	_	_
Hunter	McMorris	Scott, Austin
Issa	Rodgers	Scott, David
Jeffries	McNerney	Sensenbrenner
Johnson, E. B.	McSally	Serrano
Jolly	Meadows	Sessions
Jones	Meehan	Sherman
Kaptur	Meeks	Shimkus
Katko	Meng	Shuster
Keating	Mica	Simpson
Kelly (IL)	Miller (MI)	Smith (NE)
Kelly (MS)	Moolenaar	Smith (NJ)
Kelly (PA)	Mooney (WV)	Smith (TX)
Kildee	Moulton	Smith (WA)
King (IA)	Mullin	Stefanik
King (NY)	Mulvaney	Stewart
Kline	Murphy (PA)	Takai
Kuster	Nadler	Takano
Labrador	Napolitano	Thornberry
LaHood	Neugebauer	Tiberi
LaMalfa	Newhouse	Torres
Lamborn	Noem	Trott
Larsen (WA)	Norcross	Tsongas
Larson (CT)	Nunes	Van Hollen
Levin	O'Rourke	Vela
Lipinski	Olson	Wagner
Loebsack	Palmer	Walker
Lofgren	Pelosi	Walorski
Long	Perlmutter	Walters, Mimi
Lowey	Pingree	Walz
Lucas	Pocan	Wasserman
Luetkemeyer	Polis	Schultz
Lujan Grisham	Pompeo	Waters, Maxine
(NM)	Rangel Reichert	Webster (FL)
Luján, Ben Ray	Ribble	Welch
(NM)	Roby	Williams
Lummis	Rogers (KY)	Wilson (FL)
Maloney,	Ross	Wilson (SC)
Carolyn	Rothfus	Wittman
Marino	Royce	Womack
Massie	Ruiz	Yarmuth
Matsui	Ruppersberger	Yoho
McCarthy	Sanchez, Loretta	Young (AK)
McCaul	Scalise	Young (IA)
McClintock	Schiff	Young (IN)
McCollum	Schweikert	Zeldin
McHenry	Scott (VA)	Zinke
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NAYS-160 Aguilar Foxx Moore Murphy (FL) Amash Fudge Rahin Gallego Nea1 Nolan Becerra Gibson Gowdy Benishek Nugent Graves (GA) Bera. Palazzo Pallone Graves (LA) Beyer Blum Graves (MO) Paulsen Bost. Green Al Pearce Boyle, Brendan Green, Gene Perry Guinta Peters Brady (PA) Gutiérrez Peterson Brownley (CA) Pittenger Hanna Heck (NV) Buck Poe (TX) Hice, Jody B. Bucshon Poliquin Burgess Hill Posey Price, Tom Capuano Holding Carter (GA) Hover Ratcliffe Castor (FL) Hudson Reed Clark (MA) Hurd (TX) Renacci Rice (NY) Clarke (NY) Israel Jackson Lee Clawson (FL) Rigell Cleaver Jenkins (KS) Roe (TN) Jenkins (WV) Clyburn Rogers (AL) Rohrabacher Coffman Johnson (GA) Cohen Johnson (OH) Rokita Collins (GA) Ros-Lehtinen Jordan Rouzer Roybal-Allard Conaway Joyce Connolly Kilmer Ryan (OH) Conyers Kind Costello (PA) Kinzinger (IL) Sánchez, Linda Courtney Lance Т. Langevin Sarbanes Crowley Schakowsky Cummings Lawrence Curbelo (FL) Lee Schrader Sewell (AL) Davis, Rodney Lewis DeFazio Lieu, Ted Sinema Delanev LoBiondo Sires Slaughter Denham Loudermilk DeSantis Love Smith (MO) Lowenthal DeSaulnier Stivers Swalwell (CA) Dingell Lynch Thompson (CA) Thompson (MS) MacArthur Dold Duckworth Maloney, Sean Duffv Marchant Thompson (PA) Eshoo McDermott Tipton McGovern Farr Turner McKinley Fitzpatrick Upton Fleming Messer Miller (FL) Valadao Vargas Flores

Veasey Walden Westerman
Velázquez Watson Coleman
Visclosky Weber (TX) Woodall
Walberg Wenstrup Yoder

ANSWERED "PRESENT""—2
Rice (SC) Tonko

### NOT VOTING—36

Herrera Beutler Adams Quigley Bass Himes Richmond Bridenstine Hurt (VA) Roonev (FL) Cárdenas Johnson, Sam Roskam Culberson Kennedy Rush Russell Kirkpatrick Fattah Fincher Knight Salmon Forbes Latta Sanford Garamendi Pascrell Speier Gohmert Pavne Stutzman Pitts Grijalya. Titus Whitfield Hastings Price (NC)

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE The SPEAKER pro tempore (during the vote). There are 2 minutes remaining.

#### □ 1043

So the Journal was approved.

The result of the vote was announced as above recorded.

Stated for:

Mr. HURT of Virginia. Mr. Speaker, I was not present for rollcall vote No. 192 on approval of the Journal. Had I been present, I would have voted "yea."

# $\begin{array}{c} {\rm COMPREHENSIVE\ ADDICTION\ AND} \\ {\rm RECOVERY\ ACT\ OF\ 2016} \end{array}$

Mrs. BROOKS of Indiana. Mr. Speaker, pursuant to House Resolution 725, I call up the bill (S. 524) to authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Pursuant to House Resolution 725, an amendment in the nature of a substitute described in the first section of that resolution is adopted, and the bill, as amended, is considered read.

The text of the bill, as amended, is as follows:

#### S. 524

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. TABLE OF CONTENTS.

The table of contents for this Act is as follows: Sec. 1. Table of Contents.

 $\begin{tabular}{ll} \it{TITLE I-PAIN MANAGEMENT BEST}\\ \it{PRACTICES INTER-AGENCY TASK FORCE} \end{tabular}$ 

Sec. 101. Development of best practices for the use of prescription opioids.

#### 

 $Sec.\ 201.\ Short\ title.$ 

Sec. 202. Comprehensive Opioid Abuse Grant Program.

Sec. 203. Audit and accountability of grantees.

Sec. 204. Veterans treatment courts.

Sec. 205. Emergency Federal law enforcement assistance.

Sec. 206. Inclusion of services for pregnant women under family-based substance abuse grants.

Sec. 207. GAO study and report on Department of Justice programs and research relative to substance use and substance use disorders among adolescents and young adults. TITLE III—JASON SIMCAKOSKI PROMISE

Sec. 301. Short title.

Sec. 302. Improvement of opioid safety measures by Department of Veterans Affairs.

Sec. 303. Strengthening of joint working group on pain management of the Department of Veterans Affairs and the Department of Defense.

Sec. 304. Review, investigation, and report on use of opioids in treatment by Department of Veterans Affairs.

Sec. 305. Mandatory disclosure of certain veteran information to State controlled substance monitoring programs.

