

the fiscal 2016 appropriations act, specifically to address the opioid epidemic, an increase of more than \$100 million from the previous year."

Botticelli went on to say there is "clear evidence that a comprehensive response," such as that of CARA, is "tremendously important." He said that the provisions in CARA are "critically important to make headway in terms of this epidemic."

Let's not allow this issue to get tangled up in politics. It is really too important to each of our States. Let's do our part today to help those in recovery take their lives back. Let's help keep families together and kids safer and help prevent more Americans from suffering at the hands of addiction.

Let's put politics aside and continue to work to pass the Comprehensive Addiction and Recovery Act, which would be an important step forward in the fight against our national opioid and heroin crisis.

RECOGNITION OF THE MINORITY LEADER

The PRESIDING OFFICER (Mr. PAUL). The Democratic leader is recognized.

RELATIONSHIPS IN THE SENATE

Mr. REID. Mr. President, people who watch us on television should understand that everything we do is not dour and kind of frowny. There are times, when we are away from the cameras, that we get along well and have a good time.

There is no better example of that than this morning. Every week at 8 o'clock in the morning on Wednesday we meet downstairs for the Senate Prayer Breakfast. I go there as often as I can. It is really very stimulating, and I am always glad I go every time I do go. But today was especially good because AL FRANKEN, the junior Senator from Minnesota, was making the presentation. Even though there is an opening prayer and a closing prayer, there is some talk in between that, and his presentation was terrific. And of course we all know AL FRANKEN, and so a lot of it was funny.

But I just want everyone watching us this morning to know we are not always—I used the word—dour. There are times when we smile and have a good time.

Everyone knows the Presiding Officer and I have total disagreement on policy, but I so admire the Presiding Officer. Without reservation, I can say we are friends—not just political friends, but we are friends. A year ago, when I was injured, because he is an ophthalmologist, he reached out to me and gave me his advice and mostly his concern, for which I am grateful.

I think if we stopped and looked around at each other, we would find many such relationships such as the one with the Presiding Officer and the senior Senator from Nevada, and I appreciate that.

FILLING THE SUPREME COURT VACANCY

Mr. REID. Mr. President, we now have a new rule called the Biden rule, which I guess was invented this morning. What happens when my friend the Republican leader, as he did yesterday, talks about what Senator BIDEN has said is that he never completes the little presentation Senator BIDEN made. Senator BIDEN did not say there wouldn't be any nominations. Here is what he said in ending his presentation. At the end of his speech in 1992, Senator BIDEN said:

Compromise is the responsible course both for the White House and for the Senate. If the President consults and cooperates with the Senate or moderates his selections absent consultation, then his nominees may enjoy my support as did Justices Kennedy and Souter.

That is what this is all about. Senator BIDEN never said there wouldn't be any nominations approved, and that was evident in the oval office yesterday. Vice President BIDEN told the story of a Republican President calling him down—he was chairman of the Judiciary Committee—and said: OK, we are having some problems here. I have 10 names on a piece of paper. I want you to look at it and give me your rough estimate. I will not bind you to this, but which of these do you think would work?

These were people that a Republican President presented to the Democratic chair of the Judiciary Committee saying: Give me your impression of these people. So they went over them—yes, yes, yes, no. They had 10 names.

That is the same thing that happened yesterday in the White House. President Obama said: Do you have any names for me? Give them to me. I will be happy to take a look at them.

So there is no Biden rule, unless the Biden rule is that we will continue doing what we have always done here in the Senate. And what is that? We approve in any Presidential election year—in a Presidential election year we always take care of a nomination. We have never in the history of the country not done that, until now.

Now, the other thing is we keep talking about a lot of political things, but we have an obligation based on the Constitution of the United States to do something about these nominations we get from the President. We have a constitutional duty to do our jobs, and that duty is to give advice and consent to the President when he sends a nomination up here, which we will have in a matter of a week or so.

And we do it quickly. We don't spend months and months doing this. The Republicans' unprecedented call to block any nominee is more of the obstruction that we have had here too often. This has never ever been done before.

As for my friend the Republican leader to talk about statements I made and the senior Senator from New York made, of course we made statements. It didn't affect what we did around here.

I hoped people listened. I hoped it slowed down what President Bush was going to do. But the fact is President Bush did what he wanted, and he, in the process, was able to present nominations to us and we looked them over.

