

to come forward they must be afforded protections from retaliation. Unfortunately, under current law, FBI employees who report waste or misconduct are not afforded the same whistleblower protections as all other Federal employees. That is why I worked closely with Senator GRASSLEY to author the FBI Whistleblower Protection Enhancements Act of 2016.

The bill Senator GRASSLEY and I drafted was a comprehensive package. Not only did it extend protections to FBI employees who report waste, fraud, or abuse to supervisors in their chain of command, but it also provided clear guidance on the investigation and adjudication of retaliation claims so that those same employees are not denied whistleblower protections without reason or without opportunity to appeal. Unfortunately, the bill we have passed today has been stripped of many of these worthy reforms. While I am pleased we will finally update the law to provide whistleblower protections for FBI employees who blow the whistle within their chain of command, I am disappointed that the bill we have before of contains only a fraction of the reform that Senator GRASSLEY and I worked so hard to move through the Senate Judiciary Committee.

This is a small but important step forward, but it is not sufficient. The Senate must work to pass comprehensive reform so that FBI employees are able to blow the whistle and not face repercussions for doing so. I hope we can revisit this important issue in the next Congress.

HOLOCAUST EXPROPRIATED ART RECOVERY ACT OF 2016

The bill (H.R. 6130) to provide the victims of Holocaust-era persecution and their heirs a fair opportunity to recover works of art confiscated or misappropriated by the Nazis, was ordered to a third reading and was read the third time.

TIBOR RUBIN VA MEDICAL CENTER

The bill (H.R. 6323) to name the Department of Veterans Affairs health care system in Long Beach, California, the "Tibor Rubin VA Medical Center," was ordered to a third reading and was read the third time.

TO REVISE THE BOUNDARIES OF CERTAIN JOHN H. CHAFEE COASTAL BARRIER RESOURCES SYSTEM UNITS IN NEW JERSEY

The bill (H.R. 6400) to revise the boundaries of certain John H. Chafee Coastal Barrier Resources System units in New Jersey, was ordered to a third reading and was read the third time.

PROMOTING TRAVEL, COMMERCE, AND NATIONAL SECURITY ACT OF 2016

The bill (H.R. 6431) to ensure United States jurisdiction over offenses committed by United States personnel stationed in Canada in furtherance of border security initiatives, was ordered to a third reading and was read the third time.

Mr. LEAHY. Mr. President, Congress has now passed the bipartisan Promoting Travel, Commerce, and National Security Act. In 2015, I hailed the signing of a new agreement between the United States and Canada designed to improve cross-border travel, commerce, and security between our two countries. Since then, there has been legislation introduced in both the Senate and the House to allow for full implementation of that expanded Canada preclearance agreement. Thirty business associations both in the United States and Canada support this legislation, and the U.S. Departments of Homeland Security and Justice fully support its passage.

Let's be clear about one thing: U.S. preclearance operations are already under way, in Canada and elsewhere. Preclearance facilities allow travelers to pass through U.S. Customs and Border Protection, CBP, inspections on foreign soil, prior to traveling to the United States. Preclearance operations relieve congestion at U.S. destination airports, facilitate commerce, save money, and strengthen national security. The United States currently stations CBP officers in select locations in Canada to inspect passengers and cargo bound for the United States before departing Canada. This legislation will pave the way for additional U.S. preclearance facilities in Canada in the marine, land, air and rail sectors. In particular, this legislation will advance important projects in Vermont: the creation of a preclearance facility at Montreal's Central Station, reestablishing train service between Vermont and Montreal; and improvements to air service between Burlington International Airport and Billy Bishop Toronto City Airport.

This legislation will promote two key national goals: enhancing our national security and increasing efficiency for travelers and commercial exchanges. With respect to national security, by placing CBP personnel at the point of departure, screening occurs before a person boards a flight, increasing our ability to prevent those who should not be flying to the United States from doing so. In 2014, preclearance stopped more than 10,000 inadmissible travelers worldwide before they left foreign soil. And with respect to commerce, the United States and Canada enjoy one of the largest bilateral economic relationships in the world, with \$1.4 trillion in bilateral trade and investment and two-way trade in goods and services valued at \$759 billion in 2014. Each day, more than \$1.8 billion in goods and services and nearly 390,000 people cross

the U.S.-Canadian border. Preclearance helps further facilitate this important economic relationship.

Preclearance is an issue about which both Democrats and Republicans can and do agree. It will enhance border security and stimulate economic growth. I look forward to the President signing this bill into law.