Sec. 306. Modification to limitation on awards and bonuses.

# $\begin{array}{c} \textit{TITLE IV--KINGPIN DESIGNATION} \\ \textit{IMPROVEMENT ACT} \end{array}$

Sec. 401. Short title.

Sec. 402. Protection of classified information in Federal court challenges relating to designations under the Narcotics Kingpin Designation Act.

## $\begin{array}{c} TITLE\ V-GOOD\ SAMARITAN\ ASSESSMENT\\ ACT \end{array}$

Sec. 501. Short title.

Sec. 502. Finding.

Sec. 503. GAO Study on Good Samaritan laws pertaining to treatment of opioid overdoses.

Sec. 504. Definitions.

#### TITLE VI—OPEN ACT

Sec. 601. Short title.

Sec. 602. Evaluation of performance of Department of Justice program.

Sec. 603. Evaluation of performance of Department of Health and Human Services program.

Sec. 604. Definition.

Sec. 605. No additional funds authorized.

Sec. 606. Matters regarding certain Federal law enforcement assistance.

#### TITLE VII—INFANT PLAN OF SAFE CARE IMPROVEMENT ACT

Sec. 701. Short title.

Sec. 702. Best practices for development of plans of safe care.

Sec. 703. State plans.

Sec. 704. Data reports.

Sec. 705. Monitoring and oversight.

Sec. 706. Rule of construction.

#### $\it TITLE~VIII\_NAS~HEALTHY~BABIES~ACT$

Sec. 801. Short title.

Sec. 802. GAO report on neonatal abstinence  $syndrome\ (NAS).$ 

Sec. 803. Excluding abuse-deterrent formulations of prescription drugs from the Medicaid additional rebate requirement for new formulations of prescription drugs.

Sec. 804. Limiting disclosure of predictive modeling and other analytics technologies to identify and prevent waste, fraud, and abuse.

Sec. 805. Medicaid Improvement Fund.

#### TITLE IX—CO-PRESCRIBING TO REDUCE OVERDOSES ACT

Sec. 901. Short title.

Sec. 902. Opioid overdose reversal drugs prescribing grant program.

Sec. 903. Providing information to prescribers in certain Federal health care and medical facilities on best practices for prescribing opioid overdose reversal drugs.

Sec. 904. Authorization of appropriations.

Sec. 905. Cut-Go Compliance.

 $\begin{array}{lll} TITLE & X-IMPROVING & TREATMENT & FOR \\ PREGNANT & AND & POSTPARTUM & WOMEN \\ ACT & \end{array}$ 

Sec. 1001. Short title.

- Sec. 1002. Reauthorization of residential treatment programs for pregnant and postpartum women.
- Sec. 1003. Pilot program grants for State substance abuse agencies.

Sec. 1004. Cut-Go Compliance.

#### TITLE XI—VETERAN EMERGENCY MEDICAL TECHNICIAN SUPPORT ACT

Sec. 1101. Short title.

Sec. 1102. Assisting veterans with military emergency medical training to meet requirements for becoming civilian emergency medical technicians.

#### TITLE XII—JOHN THOMAS DECKER ACT

Sec. 1201. Short title.

Sec. 1202. Information materials and resources to prevent addiction related to youth sports injuries.

#### TITLE XIII—LALI'S LAW

Sec. 1301. Short title.

Sec. 1302. Opioid overdose reversal medication access and education grant programs.

Sec. 1303. Cut-Go Compliance.

#### 

Sec. 1401. Short title.

Sec. 1402. Partial fills of schedule II controlled substances.

# $\begin{array}{c} \textit{TITLE XV--OPIOID REVIEW} \\ \textit{MODERNIZATION ACT} \end{array}$

Sec. 1501. Short title.

Sec. 1502. FDA opioid action plan.

Sec. 1503. Prescriber education.

Sec. 1504. Guidance on evaluating the abuse deterrence of generic solid oral opioid drug products.

#### 

Sec. 1601. Short title.

Sec. 1602. Study on treatment infrastructure.

 $\begin{array}{ccccc} TITLE & XVII \\ \hline TREATMENT & EXPANSION & AND & MOD-\\ ERNIZATION & ACT & \end{array}$ 

Sec. 1701. Short title.

Sec. 1702. Finding.

Sec. 1703. Opioid use disorder treatment modernization.

Sec. 1704. Sense of Congress.

Sec. 1705. Partial fills of schedule II controlled substances.

# TITLE XVIII—NATIONAL ALL SCHEDULES PRESCRIPTION ELECTRONIC REPORTING REAUTHORIZATION ACT

Sec. 1801. Short title.

Sec. 1802. Amendment to purpose.

Sec. 1803. Amendments to controlled substance monitoring program.

#### TITLE I—PAIN MANAGEMENT BEST PRACTICES INTER-AGENCY TASK FORCE

#### SEC. 101. DEVELOPMENT OF BEST PRACTICES FOR THE USE OF PRESCRIPTION OPIOIDS.

- (a) DEFINITIONS.—In this section—
- (1) the term "Secretary" means the Secretary of Health and Human Services; and
- (2) the term "task force" means the Pain Management Best Practices Inter-Agency Task Force convened under subsection (b).
- (b) INTER-AGENCY TASK FORCE.—Not later than December 14, 2018, the Secretary, in coperation with the Secretary of Veterans Affairs, the Secretary of Defense, and the Administrator of the Drug Enforcement Administration, shall convene a Pain Management Best Practices Inter-Agency Task Force to review, modify, and update, as appropriate, best practices for pain management (including chronic and acute pain) and prescribing pain medication.
- (c) Membership.—The task force shall be comprised of—
- (1) representatives of—

- (A) the Department of Health and Human Services;
- (B) the Department of Veterans Affairs;
- (C) the Food and Drug Administration;
- (D) the Department of Defense;
- (E) the Drug Enforcement Administration;
- (F) the Centers for Disease Control and Prevention;
- (G) the Health Resources and Services Administration;
  - (H) the Indian Health Service;
  - (I) the National Academy of Medicine;
  - (J) the National Institutes of Health;
- (K) the Office of National Drug Control Policy;
- (L) the Substance Abuse and Mental Health Services Administration; and
  - (M) the Office of Women's Health;
  - (2) State medical boards;
- (3) subject to subsection (e), physicians, dentists, and nonphysician prescribers;
- (4) hospitals:
- (5) subject to subsection (e), pharmacists and pharmacies;

(6) first responders;

- (7) experts in the fields of pain research and addiction research;
- (8) experts in the fields of adolescent and young adult addiction research;

(9) representatives of—

- (A) pain management professional organizations;
- (B) the mental health treatment community;(C) the addiction treatment and recovery community;
  - (D) pain advocacy groups:
  - (E) veteran service organizations; and

began in adolescence or young adulthood:

