

Program, reaching an agreement on the 2018 budget. These are all major issues facing this country and issues we should be working on in a bipartisan way. The Senate is at its best when we observe regular order and we follow the committee process, when we work across the aisle and make principled compromises to get things done for the American people. I believe that is exactly what this health insurance bill does.

In a Senate that is nearly equally divided between Republicans and Democrats, this is the only productive way forward for us to address the challenges that face this country. Too often we have seen people use bipartisan negotiations as a last resort, but bipartisanship should be the Senate's first resort, not the last resort. It should be the foundation of our work in this body. This is how the great majority of Americans want us to conduct the Senate's business.

When I travel around New Hampshire, this is the consistent comment I hear everywhere I go: Why can't you all work together to get things done for this country? This is especially true on matters like healthcare and tax reform, which affect families throughout the country.

I am encouraged that the Alexander-Murray bill has earned strong bipartisan support and, as Senator ALEXANDER said, has 24 original cosponsors. That number is equally divided between Republicans and Democrats. This is a balanced agreement that has been negotiated by both parties over many months, and I think it is our best bet for stabilizing marketplaces in the short run so we can continue to work on long-term issues around healthcare.

I am especially pleased this agreement provides for the continuation of cost-sharing reduction payments for 2 years. These payments are necessary to keep premiums, deductibles, and copayments affordable for working people. Without these payments, the cost of coverage will skyrocket, insurers will leave the marketplaces, and millions of people will lose their healthcare coverage. I have been working on this issue of cost-saving reduction payments since earlier this year, when I introduced a bill that would permanently appropriate funds for the CSRs.

As the CBO said, the language in the Alexander-Murray bill ensures that these CSRs are not a bailout to insurance companies, but they are a way to help people with the cost of insurance. They are orderly payments that are built into the law that will go directly to keeping premiums, copays, and deductibles affordable for lower income Americans. Both Democrats and Republicans recognize that these payments are an orderly, necessary subsidy that keeps down the cost of health coverage for everyday Americans. As Senator ALEXANDER said, we saw that these payments were in the bill the House voted for around healthcare, and

they were also in the Senate bill earlier this year.

In recent months, I have heard from hundreds of people across New Hampshire about the enormous difference healthcare reform has made in their lives. We are a small State; we have just about 1.3 million people. Nearly 94,000 Granite Staters have gotten individual healthcare coverage through the marketplaces. Nearly 50,000 have gotten coverage thanks to the Medicaid expansion program in New Hampshire. That has been a bipartisan effort, with a Republican legislature and a Democratic Governor, to get that program in place, and it continues to enjoy the support of the Republican legislature and the Republican Governor.

Because of the Affordable Care Act's increased access to care, we also have 11,000 Granite Staters who have substance use disorders and who have been able to get treatment for the first time. New Hampshire has the second highest rate of overdose deaths from the heroin and opioid epidemic. Having treatment available through the expanded Medicaid Program has made a difference for thousands of people in New Hampshire and their families. Hundreds of thousands of Granite Staters with preexisting conditions no longer face discrimination resulting in denial or sky-high premiums. These are important achievements, and this legislation will allow us to continue down that road to make sure people have healthcare coverage they can afford.

For people across New Hampshire and across this country, healthcare coverage is often a matter of life or death. It is about being able to take a sick family member to a doctor. It is about knowing that a serious illness will not leave a mountain of debt.

I am very pleased to be able to join in the bipartisan efforts led by Senators ALEXANDER and MURRAY to strengthen the parts of the healthcare law that are working and to fix what is not working. The other provisions in this legislation will allow States more flexibility through the 1332 waiver process. The Alexander-Murray agreement expedites waiver approval so States can implement smart fixes to stabilize their marketplaces, for instance, by establishing a State-based reinsurance program. The agreement also includes a restoration of funding for open enrollment outreach in educational activities, and it protects four protections related to insurance affordability, coverage, and plan comprehensiveness. All of these changes are positive steps forward, steps that I hope will set us on a bipartisan path, strengthening elements of the Affordable Care Act that are working well and fixing elements that need to be changed.

