

such a designation shall be stricken from the measure and may not be offered as an amendment from the floor.

**(2) SUPERMAJORITY WAIVER AND APPEALS.—**

(A) **WAIVER.**—Paragraph (1) may be waived or suspended in the Senate only by an affirmative vote of five-eighths of the Members, duly chosen and sworn.

(B) **APPEALS.**—Appeals in the Senate from the decisions of the Chair relating to any provision of this subsection shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the bill or joint resolution, as the case may be. An affirmative vote of five-eighths of the Members of the Senate, duly chosen and sworn, shall be required to sustain an appeal of the ruling of the Chair on a point of order raised under this subsection.

**(3) DEFINITION OF AN EMERGENCY DESIGNATION.**—For purposes of paragraph (1), a provision shall be considered an emergency designation if it designates any item as an emergency requirement pursuant to this subsection.

**(4) FORM OF THE POINT OF ORDER.**—A point of order under paragraph (1) may be raised by a Senator as provided in section 313(e) of the Congressional Budget Act of 1974 (2 U.S.C. 644(e)).

**(5) CONFERENCE REPORTS.**—When the Senate is considering a conference report on, or an amendment between the Houses in relation to, a bill, upon a point of order being made by any Senator pursuant to this section, and such point of order being sustained, such material contained in such conference report shall be stricken, and the Senate shall proceed to consider the question of whether the Senate shall recede from its amendment and concur with a further amendment, or concur in the House amendment with a further amendment, as the case may be, which further amendment shall consist of only that portion of the conference report or House amendment, as the case may be, not so stricken. Any such motion in the Senate shall be debatable. In any case in which such point of order is sustained against a conference report (or Senate amendment derived from such conference report by operation of this subsection), no further amendment shall be in order.

**(f) CRITERIA.—**

**(1) IN GENERAL.**—For purposes of this section, any provision is an emergency requirement if the situation addressed by such provision is—

(A) necessary, essential, or vital (not merely useful or beneficial);

(B) sudden, quickly coming into being, and not building up over time;

(C) an urgent, pressing, and compelling need requiring immediate action;

(D) subject to paragraph (2), unforeseen, unpredictable, and unanticipated; and

(E) not permanent, temporary in nature.

**(2) UNFORESEEN.**—An emergency that is part of an aggregate level of anticipated emergencies, particularly when normally estimated in advance, is not unforeseen.

**(g) INAPPLICABILITY.**—In the Senate, section 4112 of H. Con. Res. 71 (115th Congress), the concurrent resolution on the budget for fiscal year 2018, shall no longer apply.

**SEC. 4003. ENFORCEMENT OF ALLOCATIONS, AGGREGATES, AND OTHER LEVELS.**

**(a) POINT OF ORDER.**—During each of fiscal years 2019 through 2028, it shall not be in order in the Senate to consider any bill, joint resolution, motion, amendment, amendment between the Houses, or conference report that would cause the amount of new budget authority, outlays, or deficits to be more than, or would cause the amount of revenues to be less than, the amount set forth under any allocation, aggregate, or other level established under this resolution.

**(b) WAIVER AND APPEAL.**—Subsection (a) may be waived or suspended in the Senate only by an affirmative vote of five-eighths of the Members, duly chosen and sworn. An affirmative vote of five-eighths of the Members of the Senate, duly chosen and sworn, shall be required to sustain an appeal of the ruling of the Chair on a point of order raised under subsection (a).

**SEC. 4004. DUPLICATION DETERMINATIONS BY THE CONGRESSIONAL BUDGET OFFICE.**

**(a) DEFINITION.**—In this section, the term “covered legislation” means a bill or resolution of a public character reported by any committee of the Senate.

**(b) DUPLICATION DETERMINATIONS BY THE CONGRESSIONAL BUDGET OFFICE.**—Any estimate provided by the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974 (2 U.S.C. 653) for covered legislation shall include an analysis that includes—

(1) a determination of whether the covered legislation creates any new Federal program, office, or initiative that would duplicate or overlap with any existing Federal entity with similar mission, purpose, goals, or activities; and

(2) a listing of all such instances of duplication or overlapping created by the covered legislation.

