

money provided by the Pittman-Robertson fund for expanding outreach in hunter education initiatives.

The Federal Aid in Wildlife Restoration Act of 1937, commonly known as the Pittman-Robertson Act, authorizes an excise tax on hunting equipment. The proceeds are used to support wildlife conservation and restoration efforts.

Allowing some of the money for education and outreach initiatives has the potential to increase participation in hunting and other recreational activities that will expand the tax base and the total pool of available money.

This program is our Nation's oldest and most successful wildlife conservation initiative. In its over-80-year history, it has restored habitat relied on by numerous species and even helped to bring some populations back from the brink of extinction. This is an impressive track record that the update included in this legislation is meant to support.

The bill includes a 25 percent cap for education and recruitment activities, a safeguard meant to ensure there is still plenty of money available for wildlife conservation and restoration.

I look forward to working with our colleagues in the Senate to ensure that 25 percent is an appropriate safeguard that doesn't steer too much money away from the traditional purpose of the fund.

Mr. Speaker, I reserve the balance of my time.

Mr. GIANFORTE. Mr. Speaker, I yield 5 minutes to the gentleman from Georgia (Mr. AUSTIN SCOTT).

Mr. AUSTIN SCOTT of Georgia. Mr. Speaker, I rise today in support of H.R. 2591, Modernizing the Pittman-Robertson Fund for Tomorrow's Needs Act.

As a lifelong outdoorsman and current vice chairman of the Congressional Sportsmen's Caucus, I am honored to be here today to discuss this bipartisan legislation.

If enacted, H.R. 2591 would provide national, broad-based support to State fish and wildlife agencies to develop, guide, and enhance collective efforts to recruit new hunters and sportsmen, all while continuing to protect our Nation's natural resources.

Through a system of user pay, public benefits, Pittman-Robertson is the foundation of wildlife conservation funding in the United States.

In the early 1900s, many wildlife species were beginning to dwindle and disappear. To address this decline, State fish and wildlife agencies and the U.S. Fish and Wildlife Service partnered with hunters and conservationists to help draft and enact the Federal Aid in Wildlife Restoration Act. Known today as the Pittman-Robertson Act, this legislation became law in 1937.

Since it was first enacted, the Pittman-Robertson Wildlife Restoration Fund has collected over \$11 billion from sportsmen and -women to be used by States to fund wildlife conservation efforts, habitat acquisition and man-

agement, public access to lands, hunter education, and development of ranges affiliated with hunter safety programs. These funds are collected from an excise tax on sporting equipment, which is coupled with State funds from the sale of sporting licenses.

Over the past century, States have spent these funds to restore game and nongame species that were on the brink of endangerment and extinction. Specifically, Pittman-Robertson funds have helped rebuild white-tailed deer, turkey, duck, beaver, elk, osprey, and bald eagle populations. Effectively, Pittman-Robertson creates a direct link between those who hunt and participate in sportsmen activities and the health of the resources needed to expand and enhance those opportunities.

However, in recent years, the increasing urbanization and suburbanization of our population has made it more difficult for the public to participate in hunting and outdoor recreational activities.

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Correspondingly, the average age of Americans purchasing hunting licenses and equipment is steadily rising as younger Americans are not joining the sportsmen population.

This has a significant ripple effect, not only on the key Federal funding models that support the conservation of fish and wildlife, but also on the base of support for our public lands and on thoughtful natural resource policy.

H.R. 2591 seeks to address this growing issue head-on.

Without any Federal mandate or any increase in existing user fees or taxes, H.R. 2591 will preserve the current user-pay, public-benefit funding of wildlife conservation for generations to come, while further expanding flexibility of States to make decisions that are best fit for them and the preservation of their natural resources.

Specifically, H.R. 2591 would clarify that a purpose of the Pittman-Robertson funds is to extend public relations assistance to the States for the promotion of hunting and sportsmen activities.

For the first time, State fish and wildlife agencies could use Pittman-Robertson funds for proactive recruitment, including promotions on television, in printed publications, and on social media; educational field demonstrations to better teach the role that hunting plays in wildlife conservation; as well as initiatives aimed at enhancing access for hunting and range construction.

These modernizations are essential in addressing the issues currently affecting Pittman-Robertson funds.

