

eleventh hour plea to pull even with the rapidly evolving global information arms race.●

cess of the Senate and an adjournment of the House of Representatives.

reserve components of such land forces, and for other purposes; to the Committee on Armed Services.

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Pate, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations and a withdrawal which were referred to the appropriate committees.

(The messages received today are printed at the end of the Senate proceedings.)

MESSAGES FROM THE HOUSE RECEIVED DURING ADJOURNMENT

ENROLLED BILLS SIGNED

Under the order of the Senate of January 6, 2015, the Secretary of the Senate, on February 12, 2016, during the adjournment of the Senate, received a message from the House of Representatives announcing that the Speaker had signed the following enrolled bills:

H.R. 907. An act to improve defense cooperation between the United States and the Hashemite Kingdom of Jordan.

H.R. 1428. An act to extend Privacy Act remedies to citizens of certified states, and for other purposes.

Under the authority of the order of the Senate of January 6, 2015, the enrolled bills were signed on February 12, 2016, during the adjournment of the Senate, by the Acting President pro tempore (Mr. McCONNELL).

The message also announced that the House agreed to the amendment of the Senate to the bill (H.R. 757) to improve the enforcement of sanctions against the Government of North Korea, and for other purposes.

ENROLLED BILL SIGNED

Under the order of the Senate of January 6, 2015, the Secretary of the Senate, on February 12, 2016, during the adjournment of the Senate, received a message from the House of Representatives announcing that the Speaker had signed the following enrolled bill:

H.R. 757. An act to improve the enforcement of sanctions against the Government of North Korea, and for other purposes.

Under the authority of the order of the Senate of January 6, 2015, the enrolled bill was signed on February 12, 2016, during the adjournment of the Senate, by the Acting President pro tempore (Mr. McCONNELL).

Under the order of the Senate of January 6, 2015, the Secretary of the Senate, on February 12, 2016, during the adjournment of the Senate, received a message from the House of Representatives announcing that the House has agreed to the following concurrent resolution, without amendment:

S. Con. Res. 31. Concurrent resolution providing for a conditional adjournment or re-

MESSAGE FROM THE HOUSE

At 3:02 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 2017. An act to amend the Federal Food, Drug, and Cosmetic Act to improve and clarify certain disclosure requirements for restaurants and similar retail food establishments, and to amend the authority to bring proceedings under section 403A.

H.R. 3442. An act to provide further means of accountability of the United States debt and promote fiscal responsibility.

The message also announced that pursuant to Senate Concurrent Resolution 28, 114th Congress, and the order of the House of January 6, 2015, the Speaker appoints the following Members on the part of the House of Representatives to the Joint Congressional Committee on Inaugural Ceremonies: Mr. RYAN of Wisconsin, Mr. MCCARTHY of California, and Ms. PELOSI of California.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. NELSON (for himself and Mrs. FISCHER):

S. 2558. A bill to expand the prohibition on misleading or inaccurate caller identification information, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. BURR (for himself, Ms. AYOTTE, and Mr. COTTON):

S. 2559. A bill to prohibit the modification, termination, abandonment, or transfer of the lease by which the United States acquired the land and waters containing Naval Station, Guantanamo Bay, Cuba; to the Committee on Armed Services.

By Mr. PETERS (for himself, Mr. CASSIDY, and Mr. FRANKEN):

S. 2560. A bill to amend the Higher Education Act of 1965 to make college affordable and accessible; to the Committee on Health, Education, Labor, and Pensions.

By Mr. SESSIONS (for himself and Mr. JOHNSON):

S. 2561. A bill to amend the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 to provide expedited processing for unaccompanied alien children who are not victims of a severe form of trafficking in persons and who do not have a fear of returning to their country of nationality or last habitual residence, and for other purposes; to the Committee on the Judiciary.

By Mr. BROWN (for himself and Ms. BALDWIN):

S. 2562. A bill to support a comprehensive public health response to the heroin and prescription drug abuse crisis; to the Committee on Health, Education, Labor, and Pensions.

By Mr. MORAN:

S. 2563. A bill to affirm the importance of the land forces of the United States Armed Forces and to authorize fiscal year 2016 end-strength minimum levels for the active and

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. GARDNER (for himself and Mr. BENNET):

S. Res. 371. A resolution congratulating the Denver Broncos for winning Super Bowl 50; considered and agreed to.

MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 2017. An act to amend the Federal Food, Drug, and Cosmetic Act to improve and clarify certain disclosure requirements for restaurants and similar retail food establishments, and to amend the authority to bring proceedings under section 403A; to the Committee on Health, Education, Labor, and Pensions.

