

percent, encouraging multinational corporations to locate here, not abroad. OECD countries currently attracting U.S. multinationals often impose higher consumption or corporate tax rates than those envisioned by the act.

In fact, if the Progressive Consumption Tax Act became law, every top statutory rate in the United States—our individual income tax rate, our corporate tax rate, our consumption tax rate—would be at least five percentage points lower than the OECD average.

The act encourages economic growth. In a study that examined 35 years of data on 21 OECD countries, consumption taxes were found to be more growth-friendly than both personal income taxes and corporate income taxes. Corporate income taxes, especially, appear to have the most negative effect on GDP per capita. Growth-oriented tax reform should move away from income tax revenues and towards consumption tax revenues, as the act does.

The act also enhances U.S. trade competitiveness. Countries with consumption taxes can adjust their taxes at the border by rebating exports. That means that these countries can agree to reduced tariffs under trade agreements, can still tax imports with their consumption taxes, and can export their own goods without a full tax load. Because the PCT is border-adjusted, the U.S. would be able to maintain export and import tax parity in the same way as these other countries. In addition, the PCT is designed to achieve these benefits while being compliant with WTO rules.

The act reduces income tax compliance costs. Most households would not have an income tax liability under the act—although they would need to provide key pieces of information to the IRS in order to obtain their rebates.

Finally, the act protects low- and middle-income families from an unfair tax burden. Through the income tax exemption and rebate feature, the Progressive Consumption Tax Act aims to ensure that this new tax system is at least as progressive as the current income tax system.

When my colleagues and others talk to me about comprehensive, responsible, pro-growth tax reform, this to me is what we need to do.

That is why I am pleased to reintroduce the Progressive Consumption Tax Act in this Congress. This newest version of the act responds to input from stakeholders that we received last year. As important, the act shows exactly what serious, comprehensive consumption-based tax reform legislation looks like.

As this Congress closes and the new Congress convenes, I hope we will stand for what is right in our tax code, and enact the type of reform that allows our country to have among the lowest tax rates in the industrialized world, and the fairest system for all Americans.

## AMENDMENTS SUBMITTED AND PROPOSED

**SA 5139.** Mr. MCCONNELL proposed an amendment to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2016, and for other purposes.

**SA 5140.** Mr. MCCONNELL proposed an amendment to amendment SA 5139 proposed by Mr. MCCONNELL to the bill H.R. 2028, *supra*.

**SA 5141.** Mr. MCCONNELL proposed an amendment to the bill H.R. 2028, *supra*.

**SA 5142.** Mr. MCCONNELL proposed an amendment to amendment SA 5141 proposed by Mr. MCCONNELL to the bill H.R. 2028, *supra*.

**SA 5143.** Mr. MCCONNELL proposed an amendment to amendment SA 5142 proposed by Mr. MCCONNELL to the amendment SA 5141 proposed by Mr. MCCONNELL to the bill H.R. 2028, *supra*.

**SA 5144.** Mr. MCCONNELL proposed an amendment to the bill S. 612, to designate the Federal building and United States courthouse located at 1300 Victoria Street in Laredo, Texas, as the “George P. Kazen Federal Building and United States Courthouse”.

**SA 5145.** Mr. MCCONNELL proposed an amendment to amendment SA 5144 proposed by Mr. MCCONNELL to the bill S. 612, *supra*.

**SA 5146.** Mr. MCCONNELL proposed an amendment to the bill S. 612, *supra*.

**SA 5147.** Mr. MCCONNELL proposed an amendment to amendment SA 5146 proposed by Mr. MCCONNELL to the bill S. 612, *supra*.

**SA 5148.** Mr. MCCONNELL proposed an amendment to amendment SA 5147 proposed by Mr. MCCONNELL to the amendment SA 5146 proposed by Mr. MCCONNELL to the bill S. 612, *supra*.

**SA 5149.** Ms. BALDWIN (for herself, Mr. BROWN, and Mr. CASEY) submitted an amendment intended to be proposed by her to the bill S. 612, *supra*; which was ordered to lie on the table.

**SA 5150.** Mr. HELLER submitted an amendment intended to be proposed by him to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2016, and for other purposes; which was ordered to lie on the table.

## TEXT OF AMENDMENTS

**SA 5139.** Mr. MCCONNELL proposed an amendment to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2016, and for other purposes; as follows:

At the end add the following:  
“This act shall be effective 1 day after enactment.”

**SA 5140.** Mr. MCCONNELL proposed an amendment to amendment SA 5139 proposed by Mr. MCCONNELL to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2016, and for other purposes; as follows:

Strike “1 day” and insert “2 days”.

**SA 5141.** Mr. MCCONNELL proposed an amendment to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending Sep-

tember 30, 2016, and for other purposes; as follows:

At the end add the following:  
“This act shall be effective 3 days after enactment.”

**SA 5142.** Mr. MCCONNELL proposed an amendment to amendment SA 5141 proposed by Mr. MCCONNELL to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2016, and for other purposes; as follows:

Strike “3 days” and insert “4 days”.

