

custody, to encourage States to adopt similar laws, and for other purposes.

S. 3698

At the request of Ms. WARREN, the name of the Senator from South Dakota (Mr. THUNE) was added as a cosponsor of S. 3698, a bill to amend title 36, United States Code, to require that the POW/MIA flag be displayed on all days that the flag of the United States is displayed on certain Federal property.

S. 3702

At the request of Mr. WYDEN, the names of the Senator from Connecticut (Mr. BLUMENTHAL), the Senator from Ohio (Mr. BROWN), the Senator from Nevada (Ms. CORTEZ MASTO) and the Senator from New Hampshire (Ms. HASSAN) were added as cosponsors of S. 3702, a bill to amend title XIX of the Social Security Act to prevent the misclassification of drugs for purposes of the Medicaid drug rebate program.

S.J. RES. 64

At the request of Mr. TESTER, the name of the Senator from Illinois (Ms. DUCKWORTH) was added as a cosponsor of S.J. Res. 64, a joint resolution providing for congressional disapproval under chapter 8 of title 5, United States Code, of the rule submitted by the Department of the Treasury relating to "Returns by Exempt Organizations and Returns by Certain Non-Exempt Organizations".

S. RES. 633

At the request of Mrs. McCASKILL, the name of the Senator from Connecticut (Mr. MURPHY) was added as a cosponsor of S. Res. 633, a resolution expressing the sense of the Senate that Congress should take all appropriate measures to ensure that the United States Postal Service remains an independent establishment of the Federal Government and is not subject to privatization.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. CORNYN (for himself, Ms. HARRIS, Mr. TILLIS, Mr. CRUZ, Mr. UDALL, and Mr. BLUMENTHAL):

S. 3719. A bill to expand the grants authorized under Jennifer's Law and Kristen's Act to include processing of unidentified remains, resolving missing persons cases, and for other purposes; to the Committee on the Judiciary.

Mr. CORNYN. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 3719

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Missing Persons and Unidentified Remains Act of 2018".

#### SEC. 2. USE OF GRANT FUNDS.

(a) JENNIFER'S LAW.—Jennifer's Law (34 U.S.C. 40501 et seq.) is amended—

(1) by striking section 202 (34 U.S.C. 40501) and inserting the following:

#### "SEC. 202. PROGRAM AUTHORIZED.

"(a) IN GENERAL.—

"(1) GRANTS AUTHORIZED.—The Attorney General may award grants to eligible entities described in paragraph (2), with priority given to eligible entities in southern border States, to enable the eligible entities to improve the transportation, processing, identification, and reporting of missing persons and unidentified remains, including migrants.

"(2) ELIGIBLE ENTITIES.—Eligible entities described in this paragraph are the following:

"(A) States and units of local government.

"(B) Accredited, government-funded, Combined DNA Index System (commonly known as 'CODIS') forensic laboratories, which demonstrate the grant funds will be used for DNA typing and uploading biological family DNA reference samples, including samples from foreign nationals, into CODIS, subject to the protocols for inclusion of such forensic DNA profiles into CODIS, and the privacy protections required under section 203(c).

"(C) Medical examiners offices.

"(D) Accredited, publicly funded toxicology laboratories.

"(E) Accredited, publicly funded crime laboratories.

"(F) Publicly funded university forensic anthropology center laboratories.