H.R. 3442. An act to provide further means of accountability of the United States debt and promote fiscal responsibility; to the Committee on Finance.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. GRASSLEY, from the Committee on the Judiciary, with an amendment in the nature of a substitute:

S. 524. A bill to authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use.

ADDITIONAL COSPONSORS

S. 239

At the request of Mr. ENZI, the name of the Senator from Kansas (Mr. MORAN) was added as a cosponsor of S. 239, a bill to amend title 49, United States Code, with respect to apportionments under the Airport Improvement Program, and for other purposes.

S. 524

At the request of Mr. WHITEHOUSE, the names of the Senator from Iowa (Mr. GRASSLEY) and the Senator from Texas (Mr. CORNYN) were added as cosponsors of S. 524, a bill to authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use.

At the request of Mr. PORTMAN, the name of the Senator from Missouri (Mr. BLUNT) was added as a cosponsor of S. 524, supra.

S. 627

At the request of Ms. AYOTTE, the name of the Senator from Montana (Mr. DAINES) was added as a cosponsor of S. 627, a bill to require the Secretary of Veterans Affairs to revoke bonuses paid to employees involved in electronic wait list manipulations, and for other purposes.

S. 1010

At the request of Mr. MANCHIN, the name of the Senator from Oklahoma (Mr. LANKFORD) was added as a cosponsor of S. 1010, a bill to amend the Securities Exchange Act of 1934 to exempt from registration brokers performing services in connection with the transfer of ownership of smaller privately held companies.

S. 1061

At the request of Ms. HIRONO, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 1061, a bill to improve the Federal Pell Grant program, and for other purposes.

S. 1062

At the request of Ms. HIRONO, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 1062, a bill to improve the Federal Pell Grant program, and for other purposes.

S. 1169

At the request of Mr. WHITEHOUSE, the name of the Senator from New Jersey (Mr. BOOKER) was added as a cosponsor of S. 1169, a bill to reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

S. 1555

At the request of Ms. HIRONO, the name of the Senator from Colorado (Mr. GARDNER) was added as a cosponsor of S. 1555, a bill to award a Congressional Gold Medal, collectively, to the Filipino veterans of World War II, in recognition of the dedicated service of the veterans during World War II.

S. 1567

At the request of Mr. PETERS, the name of the Senator from Illinois (Mr. KIRK) was added as a cosponsor of S. 1567, a bill to amend title 10, United States Code, to provide for a review of the characterization or terms of discharge from the Armed Forces of individuals with mental health disorders alleged to affect terms of discharge.

S. 1641

At the request of Ms. BALDWIN, the name of the Senator from Missouri (Mrs. MCCASKILL) was added as a cosponsor of S. 1641, a bill to improve the use by the Department of Veterans Affairs of opioids in treating veterans, to improve patient advocacy by the Department, and to expand availability of complementary and integrative health, and for other purposes.

S. 1820

At the request of Mr. LANKFORD, the name of the Senator from Illinois (Mr. KIRK) was added as a cosponsor of S. 1820, a bill to require agencies to publish an advance notice of proposed rule making for major rules.

S. 1855

At the request of Ms. HIRONO, the name of the Senator from Montana (Mr. DAINES) was added as a cosponsor of S. 1855, a bill to provide special foreign military sales status to the Philippines.

S. 1883

At the request of Mr. REED, the name of the Senator from Pennsylvania (Mr. CASEY) was added as a cosponsor of S. 1883, a bill to maximize discovery, and accelerate development and availability, of promising childhood cancer treatments, and for other purposes.

S. 1890

At the request of Mr. HATCH, the names of the Senator from Colorado (Mr. BENNET), the Senator from California (Mrs. BOXER) and the Senator from Indiana (Mr. DONNELLY) were added as cosponsors of S. 1890, a bill to amend chapter 90 of title 18, United States Code, to provide Federal jurisdiction for the theft of trade secrets, and for other purposes.

S. 1919

At the request of Mr. LANKFORD, the name of the Senator from Louisiana (Mr. VITTER) was added as a cosponsor of S. 1919, a bill to amend the Patient Protection and Affordable Care Act to protect rights of conscience with regard to requirements for coverage of specific items and services, to amend the Public Health Service Act to prohibit certain abortion-related discrimination in governmental activities, and for other purposes.

S. 2102

At the request of Mr. LEE, the name of the Senator from Texas (Mr. CORNYN) was added as a cosponsor of S. 2102, a bill to amend the Clayton Act and the Federal Trade Commission Act to provide that the Federal Trade Commission shall exercise authority with respect to mergers only under the Clayton Act and only in the same procedural manner as the Attorney General exercises such authority.

S. 2198

At the request of Mr. BLUMENTHAL, the name of the Senator from New York (Mrs. GILLIBRAND) was added as a cosponsor of S. 2198, a bill to establish a grant program to encourage States to adopt certain policies and procedures relating to the transfer and possession of firearms.