**SA 5143.** Mr. MCCONNELL proposed an amendment to amendment SA 5142 proposed by Mr. MCCONNELL to the amendment SA 5141 proposed by Mr. MCCONNELL to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2016, and for other purposes; as follows:

Strike “4” and insert “5”.

**SA 5144.** Mr. MCCONNELL proposed an amendment to the bill S. 612, to designate the Federal building and United States courthouse located at 1300 Victoria Street in Laredo, Texas, as the “George P. Kazen Federal Building and United States Courthouse”; as follows:

At the end add the following:  
“This act shall be effective 1 day after enactment.”

**SA 5145.** Mr. MCCONNELL proposed an amendment to amendment SA 5144 proposed by Mr. MCCONNELL to the bill S. 612, to designate the Federal building and United States courthouse located at 1300 Victoria Street in Laredo, Texas, as the “George P. Kazen Federal Building and United States Courthouse”; as follows:

Strike “1 day” and insert “2 days”.

**SA 5146.** Mr. MCCONNELL proposed an amendment to the bill S. 612, to designate the Federal building and United States courthouse located at 1300 Victoria Street in Laredo, Texas, as the “George P. Kazen Federal Building and United States Courthouse”; as follows:

At the end add the following:  
“This act shall be effective 3 days after enactment.”

**SA 5147.** Mr. MCCONNELL proposed an amendment to amendment SA 5146 proposed by Mr. MCCONNELL to the bill S. 612, to designate the Federal building and United States courthouse located at 1300 Victoria Street in Laredo, Texas, as the “George P. Kazen Federal Building and United States Courthouse”; as follows:

Strike “3 days” and insert “4 days”.

**SA 5148.** Mr. MCCONNELL proposed an amendment to amendment SA 5147 proposed by Mr. MCCONNELL to the amendment SA 5146 proposed by Mr. MCCONNELL to the bill S. 612, to designate the Federal building and United States courthouse located at 1300 Victoria Street in Laredo, Texas, as the

“George P. Kazen Federal Building and United States Courthouse”; as follows:  
Strike “4” and insert “5”.

**SA 5149.** Ms. BALDWIN (for herself, Mr. BROWN, and Mr. CASEY) submitted an amendment intended to be proposed by her to the bill S. 612, to designate the Federal building and United States courthouse located at 1300 Victoria Street in Laredo, Texas, as the “George P. Kazen Federal Building and United States Courthouse”; which was ordered to lie on the table; as follows:

Strike section 2113 and insert the following:

**SEC. 2113. TAXPAYER-PRODUCED IRON AND STEEL IN PUBLIC WATER SYSTEMS.**

Section 1452(a) of the Safe Drinking Water Act (42 U.S.C. 300j-12(a)) is amended by adding at the end the following:

“(4) REQUIREMENT FOR THE USE OF AMERICAN MATERIALS.—

“(A) DEFINITION OF IRON AND STEEL PRODUCTS.—In this paragraph, the term ‘iron and steel products’ means the following products made, in part, of iron or steel:

- “(i) Lined or unlined pipe and fittings.
- “(ii) Manhole covers and other municipal castings.
- “(iii) Hydrants.
- “(iv) Tanks.
- “(v) Flanges.
- “(vi) Pipe clamps and restraints.
- “(vii) Valves.
- “(viii) Structural steel.
- “(ix) Reinforced precast concrete.
- “(x) Construction materials.

“(B) REQUIREMENT.—Notwithstanding any other provision of law, except as provided in subparagraph (C), none of the funds made available by a State loan fund authorized under this section shall be used for a project for the construction, alteration, maintenance, or repair of a public water system unless all the iron and steel products used in the project are produced in the United States.

“(C) EXCEPTION.—Subparagraph (B) shall not apply in any case or category of cases in which the Administrator finds that—

- “(i) applying subparagraph (B) would be inconsistent with the public interest;
- “(ii) iron and steel products are not produced in the United States in sufficient and reasonably available quantities and of a satisfactory quality; or
- “(iii) inclusion of iron and steel products produced in the United States will increase the cost of the overall project by more than 25 percent.

“(D) PUBLIC NOTICE; WRITTEN JUSTIFICATION.—

“(i) PUBLIC NOTICE.—If the Administrator receives a request for a waiver under this paragraph, the Administrator shall—

“(I) make available to the public on an informal basis, including on the public website of the Administrator—

- “(aa) a copy of the request; and
- “(bb) any information available to the Administrator regarding the request; and
- “(II) provide notice of, and opportunity for informal public comment on, the request for a period of not less than 15 days before making a finding under subparagraph (C).

“(ii) WRITTEN JUSTIFICATION.—If, after the period provided under clause (i), the Administrator makes a finding under subparagraph (C), the Administrator shall publish in the Federal Register a detailed written justification as to why subparagraph (B) is being waived.

“(E) APPLICATION.—This paragraph shall be applied in a manner consistent with United

States obligations under international agreements.

“(F) MANAGEMENT AND OVERSIGHT.—The Administrator may use not more than 0.25 percent of any funds made available to carry out this title for management and oversight of the requirements of this paragraph.”.