Now we have a new standard. We are not going to meet with whomever this person is. We don't know who it is, but we are not going to meet with him. We are not going to hold hearings, and we are not going to vote. That is wrong.

REPUBLICAN PARTY

Mr. REID. Mr. President, here is a headline of an article that appeared in the Washington Post: "Trump is the GOP's Frankenstein monster." This was the headline in the Washington Post article authored by Robert Kagan, a former official in the Reagan State Department who is now a senior fellow at the Brookings Institute.

It is true, Donald Trump is the Republican Party's Frankenstein monster. Republicans have spent the last 8 years stoking the fires of resentment and hatred, building Trump piece by piece. Today the Republican establishment acts like it is surprised by Donald Trump's victories around the country. They feign outrage that a demagogue spewing vile xenophobia is somehow winning in a party which spent years telling immigrants they are not welcome in America. They act surprised that Republican voters are flocking to a birther candidate, even as Republican congressional leaders continue to support a man who refuses to distance himself from the Ku Klux Klan.

They express shock and outrage that Republican voters cheer Trump's schoolyard taunts, even as they trounce the most common courtesies extended to every President, even as they deny a fair hearing to a President's Supreme Court nominee for the first time ever—the first time—in history. Republicans shouldn't be surprised. They spent 8 years laying the groundwork for the rise of Donald Trump.

The reality is that Republican leaders are reaping what they have sown. As Mr. Kagan said in his Washington Post opinion piece yesterday, "The party's own political crimes are being punished in a bit of cosmic justice fit for a Greek tragedy."

Seven years ago the Republican leader and his party decided that President Obama was an illegitimate President. They decided his Presidency was unworthy of their basic respect and good-faith efforts. Congressional Republicans decided that whatever policies this President proposed, they would reflexively oppose them—regardless of the merits. Instead, congressional Republicans had only one objective—to keep President Obama from being re-elected.

In order to do that, the Republican leader and his party refused to engage the President or Democrats on policy. No matter how dire the crisis for the

American people, Republican leaders decided it was more important to deny President Obama an achievement than help people in need. Think about that. No matter how dire the crisis for the American people, Republican leaders decided—I repeat—it was more important to deny President Obama an achievement than to help people in need.

Think about the monumental legislation Republicans refused to even engage in, let alone work on:

The American Recovery and Reinvestment Act, known as the stimulus, when our economy was in a nosedive—in a nosedive. Remember, when Obama was elected, that month he was elected the country lost 800,000 jobs in 1 month. We were in the throes of the great recession, and yet it took an effort to get a mere three Republicans to work with us on that legislation. Very important. They were strong, they were courageous—Specter, COLLINS, and Snowe. Republican leadership made it clear they didn't want their Senators working with President Obama on the stimulus, but we got it done.

Health care. Before ObamaCare, there were nearly 50 million Americans with no health insurance. Since then, almost 20 million more Americans have health coverage. Today, if you have a preexisting disability, you are covered with insurance. Today the rate of no insurance is below 10 percent. This is all in spite of congressional Republicans who would not work with Democrats despite our best efforts. They refused to do anything to engage in any way. When the debate over health care started, three Republicans—Senators Snowe, GRASSLEY, and ENZI, very important Members of the Finance Committee—acted interested in fixing our Nation's health care system, but Republican leadership twisted their arms to convince them—whatever words we want to use—to get them in line with the Republican leader's wishes and abandoned any hope of bipartisanship on the issue. So there was none. Senator Snowe brought up a bill in the Finance Committee, but the Republican leadership turned it into a “no” vote on the Senator floor, and the senior Senator from Iowa went back to Iowa and started talking about death panels. Doesn't that sound like something Donald Trump would do?

Wall Street and Dodd-Frank legislation, when Wall Street crashed. I can remember being in the White House with the Republican Secretary of the Treasury, a wonderful man. Secretary Paulson was on his knees begging NANCY PELOSI to work with him. The country was in deep trouble. Democrats controlled the body. We had a Republican President, and we worked with a Republican President.

In the shadow of economic ruin created by Wall Street's unhinged greed, Republicans would not work with us to rein in the big banks and financial institutions. They had been warned by

Republican leadership. In the end, only one Republican voted for that bill—only one.

