Our country is great, in part, because of our commitment to law and order. It is wrong to pursue a softening of our response to violent crime. To do so would invite more crime and produce more victims

We must uphold the rule of law in America. Americans want it. Americans deserve it. That is exactly what this bill does. It defines violent crimes so that our immigration and criminal justice systems will have the tools necessary to remove violent immigrants from our country.

Mr. Speaker, I call on my colleagues to support this bill. Uphold law and order. Vote "yes" on the previous question. Vote "yes" on the resolution. And vote "yes" on the underlying bill.

The material previously referred to by Mr. HASTINGS is as follows:

An Amendment to H. Res. 1051 Offered by Mr. Hastings

At the end of the resolution, add the following new sections:

SEC. 3. Immediately upon adoption of this resolution the Speaker shall, pursuant to clause 2(b) of rule XVIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 3773) to amend the Child Care and Development Block Grant Act of 1990 and the Head Start Act to promote child care and early learning, and for other purposes. The first reading of the bill shall be dispensed with. All points of order against consideration of the bill are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chair and ranking minority member of the Committee on Education and the Workforce. After general debate the bill shall be considered for amendment under the five-minute rule. All points of order against provisions in the bill are waived. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions. If the Committee of the Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House shall, immediately after the third daily order of business under clause 1 of rule XIV, resolve into the Committee of the Whole for further consideration of the bill.

SEC. 4. Clause 1(c) of rule XIX shall not apply to the consideration of H.R. 3773.

# THE VOTE ON THE PREVIOUS QUESTION: WHAT IT REALLY MEANS

This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the Democratic minority to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's Precedents of the House of Representatives (VI, 308-311), describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that

"the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition" in order to offer an amendment. On March 15, 1909, a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition. Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition."

The Republican majority may say "the vote on the previous question is simply a vote on whether to proceed to an immediate vote on adopting the resolution . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the Republican Leadership Manual on the Legislative Process in the United States House of Representatives, (6th edition, page 135). Here's how the Republicans describe the previous question vote in their own manual: though it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule. . . . When the motion for the previous question is defeated. control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment.'

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled "Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Mr. BUCK. Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution. The SPEAKER pro tempore. The

The SPEAKER pro tempore. The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. HASTINGS. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

# RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess for a period of less than 15 minutes.

Accordingly (at 12 o'clock and 49 minutes p.m.), the House stood in recess.

## □ 1300

### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. Francis Rooney of Florida) at 1 p.m.

# ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed.

Votes will be taken in the following order:

Ordering the previous question on House Resolution 1051; and

Adoption of House Resolution 1051, if ordered.

The first electronic vote will be conducted as a 15-minute vote. The remaining electronic vote will be conducted as a 5-minute vote.

PROVIDING FOR CONSIDERATION OF H.R. 6691, COMMUNITY SAFETY AND SECURITY ACT OF 2018, AND PROVIDING FOR CONSIDERATION OF MOTIONS TO SUSPEND THE RULES

The SPEAKER pro tempore. The unfinished business is the vote on ordering the previous question on the resolution (H. Res. 1051) providing for consideration of the bill (H.R. 6691) to amend title 18, United States Code, to clarify the definition of "crime of violence", and for other purposes, and providing for consideration of motions to suspend the rules, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The vote was taken by electronic device, and there were—yeas 224, nays 181, not voting 24, as follows:

# [Roll No. 386]

# YEAS-224

	11110 111	
Abraham	Brooks (IN)	Cramer
Aderholt	Buchanan	Crawford
Allen	Buck	Culberson
Amash	Bucshon	Curbelo (FL)
Arrington	Budd	Curtis
Babin	Burgess	Davidson
Bacon	Byrne	Davis, Rodney
Balderson	Calvert	Denham
Banks (IN)	Carter (GA)	DesJarlais
Barr	Carter (TX)	Diaz-Balart
Barton	Chabot	Donovan
Bergman	Cheney	Duffy
Biggs	Cloud	Duncan (SC)
Bilirakis	Coffman	Duncan (TN)
Bishop (MI)	Cole	Dunn
Bishop (UT)	Collins (GA)	Emmer
Black	Collins (NY)	Estes (KS)
Blum	Comer	Faso
Bost	Comstock	Ferguson
Brady (TX)	Conaway	Fitzpatrick
Brat	Cook	Fleischmann
Brooks (AL)	Costello (PA)	Flores

