Scott, Austin

Sensenbrenner

how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment."

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled "Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Mr. BURGESS. Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore (Mr. BACON). The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. HASTINGS. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess subject to the call of the Chair.

Accordingly (at 1 o'clock and 4 minutes p.m.), the House stood in recess.

# □ 1340

# AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. Jody B. Hice of Georgia) at 1 o'clock and 40 minutes p.m.

# ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed.

Votes will be taken in the following order:

Ordering the previous question on House Resolution 787; and

Adoption of House Resolution 787, if ordered.

The first electronic vote will be conducted as a 15-minute vote. The second electronic vote will be conducted as a 5-minute vote.

PROVIDING FORCONSIDERATION OF H.R. 4566. ALLEVIATING STRESS TEST BURDENS TO HELP INVESTORS ACT; PROVIDING FOR CONSIDERATION OF5247 H.R. TRICKETT WENDLER, FRANK MONGIELLO. JORDAN McLINN. AND MATTHEW BELLINA RIGHT TO TRY ACT OF 2018; AND FOR OTHER PURPOSES

The SPEAKER pro tempore. The unfinished business is the vote on ordering the previous question on the resolution (H. Res. 787) providing for consideration of the bill (H.R. 4566) to amend the Dodd-Frank Wall Street Reform and Consumer Protection Act to provide relief to nonbanks from certain stress test requirements under such Act; providing for consideration of the bill (H.R. 5247) to authorize the use of eligible investigational drugs by eligible patients who have been diagnosed with a stage of a disease or condition in which there is reasonable likelihood that death will occur within a matter of months, or with another eligible illness, and for other purposes; and for other purposes, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The vote was taken by electronic device, and there were—yeas 233, nays 181, not voting 15, as follows:

## [Roll No. 117]

# YEAS-233

Abraham Cheney Flores Aderholt Coffman Fortenberry Allen Cole Foxx Amash Collins (GA) Frelinghuysen Amodei Collins (NY) Gaetz Gallagher Arrington Comer Babin Comstock Garrett Gianforte Bacon Conaway Banks (IN) Cook Gibbs Costello (PA) Barr Gohmert Barton Cramer Goodlatte Bergman Crawford Gosar Biggs Culberson Gowdy Bilirakis Curbelo (FL) Granger Bishop (MI) Graves (GA) Bishop (UT) Davidson Graves (LA) Davis, Rodney Graves (MO) Blackburn Denham Griffith Bost. Dent Grothman Brady (TX) DeSantis Guthrie Brat DesJarlais Handel Bridenstine Diaz-Balart Harper Brooks (AL) Donovan Harris Brooks (IN) Duffy Hartzler Duncan (SC) Hensarling Buchanan Herrera Beutler Buck Duncan (TN) Bucshon Hice, Jody B. Dunn Budd Emmer Higgins (LA) Burgess Estes (KS) Hill Farenthold Holding Byrne Hollingsworth Calvert Faso Carter (GA) Hudson Ferguson Carter (TX) Fitzpatrick Huizenga Fleischmann Hultgren Chabot

Hunter Hurd Issa Jenkins (KS) Jenkins (WV) Johnson (LA) Johnson (OH) Johnson, Sam Jordan Jovce (OH) Katko Kelly (MS) Kelly (PA) King (IA) King (NY) Kinzinger Knight Kustoff (TN) Labrador LaMalfa Lamborn Latta Lewis (MN) LoBiondo Long Loudermilk Lucas Luetkemever MacArthur Marchant Marino Marshall Massie Mast McCarthy McCaul McClintock McHenry McKinley McMorris Rodgers McSally

Adams

Bass

Bera.

Bever

Bishop (GA)

Blumenauer

Bonamici

Brady (PA)

Brown (MD)

Butterfield

Capuano

Carbajal

Cárdenas

Carson (IN)

Cartwright

Castor (FL)

Castro (TX)

Clark (MA)

Clarke (NY)

Cicilline

Clay

Cleaver

Clyburn

Connolly

Cohen

Cooper

Correa

Courtney

Crowley

Cuellar

DeFazio

DeGette

Delanev

DeLauro

DelBene

Demines

Deutch

Dingell

Doggett

DeSaulnier

Davis (CA)

Costa

Crist

Brownley (CA)

