Steil
 Lee (NV) Pence Steube
 Lesko Perlmutter Stevens
 Levin (CA) Perry Stewart
 Long Peters Stivers
 Loudermilk Pfluger Strickland
 Lucas Phillips Suozzi
 Luetkemeyer Porter Swalwell
 Luria Posey Taylor
 Lynch Quigley Tenney
 Mace Raskin Thompson (CA)
 Malinowski Reed Thompson (PA)
 Malliotakis Reschenthaler Tiffany
 Maloney, Sean Rice (NY)
 Mann Rice (SC) Timmons
 Manning Rodgers (WA) Titus
 Massie Rogers (AL) Torres (CA)
 Mast Rogers (KY) Trahan
 McBeth Rose Trone
 McCarthy Rosendale Turner
 McCaul Ross Upton
 McClain Rouzer Valadao
 McClintock Roy Van Drew
 McEachin Roybal-Allard Van Duyne
 McHenry Ruiz Veasey
 McKinley Ruppertsberger Vela
 Meijer Rutherford Wagner
 Meuser Ryan Walberg
 Miller (IL) Salazar Walorski
 Miller (WV) Sarbanes Waltz
 Miller-Meeks Scalise Waters
 Moolenaar Scanlon Weber (TX)
 Mooney Schrader Wenstrup
 Moore (AL) Schriener Westerman
 Moore (UT) Schweikert Wexton
 Morelle Scott (VA) Wild
 Moulton Scott, Austin Williams (TX)
 Mrvan Sherman Wilson (SC)
 Mullin Sherrill Wittman
 Murphy (FL) Simpson Womack
 Murphy (NC) Sires Yarmuth
 Neguse Slotkin Young
 Zeldin

NOT VOTING—6

Boyle, Brendan Gallego Webster (FL)
 F. McCollum
 Fudge Sessions

□ 1329

Messrs. CRENSHAW, PASCARELL, KILDEE, Mrs. DINGELL, and Mr. MCEACHIN changed their vote from “yea” to “nay.”

Mr. COHEN, Ms. CLARKE of New York, and Mr. NEAL changed their vote from “nay” to “yea.”

So the amendment was rejected.

The result of the vote was announced as above recorded.

Stated for:

Ms. MCCOLLUM. Mr. Speaker, on March 2, 2021 I missed a vote on the Bush Amendment No. 14 to H.R. 1, the For the People Act of 2021 due to a classified national security briefing I was receiving. Had I been present, I would have voted in support of Amendment No. 14.

Stated against:

Mr. WEBSTER of Florida. Mr. Speaker, had I been present, I would have voted “nay” on rollcall No. 53.

MEMBERS RECORDED PURSUANT TO HOUSE
RESOLUTION 8, 117TH CONGRESS

Buchanan DesJarlais Gaetz (McHenry)
 (LaHood) (Fleischmann) Grijalva (Garcia
 Cárdenas Deutch (Rice) (IL))
 (Gomez) (NY)) Hastings
 DeSaulnier Frankel, Lois (Wasserman
 (Matsui) (Clark (MA)) Schultz)

Horsford (Kildee)	Moore (WI)	Reed (LaHood)
Huffman	(Beyer)	Rodgers (WA)
(McNerney)	Moulton	(Joyce (PA))
Katko (Stefanik)	(McGovern)	Roybal-Allard
Kirkpatrick	Nadler (Jeffries)	(Escobar)
(Stanton)	Napolitano	Ruiz (Aguilar)
Langevin	(Correa)	Rush
(Lynch)	Neguse	(Underwood)
Lawson (FL)	(Perlmutter)	Speier (Scanlon)
(Evans)	Palazzo	Thompson (MS)
Lieu (Beyer)	(Fleischmann)	(Butterfield)
Lowenthal	Pascrell (Sires)	Vargas (Correa)
(Beyer)	Payne	Watson Coleman
Meng (Clark	(Wasserman	(Pallone)
(MA))	Schultz)	Wilson (FL)
	Pingree (Kuster)	(Hayes)

AMENDMENT NO. 19 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

The SPEAKER pro tempore (Mr. BLUMENAUER). It is now in order to consider amendment No. 19 printed in part B of House Report 117-9.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I have an amendment at the desk.

The SPEAKER pro tempore. The Clerk will designate the amendment.

The text of the amendment is as follows:

Strike subtitle C of title III.

The SPEAKER pro tempore. Pursuant to House Resolution 179, the gentleman from Illinois (Mr. RODNEY DAVIS) and a Member opposed each will control 5 minutes.

The Chair recognizes the gentleman from Illinois.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the need for this amendment is another example of this bill not being updated from last year.

We have made huge efforts on cyber issues and successfully had an election year this year with no foreign interference. This is in large part due to the efforts of DHS and the Election Assistance Commission. I even took part this summer in a tabletop exercise to prepare for cyberattacks.

Mr. Speaker, if we had considered this bill in committee, we could have talked about our success in this area during the last election. This is another example of the Democrats not knowing what is in their legislation and rolling out their standard bill without a thoughtful review.

Absolutely no one wants foreign interference in our elections.

Mr. Speaker, absolutely no one wants foreign interference in our elections, but the last thing we need to do is create a commission with another layer of bureaucracy when we have programs in place that have been successful for our local election officials. It is because of some great work by CISA that we should be recognized.

Mr. Speaker, finally, this amendment would violate separation of powers and attempt to control the judicial branch, threatening our independent courts. It is disappointing that this is the only amendment of mine and the other Republican members of the committee that the majority Democrats allowed through.

We submitted 25 amendments to restore the ability to run our elections to

the States and localities that this bill takes away; eliminate the fund to publicly finance campaigns using corporate dollars and instead use that money for pandemic relief for the American people; prevent sitting Members of Congress' campaigns from benefiting from this bill; protect Americans' First Amendment right, without fear of retaliation from the Federal Government; and the list goes on and on.

Mr. Speaker, unfortunately, the majority did not allow these amendments to come to the floor. While I urge passage of this amendment, for those reasons and many more, I urge a "no" vote on the underlying legislation.

Mr. Speaker, I reserve the balance of my time.

Ms. LOFGREN. Mr. Speaker, I rise to oppose the amendment.

The SPEAKER pro tempore. The gentleman from California is recognized for 5 minutes.

Ms. LOFGREN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, this amendment would strike subtitle C of title III, the election security title in H.R. 1, which requires the President to produce a national strategy for protecting U.S. democratic institutions. It also creates a national commission to protect United States democratic institutions to counter threats.

In light of the evidence of foreign interference in the 2016, 2018, and 2020 Federal elections, the Federal Government needs a coordinated approach to protect and secure our democracy. While our election infrastructure officials have said that the 2020 election was the most secure in history, we know it is not because our foreign adversaries are no longer attempting to interfere in our elections. They will continue their efforts, and we must take steps to ensure our elections continue to be secure.

This provision in H.R. 1 is important to that endeavor. The national strategy will provide guidance on how to protect against cyberattacks, influence operations, disinformation campaigns, and other activities that could undermine the security and integrity of United States democratic institutions.

