

Ground Support System (GSS) components for Link-16, as well as the necessary infrastructure construction, integration, installation, and sustainment services, cybersecurity services, technical and support facilities, COMSEC support, secure communications equipment, encryption devices, software development, spare and repair parts, support and test equipment, publications and technical documentation, security certification and accreditation, personnel training and training equipment, U.S. Government and contractor engineering, technical and logistics support services; and other related elements of logistical and program support.

(iv) Military Department: Air Force (QA-DAG)

(v) Prior Related Cases, if any: N/A

(vi) Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid: None

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex

(viii) Date Report Delivered to Congress: March 7, 2018.

As discussed in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

Qatar—Upgrade of Qatar Air Operations Center (AOC)

The Government of Qatar has requested to purchase equipment and support to upgrade the Qatari Emiri Air Force's (QEAF) Air Operation Center (AOC) to enhance the performance of integrated air defense planning and provide US-Qatari systems interoperability. This sale includes: one (1) Multifunctional Information Distribution System (MIDS) Low Volume Terminal (LVT), Global Positioning System (GPS) Selective Availability Anti-Spoofing Module (SAASM) chips, Simple Key Loaders (SKL), High Assurance Internet Protocol Encryptors (HAIP), Ground Support System (GSS) components for Link-16 as well as the necessary infrastructure construction, integration, installation, and sustainment services, cybersecurity services, technical and support facilities, COMSEC support, secure communications equipment, encryption devices, software development, spare and repair parts, support and test equipment, publications and technical documentation, security certification and accreditation, personnel training and training equipment, U.S. Government and contractor engineering, technical and logistics support services; and other related elements of logistical and program support. The estimated cost is \$197 million.

This proposed sale will contribute to the foreign policy and national security of the United States by helping to improve the security of a friendly country that has been, and continues to be, an important force for political stability and economic progress in the Persian Gulf region. Our mutual defense interests anchor our relationship and the Qatar Emiri Air Force (QEAF) plays a predominant role in Qatar's defense.

The upgrade of the AOC will support the defensive capability of Qatar. The proposed sale will help strengthen Qatar's capability to counter current and future threats in the region and reduce dependence on U.S. forces. Qatar will have no difficulty absorbing the required equipment and capability into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The prime contractor will be Raytheon, Waltham, MA. Qatar typically requests offsets. Any offset agreement will be defined in negotiations between Qatar and the contractor.

Implementation of this proposed sale will require the assignment of approximately five

(5) additional U.S. Government and approximately fifteen (15) contractor representatives to Qatar.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

TRANSMITTAL NO. 17-41

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act

Annex Item No. vii

(vii) Sensitivity of Technology:

1. The Multifunctional Information Distribution System-Low Volume Terminal (MIDS-LVT) is an advanced Link-16 command, control, communications, and intelligence (C3I) system incorporating high-capacity, jam-resistant, digital communication links is used for exchange of near real-time tactical information, including both data and voice, among air, ground, and sea elements. The terminal hardware, publications, performance specifications, operational capability, parameters, vulnerabilities to countermeasures, and software documentation are classified CONFIDENTIAL. The classified information to be provided consists of that which is necessary for the operation, maintenance, and repair (through intermediate level) of the data link terminal, installed systems, and related software.

2. A Global Positioning System (GPS) Selective Availability Anti-Spoofing Module (SAASM) deploys anti-spoofing measures using cryptography to protect authorized users from false satellite signals generated by an enemy. Information revealing SAASM implementation details such as number or length of keying variables, circuit diagrams, specific quantitative measures, functions, and capabilities are classified SECRET.

3. Software, hardware, and other data/information, which is classified or sensitive, is reviewed prior to release to protect system vulnerabilities, design data, and performance parameters. Some end-item hardware, software, and other data identified above are classified at the CONFIDENTIAL and SECRET//RELEASABLE TO QATAR level. Potential compromise of these systems is controlled through management of the basic software programs of highly sensitive systems and software-controlled weapon systems on a case-by-case basis.

4. If a technologically advanced adversary were to obtain knowledge of the specific hardware and software elements, the information could be used to develop countermeasures that might reduce weapon system effectiveness or be used in the development of a system with similar or advanced capabilities.

5. A determination has been made that Qatar can provide substantially the same degree of protection for the sensitive technology being released as the U.S. Government. This proposed sale is necessary to further the U.S. foreign policy and national security objectives outlined in the Policy Justification.

6. All defense articles and services listed on this transmittal are authorized for release and export to the Government of Qatar.

