World Wars that dethroned fascism, and a Cold War that defeated communism.

But our partners must meet their financial obligations.

And now, based on our very strong and frank discussions, they are beginning to do just that.

We expect our partners, whether in NATO, in the Middle East, or the Pacific—to take a direct and meaningful role in both strategic and military operations, and pay their fair share of the cost.

We will respect historic institutions, but we will also respect the sovereign rights of nations.

Free nations are the best vehicle for expressing the will of the people—and America respects the right of all nations to chart their own path. My job is not to represent the world. My job is to represent the United States of America. But we know that America is better off, when there is less conflict—not more.

We must learn from the mistakes of the past—we have seen the war and destruction that have raged across our world.

The only long-term solution for these humanitarian disasters is to create the conditions where displaced persons can safely return home and begin the long process of rebuilding.

America is willing to find new friends, and to forge new partnerships, where shared interests align. We want harmony and stability, not war and conflict.

We want peace, wherever peace can be found. America is friends today with former enemies. Some of our closest allies, decades ago, fought on the opposite side of these World Wars. This history should give us all faith in the possibilities for a better world.

Hopefully, the 250th year for America will see a world that is more peaceful, more just and more free.

On our 100th anniversary, in 1876, citizens from across our Nation came to Philadelphia to celebrate America's centennial. At that celebration, the country's builders and artists and inventors showed off their creations.

Alexander Graham Bell displayed his telephone for the first time.

Remington unveiled the first typewriter. An early attempt was made at electric light.

Thomas Edison showed an automatic telegraph and an electric pen.

Imagine the wonders our country could know in America's 250th year.

Think of the marvels we can achieve if we simply set free the dreams of our people.

Cures to illnesses that have always plagued us are not too much to hope.

American footprints on distant worlds are not too big a dream.

Millions lifted from welfare to work is not too much to expect.

And streets where mothers are safe from fear—schools where children learn in peace—and jobs where Americans prosper and grow—are not too much to ask.

When we have all of this, we will have made America greater than ever before. For all Americans.

This is our vision. This is our mission.

But we can only get there together.

We are one people, with one destiny. We all bleed the same blood.

We all salute the same flag.

And we are all made by the same God.

And when we fulfill this vision; when we celebrate our 250 years of glorious freedom, we will look back on tonight as when this new chapter of American Greatness began.

The time for small thinking is over. The time for trivial fights is behind us. We just need the courage to share the dreams that fill our hearts.

The bravery to express the hopes that stir our souls.

And the confidence to turn those hopes and dreams to action.

From now on, America will be empowered by our aspirations, not burdened by our fears—inspired by the future, not bound by the failures of the past—and guided by our vision, not blinded by our doubts.

I am asking all citizens to embrace this Renewal of the American Spirit. I am asking all members of Congress to join me in dreaming big, and bold and daring things for our country.

And I am asking everyone watching tonight to seize this moment and—

Believe in yourselves.

Believe in your future.

And believe, once more, in America. Thank you, God bless you, and God Bless these United States.

DONALD TRUMP. THE WHITE HOUSE, February 28, 2017.

MESSAGES FROM THE HOUSE

At 11:05 a.m., a message from the House of Representatives, delivered by Mr. Novotny, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 88. An act to modify the boundary of the Shiloh National Military Park located in Tennessee and Mississippi, to establish Parker's Crossroads Battlefield as an affiliated area of the National Park System, and for other purposes.

H.R. 228. An act to amend the Indian Employment, Training and Related Services Demonstration Act of 1992 to facilitate the ability of Indian tribes to integrate the employment, training, and related services from diverse Federal sources, and for other purposes.

H.R. 699. An act to amend the Omnibus Public Land Management Act of 2009 to modify provisions relating to certain land exchanges in the Mt. Hood Wilderness in the State of Oregon.

H.R. 863. An act to facilitate the addition of park administration at the Coltsville National Historical Park, and for other purposes.

H.R. 1033. An act to amend titles 5 and 28, United States Code, to require the maintenance of databases on, awards of fees and other expenses to prevailing parties in certain administrative proceedings and court cases to which the United States is a party, and for other purposes.

