

checked bag and \$35 for the second bag even though there appears to be no appreciable cost increase for processing the second bag. That is \$60 to check two bags one-way or \$120 round-trip to check two bags.

My amendment prohibits airlines from imposing fees that are not reasonable and proportional to the costs of the services provided. This common-sense consumer protection does not prevent airlines from charging fees; the amendment simply caps airline fees at a fair rate to ensure that passengers are not getting tipped upside down at the ticket counter.

I am pleased that Senators BLUMENTHAL and KLOBUCHAR have cosponsored my amendment. I offered this amendment in the Commerce Committee, and it received a vote of 12 to 12. It is time to break this tie on the Senate floor.

Further, my amendment enjoys broad support from several groups, including the National Consumers League, the Consumer Federation of America, and Travelers United.

Mr. President, I intend to offer my cyber security amendments as well, Markey amendment Nos. 3468, 3469, and 3470.

In December, I sent letters to 12 domestic airlines and two airplane manufacturers requesting information on the cyber security protections on their aircraft and computer systems. What I found was startling. Currently, airlines are not required to report attempted or successful cyber attacks to the government. Let me say that again. Airlines are not required to report attempted or successful cyber attacks to the Federal Government.

According to the National Air Carrier Association, which represents Allegiant, Spirit, and Sun Country—some of the country's smaller airlines—some of their carriers experience several hundred hacking attempts into their system every single day, but since there is no requirement to share this information with the FAA, potentially valuable cyber security information may not get to the other airlines, manufacturers, and regulators. My amendments address these concerns by mandating that airlines disclose cyber attacks to the FAA, directing the FAA to establish comprehensive cyber security standards, and commissioning a study to evaluate the safety and security risks associated with Wi-Fi on planes.

My amendments enjoy broad support from the Association of Flight Attendants, the Federal Law Enforcement Officers Association, and the International Association of Machinists and Aerospace Workers.

Mr. President, finally, on drone privacy, in committee we added a requirement that government operators disclose where they fly drones, the purpose of the flight, and whether the drone contains cameras, thermal imaging, or cell phone interceptors. My amendment would extend those requirements to commercial drone operators.

I encourage all Senators to support my amendments.

I thank the Chair for giving me this opportunity to address the Chamber.

I yield back the remainder of my time.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. CORNYN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

#### AMERICA'S SMALL BUSINESS TAX RELIEF ACT OF 2015

The PRESIDING OFFICER. Under the previous order, the Senate will resume consideration of H.R. 636, which the clerk will report.

The bill clerk read as follows:

A bill (H.R. 636) to amend the Internal Revenue Code of 1986 to permanently extend increased expensing limitations, and for other purposes.

Pending:

Thune/Nelson amendment No. 3464, in the nature of a substitute.

Thune (for Gardner) amendment No. 3460 (to amendment No. 3464), to require the FAA Administrator to consider the operational history of a person before authorizing the person to operate certain unmanned aircraft systems.

Nelson (for Bennet) amendment No. 3524 (to amendment No. 3464), to improve air service for families and pregnant women.

Cantwell amendment No. 3490 (to amendment No. 3464), to extend protections against physical assault to air carrier customer service representatives.

Mr. CORNYN. Mr. President, this week the Senate is continuing its consideration of the reauthorization of the Federal Aviation Administration and bringing important improvements in terms of aviation infrastructure and public safety. I am glad the Senate voted—notwithstanding the impression I think people get from the outside that all we do is bicker and we don't actually solve any problems. I am glad the Senate has worked in a bipartisan way to move this legislation forward. We have a lot of heavy lifting left to do on this legislation this week, and none of these issues is easy, but it is important we do everything we can to demonstrate to the American people that our interests are their interests in moving bipartisan solutions forward for their benefit.

#### NATIONAL CRIME VICTIMS' RIGHTS WEEK

Mr. President, I wish to just take a moment and point out that this week is also a very important week because it is National Crime Victims' Rights Week.

Too often crime victims in our country aren't treated with the fairness and respect they deserve. So often it seems as though we focus our attention on those who commit the crime and not nearly enough on those who are victims of crime they had no part in instigating but perhaps happen to be in the wrong place at the wrong time. When we don't show the proper respect for victims of crime, it can lead to distrust in our communities between law enforcement and the public, and it can make our country a more dangerous place.

The fact is, our law enforcement professionals work best with community cooperation. Frequently, the community can be the eyes and the ears for law enforcement and help give them information they need in order to prevent crime from occurring in the first place or to make a show of force to in fact deter the commission of a crime.

