

made several recommendations to strengthen the QHSR process, which are the basis of this legislation.

H.R. 1892 requires DHS to perform a risk assessment to shape the direction and the focus of QHSR. Second, the Department would be required to collect and maintain communications related to the QHSR to allow for better congressional oversight. Finally, DHS would be required to enhance its stakeholder engagement throughout the development of QHSR.

The result of these changes would be a more robust strategy that provides a roadmap for DHS to address future threats as they emerge and allows Congress to better execute its oversight responsibilities.

This language passed the House with wide support last Congress but, unfortunately, was not taken up by the Senate.

I continue to believe that this is an important piece of legislation, and I thank the gentlewoman from New Jersey (Mrs. WATSON COLEMAN) for reintroducing it.

I urge all Members to join me in supporting this commonsense bill, and I reserve the balance of my time.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, I yield 5 minutes to the gentlewoman from New Jersey (Mrs. WATSON COLEMAN).

Mrs. WATSON COLEMAN. Mr. Speaker, I thank the gentlewoman for yielding.

The Department of Homeland Security's mission is complex and diverse. Not only is DHS charged with preventing terrorism, but it is the lead Federal agency for emergency management, cybersecurity, and border, maritime, and transportation security.

Given the breadth of DHS' responsibilities, it is essential that its limited resources be aligned with its missions to meet the ever-challenging threat landscape. As such, the Quadrennial Homeland Security Review, or QHSR, which DHS is mandated to carry out every 4 years, is critical to ensuring that the Department is positioned to effectively carry out its multifaceted mission.

To date, DHS has issued two such reviews, as we have heard. Unfortunately, the Department's third is 16 months overdue. This legislation seeks to make refinements to the law to address weaknesses identified by the Government Accountability Office in the prior two reviews.

GAO, for example, emphasized that documentation of the review process is essential to ensuring the repeatability of the review process. Accordingly, H.R. 1892 requires that DHS retain and, when requested, provide to Congress certain documentation related to the QHSR.

H.R. 1892 also seeks to ensure more robust consultation with Homeland Security stakeholders, including State and local governments and academic institutions. H.R. 1892 ensures that DHS undertakes and documents a risk analysis to inform its policy positions.

This House unanimously approved this measure in both the 115th Congress and the 114th Congress; however, the Senate has, indeed, failed to act on the bill on both occasions.

Enactment of this bill will help chart a thoughtful path on how to align its resources with its mission and make the Nation more secure. Mr. Speaker, I urge the passage of H.R. 1892.

Mr. JOYCE of Pennsylvania. Mr. Speaker, I urge adoption of this bill, and I yield back the balance of my time.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, this legislation will see that the Department of Homeland Security remains focused on its primary mission.

It is important that the Department complete this review so that it, in partnership with Congress, can continue to evolve with the threats that face our homeland.

I would also add that this measure passed the House last Congress by a vote of 415-0, and I would hope my colleagues would do the same today.

Finally, I urge DHS to deliver the long-overdue 2018 QHSR to Congress.

Mr. Speaker, I urge passage of H.R. 1892, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from New Mexico (Ms. TORRES SMALL) that the House suspend the rules and pass the bill, H.R. 1892.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this motion will be postponed.

#### DHS INTELLIGENCE ROTATIONAL ASSIGNMENT PROGRAM ACT OF 2019

Ms. TORRES SMALL of New Mexico. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 2066) to amend the Homeland Security Act of 2002 to establish the Intelligence Rotational Assignment Program in the Department of Homeland Security, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 2066

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "DHS Intelligence Rotational Assignment Program Act of 2019".

#### SEC. 2. INTELLIGENCE ROTATIONAL ASSIGNMENT PROGRAM.

Section 844 of the Homeland Security Act of 2002 (6 U.S.C. 414) is amended by adding at the end the following new subsection:

"(b) INTELLIGENCE ROTATIONAL ASSIGNMENT PROGRAM.—

"(1) ESTABLISHMENT.—Not later than one year after the date of the enactment of this section, the Secretary shall establish an Intelligence Rotational Assignment Program as part of the Rotation Program under subsection (a).