Ē

Bustos

Blunt Rochester

Boyle, Brendan

Beatty

Aguilar

Barragán

Meadows Meehan Messer Mitchell Moolenaar Mullin Newhouse Noem Norman Nunes Olson Palazzo Palmer. Paulsen Pearce Perrv Pittenger Poe (TX) Poliquin Posey Ratcliffe Reed Reichert Renacci Rice (SC) Roby Roe (TN) Rogers (AL) Rogers (KY) Rohrabacher Rokita Rooney, Francis Rooney, Thomas Ros-Lehtinen Roskam Ross Rothfus Rouzer Royce (CA) Russell Rutherford Sanford Scalise Schweikert

Sessions Shimkus Shuster Simpson Smith (MO) Smith (NE) Smith (NJ) Smith (TX) Smucker Stefanik Stewart Stivers Taylor Tenney Thompson (PA) Thornberry Tipton Trott Turner Upton Valadao Wagner Walberg Walden Walker Walorski Walters, Mimi Weber (TX) Webster (FL) Wenstrup Westerman Williams Wilson (SC) Wittman Womack Woodall Yoder Yoho Young (AK) Young (IA) Zeldin

Lowenthal

Lowey

### NAYS-181

Doyle, Michael Ellison Engel Eshoo Espaillat Esty (CT) Evans Foster Frankel (FL) Fudge Gabbard Gallego Garamendi Gomez Gonzalez (TX) Gottheimer Green, Al Green, Gene Grijalva Gutiérrez Hanabusa Hastings Heck Higgins (NY) Himes Huffman Jackson Lee Javapal Jeffries Johnson (GA) Kaptur Keating Kennedy Khanna Kihuen Kildee Kilmer Kind Krishnamoorthi Kuster (NH) Langevin Larsen (WA) Larson (CT Lawrence Lawson (FL) Lee Levin Lewis (GA) Lieu, Ted Loebsack

Lofgren

Lujan Grisham. Luján, Ben Ray Lynch Maloney, Carolyn B. Maloney, Sean Matsui McCollum McEachin McGovern McNerney Meeks Meng Moore Moulton Murphy (FL) Nadler Napolitano Neal Nolan Norcross O'Halleran O'Rourke Pallone Panetta Pascrell Payne Pelosi Perlmutter Peters Peterson Pocan Polis Price (NC) Quigley Raskin Rice (NY) Richmond Rosen Roybal-Allard Ruiz Ruppersberger Ryan (OH) Sánchez Sarbanes Schakowsky Schiff Schneider

Schrader

Tenney

Scott (VA) Suozzi Velázquez Scott, David Swalwell (CA) Visclosky Serrano Takano Wasserman Thompson (MS) Sewell (AL) Schultz Shea-Porter Titus Waters, Maxine Sherman Tonko Watson Coleman Sinema. Torres Welch Sires Tsongas Wilson (FL) Smith (WA) Vargas Yarmuth Soto Veasey Speier Vela

### NOT VOTING-15

Barletta Hoyer Mooney (WV) Johnson, E. B. Black Pingree Jones Kelly (IL) Chu. Judy Rush Thompson (CA) Cummings Davis, Danny Lipinski Walz

### $\Box$ 1405

Ms. MENG and Ms. McCOLLUM "yea" changed their vote from ''nav.'

So the previous question was ordered. The result of the vote was announced as above recorded.

(By unanimous consent, Mr. ZELDIN was allowed to speak out of order.)

MOMENT OF SILENCE IN HONOR OF SEVEN AIR-MEN KILLED IN THE LINE OF DUTY ON THE IRAQ-SYRIA BORDER.

Mr. ZELDIN. Mr. Speaker, today we rise to honor the service and sacrifice of seven airmen fallen in the line of duty last week on the Iraq-Syria border.

There are no words that fully describe the profound sorrow and immense gratitude that consume today. There are no words to describe the emptiness this loss leaves in the hearts of communities all across our Nation. There is, however, no shortage of ways to describe these seven servicemen: selfless, heroes, patriots, and everything we aspire to be as a people, as a nation, and as Americans.

These fallen airmen are the best of who we are. They are the embodiment of what makes this country the greatest in the world, the willingness to make the ultimate sacrifice in defense of our exceptional Nation.

There is no doubt these brave men, and the so many who have fallen before them, are the reason we have the opportunity to stand here today in the well of the House of Representatives, in the heart of the United States Capitol, which should always serve as a beacon of hope and freedom for so many in our country and around the world.

