

of the electoral structure, including the departmental, regional and municipal electoral councils and polling stations. Rules should be crafted to spell out their authorities and functions and the means by which they can exercise their authority and perform their functions.”.

(5) “Redesign the CSE administrative structure at the central and field levels, while standardizing technical and operational procedures, including the design of control mechanisms from the time registration to the delivery of the document to the citizens; the process of issuing identity cards should be timed to the calendar and, to avoid congestion within the process, be evenly spaced.”.

(b) ELECTORAL OBSERVATION MISSION.—The President shall direct the United States Permanent Representative to the Organization of American States (OAS) to use the voice, vote, and influence of the United States at the OAS to strongly advocate for an Electoral Observation Mission to be sent to Nicaragua in 2016 and 2017.

#### SEC. 6. STATEMENT OF POLICY.

The Department of State and the United States Agency for International Development should prioritize foreign assistance to the people of Nicaragua to assist civil society in democracy and governance programs, including human rights documentation.

#### SEC. 7. REPORT ON CORRUPTION IN NICARAGUA.

(a) REPORT REQUIREMENT.—Not later than 120 days after the date of the enactment of this Act, the Secretary of State, in consultation with the intelligence community (as defined in section 3(4) of the National Security Act of 1947 (50 U.S.C. 3003(4)), shall submit to Congress a report on the involvement of senior Nicaraguan government officials, including members of the Supreme Electoral Council, the National Assembly, and the judicial system, in acts of public corruption or human rights violations in Nicaragua.

(b) FORM.—The report required in subsection (a) shall be submitted in unclassified form, but may contain a classified annex. The unclassified portion of the report shall be made available to the public.

Mr. ROYCE (during the reading). Mr. Speaker, I ask unanimous consent to dispense with the reading of the amendment.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed.

The title of the bill was amended so as to read: “A bill to oppose loans at international financial institutions for the Government of Nicaragua, other than to address basic human needs or promote democracy, unless the Government of Nicaragua is taking effective steps to hold free, fair, and transparent elections, and for other purposes.”.

A motion to reconsider was laid on the table.

#### STABILITY AND DEMOCRACY FOR UKRAINE ACT

Mr. ROYCE. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 5094) to contain, reverse, and deter Russian aggression in Ukraine, to assist Ukraine’s democratic transition, and for other purposes, as amended.

The Clerk read the title of the bill.  
The text of the bill is as follows:

H.R. 5094

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Stability and Democracy for Ukraine Act” or “STAND for Ukraine Act”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title and table of contents.

Sec. 2. Statements of policy.

#### TITLE I—CRIMEA ANNEXATION NON-RECOGNITION

Sec. 101. United States policy against recognition of territorial changes effected by force alone.

Sec. 102. Prohibitions against United States recognition of the Russian Federation’s annexation of Crimea.

Sec. 103. Determinations and codification of sanctions under Executive Order 13685.

#### TITLE II—SANCTIONS PROVISIONS

Sec. 201. Prohibiting certain transactions with foreign sanctions evaders and serious human rights abusers with respect to the Russian Federation.

Sec. 202. Report on certain foreign financial institutions.

Sec. 203. Requirements relating to transfers of defense articles and defense services to the Russian Federation.

#### TITLE III—OTHER MATTERS

Sec. 301. Strategy to respond to Russian Federation-supported information and propaganda efforts directed toward Russian-speaking communities in countries bordering the Russian Federation.

Sec. 302. Cost limitation.

Sec. 303. Sunset.

#### SEC. 2. STATEMENTS OF POLICY.

(a) IN GENERAL.—It is the policy of the United States to further assist the Government of Ukraine in restoring its sovereignty and territorial integrity to contain, reverse, and deter Russian aggression in Ukraine. That policy shall be carried into effect, among other things, through a comprehensive effort, in coordination with allies and partners of the United States where appropriate, that includes sanctions, diplomacy, and assistance, including lethal defensive weapons systems, for the people of Ukraine intended to enhance their ability to consolidate a rule of law-based democracy with a free market economy and to exercise their right under international law to self-defense.

(b) ADDITIONAL STATEMENT OF POLICY.—It is further the policy of the United States—

(1) to use its voice, vote, and influence in international fora to encourage others to provide assistance that is similar to assistance described in subsection (a) to Ukraine; and

(2) to ensure that any relevant sanctions relief for the Russian Federation is contingent on timely, complete, and verifiable implementation of the Minsk Agreements, especially the restoration of Ukraine’s control of the entirety of its eastern border with the Russian Federation in the conflict zone.

#### TITLE I—CRIMEA ANNEXATION NON-RECOGNITION

SEC. 101. UNITED STATES POLICY AGAINST RECOGNITION OF TERRITORIAL CHANGES EFFECTED BY FORCE ALONE.

Between the years of 1940 and 1991, the United States did not recognize the forcible

incorporation and annexation of the three Baltic States of Lithuania, Latvia, and Estonia into the Soviet Union under a policy known as the “Stimson Doctrine”.

#### SEC. 102. PROHIBITIONS AGAINST UNITED STATES RECOGNITION OF THE RUSSIAN FEDERATION’S ANNEXATION OF CRIMEA.

(a) IN GENERAL.—In accordance with United States policy enumerated in section 101, no Federal department or agency should take any action or extend any assistance that recognizes or implies any recognition of the de jure or de facto sovereignty of the Russian Federation over Crimea, its airspace, or its territorial waters.

(b) DOCUMENTS PORTRAYING CRIMEA AS PART OF RUSSIAN FEDERATION.—In accordance with United States policy enumerated in section 101, the Government Printing Office should not print any map, document, record, or other paper of the United States portraying or otherwise indicating Crimea as part of the territory of the Russian Federation.