"(2) ADMINISTRATION.—The Chief Human Capital Officer, in conjunction with the Chief Intelligence Officer, shall administer the Intelligence Rotational Assignment Program established pursuant to paragraph (1).

"(3) ELIGIBILITY.—The Intelligence Rotational Assignment Program shall be open to employees serving in existing analyst positions within the Department's Intelligence Enterprise and other Department employees as determined appropriate by the Chief Human Capital Officer and the Chief Intelligence Officer.

"(4) COORDINATION.—The responsibilities specified in paragraph (3)(B) of subsection (a) that apply to the Rotation Program under such subsection shall, as applicable, also apply to the Intelligence Rotational Assignment Program under this subsection."

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from New Mexico (Ms. TORRES SMALL) and the gentleman from Pennsylvania (Mr. JOYCE) each will control 20 minutes.

The Chair recognizes the gentlewoman from New Mexico.

GENERAL LEAVE

Ms. TORRES SMALL of New Mexico. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks and to include extraneous material on this measure.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from New Mexico?

There was no objection.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, almost 18 years ago, Americans were horrified by the devastating September 11 attacks. While the perpetrator sought to bring us to our knees, we emerged more determined to protect our Nation.

In the years since the attacks, efforts to improve information sharing, interoperability, and coordination across all levels of government have been redoubled. H.R. 2066, the DHS Intelligence Rotational Assignment Program Act, continues in the same vein by providing DHS employees with the opportunity to complete a rotational assignment within DHS' Office of Intelligence and Analysis.

By establishing this program, officers and analysts across DHS who have a passion for keeping our Nation secure would be provided the opportunity to develop and broaden their intelligence and counterterrorism skills. Organizations with such programs find that they yield benefits far beyond what the individuals who participate learn.

As the threat landscape continues to rapidly change, ensuring that those charged with keeping us safe have ample opportunities to enhance their analytical skills must remain a priority. Mr. Speaker, I urge my House colleagues to support this bipartisan

legislation, and I reserve the balance of my time.

Mr. JOYCE of Pennsylvania. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of H.R. 2066, the DHS Intelligence Rotational Assignment Program Act of 2019.

I want to commend the gentleman from Wisconsin (Mr. GALLAGHER) for introducing this legislation.

The goal of H.R. 2066 is to establish a robust rotation program for intelligence analysts across the Department of Homeland Security. As a former intelligence officer, Representative GALLAGHER certainly understands the value of robust, interagency intelligence cooperation.

This legislation addresses specific shortfalls within the Department of Homeland Security where the different component intelligence offices do not reliably coordinate and analysts from one agency are rarely detailed to another.

This bill was originally introduced last Congress and received overwhelming bipartisan support. I urge my colleagues to support the bill.

Mr. Speaker, establishing a rotation program for intelligence analysts from individual DHS component intelligence offices is essential for building a robust DHS intelligence enterprise.

I applaud Congressman GALLAGHER for his work on this issue, and I want to thank Chairman THOMPSON and Ranking Member MIKE ROGERS for bringing this bill to the floor.

Mr. Speaker, I urge support for the measure, and I yield back the balance of my time.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, last year, H.R. 2066 passed the House of Representatives under a suspension of the rules. Authorizing this program will help to improve the effectiveness of DHS' intelligence analysis operations for years to come. As such, I encourage my colleagues to support H.R. 2066, and I yield back the balance of my time.

Mr. GALLAGHER. Mr. Speaker, I rise today in support of my bill H.R. 2066, the DHS Intelligence Rotational Assignment Program Act of 2019.

Having spent nearly a decade working on intelligence issues for the military and the Intelligence Community, I know first-hand the importance of collaboration between different intelligence offices. Understanding the mission sets and key intelligence questions of partner agencies not only makes the entire Intelligence Community better, but keeps our nation safer. We must do all we can to strengthen participation in programs that seek to encourage this type of cross pollination.

The Intelligence Rotational Assignment Program, or TRAP, was established to provide the Department's intelligence analysts with the opportunity to gain experience in the different mission areas across the DHS intelligence enterprise.