The purpose of the national commission to protect the United States democratic institutions is to counter efforts to undermine democratic institutions within the United States. The national strategy and commission will be important to protecting the integrity of our elections and preventing foreign interference in our democracy.

Mr. Speaker, we must stay vigilant. Our enemies are not resting, and neither are we. This provision is an important part of the bill.

Mr. Speaker, I urge my colleagues to vote "no" on the amendment from the gentleman from Illinois. I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. May I inquire as to how much time I have remaining.

The SPEAKER pro tempore. There are 3 minutes remaining on each side.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, one of the big problems that I see in this election arena is a bill that 2 years ago was written with the assistance of special interests before we were even sworn in to the 116th Congress. It was announced and put forward with every member of the majority signing on as cosponsors the day we were all sworn in.

That is not the process that the Democratic majority promised the American people when they gave my colleagues the privilege to serve in this majority.

Mr. Speaker, here we go again. It is like Groundhog Day. Instead of introducing the same bill, they made some changes, which is great. Still, this is a problem of the nationalization of our elections. Also, it limits free speech.

There was no negotiation with us, no markup in our committee, no ability for us to have a voice.

Mr. Speaker, to top it off, none of us in the minority want any campaign dollars coming from corporations that are then laundered and then made into public funds through the Federal Government and then put in their own campaigns. We don't want one dollar, let alone the limit now of \$7.2 million that each and every person in this institution would be eligible to get into our own campaigns. That is not campaign finance reform. That is not what my constituents want. That is the furthest thing from what the minority wants.

Mr. Speaker, I reserve the balance of my time.

Ms. LOFGREN. Mr. Speaker, I will just note that I oppose this amendment. I will wait until the next amendment to go into the underlying bill. I think much of what has been said this morning and this afternoon is simply incorrect.

Mr. Speaker, I yield back the balance of my time.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I urge a "yes" vote on this amendment. It is a commonsense amendment that is going to protect the bipartisan work that our officials have done to protect Americans' elections and address cybersecurity issues and foreign interference.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. Pursuant to House Resolution 179, the previous question is ordered on the amendment offered by the gentleman from Illinois (Mr. RODNEY DAVIS).

The question is on the amendment.

The question was taken; and the Speaker pro tempore announced that the yeas appear to have it.

Ms. LOFGREN. Mr. Speaker, on that I demand the yeas and nays. The SPEAKER pro tempore. Pursuant to section 3(s) of House Resolution 8, the yeas and nays are ordered.

Pursuant to clause 8 of rule XX, further proceedings on this question are postponed.

AMENDMENTS EN BLOC NO. 3 OFFERED BY MS. LOFGREN OF CALIFORNIA

Ms. LOFGREN. Pursuant to House Resolution 179, I rise to offer amendments en bloc.

The SPEAKER pro tempore. The Clerk will designate the amendments en bloc.

Amendments en bloc No. 3 consisting of amendment Nos. 22, 23, 24, 25, 26, 27, 29, 30, 31, 32, 33, 34, 35, 36, and 38, printed in part B of House Report 117-9, offered by Ms. LOFGREN of California:

AMENDMENT NO. 22 OFFERED BY MR. GALLEGOS OF ARIZONA

Page 264, after line 20, insert the following new section (and redesignate the succeeding section accordingly):

SEC. 1933. AUTHORIZING PAYMENTS TO VOTING ACCESSIBILITY PROTECTION AND ADVOCACY SYSTEMS SERVING THE AMERICAN INDIAN CONSORTIUM.

(a) RECIPIENTS DEFINED.—Section 291 of the Help America Vote Act of 2002 (52 U.S.C. 21061) is amended—

(1) by redesignating subsection (c) as subsection (d); and

(2) by inserting after subsection (b) the following new subsection:

“(c) AMERICAN INDIAN CONSORTIUM ELIGIBILITY.—A system serving the American Indian Consortium for which funds have been reserved under section 509(c)(1)(B) of the Rehabilitation Act of 1973 (29 U.S.C. 794e(c)(1)(B)) shall be eligible for payments under subsection (a) in the same manner as a protection and advocacy system of a State.”.

(b) GRANT MINIMUMS FOR AMERICAN INDIAN CONSORTIUM.—Section 291(b) of such Act (52 U.S.C. 21061(b)) is amended—

(1) by inserting “(c)(1)(B),” after “as set forth in subsections”; and

(2) by striking “subsections (c)(3)(B) and (c)(4)(B) of that section shall be not less than \$70,000 and \$35,000, respectively” and inserting “subsection (c)(3)(B) shall not be less than \$70,000, and the amount of the grants to systems referred to in subsections (c)(1)(B) and (c)(4)(B) shall not be less than \$35,000”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect at the start of the first fiscal year following the date of enactment of this Act.

AMENDMENT NO. 23 OFFERED BY MR. GRIJALVA OF ARIZONA

Page 84, after line 10, insert the following:

(7) The number of individuals who were purged from the official voter registration list or moved to inactive status, broken down by the reason for those actions, including the method used for identifying those voters.

AMENDMENT NO. 24 OFFERED BY MR. GRIJALVA OF ARIZONA

Page 164, line 14, after the period insert the following: “The notice shall take into consideration factors including the linguistic preferences of voters in the jurisdiction.”.

Page 225, line 4, insert before the period the following: “, taking into consideration factors which include the linguistic preferences of voters in the jurisdiction.”.

Page 225, line 13, insert before the colon the following: “, taking into consideration factors which include the linguistic preferences of voters in the jurisdiction.”.

AMENDMENT NO. 25 OFFERED BY MR. LANGEVIN OF RHODE ISLAND

Page 361, strike lines 6 through 10 and insert the following:

(a) DUTIES OF ELECTION ASSISTANCE COMMISSION.—Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended—

(1) in the matter preceding paragraph (1), by striking “by” and inserting “and the security of election infrastructure by”; and

(2) by striking the semicolon at the end of paragraph (1) and inserting the following: “, and the development, maintenance and dissemination of cybersecurity guidelines to identify vulnerabilities that could lead to, protect against, detect, respond to and recover from cybersecurity incidents;”.

Page 364, insert after line 24 the following: (g) SENIOR CYBER POLICY ADVISOR.—Section 204(a) of such Act (52 U.S.C. 20924(a)) is amended—

(1) by redesignating paragraphs (5) and (6) as paragraphs (6) and (7); and

(2) by inserting after paragraph (4) the following new paragraph:

“(5) SENIOR CYBER POLICY ADVISOR.—The Commission shall have a Senior Cyber Policy Advisor, who shall be appointed by the Commission and who shall serve under the Executive Director, and who shall be the primary policy advisor to the Commission on matters of cybersecurity for Federal elections.”.

AMENDMENT NO. 26 OFFERED BY MRS. LAWRENCE OF MICHIGAN

Page 192, line 10, strike “materials” and insert “materials; restrictions on operational changes prior to elections”.