#### SEC. 103. DETERMINATIONS AND CODIFICATION OF SANCTIONS UNDER EXECUTIVE ORDER 13685.

(a) DETERMINATIONS.—

(1) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, the President shall submit to the appropriate congressional committees a report that contains the assessment described in paragraph (2).

(2) ASSESSMENT DESCRIBED.—The assessment described in this paragraph is—

(A) a review of each person designated pursuant to Executive Order 13660 (March 6, 2014; 79 Fed. Reg. 13493; relating to blocking property of certain persons contributing to the situation in Ukraine) or Executive Order 13661 (March 16, 2014; 79 Fed. Reg. 15535; relating to blocking property of additional persons contributing to the situation in Ukraine); and

(B) a determination as to whether any such person meets the criteria for designation pursuant to Executive Order 13685 (December 19, 2014; 79 Fed. Reg. 77357; relating to blocking property of certain persons and prohibiting certain transactions with respect to the Crimea region of Ukraine).

(3) FORM.—The assessment required by paragraph (2) shall be submitted in unclassified form but may contain a classified annex.

(b) CODIFICATION.—United States sanctions provided for in Executive Order 13685, as in effect on the day before the date of the enactment of this Act, shall remain in effect until the date on which the President submits to the appropriate congressional committees a certification described in subsection (c).

(c) CERTIFICATION.—A certification described in this subsection is a certification of the President that Ukraine’s sovereignty over Crimea has been restored.

(d) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to restrict the authority of the President to impose additional United States sanctions with specific respect to the Russian Federation’s occupation of Crimea pursuant to Executive Order 13685.

(e) APPROPRIATE CONGRESSIONAL COMMITTEES.—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Affairs, the Committee on Financial Services, and the Committee on Ways and Means of the House of Representatives; and

(2) Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate.

## TITLE II—SANCTIONS PROVISIONS

## SEC. 201. PROHIBITING CERTAIN TRANSACTIONS WITH FOREIGN SANCTIONS EVADERS AND SERIOUS HUMAN RIGHTS ABUSERS WITH RESPECT TO THE RUSSIAN FEDERATION.

The Support for the Sovereignty, Integrity, Democracy, and Economic Stability of Ukraine Act of 2014 (Public Law 113-95; 22 U.S.C. 8901 et seq.) is amended by adding at the end the following new sections:

## “SEC. 10. PROHIBITING CERTAIN TRANSACTIONS WITH FOREIGN SANCTIONS EVADERS WITH RESPECT TO THE RUSSIAN FEDERATION.

“(a) IN GENERAL.—The President is authorized to impose with respect to a foreign person the sanctions described in subsection (b) if the President determines that the foreign person knowingly—

“(1) has materially violated, attempted to violate, conspired to violate, or caused a violation of any license, order, regulation, or prohibition contained in, or issued pursuant to any covered Executive order; or

“(2) has facilitated significant deceptive or structured transactions for or on behalf of any person subject to United States sanctions concerning the Russian Federation.

## “(b) SANCTIONS DESCRIBED.—

“(1) IN GENERAL.—The sanctions described in this subsection are the exercise of all powers granted to the President by the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary to block and prohibit all transactions in all property and interests in property of a person determined by the President to be subject to subsection (a) if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

“(2) PENALTIES.—A person that is subject to sanctions described in paragraph (1) shall be subject to the penalties set forth in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) to the same extent as a person that commits an unlawful act described in subsection (a) of that section.

“(c) WAIVER.—The President may waive the application of sanctions under subsection (b) on a case-by-case for a period of not more than 120 days, and may renew that waiver for additional periods of not more than 120 days with respect to a person if the President determines that such a waiver is in the national interests of the United States and on or before the date on which the waiver takes effect, submits to the appropriate congressional committees a notice of and justification for the waiver.

“(d) IMPLEMENTATION AUTHORITY.—The President may exercise all authorities provided to the President under sections 203 and 205 of the International Emergency Economic Powers Act (50 U.S.C. 1702 and 1704) for purposes of carrying out this section.

“(e) REGULATORY AUTHORITY.—The President shall issue such regulations, licenses, and orders as are necessary to carry out this section.

## “(f) DEFINITIONS.—In this section:

“(1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term ‘appropriate congressional committees’ means—

“(A) the Committee on Foreign Affairs, the Committee on Financial Services, and the Committee on Ways and Means of the House of Representatives; and

“(B) Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate.

“(2) COVERED EXECUTIVE ORDER.—The term ‘covered Executive order’ means any of the following:

“(A) Executive Order 13660 (March 6, 2014; 79 Fed. Reg. 13493; relating to blocking prop-

erty of certain persons contributing to the situation in Ukraine).

“(B) Executive Order 13661 (March 16, 2014; 79 Fed. Reg. 15535; relating to blocking property of additional persons contributing to the situation in Ukraine).

“(C) Executive Order 13685 (December 19, 2014; 79 Fed. Reg. 77357; relating to blocking property of certain persons and prohibiting certain transactions with respect to the Crimea region of Ukraine).

“(3) FOREIGN PERSON.—The term ‘foreign person’ has the meaning given such term in section 595.304 of title 31, Code of Federal Regulations, as in effect on the date of the enactment of this Act.

“(4) STRUCTURED.—The term ‘structured’, with respect to a transaction, has the meaning given the term ‘structure’ in paragraph (xx) of section 1010.100 of title 31, Code of Federal Regulations.

“(5) UNITED STATES PERSON.—The term ‘United States person’ has the meaning given such term in section 589.312 of title 31, Code of Federal Regulations, as in effect on the date of the enactment of this Act.