**SEC. 4005. BREAKDOWN OF COST ESTIMATES BY BUDGET FUNCTION.**

Any cost estimate prepared by the Congressional Budget Office shall specify the percentage of the estimated cost that is within each budget function.

**SEC. 4006. SENSE OF THE SENATE ON TREATMENT OF REDUCTION OF APPROPRIATIONS LEVELS TO ACHIEVE SAVINGS.**

**(a) FINDINGS.**—Congress finds the following:

(1) H. Con. Res. 448 (96th Congress), the concurrent resolution on the budget for fiscal year 1981, gave authorizing committees reconciliation instructions which amounted to approximately two-thirds of the savings required under reconciliation.

(2) The language in H. Con. Res. 448 resulted in a debate about how reconciling discretionary spending programs could be in order given that authorizations of appropriations for programs did not actually change spending and the programs authorized would be funded through later annual appropriation. The staff of the Committee on the Budget of the Senate and the counsel to the Majority Leader advised that upon consultation with the Parliamentarian, the original instructions on discretionary spending would be out of order because of the phrase, “to modify programs”. This was seen as too broad and programs could be modified without resulting in changes to their future appropriations.

(3) To rectify this violation, the Committee on the Budget of the Senate reported S. Con. Res. 9 (97th Congress), revising the congressional budget for the United States Government for fiscal years 1981, 1982, and 1983, to include reconciliation, which revised the language in the reconciliation instructions to change entitlement law and “to report changes in laws within the jurisdiction of that committee sufficient to reduce appropriations levels so as to achieve savings”.

(4) This was understood to mean changes in authorization language of discretionary programs would be permissible under reconciliation procedures provided such changes in law would have the result in affecting a change in later outlays derived from future appropriations. Further it was understood that a change in authorization language that caused a change in later outlays was considered to be a change in outlays for the purpose of reconciliation.

(5) On April 2, 1981, the Senate voted 88 to 10 to approve S. Con. Res. 9 with the modified reconciliation language.

**(b) SENSE OF THE SENATE.**—It is the sense of the Senate that committees reporting changes in laws within the jurisdiction of that committee sufficient to reduce appropriations levels so as to achieve savings shall be considered to be changes in outlays for the purpose of enforcing the prohibition on extraneous matters in reconciliation bills.

**SEC. 4007. PROHIBITION ON PREEMPTIVE WAIVERS.**

In the Senate, it shall not be in order to move to waive or suspend a point of order under the Congressional Budget Act of 1974 (2 U.S.C. 621 et seq.) or any concurrent resolution on the budget with respect to a bill, joint resolution, motion, amendment, amendment between the Houses, or conference report unless the point of order has been specifically raised by a Senator.

**SEC. 4008. ADJUSTMENTS FOR LEGISLATION REDUCING APPROPRIATIONS.**

The Chairman of the Committee on the Budget of the Senate may revise the allocations in effect under section 302(a) of the Congressional Budget Act of 1974 (2 U.S.C. 633(a)) and the allocations of a committee or committees, aggregates, and other appropriate levels in this resolution for any bill or joint resolution considered pursuant to section 2001 containing the recommendations of one or more committees, or for one or more amendments to, a conference report on, or an amendment between the Houses in relation to such a bill or joint resolution, by the amounts necessary to accommodate the reduction in the amount of discretionary appropriations for a fiscal year caused by the measure.

**SEC. 4009. AUTHORITY.**

Congress adopts this title under the authority under section 301(b)(4) of the Congressional Budget Act of 1974 (2 U.S.C. 632(b)(4)).

