

But the confluence of rising seas and more extreme storms caused by climate change could present an insurmountable challenge for those trying to protect this and thousands of other historical structures near the coast.

Then, finally:
“Is commercial fishing sustainable? An industry at crossroads.”

John Bullard, regional administrator with NOAA’s Northeast Regional Office, said that he believes commercial fishing can be sustainable but a number of issues, including climate change, need attention for that to happen.

I represent a State whose fishing industry depends on doing something about climate change, whose historic buildings are at risk of being flooded and lost by the insurmountable problem of climate change, and whose salt marshes, which are very important to our State, are rising at a rate that could eventually wipe them out.

Am I supposed to ignore that? Am I supposed to ignore this? It is not going to happen.

I am proud to stand with our leading research institutions and scientists around the country, our national security experts, corporations such as Apple, Google, Mars, and National Grid. I am proud to stand with President Obama and Pope Francis, who both agree about the seriousness of climate change.

If the polluter machine wants to score more ink, so be it. I cannot stop them, but I am not going anywhere. My State is in the crosshairs. This is one of those fights worth having.

I yield the floor.
The PRESIDING OFFICER. The Senator from Nebraska.

ATVM LOAN PROGRAM
AMENDMENT

Mrs. FISCHER. Mr. President, I am thankful the Senate is taking up the appropriations bills. The appropriations process is the only way citizens can truly hold their elected representatives accountable. It also allows the American people to see just what the priorities are for the Senate.

Through my votes upon appropriations bills, I have to decide which government programs to prioritize and which government programs need to be cut. These are tough choices, but Nebraskans sent me to Washington to make these hard decisions.

Again, I am hopeful that the Senate is taking up these bills and that we can make important spending decisions on

behalf of the American people. That is why I am proud to join Senators COATS, TOOMEY, and FLAKE to submit an amendment that targets what I see is overspending in the Energy and Water appropriations bill.

This amendment would wind down the Department of Energy’s troubled Advanced Technology Vehicles Manufacturing Loan Program. The ATVM Program was designed to provide loans for businesses that produce fuel-efficient, advanced-technology vehicles and components in the United States. The program was created in 2007. In 2009, Congress appropriated \$7.5 billion in subsidies to cover \$25 billion in loans authorized under that program.

Unfortunately, as Senator COATS and Senator TOOMEY have pointed out, this program has struggled for many years. The record speaks for itself. Take Fisker Automotive as an example. In April of 2010, Fisker received a loan through the ATVM program for the purpose of producing two lines of plug-in hybrid vehicles at its plant in Wilmington, DE. In 2011, because Fisker was not meeting its performance targets, the DOE suspended its original loan of \$529 million.

Unfortunately, \$192 million in taxpayer dollars had already been loaned to the company. Fisker halted operations, and they filed for bankruptcy in November of 2013. The company’s ATVM loan was sold at auction for \$25 million and the DOE was able to recoup \$28 million from an escrow account. However, this loan still resulted in a \$139-million loss for taxpayers.

In February of 2014, Fisker’s assets were auctioned to a Chinese manufacturer, Wanxiang, through the resulting bankruptcy proceedings. This was one of the many failures resulting from the ATVM Program.

In 2013, a Government Accountability Office report found few auto manufacturers and program applicants willing to participate in the program due to high costs and the limited benefits. As a result, the Secretary of Energy announced a number of changes to the ATVM Program in April of 2014. Not a single new loan has been approved since the announcement of these revisions.

This program is a clear example of waste. It reveals the dangers of allowing our government to pick winners and losers in the private sector. That is why I am here today to join Senators COATS and TOOMEY and FLAKE in offering an amendment that would prohibit

new loan applications from being reviewed if they are not submitted by the date of this bill’s enactment. Furthermore, our amendment would prohibit any loan credit subsidies after the end of fiscal year 2020. Through these provisions, we can responsibly wind down a very ineffective program.

Our national debt continues to grow, and it now exceeds \$19 trillion. According to the March 2016 report of the Congressional Budget Office, annual deficits will exceed \$1 trillion in 2022 and every year thereafter. This makes the need for commonsense provisions like ours all the more urgent. We simply cannot afford to continue spending money on programs that are not effective.

I urge my colleagues to vote for this sensible amendment when it is brought up for a vote.

Mr. President, I yield the floor.
I suggest the absence of a quorum.
The PRESIDING OFFICER (Mr. PERDUE). The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mrs. FISCHER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

BUDGET COMMITTEE COST
ESTIMATE—S. 2804

Mr. ENZI. Mr. President, I offer for the RECORD the Budget Committee’s cost estimate of S. 2804, the Energy and Water Development Appropriations Act for fiscal year 2017.

The reported measure provides \$37.5 billion in discretionary budget authority for fiscal year 2017, which will result in new outlays of \$21.9 billion. When outlays from prior-year budget authority are taken into account, non-emergency discretionary outlays for the bill will total \$37.6 billion.

The reported bill matches its section 302(b) allocation for budget authority for both the security and nonsecurity categories and is below the 302(b) allocation for outlays by \$1 million.

The bill is not subject to any budget points of order.

Mr. President, I ask unanimous consent to have printed in the RECORD the table displaying the Budget Committee scoring of the bill.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

S. 2804, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS, 2017: SPENDING COMPARISONS—SENATE-REPORTED BILL
(Fiscal year 2017, \$ millions)

	Budget authority		Outlays	
	Security	Nonsecurity	Total	Total
Senate-reported bill	20,023	17,514	37,537	37,560
Senate 302(b) allocation	20,023	17,514	37,537	37,561
2016 Enacted	18,860	18,325	37,185	37,216
President’s request	19,343	17,933	37,276	36,340
SENATE-REPORTED BILL COMPARED TO:				
Senate 302(b) allocation	0	0	0	—1
2016 Enacted	1,163	—811	352	344

	Budget authority		Outlays	
	Security	Nonsecurity	Total	Total
President's request	680	— 419	261	1,220

Note: Details may not add to totals due to rounding.