## “SEC. 11. PROHIBITING CERTAIN TRANSACTIONS IN AREAS CONTROLLED BY THE RUSSIAN FEDERATION.

“(a) IN GENERAL.—The President is authorized to impose with respect to a foreign person the sanctions described in subsection (b) if the President determines that the foreign person, based on credible information—

“(1) is responsible for, complicit in, or responsible for ordering, controlling, or otherwise directing, the commission of serious human rights abuses in any territory forcibly occupied or otherwise controlled by the Government of the Russian Federation;

“(2) has materially assisted, sponsored, or provided financial, material, or technological support for, or goods or services to, a foreign person that is responsible for, complicit in, or responsible for ordering, controlling, or otherwise directing, the commission of serious human rights abuses in any territory forcibly occupied or otherwise controlled by the Government of the Russian Federation; or

“(3) is owned or controlled by a foreign person, or has acted or purported to act for or on behalf of, directly or indirectly, a foreign person, that is responsible for, complicit in, or responsible for ordering, controlling, or otherwise directing, the commission of serious human rights abuses in any territory forcibly occupied or otherwise controlled by the Government of the Russian Federation.

## “(b) SANCTIONS DESCRIBED.—

“(1) IN GENERAL.—The sanctions described in this subsection are the exercise of all powers granted to the President by the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.), without regard to section 202 of such Act, to the extent necessary to block and prohibit all transactions in all property and interests in property of a person determined by the President to be subject to subsection (a) if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

“(2) PENALTIES.—A person that is subject to sanctions described in paragraph (1) shall be subject to the penalties set forth in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) to the same extent as a person that commits an unlawful act described in subsection (a) of that section.

“(c) WAIVER.—The President may waive the application of sanctions under subsection (b) on a case-by-case for a period of not more than 120 days, and may renew that waiver for additional periods of not more than 120 days with respect to a person if the President de-

termines that such a waiver is in the national interests of the United States and on or before the date on which the waiver takes effect, submits to the appropriate congressional committees a notice of and justification for the waiver.

“(d) IMPLEMENTATION AUTHORITY.—The President may exercise all authorities provided to the President under sections 203 and 205 of the International Emergency Economic Powers Act (50 U.S.C. 1702 and 1704) for purposes of carrying out this section.

“(e) REGULATORY AUTHORITY.—The President shall issue such regulations, licenses, and orders as are necessary to carry out this section.

## “(f) DEFINITIONS.—In this section:

“(1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term ‘appropriate congressional committees’ means—

“(A) the Committee on Foreign Affairs, the Committee on Financial Services, and the Committee on Ways and Means of the House of Representatives; and

“(B) Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate.

“(2) FOREIGN PERSON.—The term ‘foreign person’ has the meaning given such term in section 595.304 of title 31, Code of Federal Regulations, as in effect on the date of enactment of this section.

“(3) UNITED STATES PERSON.—The term ‘United States person’ has the meaning given such term in section 589.312 of title 31, Code of Federal Regulations, as in effect on the date of enactment of this section.”

## SEC. 202. REPORT ON CERTAIN FOREIGN FINANCIAL INSTITUTIONS.

The Support for the Sovereignty, Integrity, Democracy, and Economic Stability of Ukraine Act of 2014 (Public Law 113-95; 22 U.S.C. 8901 et seq.) is amended by inserting after section 11 (as added by section 201 of this Act) the following new section:

## “SEC. 12. REPORT ON CERTAIN FOREIGN FINANCIAL INSTITUTIONS.

“(a) IN GENERAL.—Not later than 90 days after the date of the enactment of this section, the Secretary of State and the Secretary of the Treasury shall jointly submit to the appropriate congressional committees a report on—

“(1) foreign financial institutions that are in direct control of assets owned or controlled by the Government of Ukraine in a manner determined by the Secretary of State and the Secretary of the Treasury to be in violation of the sovereignty, independence, or territorial integrity of Ukraine;

“(2) foreign financial institutions that are directly or indirectly assisting or otherwise aiding the violation of sovereignty, independence, and territorial integrity of Ukraine; and

“(3) foreign financial institutions determined by the Secretary of State and the Secretary of the Treasury to be complicit in illicit financial activity, including money laundering, financing of terrorism, transnational organized crime, or misappropriation of state assets, that are—

“(A) organized under the laws of the Russian Federation; or

“(B) owned or controlled by a foreign person whose property or interests in property have been blocked pursuant to any covered Executive order.

“(b) FORM.—The report required to be submitted under this subsection shall be submitted in unclassified form but may include a classified annex.

## “(c) DEFINITIONS.—In this section:

“(1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term ‘appropriate congressional committees’ means—

“(A) the Committee on Foreign Affairs, the Committee on Financial Services, the Committee on Ways and Means, and the Committee on the Judiciary of the House of Representatives; and

“(B) Committee on Foreign Relations, the Committee on Banking, Housing, and Urban Affairs, and the Committee on the Judiciary of the Senate.

“(2) COVERED EXECUTIVE ORDER.—The term ‘covered Executive order’ has the meaning given the term in section 10(f) of this Act.”.

**SEC. 203. REQUIREMENTS RELATING TO TRANSFERS OF DEFENSE ARTICLES AND DEFENSE SERVICES TO THE RUSSIAN FEDERATION.**

(a) STATEMENT OF POLICY.—It is the policy of the United States to oppose the transfer of defense articles and defense services from any country that is a member of the North Atlantic Treaty Organization (NATO) to, or on behalf of, the Russian Federation, during any period in which the Russian Federation forcibly occupies the territory of Ukraine or of a NATO member country.

(b) ADOPTION OF NATO POLICY.—The President shall use the voice, vote, and influence of the United States in NATO to seek the adoption of a policy by NATO that is consistent with the policy of the United States specified in subsection (a).

(c) MONITORING AND IDENTIFICATION OF TRANSFERS.—

(1) IN GENERAL.—The President shall direct the heads of the appropriate departments and agencies of the United States to identify those transfers of defense articles and defense services described in subsection (a) that are contrary to the policy of the United States specified in subsection (a).