- (F) groups with expertise on overdose reversal; (10) a person in recovery from addiction to
- medication for chronic pain; (11) a person in recovery from addiction to medication for chronic pain, whose addiction

(12) a person with chronic pain:

- (13) an expert on active duty military, armed forces personnel, and veteran health and prescription opioid addiction:
- (14) an expert in the field of minority health; and
- (15) other stakeholders, as the Secretary determines appropriate.
- (d) CONDITION ON PARTICIPATION ON TASK FORCE.—An individual representing a profession or entity described in paragraph (3) or (5) of subsection (c) may not serve as a member of the task force unless such individual—
- (1) is currently licensed in a State in which such individual is practicing (as defined by such State) such profession (or, in the case of an individual representing an entity, a State in which the entity is engaged in business); and
- (2) is currently practicing (as defined by such State) such profession (or, in the case of an individual representing an entity, the entity is in operation).
  - (e) Duties.—The task force shall—
- (1) not later than 180 days after the date on which the task force is convened under subsection (b), review, modify, and update, as appropriate, best practices for pain management (including chronic and acute pain) and prescribing pain medication, taking into consideration—
- (A) existing pain management research;
- (B) research on trends in areas and communities in which the prescription opioid abuse rate and fatality rate exceed the national average prescription opioid abuse rate and fatality rate:
- (C) recommendations from relevant conferences and existing relevant evidence-based guidelines;
- (D) ongoing efforts at the State and local levels and by medical professional organizations to develop improved pain management strategies, including consideration of differences within and between classes of opioids, the availability of opioids with abuse deterrent technology, and

- pharmacological, nonpharmacological, medical device alternatives to opioids to reduce opioid monotherapy in appropriate cases and the coordination of information collected from State prescription drug monitoring programs for the purpose of preventing the diversion of pain medication;
- (E) ongoing efforts at the Federal, State, and local levels to examine the potential benefits of electronic prescribing of opioids, including any public comments collected in the course of those efforts;
- (F) the management of high-risk populations, other than populations who suffer pain, who—
- (i) may use or be prescribed benzodiazepines, alcohol, and diverted opioids; or
- (ii) receive opioids in the course of medical care;
- (G) the distinct needs of adolescents and young adults with respect to pain management, pain medication, substance use disorder, and medication-assisted treatment;
- (H) the 2016 Guideline for Prescribing Opioids for Chronic Pain issued by the Centers for Disease Control and Prevention;
- (I) the practice of co-prescribing naloxone for both pain patients receiving chronic opioid therapy and patients being treated for opioid use disorders:
- (J) research that has been, or is being, conducted or supported by the Federal Government on prevention of, treatment for, and recovery from substance use by and substance use disorders among adolescents and young adults relative to any unique circumstances (including social and biological circumstances) of adolescent-and young adults that may make adolescent-specific and young adult-specific treatment protocols necessary, including any effects that substance use and substance use disorders may have on brain development and the implications for treatment and recovery;
- (K) Federal non-research programs and activities that address prevention of, treatment for, and recovery from substance use by and substance use disorders among adolescents and young adults, including an assessment of the effectiveness of such programs and activities in—
- (i) preventing substance use by and substance use disorders among adolescents and young adults;
- (ii) treating such adolescents and young adults in a way that accounts for any unique circumstances faced by adolescents and young adults; and
- (iii) supporting long-term recovery among adolescents and young adults; and
- (L) gaps that have been identified by Federal officials and experts in Federal efforts relating to prevention of, treatment for, and recovery from substance use by and substance use disorders among adolescents and young adults, including gaps in research, data collection, and measures to evaluate the effectiveness of Federal efforts, and the reasons for such gaps;
- (2) solicit and take into consideration public comment on the practices developed under paragraph (1), amending such best practices if appropriate;
- (3) develop a strategy for disseminating information about the best practices developed under paragraphs (1) and (2) to prescribers, pharmacists, State medical boards, educational institutions that educate prescribers and pharmacists, and other parties, as the Secretary determines appropriate;
- (4) review, modify, and update best practices for pain management and prescribing pain medication, specifically as it pertains to physician education and consumer education; and
  - (5) examine and identify—
- (A) the extent of the need for the development of new pharmacological, nonpharmacological, and medical device alternatives to opioids;
- (B) the current status of research efforts to develop such alternatives; and
- (C) the pharmacological, nonpharmacological, and medical device alternatives to opioids that

are currently available that could be better utilized.

- (f) Consideration of Study Results.—In reviewing, modifying, and updating, best practices for pain management and prescribing pain medication, the task force shall take into consideration existing private sector, State, and local government efforts related to pain management and prescribing pain medication.
- (g) LIMITATION.—The task force shall not have rulemaking authority.
- (h) REPORT.—Not later than 270 days after the date on which the task force is convened under subsection (b), the task force shall submit to Congress a report that includes—
- (1) the strategy for disseminating best practices for pain management (including chronic and acute pain) and prescribing pain medication, as developed under subsection (e);
- (2) the results of a feasibility study on linking the best practices described in paragraph (1) to receiving and renewing registrations under section 303(f) of the Controlled Substances Act (21 U.S.C. 823(f)):
- (3) recommendations for effectively applying the best practices described in paragraph (1) to improve prescribing practices at medical facilities, including medical facilities of the Veterans Health Administration and Indian Health Service:
- (4) the modified and updated best practices described in subsection (e)(4); and
- (5) the results of the examination and identification conducted pursuant to subsection (e)(4), and recommendations regarding—
- (A) the development of new pharmacological, nonpharmacological, and medical device alternatives to opioids; and
- (B) the improved utilization of pharmacological, nonpharmacological, and medical device alternatives to opioids that are currently available.

# TITLE II—COMPREHENSIVE OPIOID ABUSE REDUCTION ACT

#### SEC. 201. SHORT TITLE.

This title may be cited as the "Comprehensive Opioid Abuse Reduction Act of 2016".

# SEC. 202. COMPREHENSIVE OPIOID ABUSE GRANT PROGRAM.

(a) In GENERAL.—Title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3711 et seq.) is amended by adding at the end the following:

#### "PART LL—COMPREHENSIVE OPIOID ABUSE GRANT PROGRAM

#### "SEC. 3021. DESCRIPTION.

- "(a) Grants Authorized.—From amounts made available to carry out this part, the Attorney General may make grants to States, units of local government, and Indian tribes, for use by the State, unit of local government, or Indian tribe to provide services primarily relating to opioid abuse, including for any one or more of the following:
- "(1) Developing, implementing, or expanding a treatment alternative to incarceration program, which may include—
- "(A) pre-booking or post-booking components, which may include the activities described in part DD or HH of this title;
- "(B) training for criminal justice agency personnel on substance use disorders and co-occurring mental illness and substance use disorders;
- "(C) a mental health court, including the activities described in part V of this title;
- "(D) a drug court, including the activities described in part EE of this title;
- "(E) a veterans treatment court program, including the activities described in subsection (i) of section 2991 of this title;
- "(F) a focus on parents whose incarceration could result in their children entering the child welfare system; and
- "(G) a community-based substance use diversion program sponsored by a law enforcement agency.