INSPECTOR GENERAL EMPOWERMENT ACT OF 2016

The bill (H.R. 6450) to amend the Inspector General Act of 1978 to strengthen the independence of the Inspectors General, and for other purposes, was ordered to a third reading and was read the third time.

Mr. GRASSLEY. Mr. President, today, the Senate passed the Inspector General Empowerment Act. This is a crucial piece of legislation to enable inspectors general to function independently and to weed out waste, fraud, and abuse within the government. I thank Senator MCCAIN for working with me constructively to resolve the concerns he raised last week and for honoring the agreement we made in December 2015.

Following Senator MCCAIN's objection to my attempt to pass the IG bill by a live UC last Thursday, our staffs met and reached a compromise. We agreed to remove some provisions of the bill related to IG leave policy and IG reporting requirements. Although we disagreed on those provisions, I am glad that we agreed to preserve the most important parts of the bill.

Namely, we preserved the provisions of the bill that provide inspectors general with timely access to all records of the agency that they are charged with overseeing. In addition, the bill contains numerous other provisions that strengthen IG independence and equip IGs with the necessary tools to weed out waste, fraud, and abuse within the Federal Government.

The bill requires the Government Accountability Office to conduct a study on prolonged IG vacancies and to provide recommendations for reducing these vacancies. It exempts IGs from getting computer matching agreements and from complying with the Paperwork Reduction Act, in order to ensure that IGs can obtain information and perform investigations without first obtaining agency approval. It improves the process by which IGs police the conduct of other IGs, to require that investigations are conducted in a more timely fashion. It promotes greater transparency by requiring IGs to report to Congress semiannually on impediments to their work, such as agency interference, reports that are not made otherwise available to the public, and whistleblower retaliation. Finally, it requires IGs to send IG recommendations to the heads of agencies and to Congress and to publicly post reports, unless otherwise prohibited by law.

It is a waste of time and money to have agencies at war with their inspectors general over access to information. The inspectors general need to spend their time identifying and helping agencies eliminate waste, fraud, and abuse—not fighting for access to the information needed to do their job. The bureaucrats need to learn Congress intended for the law to mean exactly what it says.

Unless a provision of law specifically mentions the inspector general and prevents access to certain kinds of documents, then those records should be provided. “All records” means “all records.”

I thank my cosponsors who worked diligently with me over the past year-and-a-half to help this bill pass in the Senate.

Mr. LEAHY. Mr. President, I have long fought to promote transparency and accountability in our Federal Government. From standing up to defend and strengthen the Freedom of Information Act, FOIA, to protecting government whistleblowers, promoting transparency and accountability are among my top priorities. This Congress, Senator Grassley and I joined together to introduce the FBI Whistleblower Protection Act. And today we have again worked together to advance legislation to support inspectors general and ensure accountability. I support the revised IG Empowerment Act and hope it can be signed into law before the end of the year.

Inspectors general play a critical role in promoting government transparency and accountability. They help ensure that Federal agencies and their employees operate efficiently, effectively, and within the scope of the law. The goal of the IG Empowerment Act is to strengthen the Office of Inspectors General and increase their independence, and it is a goal I support. One very important provision would help clarify that IGs should have access to all documents they need to conduct their investigations, audits, and reviews. This is something I agree with. Senator GRASSLEY and I held a bipartisan hearing on this issue and agreed to work together to find a solution to this problem.

While we need to make sure that the IGs have the tools they need to do their job, the Fourth Amendment demands that we not grant administrative subpoena power lightly. Such power should be granted sparingly and be narrowly tailored to protect individuals' civil liberties. The bill we advance today strikes the right balance to support IGs without giving them a blank check to subpoena any individual outside of the government and compel them to testify in person.

We have made good progress in advancing protransparency legislation this year. My bipartisan FOIA Improvement Act with Senator CORNYN was signed into law in July. And just this week, we learned that a dangerous FOIA-related provision in the defense

bill was stripped from the conference report. This kind of progress can only be made through bipartisan work and good faith negotiating. I am glad we will make similar progress with the IG Empowerment Act that I hope all Senators will support today.

FEDERAL PROPERTY MANAGEMENT REFORM ACT OF 2016

The bill (H.R. 6451) to improve the Government-wide management of Federal property, was ordered to a third reading and was read the third time.

