

and Sundays and legal holidays in which the Senate is not in session, of being notified of the subpoena. If a subpoena is disapproved by the Ranking Minority Member as provided herein, the subpoena may be authorized by vote of the Members of the Subcommittee.

Immediately upon authorization of the issuance of a subpoena under these rules, a written notice of intent to issue the subpoena shall be provided to the Chairman and Ranking Minority Member of the full Committee on Homeland Security and Governmental Affairs, or staff officers designated by them, by the Subcommittee Chairman or a staff officer designated by him/her, and no subpoena shall be issued for at least 48 hours, excluding Saturdays and Sundays, from delivery to the appropriate offices, unless the Chairman and Ranking Minority Member of the full Committee on Homeland Security and Governmental Affairs waive the 48-hour waiting period or unless the Subcommittee Chairman certifies in writing to the Chairman and Ranking Minority Member of the full Committee that, in his or her opinion, it is necessary to issue a subpoena immediately.

When the Subcommittee or its Chairman authorizes subpoenas, subpoenas may be issued upon the signature of the Chairman or any other Member of the Subcommittee designated by the Chairman.

## SUBCOMMITTEE ON REGULATORY AFFAIRS AND FEDERAL MANAGEMENT

### RULES OF PROCEDURE

Mr. JOHNSON. Mr. President, Senate Standing Rule XXVI requires each committee to adopt rules to govern the procedure of the committee and to publish those rules in the CONGRESSIONAL RECORD not later than March 1 of the first year of each Congress. On February 27, 2017, a majority of the members of the Committee on Homeland Security and Governmental Affairs' Subcommittee on Regulatory Affairs and Federal Management adopted subcommittee rules of procedure.

Consistent with Standing Rule XXVI, today I ask unanimous consent to have printed in the RECORD a copy of the rules of procedure of the Subcommittee on Regulatory Affairs and Federal Management.

There being no objection, the material was ordered to be printed in the RECORD as follows:

Rules of Procedure of the Committee on Homeland Security and Governmental Affairs

#### SUBCOMMITTEE ON REGULATORY AFFAIRS AND FEDERAL MANAGEMENT

(1) SUBCOMMITTEE RULES. The Subcommittee shall be governed, where applicable, by the rules of the Committee on Homeland Security and Governmental Affairs and the Standing Rules of the Senate.

(2) QUORUMS. For public or executive sessions, one Member of the Subcommittee shall constitute a quorum for the administering of oaths and the taking of testimony in any given case or subject matter. One-third of the Members of the Subcommittee shall constitute a quorum for the transaction of business other than the administering of oaths and the taking of testimony, provided that one Member of the minority is present. Proxies shall not be considered for the establishment of a quorum.

(3) TAKING TESTIMONY. All witnesses at public or executive hearings who testify to matters of fact shall be sworn.

(4) SUBCOMMITTEE SUBPEONAS. Subpoenas for witnesses, as well as documents and records, may be authorized and issued by the Chairman, or any other Member of the Subcommittee designated by him or her, with the approval of the Ranking Minority Member of the Subcommittee, provided that the Chairman may subpoena attendance or production without the approval of the Ranking Minority Member where the Chairman or a staff officer designated by him/her has not received notification from the Ranking Minority Member or a staff officer designated by him/her of disapproval of the subpoena within 24 hours excluding Saturdays and Sundays, of being notified of the subpoena. If the subpoena is disapproved by the Ranking Minority Member as provided herein, the subpoena may be authorized by a vote of the Members of the Subcommittee.

A written notice of intent to issue a subpoena shall be provided to the Chairman and Ranking Minority Member of the full Committee on Homeland Security and Governmental Affairs, or staff officers designated by them, by the Subcommittee Chairman, or a staff officer designated by him or her, immediately upon such authorization, and no subpoena shall be issued for at least 48 hours, excluding Saturdays and Sundays, from delivery to appropriate offices, unless the Chairman and Ranking Minority Member waive the 48 hour waiting period or unless the Subcommittee Chairman certifies in writing to the Chairman and Ranking Minority Member that, in his or her opinion, it is necessary to issue the subpoena immediately.