(2) REPORT.—

(A) IN GENERAL.—The President shall submit a written report to the chairmen and ranking members of the appropriate committees of Congress within 5 days of the receipt of information indicating that a transfer described in paragraph (1) has occurred.

(B) FORM.—The report required under subparagraph (A) shall be submitted in unclassified form but may include a classified annex.

(d) DEFINITIONS.—In this section:

(1) APPROPRIATE COMMITTEES OF CONGRESS.—The term ‘‘appropriate committees of Congress’’ means—

(A) the Committee on Armed Services, the Committee on Foreign Affairs, and the Permanent Select Committee on Intelligence of the House of Representatives; and

(B) the Committee on Armed Services, the Committee on Foreign Relations, and the Select Committee on Intelligence of the Senate.

(2) DEFENSE ARTICLES AND DEFENSE SERVICES.—The terms ‘‘defense article’’ and ‘‘defense service’’ have the meanings given such terms in section 47 of the Arms Export Control Act (22 U.S.C. 2794 note).

**TITLE III—OTHER MATTERS**

**SEC. 301. STRATEGY TO RESPOND TO RUSSIAN FEDERATION-SUPPORTED INFORMATION AND PROPAGANDA EFFORTS DIRECTED TOWARD RUSSIAN-SPEAKING COMMUNITIES IN COUNTRIES BORDERING THE RUSSIAN FEDERATION.**

(a) IN GENERAL.—Not later than 60 days after the date of the enactment of this Act, the Secretary of State shall develop and implement a strategy to respond to Russian Federation-supported dis-information and propaganda efforts directed toward persons in countries bordering the Russian Federation.

(b) MATTERS TO BE INCLUDED.—The strategy required under subsection (a) should include the following:

(1) Development of a response to propaganda and dis-information campaigns as an

element of the ongoing crisis in Ukraine, specifically—

(A) assistance in building the capacity of the Ukrainian military to document conflict zones and disseminate information in real-time;

(B) assistance in enhancing broadcast capacity with terrestrial television transmitters in Eastern Ukraine; and

(C) media training for officials of the Government of Ukraine.

(2) Establishment of a partnership with partner governments and private-sector entities to provide Russian-language entertainment and news content to broadcasters in Russian-speaking communities bordering the Russian Federation.

(3) Assessment of the extent of Russian Federation influence in political parties, financial institutions, media organizations, and other entities seeking to exert political influence and sway public opinion in favor of Russian Federation policy across Europe.

(c) REPORT.—The Secretary of State shall submit to the appropriate congressional committees a report on the strategy required under subsection (a) and its implementation.

(d) APPROPRIATE CONGRESSIONAL COMMITTEES.—In this section, the term ‘‘appropriate congressional committees’’ means—

(1) the Committee on Foreign Affairs and the Committee on Armed Services of the House of Representatives; and

(2) the Committee on Foreign Relations and the Committee on Armed Services of the Senate.

**SEC. 302. COST LIMITATION.**

No additional funds are authorized to carry out the requirements of this Act and the amendments made by this Act. Such requirements shall be carried out using amounts otherwise authorized.

**SEC. 303. SUNSET.**

This Act and the amendments made by this Act shall cease to be effective beginning on the date that is 5 years after the date of the enactment of this Act.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from California (Mr. ROYCE) and the gentleman from New York (Mr. ENGEL) each will control 20 minutes.

The Chair recognizes the gentleman from California.

**GENERAL LEAVE**

Mr. ROYCE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and to include extraneous material on this measure.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ROYCE. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the people of Ukraine have struggled against great odds to defend their freedom and ensure their national existence. It is a tortured history.

One of the Members who is on the floor today, ELIOT ENGEL, who was in Ukraine with me, his family, grandparents, all four of them came from Ukraine. Together we saw some of the evidence of that history in a gorge in Ukraine where so many Jewish Ukrainians were slaughtered. It is a reminder. The Holocaust and the other deprivations, the famine that Ukrainians lived through, are a reminder of the perils to the people in that country.

For several years, Vladimir Putin has employed all of the tools at his command to dominate that country, and that includes arming separatists in the east where almost 10,000 people have lost their lives in the fighting. It includes annexing Crimea, and the latest effort to legitimize his aggression was to include Crimea in Russia’s parliamentary elections held last Sunday. These were a sham, and the delegates represent no one but the rulers in Moscow.

The administration cannot allow Putin to believe that U.S. opposition to his aggression is weakening. Instead, the U.S. and its allies and partners in Europe must step up their pressure against Moscow, including providing the lethal assistance needed to stop Russian tanks, that the Ukrainians have repeatedly asked for. Their primary concern is to be able to check that armor in the east.

This legislation strengthens the sanctions imposed on Russia as well. It is a clear demonstration that the U.S. remains committed to supporting the Ukrainian peoples’ unyielding defense of their freedom and their national existence.

Mr. Speaker, I reserve the balance of my time.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON WAYS AND MEANS,

Washington, DC, September 15, 2016.

Hon. EDWARD R. ROYCE,  
Chairman, Committee on Foreign Affairs, Rayburn House Office Building, Washington, DC.

DEAR CHAIRMAN ROYCE, I am writing with respect to H.R. 5094, the ‘‘Stability and Democracy for Ukraine Act,’’ on which the Committee on Ways and Means was granted an additional referral.

In order to allow H.R. 5094 to move expeditiously to the House floor, I agree to waive formal consideration of this bill. The Committee on Ways and Means takes this action with the mutual understanding that by forgoing formal consideration of H.R. 5094, we do not waive any jurisdiction over the subject matter contained in this or similar legislation, and the Committee will be appropriately consulted and involved as the bill or similar legislation moves forward so that we may address any remaining issues that fall within our Rule X jurisdiction. The Committee also reserves the right to seek appointment of an appropriate number of conferees to any House-Senate conference involving this or similar legislation, and requests your support for such request.