"(G) Nonprofit organizations that have working collaborative agreements with State and county forensic offices, including medical examiners, coroners, and justices of the peace, for entry of data into CODIS or the National Missing and Unidentified Persons System (commonly known as 'NamUs'), or both.";

(2) in section 203 (34 U.S.C. 40502)—

(A) in subsection (a), by striking "a State" and inserting "an entity described in section 202";

(B) in subsection (b)—

(i) in the matter preceding paragraph (1), by striking "State" and inserting "applicant";

(ii) by striking paragraph (1) and inserting the following:

"(1) report to the National Crime Information Center and, when possible, to law enforcement authorities throughout the applicant's jurisdiction regarding every deceased unidentified person, regardless of age, found in the applicant's jurisdiction";

(iii) in paragraph (3), by striking "and" at the end;

(iv) in paragraph (4), by striking the period at the end and inserting "; and"; and

(v) by adding at the end the following:

"(5) collect and report information to the National Missing and Unidentified Persons System (NamUs) regarding missing persons and unidentified remains."; and

(C) by adding at the end the following:

"(c) PRIVACY PROTECTIONS FOR BIOLOGICAL FAMILY REFERENCE SAMPLES.—

"(1) IN GENERAL.—Any suspected biological family DNA reference samples received from citizens of the United States or foreign nationals and uploaded into the Combined DNA Index System (commonly referred to as 'CODIS') by an accredited, government-funded CODIS forensic laboratory awarded a grant under this section may be used only for identifying missing persons and unidentified remains.

"(2) LIMITATION ON USE.—Any biological family DNA reference samples from citizens of the United States or foreign nationals entered into CODIS for purposes of identifying missing persons and unidentified remains may not be disclosed to a Federal or State law enforcement agency for law enforcement purposes."; and

(3) by striking section 204 (34 U.S.C. 40503) and inserting the following:

#### "SEC. 205. USE OF FUNDS.

"An applicant receiving a grant award under this title may use such funds to—

"(1) pay for the costs incurred during or after fiscal year 2017 for the transportation, processing, identification, and reporting of missing persons and unidentified remains, including migrants;

"(2) establish and expand programs developed to improve the reporting of unidentified persons in accordance with the assurances provided in the application submitted pursuant to section 203(b);

"(3) hire and maintain additional DNA case analysts and technicians, fingerprint examiners, forensic odontologists, and forensic anthropologists, needed to support such identification programs; and

"(4) procure and maintain state of the art multi-modal, multi-purpose forensic and DNA-typing and analytical equipment.".

(b) KRISTEN'S ACT.—Section 3 of Kristen's Act (34 U.S.C. 40504 note) is amended to read as follows:

#### "SEC. 3. AUTHORIZATION OF FUNDING.

"The Attorney General is authorized to use funds otherwise appropriated for the operationalization, maintenance, and expansion of the National Missing and Unidentified Persons System (NamUs) for the purpose of carrying out this Act."

#### SEC. 3. RESCUE BEACONS.

Section 411(o) of the Homeland Security Act of 2002 (6 U.S.C. 211(o)) is amended by adding at the end the following:

"(3) RESCUE BEACONS.—Beginning in fiscal year 2019, in carrying out subsection (c)(8), the Commissioner shall purchase, deploy, and maintain not more than 170 self-powering, 9-1-1 cellular relay rescue beacons along the southern border of the United States at locations determined appropriate by the Commissioner to mitigate migrant deaths."

#### SEC. 4. REPORTING ON NATIONAL MISSING AND UNIDENTIFIED PERSONS (NAMUS) PROGRAM.

Not later than 18 months after the date of enactment of this act, and every year thereafter, the Attorney General shall submit a report to the appropriate committees of Congress regarding—

(1) the number of unidentified person cases processed;

(2) CODIS associations and identifications;

(3) the number of anthropology cases processed;

(4) the number of suspected border crossing cases and associations made;

(5) the number of trials supported with expert testimony;

(6) the number of students trained and professions of those students, and

(7) the turnaround time and backlog.