### BAHRAIN

Mr. WYDEN. Mr. President, 6 years ago this month, more than 100,000 Bahrainis of all ages and backgrounds joined together to protest their government. Although these men and women took to the streets peacefully, they were met with violence as the regime unleashed its state security forces. Using threats and intimidation, tear gas, live ammunition, and even torture, the regime brutally repressed the peaceful demonstrations. Following widespread international condemnation, the regime agreed to create an independent body to look into the crackdown and propose reforms—the Bahrain Independent Commission of Inquiry or BICI—and when the BICI came back with 26 recommendations, the KING promised to urgently implement them all.

Six years later, the regime has not upheld that commitment. When our own State Department last reported on each BICI recommendation, it could only identify a handful that had been fully implemented—a far cry from the regime's claim of full implementation. The chairman of the BICI admitted last year that most recommendations have not been fully implemented. NGOs following these issues have been even more critical, noting with alarm that the regime has actually reversed BICI recommendations. Earlier this year, for example, the regime restored the power to arrest and detain Bahrainis to Bahrain's National Security Agency—a

power that had been stripped following the BICI report's recommendation in 2011.

That decision follows a year in which the regime has moved aggressively to close the space for peaceful opposition. Since last February, the regime disbanded the largest opposition party, al-Wifaq, doubled the prison sentence of the party's leader, Sheikh Ali Salman, and detained numerous human rights advocates like Nabeel Rajab simply for speaking out. Advocates told my staff recently that the regime's escalating violence over the past year reached levels unseen since the 2011 protests.

The United States should not hesitate to raise its voice when foreign governments clamp down on speech and expression. This is even truer when the government in question is a U.S. ally, as the Bahrain regime is. I was disappointed that more administration officials did not appear to share this view with respect to Bahrain. Indeed the State Department chose to lift self-imposed holds on weapons sales to Bahrain in 2015, a decision that I and many in the advocacy community saw as rewarding bad behavior and incentivizing more of it. In fact, I introduced bipartisan legislation last Congress that would have reinstated the ban on certain weapons sales until the administration could certify that the regime had implemented all 26 BICI recommendations. Congress adjourned last December without passing our bill, but I intend to resume my efforts this Congress.

As I sometimes remind my colleagues here, my goal here is neither to insult nor to undermine a U.S. ally. My hope is that someday I will be able to stop reading these statements into the record every February because the Bahraini regime has stopped repressing its citizens and has instead entered into a real and inclusive dialogue with them. Unfortunately, this regime has shown itself so unwilling to pursue dialogue and reconciliation that I must continue my calls for accountability. For that reason, I speak out today, on the sixth anniversary of the peaceful uprising, to call again for reform in Bahrain and an end to further oppression.

### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States was communicated to the Senate by Ms. Ridgway, one of his secretaries.

### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting nominations and withdrawals which were referred to the Committee on Foreign Relations.

(The message received today is printed at the end of the Senate proceedings.)

## PRESIDENTIAL MESSAGE

ADDRESS BY THE PRESIDENT DELIVERED TO A JOINT SESSION OF CONGRESS ON FEBRUARY 28, 2017—PM 2

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States which was ordered to lie on the table:

*To the Congress of the United States:*

Mr. Speaker, Mr. Vice President, Members of Congress, the First Lady of the United States, and Citizens of America:

Tonight, as we mark the conclusion of our celebration of Black History Month, we are reminded of our Nation's path toward civil rights and the work that still remains. Recent threats targeting Jewish Community Centers and vandalism of Jewish cemeteries, as well as last week's shooting in Kansas City, remind us that while we may be a Nation divided on policies, we are a country that stands united in condemning hate and evil in all its forms.

Each American generation passes the torch of truth, liberty and justice—in an unbroken chain all the way down to the present.

That torch is now in our hands. And we will use it to light up the world. I am here tonight to deliver a message of unity and strength, and it is a message deeply delivered from my heart.

A new chapter of American Greatness is now beginning.

A new national pride is sweeping across our Nation.

And a new surge of optimism is placing impossible dreams firmly within our grasp.

What we are witnessing today is the Renewal of the American Spirit.

Our allies will find that America is once again ready to lead.

All the nations of the world—friend or foe—will find that America is strong, America is proud, and America is free.

In 9 years, the United States will celebrate the 250th anniversary of our founding—250 years since the day we declared our Independence.

It will be one of the great milestones in the history of the world.

But what will America look like as we reach our 250th year? What kind of country will we leave for our children?

I will not allow the mistakes of recent decades past to define the course of our future.

For too long, we've watched our middle class shrink as we've exported our jobs and wealth to foreign countries.