Finally, I would appreciate your response to this letter confirming this understanding, and would ask that a copy of our exchange of letters on this matter be included in the Congressional Record during floor consideration thereof.

Sincerely,

KEVIN BRADY,  
Chairman.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON FOREIGN AFFAIRS,  
Washington, DC., September 15, 2016.

Hon. KEVIN BRADY,  
Chairman, Committee on Ways and Means, Longworth House Office Building, Washington, DC.

DEAR CHAIRMAN BRADY: Thank you for consulting with the Foreign Affairs Committee and agreeing to be discharged from further

consideration of H.R. 5094, the STAND for Ukraine Act, so that the bill may proceed expeditiously to the House floor.

I agree that your forgoing further action on this measure does not in any way diminish or alter the jurisdiction of your committee, or prejudice its jurisdictional prerogatives on this resolution or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees from your committee to any House-Senate conference on this legislation.

I will seek to place our letters on H.R. 5094 into the Congressional Record during floor consideration of the resolution. I appreciate your cooperation regarding this legislation and look forward to continuing to work together as this measure moves through the legislative process.

Sincerely,

EDWARD R. ROYCE,  
*Chairman.*

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON FINANCIAL SERVICES,  
*Washington, DC, September 16, 2016.*

Hon. ED ROYCE,  
*Chairman, Committee on Foreign Affairs, Washington, DC.*

DEAR CHAIRMAN ROYCE: I am writing concerning H.R. 5094, the "STAND for Ukraine Act."

As a result of your having consulted with the Committee on Financial Services concerning provisions in the bill that fall within our Rule X jurisdiction, I agree to forgo action on the bill so that it may proceed expeditiously to the House Floor. The Committee on Financial Services takes this action with our mutual understanding that, by foregoing consideration of H.R. 5094 at this time, we do not waive any jurisdiction over the subject matter contained in this or similar legislation, and that our Committee will be appropriately consulted and involved as this or similar legislation moves forward so that we may address any remaining issues that fall within our Rule X jurisdiction. Our Committee also reserves the right to seek appointment of an appropriate number of conferees to any House-Senate conference involving this or similar legislation, and requests your support for any such request.

Finally, I would ask that a copy of our exchange of letters on this matter be included in the Congressional Record during floor consideration of the legislation.

Sincerely,

JEB HENSARLING,  
*Chairman.*

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON FOREIGN AFFAIRS,  
*Washington, DC, September 15, 2016.*

Hon. JEB HENSARLING,  
*Chairman, Committee on Financial Services, Washington, DC.*

DEAR CHAIRMAN HENSARLING: Thank you for consulting with the Foreign Affairs Committee and agreeing to be discharged from further consideration of H.R. 5094, the STAND for Ukraine Act, so that the bill may proceed expeditiously to the House floor.

I agree that your forgoing further action on this measure does not in any way diminish or alter the jurisdiction of your committee, or prejudice its jurisdictional prerogatives on this resolution or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees from your committee to any House-Senate conference on this legislation.

I will seek to place our letters on H.R. 5094 into the Congressional Record during floor consideration of the resolution. I appreciate your cooperation regarding this legislation

and look forward to continuing to work together as this measure moves through the legislative process.

Sincerely,

EDWARD R. ROYCE,  
*Chairman.*

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON THE JUDICIARY,  
*Washington, DC, September 16, 2016.*

Hon. EDWARD R. ROYCE,  
*Chairman, Committee on Foreign Affairs, Washington, DC.*

DEAR CHAIRMAN ROYCE: I write with respect to H.R. 5094, the "STAND for Ukraine Act," which was referred to the Committee on Foreign Affairs and in addition to the Committee on the Judiciary among others. As a result of your having consulted with us on provisions within H.R. 5094 that fall within the Rule X jurisdiction of the Committee on the Judiciary, I agree to discharge our committee from further consideration of this bill so that it may proceed expeditiously to the House floor for consideration.

The Judiciary Committee takes this action with our mutual understanding that by foregoing consideration of H.R. 5094 at this time, we do not waive any jurisdiction over subject matter contained in this or similar legislation and that our committee will be appropriately consulted and involved as this bill or similar legislation moves forward so that we may address any remaining issues in our jurisdiction. Our committee also reserves the right to seek appointment of an appropriate number of conferees to any House-Senate conference involving this or similar legislation and asks that you support any such request.

I would appreciate a response to this letter confirming this understanding with respect to H.R. 5094 and would ask that a copy of our exchange of letters on this matter be included in your committee report and in the Congressional Record during floor consideration of H.R. 5094.

Sincerely,

BOB GOODLATTE,  
*Chairman.*

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON FOREIGN AFFAIRS,  
*Washington, DC, September 15, 2016.*

Hon. BOB GOODLATTE,  
*Chairman, Committee on the Judiciary, Washington, DC.*

DEAR CHAIRMAN GOODLATTE: Thank you for consulting with the Foreign Affairs Committee and agreeing to be discharged from further consideration of H.R. 5094, the STAND for Ukraine Act, so that the bill may proceed expeditiously to the House floor.

I agree that your forgoing further action on this measure does not in any way diminish or alter the jurisdiction of your committee, or prejudice its jurisdictional prerogatives on this resolution or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees from your committee to any House-Senate conference on this legislation.

I will seek to place our letters on RR. 5094 into the Congressional Record during floor consideration of the resolution. I appreciate your cooperation regarding this legislation and look forward to continuing to work together as this measure moves through the legislative process.

