

we have to change the budget process and appropriations process to make it streamlined, as most States do.

Yesterday I introduced a bill called the Fix Funding First Act, which I hope will start a dialogue. It is not the end result, but I am hopeful it will start a dialogue here and that we will be able to work through the details, take individual items one at a time, pass some bills, and start moving toward a solution.

Second, we have to address mandatory spending. We need to save Social Security and Medicare.

Third, we need to adjust the current committee structure so that the same committees on both sides can both authorize and appropriate.

This is a chart of what we have today. This is reality. We have on the left 16 authorizing committees, and on the right we have 12 appropriating committees. You can see for one appropriating committee you may have five or six different authorizing committees that have to provide input, in theory, to the appropriating committee.

When I came to Congress I was asked to head the Subcommittee on State Department Oversight inside Foreign Relations. My responsibility was to provide oversight. Interacting with the person who was the chair of the subcommittee in appropriations—we never talked and there was very little input, but we found out that the State Department at that time had not been authorized in over 13 years. We changed that and got it authorized the very next year. But this is an archaic structure that will never work. It creates all of the confusion that we have right now and the time delays in trying to get this done.

The Fix Funding First Act I introduced yesterday does five simple things.

First, it changes the Federal Government fiscal year to match the calendar year. Why is that important? Well, in the first year of a new Congress we always start 3 months behind; we start in the fourth month.

Second, this bill establishes biennial budgeting. A lot of States do that. It is not the end-all solution, but it is a great place to start and will make things a lot easier here.

Third, this bill makes the budget a law. Simply put, today the budget is a resolution.

Fourth, it creates milestones with consequences to hold us accountable as a body when we don't do our jobs. There are 44 States, including my State of Georgia, that have a balanced budget law, and if they don't pass a budget by the end of their 44- or 45-day session, they don't go home. In most States that is a law. What we are proposing here is essentially the same thing. We have broken the appropriations process into four tranches and set deadlines before Congress's scheduled work break. If we don't make the deadline, we don't go home until we get that part done. It is just that simple.

Last, our proposal requires the Budget Committee to complete a 5-year strategic plan—something we have never done—just as people in the real world do. This gives us a chance to start talking about the long-term debt-to-GDP ratio that my colleague Senator WHITEHOUSE has been talking about for the last several years, and I fully subscribe to what he is trying to do.

That is what the bill that was introduced this week will do, and I think it is the first step to fix the funding process.

Once we complete the first phase, we need to tackle mandatory spending, which is Social Security, Medicare, Medicaid, and pensions and benefits. Right now, mandatory spending makes up about 75 percent of what Congress spends every year, but costs are expected to explode over the next 20 years.

The next chart shows the projection from the Congressional Budget Office, and these are generally agreed-upon numbers based upon the baby boomers maturing in age. What we have is the green line, total expenses of the Federal Government, going from just above \$4 trillion today to almost \$12 trillion in just 20 years. In 10 years, we are talking about it being over \$8 trillion—almost double what it is today. These are in constant dollars, not inflated dollars. This is our crisis. What is causing that crisis in the green line are total expenses.

The blue line is discretionary expenses, which are what we spend most of our time arguing about here on the floor of the Senate and the House. But look at this. This is the mandatory chart. We go from a moderate one until we see cataclysmic geometric growth. We know that the Social Security trust fund goes to zero in 12 years. The Medicare trust fund goes to zero in 7 years.

We have to save these programs and turn these curves down. There is no way the world is going to allow us to borrow that much money. Until Congress works up the political courage to deal with the mandatory spending issue, we should make all expenditures discretionary, bring them under the budget process when they need to be subsidized, and that is going to happen within a few short years.

I believe the answer is very simple. Even if we pass this bill and the Appropriations Committee still has to write down its own defense authorization, defense bills and so forth, we have to streamline this process. Last year we did, and it almost worked. What we have now is totally dysfunctional.

I hope this proposal that we are putting on the board today will help start the dialogue about how we can fix this funding process.

America always does well in a crisis, but we are not always the first to decide that we are in a crisis. I personally believe we have been in a crisis for the last 15 years. Either we can wake up and face it now or I think we will regret it later.

There are Members on both sides of the aisle who recognize this crisis. I am encouraged by the conversations we are having together. This is not a partisan issue. This is one of those ways that people back home expect us to compromise and work together to solve this.