Lance

Lesko

Love

Lucas

Lewis (MN)

Luetkemeyer

MacArthur

Marchant

Marshall

McCarthy

McHenry

McKinley

McSallv

Meadows

Mitchell

Moolenaar

Messer

Mullin

Noem

Nunes

Olson

Palmer

Paulsen

Pearce

Poliquin

Reichert

Renacci

Delaney

DeLauro

Del Bene

Demings

Deutch

Dingell

Engel

Evans

Foster

Fudge

Gabbard

Gallego

Gomez

Garamendi

Gottheimer

Green, Gene

Green, Al

Grijalya.

Gutiérrez

Hanabusa

Hastings

Higgins (NY)

Jackson Lee

Johnson (GA)

Johnson, E. B.

Heck

Himes

Hoyer

Javanal

Kaptur

Keating Kelly (IL)

Kennedy

Khanna

Kihuen

Gonzalez (TX)

Espaillat

Esty (CT)

Frankel (FL)

DeSaulnier

Dovle, Michael

Rice (SC)

Rogers (AL)

Perry

Reed

Norman

Newhouse

McClintock

Rodgers

McCaul

Marino

Massie

LoBiondo

Noem

Smith (MO)

# CONGRESSIONAL RECORD—HOUSE

Takano

Tonko

Torres

Tsongas

Vargas

Veasey

Velázquez

Visclosky

Wasserman

Schultz

Wilson (FL)

Yarmuth

Welch

Waters, Maxine

Watson Coleman

Vela

Thompson (CA)

Thompson (MS)

Sánchez

Fortenberry Lamborn Foxx Frelinghuysen Gallagher Garrett Gianforte Long Loudermilk Gibbs Gohmert Goodlatte Gosar Gowdy Granger Graves (GA) Graves (LA) Graves (MO) Griffith Grothman Guthrie Handel Harper Harris Hartzler Hensarling Herrera Beutler Hice, Jody B. Higgins (LA) Hill Holding Hollingsworth Mooney (WV) Hudson Huizenga Hultgren Hunter Hurd Jenkins (KS) Johnson (LA) Johnson (OH) Johnson, Sam Jones Jordan Pittenger Joyce (OH) Katko Posey Ratcliffe Kelly (MS) Kelly (PA) King (IA) King (NY) Kinzinger Roby Roe (TN) Kustoff (TN) Labrador LaMalfa Rohrabacher

Rokita Rooney, Francis Roskam Rothfus Rouzer Russell Rutherford Sanford Scalise Schweikert Scott, Austin Sensenbrenner Sessions Shimkus Simpson Smith (MO) Smith (NE) Smith (NJ) Smith (TX) Smucker Stefanik Stewart Stivers Tavlor Thompson (PA) Thornberry Tipton Trott Turner Upton Valadao Wagner Walberg Walden Walker Walorski Walters, Mimi Weber (TX) Webster (FL) Wenstrup Westerman Williams Wilson (SC)

Womack

Woodall

Young (AK)

Young (IA)

Yoder

Yoho

Zeldin

Kildee

Kilmer

Kind

# NAYS-181

Adams Aguilar Barragán Bass Beatty Bera. Beyer Bishop (GA) Blumenauer Blunt Rochester Boyle, Brendan Brady (PA) Brown (MD) Brownley (CA) Bustos Butterfield Carbajal Cárdenas Carson (IN) Cartwright Castor (FL) Castro (TX) Chu, Judy Cicilline Clark (MA) Clarke (NY) Clay Cleaver Clyburn Cohen Cooper Correa Costa Courtney Crist Crowley Cuellar Cummings Davis (CA)

DeFazio

DeGette

Krishnamoorthi Kuster (NH) Lamb Langevin Larsen (WA) Larson (CT) Lawrence Lawson (FL) Lee Levin Lewis (GA) Lieu, Ted Lipinski Loebsack Lofgren Lowenthal Lowey Lujan Grisham, Luján, Ben Ray Lvnch Maloney Carolyn B Matsui McCollum McEachin McGovern McNerney Meeks Meng Moulton Murphy (FL) Nadler Napolitano Nolan Norcross O'Halleran O'Rourke Pallone Panetta Pascrell