UNITED STATES-GUATEMALA BILATERAL RELATIONSHIP

Mr. MENENDEZ. Mr. President, I wish to affirm the partnership between the United States and Guatemala. I also rise to speak to the crucial role the Guatemalan attorney general has in efforts to strengthen the rule of law and the importance of the selection of the country's next attorney general.

In addition to the important contributions that more than 1 million Guatemalan Americans make to the United States, our two countries share a wide range of economic, social, and cultural linkages. In the past 2 years, Guatemalan President Jimmy Morales has emerged as a partner on U.S. foreign policy priorities. He has supported U.S. efforts to increase diplomatic pressure against Venezuelan President Nicolas Maduro in the face of the humanitarian, economic, and political crisis in Venezuela. President Morales is also working to align Guatemalan foreign policy with the U.S. approach to the Middle East, both at the United Nations and by recently announcing that Guatemala will move its embassy to Jerusalem.

Since 2014, I have supported increased U.S. assistance for Guatemala and the other Northern Triangle countries in order to address levels of violence and poverty that drive migration in the region. I believe that continued U.S. engagement can be transformative for efforts to increase security, strengthen democratic governance, support civil society, improve protections for human rights, and foster economic development. However, we must recognize that these efforts would be futile without the work of Guatemala's attorney general.

While President Morales made the commendable decision to increase the budget for Guatemala's Public Ministry, which is overseen by the attorney general, I am troubled by recent actions that run counter to the Ministry's work. For the past 11 years, Guatemala has become an example in the fight against impunity. This is due, in no small part, to the work, commitment, and determination of Guatemala's attorneys general and the efforts of the United Nations International Commission Against Impunity in Guatemala—known by its Spanish acronym, CICIG—an independent investigative body that works closely with the Public Ministry.

Since its creation in 2006, CICIG has worked with the Public Ministry to investigate and dismantle the criminal networks that seek to influence the Guatemalan state, while also helping increase the capacity of local judicial institutions. Such efforts have contributed to reducing Guatemala's overall impunity rate for homicides from 95 percent to 72 percent. These institutions deserve our steadfast support so they can continue their progress building a safer and more prosperous Guatemala, which in turn contributes to a more stable hemisphere. The success of this model has served as a model for similar efforts in other countries.

Although there has been tangible progress, much work remains, and Guatemala will continue to benefit from a sustained commitment to good governance and accountability. I worry recent actions signal a move in the wrong direction, including the recent removal

of Interior Minister, including Francisco Rivas and the chief of Guatemala's Internal Revenue Service, Juan Solorzano Foppa—both were key partners of the Public Ministry and the CICIG. I was equally concerned about attempts last year to reform the Guatemalan penal code in a way that may complicate the prosecution of cases involving illicit financing and commuted sentences for crimes such as extortion, trafficking, and sexual assault. I was truly shocked by President Morales' attempt to expel CICIG commissioner, Ivan Velasquez, from Guatemala. The work of Commissioner Velasquez is highly regarded and attempting to remove him simply sends the wrong message to those interested in Guatemala's fight against impunity.

These developments are deeply concerning as Guatemala is in the process of selecting its next attorney general. It is imperative that the Morales administration ensures a credible and efficient process in which all Guatemalans can have faith. It is equally necessary that the nominating commission responsible for selecting candidates conduct a transparent, merit-based process, guided by international standards. Most importantly, it is essential that President Morales select a person with the best qualifications, professionalism, and impeccable ethical standards to continue advancing an agenda that upholds the independence and impartiality of the institution. Here in the U.S. Senate, we will be following this process closely.

During her visit to Guatemala, Ambassador Nikki Haley reaffirmed U.S. support for CICIG and Commissioner Velasquez, noting that it would be in President Morales' best interest to continue support for the UN body and the commissioner. Ambassador Haley's message builds on ongoing bipartisan efforts, including continued U.S. engagement in Central America's Northern Triangle, steadfast support for CICIG, and ensuring accountability for human rights abuses, when necessary, through the implementation of the Global Magnitsky Act.

Yesterday, I had the chance to meet with Commissioner Velasquez and reaffirm my support for him and CICIG as they carry out their critical work. I remain committed to ensuring that the State Department, U.S. Agency for International Development, and the Treasury Department use all of our foreign policy tools to help strengthen democratic governance and the rule of law as we continue our support for the Guatemalan government and CICIG.

Guatemala's next attorney general must continue the courageous work of current Attorney General Thelma Aldana and former Attorney General Claudia Paz y Paz, whose efforts have been invaluable in the fight against impunity. Failure to do so would undercut the commitment of prosecutors and judges who have done their work with professionalism and adherence to the law and whose efforts have produced tangible results.

