

the design, collection, reuse, recycling, and disposal of their consumer products and packaging, to prevent pollution from consumer products and packaging from entering into animal and human food chains and waterways, and for other purposes.

S.J. RES. 68

At the request of Mr. KAINE, the name of the Senator from Connecticut (Mr. BLUMENTHAL) was added as a cosponsor of S.J. Res. 68, a joint resolution to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress.

S. CON. RES. 34

At the request of Mr. DAINES, the name of the Senator from Florida (Mr. RUBIO) was added as a cosponsor of S. Con. Res. 34, a concurrent resolution affirming the importance of religious freedom as a fundamental human right that is essential to a free society and protected for all people of the United States under the Constitution of the United States, and recognizing the 234th anniversary of the enactment of the Virginia Statute for Religious Freedom.

S. RES. 458

At the request of Mr. LANKFORD, the name of the Senator from Indiana (Mr. BRAUN) was added as a cosponsor of S. Res. 458, a resolution calling for the global repeal of blasphemy, heresy, and apostasy laws.

S. RES. 469

At the request of Mr. GRAHAM, the name of the Senator from Indiana (Mr. YOUNG) was added as a cosponsor of S. Res. 469, a resolution supporting the people of Iran as they engage in legitimate protests, and condemning the Iranian regime for its murderous response.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. ENZI (for himself, Mr. WARNER, Mr. GRASSLEY, Mr. JOHNSON, Mr. PERDUE, and Mr. LANKFORD):

S. 3287. A bill to modify the governmentwide financial management plan, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

Mr. ENZI. Mr. President, I rise to introduce the Chief Financial Officer Vision Act of 2020, shortened to be the CFO Vision Act of 2020. I am pleased to have Senators WARNER, GRASSLEY, JOHNSON, LANKFORD, and PERDUE join me as cosponsors of this bill to strengthen Federal financial management and improve financial and performance data.

Improved financial management—this is numbers; I know this puts people to sleep—improved financial management and better data can help us make more informed budget decisions and ensure that taxpayer money is wisely and appropriately spent. Effective

financial management helps to safeguard taxpayer money and ensure that it is used lawfully, efficiently, and effectively for the purposes intended.

Thirty years ago, Congress passed the Chief Financial Officers Act of 1990, known as the CFO Act. This law laid a new foundation for Federal financial management. It established a financial management leadership structure, provided for long-range planning, required audited financial statements, and strengthened accountability reporting, among other reforms. The CFO Act also called for improvements in the integration of agency accounting and financial management systems, in performance measurement and cost information, and in our financial management workforce.

Since enactment of that act, we have seen substantial improvements in Federal financial management. Today, agencies have CFOs in place to provide leadership and accountability over financial operations, and most agencies receive clean audit opinions on their annual financial statements. However, serious and persistent problems remain.

Many agencies have struggled to modernize legacy accounting systems and are unable to integrate their financial and performance data. Oftentimes, the Federal Government is unable to show the relationship between dollars spent and results achieved. After more than 20 years of trying, the Government Accountability Office still cannot give an opinion on the Federal Government's consolidated financial statements. They cite serious financial management problems at the Department of Defense, among other issues.

The legislation we are introducing would update that 1990 law in a handful of key ways to ensure sustained progress in improving Federal financial management. It is based in large part on a GAO—Government Accountability Office—review of the 1990 law and testimony last October from the Comptroller General of the United States, Gene Dodaro, before the Senate Budget Committee.

First, the CFO Vision Act would standardize CFO and Deputy Chief Financial Officer responsibilities, which do vary across Federal agencies. To allow for better strategic decision making, the Chief Financial Officer Vision Act would specify that the Chief Financial Officer responsibilities should include budget formulation and execution, planning and performance, risk management and internal controls, financial systems, and accounting.

The bill would also ensure that the Deputy Chief Financial Officers could provide continuity in the event of a Chief Financial Officer vacancy. Major financial management improvement initiatives can take years to implement, potentially outlasting the CFO's tenure. By establishing appropriate statutory responsibilities for the Deputy Chief Financial Officers, the bill

would help minimize the effects of the CFO turnover.