The message also announced that pursuant to 20 U.S.C. 2103(b), and the order of the House of January 3, 2017, the Speaker appoints the following individual to the Board of Trustees of the American Folklife Center in the Library of Congress on the part of the House of Representatives for a term of 6 years: Ms. Amy Kitchener of Fresno, California.

ENROLLED BILL SIGNED

At 2:16 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the Speaker had signed the following enrolled bill:

H.R. 609. An act to designate the Department of Veterans Affairs health care center in Center Township, Butler County, Pennsylvania, as the "Abie Abraham VA Clinic".

The enrolled bill was subsequently signed by the President pro tempore (Mr. HATCH).

MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 88. An act to modify the boundary of the Shiloh National Military Park located in Tennessee and Mississippi, to establish Parker's Crossroads Battlefield as an affiliated area of the National Park System, and for other purposes; to the Committee on Energy and Natural Resources.

H.R. 699. An act to amend the Omnibus Public Land Management Act of 2009 to modify provisions relating to certain land exchanges in the Mt. Hood Wilderness in the State of Oregon; to the Committee on Energy and Natural Resources.

H.R. 863. An act to facilitate the addition of park administration at the Coltsville National Historical Park, and for other purposes; to the Committee on Energy and Natural Resources.

MEASURES DISCHARGED

The following bill was discharged from the Committee on the Judiciary and referred as indicated:

S. 90. A bill to survey the gradient boundary along the Red River in the States of Oklahoma and Texas, and for other purposes; to the Committee on Energy and Natural Resources.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-844. A communication from the Director of the Regulatory Management Division, Environmental Protection Agency, transmiting, pursuant to law, the report of a rule entitled "Thiamethoxam; Pesticide Tolerance" (FRL No. 9957-00) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Agriculture, Nutrition, and Forestry.

EC-845. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Agricultural Bioterrorism Protection Act of 2002;

Biennial Review and Republication of the Select Agent and Toxin List; Amendments to the Select Agent and Toxin Regulations; Delay of Effective Date" ((RIN0579-AE08) (Docket No. APHIS-2014-0095)) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Agriculture, Nutrition, and Forestry.

EC-846. A communication from the Director of the Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "VNT1 Protein in Potato; Exemption from the Requirement of a Tolerance" (FRL No. 9957-97) received in the Office of the President of the Senate on February 27, 2017; to the Committee on Agriculture, Nutrition, and Forestry.

EC-847. A communication from the Deputy Assistant Secretary of Defense, performing the duties of the Under Secretary of Defense (Acquisition, Technology and Logistics), transmitting, pursuant to law, a report entitled "Strategic and Critical Materials 2017 Report on Stockpile Requirements"; to the Committee on Armed Services.

EC-848. A communication from the Deputy Assistant Secretary of Defense, performing the duties of the Under Secretary of Defense (Acquisition, Technology and Logistics), transmitting, pursuant to law, a report entitled "Strategic and Critical Materials Operation Report to Congress: Operations Under the Strategic and Critical Materials Stock Piling Act During Fiscal Year 2016"; to the Committee on Armed Services.

EC-849. A communication from the Deputy Assistant Secretary of Defense, performing the duties of the Under Secretary of Defense (Acquisition, Technology and Logistics), transmitting, pursuant to law, a report relative to the fiscal year 2016 report on Department of Defense purchases from foreign entities; to the Committee on Armed Services.

EC-850. A communication from the Principal Civilian Deputy Assistant Secretary of the Navy (Research, Development, and Acquisition), performing the duties of the Assistant Secretary of the Navy (Research, Development and Acquisition), transmitting, pursuant to law, a report relative to all repairs and maintenance performed on any covered Navy vessel in any shipyard outside the United States or Guam during the preceding fiscal year; to the Committee on Armed Services.

EC-851. A communication from the Deputy Assistant Secretary of Defense for Military Personnel Policy, performing the duties of the Under Secretary of Defense (Personnel and Readiness), transmitting, pursuant to law, the Annual Report of the Reserve Forces Policy Board for 2016; to the Committee on Armed Services.