Payne Pelosi Perlmutter Peters Peterson Pingree Pocan Polis Price (NC) Quigley Raskin Rice (NY) Richmond Rosen Rovbal-Allard Ruiz Ruppersberger Rush Amodei Barletta Blackburn Capuano

Connolly

DeSantis

Aderholt

Allen

Babin

Bacon

Barr

Barton

Biggs

Blum

Bost

Brat

Buck

Budd

Bucshon

Burgess

Calvert

Chabot

Cheney

Cloud Coffman

Byrne

Bergman

Bilirakis

Ellison

Eshoo

Gaetz

Sarbanes Schakowsky Schiff Schneider Schrader Scott (VA) Scott, David Serrano Sewell (AL) Shea-Porter Sherman Sinema Smith (WA) Soto Suozzi Swalwell (CA) NOT VOTING-24 Huffman

Ros-Lehtinen Jenkins (WV) Royce (CA) Malonev, Sean Rvan (OH) Shuster Nea1 Speier Palazzo Titus Poe (TX) Walz Rooney, Thomas

# $\square$ 1326

Messrs. PETERSON, RUSH, and Mrs. BEATTY changed their vote from "yea" to "nay."

So the previous question was ordered. The result of the vote was announced as above recorded.

The SPEAKER pro tempore. The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

## RECORDED VOTE

Mr. HASTINGS. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—aves 225, noes 179, not voting 25, as follows:

# [Roll No. 387]

AYES-225 Abraham Comer Gosar Comstock Gowdy Conaway Granger Arrington Cook Graves (GA) Costello (PA) Graves (LA) Cramer Graves (MO) Balderson Crawford Griffith Banks (IN) Crist Grothman Culberson Guthrie Curbelo (FL) Handel Curtis Harper Davidson Harris Davis, Rodney Hartzler Bishop (MI) Denham Hensarling DesJarlais Herrera Beutler Bishop (UT) Diaz-Balart Hice, Jody B Donovan Higgins (LA) Duffy Hill Brady (TX) Duncan (SC) Holding Duncan (TN) Hollingsworth Brooks (AL) Hudson Dunn Huizenga Brooks (IN) Emmer Buchanan Estes (KS) Hultgren Faso Hunter Ferguson Hurd Fitzpatrick Tssa. Fleischmann Jenkins (KS) Johnson (LA) Johnson (OH) Flores Fortenberry Carter (GA) Foxx Johnson, Sam Carter (TX) Frelinghuysen Jones Jordan Gaetz Gallagher Joyce (OH) Garrett Gianforte Katko Kelly (MS) Kelly (PA) Gibbs Collins (GA) Gohmert King (IA) Collins (NY) Goodlatte King (NY)

Kinzinger Knight Kustoff (TN) Labrado LaHood LaMalfa Lamb Lamborn Lance Latta Lesko Lewis (MN) LoBiondo Long Loudermilk Love Lucas Luetkemeyer MacArthur MarinoMarshall McCarthy McCaul McClintock McHenry McKinley McMorris Rodgers McSally Meadows Messer Mitchell Moolenaai Mooney (WV) Newhouse

Adams

Aguilar

Amash

Beatty

Bera.

Beyer

Bishop (GA)

Blumenauer

Bonamici

Brady (PA)

Bustos

Brown (MD)

Butterfield

Carson (IN)

Cartwright

Castor (FL)

Castro (TX)

Chu, Judy

Clark (MA)

Clarke (NY)

Cicilline

Clav

Cleaver

Clyburn

Cohen

Cooper

Correa

Courtney

Crowley

Cuellar

Cummings

Davis (CA)

DeFazio

DeGette

Delaney

DeLauro DelBene

Demings

Deutch

Dingell

Engel

Evans

Foster

Espaillat

Esty (CT)