Secondly, the bill would update the governmentwide and agency-level planning requirements to ensure they are reasonable and allow for proper planning and monitoring. The updated plans would include projected milestones and estimated implementation costs. Annual status updates would allow Congress to track progress toward these milestones and how closely actual costs match those that were projected.

Third, the CFO Vision Act would require the Office of Management and Budget to develop performance-based metrics to determine the status and progress of agencies and how they are making progress toward achieving cost-effective and efficient government operations.

Currently, only limited financial management performance-based metrics exist, such as the financial statement audit opinion and reporting of identified material weaknesses. All accountants understand these terms.

Currently, only limited financial management performance-based metrics exist, such as the financial statement audit opinion and the reporting of identified material weaknesses. I could say that a third time, and still people wouldn't understand it.

This new requirement would provide a more complete and consistent measurement of the quality of the agencies' financial management. These performance metrics would be required to be included in the governmentwide and agency-level financial management plans and status reports. That means we will have more information to work with.

Finally, our bill would require agency management to annually assess and report on the effectiveness of internal control—whether they are really keeping track of everything and ensuring that it is correct—the effectiveness of internal control over financial reporting and other key financial management information. Auditors would also be required to independently assess internal controls. Such assessments will improve confidence in the reliability of financial reporting.

The CFO Vision Act builds on the CFO Act's foundation. By updating it, we can achieve more effective financial management, which I believe will ultimately lead to increased accountability and results and understanding by the Senators.

I am pleased that our bill has been endorsed by the National Taxpayers Union, the Project on Government Oversight, the DATA Coalition, the R Street Institute, Citizens Against Government Waste, Truth in Accounting, and Taxpayers for Common Sense. I think that means that there are accountants on the boards of all of those. This shouldn't be a controversial piece of legislation. It just should be an essential update so we know what is happening with the trillions of dollars that

we are allocating, spending, and checking up on. I urge my colleagues to support this bill.

AMENDMENTS SUBMITTED AND PROPOSED

SA 1314. Mr. CRAMER (for Mr. RISCH) proposed an amendment to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress.

SA 1315. Mr. RISCH submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, supra; which was referred to the Committee on Foreign Relations.

SA 1316. Mr. JOHNSON submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, supra; which was referred to the Committee on Foreign Relations.

SA 1317. Mr. JOHNSON submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, supra; which was referred to the Committee on Foreign Relations.

SA 1318. Mr. JOHNSON submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, supra; which was referred to the Committee on Foreign Relations.

SA 1319. Mr. CRAMER (for Mr. SULLIVAN (for himself, Mr. MCCONNELL, Mr. CRUZ, Mr. ROUNDS, and Mr. PERDUE)) proposed an amendment to the joint resolution S.J. Res. 68, supra.

SA 1320. Mr. CRAMER (for Mr. RUBIO (for himself and Mr. RISCH)) proposed an amendment to the joint resolution S.J. Res. 68, supra.

SA 1321. Mr. MANCHIN submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, supra; which was ordered to lie on the table.

SA 1322. Mr. CRAMER (for Mr. REED) proposed an amendment to the joint resolution S.J. Res. 68, supra.

SA 1323. Mr. CRAMER (for Mr. GRAHAM) proposed an amendment to the bill H.R. 1365, to make technical corrections to the Guam World War II Loyalty Recognition Act.

TEXT OF AMENDMENTS

SA 1314. Mr. CRAMER (for Mr. RISCH) proposed an amendment to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; as follows:

On page 1, between lines 7 and 8, insert the following:

(2) The President has a constitutional responsibility to take actions to defend the United States, its territories, possessions, citizens, service members, and diplomats from attack.