Sincerely,

EDWARD R. ROYCE,  
*Chairman.*

Mr. ENGEL. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of this bill. Let me, first of all, thank our

chairman, ED ROYCE, for helping advance this bill. I introduced this bill in April along with the gentleman from Illinois (Mr. KINZINGER). I am proud to say we now have 36 additional cosponsors, both Democrats and Republicans.

Mr. Speaker, we shouldn't kid ourselves about the intentions of Russia's President, Vladimir Putin. Inside his own borders, he has stripped away the rights of Russia's citizens. He has silenced a free and open press. He has stolen countless billions and spread the wealth around to his cronies. And in the wake of a sham election that boosted his party's majority, it is being reported that he wants to breathe new life into the KGB.

His record abroad is more of the same. He has trampled his neighbors' sovereignty, worked to undermine NATO and Western unity, and posed a real threat to America's work and the work of our friends over the past seven decades to build a Europe that is whole, free, and at peace.

Perhaps most egregious is Russia's ongoing illegal occupation of Crimea and parts of eastern Ukraine. Russia recently renewed its attack on Ukraine's sovereignty by holding parliamentary elections for the duma in Crimea. It is just outrageous, as the chairman mentioned. The United States will never recognize these claims, just as we never recognized Soviet control of the Baltic States during the 50-year occupation there.

My legislation underscores America's support for Ukraine's right to defend itself, and it keeps pressure on Russia so long as Russia's criminal behavior in Ukraine continues. This bill says that if Russia wants to see sanctions relief, it must abide by its Minsk Agreement obligations, namely, if Ukraine controls the entirety of its eastern border. It makes Crimea-related sanctions permanent so long as the Russian occupation there continues. It tightens sanctions enforcement with the new anti-evasion framework, and it requires reporting on banks illegally controlling Ukrainian assets, particularly Russian banks in Crimea.

This bill also takes steps to make it harder for Russia to buy defense equipment or services from our NATO allies. It goes after human rights abusers in Russian-occupied areas, and it calls for a comprehensive strategy from our own government to push back against Russian propaganda. The people of Ukraine need to know the United States stands with them. This Government of Ukraine is the most pro-Western government they have ever had. We need to help them. Vladimir Putin needs to know that his reckless ambition won't go unanswered.

The gentleman from New Jersey (Mr. PASCRELL) had to leave, but he submitted testimony. He strongly supports this bill and everything that the chairman and I are saying this evening. I ask that all Members support this bill.

Mr. Speaker, I reserve the balance of my time.

Mr. ROYCE. Mr. Speaker, I yield 2 minutes to the gentleman from South Carolina (Mr. SANFORD).

Mr. SANFORD. Mr. Speaker, I thank the chairman. I just want to come to applaud both the chairman and the ranking member for their work on this important measure.

I think this bill is incredibly important because, in the simplest of forms, conflicting signals never work with regard to foreign policy. Some people have said that the Korean war was, in many cases, in large measure created based on a void as to uncertainty as to what the American Government would or wouldn't do in the event that North Korea was attacked by South Korea. I think you can look at a long host of different examples that point to the simple fact that conflicting signals are never a good signal when it comes to foreign policy.

I just want to thank the gentlemen for their resolution and to stress its importance. I think if we learned anything in the days leading up to World War II, with the actions of Neville Chamberlain, it is that appeasement doesn't work and that unchecked aggression always creates problems.

I think this is about sending a clear message to the Russians, but it ultimately sends a message to more than just the Russians. This is, as well, about a message to the Chinese in the South China Sea or other parts around the globe. In that regard, I think that this bill is ultimately about things that are ultimately much bigger than Ukraine and Russia.

Let me give you two examples. One, this is about reminding our allies and even ourselves that, for sovereignty to mean anything, a border has to mean something. That means a border can't be porous. It means that a border can't be regulated and controlled by whoever your biggest and strongest neighbor is in the region.

I would say, secondly, that this is about what it means to be an American ally. I think that the Budapest Memorandum was unequivocally clear that, if you give up nuclear arms, we will do certain things in terms of your security.

So the question that we now have to ask as Americans, and I think what this bill ultimately does so forcefully is to say: What does that mean and what are we going to do about it? Indeed, that is the question.

Mr. ENGEL. Mr. Speaker, I yield myself the balance of my time to close.

Let me say before I close that Mr. SANFORD was absolutely right in what he just said. The fact is that Ukraine, which was part of the Soviet Union, gave up its nuclear weapons when the Soviet Union collapsed. As a result, they were given assurances that they would not have aggression perpetrated against them; and, of course, like other promises made by Mr. Putin, that fell by the wayside. I agree with the gen-

tleman from South Carolina. I think he is absolutely right on the money. I thank him for his remarks.

Mr. Speaker, we have no shortage of crises smoldering around the world, but we cannot take our eye off what is happening in Ukraine and the threat that Russia poses. NATO is being tested. Western democracy is being called into question. The progress we have made since the cold war is at risk.

Even if the administration is trying to work with Russia on other issues, we need to be clear-eyed when Vladimir Putin flouts international law and threatens the security of Europe. This bill would say plainly that no matter what happens in other parts of the world, if Russia continues to illegally occupy parts of Ukraine, Russia will pay a price.

I am pleased that the House is acting on my bill. I want to again thank Chairman ROYCE for being a partner with me and helping with this bill. I ask that all Members support it.

Mr. Speaker, I yield back the balance of my time.

Mr. ROYCE. Mr. Speaker, I thank the gentleman from New York (Mr. ENGEL), the ranking member.

I yield back the balance of my time. Mr. LEVIN. Mr. Speaker, as an original sponsor of the STAND for Ukraine Act and a Co-Chair of the Congressional Ukraine Caucus, I rise in support of this important measure. This bill codifies and tightens existing U.S. sanctions on Russia for its violation of Ukraine's territorial integrity, including its illegal annexation of Crimea.