I am encouraged today. It is time we did this, and this is the time, this year. In the next few weeks, hopefully we will get past this impasse and make it happen this year.

Thank you.

I yield the floor.

EXECUTIVE CALENDAR

The PRESIDING OFFICER. Under the previous order, the clerk will report the Stilwell nomination.

The legislative clerk read the nomination of David Stilwell, of Hawaii, to be an Assistant Secretary of State (East Asian and Pacific Affairs).

The PRESIDING OFFICER. The question is, Will the Senate advise and consent to the Stilwell nomination?

Ms. COLLINS. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The clerk will call the roll.

The bill clerk called the roll.

Mr. THUNE. The following Senator is necessarily absent: the Senator from Tennessee (Mr. ALEXANDER).

Further, if present and voting, the Senator from Tennessee (Mr. ALEXANDER) would have voted "yea."

Mr. DURBIN. I announce that the Senator from New York (Mrs. GILLIBRAND) and the Senator from Minnesota (Ms. KLOBUCHAR) are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 94, nays 3, as follows:

[Rollcall Vote No. 164 Ex.]

YEAS—94

Baldwin	Ernst	Murkowski
Barrasso	Feinstein	Murphy
Bennet	Fischer	Murray
Blackburn	Gardner	Paul
Blumenthal	Graham	Perdue
Blunt	Grassley	Peters
Booker	Hassan	Portman
Boozman	Hawley	Reed
Braun	Heinrich	Risch
Brown	Hirono	Roberts
Burr	Hoeben	Romney
Cantwell	Hyde-Smith	Rosen
Capito	Inhofe	Rounds
Cardin	Isakson	Rubio
Carper	Johnson	Sasse
Casey	Jones	Schatz
Cassidy	Kaine	Schumer
Collins	Kennedy	Scott (FL)
Coons	King	Scott (SC)
Cornyn	Lankford	Shaheen
Cortez Masto	Leahy	Shelby
Cotton	Lee	Sinema
Cramer	Manchin	Smith
Crapo	Markey	Stabenow
Cruz	McConnell	Sullivan
Daines	McSally	Tester
Duckworth	Menendez	Thune
Durbin	Merkley	Tillis
Enzi	Moran	Toomey

Udall	Whitehouse	Young
Van Hollen	Wicker	
Warner	Wyden	

NAYS—3

Harris	Sanders	Warren
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NOT VOTING—3

Alexander	Gillibrand	Klobuchar
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The nomination was confirmed.

VOTE ON CRAWFORD NOMINATION

The PRESIDING OFFICER. The question is, Will the Senate advise and consent to the Crawford nomination?

Mr. BARRASSO. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The clerk will call the roll.

The senior assistant legislative clerk called the roll.

Mr. THUNE. The following Senators are necessarily absent: the Senator from Tennessee (Mr. ALEXANDER) and the Senator from Kentucky (Mr. PAUL).

Further, if present and voting, the Senator from Tennessee (Mr. ALEXANDER) would have voted "yea."

Mr. DURBIN. I announce that the Senator from New York (Mrs. GILLIBRAND), the Senator from Minnesota (Ms. KLOBUCHAR), the Senator from Vermont (Mr. SANDERS), and the Senator from Rhode Island (Mr. WHITEHOUSE) are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 90, nays 4, as follows:

[Rollcall Vote No. 165 Ex.]

YEAS—90

Baldwin	Fischer	Peters
Barrasso	Gardner	Portman
Bennet	Graham	Reed
Blackburn	Grassley	Risch
Blumenthal	Hassan	Roberts
Blunt	Hawley	Romney
Booker	Heinrich	Rosen
Boozman	Hoeben	Rounds
Braun	Hyde-Smith	Rubio
Brown	Inhofe	Sasse
Burr	Isakson	Schatz
Cantwell	Johnson	Schumer
Capito	Jones	Scott (FL)
Cardin	Kaine	Scott (SC)
Carper	Kennedy	Shaheen
Casey	King	Shelby
Cassidy	Lankford	Sinema
Collins	Leahy	Smith
Coons	Lee	Stabenow
Cornyn	Manchin	Sullivan
Cortez Masto	Markey	Tester
Cotton	McConnell	Thune
Cramer	McSally	Tillis
Crapo	Menendez	Toomey
Cruz	Merkley	Udall
Daines	Moran	Van Hollen
Durbin	Murkowski	Warner
Enzi	Murphy	Wicker
Ernst	Murray	Wyden
Feinstein	Perdue	Young

NAYS—4

Duckworth	Hirono
Harris	Warren

NOT VOTING—6

Alexander	Klobuchar	Sanders
Gillibrand	Paul	Whitehouse

The nomination was confirmed.