When I was Texas attorney general, I had the privilege of overseeing our State's Crime Victims' Compensation Fund. This is an idea which said we ought to take the fines and the penalties from people who commit crimes and then use those funds to make grants to the victims of crime and the people who attempt to help them heal and recover from the consequences. Time and time again, I saw that when we don't support the victims of crime, they and their families aren't the only ones who suffer. It can also impede law enforcement efforts when they feel this disjuncture or disconnection between the victims and the law enforcement professionals. So it is important for many reasons—out of basic fairness and compassion but also in the interests of law enforcement, generally, to make sure we do everything we can to keep law enforcement and the victims of crime on the same page and the communities in which they reside.

We need to continually look for ways to improve our support for crime victims. One way we can do this is by continuing assistance to State and local governments in a variety of ways. We recently had a hearing on the intersection of mental illness and law enforcement. Unfortunately, in our society today—because of the deinstitutionalization of people with mental illness, with no safety net to take its place—many people who suffer from mental illness are residing in our jails, filling our emergency rooms, or simply living on our streets. So we need to redirect more than just the 1 percent of funds currently directed by the Federal Government to State and local law enforcement for support and training. We need to redirect more of that in a targeted fashion to deal with this crisis in mental illness.

Here is an anecdote. Recently, I had the chance to meet with some members of the Major County Sheriffs' Association. The sheriff of Bexar County, TX, a friend of mine, said: How would you like to meet the largest mental health provider in the United States? I said:

Well, sure. Who is that? She said: Meet the sheriff of Los Angeles County.

This made a deep impression on me, and it tells me we still have a lot to do.

Another example of where the Federal Government can play an appropriate support role for local and State law enforcement—and I am not suggesting the Federal Government take over State and local law enforcement, far from it. Rather, the Federal Government should recognize and support the important role that local and State law enforcement play and provide that support, where possible, here at the Federal level.

Nowhere else have I found that more important recently than our efforts to try to audit and test the massive nationwide rape kit backlog. It has been estimated there are 400,000 rape kits collected from the forensic evidence from sexual assaults that remain untested. We know these rape kits contain vital DNA evidence that can put criminals behind bars, exonerate the falsely accused, and help detect those who commit crimes serially—not just once but over and over and over again until they are ultimately caught. As we know, many communities at the local level simply do not have the resources or expertise to test these rape kits in a timely fashion, so that is an area where we can help. That means that while evidence is collecting dust on a shelf for years, criminals will remain loose—unless we continue to act—and make it impossible for the victims of these crimes to find closure. I will give just one example.

Last year Houston had a backlog of thousands of rape kits going back into the 1980s. Fortunately, due to resources provided by the Federal Government under the Debbie Smith Act, and with the determination of the local leadership, Mayor Annise Parker, the city of Houston, began to work with the State of Texas and the Federal Government to eliminate Houston's rape kit backlog. So far they have tested thousands of rape kits, resulting in 850 CODIS matches. That is the DNA check system run by the FBI, where when people have been arrested for offenses in the past, their DNA information is recorded in this data base and then can be matched against that collected in a rape kit or other forensic evidence. So just as a result of the city of Houston undertaking this massive effort—again, with the cooperation of the State and Federal Government—to eliminate its rape kit backlog, they have gotten 850 hits in the CODIS system. In other words, by testing the evidence they already had, Houston officials have been able to identify hundreds of people who are perpetrators of crime—because the DNA evidence does not lie—and to place them at the scene of a crime. Again, as we find out, sadly, people who commit sexual assaults frequently don't do it just once in their life. Many of them do it serially or until they get caught, looking for victims of opportunity—sometimes even children. It is terrible.

Fortunately, with the tools and resources provided by the Debbie Smith Act and something called the SAFER Act, Houston will complete the testing of all backlogged rape kits this year. This is important because in the past, testing of these rape kits was viewed as mainly a way of just confirming the identity of the assailant using DNA evidence, but frequently the identity of the assailant is not an issue in these cases, and it is expensive to test rape kits. Frequently, the assailant is known and the question is one of consent or nonconsent. What we have found is by testing more rape kits—even where the issue of identity is not in question—we can literally tie these defendants in criminal cases to other sexual assaults in a way that is a pretty powerful and pretty revolutionary way.