- "(2) In the case of a State, facilitating or enhancing planning and collaboration between State criminal justice agencies and State substance abuse systems in order to more efficiently and effectively carry out programs described in paragraph (1) that address problems related to opioid abuse.
- "(3) Providing training and resources for first responders on carrying and administering an opioid overdose reversal drug or device approved by the Food and Drug Administration, and purchasing such a drug or device for first responders who have received such training to carry and administer.
- "(4) Investigative purposes to locate or investigate illicit activities related to the unlawful distribution of opioids.
- "(5) Developing, implementing, or expanding a medication-assisted treatment program used or operated by a criminal justice agency, which may include training criminal justice agency personnel on medication-assisted treatment, and carrying out the activities described in part S of this title.
- "(6) In the case of a State, developing, implementing, or expanding a prescription drug monitoring program to collect and analyze data related to the prescribing of schedules II, III, and IV controlled substances through a centralized database administered by an authorized State agency, which includes tracking the dispensation of such substances, and providing for interporability and data sharing with other States.
- "(7) Developing, implementing, or expanding a program to prevent and address opioid abuse by juveniles.
- "(8) Developing, implementing, or expanding an integrated and comprehensive opioid abuse response program, including prevention and recovery programs.
- "(9) Developing, implementing, or expanding a program (which may include demonstration projects) to utilize technology that provides a secure container for prescription drugs that would prevent individuals, particularly adolescents, from gaining access to opioid medications that are lawfully prescribed for other individuals.
- "(10) Developing, implementing, or expanding a program to prevent and address opioid abuse by veterans.
- "(11) Developing, implementing, or expanding a prescription drug take-back program.
- "(b) CONTRACTS AND SUBAWARDS.—A State, unit of local government, or Indian tribe may, in using a grant under this subpart for purposes authorized by subsection (a), use all or a portion of that grant to contract with or make one or more subawards to one or more—
- "(1) local or regional organizations that are private and nonprofit, including faith-based organizations:
- "(2) units of local government; or
- "(3) tribal organizations.
- "(c) PROGRAM ASSESSMENT COMPONENT; WAIVER.—
- "(1) PROGRAM ASSESSMENT COMPONENT.—Each program funded under this subpart shall contain a program assessment component, developed pursuant to guidelines established by the Attorney General, in coordination with the National Institute of Justice.
- "(2) WAIVER.—The Attorney General may waive the requirement of paragraph (1) with respect to a program if, in the opinion of the Attorney General, the program is not of sufficient size to justify a full program assessment.
- "(d) ADMINISTRATIVE COSTS.—Not more than 10 percent of a grant made under this subpart may be used for costs incurred to administer such grant.
- "(e) PERIOD.—The period of a grant made under this part may not be longer than 4 years, except that renewals and extensions beyond that period may be granted at the discretion of the Attorney General.

#### "SEC. 3022. APPLICATIONS.

"To request a grant under this part, the chief executive officer of a State, unit of local government, or Indian tribe shall submit an application to the Attorney General at such time and in such form as the Attorney General may require. Such application shall include the following:

- "(1) A certification that Federal funds made available under this subpart will not be used to supplant State, local, or tribal funds, but will be used to increase the amounts of such funds that would, in the absence of Federal funds, be made available for the activities described in section 3021(a).
- "(2) An assurance that, for each fiscal year covered by an application, the applicant shall maintain and report such data, records, and information (programmatic and financial) as the Attorney General may reasonably require.
- "(3) A certification, made in a form acceptable to the Attorney General and executed by the chief executive officer of the applicant (or by another officer of the applicant, if qualified under regulations promulgated by the Attorney General). that—
- "(A) the programs to be funded by the grant meet all the requirements of this part;
- "(B) all the information contained in the application is correct;
- "(C) there has been appropriate coordination with affected agencies; and
- "(D) the applicant will comply with all provisions of this part and all other applicable Federal laws.
- "(4) An assurance that the applicant will work with the Drug Enforcement Administration to develop an integrated and comprehensive strategy to address opioid abuse.

#### "SEC. 3023. REVIEW OF APPLICATIONS.

"The Attorney General shall not finally disapprove any application (or any amendment to that application) submitted under this part without first affording the applicant reasonable notice of any deficiencies in the application and opportunity for correction and reconsideration.

#### "SEC. 3024. EQUITABLE DISTRIBUTION OF FUNDS.

- "In awarding grants under this part, the Attorney General shall ensure equitable distribution of funds based on the following:
- "(1) The geographic distribution of grants under this part, taking into consideration the needs of underserved populations, including rural and tribal communities.
- "(2) The needs of communities to address the problems related to opioid abuse, taking into consideration the prevalence of opioid abuse and overdose-related death in a community.

#### "SEC. 3025. DEFINITIONS.

- "In this part:
- "(1) The term 'first responder' includes a fire-fighter, law enforcement officer, paramedic, emergency medical technician, or other individual (including an employee of a legally organized and recognized volunteer organization, whether compensated or not), who, in the course of professional duties, responds to fire, medical, hazardous material, or other similar emergencies.
- "(2) The term 'medication-assisted treatment' means the use of medications approved by the Food and Drug Administration for the treatment of opioid abuse.
- "(3) The term 'opioid' means any drug, including heroin, having an addiction-forming or addiction-sustaining liability similar to morphine or being capable of conversion into a drug having such addiction-forming or addiction-sustaining liability.
- "(4) The term 'schedule II, III, or IV controlled substance' means a controlled substance that is listed on schedule II, schedule III, or schedule IV of section 202(c) of the Controlled Substances Act (21 U.S.C. 812(c)).
- "(5) The terms 'drug' and 'device' have the meanings given those terms in section 201 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321).
- "(6) The term 'criminal justice agency' means a State, local, or tribal—
  - "(A) court;

- '(B) prison;
- "(C) jail;
  "(D) law enforcement agency; or
- "(E) other agency that performs the administration of criminal justice, including prosecution, pretrial services, and community supervision.
- "(7) The term 'tribal organization' has the meaning given that term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).'
- (b) AUTHORIZATION OF APPROPRIATIONS.—Section 1001(a) of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3793(a)) is amended by inserting after paragraph (26) the following:
- '(27) There are authorized to be appropriated to carry out part LL \$103,000,000 for each of fiscal years 2017 through 2021."