DeSaulnier

Davis, Danny

Costa

Carbajal

Cárdenas

Barragán

Norman Smith (NE) Smith (NJ) Olson Smith (TX) Palmer Smucker Paulsen Stefanik Pearce Stewart Perry Stivers Pittenger Taylor Poliquin Tennev Posey Thompson (PA) Ratcliffe Thornberry Reed Tipton Reichert Trott Renacci Turner Rice (SC) Roby Upton Valadao Roe (TN) Wagner Rogers (AL) Rogers (KY) Walberg Rohrabacher Walden Rokita Walker Rooney, Francis Walorski Roskam Walters, Mimi Ross Weber (TX) Rothfus Wenstrup Rouzer Westerman Russell Williams Rutherford Wilson (SC) Sanford Wittman Scalise Womack Schweikert Woodall Scott, Austin Sensenbrenner Yoder Yoho Sessions Young (AK) Shimkus Young (IA) Shuster Simpson Zeldin NOES-179

Frankel (FL) Meeks Fudge Gabbard Gallego Garamendi Gomez Gonzalez (TX) Gottheimer Green, Al Green, Gene Blunt Rochester Gutiérrez Boyle, Brendan Hanabusa Hastings Heck Higgins (NY) Brownley (CA) Hoyer Jackson Lee Jayapal Jeffries. Johnson, E. B. Kaptur Keating Kelly (IL) Kennedy Khanna Kihuen Kildee Kilmer Kind Krishnamoorthi Kuster (NH Langevin Larsen (WA) Larson (CT Lawrence Lawson (FL) Lee Levin Lewis (GA) Lieu, Ted Lipinski Loebsack Sinema Lofgren Sires Lowenthal Smith (WA) Lowey Soto Lujan Grisham, Suozzi Swalwell (CA) Luián, Ben Ray Takano Thompson (CA) Lynch Maloney, Carolyn B. Doggett Doyle, Michael Thompson (MS) Tonko Massie Torres Matsui McCollum Tsongas Vargas McEachin Veasey

McGovern McNerney

Vela.

Velázquez

Meng Moulton Murphy (FL) Nadler Napolitano Nolan Norcross O'Halleran O'Rourke Pallone Panetta Pascrell Payne Pelosi Perlmutter Peters Peterson Pingree Polis Price (NC) Quigley Raskin Rice (NY) Richmond Rosen Roybal-Allard Ruiz Ruppersberger Rush Sánchez Sarbanes Schakowsky Schiff Schneider Schrader Scott (VA) Scott, David Serrano Sewell (AL) Shea-Porter Sherman

Visclosky Waters, Maxine Yarmuth Wasserman Watson Coleman Schultz Wilson (FL)

## NOT VOTING-25

Jenkins (WV) Amodei Ros-Lehtinen Barletta. Johnson (GA) Royce (CA) Blackburn Maloney, Sean Rvan (OH) Capuano Moore Speier Connolly Nea1 Titus Palazzo DeSantis Ellison Poe (TX) Webster (FL) Rooney, Thomas Eshoo Welch Huffman J.

## □ 1334

So the resolution was agreed to.

The result of the vote was announced

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

# REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 6417

Mr. BISHOP of Georgia. Mr. Speaker, I ask unanimous consent that I be removed as a cosponsor of H.R. 6417.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Georgia?

There was no objection.

# ENSURING SMALL SCALE LNG CERTAINTY AND ACCESS ACT

#### GENERAL LEAVE

Mr. OLSON. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and to include extraneous material on the bill, H.R. 4606

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The SPEAKER pro tempore. Pursuant to House Resolution 1049 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the state of the Union for the consideration of the bill, H.R. 4606.

The Chair appoints the gentlewoman from Wyoming (Ms. CHENEY) to preside over the Committee of the Whole.

## □ 1338

# IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the state of the Union for the consideration of the bill (H.R. 4606) to provide that applications under the Natural Gas Act for the importation or exportation of small volumes of natural gas shall be granted without modification or delay, with Ms. CHENEY in the chair.

The Clerk read the title of the bill.

The CHAIR. Pursuant to the rule, the bill is considered read the first time.

The gentleman from Texas (Mr. OLSON) and the gentleman from New Jersey (Mr. PALLONE) each will control 30 minutes.

The Chair recognizes the gentleman from Texas.

Mr. OLSON. Madam Chair, I yield myself such time as I may consume.