Page 192, insert after line 15 the following (and redesignate the succeeding provisions accordingly):

“(b) During the 120-day period which ends on the date of an election for Federal office, the Postal Service may not carry out any new operational change that would restrict the prompt and reliable delivery of voting materials with respect to the election, including voter registration applications, absentee ballot applications, and absentee ballots. This paragraph applies to operational changes which include removing or eliminating any mail collection box without immediately replacing it, and removing, decommissioning, or any other form of stopping the operation of mail sorting machines, other than for routine maintenance.”.

AMENDMENT NO. 27 OFFERED BY MRS. LAWRENCE OF MICHIGAN

Page 192, after line 15, insert the following (and redesignate subsection (b) as subsection (c)):

“(b) The Postal Service shall appoint an Election Mail Coordinator in every Postal Area and District to facilitate relevant information sharing with State, territorial, local, and tribal election officials in regards to the mailing of voter registration applications, absentee ballot applications, and absentee ballots.”.

AMENDMENT NO. 29 OFFERED BY MR. LEVIN OF MICHIGAN

Page 745, on line 9 strike “and”, and after line 15, insert the following new clause:

“(v) a chief of mission (as defined in section 102(a)(3) of the Foreign Service Act of 1980); and”.

AMENDMENT NO. 30 OFFERED BY MRS. LURIA OF VIRGINIA

Page 583, insert after line 14 the following (and redesignate the succeeding provision accordingly):

“(e) NO TAXPAYER FUNDS PERMITTED.—No taxpayer funds may be deposited into the Fund.”.

AMENDMENT NO. 31 OFFERED BY MS. MANNING OF NORTH CAROLINA

Page 248, insert after line 15 the following (and redesignate the succeeding provision accordingly):

(b) STUDY OF METHODS TO ENFORCE FAIR AND EQUITABLE WAITING TIMES.—

(1) STUDY.—The Election Assistance Commission and the Comptroller General of the United States shall conduct a joint study of the effectiveness of various methods of enforcing the requirements of section 310(a) of the Help America Vote Act of 2002, as added by subsection (a), including methods of best allocating resources to jurisdictions which have had the most difficulty in providing a fair and equitable waiting time at polling places to all voters, and to communities of color in particular.

(2) REPORT.—Not later than 18 months after the date of the enactment of this Act, the Election Assistance Commission and the Comptroller General of the United States shall publish and submit to Congress a report on the study conducted under paragraph (1).

AMENDMENT NO. 32 OFFERED BY MR. PHILLIPS OF MINNESOTA

Page 266, insert after line 5 the following (and redesignate the succeeding provision accordingly):

PART 5—VOTER NOTICE

SEC. 1941. SHORT TITLE.

This part may be cited as the “Voter Notification of Timely Information about Changes in Elections Act” or the “Voter Notice Act”.

SEC. 1942. PUBLIC EDUCATION CAMPAIGNS IN EVENT OF CHANGES IN ELECTIONS IN RESPONSE TO EMERGENCIES.

(a) REQUIREMENT FOR ELECTION OFFICIALS TO CONDUCT CAMPAIGNS.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082), as amended by section 1601(a) and section 1901(a), is amended—

(1) by redesignating subsection (g) as subsection (h); and

(2) by inserting after subsection (f) the following new subsection:

“(g) PUBLIC EDUCATION CAMPAIGNS IN EVENT OF CHANGES IN ELECTIONS IN RESPONSE TO EMERGENCIES.—

“(1) REQUIREMENT.—If the administration of an election for Federal office, including the methods of voting or registering to vote in the election, is changed in response to an emergency affecting public health and safety, the appropriate State or local election official shall conduct a public education campaign through at least one direct mailing to each individual who is registered to vote in the election, and through additional direct mailings, newspaper advertisements, broadcasting (including through television, radio, satellite, and the Internet), and social media, to notify individuals who are eligible to vote or to register to vote in the election of the changes.

“(2) FREQUENCY AND METHODS OF PROVIDING INFORMATION.—The election official shall carry out the public education campaign under this subsection at such frequency, and using such methods, as will have the greatest likelihood of providing timely knowledge of the change in the administration of the election to those individuals who will be most adversely affected by the change.

“(3) LANGUAGE ACCESSIBILITY.—In the case of a State or political subdivision that is a covered State or political subdivision under section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503), the appropriate election official shall ensure that the information disseminated under a public education campaign conducted under this subsection is provided in the language of the applicable minority group as well as in the English language, as required by section 203 of such Act.

“(4) EFFECTIVE DATE.—This subsection shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding election for Federal office.”.

(b) CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.—Section 302(h) of such Act (52 U.S.C. 21082(h)), as redesignated by subsection (a) and as amended by section 1601(b) and section 1901(b), is amended by striking “and (f)(4)” and inserting “(f)(4), and (g)(4)”.

SEC. 1943. REQUIREMENTS FOR WEBSITES OF ELECTION OFFICIALS.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), section 1621(a), section 1622(a), section 1623(a), section 1906(a), section 1907(a), and 1908(a), is amended—

(1) by redesignating sections 313 and 314 as sections 314 and 315; and

(2) by inserting after section 312 the following new section:

“SEC. 313. REQUIREMENTS FOR WEBSITES OF ELECTION OFFICIALS.

“(a) ACCESSIBILITY.—Each State and local election official shall ensure that the official public website of the official is fully accessible for individuals with disabilities, including the blind and visually impaired, in a manner that provides the same opportunity for access and participation as the website provides for other individuals.

“(b) CONTINUING OPERATION IN CASE OF EMERGENCIES.—

“(1) ESTABLISHMENT OF BEST PRACTICES.—

“(A) IN GENERAL.—The Director of the National Institute of Standards and Technology shall establish and regularly update best practices for ensuring the continuing operation of the official public websites of State and local election officials during emergencies affecting public health and safety.

“(B) DEADLINE.—The Director shall first establish the best practices required under this paragraph as soon as practicable after the date of the enactment of this section, but in no case later than August 15, 2021.

“(2) REQUIRING WEBSITES TO MEET BEST PRACTICES.—Each State and local election official shall ensure that the official public website of the official is in compliance with the best practices established by the Director of the National Institute of Standards and Technology under paragraph (2).

“(c) EFFECTIVE DATE.—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding election for Federal office.”.

(b) CONFORMING AMENDMENT RELATING TO ADOPTION OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.—Section 321(b) of such Act (52 U.S.C. 21101(b)), as redesignated and amended by section 1101(b) and section 1611(b), is amended—

(1) by striking “and” at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(6) in the case of the recommendations with respect to section 304, as soon as practicable after the date of the enactment of this paragraph, but in no case later than August 15, 2021.”.

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1611(c), section 1621(c), section 1622(c), section 1623(a), section 1906(b), section 1907(b), and section 1908(b), is amended—

(1) by redesignating the items relating to sections 313 and 314 as relating to sections 314 and 315; and

(2) by inserting after the item relating to section 312 the following new item:

“Sec. 313. Requirements for websites of election officials.”.