The PRESIDING OFFICER. On this vote, the yeas are 90, the nays are 4.

The nomination is confirmed.

The PRESIDING OFFICER. Under the previous order, the motions to re-

consider are considered made and laid upon the table and the President will be immediately notified of the Senate's actions.

The majority leader.

## LEGISLATIVE SESSION

Mr. MCCONNELL. Mr. President, I move to proceed to legislative session.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The motion was agreed to.

## EXECUTIVE SESSION

## EXECUTIVE CALENDAR

Mr. MCCONNELL. Mr. President, I move to proceed to executive session to consider Calendar No. 222.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The motion was agreed to.

The PRESIDING OFFICER. The clerk will report the nomination.

The senior assistant bill clerk read the nomination of Sean Cairncross, of Minnesota, to be Chief Executive Officer, Millennium Challenge Corporation.

## CLOTURE MOTION

Mr. MCCONNELL. Mr. President, I send a cloture motion to the desk.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The bill clerk read as follows:

## CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on the nomination of Sean Cairncross, of Minnesota, to be Chief Executive Officer, Millennium Challenge Corporation.

Mitch McConnell, Roy Blunt, John Barrasso, Pat Roberts, Mike Crapo, John Cornyn, John Thune, Kevin Cramer, Roger F. Wicker, John Boozman, John Hoeven, Thom Tillis, Johnny Isakson, Tim Scott, Mike Braun, Richard Burr, Lindsey Graham.

## LEGISLATIVE SESSION

Mr. MCCONNELL. Mr. President, I move to proceed to legislative session.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The motion was agreed to.

## EXECUTIVE SESSION

## EXECUTIVE CALENDAR

Mr. MCCONNELL. Mr. President, I move to proceed to executive session to consider Calendar No. 22.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The motion was agreed to.

Mr. MCCONNELL. The clerk will report the nomination.

The senior assistant bill clerk read the nomination of Matthew J.

Kacsmaryk, of Texas, to be United States District Judge for the Northern District of Texas.

## CLOTURE MOTION

Mr. MCCONNELL. Mr. President, I send a cloture motion to the desk.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The senior assistant bill clerk read as follows:

## CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on the nomination of Matthew J. Kacsmaryk, of Texas, to be United States District Judge for the Northern District of Texas.

Mitch McConnell, John Cornyn, Mike Crapo, Mike Rounds, David Perdue, John Thune, Roy Blunt, Thom Tillis, Roger F. Wicker, Johnny Isakson, John Boozman, Marco Rubio, Kevin Cramer, Mike Braun, James E. Risch, Pat Roberts, Bill Cassidy.

## LEGISLATIVE SESSION

Mr. MCCONNELL. Mr. President, I move to proceed to legislative session.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The motion was agreed to.

## EXECUTIVE SESSION

## EXECUTIVE CALENDAR

Mr. MCCONNELL. Mr. President, I move to proceed to executive session to consider Calendar No. 28.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The motion was agreed to.

The clerk will report the nomination.

The senior assistant bill clerk read the nomination of Allen Cothrel Winsor, of Florida, to be United States District Judge for the Northern District of Florida.

## CLOTURE MOTION

Mr. MCCONNELL. Mr. President, I send a cloture motion to the desk.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The senior assistant bill clerk read as follows:

## CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on the nomination of Allen Cothrel Winsor, of Florida, to be United States District Judge for the Northern District of Florida.

Mitch McConnell, Roy Blunt, John Barrasso, Pat Roberts, Mike Crapo, John Cornyn, John Thune, Kevin Cramer, Roger F. Wicker, John Boozman, John Hoeven, Thom Tillis, Johnny Isakson, Tim Scott, Mike Braun, Richard Burr, Lindsey Graham.

## LEGISLATIVE SESSION

Mr. MCCONNELL. Mr. President, I move to proceed to legislative session.