To ensure that traditional wildlife conservation remains the primary focus of Pittman-Robertson, H.R. 2591 puts a maximum cap of 25 percent on the percentage of Pittman-Robertson funds that can be used for public relations by a State agency.

Moreover, H.R. 2591 would expand the Multistate Conservation Grant Pro-

gram by providing an additional \$5 million per year from archery tax collections to provide for hunters and recreational recruitment project grants that promote a national recruitment program.

While this legislation provides the authority for the existing Pittman-Robertson funds to be used on programs that will help ensure participation in outdoor recreational sportsmen activities and secure a funding base long into the future, it is important to note that H.R. 2591 does not mandate how PR funds must be spent.

The discretion to determine the amount, if any, of Wildlife Restoration Funds spent on recruitment would remain entirely with each individual State fish and wildlife agency.

Conservation organizations and State wildlife agencies alike have long advocated for increased flexibility for Pittman-Robertson funds.

H.R. 2591 is supported by all 50 State fish and wildlife agencies as well as a significant number of the Nation's leading sportsmen conservation groups—just to list a few: the Association of Fish and Wildlife Agencies, the Archery Trade Association, the Congressional Sportsmen's Foundation, Conservation Force, Council to Advance Hunting and Shooting Sports, Delta Waterfowl, Ducks Unlimited, Izaak Walton League, Mule Deer Foundation, Pheasants Forever, Quail Forever, Rocky Mountain Elk Foundation, the Sportsmen's Alliance, the Theodore Roosevelt Conservation Council, Wildlife Forever, the Wildlife and Hunting Heritage Conservation Council, and the Wildlife Management Institute.

Ms. TSONGAS. Mr. Speaker, I yield back the balance of my time.

Mr. GIANFORTE. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Montana (Mr. GIANFORTE) that the House suspend the rules and pass the bill, H.R. 2591, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### STIGLER ACT AMENDMENTS OF 2018

Mr. GIANFORTE. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 2606) to amend the Act of August 4, 1947 (commonly known as the Stigler Act), with respect to restrictions applicable to Indians of the Five Civilized Tribes of Oklahoma, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 2606

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

*This Act may be cited as the "Stigler Act Amendments of 2018".*

**SEC. 2. IN GENERAL.**

The first section of the Act of August 4, 1947 (61 Stat. 731, chapter 458), is amended—

(1) in the matter before subsection (a), by striking “That all restrictions” and all that follows through subsection (a) and inserting the following:

“SEC. 1. (a) All restrictions against alienation, conveyance, lease, mortgage, creation of liens, or other encumbrances upon all lands, including oil and gas or other mineral interests, in Oklahoma belonging to a lineal descendant by blood of an original enrollee whose name appears on the Final Indian Rolls of the Five Civilized Tribes in Indian Territory, whether acquired by allotment, inheritance, devise, gift, purchase, exchange, partition, partition sale, or by purchase with restricted funds, of whatever degree of Indian blood, and whether enrolled or unenrolled, shall be and are hereby, extended until an Act of Congress determines otherwise.

“(b) The extension of restrictions described in subsection (a) shall include without limitation, those interests in the estate of a decedent Indian who died before the date of enactment of the Stigler Act Amendments of 2018—

“(1) if such interests were acquired by an heir or devisee of one-half or more degree of Indian blood, as computed from the nearest enrolled lineal ancestors of Indian blood enrolled on the Final Rolls described in subsection (a), by final order issued by an Oklahoma district court or a United States district court determining the decedent’s heirs or devisees or otherwise determining the ownership of said interests before said date; or

“(2) if such interests were, immediately prior to the decedent’s death, subject to restrictions and had not, as of said date, been—

“(A) the subject of a final order issued by an Oklahoma district court or a United States district court determining the decedent’s heirs or devisees or otherwise determining the ownership of said interests;

“(B) conveyed by the decedent’s undetermined heirs or devisees by deed approved by an Oklahoma district court; or

“(C) conveyed by the decedent’s undetermined heirs or devisees of less than one-half degree of Indian blood with or without Oklahoma district court approval.