EC-852. A communication from the Secretary of Defense, transmitting a report on the approved retirement of General Herbert J. Carlisle, United States Air Force, and his advancement to the grade of general on the retired list; to the Committee on Armed

EC-853. A communication from the Acting Secretary of the Treasury, transmitting, pursuant to law, a six-month periodic report on the national emergency with respect to Ukraine that was originally declared in Executive Order 13660 of March 6, 2014; to the Committee on Banking, Housing, and Urban

EC-854. A communication from the Acting Secretary of the Treasury, transmitting, pursuant to law, a six-month periodic report on the national emergency with respect to Venezuela that was originally declared in Executive Order 13692 of March 8, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC-855. A communication from the Acting Secretary of the Treasury, transmitting, pursuant to law, a six-month periodic report on the national emergency with respect to persons undermining democratic processes or institutions in Zimbabwe that was declared in Executive Order 13288 of March 6, 2003; to the Committee on Banking, Housing, and Urban Affairs.

EC-856. A communication from the Assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, the report of a rule entitled "Rules of Practice for Hearings" (RIN7100-AE55) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Banking, Housing, and Urban Affairs.

EC-857. A communication from the Chair of the Board of Governors, Federal Reserve System, transmitting, pursuant to law, the Board's semiannual Monetary Policy Report to Congress; to the Committee on Banking, Housing, and Urban Affairs.

EC-858. A communication from the Director of the Regulatory Management Division. Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Revisions to Procedure 2-Quality Assurance Requirements for Particulate Matter Continuous Emission Monitoring Systems at Stationary Sources" (FRL No. 9959-43-OAR) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Environment and Public Works.

EC-859. A communication from the Acting Administrator of the Environmental Protection Agency, transmitting, pursuant to law, a report entitled "Fiscal Year 2015 Superfund Five-Year Review Report to Congress"; to the Committee on Environment and Public

EC-860. A communication from the Regulations Coordinator, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicare Program; Advancing Care Coordination Through Episode Payment Models (EPMs); Cardiac Rehabilitation Incentive Payment Model; and Changes to the Comprehensive Care for Joint Replacement Model; Delay of Effective Date" ((RIN0938-AS90) (CMS-5519-F2)) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Finance.

EC-861. A communication from the Regulations Coordinator, Division of Global Migration and Quarantine, Centers for Disease Control and Prevention, transmitting, pursuant to law, the report of a rule entitled "Control of Communicable Diseases; Delay of Effective Date" (RIN0920-AA63) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Health, Education, Labor, and Pensions.

EC-862. A communication from the Regulations Coordinator, Substance Abuse and Mental Health Services Administration, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Confidentiality of Substance Use Disorder; Delay of Effective Date" (RIN0930-AA21) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Health, Education, Labor, and Pensions.

EC-863. A communication from the Regulations Coordinator, Division of Select Agents and Toxins, Centers for Disease Control and Prevention, transmitting, pursuant to law, the report of a rule entitled "Possession, Use, and Transfer of Select Agents and Toxins; Biennial Review and Enhanced Biosafety Requirements; Delay of Effective Date" (RIN0920-AA59) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Health, Education, Labor, and Pensions.

EC-864. A communication from the Regulations Coordinator, Health Resources and Services Administration Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled 'National Vaccine Injury Compensation Program: Revisions to the Vaccine Injury Table: Delay of Effective Date" (RIN0906-AB01) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Health, Education, Labor, and Pensions.

EC-865. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21–597, "Notice in Case of Emergency Amendment Act of 2016"; to the Committee on Homeland Security and Govern-

mental Affairs.