Madam Chair, I rise in support of H.R. 4606, the Ensuring Small Scale

LNG Certainty and Access Act, a bill written by the gentleman from Ohio (Mr. JOHNSON).

This important bill will speed up the review of applications to export small amounts of natural gas to the emerging small LNG markets in the Caribbean, Central America, and South America. This bill will strengthen our energy security, create jobs at home, and open new markets for Americans.

This bill is about creating a level playing field for the smallest projects. Right now, to export natural gas to a country that we have a free trade agreement with, it is approved without red tape. We want to do that for very small projects, too, no matter the buyer.

H.R. 4606 is truly focused on "small-scale" projects. We are talking about projects that amount to maybe one-tenth of 1 percent of the natural gas America consumes every single day. It is only 0.14 billion cubic feet per day. The big LNG products that you hear about are more like 2 billion cubic feet per day. That is 0.14 versus 2 billion cubic feet. These are tiny projects worth looking at. We want them to make their way to the emerging markets.

But don't let the small size fool you. Just as larger LNG exports help us push back against Vladimir Putin and help free Eastern Europe, small LNG will preserve American influence in Latin America. We can give our trading partners a cleaner, more dependable option than unreliable and unstable Venezuelan exports. That is why I call our LNG exports "liquid American freedom." America will never turn off the spigot over politics.

Madam Chair, this is a bipartisan bill. It went through regular order in the Energy and Commerce Committee, where we held hearings and accepted a bipartisan amendment to perfect the bill

The Department of Energy is also in support of this bill's intent. Passing this bill, they said, means "saving several months of review time, at a minimum."

We have also heard from LNG producers, terminal operators, and overseas developers. One said it will provide certainty and speed up "America's rise as a world-class exporter of natural gas, creating U.S. jobs, growing our economy, strengthening global energy security, all while reducing emissions and pollution."

I believe it is important to point out that H.R. 4606 makes absolutely no changes to environmental law. In fact, at our markup we accepted a bipartisan amendment that clarifies that any project would have to qualify for a broad exclusion under NEPA to be put on the fast track. This bill is not about waiving environmental laws.

# □ 1345

Most importantly, DOD is working on the same problem and is improving their rules as we speak. They say that many of the countries in the Caribbean and Latin America don't have enough demand to cover the costs of enormous import terminals for huge ships. The small-scale LNG export market is the only path that makes sense to bring affordable American energy to these projects and countries.

Congress needs to put DOE's policy into law. That is the only way we can create certainty. No one wants to make investments on a single administration's policy. Congress must create certainty, and this bill does just that.

I urge my colleagues to join me in supporting this bill. It is good for our economy, our jobs, and our economic diplomacy.

Madam Chair, I reserve the balance of my time.

Mr. PALLONE. Madam Chair, I yield myself such time as I may consume.

This bill is unnecessary because the Department of Energy is aggressively approving liquefied natural gas exports. DOE currently conducts a public interest review of all applications to export LNG to a country without a free trade agreement with the United States, and this process is working just fine.

To date, DOE has granted final approval for 29 applications to export LNG. Over the past few years, the U.S. has emerged as one of the largest exporters in the world.

There is no backlog of applications or delay at DOE to speak of, and the Trump administration has taken every opportunity to promote U.S. natural gas abroad.

In July, the Department of Energy finalized a rule to automatically approve applications to export less than 0.14 billion cubic feet per day of LNG. It declares in this rule that all small-scale exports are always in the public interest, removes longstanding consumer protections of the Natural Gas Act, prevents the public from having the opportunity to know about or provide input on export proposals, and violates the public hearing requirements of the Natural Gas Act.

Rather than stand up for American consumers and manufacturers who benefit from low natural gas prices, the Trump administration is boosting the profits of oil and gas special interests by allowing them to export LNG without any regard for domestic impacts.

This bill is intended to codify DOE's small-scale LNG rule, but proponents have not justified the need for swift congressional action on a rule that was just finalized.

There are drawbacks to codifying the rule with such a prescriptive volume requirement. For example, should the circumstances arise where exporting this amount of LNG is no longer in the public interest, Congress would then have to enact a new law to make any necessary changes.

In addition, Madam Chair, an unrestricted export policy could lead to even higher levels of LNG exports, which could have significant impacts