I am proud of the work Houston and the State of Texas are doing, working with the Federal Government, to end the rape kit backlog, but it is going to take a lot more work from us on an ongoing and long-term basis because, first, one of the things we need to do, which Congress has already required, is an audit to make sure we know where all of these rape kits are—whether they are sitting in an evidence locker or whether they are still sitting in a police station in an investigation locker. We need to make sure there is an audit done so we can get our arms around the size and scope of the problem. Then we need to redirect more of the resources the Federal Government has already appropriated money for under the Debbie Smith Act to actually test these rape kits. This is very important because we need the survivors of sexual assault to know we continue to stand with them in their fight.

Thank goodness for brave women such as Debbie Smith and so many others whom I have met along the way who I think demonstrate not only their own courage but also give other people courage to stand up for their own rights when they are, through no fault of their own, victims of sexual assault.

The Crime Victims' Rights Week is more than just about this crime of sexual assault. It is about respect for all victims of crime. That is why I am proud to be working with the senior Senator from Vermont, Mr. LEAHY, and Congressman TED POE of Houston, TX, on the Justice for All Reauthorization Act. This is comprehensive legislation to increase rights and protections for crime victims across the country. It will reauthorize the landmark Justice for All Act signed into law by President George W. Bush in 2004.

As part of the reauthorization, it will also increase the collection of compensation and restitution for crime victims, it will protect the housing rights of domestic violence victims, and it will strengthen the forensic sciences to swiftly put criminals behind bars and to improve the integrity of the forensic testing.

Frequently, we know that both the expertise and the equipment used by

local governments and law enforcement are sometimes pretty spotty. In order to maintain the integrity of this important and powerful type of evidence, it is very important we provide some guidance—perhaps best practices—for forensic sciences. We have the ability to do that because of the resources of the Federal Government; again, not to command or mandate but basically to help local and State governments improve their forensic sciences and their testing.

This legislation will also improve access to legal and health care resources for all victims and will ensure that we are efficiently providing direct services for crime victims on a national basis. This legislation is supported by more than 130 different law enforcement and victim advocacy organizations nationwide, including the Rape, Abuse, and Incest National Network—the so-called RAINN organization—the National District Attorneys Association, the National Center for Victims of Crime, the International Union of Police Organizations, the National Network to End Domestic Violence, and the National Organization for Women. It is a pretty broad spectrum of organizations along the political or ideological spectrum, and they are all unified in supporting this important bill.

This Chamber has done what it takes to help victims in the past, and we should continue to build on the legacy of legislation like the Justice for Victims of Trafficking Act, a law that is already making a clear difference in the lives of victims across the country.

One of the best moments in this Chamber last year was when we passed the Justice for Victims of Trafficking Act by a vote of 99 to 0. It was a rare and welcomed coming together of all Members, from all different parts of the country, all across the ideological spectrum, to enact the most important assistance for victims of human trafficking that we have done in basically 25 years, providing for something as basic as shelter for victims of human trafficking, when many of them had nowhere to live or to turn.

One of the important pieces of the Justice for Victims of Trafficking Act was something called the HERO Program. This was primarily inserted into the legislation at the request of the Senator from Illinois, Mr. MARK KIRK, a veteran of the U.S. Navy himself.

Just yesterday, the Army Times ran a story on a program that was permanently authorized under the bill known as HERO, which trains veterans to work alongside Federal law enforcement officials to go after child predators—in other words, using some of the expertise the veterans acquired in their training and their service in the military to help victims of child pornography and the predation, unfortunately, that happens too often on the most innocent.

So far, according to this article, the program has already trained about 80 different veterans with plans to train

40 more this year, giving many of these veterans—some of whom have been seriously injured during the course of their military service—a real purpose in life. Indeed, in the *Army Times* story I mentioned just a moment ago, there are some heartrending, touching stories about how, even for people who suffered very traumatic injuries during their military service, this gives them a new sense of purpose and focus, and it is very, very encouraging.

I had the chance to see the HERO program in action last year in San Antonio, and it is protecting our children and taking criminals off the street. It is pretty clear that when we set our minds to it, we can make a difference in the lives of crime victims. We proved that with the passage of the Justice for Victims of Trafficking Act, and we can do it again.

I encourage all of our colleagues to consider supporting the Justice for All Reauthorization Act. This is a bicameral, bipartisan proposal that would help victims get the support they need and they deserve.

As advocates and survivors across the country use this week to highlight the needs of millions of crime victims, let's also remember that we have a responsibility and an opportunity to do something about it right here in this Chamber.