ENSURING ACCESS TO PACIFIC FISHERIES ACT

The bill (H.R. 6452) to implement the Convention on the Conservation and Management of High Seas Fisheries Resources in the North Pacific Ocean, to implement the Convention on the Conservation and Management of High Seas Fishery Resources in the South Pacific Ocean, and for other purposes, was ordered to a third reading and was read the third time.

FOREIGN CULTURAL EXCHANGE JURISDICTIONAL IMMUNITY CLARIFICATION ACT

The bill (H.R. 6477) to amend chapter 97 of title 28, United States Code, to clarify the exception to foreign sovereign immunity set forth in section 1605(a)(3) of such title, was ordered to a third reading and was read the third time.

Mr. PORTMAN. Mr. President, I know of no further debate on the bills en bloc.

The PRESIDING OFFICER. Is there further debate?

If not, the bills having been read the third time, the question is, Shall the bills pass en bloc?

The bills (H.R. 4352, H.R. 5099, H.R. 5790, H.R. 6130, H.R. 6323, H.R. 6400, H.R. 6431, H.R. 6450, H.R. 6451, H.R. 6452, and H.R. 6477) were passed.

Mr. PORTMAN. I ask unanimous consent that the motions to reconsider be considered made and laid upon the table en bloc.

The PRESIDING OFFICER. Without objection, it is so ordered.

OVERTIME PAY FOR SECRET SERVICE AGENTS ACT OF 2016

Mr. PORTMAN. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of H.R. 6302, which was received from the House.

The PRESIDING OFFICER. The clerk will report the bill by title.

The senior assistant legislative clerk read as follows:

A bill (H.R. 6302), to provide an increase in premium pay for United States Secret Service agents performing protective services during 2016, and for other purposes.

There being no objection, the Senate proceeded to consider the bill.

Mr. PORTMAN. Mr. President, I ask unanimous consent that the Johnson substitute amendment be agreed to; the bill, as amended, be considered read a third time and passed; the title amendment be agreed to; and the motions to reconsider be considered made and laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 5178) in the nature of a substitute was agreed to, as follows:

(Purpose: In the nature of a substitute)

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the “Overtime Pay for Protective Services Act of 2016”.

SEC. 2. PREMIUM PAY EXCEPTION IN 2016 FOR PROTECTIVE SERVICES.

(a) DEFINITION.—In this section, the term “covered employee” means any officer, employee, or agent employed by the United States Secret Service who performs protective services for an individual or event protected by the United States Secret Service during 2016.

(b) EXCEPTION TO THE LIMITATION ON PREMIUM PAY FOR PROTECTIVE SERVICES.—

(1) IN GENERAL.—Notwithstanding any other provision of law, during 2016, section 5547(a) of title 5, United States Code, shall not apply to any covered employee to the extent that its application would prevent a covered employee from receiving premium pay, as provided under the amendment made by paragraph (2).

(2) TECHNICAL AND CONFORMING AMENDMENT.—Section 118 of the Treasury and General Government Appropriations Act, 2001 (as enacted into law by section 1(3) of Public Law 106-554; 114 Stat. 2763A-134) is amended, in the first sentence, by inserting “or, if the employee qualifies for an exception to such limitation under section 2(b)(1) of the Overtime Pay for Protective Services Act of 2016, to the extent that such aggregate amount would exceed the rate of basic pay payable for a position at level II of the Executive Schedule under section 5313 of title 5, United States Code” after “of that limitation”.

(c) TREATMENT OF ADDITIONAL PAY.—If subsection (b) results in the payment of additional premium pay to a covered employee of a type that is normally creditable as basic pay for retirement or any other purpose, that additional pay shall not—

(1) be considered to be basic pay of the covered employee for any purpose; or

(2) be used in computing a lump-sum payment to the covered employee for accumulated and accrued annual leave under section 5551 or section 5552 of title 5, United States Code.

(d) AGGREGATE LIMIT.—With respect to the application of section 5307 of title 5, United States Code, the payment of any additional premium pay to a covered employee as a result of subsection (b) shall not be counted as part of the aggregate compensation of the covered employee.

(e) EFFECTIVE DATE.—This section and the amendments made by this section shall take effect as if enacted on December 31, 2015.

The amendment was ordered to be engrossed, and the bill to be read a third time.

The bill was read the third time.

The bill (H.R. 6302), as amended, was passed.

The amendment (No. 5179) was agreed to, as follows:

(Purpose: To amend the title)

Amend the title to read as follows: “A bill to provide an increase in premium pay for