**SA 5150.** Mr. HELLER submitted an amendment intended to be proposed by him to the bill H.R. 2028, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2016, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. . NO BUDGET NO PAY.**

(a) SHORT TITLE.—This section may be cited as the “No Budget, No Pay Act”.

(b) DEFINITION.—In this section, the term “Member of Congress”—

- (1) has the meaning given under section 2106 of title 5, United States Code; and
- (2) does not include the Vice President.

(c) TIMELY APPROVAL OF CONCURRENT RESOLUTION ON THE BUDGET AND THE APPROPRIATIONS BILLS.—If both Houses of Congress have not approved a concurrent resolution on the budget as described under section 301 of the Congressional Budget and Impoundment Control Act of 1974 (2 U.S.C. 632) for a fiscal year before October 1 of that fiscal year and have not passed all the regular appropriations bills for the next fiscal year before October 1 of that fiscal year, the pay of each Member of Congress may not be paid for each day following that October 1 until the date on which both Houses of Congress approve a concurrent resolution on the budget for that fiscal year and all the regular appropriations bills.

(d) NO PAY WITHOUT CONCURRENT RESOLUTION ON THE BUDGET AND THE APPROPRIATIONS BILLS.—

(1) IN GENERAL.—Notwithstanding any other provision of law, no funds may be appropriated or otherwise be made available from the United States Treasury for the pay of any Member of Congress during any period determined by the Chairpersons of the Committee on the Budget and the Committee on Appropriations of the Senate or the Chairpersons of the Committee on the Budget and the Committee on Appropriations of the House of Representatives under subsection (e).

(2) NO RETROACTIVE PAY.—A Member of Congress may not receive pay for any period determined by the Chairpersons of the Committee on the Budget and the Committee on Appropriations of the Senate or the Chairpersons of the Committee on the Budget and the Committee on Appropriations of the House of Representatives under subsection (e), at any time after the end of that period.

(e) DETERMINATIONS.—

(1) SENATE.—

(A) REQUEST FOR CERTIFICATIONS.—On October 1 of each year, the Secretary of the Senate shall submit a request to the Chairpersons of the Committee on the Budget and the Committee on Appropriations of the Senate for certification of determinations made under clause (1) and (ii) of subparagraph (B).

(B) DETERMINATIONS.—The Chairpersons of the Committee on the Budget and the Committee on Appropriations of the Senate shall—

- (i) on October 1 of each year, make a determination of whether Congress is in compliance with subsection (c) and whether Senators may not be paid under that subsection;
- (ii) determine the period of days following each October 1 that Senators may not be paid under subsection (c); and

(iii) provide timely certification of the determinations under clauses (i) and (ii) upon the request of the Secretary of the Senate.

(2) HOUSE OF REPRESENTATIVES.—

(A) REQUEST FOR CERTIFICATIONS.—On October 1 of each year, the Chief Administrative Officer of the House of Representatives shall submit a request to the Chairpersons of the Committee on the Budget and the Committee on Appropriations of the House of Representatives for certification of determinations made under clause (i) and (ii) of subparagraph (B).

(B) DETERMINATIONS.—The Chairpersons of the Committee on the Budget and the Committee on Appropriations of the House of Representatives shall—

(i) on October 1 of each year, make a determination of whether Congress is in compliance with subsection (c) and whether Members of the House of Representatives may not be paid under that subsection;

(ii) determine the period of days following each October 1 that Members of the House of Representatives may not be paid under subsection (c); and

(iii) provide timely certification of the determinations under clauses (i) and (ii) upon the request of the Chief Administrative Officer of the House of Representatives.

(f) EFFECTIVE DATE.—This section shall apply on and after the date on which the One Hundred Sixteenth Congress convenes.

## AUTHORITY FOR COMMITTEES TO MEET

Mr. VITTER. Mr. President, I have one request for a committee to meet during today's session of the Senate. It has the approval of the Majority and Minority leaders.

Pursuant to Rule XXVI, paragraph 5(a), of the Standing Rules of the Senate, the following committee is authorized to meet during today's session of the Senate:

SUBCOMMITTEE ON STATE DEPARTMENT AND USAID MANAGEMENT, INTERNATIONAL OPERATIONS, AND BILATERAL INTERNATIONAL DEVELOPMENT

The Committee on Foreign Relations Subcommittee on State Department and USAID Management, International Operations, and Bilateral International Development is authorized to meet during the session of the Senate on December 8, 2016, at 10 a.m., to conduct a hearing entitled “State Department and USAID Management Challenges and Opportunities for the Next Administration.”

## PRIVILEGES OF THE FLOOR

Mr. REED. Mr. President, I ask unanimous consent that the Army defense fellow for Senator TOM UDALL, Mr. Shawn Brown, be granted floor privileges for the remainder of the 114th Congress.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. ISAKSON. Mr. President, I ask unanimous consent that Ryan Bodge, my militarily liaison, be granted floor privileges for the rest of this weekend.

The PRESIDING OFFICER. Without objection, it is so ordered.