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The messages received today are printed at the end of the Senate proceedings.)

MESSAGES FROM THE HOUSE

At 11:35 a.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 3714. An act to amend the Small Business Act to allow the Small Business Administration to establish size standards for small agricultural enterprises using the same process for establishing size standards for small business concerns, and for other purposes.

H.R. 4284. An act to require the Administrator of the Small Business Administration to issue regulations providing examples of a failure to comply in good faith with the requirements of prime contractors with respect to subcontracting plans.

H.R. 4325. An act to amend the Small Business Act to modify the anticipated value of certain contracts reserved exclusively for small business concerns.

H.R. 4326. An act to amend the Small Business Act to expand the duties of the Office of Small and Disadvantaged Business Utilization, and for other purposes.

H.R. 4332. An act to amend the Small Business Act to clarify the duties of procurement center representatives with respect to reviewing solicitations for a contract or task order contract.

H.R. 4903. An act to prohibit the use of funds by the Internal Revenue Service to target citizens of the United States for exercising any right guaranteed under the First Amendment to the Constitution of the United States.

ENROLLED BILLS SIGNED

At 12:30 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the Speaker has signed the following enrolled bills:

S. 719. An act to rename the Armed Forces Reserve Center in Great Falls, Montana, the Captain John E. Moran and Captain William Wylie Galt Armed Forces Reserve Center.

S. 1638. An act to direct the Secretary of Homeland Security to submit to, Congress information on the Department of Homeland Security headquarters consolidation project

in the National Capital Region, and for other purposes.

The enrolled bills were subsequently signed by the President pro tempore (Mr. HATCH).

ENROLLED BILL SIGNED

At 2:26 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the Speaker has signed the following enrolled bill:

H.R. 2722. An act to require the Secretary of the Treasury to mint coins in recognition of the fight against breast cancer.

The enrolled bill was subsequently signed by the President pro tempore (Mr. HATCH).

MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 3714. An act to amend the Small Business Act to allow the Small Business Administration to establish size standards for small agricultural enterprises using the same process for establishing size standards for small business concerns, and for other purposes; to the Committee on Small Business and Entrepreneurship.

H.R. 4284. An act to require the Administrator of the Small Business Administration to issue regulations providing examples of a failure to comply in good faith with the requirements of prime contractors with respect to subcontracting plans; to the Committee on Small Business and Entrepreneurship.

H.R. 4325. An act to amend the Small Business Act to modify the anticipated value of certain contracts reserved exclusively for small business concerns; to the Committee on Small Business and Entrepreneurship.

H.R. 4326. An act to amend the Small Business Act to expand the duties of the Office of Small and Disadvantaged Business Utilization, and for other purposes; to the Committee on Small Business and Entrepreneurship.

H.R. 4332. An act to amend the Small Business Act to clarify the duties of procurement center representatives with respect to reviewing solicitations for a contract or task order contract; to the Committee on Small Business and Entrepreneurship.

H.R. 4903. An act to prohibit the use of funds by the Internal Revenue Service to target citizens of the United States for exercising any right guaranteed under the First Amendment to the Constitution of the United States; to the Committee on Finance.

MEASURES READ THE FIRST TIME

The following bill was read the first time:

H.R. 2666. An act to prohibit the Federal Communications Commission from regulating the rates charged for broadband Internet access service.

ENROLLED BILLS PRESENTED

The Secretary of the Senate reported that on today, April 20, 2016, she presented to the President of the United States the following enrolled bills:

S. 719. An act to rename the Armed Forces Reserve Center in Great Falls, Montana, the Captain John E. Moran and Captain William Wylie Galt Armed Forces Reserve Center.

S. 1638. An act to direct the Secretary of Homeland Security to submit to Congress information on the Department of Homeland Security headquarters consolidation project in the National Capital Region, and for other purposes.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-5158. A communication from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting, pursuant to law, a report entitled "Finalizing Medicare Rules under Section 902 of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (MMA) for Calendar Year (CY) 2015"; to the Committee on Finance.

EC-5159. A communication from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting, pursuant to law, the Performance Report for fiscal year 2015 for the Generic Drug User Fee Amendments; to the Committee on Health, Education, Labor, and Pensions.

EC-5160. A communication from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting, pursuant to law, a financial report relative to the Medical Device User Fee Amendments of 2012 for fiscal year 2015; to the Committee on Health, Education, Labor, and Pensions.

EC-5161. A communication from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting, pursuant to law, a report relative to imported foods for fiscal year 2015; to the Committees on Health, Education, Labor, and Pensions; and Appropriations.

EC-5162. A communication from the Director, Office of Diversity Management and Equal Opportunity, Office of the Under Secretary of Defense (Personnel and Readiness), transmitting, pursuant to law, a compilation of fiscal year 2015 reports from the Department of Defense Components relative to the implementation of the Notification and Federal Employee Antidiscrimination and Retaliation Act of 2002 (No FEAR Act); to the Committee on Homeland Security and Governmental Affairs.

EC-5163. A communication from the Director of the Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Cyprodinil; Pesticide Tolerances" (FRL No. 9943-85) received during adjournment of the Senate in the Office of the President of the Senate on April 15, 2016; to the Committee on Agriculture, Nutrition, and Forestry.