SA 1315. Mr. RISCH submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; which was referred to the Committee on Foreign Relations; as follows:

In section 1, strike paragraph (6) and insert the following:

(6) The United States Armed Forces are not currently engaged in hostilities, as con-

templated by the War Powers Resolution, against Iran. The United States strike against terrorist leader Qasem Soleimani to protect the lives of United States service members and diplomats is lesser in scope, nature, and duration than, and consistent with, previous administrations' exercises of war powers.

SA 1316. Mr. JOHNSON submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; which was referred to the Committee on Foreign Relations; as follows:

On page 4, line 19, insert "or to prevent the President from employing all the instruments of national power, including military force, to prevent the Islamic Republic of Iran from acquiring a nuclear weapon" after "attack".

SA 1317. Mr. JOHNSON submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; which was referred to the Committee on Foreign Relations; as follows:

On page 4, line 19, insert "including the threat of an attack posed by the acquisition of a nuclear weapon by the Islamic Republic of Iran" after "attack".

SA 1318. Mr. JOHNSON submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; which was referred to the Committee on Foreign Relations; as follows:

On page 4, line 19, insert "and its allies, including Israel," after "defending itself".

SA 1319. Mr. CRAMER (for Mr. SULLIVAN (for himself, Mr. MCCONNELL, Mr. CRUZ, Mr. ROUNDS, and Mr. PERDUE)) proposed an amendment to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; as follows:

In section 2, amend subsection (b) to read as follows:

(b) RULE OF CONSTRUCTION.—Nothing in this section shall be construed—

(1) to prevent the United States from defending itself, including its territories, citizens, troops, personnel, military bases, and diplomatic facilities from attack, including acting to prevent an attack; or

(2) to restrict missions related to force protection of United States aircraft, ships, or personnel.

SA 1320. Mr. CRAMER (for Mr. RUBIO (for himself and Mr. RISCH)) proposed an amendment to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; as follows:

In section 1, strike paragraph (6) and insert the following:

(6) The United States Armed Forces are not currently engaged in hostilities, as contemplated by the War Powers Resolution, against Iran. The United States strike against terrorist leader Qasem Soleimani to protect the lives of United States service members and diplomats is lesser in scope, nature, and duration than, and consistent with, previous administrations' exercises of war powers.

(7) The United States' maximum pressure strategy against Iran has reduced the Government of Iran's resources available to attack the United States and United States interests by limiting the resources available to the Government of Iran to support weapons development and terrorist proxies throughout the region.

SA 1321. Mr. MANCHIN submitted an amendment intended to be proposed by him to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; which was ordered to lie on the table; as follows:

On page 1, strike line 3 and insert the following:

SECTION 1. PURPOSE.

The purpose of this joint resolution is to fulfill the intent of the framers of the Constitution of the United States and ensure that before the President commits United States Armed Forces to hostilities, Congress either declares war or authorizes the use of military force, except where necessary to protect the United States from an imminent attack.

SEC. 2. FINDINGS.

SA 1322. Mr. CRAMER (for Mr. REED) proposed an amendment to the joint resolution S.J. Res. 68, to direct the removal of United States Armed Forces from hostilities against the Islamic Republic of Iran that have not been authorized by Congress; as follows:

On page 2, between lines 23 and 24, insert the following:

(5) More than 100 members of the United States Armed Forces sustained traumatic brain injuries in the Iranian retaliatory attack on the Ain al-Assad air base in Iraq despite initial reports that no casualties were sustained in the attack.

SA 1323. Mr. CRAMER (for Mr. GRAHAM) proposed an amendment to the bill H.R. 1365, to make technical corrections to the Guam World War II Loyalty Recognition Act; as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. TECHNICAL CORRECTIONS TO GUAM WORLD WAR II LOYALTY RECOGNITION ACT.

Title XVII of division A of Public Law 114-328 is amended—

(1) in section 1703(e)—

(A) by striking "equal to" and inserting "not to exceed"; and

(B) by striking "covered into the Treasury as miscellaneous receipts" and inserting "used to reimburse the applicable appropriations";

(2) in section 1704(a) by striking "subject to the availability of appropriations," and inserting "from the Claims Fund"; and

(3) by striking section 1707(a).