“SEC. 2. (a) Except as provided in subsection (f), subsection (g), subsection (h), and subsection (i), no conveyance, including an oil and gas or mineral lease, of any interest in the restricted lands described in this section shall be valid unless approved in open court by the district court of the county in Oklahoma in which the land is situated;”;

(2) in subsection (b)—

(A) by striking “county judge” and inserting “district judge”; and

(B) by striking “Proceedings for approval of conveyances by restricted heirs or devisees” and inserting “Proceedings for approval of conveyances”;

(3) in subsection (c), by striking “best interest of the Indian” and inserting “best interest of the grantor”; and

(4) by adding before the period at the end the following: “; (h) nothing contained in this section shall limit or affect the right of an Indian owner of restricted lands described in this Act to seek and obtain Secretarial removal of restrictions on all or any portion of said restricted lands in accordance with any applicable Federal law; (i) nothing contained in this section shall invalidate the alienation, conveyance, lease, including oil and gas or other mineral leases, mortgage, creation of liens, or other encumbrance of any lands, if such action was effective before the date of enactment of the Stigler Act Amendments of 2018 and valid under the law then in effect; and (j) in determining the quantum of Indian blood of any Indian heir or devisee, the Final Indian Rolls of the Five Civilized Tribes in Indian Territory as to such heir or devisee, if enrolled, shall be conclusive of his

or her quantum of Indian blood. If unenrolled, his or her degree of Indian blood shall be computed from the nearest enrolled lineal ancestors of Indian blood enrolled on the Final Indian Rolls of the Five Civilized Tribes in Indian Territory”.

**SEC. 3. TECHNICAL AMENDMENTS.**

The Act of August 4, 1947 (61 Stat. 731, chapter 458), is amended—

(1) in section 5, by striking “of one-half or more Indian blood,”;

(2) in section 6(c)—

(A) by inserting “purchase, partition sale,” after “gift,” each place it appears; and

(B) by striking “of one-half or more Indian blood”; and

(3) in section 8, by striking “of one-half or more Indian blood,”.

**SEC. 4. REPEALS.**

The following are repealed:

(1) The first section of the Act of August 11, 1955 (69 Stat. 666, chapter 768).

(2) Section 2 of the Act of August 4, 1947 (61 Stat. 731, chapter 458).

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Montana (Mr. GIANFORTE) and the gentlewoman from Massachusetts (Ms. TSONGAS) each will control 20 minutes. The Chair recognizes the gentleman from Montana.

**GENERAL LEAVE**

Mr. GIANFORTE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include extraneous materials on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Montana?

There was no objection.

Mr. GIANFORTE. Mr. Speaker, I yield myself as much time as I may consume.

Mr. Speaker, I rise today in support of H.R. 2606, the Stigler Act Amendments of 2018.

The bill would amend the 1947 Stigler Act to remove the Indian blood quantum requirement for certain land to be maintained in restricted fee status for any member of the Cherokee Nation, Chickasaw Nation, Choctaw Nation, Muscogee Creek Nation, and the Seminole Nation, which are collectively known as the Five Civilized Tribes of Oklahoma.

Under current law, when a person of less than one-half degree Indian blood from one of the Five Tribes inherits an interest of an allotment of land, the land can be taxed and be conveyed without approval of the Secretary of the Interior.

Under H.R. 2606, restricted fee land currently owned by members of the Five Tribes would remain in restricted status regardless of the blood quantum of the owners.

Mr. Speaker, I want to thank the sponsor of this legislation, the gentleman from Oklahoma (Mr. COLE) for his tireless work on issues impacting Indian Country, including this bill.

Mr. Speaker, I urge adoption of the measure, and I reserve the balance of my time.

Ms. TSONGAS. Mr. Speaker, I yield myself such time as I might consume.

Mr. Speaker, like other Native American tribes, the land base of the Five Civilized Tribes of Oklahoma was devastated during the allotment and assimilation period of the late 1800s. During this period, tribal governments were dissolved and community-held lands were distributed as 160-acre parcels to individual tribal members. The remaining lands were made available for non-Indian settlement.

Congress eventually reversed its policy and, in 1936, enacted the Oklahoma Indian Welfare Act in order to rebuild Indian tribal societies and rightfully return land back to the tribes.

Under that act, any previously allotted Indian land remained with its current owner in restricted fee status. This status has significant benefits, as restricted fee lands are under tribal jurisdiction and are exempt from certain Federal and State taxes.

However, in 1947, additional and arbitrary constraints were placed upon the lands of the Five Civilized Tribes.