S. 2218

At the request of Mr. THUNE, the name of the Senator from Kansas (Mr. MORAN) was added as a cosponsor of S. 2218, a bill to amend the Internal Revenue Code of 1986 to treat certain amounts paid for physical activity, fitness, and exercise as amounts paid for medical care.

S. 2268

At the request of Mr. CORNYN, the name of the Senator from Georgia (Mr. ISAKSON) was added as a cosponsor of S. 2268, a bill to award a Congressional Gold Medal to the United States Army Dust Off crews of the Vietnam War, collectively, in recognition of their extraordinary heroism and life-saving actions in Vietnam.

S. 2377

At the request of Mr. REID, the name of the Senator from Colorado (Mr. BENNET) was added as a cosponsor of S.

2377, a bill to defeat the Islamic State of Iraq and Syria (ISIS) and protect and secure the United States, and for other purposes.

S. 2426

At the request of Mr. GARDNER, the name of the Senator from Montana (Mr. DAINES) was added as a cosponsor of S. 2426, a bill to direct the Secretary of State to develop a strategy to obtain observer status for Taiwan in the International Criminal Police Organization, and for other purposes.

S. 2486

At the request of Mr. KIRK, the name of the Senator from Kansas (Mr. MORAN) was added as a cosponsor of S. 2486, a bill to enhance electronic warfare capabilities, and for other purposes.

S. 2487

At the request of Mrs. BOXER, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 2487, a bill to direct the Secretary of Veterans Affairs to identify mental health care and suicide prevention programs and metrics that are effective in treating women veterans as part of the evaluation of such programs by the Secretary, and for other purposes.

S. 2515

At the request of Mr. BURR, the name of the Senator from Illinois (Mr. KIRK) was added as a cosponsor of S. 2515, a bill to amend title 10, United States Code, to ensure criminal background checks of employees of the military child care system and providers of child care services and youth program services for military dependents.

S. 2531

At the request of Ms. AYOTTE, her name was added as a cosponsor of S. 2531, a bill to authorize State and local governments to divest from entities that engage in commerce-related or investment-related boycott, divestment, or sanctions activities targeting Israel, and for other purposes.

S. 2540

At the request of Mr. REID, the names of the Senator from Connecticut (Mr. BLUMENTHAL), the Senator from New Jersey (Mr. BOOKER) and the Senator from Vermont (Mr. SANDERS) were added as cosponsors of S. 2540, a bill to provide access to counsel for unaccompanied children and other vulnerable populations.

S. 2554

At the request of Mr. INHOFE, the name of the Senator from Oklahoma (Mr. LANKFORD) was added as a cosponsor of S. 2554, a bill to amend title 38, United States Code, to provide for the removal or demotion of employees of the Department of Veterans Affairs based on performance or misconduct, and for other purposes.

S. RES. 340

At the request of Mr. CASSIDY, the names of the Senator from New Hampshire (Ms. AYOTTE), the Senator from New Hampshire (Mrs. SHAHEEN) and the

Senator from North Carolina (Mr. TILLIS) were added as cosponsors of S. Res. 340, a resolution expressing the sense of Congress that the so-called Islamic State in Iraq and al-Sham (ISIS or Da'esh) is committing genocide, crimes against humanity, and war crimes, and calling upon the President to work with foreign governments and the United Nations to provide physical protection for ISIS' targets, to support the creation of an international criminal tribunal with jurisdiction to punish these crimes, and to use every reasonable means, including sanctions, to destroy ISIS and disrupt its support networks.

S. RES. 346

At the request of Mr. ISAKSON, his name was added as a cosponsor of S. Res. 346, a resolution expressing opposition to the European Commission interpretive notice regarding labeling Israeli products and goods manufactured in the West Bank and other areas, as such actions undermine the Israeli-Palestinian peace process.

S. RES. 349

At the request of Mr. ROBERTS, the names of the Senator from Nebraska (Mrs. FISCHER), the Senator from Michigan (Mr. PETERS), the Senator from Wisconsin (Ms. BALDWIN), the Senator from Maine (Mr. KING), the Senator from Minnesota (Ms. KLOBUCHAR) and the Senator from New Hampshire (Mrs. SHAHEEN) were added as cosponsors of S. Res. 349, a resolution congratulating the Farm Credit System on the celebration of its 100th anniversary.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. NELSON (for himself and Mrs. FISCHER):

S. 2558. A bill to expand the prohibition on misleading or inaccurate caller identification information, and for other purposes; to the Committee on Commerce, Science, and Transportation.

Mr. NELSON. Mr. President, we all know how our senior citizens have been the victims of spoofing. Well, that is happening to a lot of our fellow citizens, no matter what the age is, because fraudulent and abusive phoning scams are plaguing thousands of Americans each year. These deceitful practices are causing very serious harm to victims by fake messages coming across often that cause the receiver to respond with some kind of financial transaction or the giving up of a credit card number.