**SEC. 4010. EXERCISE OF RULEMAKING POWERS.**

Congress adopts the provisions of this title—

(1) as an exercise of the rulemaking power of the Senate, and as such they shall be considered as part of the rules of the Senate and such rules shall supersede other rules only to the extent that they are inconsistent with such other rules; and

(2) with full recognition of the constitutional right of the Senate to change those rules at any time, in the same manner, and to the same extent as is the case of any other rule of the Senate.

**AUTHORITY FOR COMMITTEES TO MEET**

Mr. CRAPO. Mr. President, I have 13 requests for committees to meet during today's session of the Senate. They have the approval of the Majority and Minority leaders.

Pursuant to rule XXVI, paragraph 5(a), of the Standing Rules of the Senate, the following committees are authorized to meet during today's session of the Senate:

COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION

The Committee on Commerce, Science, and Transportation is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 10 a.m. to conduct a hearing entitled, “Abusive Robocalls and How We Can Stop Them.”

COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

The Committee on Environment and Public Works is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 10 a.m. to conduct a hearing entitled "The Appropriate Role of States and the Federal Government in Protecting Groundwater."

COMMITTEE ON FOREIGN RELATIONS

The Committee on Foreign Relations is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 10:30 a.m. to conduct a hearing "Treaties."

COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

The Committee on Homeland Security and Governmental Affairs is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 10 a.m. to conduct a hearing on the following nominations: David Williams, of Illinois, Robert M. Duncan, of Kentucky, and Calvin R. Tucker, of Pennsylvania, each to be a Governor of the United States Postal Service.

COMMITTEE ON INDIAN AFFAIRS

The Committee on Indian Affairs is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 2:30 p.m. to conduct a hearing entitled "The 30th Anniversary of Tribal Self-Governance: Successes in Self-Governance and an Outlook for the Next 30 Years".

COMMITTEE ON THE JUDICIARY

The Committee on the Judiciary is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 10 a.m. to conduct a hearing entitled "Oversight of the U.S. Patent and Trademark Office."

COMMITTEE ON VETERANS' AFFAIRS

The Committee on Veterans' Affairs is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, during votes and off the Senate floor to conduct a hearing on the following nominations. Paul R. Lawrence, of Virginia, to be Under Secretary of Veterans Affairs for Benefits, and Joseph L. Falvey, Jr., of Michigan, to be a Judge of the United States Court of Appeals for Veterans Claims.

SPECIAL COMMITTEE ON AGING

The Special Committee on Aging is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 9:30 a.m. to conduct a hearing entitled, "Exploitation of Older Americans by Guardians and Others they Trust."

JOINT SELECT COMMITTEE ON SOLVENCY OF MULTIEMPLOYER PENSION PLANS

The Joint Select Committee on Solvency of Multiemployer Pension Plans is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 2 p.m. to conduct a hearing entitled, "The History of Structure of the Multiemployer Pension System."

SUBCOMMITTEE ON AIRLAND

The Subcommittee on Airland of the Committee on Armed Services is authorized to meet during the session of

the Senate on Wednesday, April 11, 2018, at 3:30 p.m. to conduct a hearing.

SUBCOMMITTEE ON EMERGING THREATS AND CAPABILITIES

The Subcommittee on Emerging Threats and Capabilities of the Committee on Armed Services is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 2:30 p.m. to conduct a hearing.

SUBCOMMITTEE ON CONSUMER PROTECTION, PRODUCT SAFETY, INSURANCE, AND DATA SECURITY

The Subcommittee on Consumer Protection, Product Safety, Insurance, and Data Security of the Committee on Commerce, Science, and Transportation is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 2:30 p.m. to conduct a hearing entitled, "Olympic Abuse: The Role of National Governing Bodies in Protection our Athletes."

SUBCOMMITTEE ON BORDER SECURITY AND IMMIGRATION

The Subcommittee on Border Security and Immigration of the Committee on the Judiciary is authorized to meet during the session of the Senate on Wednesday, April 11, 2018, at 2:30 p.m. to conduct a hearing entitled "Strengthening and Reforming America's Immigration Court System."