Mr. President, I don't see anyone interested in recognition, so I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. NELSON. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### ZIKA VIRUS

Mr. NELSON. Mr. President, the Zika virus is getting very serious. Today one of the officials at the Centers for Disease Control said that "this is scarier than we initially thought." As to a pregnant woman who is infected with the Zika virus, it may not only cause the fetus to be deformed with a much smaller head, but they are finding other birth defects as well as premature births. Normal, otherwise healthy people who become infected with the virus usually have relatively mild flu-like symptoms, but there are devastating consequences when the virus is contracted by a woman who is pregnant. Today the CDC said: "Most of what we've learned is not reassuring." They also said: "Everything we look at with this virus seems to be a bit scarier than we initially thought." That is coming straight from the experts at CDC.

When you look at where this virus is, unfortunately, there are more people in my State of Florida who have the virus than in any other State in the country. Nationwide, there are multiples of hundreds who have the virus. In the State of Florida, we have identified just

under 100 people who have the virus. Thankfully, of those who were infected in Florida, none of them contracted it in Florida; they contracted the virus someplace else.

There is a vast amount of traveling that goes on between Florida and Puerto Rico. Puerto Rico is one source where the virus is coming from. When that mosquito bites you, it transmits the virus, and that mosquito is quite prevalent in Puerto Rico. So the island is having its own trauma with the Zika virus manifesting there, but there is also a source in other countries throughout Central America, the Caribbean, and Latin America.

What do we need to do? Well, one little bit of good news I can give you is that the bill we passed in the Senate before the Easter recess is now in the House, and it will be taken up by the House tomorrow. They should pass it and send it to the President's desk for signature. What that bill does is give financial incentive to the drug companies by adding Zika as a virus to the list of tropical diseases for which the drug companies have a financial incentive to go and find a cure or a vaccine. This bill is complicated as far as what the financial incentives will be. I could explain that, but for purposes of discussion here, I just wanted to share that little bit of good news. We are going to have that bill in law, and we want to unleash the creative potential of our pharmaceutical industry to go and find a cure or vaccine that will take care of it.

The other side of it is what the CDC is saying is scarier than we thought, and that is the fact that it is having such devastating societal and medical consequences for a woman who is pregnant and gets the virus. We can imagine the trauma to that family with a deformed child being born as a result of the virus. We can imagine the expense to society of a child who is severely handicapped. As a result, we are talking about major effort.

There is something else we can do about it; that is, the President's budgetary request has \$1.9 billion specifically targeted for helping to do the research on the Zika virus. It is my hope, and I know I have the cooperation and, indeed, the considerable help and energy of my colleague from Florida, Senator RUBIO, in wanting to seek this and to get successfully in the appropriations bill for the Department of HHS the \$1.9 billion to continue the research and all of the ancillary expenses that are coming as a result of it.

Down the road, we will find a vaccine. Down the road, we will be able to manage this problem. But, in the meantime, there is a great deal of trauma, some extraordinary heartbreak to some families, which should be, again, the warning: If you are pregnant, do not go anywhere exposing the skin to a mosquito bite, particularly in those regions with that variety of mosquito that carries the Zika virus.

So I hope by this time tomorrow night, we will say one hallelujah that

the House bill has passed, the Senate bill has passed the House, and it is on the way to the President's desk for signature. Then, let's take up this issue in the appropriations bill when it hits the floor in another few weeks.

Mr. President, I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. COATS). The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. NELSON. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### EXECUTIVE SESSION

#### EXECUTIVE CALENDAR

The PRESIDING OFFICER. Under the previous order, the Senate will proceed to executive session to consider the following nomination, which the clerk will report.

The senior assistant legislative clerk read the nomination of Waverly D. Crenshaw, Jr., of Tennessee, to be United States District Judge for the Middle District of Tennessee.

The PRESIDING OFFICER. Under the previous order, there will be 30 minutes for debate only on the nomination, equally divided in the usual form.

Mr. NELSON. Mr. President, I ask unanimous consent that the time during quorum calls be charged equally.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. NELSON. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. ALEXANDER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. ALEXANDER. Mr. President, in December of 2014, Judge William Joseph Haynes, Jr., of the Middle District of Tennessee, assumed senior status, creating a vacancy on the Middle District bench. That vacancy has resulted in increased caseloads for the three active Federal district judges—Judge Sharp, Judge Campbell, and Judge Trauger.

Fortunately, help is on the way.

In June, Senator CORKER and I had the pleasure of introducing Waverly Crenshaw to the Senate Judiciary Committee when it met to consider his nomination. I was pleased that the committee agreed with our position, and they reported out his nomination by voice vote the following month.

It's easy to see why Tennesseans support Mr. Crenshaw and are excited about his nomination—and the prospect that the Senate will confirm him tonight. He was born in Nashville, and then he stayed—attending Vanderbilt