

In the 27th whereas clause of the preamble, strike “approximately 100,000 sharks are killed annually” and insert “millions of sharks are killed every year in illegal, unreported, and unregulated fisheries”.

The preamble, as amended, was agreed to.

The resolution, with its preamble, as amended, was agreed to as follows:

S. RES. 91

Whereas wildlife has provided numerous economic, environmental, social, and cultural benefits during the course of human history and wildlife conservation will secure those gifts for future generations;

Whereas plant and animal species play an important role in the stability of diverse ecosystems around the world and the conservation of that biodiversity is critical to maintain the delicate balance of nature and keep complex ecosystems thriving;

Whereas millions of individuals in the United States strongly support the conservation of wildlife, both domestically and abroad, and wish to ensure the survival of species in the wild;

Whereas the trafficking of wildlife, including timber and fish, comprises the fourth largest global illegal trade after narcotics, the counterfeiting of products and currency, and human trafficking and has become a major transnational organized crime with an estimated worth of as much as \$23,000,000,000 annually;

Whereas increased demand in Asia for high-value illegal wildlife products, particularly elephant ivory and rhinoceros horns, has triggered substantial and rapid increases in poaching of those species;

Whereas the trafficking of wildlife is a primary threat to many wildlife species, including elephants, rhinoceroses, tigers, pangolins, and sharks;

Whereas many different kinds of criminals, including some terrorist entities and rogue security personnel, often in collusion with corrupt government officials, are involved in wildlife poaching and the movement of ivory and rhinoceros horns across Africa;

Whereas wildlife poaching presents significant security and stability challenges for military and police forces in African nations that are often threatened by heavily armed poachers and the criminal, extremist allies of those poachers;

Whereas wildlife poaching negatively impacts local communities that rely on natural resources for economic development, including through tourism;

Whereas assisting institutions in developing nations, including by providing material, training, legal, and diplomatic support, can reduce illegal wildlife trade;

Whereas wildlife provides a multitude of benefits to all nations and wildlife crime has wide-ranging economic, environmental, and social impacts;

Whereas the African Elephant Status Report 2016 issued by the International Union for Conservation of Nature revealed that the elephant population of Africa has recently seen a dramatic decline, mainly due to poaching, and the continental population is now thought to be approximately 415,000;

Whereas, from 2007 to 2012, the number of elephants killed in Kenya increased by more than 800 percent, from 47 to 387 elephants killed;

Whereas, between 2002 and 2013, as a result of poaching, about 65 percent of the forest elephant population in Central Africa was killed and forest elephants lost 30 percent of the geographical range of forest elephants, placing forest elephants on track for extinction in the next decade;

Whereas fewer than 50,000 wild Asian elephants remain and poaching of these popu-

lations is on the rise, with an average of 1 elephant poached every week in Burma, driven by demand for elephant skin products;

Whereas the number of rhinoceroses killed by poachers in South Africa—

(1) dramatically increased from 13 in 2007 to 1,215 in 2014, an increase of more than 9,000 percent; and

(2) was 769 in 2018;

Whereas—

(1) the 3 species of Asian rhinoceroses also remain under constant threat of poaching; and

(2) the total populations of Javan and Sumatran rhinoceros number fewer than 100 individuals in the wild;

Whereas fewer than 4,000 tigers remain in the wild throughout Asia;

Whereas pangolins are often referred to as the most trafficked mammal in the world;

Whereas all 8 pangolin species spanning Africa and Asia are faced with extinction because pangolin scales are sought after in the practice of traditional Chinese medicine and pangolin meat is considered a delicacy;

Whereas the oceans—

(1) cover $\frac{3}{4}$ of the surface of the Earth;

(2) contain 97 percent of the water on the Earth;

(3) represent 99 percent of the living space on the earth by volume; and

(4) contain nearly 200,000 identified animal species;

Whereas the global market value of marine and coastal resources and industries is estimated to be approximately \$3,000,000,000,000 per year, representing about 5 percent of global gross domestic product;

Whereas more than 3,000,000,000 people depend on marine and coastal biodiversity for their livelihoods;

Whereas an estimated 8,000,000 metric tons of plastic enter the ocean every year, harming a wide range of wildlife species;

Whereas illegal, unreported, and unregulated fishing (referred to in this preamble as “IUU fishing”) represents a multibillion dollar criminal industry that—

(1) undercuts the economic livelihoods of legitimate fishermen;

(2) weakens marine animal populations;

(3) could potentially pose a threat to international security; and

(4) threatens food security for communities around the world;

Whereas overfishing—

(1) contributes to the rapid depletion of many species of fish; and

(2) hinders efforts to save and restore global fisheries and the jobs relating to those fisheries;

Whereas millions of sharks are killed every year in illegal, unreported, and unregulated fisheries, often targeted solely for their fins, and unsustainable trade is the primary cause of serious population decline in several shark species, including scalloped hammerhead sharks, great hammerhead sharks, and oceanic whitetip sharks;