#### SEC. 5. OTHER REPORTING REQUIREMENTS.

(a) UNIDENTIFIED REMAINS.—Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Commissioner of U.S. Customs and Border Protection shall submit a report to the appropriate committees of Congress regarding all unidentified remains discovered, during the reporting period, by U.S. Customs and Border Protection on or near the border between the United States and Mexico, including—

(1) for each deceased person—

(A) the cause and manner of death, if known;

(B) the sex, age (at time of death), and country of origin (if such information is determinable);

(C) the location of each unidentified remain; and

(2) the total number of deceased people whose unidentified remains were discovered

by U.S. Customs and Border Protection during the reporting period;

(3) the efforts of U.S. Customs and Border Protection to engage with nongovernmental organizations, institutions of higher education, medical examiners and coroners, and law enforcement agencies—

(A) to identify and map the locations at which migrant deaths occur; and

(B) to count the number of deaths that occur at such locations; and

(4) a detailed description of U.S. Customs and Border Protection's Missing Migrant Program, including how the program helps mitigate migrant deaths while maintaining border security.

(b) RESCUE BEACONS.—Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Commissioner of U.S. Customs and Border Protection shall submit a report to the appropriate committees of Congress regarding the use of rescue beacons along the border between the United States and Mexico, including, for the reporting period—

(1) the number of rescue beacons in each border patrol sector;

(2) the specific location of each rescue beacon;

(3) the frequency with which each rescue beacon was activated by a person in distress;

(4) a description of the nature of the distress that resulted in each rescue beacon activation (if such information is determinable); and

(5) an assessment, in consultation with local stakeholders, including elected officials, nongovernmental organizations, and landowners, of necessary additional rescue beacons and recommendations for locations for deployment to reduce migrant deaths.

(c) GAO REPORT.—Not later than 6 months after the report required under subsection (a) is submitted to the appropriate committees of Congress, the Comptroller General of the United States shall submit a report to the same committees that describes—

(1) how U.S. Customs and Border Protection collects and records border-crossing death data;

(2) the differences (if any) in U.S. Customs and Border Protection border-crossing death data collection methodology across its sectors;

(3) how U.S. Customs and Border Protection's data and statistical analysis on trends in the numbers, locations, causes, and characteristics of border-crossing deaths compare to other sources of data on these deaths, including border county medical examiners and coroners and the Centers for Disease Control and Prevention;

(4) how U.S. Customs and Border Protection measures the effectiveness of its programs to mitigate migrant deaths; and

(5) the extent to which U.S. Customs and Border Protection engages Federal, State, local, and Tribal governments, foreign diplomatic and consular posts, and nongovernmental organizations—

(A) to accurately identify deceased individuals;

(B) to resolve cases involving unidentified remains;

(C) to resolve cases involving unidentified persons; and

(D) to share information on missing persons and unidentified remains, specifically with the National Missing and Unidentified Persons System (NamUs).

## SUBMITTED RESOLUTIONS

### SENATE RESOLUTION 716—CALLING FOR CREDIBLE, TRANSPARENT, AND SAFE ELECTIONS IN NIGERIA, AND FOR OTHER PURPOSES

Mr. MENENDEZ submitted the following resolution; which was referred to the Committee on Foreign Relations:

#### S. RES. 716

Whereas it is in the best interest of the United States to maintain a strong bilateral relationship with a politically stable, democratic, and economically sound Nigeria that can play a leadership role in the region and the continent more broadly;

Whereas Nigeria has presidential elections scheduled for February 16, 2019, and gubernatorial and National Assembly elections scheduled for March 2, 2019;

Whereas credible elections could further consolidate democratic gains achieved in Nigeria over the last two decades since the transition from military to civilian democratic rule;

Whereas a 2017 survey conducted by Afrobarometer found that 72 percent of Nigerians agreed that democratic elections are the best means of choosing their country's leaders, thus indicating that the country's citizens are deeply committed to democracy;

Whereas collaboration between civil society actors and the international community was a key factor that contributed to successful elections in 2015;

Whereas successive elections in Nigeria have featured varying degrees of violence;

Whereas there have been deeply concerning instances of hate speech in Nigeria by members of both the ruling coalition and the opposition inciting supporters to ethnic violence as a means by which to gain electoral advantage, intimidate electoral rivals, or suppress voter turnout;