The enactment of this 1947 law, known as the Stigler Act, set a minimum blood quantum level that must be met by an Indian landowner in order for the lands to remain in restricted fee status. That is to say, if the total percentage of Indian blood of a landowner falls below a certain minimum threshold, the land loses its tax-exempt status.

Over the years, with subsequent generations and intermarriage, landowners often no longer meet the minimum blood quantum level. The lands then lose their restricted fee status and often are sold off.

This has resulted in a drastic reduction of all the lands owned by members of the Five Civilized Tribes.

No other Native American Tribe is required to meet this blood quantum minimum in order to preserve their land fee status, and it seems that this was the main intent of the Stigler Act in 1947, to further reduce Indian land holdings in Oklahoma.

Under the changes proposed in H.R. 2606, we can right this wrong.

Enactment of this legislation will ensure that restricted fee land owned by citizens of the Five Civilized Tribes will remain in that status regardless of blood quantum levels. This will bring parity to the Five Civilized Tribes and allow their citizens to own restricted fee land just like the citizens of other tribes.

Mr. Speaker, I support H.R. 2606 and urge my colleagues to vote in favor of this bill.

Mr. Speaker, I reserve the balance of my time.

Mr. GIANFORTE. Mr. Speaker, I yield 5 minutes to the gentleman from Oklahoma (Mr. COLE).

Mr. COLE. Mr. Speaker, I certainly thank the gentleman from Montana for yielding, and I want to thank him for moving this legislation through his committee and onto the floor.

I rise in support, Mr. Speaker, of H.R. 2606, the Stigler Act Amendments of

2018, and on behalf of the citizens of the Cherokee Nation; my own tribe, the Chickasaw Nation; the Choctaw Nation of Oklahoma; the Muscogee Creek Nation; and the Seminole Nation of Oklahoma, commonly known as the Five Civilized Tribes.

The bill before us only addresses and affects these Five Tribes and the lands owned by their citizens within the State of Oklahoma. The passage of this legislation is critical to maintaining the inherited land of the citizens of the five aforementioned tribes.

The infamous Dawes Act of 1887 authorized the Federal Government to survey tribal lands and divide them into allotted parcels for individual Native Americans. Title to these allotment parcels was set forth in the Stigler Act of 1947.

The Stigler Act provided that, upon probate, if the heirs and devisees of an original allottee from the Five Tribes had passed out of one-half Native American blood quantum, the allotment loses its restricted fee status.

Restricted land is not subject to State taxation, and Federal law does not dictate a minimum Native American blood degree requirement to any other tribe.

The original Stigler Act itself was an egregious violation of tribal sovereignty and previous agreements between the Five Civilized Tribes and the government. The provisions of the Dawes Act that protected individual Native allottees, frankly, were effectively neutered by the passage of the Stigler Act.

This legislation seeks to amend the original Stigler Act and remove the one-half degree requirement of Native American blood. In doing so, it would provide the opportunity for heirs and devisees to take title to the land and allow the parcel to maintain its restricted status.

This legislation will also create parity in Federal law in the treatment of Native American allotted land by removing the minimum blood degree requirement, which only applies to the citizens of the Five Civilized Tribes.

As Native Americans, we take great pride in our heritage and the land that our ancestors maintained before us. The Stigler Act would allow Natives to pass on their restricted land to future generations who may not meet the one-half degree blood requirement. Many of Oklahoma's citizens have passed out of the one-half blood lineage but remain vested in their Native American heritage and citizens of their respective tribal governments.

This bill will help preserve the rights and legacy of Native American tribes and their inheritance in the State of Oklahoma.

Mr. Speaker, I encourage my colleagues to support and pass H.R. 2606 to remove this outdated and discriminatory law and to preserve what Native American land is left in Oklahoma's Indian Country.

Mr. Speaker, again, I want to thank my friend for moving this through the

committee. Also, obviously, I want to thank the chairman of the full committee, Mr. BISHOP, for his help in this matter.

Ms. TSONGAS. Mr. Speaker, I yield back the balance of my time.

Mr. GIANFORTE. Mr. Speaker, I yield back the balance of my time.

Mr. MULLIN. Mr. Speaker, I rise today in support of H.R. 2606, the Stigler Act Amendments of 2018.