SEC. 1944. PAYMENTS BY ELECTION ASSISTANCE COMMISSION TO STATES FOR COSTS OF COMPLIANCE.

(b) AVAILABILITY OF PAYMENTS.—Title IX of the Help America Vote Act of 2002 (52 U.S.C. 21141 et seq.) is amended by adding at the end the following new section:

“SEC. 907. PAYMENTS FOR COSTS OF COMPLIANCE WITH CERTAIN REQUIREMENTS RELATING TO PUBLIC NOTIFICATION.

“(a) PAYMENTS.—

“(1) AVAILABILITY AND USE OF PAYMENTS.—The Commission shall make a payment to each eligible State to cover the costs the State incurs or expects to incur in meeting the requirements of section 302(g) (relating to public education campaigns in event of changes in elections in response to emergencies) and section 313 (relating to requirements for the websites of election officials).

“(2) SCHEDULE OF PAYMENTS.—As soon as practicable after the date of the enactment of this section, and not less frequently than once each calendar year thereafter, the Commission shall make payments under this section.

“(3) ADMINISTRATION OF PAYMENTS.—The chief State election official of the State shall receive the payment made to a State under this section, and may use the payment for the purposes set forth in this section without intervening action by the legislature of the State.

“(b) AMOUNT OF PAYMENT.—

“(1) IN GENERAL.—The amount of a payment made to an eligible State for a year under this section shall be determined by the Commission on the basis of the information provided by the State in its application under subsection (c).

“(2) CONTINUING AVAILABILITY OF FUNDS AFTER APPROPRIATION.—A payment made to an eligible State under this section shall be available without fiscal year limitation.

“(c) REQUIREMENTS FOR ELIGIBILITY.—

“(1) APPLICATION.—Each State that desires to receive a payment under this section for a fiscal year shall submit an application for the payment to the Commission at such time and in such manner and containing such information as the Commission shall require.

“(2) CONTENTS OF APPLICATION.—Each application submitted under paragraph (1) shall—

“(A) describe the activities for which assistance under this section is sought; and

“(B) provide an estimate of the costs the State has incurred or expects to incur in carrying out the provisions described in subsection (a), together with such additional information and certifications as the Commission determines to be essential to ensure compliance with the requirements of this section.

“(d) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated for payments under this section such sums as may be necessary for each of the fiscal years 2022 through 2025.

“(e) REPORTS.—

“(1) REPORTS BY RECIPIENTS.—Not later than the 6 months after the end of each fiscal year for which an eligible State received a payment under this section, the State shall submit a report to the Commission on the activities conducted with the funds provided during the year.

“(2) REPORTS BY COMMISSION TO COMMITTEES.—With respect to each fiscal year for which the Commission makes payments under this section, the Commission shall submit a report on the activities carried out under this part to the Committee on House Administration of the House of Representatives and the Committee on Rules and Administration of the Senate.”.

(c) CLERICAL AMENDMENT.—The table of contents of such Act is amended by adding at

the end of the items relating to title IX the following:

“Sec. 907. Payments for costs of compliance with certain requirements relating to public notification”.

AMENDMENT NO. 33 OFFERED BY MS. PLASKETT OF VIRGIN ISLANDS

Page 262, line 20, strike “LAWS TO COMMONWEALTH OF NORTHERN MARIANA ISLANDS” and insert “FEDERAL ELECTION ADMINISTRATION LAWS TO TERRITORIES OF THE UNITED STATES”.

Page 263, line 1, strike “and” and insert the following: “the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and”.

AMENDMENT NO. 34 OFFERED BY MS. PLASKETT OF VIRGIN ISLANDS

Page 264, insert before line 21 the following (and redesignate the succeeding provision accordingly):

SEC. 1933. APPLICATION OF FEDERAL VOTER PROTECTION LAWS TO TERRITORIES OF THE UNITED STATES.

(a) INTIMIDATION OF VOTERS.—Section 594 of title 18, United States Code, is amended by striking “Delegate from the District of Columbia, or Resident Commissioner,” and inserting “or Delegate or Resident Commissioner to the Congress”.

(b) INTERFERENCE BY GOVERNMENT EMPLOYEES.—Section 595 of title 18, United States Code, is amended by striking “Delegate from the District of Columbia, or Resident Commissioner,” and inserting “or Delegate or Resident Commissioner to the Congress”.

(c) VOTING BY NONCITIZENS.—Section 611(a) of title 18, United States Code, is amended by striking “Delegate from the District of Columbia, or Resident Commissioner,” and inserting “or Delegate or Resident Commissioner to the Congress”.

AMENDMENT NO. 35 OFFERED BY MS. PLASKETT OF VIRGIN ISLANDS

Page 264, insert before line 21 the following (and redesignate the succeeding provision accordingly):

SEC. 1933. PLACEMENT OF STATUES OF CITIZENS OF TERRITORIES OF THE UNITED STATES IN STATUARY HALL.

(a) IN GENERAL.—Section 1814 of the Revised Statutes of the United States (2 U.S.C. 2131) is amended by adding at the end the following new sentence: “For purposes of this section, the term ‘State’ includes American Samoa, Guam, the Commonwealth of the Northern Mariana Islands, the Commonwealth of Puerto Rico, and the United States Virgin Islands, and the term ‘citizen’ includes a national of the United States, as defined in section 101(a)(22) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(22)).”.

(b) CONFORMING AMENDMENT RELATING TO PROCEDURES FOR REPLACEMENT OF STATUES.—Section 311 of the Legislative Branch Appropriations Act, 2001 (2 U.S.C. 2132) is amended by adding at the end the following new subsection:

“(f) For purposes of this section, the term ‘State’ includes American Samoa, Guam, the Commonwealth of the Northern Mariana Islands, the Commonwealth of Puerto Rico, and the United States Virgin Islands.”.

AMENDMENT NO. 36 OFFERED BY MS. PLASKETT OF VIRGIN ISLANDS

Page 77, line 18, strike “States and the District of Columbia” and insert “States, the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands”.

AMENDMENT NO. 38 OFFERED BY MR. SCHNEIDER OF ILLINOIS

Page 459, insert after line 22 the following:

PART 4—DISCLOSURE OF CONTRIBUTIONS TO POLITICAL COMMITTEES IMMEDIATELY PRIOR TO ELECTION

SEC. 4131. DISCLOSURE OF CONTRIBUTIONS TO POLITICAL COMMITTEES IMMEDIATELY PRIOR TO ELECTION.

(a) DISCLOSURE.—Section 304(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(a)(6)) is amended—

(1) by redesignating subparagraphs (D) and (E) as subparagraphs (E) and (F); and

(2) by inserting after subparagraph (C) the following new subparagraph:

“(D)(i) A political committee, including a super PAC, shall notify the Commission of any contribution or donation of more than \$5,000 received by the committee during the period beginning on the 20th day before any election in connection with which the committee makes a contribution or expenditure and ending 48 hours before such an election.

“(ii) The committee shall make the notification under clause (i) not later than 48 hours after the receipt of the contribution or donation involved, and shall include the name of the committee, the name of the person making the contribution or donation, and the date and amount of the contribution or donation.

