

Maybe he doesn't know much about higher education. His parents say: Listen, if you can get a Pell grant and a Federal student loan, this must be a really good school.

He is defrauded into signing up for a school that is too expensive and offers a worthless degree, and then they turn around and that school goes bankrupt. Now the student has the debt, no degree, and we are left holding the bag. What has happened in previous cases is the Federal Government stepped in and discharged the students from the debt if they were defrauded into signing up for the college.

Secretary Betsy DeVos has decided to slow that down—to slow down the discharge of these students' debt. Students who were misled or defrauded by their schools are eligible for discharge of their Federal student loans under the Higher Education Act—the law as it now exists. Yet during her confirmation process, Secretary DeVos would not commit to providing this relief to students—relief already specified in law—and has now effectively stopped processing the claims.

On the day before President Trump took office, more than 3,200 Illinois students applied to the Department of Education for relief. While the Department fails to process these claims, these students are left in the lurch. It adds insult to injury that students taken advantage of by for-profit colleges, nominally supervised and regulated by the Federal Government, are now being ignored by the Federal Government's Department of Education. That is unacceptable. It is unfair, and the Trump administration should change it.

We've started to see the true colors of the administration and Secretary DeVos when it comes to these students who have been victimized. As feared, the Department has thus far put for-profit and other commercial interests ahead of students and taxpayers.

Mr. President, I yield the floor.

The PRESIDING OFFICER (Mr. BLUNT). The Senator from Mississippi.

T-45 GOSHAWK FLEET

Mr. WICKER. Mr. President, I come to the floor to speak about a troubling issue for our Navy, our national defense, and a problem that should be of concern to Members of this body. Our Navy pilot training installations, including Naval Air Station Meridian in my home State of Mississippi, produce some of the finest pilots on the planet. They trained on the T-45 Goshawk.

On Friday, March 31, a significant number of T-45 instructor pilots at NAS Meridian, NAS Kingsville in Texas, and NAS Pensacola in Florida decided not to fly because of safety concerns. As you can imagine, this was an almost unprecedented act and brought considerable attention to a problem plaguing the Navy's tactical fighter community: a dramatic and sustained increase in so-called physiological episodes, or PE events, across the FA-18 Hornet, the EA-18 Growler,

and the training jet T-45 Goshawk fleets.

Physiological episodes occur when air crew experience diminished in-flight performance related to loss or contamination of oxygen, depressurization in the cockpit, or other factors. There are some technical terms I am going to mention to my colleagues. Hypoxic hypoxia occurs when pilots are getting insufficient oxygen. A more serious phenomenon called histotoxic hypoxia occurs when they are breathing contaminated oxygen, and of course depressurization occurs when the cabin pressure drops.

I have been assured that solving this physiological episode problem is now naval aviation's No. 1 one safety priority. As chairman of the Armed Services Committee's Seapower Subcommittee, I intend to continue the committee's oversight on this issue and, if necessary, include provisions in the upcoming Defense authorization bill to help. I applaud the work of our full committee chairman, Senator MCCAIN, on his efforts so far. In fact, Senator MCCAIN knows NAS Meridian very well, having served there as an instructor pilot. The airfield named "McCain Field" is in honor of Senator MCCAIN's grandfather, ADM John McCain.

The Navy has told Congress and the American people repeatedly that its effort to mitigate and solve the problems of these PE events, including histotoxic hypoxia, are "resource unconstrained." In other words, the Navy has told us that money is no object in solving this problem, time is no object, and personnel is no object. As chairman of the Seapower Subcommittee, I intend to put that claim to test.

I would like to update my colleagues on the situation—my factfinding trip to Meridian, the state of play, and the plan going forward.

Beginning around 2010, a significant increase in reported PE events occurred, which led to the establishment of a Physiological Episode Team to identify root causes, develop mitigation efforts and solutions. This team mainly addressed the less serious problem of hypoxic hypoxia, but in recent months, there has been an alarming uptick in histotoxic hypoxia, a relatively new phenomenon involving contaminated oxygen in the cockpit. This has presented new challenges. The Navy has not identified a root cause for either type of hypoxia but has taken steps to mitigate effects through new maintenance rules, equipment changes and redesigns, and by adding data collection tools. However, there is currently not adequate mitigation for the more serious type of hypoxia, which has led to this halt in training.