The Commerce Committee and the Aging Committee have explored the impact of these scams, and by one account consumers continue to lose millions of dollars each year to fraudulent phone scams, many of which originate in other countries. The impact of these scams are very real to the consumers who suffer.

For example, one old poor soul took his life last year after spending thou-

sands in a vain attempt to collect on his winnings in what he thought was a Jamaican lottery—winnings that were nonexistent because it was all a scam. A lot of us think we have trained ourselves to ignore phone calls and text messages from numbers that pop up that we don't recognize, but this is also where the sophisticated scammer enters because now scammers can impersonate government institutions' numbers. They promote fraudulent lottery schemes and they tailor their calls to individuals in order to coerce victims into paying large sums of money, just like the victim I mentioned earlier.

Spoofing technology is used to manipulate the caller ID information and trick consumers into believing that the calls are local or are coming from trusted institutions. A few years ago, this Senator introduced the Truth in Caller ID Act to prohibit ID spoofing when it is used to defraud or harm consumers, and this law provided important tools for law enforcement to go after these criminals and crack down on the phone scams. That legislation was passed. It was signed into law. It was a huge win for consumers and the first step toward ending these abusive practices, but technology is passing us by.

As the technologies evolve, the law directed the Federal Communications Commission to prepare a report to Congress outlining additional tools that are going to be needed for different kinds of spoofing practices because of new technologies. The FCC a few years ago provided its recommendations to Congress on how to update the law to keep pace with technology and the use of it by criminals.

Senator FISCHER and I have introduced a bill today that responds to the FCC's report, recommendations, and their requests, and it builds on the 2010 act on phone scams to keep up with the new kind of spoofing because they are now much more sophisticated. We need to make sure there are consumer protections and tools for law enforcement to keep up. That is why this legislation we introduced today is important. It is called the Spoofing Prevention Act of 2016. It would extend the current prohibition in law on caller ID spoofing to text messages and to calls coming from outside the United States, as well as from all forms of voice over Internet protocol services. For the first time, this bill would have access to information to go after these criminals in a centralized location on current technologies available to protect them against this sophisticated type of criminal. It does so by directing the FCC to publish and regularly update a report on existing tools.

The act also directs the Government Accountability Office to conduct a report to assess government and private sector work being done to curb this spoofing, as well as what new measures, including technological solutions, can be taken to prevent this.

I urge our colleagues to join Senator FISCHER and me in supporting this act

to try to give some protection in this age of digital technology, of rapidly advancing technology, to help protect those poor consumers who are getting fooled and in other words getting spoofed.

I also thank Senator KLOBUCHAR and Senator DONNELLY for their work in combatting spoofing. We are going to continue to work on this, and this Senator is going to press the Federal Communications Commission to continue to use its full authority under the Truth in Caller ID Act to stop these scams, including a consideration of technical solutions like call authentication to protect consumers.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 2558

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Spoofing Prevention Act of 2016".

SEC. 2. DEFINITIONS.

In this Act:

(1) COMMISSION.—The term "Commission" means the Federal Communications Commission.

(2) VOICE SERVICE.—The term "voice service" means any service that furnishes voice communications to an end user using resources from the North American Numbering Plan or any successor to the North American Numbering Plan adopted by the Commission under section 251(e)(1) of the Communications Act of 1934 (47 U.S.C. 251(e)(1)).

SEC. 3. EXPANDING AND CLARIFYING PROHIBITION ON MISLEADING OR INACCURATE CALLER IDENTIFICATION INFORMATION.

(a) COMMUNICATIONS FROM OUTSIDE UNITED STATES.—Section 227(e)(1) of the Communications Act of 1934 (47 U.S.C. 227(e)(1)) is amended by striking "in connection with any telecommunications service or IP-enabled voice service" and inserting "or any person outside the United States if the recipient of the call is within the United States, in connection with any voice service or text messaging service".

(b) COVERAGE OF TEXT MESSAGES AND VOICE SERVICES.—Section 227(e)(8) of the Communications Act of 1934 (47 U.S.C. 227(e)(8)) is amended—

(1) in subparagraph (A), by striking "telecommunications service or IP-enabled voice service" and inserting "voice service or a text message sent using a text messaging service";

(2) in the first sentence of subparagraph (B), by striking "telecommunications service or IP-enabled voice service" and inserting "voice service or a text message sent using a text messaging service"; and

(3) by striking subparagraph (C) and inserting the following:

"(C) TEXT MESSAGE.—The term 'text message'—

"(i) means a message consisting of text, images, sounds, or other information that is transmitted from or received by a device that is identified as the transmitting or receiving device by means of a 10-digit telephone number;

"(ii) includes a short message service (commonly referred to as 'SMS') message, an