EC-866. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-610, "William Jackson Way Designation Act of 2016"; to the Committee on Homeland Security and Governmental Af-

EC-867. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21–611, "Closing of a Public Alley in Square 126, S.O. 14-17521. Act of 2016": to the Committee on Homeland Security and Governmental Affairs

EC-868. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-612, "Washington Metropolitan Area Transit Authority Compact Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-869. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-613, "Extension of Time to Dispose of the Strand Theater Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-870. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-614, "Janice Wade McCree Way Designation Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-871. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-615, "Closing of a Public Alley in Square 453, S.O. 14-17847, Act of 2016"; to the Committee on Homeland Security and Governmental Affairs

EC-872. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21–616, "Council Independent Authority Clarification Amendment Act of 2016": to the Committee on Homeland Security and Governmental Affairs.

EC-873. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-617, "Skyland Town Center Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-874. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-618, "Medical Marijuana Dispensary Temporary Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-875. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-619, "Campaign Finance Reform and Transparency Temporary Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-876. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-643, "Certified Business Enterprise Bonding Liability Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-877. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-644, "Healthy Public Buildings Assessment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-878. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-660, "Youth Services Coordination Task Force Temporary Amendment Act of 2017"; to the Committee on Homeland Security and Governmental Affairs.

EC-879. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-661, "Medical Respite Services Exemption Temporary Amendment Act of 2017"; to the Committee on Homeland Security and Governmental Affairs.

EC-880. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-662, "Chancellor of the District of Columbia Public Schools Salary and Benefits Authorization Temporary Amendment Act of 2017"; to the Committee on Homeland Security and Governmental Affairs

EC-881. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-663, "Pharmaceutical Detailing Licensure Exemption Temporary Amendment Act of 2017"; to the Committee on Homeland Security and Governmental Affairs.

EC-882. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-667, "Stun Gun Regulation Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-883. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 21-675, "Fisheries and Wildlife Omnibus Amendment Act of 2016"; to the Committee on Homeland Security and Governmental Affairs.

EC-884. A communication from the Deputy Chief Information Security Officer, Department of Homeland Security, transmitting, pursuant to law, the Department's 2015 Federal Information Security Management Act (FISMA) and Agency Privacy Management Report; to the Committee on Homeland Security and Governmental Affairs.

EC-885. A communication from the Secretary of the Commission, Bureau of Competition, Federal Trade Commission, transmitting, pursuant to law, the report of a rule entitled "Revised Jurisdictional Thresholds for Section 7A of the Clayton Act" received in the Office of the President of the Senate on February 15, 2017; to the Committee on the Judiciary.

EC-886. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), FM Table of Allotments, FM Broadcast Stations (Roma and San Isidro, Texas)" ((MB Docket No. 05–142) (DA 17–124)) received in the Office of the President of the Senate on February 17, 2017; to the Committee on Commerce, Science, and Transportation.

EC-887. A communication from the Acting Administrator, Transportation Security Administration, Department of Homeland Security, transmitting, pursuant to law, a report relative to the Administration's decision to enter into a contract with a private security screening company to provide screening services at Joe Foss Field Sioux Falls Regional Airport (FSD); to the Committee on Commerce, Science, and Transportation.

EC-888. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Revisions to Public Inspection File Requirements—Broadcaster Correspondence File and Cable Principal Headend Location" ((MB Docket No. 16–161) (FCC 17–3)) received during adjournment of the Senate in the Office of the President of the Senate on February 22, 2017; to the Committee on Commerce, Science, and Transportation.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. HELLER (for himself, Ms. HEITKAMP, Mr. DONNELLY, and Mr. TOOMEY):

S. 462. A bill to require the Securities and Exchange Commission to refund or credit certain excess payments made to the Commission; to the Committee on Banking, Housing, and Urban Affairs.

By Mr. CORNYN (for himself and Mr. CARPER):

S. 463. A bill to amend title XVIII of the Social Security Act to establish a national Oncology Medical Home Demonstration Project under the Medicare program for the purpose of changing the Medicare payment for cancer care in order to enhance the quality of care and to improve cost efficiency, and for other purposes; to the Committee on Finance.

By Mr. MARKEY (for himself, Mr. PORTMAN, Mr. BENNET, and Mr. CORNYN):

S. 464. A bill to amend title XVIII of the Social Security Act to provide for a permanent Independence at Home medical practice program under the Medicare program; to the Committee on Finance.