#### SEC. 203. AUDIT AND ACCOUNTABILITY OF GRANTEES.

- (a) DEFINITIONS —In this section—
- (1) the term "covered grant program" means a grant program operated by the Department of Justice:
- (2) the term "covered grantee" means a recipient of a grant from a covered grant program;
- (3) the term "nonprofit", when used with respect to an organization, means an organization that is described in section 501(c)(3) of the Internal Revenue Code of 1986, and is exempt from taxation under section 501(a) of such Code; and
- (4) the term "unresolved audit finding" means an audit report finding in a final audit report of the Inspector General of the Department of Justice that a covered grantee has used grant funds awarded to that grantee under a covered grant program for an unauthorized expenditure or otherwise unallowable cost that is not closed or resolved during a 12-month period prior to the date on which the final audit report is issued.
- (b) AUDIT REQUIREMENT.—Beginning in fiscal year 2016, and annually thereafter, the Inspector General of the Department of Justice shall conduct audits of covered grantees to prevent waste, fraud, and abuse of funds awarded under covered grant programs. The Inspector General shall determine the appropriate number of covered grantees to be audited each year.
- (c) MANDATORY EXCLUSION.—A grantee that is found to have an unresolved audit finding under an audit conducted under subsection (b) may not receive grant funds under a covered grant program in the fiscal year following the fiscal year to which the finding relates.
- (d) REIMBURSEMENT.—If a covered grantee is awarded funds under the covered grant program from which it received a grant award during the 1-fiscal-year period during which the covered grantee is ineligible for an allocation of grant funds under subsection (c), the Attorney Gen-
- (1) deposit into the General Fund of the Treasury an amount that is equal to the amount of the grant funds that were improperly awarded to the covered grantee; and
- (2) seek to recoup the costs of the repayment to the Fund from the covered grantee that was improperly awarded the grant funds.
- (e) PRIORITY OF GRANT AWARDS.—The Attorney General, in awarding grants under a covered grant program shall give priority to eligible entities that during the 2-year period preceding the application for a grant have not been found to have an unresolved audit finding.
  - (f) Nonprofit Requirements.
- (1) PROHIBITION.—A nonprofit organization that holds money in offshore accounts for the purpose of avoiding the tax described in section 511(a) of the Internal Revenue Code of 1986, shall not be eligible to receive, directly or indirectly, any funds from a covered grant program.
- (2) DISCLOSURE.—Each nonprofit organization that is a covered grantee shall disclose in its application for such a grant, as a condition of receipt of such a grant, the compensation of its officers, directors, and trustees. Such disclosure shall include a description of the criteria relied on to determine such compensation.

#### SEC. 204. VETERANS TREATMENT COURTS.

Section 2991 of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797aa) is amended-

- (1) by redesignating subsection (i) as subsection (j); and
- (2) by inserting after subsection (h) the following:
  - "(i) Assisting Veterans.—
  - '(1) DEFINITIONS.—In this subsection:
- "(A) PEER TO PEER SERVICES OR PROGRAMS -The term 'peer to peer services or programs' means services or programs that connect qualified veterans with other veterans for the purpose of providing support and mentorship to assist qualified veterans in obtaining treatment, recovery, stabilization, or rehabilitation.
- "(B) QUALIFIED VETERAN.—The term 'aualified veteran' means a preliminarily qualified offender who-
- "(i) served on active duty in any branch of the Armed Forces, including the National Guard or Reserves: and
- "(ii) was discharged or released from such service under conditions other than dishonorable.
- "(C) VETERANS TREATMENT COURT PRO-GRAM.—The term 'veterans treatment court program' means a court program involving collaboration among criminal justice, veterans, and mental health and substance abuse agencies that provides qualified veterans with-
- '(i) intensive judicial supervision and case management, which may include random and frequent drug testing where appropriate;
- '(ii) a full continuum of treatment services, including mental health services, substance abuse services, medical services, and services to address trauma:
  - '(iii) alternatives to incarceration: or
- "(iv) other appropriate services, including housing, transportation, mentoring, employment, job training, education, or assistance in applying for and obtaining available benefits.
- (2) Veterans assistance program.
- "(A) IN GENERAL.—The Attorney General, in consultation with the Secretary of Veterans Affairs, may award grants under this subsection to applicants to establish or expand-
  - '(i) veterans treatment court programs;
- "(ii) peer to peer services or programs for qualified veterans:
- "(iii) practices that identify and provide treatment, rehabilitation, legal, transitional, and other appropriate services to qualified veterans who have been incarcerated: or
- "(iv) training programs to teach criminal juslaw enforcement, corrections, mental health, and substance abuse personnel how to identify and appropriately respond to incidents involving qualified veterans.
- '(B) PRIORITY.—In awarding grants under this subsection, the Attorney General shall give priority to applications that-
- "(i) demonstrate collaboration between and joint investments by criminal justice, mental health, substance abuse, and veterans service agencies;
- "(ii) promote effective strategies to identify and reduce the risk of harm to qualified veterans and public safety; and
- "(iii) propose interventions with empirical support to improve outcomes for qualified veterans."

#### SEC. 205. EMERGENCY FEDERAL LAW ENFORCE-MENT ASSISTANCE.

Section 609Y(a) of the Justice Assistance Act of 1984 (42 U.S.C. 10513(a)) is amended by striking "September 30, 1984" and inserting "September 30, 2021".

#### SEC. 206. INCLUSION OF SERVICES FOR PREG-NANT WOMEN UNDER FAMILY-BASED SUBSTANCE ABUSE GRANTS

Part DD of title I of the Omnibus Crime Control and Safe Streets Act (42 U.S.C. 3797s et seq.) is amended-

(1) in section 2921(2), by inserting before the period at the end "or pregnant women"; and

- (2) in section 2927—
- (A) in paragraph (1)(A), by inserting "pregnant or" before "a narent" and
- nant or" before "a parent"; and
  (B) in paragraph (3), by inserting "or pregnant women" after "incarcerated parents".

#### SEC. 207. GAO STUDY AND REPORT ON DEPART-MENT OF JUSTICE PROGRAMS AND RESEARCH RELATIVE TO SUB-STANCE USE AND SUBSTANCE USE DISORDERS AMONG ADOLESCENTS AND YOUNG ADULTS.