As a search for the root causes continues, data collection is worth stressing. These aircraft do not have automatic sensors. In effect, the pilot is the sensor. Maximizing data collection on every training flight is critical. The collection of more data can help in the

analytical effort, which will get us closer to finding the root cause. After the instructor pilots' boycott—which I stress they had every right to do—the Navy issued a safety standdown and stopped all training flights for a period of days. This tactical pause allowed the Navy to send senior leadership to visit the training installations and hear directly from the instructor pilots and students. I respect the considered decisions of both of these groups, the instructor pilots who continued to fly and the ones who engaged in the boycott.

After meeting with Pentagon experts on this matter, I then made a fact-finding trip to NAS Meridian on April 8. I met with VADM Mike Shoemaker, the commander of Naval Air Forces. Admiral Shoemaker is the air boss who commands operational naval aviation forces. I also met with RADM Dell Bull, who is the chief of Naval Air Training, and I met with NAS Meridian's excellent installation leadership. Perhaps most important, I convened two focus groups: one group of instructor pilots who chose to fly and another group who chose not to fly. Both groups agree that a serious communication problem existed. The meetings with pilots demonstrated that some in the Navy hierarchy did not fully appreciate that this histotoxic hypoxia, contaminated oxygen, was a new and different phenomenon. In addition, the efforts of the Navy leadership were not being communicated effectively to the instructors and the students. In other words, the message was not getting down to the flight line, and the people on the flight line did not feel the message was getting back up to the hierarchy. Many felt their concerns were being ignored. The lack of action on the relatively new emergence of histotoxic hypoxia in the Goshawk only exacerbated the feeling among some that the Navy's actions were not matching its rhetoric.

Following my visit on April 8, the Navy took the important step of establishing a Physiological Episode Team for the T-45 alone. This is an important action which should bring more focused attention to the Goshawk community. The Navy ended the safety standdown on April 14 and resumed flying the next week under restricted conditions, such as flying at lower maximum altitudes and pulling fewer Gs. Of course, this is not the optimal way of training.

Then, following a subsequent PE incident in Kingsville and feedback from instructor pilots on the mitigation plan, the Navy has chosen to restrict training flights even further. This is a problem. The Navy tells us the current practice would allow a student to complete only about 20 to 25 percent of the curriculum. That is the status today. The Navy is already short on pilots, and continuing the status quo could further constrict the pilot production pipeline.

Where do we go from here? The Navy has brought three T-45s that have experienced physiological episodes to

Naval Air Station Patuxent River, MD, for extensive engineering investigation and analysis. They are taking the airplanes apart at Pax River. I applaud this action. Initial results of the testing should be available next week with more information to follow as the data is processed. At the same time, engineers have teamed up with pilots from both the test community and the training command, including at least one Meridian instructor pilot. They are investigating possible mitigations, such as alterations to pilot masks. This will allow our instructors and student pilots to get back to what they want to do most; that is, to fly and train new pilots to fly.

In addition, on April 21, Vice Chief of Naval Operations, Admiral Moran, directed Admiral Scott Swift, commander of the U.S. Pacific Fleet, to lead a month-long review of the facts, circumstances, and processes surrounding the recent episodes and how the Navy has addressed them. The Swift review will evaluate the Navy's organizational structures and processes and make recommendations for additional action.

These efforts are desperately needed. Still, we have no real diagnosis. Still, we have no real solution in the works. Senators should know this: As of 3 weeks ago, problems with histotoxic hypoxia at our naval training bases have earned the full attention of the top leadership in the Navy. These problems also have the full attention and oversight of the Senate Armed Services Committee and the Seapower Subcommittee.

I look forward to continued interaction with the Navy leadership on this very important issue.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from Utah.

#### ANTIQUITIES ACT

Mr. HATCH. Mr. President, I rise to commemorate an important day for Utah and the western way of life. Just yesterday, the President signed an Executive order calling for review of monument designations across the United States, with a specific focus on two national monuments that have caused significant damage in my home State of Utah: Bears Ears and the Grand Staircase-Escalante.

Yesterday's Executive action is the culmination of countless hours of hard work and close coordination with the White House. When I first spoke with President Trump in the Oval Office during his first week on the job, I asked for his help in addressing the Bears Ears debacle. From day one, our President has been committed to helping us fix this disaster and ensuring that our smallest counties get a fair shake.