Time and time again, congressional Republicans went to the extreme to block any positive legislation to improve our Nation. The tactics Republicans used to obstruct this President were unprecedented. In effect, the Republican leader told the President that none of his policies would get a fair hearing from Republicans, and that is basically true. Republicans denied the Office of the President the respect it deserves, and their shoddy and disrespectful treatment became the norm.

In 6 years, the Republican leader launched more than 500 filibusters. During the same 6-year period, Lyndon Johnson, in 6 years, had overcome 2 filibusters—500 to 2. This is far more than anyone ever imagined could happen in this great body.

Actions speak louder than words. Automatically filibustering the President's policies for years on end sends a clear and simple message: Republicans think this President's proposals are illegitimate. Instead of working for the American people, Republicans decided that making the extreme rightwing happy was more important. Republicans blocked legislation to prevent criminals and suspected terrorists from buying guns, even background checks. Republicans blocked commonsense campaign finance reform. We had 59 votes to allow some disclosure of all these huge amounts of money; not a single Republican voted with us—not a single Republican. Republicans voted to deport DREAMers. Republicans blocked an increase in the minimum wage. Republicans blocked equal pay for women. Republicans blocked efforts to do something about student loan debt. Now Republicans are blocking the nominee of the Supreme Court before that person has even been nominated. This is just a short list of what they have blocked.

From this rhetoric to their actions, the Republicans have set the Trump standards. The Republican Party has long used Islam to fearmonger. Now Donald Trump is doing the same thing. The Republican Party has spent years railing against Latinos and immigrants, trying to incite fear and panic. Congressman STEVE KING called immigrants drug dealers and described their bodies in a very negative, ugly way. Now Donald Trump is saying the same thing. Donald Trump is the ultimate fulfillment of the Republicans' legacy of obstruction and resentment, but to be frank, it is not only Trump. Senator CRUZ, Senator RUBIO, and Ben Carson are saying basically the same thing—maybe a little more subtle, but they are saying the same thing. After all, this is the same party—the Republican Party—that just yesterday saw nine of its Members vote against naming a post office after world-famous poet and civil rights activist Maya Angelou. It is hard to believe.

Even as the establishment condemns what Donald Trump says and does, the

Republican leadership is still supporting him. The Speaker of the House yesterday affirmed that he will vote for Donald Trump if he is the Republican nominee for President. The Senate Republican leader has not said he will not vote for Donald Trump if he is the nominee. Publicly, at least, Republicans are supporting a man who refused to denounce the KKK—a man who continues to denigrate immigrants, Muslims, and the disabled.

Donald Trump is the standard bearer for the Republican Party. Republicans created him by spending 7 years appealing to some of the darkest forces in America. It is up to Republicans to try and undo what they have done by denouncing Donald Trump. It is time for Republicans to stop the Frankenstein they created. Trump is the GOP's Frankenstein monster. If Republicans fail to stop Donald Trump, it will tear the party apart even more than it is now.

Will the Chair announce the business of the day?

RESERVATION OF LEADER TIME

The PRESIDING OFFICER. Under the previous order, the leadership time is reserved.

COMPREHENSIVE ADDICTION AND RECOVERY ACT OF 2015

The PRESIDING OFFICER. Under the previous order, the motion to proceed to S. 524 is agreed to.

The clerk will report the bill.

The legislative clerk read as follows:

A bill (S. 524) to authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use.

Thereupon, the Senate proceeded to consider the bill, which had been reported from the Committee on the Judiciary, with an amendment to strike all after the enacting clause and insert in lieu thereof the following:

S. 524

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) *SHORT TITLE.*—This Act may be cited as the “Comprehensive Addiction and Recovery Act of 2016”.

(b) *TABLE OF CONTENTS.*—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings.

Sec. 3. Definitions.

TITLE I—PREVENTION AND EDUCATION

Sec. 101. Development of best practices for the use of prescription opioids.

Sec. 102. Awareness campaigns.

Sec. 103. Community-based coalition enhancement grants to address local drug crises.

TITLE II—LAW ENFORCEMENT AND TREATMENT

Sec. 201. Treatment alternative to incarceration programs.

Sec. 202. First responder training for the use of drugs and devices that rapidly reverse the effects of opioids.

Sec. 203. Prescription drug take back expansion.

Sec. 204. Heroin and methamphetamine task forces.