- (a) STUDY.—The Comptroller General of the United States shall conduct a study on how the Department of Justice, through grant programs, is addressing prevention of, treatment for, and recovery from substance use by and substance use disorders among adolescents and young adults. Such study shall include an analysis of each of the following:
- (1) The research that has been, and is being, conducted or supported pursuant to grant programs operated by the Department of Justice on prevention of, treatment for, and recovery from substance use by and substance use disorders among adolescents and young adults, including an assessment of-
- (A) such research relative to any unique circumstances (including social and biological circumstances) of adolescents and young adults that may make adolescent-specific and young adult-specific treatment protocols necessary, including any effects that substance use and substance use disorders may have on brain development and the implications for treatment and recoveru: and
- (B) areas of such research in which greater investment or focus is necessary relative to other areas of such research.
- (2) Department of Justice non-research programs and activities that address prevention of, treatment for, and recovery from substance use by and substance use disorders among adolescents and young adults, including an assessment of the effectiveness of such programs and activities in preventing substance use by and substance use disorders among adolescents and young adults, treating such adolescents and young adults in a way that accounts for any unique circumstances faced by adolescents and young adults, and supports long term recovery among adolescents and young adults.
- (3) Gaps that have been identified by officials of the Department of Justice or experts in the efforts supported by grant programs operated by the Department of Justice relating to prevention of, treatment for, and recovery from substance use by and substance use disorders among adolescents and young adults, including gaps in research, data collection, and measures to evaluate the effectiveness of such efforts, and the reasons for such gaps.
- (b) REPORT.—Not later than 2 years after the date of enactment of this Act, the Comptroller General shall submit to the appropriate committees of the Congress a report containing the results of the study conducted under subsection (a), including-
- (1) a summary of the findings of the study; and
- (2) recommendations based on the results of the study, including recommendations for such areas of research and legislative and administrative action as the Comptroller General determines appropriate.

#### TITLE III—JASON SIMCAKOSKI PROMISE ACT

#### SEC. 301. SHORT TITLE.

This title may be cited as the "Promoting Responsible Opioid Management and Incorporating Scientific Expertise Act" or the "Jason Simcakoski PROMISE Act''.

#### SEC. 302. IMPROVEMENT OF OPIOID SAFETY MEASURES BY DEPARTMENT OF VET-ERANS AFFAIRS.

- (a) Expansion of Opioid Safety Initia-TIVE.
- (1) INCLUSION OF ALL MEDICAL FACILITIES.— Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans

Affairs shall expand the Opioid Safety Initiative of the Department of Veterans Affairs to include all medical facilities of the Department.

- (2) GUIDANCE.—The Secretary shall establish guidance that each health care provider of the Department of Veterans Affairs, before initiating opioid therapy to treat a patient as part of the comprehensive assessment conducted by the health care provider, use the Opioid Therapy Risk Report tool of the Department of Veterans Affairs (or any subsequent tool), which shall include information from the prescription drug monitoring program of each participating State as applicable, that includes the most recent information to date relating to the patient that accessed such program to assess the risk for adverse outcomes of opioid therapy for the patient, including the concurrent use of controlled substances such as benzodiazepines, as part of the comprehensive assessment conducted by the health care provider.
- (3) ENHANCED STANDARDS.—The Secretary shall establish enhanced standards with respect to the use of routine and random urine drug tests for all patients before and during opioid therapy to help prevent substance abuse, dependence, and diversion, including—
- (A) that such tests occur not less frequently than once each year, and
- (B) that health care providers appropriately order, interpret and respond to the results from such tests to tailor pain therapy, safeguards, and risk management strategies to each patient.
- (b) PAIN MANAGEMENT EDUCATION AND TRAIN-ING.—
- (1) In GENERAL.—In carrying out the Opioid Safety Initiative of the Department, the Secretary shall require all employees of the Department responsible for prescribing opioids to receive education and training described in paragraph (2).
- (2) EDUCATION AND TRAINING.—Education and training described in this paragraph is education and training on pain management and safe opioid prescribing practices for purposes of safely and effectively managing patients with chronic pain, including education and training on the following:
- (A) The implementation of and full compliance with the VA/DOD Clinical Practice Guideline for Management of Opioid Therapy for Chronic Pain, including any update to such guideline.
- (B) The use of evidence-based pain management therapies, including cognitive-behavioral therapy, non-opioid alternatives, and non-drug methods and procedures to managing pain and related health conditions including medical devices approved or cleared by the Food and Drug Administration for the treatment of patients with chronic pain and complementary alternative medicines.
- (C) Screening and identification of patients with substance use disorder, including drugseeking behavior, before prescribing opioids, assessment of risk potential for patients developing an addiction, and referral of patients to appropriate addiction treatment professionals if addiction is identified or strongly suspected.
- (D) Communication with patients on the potential harm associated with the use of opioids and other controlled substances, including the need to safely store and dispose of supplies relating to the use of opioids and other controlled substances.
- (E) Such other education and training as the Secretary considers appropriate to ensure that veterans receive safe and high-quality pain management care from the Department.
- (3) USE OF EXISTING PROGRAM.—In providing education and training described in paragraph (2), the Secretary shall use the Interdisciplinary Chronic Pain Management Training Team Program of the Department (or success program).
- (c) PAIN MANAGEMENT TEAMS.—
- (1) In GENERAL.—In carrying out the Opioid Safety Initiative of the Department, the director of each medical facility of the Department shall

identify and designate a pain management team of health care professionals, which may include board certified pain medicine specialists, responsible for coordinating and overseeing pain management therapy at such facility for patients experiencing acute and chronic pain that is non-cancer related.

(2) ESTABLISHMENT OF PROTOCOLS.—

- (A) In GENERAL.—In consultation with the Directors of each Veterans Integrated Service Network, the Secretary shall establish standard protocols for the designation of pain management teams at each medical facility within the Department.
- (B) CONSULTATION ON PRESCRIPTION OF OPIOIDS.—Each protocol established under subparagraph (A) shall ensure that any health care provider without expertise in prescribing analgesics or who has not completed the education and training under subsection (b), including a mental health care provider, does not prescribe opioids to a patient unless that health care provider—
- (i) consults with a health care provider with pain management expertise or who is on the pain management team of the medical facility; and
- (ii) refers the patient to the pain management team for any subsequent prescriptions and related therapy.

(3) REPORT.-

- (A) In GENERAL.—Not later than 1 year after the date of enactment of this Act, the director of each medical facility of the Department shall submit to the Under Secretary for Health and the director of the Veterans Integrated Service Network in which the medical facility is located a report identifying the health care professionals that have been designated as members of the pain management team at the medical facility pursuant to paragraph (1).
- (B) ELEMENTS.—Each report submitted under subparagraph (A) with respect to a medical facility of the Department shall include—
- (i) a certification as to whether all members of the pain management team at the medical facility have completed the education and training required under subsection (b);
- (ii) a plan for the management and referral of patients to such pain management team if health care providers without expertise in prescribing analgesics prescribe opioid medications to treat acute and chronic pain that is non-cancer related; and
- (iii) a certification as to whether the medical facility—
- (I) fully complies with the stepped-care model of pain management and other pain management policies contained in Directive 2009-053 of the Veterans Health Administration, or successor directive; or
- (II) does not fully comply with such steppedcare model of pain management and other pain management policies but is carrying out a corrective plan of action to ensure such full compliance.
- (d) Tracking and Monitoring of Opioid USE.—
- (1) PRESCRIPTION DRUG MONITORING PROGRAMS OF STATES.—In carrying out the Opioid Safety Initiative and the Opioid Therapy Risk Report tool of the Department, the Secretary shall—
- (A) ensure access by health care providers of the Department to information on controlled substances, including opioids and benzodiazepines, prescribed to veterans who receive care outside the Department through the prescription drug monitoring program of each State with such a program, including by seeking to enter into memoranda of understanding with States to allow shared access of such information between States and the Department;
- (B) include such information in the Opioid Therapy Risk Report; and
- (C) require health care providers of the Department to submit to the prescription drug monitoring program of each State information on prescriptions of controlled substances re-

ceived by veterans in that State under the laws administered by the Secretary.