Whereas, during the Ekiti and Osun gubernatorial elections in July 2018 and September 2018, respectively, there were concerning incidents in which some elements of Nigeria's security agencies displayed partisanship and a lack of objectivity, which risks escalating tensions within the country;

Whereas Nigeria's Independent National Electoral Commission (INEC) has improved the voting process, notably through the introduction of continuous voter registration, the adoption of simultaneous accreditation and voting, improvements to the secrecy of the ballot, and the advancement of smart card reader technology;

Whereas the statement of the September 2018 Joint National Democratic Institute/International Republican Institute Pre-Election Assessment Mission to Nigeria cited remaining challenges and concerns such as delays in finalizing the legal framework for the elections, delayed release of funds for the elections, security threats in the Middle Belt and North East, instances of vote-buying, and incitement to violence and disinformation; and

Whereas ensuring transparency in electoral preparations and building public confidence in the electoral process is vital for the success of the upcoming elections in Nigeria: Now, therefore, be it

*Resolved*, That the Senate—

(1) reaffirms that the people of the United States will continue to stand with the people of Nigeria in support of peace and democracy;

(2) calls on the Government of Nigeria and all political parties and actors to—

(A) take actions to facilitate elections that are credible, transparent, and peaceful in order to support the will of the people and advance the consolidation of democracy and the stability of the broader region;

(B) condemn in the strongest terms the use of hate speech and incitement to violence, and refrain from any rhetoric or action that seeks to demonize or delegitimize opponents, sow division among Nigerians, or otherwise inflame tensions;

(C) seek to resolve any disputes over results peacefully, including through the legal system as necessary; and

(D) respect the impartiality of the Independent National Electoral Commission;

(3) calls on the Government of Nigeria to—

(A) refrain from deploying security forces in a partisan manner;

(B) ensure that security services maintain the highest level of professionalism and impartiality in facilitating the electoral process, enable accredited observers and journalists to perform their work, and protect the right of citizens to exercise their votes freely;

(C) move expeditiously to finalize the proposed reforms to the legal framework for elections and to ensure the disbursement of requisite funds for the 2019 elections, and

(D) enforce laws against election malfeasance, including vote buying, and ensure equal and robust application through such measures as the establishment of the Electoral Offenses Commission and Tribunal;

(4) urges all Nigerians to fully and peacefully engage in the electoral process, insist on full enfranchisement, reject inflammatory or divisive rhetoric or actions, and seek to resolve any disputes over results through the legal system;

(5) calls upon the Independent National Electoral Commission to sustain confidence and trust in its management of the electoral process by—

(A) taking concrete measures to combat vote buying through voter education campaigns, enforcement of laws against voter inducement, and a nationwide ban on cell phones in the voting cubicle;

(B) releasing specimen ballots well in advance of Election Day so that civil society and other electoral stakeholders can conduct sufficient education to orient voters;

(C) making adequate arrangements to ensure the participation in the election of internally displaced persons (IDPs); and

(D) taking steps to clean the voter roll and ensure timely production and distribution of the Permanent Voter Card to new voters;

(6) encourages political parties in Nigeria to adhere to and enforce existing codes of conduct that commit parties to democratic electoral standards regarding campaign use of resources, engagement of voters, peaceful resolution of disputes, and acceptance of verified and credible results;

(7) condemns any efforts on the part of any politicians or political parties in Nigeria to politicize the security and law enforcement agencies;

(8) encourages civil society organizations in Nigeria to—

(A) promote the peaceful participation of citizens in the electoral process and draw on existing inter-religious and peacebuilding bodies to enhance their efforts;

(B) disseminate information about citizen-based observation findings and analysis to increase public knowledge and understanding about the conduct of the elections; and

(C) continue leading important early warning and response mechanisms to mitigate election-related violence, including through efforts to monitor hate speech and other forms of incitement, and further strengthen democratic processes;