Each and every day, these seven Americans answered the call of duty, to defend the liberties on which our Nation were founded, to defend their neighbors and communities, but, most selflessly, to defend the millions of Americans whom they would never know.

Four of these airmen served with the 106th Rescue Wing in Westhampton Beach, New York, located in the First Congressional District. This amazing unit is made up of the best of the best our Nation has to offer, with a long, rich history of service and sacrifice.

Mr. Speaker, the families of these seven great airmen have the unwavering thanks and appreciation of every American across our country, but, most of all, they have our utmost respect. We stand shoulder to shoulder with every one of them as they go through, undoubtedly, the most difficult moment of their lives.

Captain Andreas B. O'Keefe, Center Moriches, New York; Captain Christopher T. Zanetis, Long Island City, New York; Master Sergeant Christopher J. Raguso, Commack, New York; Staff Sergeant Dashan J. Briggs, Port Jefferson Station, New York; Captain Mark K. Weber, Colorado Springs, Colorado; Master Sergeant William R. Posch, Indialantic, Florida; Staff Sergeant Carl P. Enis, Tallahassee, Florida.

Mr. Speaker, I request that the House now observe a moment of silence in memory of these seven dedicated, selfless, and courageous airmen.

The SPEAKER pro tempore (Mr. HARPER). Without objection, 5-minute voting will continue.

There was no objection.

The SPEAKER pro tempore. The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

#### RECORDED VOTE

Mr. HASTINGS. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 225, noes 183, not voting 21, as follows:

# [Roll No. 118]

### AYES-225

Davis, Rodney Abraham Hollingsworth Aderholt Denham Hudson Allen Dent. Huizenga Amodei DeSantis Hultgren Babin DesJarlais Hunter Bacon Donovan Hurd Banks (IN) Duffy Issa Duncan (SC) Jenkins (KS) Barton Duncan (TN) Jenkins (WV) Bergman Johnson (LA) Dunn Emmer Johnson (OH) Biggs Bilirakis Estes (KS) Johnson, Sam Bishop (MI) Farenthold Jordan Bishop (UT) Faso Joyce (OH) Blackburn Ferguson Katko Blum Kelly (MS) Fitzpatrick Fleischmann Kelly (PA) Bost. Brady (TX) King (IA) Flores Fortenberry King (NY) Brat Bridenstine Foxx Kinzinger Frelinghuysen Knight Brooks (AL) Kustoff (TN) Brooks (IN) Gaetz Gallagher Buchanan Labrador Buck Garrett LaHood Bucshon Gianforte LaMalfa Budd Gibbs Lamborn Burgess Gohmert Lance Byrne Goodlatte Latta Lewis (MN) Calvert Gosar Gowdy Carter (GA) LoBiondo Carter (TX) Granger Long Graves (GA) Loudermilk Chabot Cheney Graves (LA) Love Graves (MO) Coffman Lucas Luetkemever Cole Griffith Collins (GA) Grothman MacArthur Collins (NY) Guthrie Marchant Comer Handel Marino Marshall Conaway Harper Harris Mast Cook Costello (PA) McCarthy Hartzler Cramer Hensarling McClintock Crawford Herrera Beutler McHenry McKinley Culberson Hice, Jody B. Curbelo (FL) Higgins (LA) McMorris Curtis Hill Rodgers Holding Davidson Meehan

Mitchell Moolenaar Mullin Newhouse Noem Norman Nunes Olson Palazzo Paulsen Pearce Perry Pittenger Poe (TX) Poliquin Posev Ratcliffe Reed Reichert Renacci Rice (SC) Roby Roe (TN) Rogers (AL) Rogers (KY) Rohrabacher Rokita

Rooney, Francis Rooney, Thomas J. Ros-Lehtinen Roskam Ross Rothfus Rouzer Royce (CA) Russell Rutherford Sanford Scalise Schweikert Scott, Austin Sensenbrenner Sessions Shimkus Shuster Simpson Smith (MO) Smith (NE) Smith (NJ) Smith (TX) Smucker Stefanik Stewart Stivers Taylor NOES-183

Thompson (PA) Thornberry Tipton Trott Turner Upton Valadao Wagner Walberg Walden Walker Walorski Walters Mimi Weber (TX) Webster (FL) Wenstrup Westerman Williams Wilson (SC) Wittman Womack Woodall Yoder Yoho Young (AK) Young (IA) Zeldin