In passing this measure, I join my colleagues in making a strong statement that the United States stands with the people of Ukraine. Earlier this month, we celebrated the 25th anniversary of Ukraine's independence. It is the Ukraine people's will for a free, democratic, and sovereign country that is the underlying impetus for change and international support.

I believe we have a duty to stand behind democratic nations such as Ukraine against foreign aggression, and it is in our national interest to have an ally who shares our values. The STAND for Ukraine Act takes a meaningful step in helping Ukraine defend against foreign aggression. At the same time, we must continue our work in helping Ukraine develop the rule of law, root out corruption, and bring about economic prosperity.

I support the STAND for Ukraine Act, and urge my colleagues to do the same.

Mr. SMITH of New Jersey. Mr. Speaker, I rise in strong support of the STAND for Ukraine Act. I'd like to thank my good friend and colleague Mr. ENGEL for introducing this legislation, which aims to solidify U.S. support for Ukraine's territorial integrity, under assault by the Russian government since 2014.

Last weekend Russian-occupied Crimea took part in Russia's parliamentary elections for the first time since Russia took over the peninsula in 2014. In the judgment of OSCE election observers, the elections took place in an environment marked by "restrictions to fundamental freedoms and political rights, firmly controlled media and a tightening grip on civil society. . . ." In timely response, this legislation solidifies the U.S. commitment to the territorial integrity of Ukraine.

The administration has applied various sanctions to Russia. In its leading provisions, this bill will give the sanctions created by executive orders the permanence of statutory law—until Ukraine's sovereignty over Crimea is fully restored. These sanctions relate to blocking property of certain persons contributing to the situation in Ukraine. In addition, the bill provides that no federal agency shall take any action or extend any assistance that recognizes Russian sovereignty over Crimea.

Mr. Speaker, the Russian government's invasion of Ukraine, and particularly its land grab in Crimea—its forcible, illegal attempt to incorporate that peninsula into Russia—violated the core principles of several bilateral and multilateral agreements and treaties, including all ten of the core principles of the Helsinki Final Act.

In July I led the U.S. delegation to the OSCE Parliamentary Assembly, which met this year in Tbilisi. Russian parliamentarians continually sought to undermine, and even demean and provoke the Ukrainian delegation. Mr. Speaker, our delegation provided strong and constant support for the Ukrainians. In the words of this bill's policy statement, we used our "voice, vote, and influence in international fora to encourage others to provide assistance" to Ukraine, particularly to restore its sovereignty and territorial integrity. In my own speeches, I focused on the issue of Crimea, and on the sharply declining human rights situation there.

Russian "anti-extremism" laws have been used to criminalize opposition and stifle free speech. The majority of victims have been Crimean Tatars and ethnic Ukrainians, who have been subject to killings, kidnappings, torture, harassment and intimidation.

I urge my House colleagues to support this measure that will ensure the United States' non-recognition of Russia's illegal occupation, solidify and sharpen sanctions against Russia over Crimea, and support the full territorial integrity of Ukraine.

Mr. PASCARELL. Mr. Speaker, I rise today to stand in solidarity with my brothers and sisters in Ukraine by urging my colleagues to swiftly pass the STAND for Ukraine Act.

Nearly two and a half years ago, Russian President Vladimir Putin undermined Ukrainian sovereignty when the Russians began illegally occupying Crimea.

This act emboldened him to double down on bullying his neighbors, testing the resolve of NATO and trying to fracture Western unity.

His disrespect for global order knows no bounds. That is why the United States must reiterate to the world that it will not tolerate Russia's aggression.

While some misguided people have said that "Putin is not going into Crimea," this bill makes it perfectly clear: Russia's illegal occupation of Crimea will not be tolerated by the United States.

We must hold Russia accountable for its disrespect for global order and continued violations of international law.

That is why I am a strong supporter and co-sponsor of the STAND for Ukraine Act, which tightens sanctions on Russia and rejects any form of recognition of Russian rule over Crimea.

Mr. Speaker, I hope this bill will become law quickly so we can make sure that President Putin knows the United States stands with our ally Ukraine.

Mr. KINZINGER of Illinois. Mr. Speaker, I rise in strong support of H.R. 5094.

Ukraine continues to face significant challenges from Russian meddling and aggression. We in Congress are under no illusions when seeing Vladimir Putin's true intentions for Ukraine.

Vladimir Putin and Russia are tearing Europe apart. Russian-backed separatists continue their shelling of Ukrainian military positions in Donetsk and Donbass, which in some cases has killed civilians.

Additionally, Vladimir Putin and Russia are delivering bombs on medical facilities and on children in Syria. Further proof that they are no ally of ours.

Rather than continuing to negotiate with Putin, we need to stand up to him. The best way to push back against Russia is to give the Ukrainians what they need to defend their sovereign territory, such as lethal weaponry to counter the Russian-backed "little green men."

This important bill does a number of things to continue to show American support for Ukraine, while also putting additional pressure on Russia for its continued violation of Ukraine's territorial sovereignty.

Most importantly, this bill states that the United States will never recognize Russian sovereignty over Crimea, which it illegally annexed in 2014.

This bill would also enhance our sanctions regime on Russia for its ongoing illegal and destabilizing activities against Ukraine.

In our history, we have always seen the impact that our nation has on others when we stand up and help them achieve a better tomorrow. It is imperative that we continue to help Ukraine achieve that better future for its citizens.

Mr. Speaker, I was proud to work with Congressman ELIOT ENGEL to introduce this critical bill. By reaffirming U.S. support for Ukraine's self-defense, emphasizing that we never have nor will recognize Russia's illegal annexation of Crimea, and by holding Russia accountable for its continued violation of Ukraine's sovereignty, we will 'Stand with Ukraine' legislatively and most effectively.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. ROYCE) that the House suspend the rules and pass the bill, H.R. 5094, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### GLOBAL DEVELOPMENT LAB ACT OF 2016

Mr. ROYCE. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 3924) to establish in the United States Agency for International Development an entity to be known as the United States Global Development Lab, and for other purposes, as amended.