PRIVILEGES OF THE FLOOR

Mr. MERKLEY. Mr. President, I ask unanimous consent that my intern, Fiona Steiwer, be given privileges of the floor for the remainder of the day.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MARKEY. Mr. President, I ask unanimous consent that floor privileges be granted to Mary Schultz and William Goldsmith, both fellows in my staff, for the remainder of this session.

The PRESIDING OFFICER. Without objection, it is so ordered.

SUPPORTING THE GOALS OF INTERNATIONAL WOMEN'S DAY

Mr. MCCONNELL. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of Calendar No. 361, S. Res. 426.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The bill clerk read as follows:

A resolution (S. Res. 426) supporting the goals of International Women's Day.

There being no objection, the Senate proceeded to consider the resolution, which had been reported from the Committee on Foreign Relations, with an amendment to the preamble, as follows:

(Strike the preamble and insert the part printed in italic.)

*Whereas, as of March 2018, there are more than 3,672,000,000 women in the world;*

*Whereas women and girls around the world—*

*(1) have fundamental rights;*

*(2) participate in the political, social, and economic lives of their communities;*

*(3) play a critical role in providing and caring for their families;*

*(4) contribute substantially to economic growth and the prevention and resolution of conflict; and*

*(5) as farmers and caregivers, play an important role in the advancement of food security for their communities;*

*Whereas the advancement of women around the world is a foreign policy priority for the United States;*

*Whereas 2018 marks—*

*(1) the 73rd anniversary of the entry into force of the Charter of the United Nations, which was the first international agreement to affirm the principle of equality between women and men;*

*(2) the 23rd anniversary of the Fourth World Conference on Women, at which 189 countries committed to integrating gender equality into each dimension of society; and*

*(3) the 7th anniversary of the establishment of the first United States National Action Plan on Women, Peace, and Security, which includes a comprehensive set of commitments by the United States to advance the meaningful participation of women in decisionmaking relating to matters of war or peace;*

*Whereas the National Security Strategy of the United States, revised in December 2017—*

*(1) declares that "societies that empower women to participate fully in civic and economic life are more prosperous and peaceful";*

*(2) supports "efforts to advance the equality of women, protect the rights of women and girls, and promote women and youth empowerment programs"; and*

*(3) recognizes that "governments of countries that fail to treat women equally do not allow the societies of those countries to reach full potential";*

*Whereas the United States National Action Plan on Women, Peace, and Security, revised in June 2016, states that "[l]eadly conflicts can be more effectively avoided, and peace can be best forged and sustained, when women become equal partners in all aspects of peacebuilding and conflict prevention, when their lives are protected, their voices heard, and their perspectives taken into account.";*

*Whereas there are 72 national action plans around the world, and there are several additional national action plans known to be in development;*

*Whereas the joint strategy of the Department of State and the United States Agency for International Development entitled "Department of State & USAID Joint Strategy on Countering Violent Extremism" and dated May 2016—*

*(1) notes that women can play a critical role in identifying and addressing drivers of violent extremism in their families, communities, and broader society; and*

*(2) commits to supporting programs that engage women "as key stakeholders in preventing and countering violent extremism in their communities";*

*Whereas, despite the historical underrepresentation of women in conflict resolution processes, women in conflict-affected regions have nevertheless achieved significant success in—*

*(1) moderating violent extremism;*

*(2) countering terrorism;*

*(3) resolving disputes through nonviolent mediation and negotiation; and*

*(4) stabilizing societies by improving access to peace and security—*

*(A) services;*

*(B) institutions; and*

*(C) venues for decisionmaking;*

*Whereas, according to the United Nations, peace negotiations are more likely to end in a peace agreement when women and women's groups play an influential role in the negotiation process;*

*Whereas, according to a study by the International Peace Institute, a peace agreement is 35 percent more likely to last at least 15 years if women participate in the development of the peace agreement;*

*Whereas, according to the Bureau of International Narcotics and Law Enforcement Affairs of the Department of State, the full and*