- (2) REPORT ON TRACKING OF DATA ON OPIOID USE.—Not later than 18 months after the date of the enactment of this Act, the Secretary shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report on the feasibility and advisability of improving the Opioid Therapy Risk Report tool of the Department to allow for more advanced real-time tracking of and access to data on—
- (A) the key clinical indicators with respect to the totality of opioid use by veterans;
- (B) concurrent prescribing by health care providers of the Department of opioids in different health care settings, including data on concurrent prescribing of opioids to treat mental health disorders other than opioid use disorder; and
- (C) mail-order prescriptions of opioid prescribed to veterans under the laws administered by the Secretary.
- (e) AVAILABILITY OF OPIOID RECEPTOR ANTAGONISTS.—

(1) INCREASED AVAILABILITY AND USE.—

- (A) IN GENERAL.—The Secretary shall maximize the availability of opioid receptor antagonists approved by the Food and Drug Administration, including naloxone, to veterans.
- (B) AVAILABILITY, TRAINING, AND DISTRIB-UTING.—In carrying out subparagraph (A), not later than 90 days after the date of the enactment of this Act, the Secretary shall—
- (i) equip each pharmacy of the Department with opioid receptor antagonists approved by the Food and Drug Administration to be dispensed to outpatients as needed; and
- (ii) expand the Overdose Education and Naloxone Distribution program of the Department to ensure that all veterans in receipt of health care under laws administered by the Secretary who are at risk of opioid overdose may access such opioid receptor antagonists and training on the proper administration of such opioid receptor antagonists.
- (C) VETERANS WHO ARE AT RISK.—For purposes of subparagraph (B), veterans who are at risk of opioid overdose include—
- (i) veterans receiving long-term opioid therapy;
- (ii) veterans receiving opioid therapy who have a history of substance use disorder or prior instances of overdose; and
- (iii) veterans who are at risk as determined by a health care provider who is treating the veteran.
- (2) REPORT.—Not later than 120 days after the date of the enactment of this Act, the Secretary shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report on carrying out paragraph (1), including an assessment of any remaining steps to be carried out by the Secretary to carry out such paragraph.
- (f) INCLUSION OF CERTAIN INFORMATION AND CAPABILITIES IN OPIOID THERAPY RISK REPORT TOOL OF THE DEPARTMENT.—
- (1) INFORMATION.—The Secretary shall include in the Opioid Therapy Risk Report tool of the Department—
- (A) information on the most recent time the tool was accessed by a health care provider of the Department with respect to each veteran; and
- (B) information on the results of the most recent urine drug test for each veteran.
- (2) CAPABILITIES.—The Secretary shall include in the Opioid Therapy Risk Report tool the ability of the health care providers of the Department to determine whether a health care provider of the Department prescribed opioids to a veteran without checking the information in the tool with respect to the veteran.
- (g) NOTIFICATIONS OF RISK IN COMPUTERIZED HEALTH RECORD.—The Secretary shall modify the computerized patient record system of the Department to ensure that any health care provider that accesses the record of a veteran, regardless of the reason the veteran seeks care

- from the health care provider, will be immediately notified whether the veteran—
- (1) is receiving opioid therapy and has a history of substance use disorder or prior instances of overdose;
- (2) has a history of opioid abuse; or
- (3) is at risk of becoming an opioid abuser as determined by a health care provider who is treating the veteran.
- (h) DEFINITIONS.—In this section:
- (1) The term "controlled substance" has the meaning given that term in section 102 of the Controlled Substances Act (21 U.S.C. 802).
  (2) The term "State" means each of the sev-
- (2) The term "State" means each of the several States, territories, and possessions of the United States, the District of Columbia, and the Commonwealth of Puerto Rico.

#### SEC. 303. STRENGTHENING OF JOINT WORKING GROUP ON PAIN MANAGEMENT OF THE DEPARTMENT OF VETERANS AF-FAIRS AND THE DEPARTMENT OF DEFENSE.

- (a) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, the Secretary of Veterans Affairs and the Secretary of Defense shall ensure that the Pain Management Working Group of the Health Executive Committee of the Department of Veterans Affairs—Department of Defense Joint Executive Committee (Pain Management Working Group) established under section 320 of title 38, United States Code, includes a focus on the following:
- (1) The opioid prescribing practices of health care providers of each Department.
- (2) The ability of each Department to manage acute and chronic pain among individuals receiving health care from the Department, including training health care providers with respect to pain management.
- (3) The use by each Department of complementary and integrative health and complementary alternative medicines in treating such individuals.
- (4) The concurrent use by health care providers of each Department of opioids and prescription drugs to treat mental health disorders, including benzodiazepines.
- (5) The practice by health care providers of each Department of prescribing opioids to treat mental health disorders.
- (6) The coordination in coverage of and consistent access to medications prescribed for patients transitioning from receiving health care from the Department of Defense to receiving health care from the Department of Veterans Affairs.
- (7) The ability of each Department to identify and treat substance use disorders among individuals receiving health care from that Department.
- (b) COORDINATION AND CONSULTATION.—The Secretary of Veterans Affairs and the Secretary of Defense shall ensure that the working group described in subsection (a)—
- (1) coordinates the activities of the working group with other relevant working groups established under section 320 of title 38, United States Code:
- (2) consults with other relevant Federal agencies with respect to the activities of the working group; and
- (3) consults with the Department of Veterans Affairs and the Department of Defense with respect to, reviews, and comments on the VA/DOD Clinical Practice Guideline for Management of Opioid Therapy for Chronic Pain, or any successor guideline, before any update to the guideline is released.
  - (c) CLINICAL PRACTICE GUIDELINES.—
- (1) In GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs and the Secretary of Defense shall issue an update to the VA/DOD Clinical Practice Guideline for Management of Opioid Therapy for Chronic Pain.
- (2) MATTERS INCLUDED.—In conducting the update under subsection (a), the Pain Management Working Group, in coordination with the