I am hopeful the Alexander-Murray agreement can gain the bipartisan support it needs to pass in Congress, that it can gain the President's signature, and I am encouraged by Senator ALEXANDER's comments about the Presi-

dent's comments yesterday because we need to restore certainty and stability to the marketplaces. Instead of partisan efforts to undermine the law and take health insurance away from people, we should embrace the spirit of the Alexander-Murray agreement. Let's work together in a good-faith, bipartisan effort to build a healthcare system that leaves no American behind.

Thank you.

I yield the floor.

The PRESIDING OFFICER. The majority whip.

#### SAFER ACT

Mr. CORNYN. Mr. President, I know people watching and perhaps reading the newspaper, watching cable TV, and listening to talk radio think nothing ever happens here in Washington, DC, and they would be wrong. Certainly, we can always do better, and I am disappointed we haven't been more successful, but there are some measures we can make in the right direction in important pieces of legislation that make a very profound difference in people's lives.

Today I want to talk about a problem that, thanks to a bill passed by the Senate on Monday, we are helping to solve. This has to do with the untested rape kit backlog in our country.

Years ago, thanks to a courageous woman named Debbie Smith, I became a lot better informed about the nature of this problem: rape kits, the forensic evidence that is taken in sexual assault cases but which remained in evidence lockers in police stations untested or was sent to laboratories and never processed. At one point, it was estimated that there were as many as 400,000 untested rape kits in our country.

As the Presiding Officer knows, this is powerful evidence because of DNA testing. We can literally almost say with certainty whether there is a match between the DNA of a suspect and that in a rape kit. This forensic evidence is collected following a sexual assault. Similarly, we can decide and determine whether there is no match whatsoever and, frankly, exclude somebody who is a potential suspect from being the guilty party by using this same powerful forensic evidence.

It is also important not just to solve the crime at hand but also to get sexual predators off the streets because we know this type of offender is likely to strike time and time and time again. The experts tell us that when opportunities don't provide themselves for sexual offenders to go after adults, frequently they will even go after children. So this is very important evidence.

As we know, there is typically a statute of limitations that after a period of time a case cannot be prosecuted, but it is really important, as I mentioned, to continue to test as many rape kits as we possibly can to get serial offenders off the streets and to determine whether somebody has been charged or suspected of a crime and is in fact innocent.

Thanks to courageous people like Debbie Smith, for whom we have named the Debbie Smith Act, as well as great bipartisan cooperation in the Senate, we have provided funding for the testing of rape kits at the State and local level, which has been supplemented by the Texas Legislature and other State legislatures.

In Houston a few years ago, our mayor felt so strongly about this that they took this on as a citywide project, with incredible results. They found a number of hits of previously unsolved crimes, and they were able to bring peace of mind to a lot of people who had been living under a cloud of unsolved crime when they processed these unprocessed rape kits.

Nationally, the problem is still big, with as many as 175,000 rape kits that still haven't been analyzed, and this is something we need to continue to attack. It is down from 400,000 at one point, was the estimate, down to 175,000, but that is still unacceptable.

Victims of sexual assault, scarred by painful memories and physical trauma, can't afford to wait for funding that is easier to come by. They need their stories to be heard, the evidence to be tested, and the results expedited. Federal, State, and local officials owe them those things. If we dawdle, those cases go cold, and they are the ones who bear the scars and the pain of these unresolved crimes.

That is why the Sexual Assault Forensic Evidence Reporting Act, called the SAFER Act, is so important. That is the bill I mentioned a moment ago that we passed in the Senate on Monday. It reauthorizes a program created in 2013 that has helped law enforcement reduce the national rape kit backlog. I thank my friend and colleague, Representative TED POE over in the House, for sponsoring the House version.

The original legislation increased the amount of funds spent on untested kits by 35 percent and allowed 5 to 7 percent of them to be used on audits of existing law enforcement programs. These audits, in turn, uncovered tens of thousands of untested kits across the country, each with evidence that could be used to bring an offender to justice. The new bill passed by the Senate this week goes further. It ensures that pediatric forensic nurses are available for training so that, once they complete it, they are better equipped to respond promptly and appropriately to children suffering from abuse.

Finally, the bill extends the sunset provision of the SAFER Program, which will ensure the longevity of a program with a proven history of success.