“(iii) For purposes of this subparagraph, a pledge, promise, understanding, or agreement to make a contribution or expenditure with respect to an election shall be treated as the making of a contribution or expenditure with respect to the election.

“(iv) This subparagraph does not apply to an authorized committee of a candidate or any committee of a political party.

“(v) In this subparagraph, the term ‘super PAC’ means a political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act, and includes an account of such a committee which is established for the purpose of accepting such donations or contributions.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to elections occurring during 2022 or any succeeding year.

The SPEAKER pro tempore. Pursuant to House Resolution 179, the gentlewoman from California (Ms. LOFGREN) and the gentleman from Illinois (Mr. RODNEY DAVIS) each will control 10 minutes.

The Chair recognizes the gentleman from California.

Ms. LOFGREN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, this bloc of amendments provides important additions to the bill.

Among the amendments in the bloc is an amendment from the gentleman from Arizona that promotes language accessibility for voting and ensures that notices at polling locations take into consideration factors including the languages spoken in the jurisdiction.

An amendment from the gentleman from Arizona and the gentlewoman from New Mexico improves voting access for individuals with disabilities in the Four Corners region of Arizona, New Mexico, Colorado, and Utah by making technical fixes to the Protection and Advocacy for Voting Access provisions.

An amendment from the gentlemen from Rhode Island and Wisconsin implements a recommendation of the

Cyberspace Solarium Commission to ensure the security of our elections and resilience of our democracy by creating the position of a senior cyber policy adviser at the Election Assistance Commission.

An amendment from the gentlewomen from Virginia and Florida prohibits taxpayer funds from being added into the freedom from influence fund.

During the 2020 election, Postmaster General DeJoy implemented sudden operational changes that disrupted timely mail services and the delivery of absentee ballots. An amendment in this bloc from the gentlewoman from Michigan ensures that can never happen again by prohibiting operational changes at the Postal Service for 120 days before a Federal election.

This bloc of amendments also includes an amendment from the gentleman and gentlewoman from Minnesota that requires State election officials to undertake accessible public education campaigns to inform voters of any changes to election processes made in response to public emergencies.

□ 1345

Finally, it includes four amendments from the gentlewoman from the Virgin Islands. One of these amendments applies Federal voter protection laws to the territories, including protection against voter intimidation, interference, and voting by aliens in Federal elections in the territory; that would be noncitizens.

Another of these amendments permits each of the territories to provide and furnish statues in Statuary Hall. That is an important amendment that allows each of the territories representation among the statues in the Halls of Congress. These amendments represent long, overdue recognition of important contributions of the territories.

Mr. Speaker, I support these amendments, and I urge their adoption, and I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I rise in opposition at this point in time.

Mr. Speaker, I yield 2 minutes to the gentlewoman from Iowa (Mrs. HINSON), another star of the historic diverse class of new freshmen.

Mrs. HINSON. Mr. Speaker, I rise today in opposition to H.R. 1.

The 2020 election and its aftermath were chaotic and harmful to our democracy. We should be working hard in this Chamber in a bipartisan way to restore faith in our electoral process.

I have heard my colleagues across the aisle say that this bill would help to transform our elections. They are certainly right about that. H.R. 1 is the largest expansion of the Federal Government's role in our elections, ever.

It would take away States' constitutional authority to run their own elections. When I was in the Iowa State House, we worked hard to secure our election system, to safeguard against

fraud, and to ensure that only legal votes were counted. Our goal in Iowa was to make it easy to vote and hard to cheat, and we succeeded in doing that.

But H.R. 1 would overrule those efforts, and it would force Washington's one-size-fits-all policy and voting practices on Iowans. H.R. 1 would also send taxpayer dollars directly to political candidates. That is right. The Federal Government would send your money to fill the campaign coffers of a politician you might not even agree with.

This bill would take authority away from Iowans to run their own elections while Democrats here in Congress are also laying the groundwork to overturn the official election results in Iowa's Second Congressional District, where the votes have been counted, recounted, and certified for Congresswoman MARIANNETTE MILLER-MEEKS.

Our Constitution is clear, States determine elections, not Congress.

H.R. 1 will harm and it will not protect the integrity of our elections. Mr. Speaker, I urge my colleagues in this body to vote “no” on this bill.

Ms. LOFGREN. Mr. Speaker, I yield 1½ minutes to the gentlewoman from Texas (Ms. JACKSON LEE), my colleague in the Judiciary Committee.

Ms. JACKSON LEE. Mr. Speaker, I thank the gentlewoman from California, the chair of the Committee on House Administration, for the work that she has done.

It is interesting to hear a speech by the former President, following in his tradition of denial of a fair election, but announcing that he believes that there should be only 1 day for an election to take place, denying essential workers, not recognizing the disaster of COVID-19, denying rural voters and minority voters the opportunity in some stressful time to be able to vote.

H.R. 1 considers all factors in ensuring the empowerment of all voters in this Nation. The United Methodist Church offered these words, “We hold governments responsible for the protection of the rights of the people to free and fair elections . . . the form and the leaders of all governments should be determined by exercise of the right to vote guaranteed to all adult citizens.”

This legislation recognizes that and recognizes that the dark days of 4 years ago of voter suppression and opposition to minorities voting, the lack of empowerment, are over with in H.R. 1. And I want to support amendments 22 and 23, to ensure that individuals with disabilities can vote.

I want to make sure that young people on college campuses are not discriminated against, as they have been in my community with polling places that they have had to stand in long lines.

I want to make sure as well that women are protected in privacy with making sure that their addresses are not printed so that they will not be subjected to assault, sexual assault, and violation of privacy. H.R. 1 provides an opportunity for justice and

the right way to vote, I ask for the recognition of that.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I yield 1½ minutes to the gentleman from Georgia (Mr. HICE), the subcommittee chair that has oversight of elections on the Oversight Committee.

Mr. HICE of Georgia. Mr. Speaker, listen, the American people expect and deserve free and fair elections. They deserve to have one legal vote cast and one legal vote counted, but H.R. 1 turns all of our election process upside down. It upends our entire election system.

Why are we doing this?

As my friend mentioned, on the Oversight Committee, the entire year last year in Oversight, my colleagues on the other side of the aisle tried to push H.R. 1 because of COVID, and we saw what that did in our elections this past year, it totally created chaos. But now we want to nationalize it.

The worst thing in the world that can happen is for the Federal Government to nationalize our election system. Part of what is in here is universal mail-in ballots to everyone on the voter registration files. What a disaster. We know those files are probably 10 percent inaccurate. So we are going to have millions of illegal voters receive live ballots. Then there is zero voter ID associated with this.

Why in the world would we want no voter ID, unless this is some sort of scheme to give illegal voters the opportunity to vote without any proof of who they are, that they are legal?

This is an absolute disaster, and ballot harvesting is a part of this, restricting the right of States to run their own elections.

Mr. Speaker, I urge a “no” vote on this.