Fudge Adams Gabbard Aguilar Gallego Amash Garamendi Barragán Bass Gomez Gonzalez (TX) Beatty Bera Gottheimer Beyer Green, Al Bishop (GA) Green, Gene Blumenauer Grijalya Blunt Rochester Gutiérrez Bonamici Hanabusa Boyle, Brendan Hastings F. Brady (PA) Heck Higgins (NY) Brown (MD) Himes Brownley (CA) Huffman Bustos Jackson Lee Butterfield Jayapal Capuano Jeffries Carbajal Johnson (GA) Cárdenas Kaptur Carson (IN) Keating Cartwright Kennedy Castor (FL) Khanna Castro (TX) Kihuen Cicilline Kildee Clark (MA) Kilmer Clarke (NY) Kind Krishnamoorthi Clay Cleaver Kuster (NH) Clyburn Langevin Cohen Larsen (WA) Comstock Larson (CT) Connolly Lawrence Cooper Lawson (FL) Correa Lee Costa Levin Courtney Lewis (GA) Crist Lieu Ted Crowley Loebsack Cuellar Lofgren Davis (CA) Lowenthal DeFazio Lowey Lujan Grisham, DeGette Delanev M. DeLauro Luján, Ben Ray DelBene Lynch Demings Malonev. DeSaulnier Carolyn B. Deutch Maloney, Sean Dingell Massie Doggett Matsui Doyle, Michael McCollum

Napolitano Neal Nolan Norcross O'Halleran O'Rourke Pallone Panetta Pascrell Payne Pelosi Perlmutter Peters Peterson Pocan Polis Price (NC) Quigley Raskin Rice (NY) Richmond Rosen Roybal-Allard Ruiz Ruppersberger Rvan (OH) Sánchez Sarbanes Schakowsky Schiff Schneider Schrader Scott (VA) Scott, David Serrano Sewell (AL) Shea-Porter Sherman Sinema. Sires Smith (WA) Soto Speier Suozzi Swalwell (CA) Takano Thompson (MS) Titus Tonko Torres Tsongas Vargas Veasey Velázquez Visclosky Wasserman Schultz Waters, Maxine Watson Coleman Welch Wilson (FL) Yarmuth

# Murphy (FL) NOT VOTING-

McEachin

McGovern

McNerney

Meeks

Meng

Moore

Nadler

Moulton

Arrington Chu, Judy Barletta Cummings Black Davis, Danny

Ellison

Engel

Eshoo

Evans

Foster

Espaillat

Esty (CT)

Frankel (FL)

Diaz-Balart Hover Johnson, E. B Jones Kelly (IL) Lipinski McCaul McSally Meadows Mooney (WV) Pingree Rush Thompson (CA) Vela Walz

#### □ 1418

So the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERMISSION TO MODIFY AMEND-MENT NO. 1 PRINTED IN HOUSE REPORT 115-613 TO H.R. 4566, AL-LEVIATING STRESS TEST BUR-DENS TO HELP INVESTORS ACT

Ms. MAXINE WATERS of California. Mr. Speaker, I ask unanimous consent to modify amendment No. 1 printed in House Report 115-613 with the modification placed at the desk.

The SPEAKER pro tempore. The Clerk will report the modification.

The Clerk read as follows:

MODIFICATION TO AMENDMENT NO. 1 PRINTED IN HOUSE REPORT NO. 115-613 OFFERED BY MS. MAXINE WATERS OF CALIFORNIA

Page 1, line 10, strike "and".

Page 2, after line 7, insert the following:

(D) in clause (vi), as so redesignated, by striking "clause (ii)" and inserting "clause (iii)"; and

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

The SPEAKER pro tempore. The amendment is modified.

# ALLEVIATING STRESS TEST BURDENS TO HELP INVESTORS ACT

Mr. HENSARLING. Mr. Speaker, pursuant to House Resolution 787, I call up the bill (H.R. 4566) to amend the Dodd-Frank Wall Street Reform and Consumer Protection Act to provide relief to nonbanks from certain stress test requirements under such Act, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Pursuant to House Resolution 787, in lieu of the amendment in the nature of a substitute recommended by the Committee on Financial Services printed in the bill, an amendment in the nature of a substitute consisting of the text of Rules Committee Print 115–65, is adopted, and the bill, as amended, is considered read.

The text of the bill, as amended, is as follows:

### H.R. 4566

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

# SECTION 1. SHORT TITLE.

This Act may be cited as the "Alleviating Stress Test Burdens to Help Investors Act".