By Mr. ROUNDS:

S. 465. A bill to provide for an independent outside audit of the Indian Health Service; to the Committee on Indian Affairs.

By Mr. FLAKE (for himself and Mr. McCain):

S. 466. A bill to clarify the description of certain Federal land under the Northern Arizona Land Exchange and Verde River Basin Partnership Act of 2005 to include additional land in the Kaibab National Forest; to the Committee on Energy and Natural Resources.

By Mr. FLAKE:

S. 467. A bill to provide for the disposal of certain Bureau of Land Management land in Mohave County, Arizona, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. FLAKE (for himself, Mr. McCain, Mr. Heller, and Mr. Hatch):

S. 468. A bill to establish a procedure for resolving claims to certain rights-of-way; to the Committee on Energy and Natural Resources

By Mr. SANDERS (for himself, Mr. BOOKER, Mr. CASEY, Mr. HEINRICH, Mr. KING, Mr. WHITEHOUSE, Ms. KLOBUCHAR, Mrs. GILLIBRAND, Mr. BROWN, Mr. REED, Mr. FRANKEN, Ms. BALDWIN, Ms. HASSAN, Mr. UDALL, Ms. STABENOW, Mrs. SHAHEEN, Ms. CANTWELL, Mr. VAN HOLLEN, Mr. BLUMENTHAL, and Mr. MANCHIN):

S. 469. A bill to amend the Federal Food, Drug, and Cosmetic Act to allow for the importation of affordable and safe drugs by wholesale distributors, pharmacies, and individuals; to the Committee on Health, Education, Labor, and Pensions.

By Mr. CASEY (for himself, Mr. Wyden, Mr. Brown, Ms. Stabenow, Mrs. Murray, Mr. Cardin, and Mr. Menendez):

S. 470. A bill to amend the Internal Revenue Code of 1986 to enhance the Child and Dependent Care Tax Credit and make the credit fully refundable; to the Committee on Finance

By Mr. TESTER:

S. 471. A bill to preserve State authority to regulate air carriers providing air ambulance service; to the Committee on Commerce, Science, and Transportation.

By Mr. MORAN:

S. 472. A bill to lift the trade embargo on Cuba, and for other purposes; to the Committee on Banking, Housing, and Urban Affairs.

By Mr. TESTER (for himself, Mr. Franken, Mr. Van Hollen, Ms. Hassan, and Ms. Klobuchar):

S. 473. A bill to amend title 38, United States Code, to make qualification requirements for entitlement to Post-9/11 Education Assistance more equitable, to improve support of veterans receiving such educational assistance, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. GRAHAM (for himself, Mr. Blunt, Mr. Cotton, Mr. Scott, Mr. Cruz, Mr. Burr, Mr. Thune, Mr. Rubio, and Mr. Boozman):

S. 474. A bill to condition assistance to the West Bank and Gaza on steps by the Palestinian Authority to end violence and terrorism against Israeli citizens; to the Committee on Foreign Relations.

By Mr. UDALL (for himself and Mr. HEINRICH):

S. 475. A bill to increase research, education, and treatment for cerebral cavernous malformations; to the Committee on Health, Education, Labor, and Pensions.

By Mr. RUBIO:

S. 476. A bill to exempt health insurance of residents of United States territories from the annual fee on health insurance providers; to the Committee on Finance.

By Mr. DURBIN (for himself and Mr. CASEY):

S. 477. A bill to amend the Public Health Service Act to coordinate Federal congenital heart disease research and surveillance efforts and to improve public education and awareness of congenital heart disease, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. ALEXANDER (for himself, Mr. CASSIDY, Mr. COTTON, Mr. CORNYN, Mr. McCAIN, Mr. McCONNELL, Mr. PERDUE, Mr. ROBERTS, Mr. WICKER, and Mr. ENZI):

S.J. Res. 25. A joint resolution providing for congressional disapproval under chapter 8 of title 5, United States Code, of the rule submitted by the Department of Education relating to accountability and State plans