The Clerk read the title of the bill.  
The text of the bill is as follows:

H.R. 3924

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Global Development Lab Act of 2016".

#### SEC. 2. FINDINGS.

Congress finds the following:

(1) The effectiveness of United States foreign assistance can be greatly enhanced by fostering innovation, applying science and technology, and leveraging the expertise and resources of the private sector to find low-cost, common sense solutions to today's most pressing development challenges.

(2) Breakthroughs that accelerate economic growth and produce better health outcomes in developing countries can help support the growth of healthier, more stable societies and foster trade relationships that translate into jobs and economic growth in the United States.

(3) In 2014, the Office of Science and Technology and the Office of Innovation and Development Alliances at the United States Agency for International Development (USAID) were streamlined and merged into the United States Global Development Lab.

(4) The Lab partners with entrepreneurs, experts, nongovernmental organizations, universities, and science and research institutions to find solutions to specific development challenges in a faster, more cost-efficient, and more sustainable way.

(5) The Lab utilizes competitive innovation incentive awards, a "pay-for-success" model, whereby a development challenge is identified, competitions are launched, ideas with the greatest potential for success are selected and tested, and awards are provided only after the objectives of a competition have been substantially achieved.

(6) Enhancing the authorities that support this pay-for-success model will better enable the Lab to diversify and expand both the number and sources of ideas that may be developed, tested, and brought to scale, thereby increasing USAID's opportunity to apply high value, low-cost solutions to specific development challenges.

#### SEC. 3. UNITED STATES GLOBAL DEVELOPMENT LAB.

(a) ESTABLISHMENT.—There is established in USAID an entity to be known as the United States Global Development Lab.

(b) DUTIES.—The duties of the Lab shall include—

(1) increasing the application of science, technology, innovation and partnerships to develop and scale new solutions to end extreme poverty;

(2) discovering, testing, and scaling development innovations to increase cost effectiveness and support United States foreign policy and development goals;

(3) leveraging the expertise, resources, and investment of businesses, nongovernmental organizations, science and research organizations, and universities to increase program impact and sustainability;

(4) utilizing innovation-driven competitions to expand the number and diversity of solutions to development challenges; and

(5) supporting USAID missions and bureaus in applying science, technology, innovation, and partnership approaches to decision-making, procurement, and program design.

(c) AUTHORITIES.—

(1) IN GENERAL.—In carrying out the duties of the Lab under subsection (b), the Administrator, in addition to such other authorities as may be available to the Administrator, including authorities under part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.), and subject to the limitations described in paragraph (3), is authorized to—

(A) provide innovation incentive awards (as defined in section 4(5) of this Act); and

(B) use funds made available to carry out the provisions of part I of the Foreign Assist-

ance Act of 1961 for each of the fiscal years 2017 through 2021 for the employment of not more than 30 individuals on a limited term basis pursuant to schedule A of subpart C of part 213 of title 5, Code of Federal Regulations, or similar provisions of law or regulations.

(2) RECOVERY OF FUNDS.—

(A) AUTHORITY.—

(i) IN GENERAL.—In carrying out the duties of the Lab under subsection (b), the Administrator, subject to the limitation described in clause (ii), is authorized to require a person or entity that receives funding under a grant, contract, or cooperative agreement made by the Lab to return to the Lab any program income that is attributable to funding under such grant, contract, or cooperative agreement.

(ii) LIMITATION.—The amount of program income that a person or entity is required to return to the Lab under clause (i) shall not exceed the amount of funding that the person or entity received under the grant, contract, or cooperative agreement.

(B) TREATMENT OF PAYMENTS.—

(i) IN GENERAL.—The amount of any program income returned to the Lab pursuant to subparagraph (A) may be credited to the account from which the obligation and expenditure of funds under the grant, contract, or cooperative agreement described in subparagraph (A) was made.

(ii) AVAILABILITY.—

(I) IN GENERAL.—Except as provided in subclause (II), amounts returned and credited to an account under clause (i)—

(aa) shall be merged with other funds in the account; and

(bb) shall be available, subject to appropriation, for the same purposes and period of time for which other funds in the account are available for programs and activities of the Lab.

(II) EXCEPTION.—Amounts returned and credited to an account under clause (i) may not be used to pay for the employment of individuals described in paragraph (1)(B).

(3) LIMITATIONS.—

(A) IN GENERAL.—Concurrent with the submission of the Congressional Budget Justification for Foreign Operations for each fiscal year, the Administrator shall submit to the appropriate congressional committees a detailed accounting of USAID's use of authorities under this section, including the sources, amounts, and uses of funding under each of paragraphs (1) and (2).

(B) INNOVATION INCENTIVE AWARDS.—In providing innovation incentive awards under paragraph (1)(A), the Administrator shall—

(i) limit the amount of individual awards for fiscal year 2017 to not more than \$100,000;

(ii) limit the total number of awards for fiscal year 2017 to not more than 10 awards; and

(iii) notify the appropriate congressional committees not later than 15 days after providing each such award.

(C) STAFF.—In exercising the authority under paragraph (1)(B), the Administrator should seek to ensure that increases in the number of staff assigned to the Lab are offset by an equivalent reduction in the total number of staff serving elsewhere in USAID.

#### SEC. 4. DEFINITIONS.

In this Act:

(1) ADMINISTRATOR.—The term "Administrator" means the Administrator of the United States Agency for International Development.

(2) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term "appropriate congressional committees" means—

(A) the Committee on Foreign Affairs and the Committee on Appropriations of the House of Representatives; and