Throughout my Senate service, I have fought to give voice to the needs of our rural communities in the debate over public lands. Too often, past Presidents have ignored the concerns of Utah's families in declaring massive

monuments that threaten the western way of life. Too often, Presidents have abused the authority under the Antiquities Act to satisfy the demands of an extreme environmental agenda but no more.

Following yesterday's Executive order, I look forward to working with the Trump administration to address past abuses and restore the original meaning of the Antiquities Act. The Executive order directs Secretary of Interior Ryan Zinke to review dozens of national monuments. This is a welcomed opportunity to set a new precedent for the responsible use of the Antiquities Act—a precedent that will take into account the needs of locals and foster greater trust between the States and the Federal Government as we work toward a shared goal of preserving our cultural antiquities.

For decades, I have sought to rein in Executive abuse under the Antiquities Act. That is why I traveled to Bears Ears just last week to hear firsthand from the local residents and Tribal members who have been hurt most by this monument designation. That is why, in the opening days of his Presidency, I met personally with President Trump in the Oval Office to discuss the public lands issue at length. I made clear to the President that Utahns have had enough of monument designations that come down unilaterally with zero support from locals, State officials, or Congress. Many of my own constituents have had their lives upended by this abuse of Executive power.

For too long, Utahns—many of whom depend on public lands for their very livelihood—have been at the mercy of out-of-touch bureaucrats who have little knowledge or personal connection to the land. President Obama only made their situation worse when he spurned the men and women of San Juan County by declaring the Bears Ears National Monument last December. In doing so, he defied the will of the State legislature, the Governor, and the entire Utah congressional delegation. President Obama's last-minute monument designation imposed even greater land use restrictions on a region that is already predominately controlled by the Federal Government.

As I have said before, in opposing the Bears Ears National Monument designation, I am in no way opposing the protection of lands that need to be protected. Indeed, there are many cultural sites in Utah that warrant preservation, and I am committed to working with the President and with Congress to protect those sacred places for future generations. But as I have also said previously, I believe that it is both unlawful and undemocratic for any President to seize millions upon millions of acres of land through the Antiquities Act—a law that was geared to give the President only narrow authority to designate special landmarks, such as a unique national arch or the site of old cliff dwellings.

We desperately need a new process for creating national monuments. Congress and impacted local communities, not the President alone, should have a say in decisions that restrict access to millions of acres of federally owned land. In making such decisions, the voice of the people is paramount.

Let me be clear: Abusing the Antiquities Act at the expense of local communities is not a sustainable public lands strategy. This strategy is counterintuitive because it puts Antiquities Act authority at great risk. The Antiquities Act was designed to provide specific protections for objects of antiquity, but out West, particularly in Utah, the law has become synonymous with land grabs and Federal overreach.

Restoring the legitimacy of Antiquities Act authority in the eyes of westerners requires a more measured approach to monument designations, an approach that takes into account the needs of locals and restores trust between States and the Federal Government.

To be clear, I have no objection when Presidents use the Antiquities Act according to its original purpose, which was to protect cultural antiquities by designating the minimum acreage necessary. Take, for example, the great State of Washington, which is home to several national monuments that were created in line with the law's original intent. The State's beautiful San Juan Islands cover only 970 acres, while the Hanford Reach encompasses 195,000 acres. At first glance, this amount of acreage may seem large, but compared to Utah's two most prominent national monuments, it is a tiny speck on the map. In fact, the total acreage of the San Juan Islands and Hanford Reach combined is only 6 percent of the size of Bears Ears and Grand Staircase-Escalante National Monuments.

In the State of Washington, Presidents have used the Antiquities Act within reason. Unfortunately, the same cannot be said for my home State of Utah, where Presidents have repeatedly abused their authority under the law to declare eight national monuments that together span more than 3.3 million acres. In Utah, national monuments cover roughly 10 percent of all Federal land in a State where 67 percent of the land is already owned and dominated by the Federal Government. By contrast, only 28 percent of the land in the State of Washington is owned by the Federal Government. Of that Federal land, only 1.6 percent is locked away as a national monument. It is no wonder, then, that Utahns feel more threatened by the Antiquities Act than Washingtonians. This is a law that past Presidents have brandished as a weapon to cut up entire sections of our State.

This is far from the first time I have taken to the floor to speak out against Antiquities Act abuse. It certainly won't be the last. But I am encouraged by yesterday's Executive order with President Trump and Secretary Zinke