We've financed and built one global project after another, but ignored the fates of our children in the inner cities of Chicago, Baltimore, Detroit—and so many other places throughout our land.

We've defended the borders of other nations, while leaving our own borders wide open, for anyone to cross—and for

drugs to pour in at a now unprecedented rate.

And we've spent trillions of dollars overseas, while our infrastructure at home has so badly crumbled.

Then, in 2016, the earth shifted beneath our feet. The rebellion started as a quiet protest, spoken by families of all colors and creeds—families who just wanted a fair shot for their children, and a fair hearing for their concerns.

But then the quiet voices became a loud chorus—as thousands of citizens now spoke out together, from cities small and large, all across our country.

Finally, the chorus became an earthquake—and the people turned out by the tens of millions, and they were all united by one very simple, but crucial demand, that America must put its own citizens first . . . because only then, can we truly MAKE AMERICA GREAT AGAIN.

Dying industries will come roaring back to life. Heroic veterans will get the care they so desperately need.

Our military will be given the resources its brave warriors so richly deserve.

Crumbling infrastructure will be replaced with new roads, bridges, tunnels, airports and railways gleaming across our beautiful land.

Our terrible drug epidemic will slow down and ultimately, stop.

And our neglected inner cities will see a rebirth of hope, safety, and opportunity.

Above all else, we will keep our promises to the American people.

It's been a little over a month since my inauguration, and I want to take this moment to update the Nation on the progress I've made in keeping those promises.

Since my election, Ford, Fiat-Chrysler, General Motors, Sprint, Softbank, Lockheed, Intel, Walmart, and many others, have announced that they will invest billions of dollars in the United States and will create tens of thousands of new American jobs.

The stock market has gained almost three trillion dollars in value since the election on November 8th, a record. We've saved taxpayers hundreds of millions of dollars by bringing down the price of the fantastic new F-35 jet fighter, and will be saving billions more dollars on contracts all across our Government. We have placed a hiring freeze on non-military and non-essential Federal workers.

We have begun to drain the swamp of government corruption by imposing a 5 year ban on lobbying by executive branch officials—and a lifetime ban on becoming lobbyists for a foreign government.

We have undertaken a historic effort to eliminate job-crushing regulations, creating a deregulation task force inside of every Government agency; imposing a new rule which mandates that for every 1 new regulation, 2 old regulations must be eliminated; and stopping a regulation that threatens the future and livelihoods of our great coal miners.

We have cleared the way for the construction of the Keystone and Dakota Access Pipelines—thereby creating tens of thousands of jobs—and I've issued a new directive that new American pipelines be made with American steel.

We have withdrawn the United States from the job-killing Trans-Pacific Partnership.

With the help of Prime Minister Justin Trudeau, we have formed a Council with our neighbors in Canada to help ensure that women entrepreneurs have access to the networks, markets and capital they need to start a business and live out their financial dreams.

To protect our citizens, I have directed the Department of Justice to form a Task Force on Reducing Violent Crime.

I have further ordered the Departments of Homeland Security and Justice, along with the Department of State and the Director of National Intelligence, to coordinate an aggressive strategy to dismantle the criminal cartels that have spread across our Nation.

We will stop the drugs from pouring into our country and poisoning our youth—and we will expand treatment for those who have become so badly addicted.

At the same time, my Administration has answered the pleas of the American people for immigration enforcement and border security. By finally enforcing our immigration laws, we will raise wages, help the unemployed, save billions of dollars, and make our communities safer for everyone. We want all Americans to succeed—but that can't happen in an environment of lawless chaos. We must restore integrity and the rule of law to our borders.

For that reason, we will soon begin the construction of a great wall along our southern border.

As we speak, we are removing gang members, drug dealers and criminals that threaten our communities and prey on our citizens. Bad ones are going out as I speak tonight and as I have promised.

To any in Congress who do not believe we should enforce our laws, I would ask you this question: what would you say to the American family that loses their jobs, their income, or a loved one, because America refused to uphold its laws and defend its borders?

Our obligation is to serve, protect, and defend the citizens of the United States. We are also taking strong measures to protect our Nation from Radical Islamic Terrorism.

According to data provided by the Department of Justice, the vast majority of individuals convicted for terrorism-related offenses since 9/11 came here from outside of our country. We have seen the attacks at home—from Boston to San Bernardino to the Pentagon and yes, even the World Trade Center.

We have seen the attacks in France, in Belgium, in Germany and all over the world.