Whereas the vaquita porpoise of Mexico, with fewer than 14 individual porpoises remaining, is being driven to extinction;

Whereas penal and financial deterrents can—

(1) improve the ability of governments to reduce poaching, trafficking, and IUU fishing; and

(2) enhance the capabilities of those governments to manage their resources;

Whereas the United States is developing and implementing measures to address the criminal, financial, security, and environmental aspects of wildlife trafficking;

Whereas Congress has allocated specific resources to combat wildlife trafficking and IUU fishing and address additional threats to wildlife;

Whereas Congress passed the Eliminate, Neutralize, and Disrupt Wildlife Trafficking

Act of 2016 (16 U.S.C. 7601 et seq.) to strengthen the response of the United States to the global wildlife trafficking crisis;

Whereas Congress passed the Save Our Seas Act of 2018 (Public Law 115-265; 132 Stat. 3742)—

(1) to address land- and sea-based sources of marine debris; and

(2) to promote international action to reduce the incidence of marine debris;

Whereas, in December 2013, the United Nations General Assembly proclaimed March 3 as World Wildlife Day to celebrate and raise awareness of the wild fauna and flora around the world;

Whereas March 3, 2019, represents the sixth annual celebration of World Wildlife Day;

Whereas, in 2019, the theme of World Wildlife Day is “Life below water: for people and planet”; and

Whereas, in 2019, World Wildlife Day commemorations will—

(1) raise awareness about the breathtaking diversity of marine life;

(2) highlight the crucial importance of marine species to human development; and

(3) encourage future generations to continue efforts to protect marine ecosystems: Now, therefore, be it

Resolved, That the Senate—

(1) designates March 3, 2019, as “World Wildlife Day”;;

(2) supports raising awareness of the benefits that wildlife provides to people and the threats facing wildlife around the world;

(3) supports escalating the fight against wildlife crime, including wildlife trafficking and illegal, unreported, and unregulated fishing;

(4) applauds the domestic and international efforts to escalate the fight against wildlife crime;

(5) commends the efforts of the United States to mobilize the entire Federal Government in a coordinated, efficient, and effective manner for dramatic progress in the fight against wildlife crime; and

(6) encourages continued cooperation between the United States, international partners, local communities, nonprofit organizations, private industry, and other partner organizations in an effort to conserve and celebrate wildlife, preserving this precious resource for future generations.

ORDERS FOR WEDNESDAY, MARCH 13, 2019

Mr. McCONNELL. Madam President, moving right along, I ask unanimous consent that when the Senate completes its business today, it adjourn until 9:30 a.m., Wednesday, March 13; further, that following the prayer and pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, the time for the two leaders be reserved for their use later in the day, morning business be closed, and the Senate resume consideration of the Rao nomination under the previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER FOR ADJOURNMENT

Mr. McCONNELL. If there is no further business to come before the Senate, I ask unanimous consent that it stand adjourned under the previous order, following the remarks of our Democratic colleagues.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Rhode Island.

CLIMATE CHANGE

Mr. WHITEHOUSE. Madam President, when we yielded to accommodate the majority leader, I was talking about the episode on the Senate floor with the Republican Senators coming to bash the Green New Deal. I wanted to go on to say that the USA Today editorial—the one saying climate change is “a true crisis facing the United States and the world”—also said this about the Green New Deal critics:

Republicans in the White House and Congress are having a grand old time mocking the Green New Deal. . . . But the critics owe this and future generations more than scorn; they have an obligation to put better ideas and solutions on the table.

So far we have not seen much from my Republican colleagues by way of better or, indeed, any solutions.

Madam President, I would like to take a moment to express my gratitude and appreciation to Senators MURKOWSKI and MANCHIN for the joint piece that they wrote in the “Washington Post” recently.

I ask unanimous consent to have that article printed in the RECORD at the conclusion of my remarks.

So we get that my colleagues don’t like the Green New Deal.

Let’s consider other proposals. We have lots of them on the Democratic side. We have had cap and trade. We have had “keep it in the ground.” We have had Green New Deals. We have had revenue-neutral carbon fee proposals.

Senator VAN HOLLEN, of Maryland, is here to discuss his ideas. We are ready here.

Republicans said last week they wanted innovation to address climate change—great, me too. But you can’t count on the innovation fairy to fly down and wave innovation fairy dust on the problem and make it go away. One of the reasons that Senator BARRASSO’s and my bipartisan carbon capture bill was necessary is because there was not enough innovation. There was not enough innovation because, quoting the USA Today article, “fossil-fuel polluters keep using the atmosphere as a free waste dump.”

It is really hard to spur innovation when there is no revenue in the business model. So our bill put revenue in the business model. We did it in the form of tax credits.

But the big driver for developing innovation and for developing innovative, new technologies would be a price on carbon, just like Senator SCHATZ and I have in our American Opportunity Carbon Fee Act—a revenue-neutral, border-adjustable carbon fee. This bill passes all the major Republican tests. It is a market solution that fixes a market failure. It does not grow government or regulation, and it does not put American industry at a disadvantage against foreign competitors. It

will drive innovation: Put a \$50 per ton price on carbon emissions, and every polluter paying the price has an incentive to spend up to \$49 per ton on solutions. That is how you get innovation.