Promoting good governance and the rule of law in Guatemala is critical to building a resilient, secure, and prosperous nation for all Guatemalans. Guatemala has taken commendable steps in establishing itself as a leader on these and other critical issues in the hemisphere. It is my sincere belief that committing to these efforts will greatly contribute to overall stability and success to the region, including the United States.

In closing, I urge President Morales to support the work of the Public Ministry and CICIG, so they are able to move forward with their important work without interference. I also encourage President Morales to continue his commitment to transparency and accountability, and to advancing his statement that, "the rule of law should always prevail."

LITHUANIAN AND ESTONIAN CENTENNIALS

Mr. GRASSLEY. Mr. President, the Senate Baltic Freedom Caucus has been without a Republican cochair.

This is a critical time to show solidarity with our Baltic allies, given Russian aggression against Ukraine starting in 2014, following on Russian military intervention in the Republic of Georgia in 2008.

It is also a significant milestone year for all three Baltic countries as they celebrate the 100th anniversary of their statehood. As such, it is important that the Baltic Freedom Caucus have its leadership in place. I have been a member of the Baltic Freedom Caucus for some time, and I have now agreed to be the Republican cochair, along with Senator DURBIN, who is the long-time Democrat cochair.

So, in my new capacity as cochair of the Senate Baltic Freedom Caucus, I would like to offer congratulations first to the Republic of Lithuania, which celebrated 100 years since the establishment of the modern Lithuanian state on February 16.

I say the modern state because Lithuanians trace their country's history to 1253. The Grand Duchy of Lithuania controlled a large amount of territory from the Baltic Sea to the Black Sea during medieval times. It later joined with Poland as the Polish-Lithuanian Commonwealth. Then, with the partitions of Poland starting in the 18th century, it came under the control of the Russian empire.

In the wake of World War I and the Bolshevik Revolution, on February 16, 1918, representatives of the Lithuanian nation signed the Act of Independence of Lithuania "reestablishing an independent state, based on democratic principles." Lithuania today holds true to those principles. This makes it a natural and close ally of the United States and other freedom-loving nations. In fact, the Lithuanian Government has become a particularly outspoken defender of democratic principles in the face of attacks on those

principles by its large neighbor, Russia.

I would also like to recognize the Republic of Estonia, which marked 100 years of statehood on February 24. Like the United States, Estonia counts its statehood starting with its declaration of independence. Also like the United States, Estonia had to fight a war against an empire with a much larger army to secure its independence. Actually, Estonia had to fight both the German empire and Bolshevik Russia.

Germany gave up when it lost World War I, and Soviet Russia was pushed back by the new Estonian army, ultimately signing the Treaty of Tartu that recognized the independence of Estonia in perpetuity. More recently, the Estonian army has fought side by side with the United States in Iraq and Afghanistan, and Estonia is one of the few NATO allies that meets its commitment to spend 2 percent of GDP on defense.

I should add that Latvians will celebrate their 100th anniversary of statehood in November, so there will be time to congratulate them in due course, but I should mention that there are many connections between Latvia and Iowa.

Iowa was partnered with Latvia in a civic education exchange program a number of years ago; a prominent Iowan, Chuck Larson, served as Ambassador to Latvia from 2008 to 2009; and we have a Latvian-American community in Iowa.

Some people may have a vague notion that the Baltics are breakaway Soviet republics, but that is not accurate if you know your history. On the eve of World War II, the Soviets and the Nazis signed the Molotov-Ribbentrop Pact, which contained a secret protocol agreeing to divide up several sovereign countries between them. The Nazis were to get western Poland, and the Soviets claimed the Baltic countries and Finland, eastern Poland, and the part of Romania that is now the Republic of Moldova. Then both totalitarian governments proceeded to take those territories by force, although the Finns only lost part of the Karelia region after repelling the Soviet invasion in the Winter War.

The Soviets organized rigged elections and claimed that the Baltic countries voluntarily joined the Soviet Union. However, the United States never recognized the annexation of these countries, and we continued to maintain diplomatic relations with the three Baltic countries throughout the Cold War.

The Lithuanian Embassy is still in its original location, and during the Soviet occupation, the Estonian representative to the United States became the longest serving member of the Washington diplomatic corps.

In 1989, on the 50th anniversary of the Molotov-Ribbentrop Pact, citizens of the three Baltic countries formed a human chain connecting the capital cities protesting the continued occupation and highlighting the history of