Ms. LOFGREN. Mr. Speaker, I yield 1 minute to the gentlewoman from Michigan (Mrs. LAWRENCE).

Mrs. LAWRENCE. Mr. Speaker, I rise today in support of my amendments, 26 and 27, to H.R. 1. The Postal Service has been an essential service for the American people for centuries, written into our Constitution. And as we take steps to expand voting by mail, we must ensure that the Postal Service is not weaponized to restrict its mission to promptly and effectively deliver mail.

My first amendment would require the Postal Service to appoint an election mail coordinator to assist election officials. My second amendment would prohibit the Postal Service from enacting any new operational change that would restrict the prompt delivery of mail materials 4 months before the election; specifically, targeting removal of the collection boxes and sorting boxes.

Mr. Speaker, I urge my colleagues to support these amendments as part of this en bloc.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, can I inquire again how much time is remaining? We have a lot of folks who want to talk.

The SPEAKER pro tempore. The gentleman from Illinois has 6½ minutes remaining and the gentlewoman from California has 5 minutes remaining.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I yield 1 minute to the gentlewoman from Tennessee (Mrs. HARSHBARGER), a member of this historic freshman class.

Mrs. HARSHBARGER. Mr. Speaker, I rise in opposition to H.R. 1 today.

Despite its name, this act is not for the people. It is for the politicians seeking power.

East Tennesseans and Americans want election reform that increases the security and integrity of our election, and they are demanding it. Instead, this bill erodes the public confidence in our elections. This bill picks D.C. bureaucrats over State and local officials, and it uses hard-earned tax dollars to fund political campaigns by a 6-to-1 fund-matching provision. Now, let me repeat that. It is a 6-to-1 fund-matching provision.

I am sure my fellow east Tennesseans agree this is a waste of money.

Wouldn't you rather have our tax dollars used to fund measures to safely open schools or to expand critical access to rural broadband?

These are the priorities we need to fund, not political power grabs and public financing of our own political campaigns.

Mr. Speaker, I oppose, and I urge my colleagues to oppose H.R. 1.

Ms. LOFGREN. Mr. Speaker, I yield 1 minute to the gentleman from Michigan (Mr. LEVIN).

Mr. LEVIN of Michigan. Mr. Speaker, Americans want to know that government officials don't have conflicts of interest swaying their decisions.

For example, did they fundraise from an industry that they will regulate? Might they take it easy on that industry as a result?

H.R. 1 requires high-level officials to disclose if they have solicited or made political contributions to PACs, political nonprofits, or industry trade associations. I thank Congressman DEUTCH for authoring this provision.

My amendment expands this piece to cover chiefs of mission to ensure that officials representing our country abroad, such as ambassadors, are free from conflicts of interest, too. We should feel confident that people entrusted to represent the United States are there not because of political donations, but because they are the best person for the job.

Mr. Speaker, I urge my colleagues to support this amendment, the en bloc, and H.R. 1.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I yield 2 minutes to the gentleman from Texas (Mr. GOHMERT), I may live to regret it, but I will do it anyway, my good friend.

Mr. GOHMERT. Mr. Speaker, I thank the ranking member. This bill that is supposed to be for the people, one of the things it is really supposed to do, we have been told, you know, this is

going to eliminate foreign interference with our bill. They have been preaching on it for years. There was the whole Russia hoax, all these other things. It turns out there hasn't been foreign interference, but the friends across the aisle were not serious, and are not serious with this bill about eliminating all foreign interference.

In fact, that is why I filed an amendment that would have addressed that. They got loopholes big enough to drive several trucks through. So we took care of it in my amendment. My amendment says, “Each State shall ensure that no foreign entity carries out any role in the administration of elections for Federal office in the State, including providing, maintaining, programming, operating, storing, or compiling any of the equipment, software, supplies, or information used in the administration of the election.”

“A nonprofit organization may not carry out any activities related to voting or elections for public office in a State if the organization accepts any funds from a foreign entity.”

And then it defines foreign entity, where it covers everybody and everything that is not American.

□ 1400

So we have got this amendment that would completely plug the loopholes that the Democrats have so that foreigners can't continue to influence the election.

And what do they do?

They say:

Your amendment, we don't want it. It is not in order. We are not even going to give you a vote on it.

They are not serious about eliminating foreign interference, and that is a shame.

Ms. LOFGREN. Mr. Speaker, may I ask how much time is remaining?

The SPEAKER pro tempore. The gentlewoman from California has 4 minutes remaining. The gentleman from Illinois has 3½ minutes remaining.

Ms. LOFGREN. Mr. Speaker, I yield 1 minute to the gentlewoman from North Carolina (Ms. MANNING).

Ms. MANNING. Mr. Speaker, I rise to speak in support of my amendment, which would bolster the mandate that no voter be forced to wait longer than 30 minutes to cast their ballot.

In my home State of North Carolina, it is not uncommon for voters to wait in line for hours on election day to vote. Long wait times come at a cost. For people who work or have family obligations, it is challenging to stand in line for hours to exercise their constitutional right to vote.

Sadly, North Carolina is not alone. In recent elections, we have witnessed lengthy wait times at polling locations across the country. Research shows that people who live in poor and more diverse neighborhoods are more likely to wait over an hour or more to vote.

Long wait times amount to voter suppression, plain and simple, by causing voters to leave before voting, by

discouraging people from voting in future elections, and by decreasing confidence in our democratic process.

Mr. Speaker, we must end this tactic of voter suppression, and I urge my colleagues to vote for this amendment.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I yield 1 minute to the gentleman from California (Mr. LAMALFA), who was my fellow classmate in the 113th Congress.

Mr. LAMALFA. Mr. Speaker, American voters deserve to have confidence in their election process. This is not it.

A few basic principles: voter ID so we know who is showing up and who is receiving ballots; a clean set of voting rolls so the people who are eligible—all types, the people who are truly eligible in this country—are voting from their proper domicile; we know they are citizens; and we know they are the right age.

But somehow we find these things to be problematic and somehow this is going to be suppressing votes—what, for people being eligible to vote being the actual voters that they live in the right State, that they are the right age, and that they are citizens?

It is ridiculous the lengths that the Democrats want to go to upset our election process and the confidence people have in it. It could be really quite simple. Have the election end on election night. In one place in my district, they found a box 30-something days after the election. They had to open back up the certified election to take care of a box that had drop-off ballots in it.

We are making a farce out of our elections in this country. And this, by nationalizing them, will make it that much worse. In the Constitution, the Congress established the States will run their elections. We only need to have very narrow guidelines for how our Federal ones are conducted.

Ms. LOFGREN. Mr. Speaker, I yield 1 minute to the gentleman from Minnesota (Mr. PHILLIPS).

Mr. PHILLIPS. Mr. Speaker, Congress should be making it easier for Americans to vote, not harder. That is why I am pleased to support H.R. 1, especially in the face of reprehensible efforts all around the country to disenfranchise legal American voters.