While the establishment of IRAP was an important step for improving intra-agency communication, the program has seen low levels of participation due to the fact that most DHS

intelligence offices are unaware of the program's existence, and there are no incentives for analysts to partake.

H.R. 2066 seeks to reverse this trend by authorizing IRAP within the larger "Homeland Security Rotation Program," or HSRP. Operated by the Under Secretary of Management, the HSRP encourages rotations for senior level employees throughout the Department to broaden their knowledge of various component operations.

Establishing a specific intelligence rotation program through this framework will raise the program's profile within the Department and encourage new incentives. Further, by creating a more robust and transparent rotation program, this bill encourages DHS intelligence analysts to gain the skills and competencies that elevate the Department's Intelligence Enterprise above its individual program missions while ensuring the program's existence in the future.

I want to thank Chairman Thompson and Ranking Member Rogers for bringing this bill to the Floor, and my colleagues for supporting its passage. I urge the Senate to swiftly adopt this important legislation, and yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from New Mexico (Ms. TORRES SMALL) that the House suspend the rules and pass the bill, H.R. 2066.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

#### NATIONAL FLOOD INSURANCE PROGRAM EXTENSION ACT OF 2019

Ms. WATERS. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 2578) to reauthorize the National Flood Insurance Program, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 2578

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "National Flood Insurance Program Extension Act of 2019".

#### SEC. 2. REAUTHORIZATION OF NATIONAL FLOOD INSURANCE PROGRAM.

(a) FINANCING.—Section 1309(a) of the National Flood Insurance Act of 1968 (42 U.S.C. 4016(a)) is amended by striking "May 31, 2019" and inserting "September 30, 2019".

(b) PROGRAM EXPIRATION.—Section 1319 of the National Flood Insurance Act of 1968 (42 U.S.C. 4026) is amended by striking "May 31, 2019" and inserting "September 30, 2019".

(c) RETROACTIVE EFFECTIVE DATE.—If this Act is enacted after May 31, 2019, the amendments made by subsections (a) and (b) shall take effect as if enacted on May 31, 2019.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Ms. WATERS) and the gentleman from North Carolina (Mr. MCHENRY) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

GENERAL LEAVE

Ms. WATERS. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks on this legislation and to insert extraneous material thereon.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Ms. WATERS. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of my bill, H.R. 2578, the National Flood Insurance Program Extension Act of 2019.

Since the National Flood Insurance Programs' multiyear authorization expired on September 30, 2017, ideological differences have led Congress to pass 10 short-term extensions and even allowed the program to briefly lapse twice during government shutdowns.

Unfortunately, the National Flood Insurance Program is currently set to expire May 31. My bill, which I have co-authored with Ranking Member MCHENRY, would extend the program to September 30 because we recognize that the NFIP is critical to ensuring access to flood insurance coverage across this country. This extension will afford the ranking member and me time to complete our work on a long-term, bipartisan compromise.

Mr. Speaker, the NFIP is much more than just an insurance program. The NFIP plays an important role in disaster preparedness and resiliency by providing flood maps, setting standards for floodplain management, and investing in mitigation for our homes, businesses, and infrastructure.

□ 1700

According to the Federal Emergency Management Agency, everyone is at risk of flooding. That means that this is not just a coastal issue. We all have an interest in ensuring a strong National Flood Insurance Program. We need a long-term reauthorization to provide certainty to homeowners and businesses, and we also need critical reforms to the program.

First and foremost, we must do more to address unaffordable premium costs for low-income households; address the program's debt, which is unfairly burdening policyholders with millions of dollars in interest; and lower costs and fees on policyholders.

Secondly, we need to invest more heavily in mapping, floodplain management, and mitigation, which will save taxpayer dollars in the long run by helping to reduce the damage that occurs when floods hit.

Finally, Superstorm Sandy exposed numerous issues related to claims processing, including findings of outright fraud. Going forward, we must work to ensure that we have safeguards in place and mechanisms for greater accountability and oversight to ensure that claims are handled fairly and efficiently to provide relief for policyholders.