This carbon pricing idea has support from a swath of senior Republican officials, including seven Chairs of the Council of Economic Advisers, six current and former Members of Congress, four EPA Administrators, three Secretaries of State or Treasury, two Chairs of the Federal Reserve, and one Congressional Budget Office Director—all Republicans. Some of these Republicans were members of a group of prominent economists, including 27 Nobel Prize winners, who recently published this statement in the Wall Street Journal editorial page supporting just the kind of carbon fee model that is the basis of Senator SCHATZ’s and my legislation. Since then, over 3,500 U.S. economists have signed this statement, and that is because it is pretty obvious how you have to solve this problem, once you want to.

Former Republican Congressman Bob Inglis has been very active in this area. He said of our carbon fee proposal: “Democrats . . . have offered Republicans an olive limb, not just an olive branch.”

We are trying to reach out. We are trying to get to yes, and that olive branch will remain extended as long as it takes.

If you think all of our bills are no good, come up with something better, for Pete’s sake. Give it a try. I am ready to work with Republicans on passing a carbon fee or other climate change legislation. I think I have proved that by working in a bipartisan fashion. But when Republicans will not propose anything and will not agree to anything—even an olive limb offered to them—then, that is a pretty strong sign that there is something more going on than objections to a Green New Deal. If you don’t like the Green New Deal, tell us what you do like. Go the carbon fee route. Go “leave it in the ground”—whatever. But please, let’s get together and solve this problem.

As USA Today said, “the American people are getting impatient.”

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post, March 8, 2019]

LISA MURKOWSKI AND JOE MANCHIN: IT’S TIME TO ACT ON CLIMATE CHANGE—RESPONSIBLY

(By Lisa Murkowski and Joe Manchin)

Lisa Murkowski, a Republican, represents Alaska in the U.S. Senate, Joe Manchin, a Democrat, represents West Virginia in the U.S. Senate.

The two of us have more in common than might meet the eye. We come from different parties, but we are both avid outdoorsmen and represent states that take great pride in the resources we provide to the nation and to friends and allies around the world. Alaska and West Virginia know that resource development and environmental stewardship must move in tandem, which is why we are com-

mitted to putting forward bipartisan solutions to help address climate change.

There is no question that climate change is real or that human activities are driving much of it. We are seeing the impacts in our home states. Scientists tell us that the Arctic is warming at twice the rate of the rest of the world. Rising temperatures and diminishing sea ice on Alaska’s shores are affecting our fisheries and forcing some remote communities to seek partial or total relocation. In summer 2016, West Virginia experienced unprecedented flooding that killed 23 residents and inflicted tremendous damage across the state.

Congress is in the middle of a debate about the appropriate way to tackle climate change. This is often portrayed as an issue with just two sides—those who support drastic, unattainable measures to reduce greenhouse-gas emissions, and those who want to do nothing. We believe the time for sensationalism is over. And we are seeking ideas that will bring people together, rather than drive them apart.

On the Senate Energy and Natural Resources Committee, we are working together to find pragmatic policies that can draw strong and enduring support. In our hearings this year, we have heard from a range of experts who are helping us to gather facts that shape these efforts.

Just this week, we held a hearing focused on climate change and the electricity sector. We heard that utilities are pursuing cleaner energy technologies and integrating them into their networks. These changes to the generation mix reduced carbon dioxide emissions by 28 percent between 2005 and 2017 and lowered costs to consumers.

Yet, our witnesses also agreed that to effectively mitigate the impacts of climate change, we must do more to pursue low- and zero-carbon technologies that will continue to lower emissions.

The United States leads the world in research and development. Our national labs and universities are working toward the next scientific breakthrough, and private investors are pursuing the next game-changing technology. The United States is at the forefront of clean-energy efforts, including energy storage, advanced nuclear energy, and carbon capture, utilization and sequestration. We are committed to adopting reasonable policies that maintain that edge, build on and accelerate current efforts, and ensure a robust innovation ecosystem.

The impact of developing these new technologies will be felt by Americans from all walks of life, including residents of rural communities and other areas served by older technologies. Transitioning these communities to more efficient forms of energy will provide them with cleaner energy that is also more stable and has lower costs, which will bring about additional benefits.

American ingenuity has solved many of the great challenges of our time and is key to addressing climate change. If the United States is going to lead by example, we must continue to lead the world in the development of new and improved technologies. On the Energy and Natural Resources Committee, we agree it is time to act. And that is why we will work to find responsible solutions worthy of West Virginians, Alaskans and all Americans.

Mr. WHITEHOUSE. Madam President, I am now honored to yield the floor to my distinguished colleague from Maryland who has been working on this issue in the House before he came to the Senate and has become a real leader in our Senate caucus, Senator VAN HOLLEN.

The PRESIDING OFFICER. The Senator from Maryland.