I also believe that when a State changes its election procedures, they have a responsibility to ensure that voters are informed of those changes. That is why I wrote an amendment to H.R. 1 called the Voter NOTICE Act, which simply requires States to form public outreach to ensure that voters are proactively made aware of their voting rights.

As we are too well aware, Mr. Speaker, bad actors are all too eager to exploit uncertainty and spread disinformation to mislead Americans and divert the will of the people. The antidote is truth, and the Voter NOTICE Act will deliver it.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I keep bringing up our his-

toric freshman class. I have got another member of that historic freshman class who, frankly, has made history, too, in her short time here.

Mr. Speaker, I yield 30 seconds to the gentlewoman from Georgia (Mrs. GREENE).

Mrs. GREENE of Georgia. Mr. Speaker, I rise in opposition to H.R. 1.

While we are talking about voter suppression and long lines, I would like to point out that there is real voter suppression that happens right here in Congress. Many Members of Congress have to stand in long lines to enter the Chamber going through metal detectors, emptying our pockets, and being treated very disrespectfully. That is real voter suppression, and it is a shame that it happens right here on the House floor.

Standing in line to vote is not suppression. It is just part of the voting process, just like people stand in line to buy groceries in the grocery store.

Ms. LOFGREN. Mr. Speaker, I reserve the balance of my time.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, may I ask how much time is remaining?

The SPEAKER pro tempore. The gentleman has 2 minutes remaining.

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I yield myself the balance of my time to close.

Two minutes to solve the problems of this bill clearly are not enough.

Mr. Speaker, the amendments in this bloc continue the Democrats' efforts to attack our constitutional system by nationalizing our elections and attacking the First Amendment. Even the Speaker herself said earlier on the floor that this body should consider altering the First Amendment. That is unbelievable.

Mr. Speaker, as my friend, Mr. LOUDERMILK, highlighted earlier, any action by Congress in this space must be limited to correcting highly significant and substantial deficiencies.

I had teams out in the field working under our constitutional authority, as the House of Representatives, as official election observers from October through February, to investigate and observe the last election. We saw that there were certainly many bumps in the road and policy changes that many States should consider to run better elections. That is without a doubt. But there was nothing in 2020 that rose to the level of nationalizing our election system. These are State issues, and Congress—this body—must not act unconstitutionally in this space.

Further, these amendments would also threaten free speech and punish those who work to comply with the law with even larger amounts of paperwork simply to provide information already required by law. I see absolutely no reason for duplication in the Federal Government. It is big enough as it is.

Mr. Speaker, for these reasons, I urge rejection of these amendments, which would continue the majority's push to nationalize our elections and centralize

their administration in Washington, D.C., and they will continue to be allowed to forward their full frontal attack on the First Amendment, just as the Speaker offered earlier today on this floor.

Mr. Speaker, I yield back the balance of my time.

Ms. LOFGREN. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, I just want to say that this amendment is worth supporting. It makes improvements to the underlying bill. I was really stunned to hear a comparison between Members of Congress going through metal detectors—because some Members have, in violation of the rules, carried weapons on to the House floor—and voters having to wait 8 hours to get to the polling booth, which actually happened last November.

It is important that American voters have access to the polls to cast their vote and to have that lawfully cast vote counted as cast. That is what this is about.

I listened to my colleague and my friend, Mr. DAVIS, complain about the constitutional basis for H.R. 1. But he has also introduced bills like H.R. 6882, H.R. 3412, and H.R. 7905, which would all require States to do certain things with respect to how they conduct elections.

I might disagree with the policies in those bills, but they all cite Article I, Section 4 of the Constitution as the basis for their legitimacy. So to say that we cannot improve the elections in America under Article I, Section 4 simply is not correct.

So we will have more debate as these proceedings on H.R. 1 conclude, but I will close with this: Please do support the en bloc amendments. It improves the bill, and we will, hopefully, be passing H.R. 1 to make America an even greater place in the near future.

Mr. Speaker, I yield back the balance of my time.

Ms. JACKSON LEE. Mr. Speaker, I rise today in support of En Bloc Amendment No. 3 to H.R. 1, which includes the Gallego Amendment, an important contribution to H.R. 1 that makes a long overdue technical fix to the Help American Vote Act to ensure and to protect the right to vote for Native Americans and others living with disabilities in the four corners region of Arizona, New Mexico, Utah and Colorado.

Specifically, this amendment will extend funding under the Protection and Advocacy for Voting Access program to the Native American Disability Law Center to ensure people with disabilities in the region can fully participate in the electoral process.

Too often, voters in this region drive hours to reach their nearest polling place, only to find that the ballot is not accessible to them due to inadequate disability training, ADA accessibility, or other impediments to the constitutional right to vote.

Voting is a right of citizenship, and every polling place should be adequately equipped to serve those with disabilities.

Nearly 15 percent of those eligible to vote in Texas are persons with disabilities—almost 3

million people—and lack of accessibility causes people with disabilities to vote at lower rates than the general population.

According to a study by the Government Accountability Office, nearly two-thirds of the 137 polling places inspected in 2016 had at least one impediment to people with disabilities.

These impediments included: the accessible voting machine not being set up and powered on, malfunctioning earphones, lack of wheelchair accessibility, and less privacy than standard voting stations.

Many people with disabilities cannot mark paper ballots without assistance, so they rely on special voting machines, but untrained poll workers have discouraged the use of accessible voting machines, leaving voters with disabilities behind.

People with disabilities continue to report barriers including a lack of accessible election and registration materials prior to elections, lack of transportation to polling places, and problems securing specific forms of identification required by some states.

Mr. Speaker, it is long past time to keep our promise for a fully inclusive electoral process in Native and rural communities, and I urge my colleagues to vote for En Bloc Amendment No. 3 to H.R. 1.

The SPEAKER pro tempore. All time for debate has expired.

Pursuant to House Resolution 179, the previous question is ordered on the amendments en bloc offered by the gentlewoman from California (Ms. LOFGREN).

The question is on the amendments en bloc.

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

Ms. LOFGREN. Mr. Speaker, on that I demand the yeas and nays.

The SPEAKER pro tempore. Pursuant to section 3(s) of House Resolution 8, the yeas and nays are ordered.

Pursuant to clause 8 of rule XX, further proceedings on this question are postponed.

Pursuant to clause 1(c) of rule XIX, further consideration of H.R. 1 is postponed.

RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess subject to the call of the Chair.

Accordingly (at 2 o'clock and 10 minutes p.m.), the House stood in recess.

□ 1759

AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mrs. DINGELL) at 5 o'clock and 59 minutes p.m.

FOR THE PEOPLE ACT OF 2021

The SPEAKER pro tempore. Pursuant to clause 1(c) of rule XIX, further consideration of the bill (H.R. 1) to expand Americans' access to the ballot box, reduce the influence of big money

in politics, strengthen ethics rules for public servants, and implement other anti-corruption measures for the purpose of fortifying our democracy, and for other purposes will now resume.

The Clerk read the title of the bill.