I am grateful to have a wide range of bipartisan support, including the senior Senator from Minnesota, as well as the senior Senators from Nevada and Colorado, who are original cosponsors. This is a good example of legislation that is bipartisan and that makes progress toward solving a very real problem in our country. But, as so

often we find the case, there is not much reporting on it, much attention paid, but it is worth noting here on the Senate floor that bipartisan progress on important legislation that helps people's lives become better is being done here in the Senate.

#### CORRECTIONS ACT

Mr. President, I also want to bring up another important piece of legislation I reintroduced this last week, the Corrections Oversight, Recidivism Reduction, and Eliminating Cost to Taxpayers in Our National System Act. Let me call it the CORRECTIONS Act for short because that is a mouthful. I am grateful to my Democratic cosponsor, the junior Senator from Rhode Island, Mr. WHITEHOUSE, for joining me on what is, like the SAFER Act, significant bipartisan legislation.

My home State of Texas has a well-deserved reputation for being tough on crime, but we have also learned over time that it is important to be smart on crime too. We successfully implemented statewide criminal justice reforms that help low-risk offenders become productive members of society once they reenter civil society from prison, and the State is focused on the important role rehabilitation can play.

I am not naive enough to think that every person who is imprisoned behind bars, having been convicted of a criminal offense, is going to take advantage of the opportunity to right their path and to get on with their life, but some will, and given the proper assessments and incentives, we have found that this sort of approach works.

The CORRECTIONS Act that Senator WHITEHOUSE and I have introduced builds off of the State models that have worked in Rhode Island, Georgia, Texas, Louisiana, and elsewhere, and it requires the Bureau of Prisons to provide programs that partner with faith-based and community-based organizations to better prepare these men and women to become law-abiding and active members of society. I hope the Senate can follow Texas's lead and implement these commonsense, bipartisan reforms.

This bill achieves a number of objectives, which I will mention briefly.

First, it requires the Department of Justice to develop risk-assessment tools to evaluate the recidivism potential of all eligible offenders.

Second, it refocuses resources on those offenders most likely to commit future crimes and allows lower risk inmates to serve their sentences under less restrictive conditions, thus reducing prison costs, so the taxpayer wins too.

Third, the bill expands programming—such as substance abuse treatment and vocational training—that has been proven to reduce recidivism.

Fourth, it requires the Bureau of Prisons to foster partnerships with faith-based and nonprofit and community-based organizations in order to deliver a broad spectrum of programming to prisoners.

Next, it allows inmates who successfully complete recidivism-reduction programs to earn credit toward time in prerelease custody, while eliminating eligibility for inmates convicted of serious crimes.

Additionally, the bill requires the Department of Justice to implement inmate reentry pilot projects across the country and to study their effects so that we can gain a better understanding of what works and what doesn't work when it comes to offenders' reintegration into society.

Finally, the CORRECTIONS Act creates a national commission to review every aspect of our criminal justice system. The last review of this type was done in 1965. And while I think Congress—certainly this is within our wheelhouse, but we probably don't have the bandwidth to do this, which is why this national commission is so important to be able to report back to Congress and make recommendations to us.

We know one thing for sure: that when people serve their sentence and they are released from prison, they are going to reenter society. Why wouldn't we want to make sure those who are willing to deal with their addiction, to learn a skill, to get a GED, and to otherwise improve their lives—why wouldn't we want to make sure they are better prepared when they reenter civil society? Otherwise, they are left with this turnstile of crime where they go from prison, to the community, to committing another crime, to another conviction, and back to prison again.

Our focus should be on helping individuals find a productive path as contributing members of society, and that involves making sure returning to prison doesn't happen because there is no alternative. By implementing job training, drug rehabilitation, and mental health treatment, we can focus and save taxpayer dollars, lower crime and incarceration rates, decrease recidivism, and most importantly, we can help people change their own lives for the better.

Joining State and local officials at the forefront of this are groups like Prison Fellowship and the Texas Public Policy Foundation, which create programs for inmates, such as the Prison Entrepreneurship Program—or PEP for short—which teaches prisoners how to start and manage their own businesses when they begin life on the outside. You would be amazed by individuals who started their own businesses through the PEP program and turned their lives around in the process through the mentorship and fellowship that these programs provide.

I hope we can learn from the laboratories of democracy, known as the States, where we implemented successful criminal justice reform programs—this time, in our prison system—where we will all benefit. Taxpayers benefit because we will have to incarcerate fewer people because they won't continue this cycle of release, offend, and