This legislation would end a discriminatory blood quantum requirement for members of the Five Civilized Tribes: the Cherokee, Chickasaw, Choctaw, Muskogee (Creek), and Seminole Nations.

The Stigler Act of 1947 mandated that restricted land owned by a member of the Five Tribes must have  $\frac{1}{2}$  blood quantum in order for it to remain restricted. If the land is handed down to a relative with less than  $\frac{1}{2}$  blood quantum, the land is no longer restricted.

No other Native American tribe in the United States is subject to the Stigler Act, and in no other tribe in the United States do the lands of tribal citizens lose their restricted status due to the blood quantum of an individual Native American.

H.R. 2606 would do away with the blood quantum requirement so restricted fee land owned by citizens of the Five Tribes could remain restricted, regardless of blood quantum. By removing the blood quantum requirements in the Stigler Act, native land could remain within families and heirs despite individual Native American landowners falling below  $\frac{1}{2}$  blood quantum.

Tribes are sovereign nations and H.R. 2606 would treat them as such. This bill would create parity in federal law so that the government would not be able to unfairly dictate a minimum blood quantum requirement for certain tribes.

It would also bring equality to members of the Five Tribes. For decades, their members have lived under a law so that applied to only their lands.

As Native Americans, we take great pride in our heritage and the land that our ancestors maintained before us. The Stigler Act Amendments of 2018 would allow Natives to pass on their restricted land to future generations who may not meet the  $\frac{1}{2}$  blood degree requirement.

Members of the Five Tribes who seek to carry on their ancestors' heritage should be able to and this legislation ensures that members of the Five Tribes can continue to preserve restricted status of their land and reap all of the benefits that come along with it.

The Five Tribes held more than 15 million acres of restricted land a century ago. Today, they hold just 380,000 acres.

While H.R. 2606 will not reverse 70 years of land loss, it will certainly help prevent additional tribal land from falling out of restricted status.

I am proud to be an original cosponsor of the Stigler Act Amendments of 2018 and am honored to speak in support of the legislation before the United States House of Representatives today. I urge its passage.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Montana (Mr. GIANFORTE) that the House suspend the rules and pass the bill, H.R. 2606, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### 9/11 MEMORIAL ACT

Mr. GIANFORTE. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 6287) to provide competitive grants for the operation, security, and maintenance of certain memorials to victims of the terrorist attacks of September 11, 2001, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6287

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "9/11 Memorial Act".

#### SEC. 2. DEFINITIONS.

In this Act:

(1) COVERED MEMORIAL.—The term "covered memorial" means a memorial located in the United States established to commemorate the events of, and honor the victims of, the terrorist attacks on the World Trade Center, the Pentagon, and United Airlines Flight 93 on September 11, 2001, at the site of the attacks.

(2) ELIGIBLE ENTITY.—The term "eligible entity" means the official organization, as in existence on the date of enactment of this Act—

(A) the focus of which is the operations and preservation of a covered memorial; and

(B) which is an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from taxation under 501(a) of that Code.

(3) SECRETARY.—The term "Secretary" means the Secretary of the Interior.

#### SEC. 3. COMPETITIVE GRANTS FOR COVERED MEMORIALS.

(a) IN GENERAL.—Subject to the availability of appropriations, the Secretary shall award to eligible entities competitive grants of varying amounts, as determined by the Secretary, to be used by the eligible entity solely for the purposes described in subsection (b).

(b) PURPOSES.—A grant awarded under subsection (a) shall be used by an eligible entity for the operation, security, and maintenance of a covered memorial.

(c) DEADLINE FOR AWARD.—If the Secretary, after review of an application from an eligible entity, determines to award a grant to the eligible entity, the Secretary shall award the grant not later than 60 days after the date of receipt of the completed application.

(d) AVAILABILITY.—Grant funds made available under this section shall remain available until expended.

(e) CRITERIA.—In awarding grants under this section, the Secretary shall give greatest weight in the selection of eligible entities using the following criteria:

(1) The needs of the eligible entity, and ability and commitment of the eligible entity to use grant funds, with respect to ensuring the security and safety of visitors of the covered memorial.

(2) The ability of the eligible entity to match the amount of the grant, on at least a 1-to-1 basis, with non-Federal assets from non-Federal sources, including cash or durable goods and materials fairly valued, as determined by the Secretary.