AMENDMENT NO. 19 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the unfinished business is the question on amendment No. 19, printed in part B of House Report 117-9, on which further proceedings were postponed and on which the yeas and nays were ordered.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Illinois (Mr. RODNEY DAVIS).

The vote was taken by electronic device, and there were—yeas 207, nays 218, not voting 6, as follows:

[Roll No. 54]

YEAS—207

Aderholt
Allen
Amodei
Armstrong
Arrington
Babin
Bacon
Baird
Balderson
Banks
Barr
Bentz
Bergman
Bice (OK)
Biggs
Bishop (NC)
Boebert
Bost
Brady
Brooks
Buchanan
Buck
Bucshon
Budd
Burchett
Burgess
Calvert
Cammack
Carl
Carter (GA)
Carter (TX)
Cawthorn
Chabot
Cheney
Cline
Cloud
Clyde
Cole
Comer
Craig
Crawford
Crenshaw
Curtis
Davidson
Davis, Rodney
DesJarlais
Diaz-Balart
Donalds
Duncan
Dunn
Emmer
Estes
Fallon
Feenstra
Ferguson
Fischbach
Fitzgerald
Fleischmann
Fortenberry
Fox
Franklin, C.
Scott

Fulcher
Gaetz
Garbarino
Garcia (CA)
Gibbs
Gimenez
Gohmert
Gonzales, Tony
Gonzalez (OH)
Gooden (TX)
Gosar
Granger
Graves (LA)
Graves (MO)
Green (TN)
Greene (GA)
Griffith
Grothman
Guest
Guthrie
Hagedorn
Harris
Harshbarger
Hartzler
Hern
Herrell
Herrera Beutler
Hice (GA)
Higgins (LA)
Hill
Hinson
Hollingsworth
Hudson
Huizenga
Issa
Jackson
Jacobs (NY)
Johnson (LA)
Johnson (OH)
Johnson (SD)
Jordan
Joyce (OH)
Joyce (PA)
Katko
Keller
Kelly (MS)
Kelly (PA)
Kim (CA)
Kinzinger
Kustoff
LaHood
LaMalfa
Lamborn
Latta
LaTurner
Lesko
Long
Loudermilk
Lucas
Luetkemeyer
Mace
Malliotakis

Mann
Massie
Mast
McCarthy
McCauley
McClain
McClintock
McHenry
McKinley
Meijer
Meuser
Miller (IL)
Miller (WV)
Miller-Meeks
Moolenaar
Mooney
Moore (AL)
Moore (UT)
Mullin
Murphy (NC)
Nehls
Newhouse
Norman
Nunes
Obermole
Owens
Palazzo
Palmer
Pence
Perry
Pfluger
Posey
Reed
Reschenthaler
Rice (SC)
Rodgers (WA)
Rogers (AL)
Rogers (KY)
Rose
Rosendale
Rouzer
Roy
Rutherford
Salazar
Scalise
Schweikert
Scott, Austin
Sessions
Simpson
Smith (MO)
Smith (NE)
Smith (NJ)
Smucker
Spartz
Staubert
Steel
Stefanik
Steil
Steube
Stewart
Stivers
Taylor

Tenney
Thompson (PA)
Tiffany
Timmons
Turner
Upton
Valadao
Van Drew

Van Duyne
Wagner
Walberg
Walorski
Waltz
Weber (TX)
Wenstrup
Westerman

Williams (TX)
Wilson (SC)
Wittman
Womack
Young
Zeldin

NAYS—218

Adams
Aguilar
Allred
Auchincloss
Axne
Barragán
Bass
Beatty
Bera
Beyer
Bishop (GA)
Blumenauer
Blunt Rochester
Bonamici
Bourdeaux
Bowman
Boyle, Brendan
F.
Brown
Brownley
Bush
Bustos
Butterfield
Carbajal
Cárdenas
Carson
Cartwright
Case
Casten
Castro (FL)
Castro (TX)
Chu
Cicilline
Clark (MA)
Clarke (NY)
Cleaver
Clyburn
Cohen
Connolly
Cooper
Correa
Costa
Courtney
Crist
Crow
Cuellar
Davids (KS)
Davis, Danny K.
Dean
DeFazio
DeGette
DeLauro
DelBene
Delgado
Demings
DeSaulnier
Deutch
Dingell
Doggett
Doyle, Michael
F.
Escobar
Eshoo
Español
Evans
Fitzpatrick
Fletcher
Foster
Frankel, Lois
Gallagher
Gallo
Garamendi
Garcia (IL)
Garcia (TX)
Golden

Gomez
Gonzalez
Vicente
Gottheimer
Green, Al (TX)
Grijalva
Haaland
Harder (CA)
Hastings
Hayes
Higgins (NY)
Himes
Horsford
Houlihan
Hoyer
Huffman
Jackson Lee
Jacobs (CA)
Jayapal
Jeffries
Johnson (GA)
Johnson (TX)
Jones
Kabele
Kaptur
Kelly (IL)
Khanna
Kildee
Kilmer
Kim (NJ)
Kind
Kirkpatrick
Krishnamoorthi
Kuster
Lamb
Langevin
Larsen (WA)
Larson (CT)
Lawrence
Lawson (FL)
Lee (CA)
Lee (NV)
Leger Fernandez
Levin (CA)
Levin (MI)
Lieu
Lofgren
Lowenthal
Luria
Lynch
Malinowski
Maloney
Carolyn B.
Maloney, Sean
Manning
Matsui
McBath
McCollum
McEachin
McGovern
McNerney
Meeks
Meng
Mfume
Moore (WI)
Morelle
Moulton
Mrvan
Murphy (FL)
Nadler
Napolitano
Neal
Neguse
Newman
Norcross

O'Halleran
Ocasio-Cortez
Omar
Pallone
Panetta
Pappas
Pascrell
Payne
Perlmutter
Peters
Phillips
Pingree
Pocan
Porter
Pressley
Price (NC)
Quigley
Raskin
Rice (NY)
Ross
Roybal-Allard
Ruiz
Ruppersberger
Rush
Ryan
Sánchez
Sarbanes
Scanlon
Schakowsky
Schiff
Schneider
Schrader
Schrier
Scott (VA)
Scott, David
Sewell
Sherman
Sherrill
Sires
Slotkin
Smith (WA)
Soto
Spanberger
Stanton
Stevens
Strickland
Suozi
Swalwell
Takano
Thompson (CA)
Thompson (MS)
Titus
Tlaib
Tonko
Torres (CA)
Torres (NY)
Trahan
Trone
Underwood
Vargas
Veasey
Vela
Velázquez
Wasserman
Schultz
Waters
Watson Coleman
Welch
Wexton
Wild
Williams (GA)
Wilson (FL)
Yarmuth

NOT VOTING—6

Bilirakis
Fudge

Good (VA)
Keating
Speier
Webster (FL)

□ 1850

Messrs. CARSON, LYNCH, Ms. MCCOLLUM, Mr. DANNY K. DAVIS of Illinois, Ms. KAPTUR, Mr. CLEAVER, Ms. ESHOO, and Mr. SOTO changed their vote from "yea" to "nay."