### SEC. 2. STRESS TEST RELIEF FOR NONBANKS.

Section 165(i) of the Dodd-Frank Wall Street Reform and Consumer Protection Act (12 U.S.C. 5365(i)) is amended—

(1) in paragraph (1)(B)(ii), by striking "and nonbank financial companies"; and

(2) in paragraph (2)—

(A) in subparagraph (A), by striking "are regulated by a primary Federal financial regulatory agency" and inserting: "whose primary financial regulatory agency is a Federal banking agency or the Federal Housing Finance Agency";

(B) in subparagraph (C), by striking "Each Federal primary financial regulatory agency" and inserting "Each Federal banking agency and the Federal Housing Finance Agency"; and

(C) by adding at the end the following:
"(D) SEC AND CFTC.—The Securities and Exchange Commission and the Commodity Futures
Trading Commission may each issue regulations requiring financial companies with respect to which they are the primary financial regulatory agency and that have total consolidated assets of more than \$10,000,000,000 to conduct periodic analyses of the financial condition, including available liquidity, of such companies under adverse economic conditions"

### SEC. 3. RULE OF CONSTRUCTION.

Nothing in this Act shall be construed to limit the authority of the Financial Stability Oversight Council under section 120 of the Dodd-Frank Wall Street Reform and Consumer Protection Act (12 U.S.C. 5330).

The SPEAKER pro tempore. The bill, as amended, shall be debatable for 1 hour equally divided and controlled by the chair and ranking minority member of the Committee on Financial Services.

After 1 hour of debate on the bill, as amended, it shall be in order to consider the further amendment printed in House Report 115-613, as modified by the order of the House of today, if offered by the Member designated in the report, which shall be considered read, shall be separately debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, and shall not be subject to a demand for a division of the question.

The gentleman from Texas (Mr. Hensarling) and the gentlewoman from California (Ms. Maxine Waters) each will control 30 minutes.

The Chair recognizes the gentleman from Texas.

# GENERAL LEAVE

Mr. HENSARLING. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks and to include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

Mr. HENSARLING. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today in support of H.R. 4566, the Alleviating Stress Test Burdens to Help Investors Act.

Mr. Speaker, I especially want to thank the gentleman from Maine (Mr. POLIQUIN), one of the most hardworking, enthusiastic, cheerful members of the House Financial Services Committee for all the work that he has done to advance this very strong piece of bipartisan legislation, which, incidentally, passed the Financial Services Committee again with another strong bipartisan vote of 47–8.

Now, the financial crisis led to questions, both domestically and internationally, about how to address financial stability and create a regulatory framework to mitigate systemic risk, all the while ensuring robust economic growth.

At the heart of this bill of the gentleman from Maine is a recognition that our economy can suffer when we get it wrong, when government attempts to dictate the business models and operational objectives of so many of our businesses. It is also a recognition that one-size-fits-all regulations can stifle economic growth and ultimately harm consumers and harm our constituents.

Current bank-centric standards and assessments to nonbank industries, such as the asset management industry, have needlessly saddled Main Street investors with increased costs while they are trying to save for college or retirement or some other important need, and this is perhaps no clearer than in this stress testing regime.

As a former SEC chief economist observed in 2016, who said that, in the current law, "stress test the big banks; and, oh, you might as well go ahead and do the asset management companies." That is his take of what the law says.

In other words, asset management firms that, again, our constituents depend upon for their retirement security or for their financial planning are now subject to bank regulations simply because they operate under the financial services umbrella, even though such firms plainly have legal, structural, and operational characteristics that make them very, very different from banks.

By the way, none of the asset managers had anything to do with the financial crisis that brought about the legislation that we are debating in the first place. For example, unlike banks, asset managers do not have access to the deposit insurance fund or the Fed's discount window.

If that is not enough for you, Mr. Speaker, here is more. Asset managers are legally separated—legally separated from the funds they manage, meaning that the asset and liabilities of the manager are distinct from the assets and liabilities of the funds.

On the other hand, the bank business model directly subjects the bank to the risks and obligations of its assets and liabilities. Again, applying a one-size-fits-all regulatory structure—in this case, a bank-centric model—is not only bad for the asset management industry, but, far more importantly, for our constituents that they serve, who choose to save and invest.

Registered funds are the investment vehicle choices for millions of Americans seeking to buy a home, pay for college, plan for financial security and retirement. Application of unnecessary, ill-suited, bank-centric stress testing requirements to register funds