- Clinical Practice Guideline VA/DOD Management of Opioid Therapy for Chronic Pain Working Group, shall examine whether the Clinical Practical Guideline should include the following:
- (A) Enhanced guidance with respect to-
- (i) the coadministration of an opioid and other drugs, including benzodiazepines, that may result in life-limiting drug interactions;
- (ii) the treatment of patients with current acute psychiatric instability or substance use disorder or patients at risk of suicide; and
- (iii) the use of opioid therapy to treat mental health disorders other than opioid use disorder.
- (B) Enhanced guidance with respect to the treatment of patients with behaviors or comorbidities, such as post-traumatic stress disorder or other psychiatric disorders, or a history of substance abuse or addiction, that requires a consultation or comanagement of opioid therapy with one or more specialists in pain management, mental health, or addictions.
- (C) Enhanced guidance with respect to health care providers—
- (i) conducting an effective assessment for patients beginning or continuing opioid therapy, including understanding and setting realistic goals with respect to achieving and maintaining an expected level of pain relief, improved function, or a clinically appropriate combination of both; and
- (ii) effectively assessing whether opioid therapy is achieving or maintaining the established treatment goals of the patient or whether the patient and health care provider should discuss adjusting, augmenting, or discontinuing the opioid therapy.
- (D) Guidelines to govern the methodologies used by health care providers of the Department of Veterans Affairs and the Department of Defense to taper opioid therapy when adjusting or discontinuing the use of opioid therapy.
- (E) Guidelines with respect to appropriate case management for patients receiving opioid therapy who transition between inpatient and outpatient health care settings, which may include the use of care transition plans.
- (F) Guidelines with respect to appropriate case management for patients receiving opioid therapy who transition from receiving care during active duty to post-military health care networks.
- (G) Guidelines with respect to providing options, before initiating opioid therapy, for pain management therapies without the use of opioids and options to augment opioid therapy with other clinical and complementary and integrative health services to minimize opioid dependence.
- (H) Guidelines with respect to the provision of evidence-based non-opioid treatments within the Department of Veterans Affairs and the Department of Defense, including medical devices and other therapies approved or cleared by the Food and Drug Administration for the treatment of chronic pain as an alternative to or to augment opioid therapy.

#### SEC. 304. REVIEW, INVESTIGATION, AND REPORT ON USE OF OPIOIDS IN TREATMENT BY DEPARTMENT OF VETERANS AF-FAIRS.

- (a) Comptroller General Report.—
- (1) In GENERAL.—Not later than 2 years after the date of the enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report on the Opioid Safety Initiative of the Department of Veterans Affairs and the opioid prescribing practices of health care providers of the Department.
- (2) ELEMENTS.—The report submitted under paragraph (1) shall include the following:
- (A) Recommendations on such improvements to the Opioid Safety Initiative of the Department as the Comptroller General considers appropriate.

- (B) Information with respect to-
- (i) deaths resulting from sentinel events involving veterans prescribed opioids by a health care provider of the Department;
- (ii) overall prescription rates and prescriptions indications of opioids to treat non-cancer, non-palliative, and non-hospice care patients;
- (iii) the prescription rates and prescriptions indications of benzodiazepines and opioids concomitantly by health care providers of the Department;
- (iv) the practice by health care providers of the Department of prescribing opioids to treat patients without any pain, including to treat patients with mental health disorders other than opioid use disorder; and
- (v) the effectiveness of opioid therapy for patients receiving such therapy, including the effectiveness of long-term opioid therapy.
- (C) An evaluation of processes of the Department in place to oversee opioid use among veterans, including procedures to identify and remedy potential over-prescribing of opioids by health care providers of the Department.
- (D) An assessment of the implementation by the Secretary of the VA/DOD Clinical Practice Guideline for Management of Opioid Therapy for Chronic Pain.
- (b) QUARTERLY PROGRESS REPORT ON IMPLEMENTATION OF COMPTROLLER GENERAL RECOMMENDATIONS.—Not later than 2 years after the date of the enactment of this Act, and not later than 30 days after the end of each quarter thereafter, the Secretary of Veterans Affairs shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a progress report detailing the actions by the Secretary during the period covered by the report to address any outstanding findings and recommendations by the Comptroller General of the United States under subsection (a) with respect to the Veterans Health Administration.
- ANNUAL REVIEW OF Prescription RATES.—Not later than 1 year after the date of the enactment of this Act, and not less frequently than annually for the following 5 years, the Secretary shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report, with respect to each medical facility of the Department of Veterans Affairs, to collect and review information on opioids prescribed by health care providers at the facility to treat non-cancer, non-palliative, and non-hospice care patients that contains, for the 1-year period preceding the submission of the report, the following:
- (1) The number of patients and the percentage of the patient population of the Department who were prescribed benzodiazepines and opioids concurrently by a health care provider of the Department.
- (2) The number of patients and the percentage of the patient population of the Department without any pain who were prescribed opioids by a health care provider of the Department, including those who were prescribed benzodiazepines and opioids concurrently.
- (3) The number of non-cancer, non-palliative, and non-hospice care patients and the percentage of such patients who were treated with opioids by a health care provider of the Department on an inpatient-basis and who also received prescription opioids by mail from the Department while being treated on an inpatient-basis.
- (4) The number of non-cancer, non-palliative, and non-hospice care patients and the percentage of such patients who were prescribed opioids concurrently by a health care provider of the Department and a health care provider that is not health care provider of the Department.
- (5) With respect to each medical facility of the Department, information on opioids prescribed by health care providers at the facility to treat non-cancer, non-palliative, and non-hospice care patients, including information on—

(A) the prescription rate at which each health care provider at the facility prescribed benzodiazepines and opioids concurrently to such patients and the aggregate such prescription rate for all health care providers at the facility:

(B) the prescription rate at which each health care provider at the facility prescribed benzodiazepines or opioids to such patients to treat conditions for which benzodiazepines or opioids are not approved treatment and the aggregate such prescription rate for all health care providers at the facility;

(C) the prescription rate at which each health care provider at the facility prescribed or dispensed mail-order prescriptions of opioids to such patients while such patients were being treated with opioids on an inpatient-basis and the aggregate of such prescription rate for all health care providers at the facility; and

(D) the prescription rate at which each health care provider at the facility prescribed opioids to such patients who were also concurrently prescribed opioids by a health care provider that is not a health care provider of the Department and the aggregate of such prescription rates for all health care providers at the facility.

(6) With respect to each medical facility of the Department, the number of times a pharmacist at the facility overrode a critical drug interaction warning with respect to an interaction between opioids and another medication before dispensing such medication to a veteran.

(d) INVESTIGATION OF PRESCRIPTION RATES.—
If the Secretary determines that a prescription rate with respect to a health care provider or medical facility of the Department conflicts with or is otherwise inconsistent with the standards of appropriate and safe care, the Secretary shall—

(1) immediately notify the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives of such determination, including information relating to such determination, prescription rate, and health care provider or medical facility, as the case may be; and

(2) through the Office of the Medical Inspector of the Veterans Health Administration, conduct a full investigation of the health care provider or medical facility, as the case may be.

(e) PRESCRIPTION RATE DEFINED.—In this section, the term "prescription rate" means, with respect to a health care provider or medical facility of the Department, each of the followina:

(1) The number of patients treated with opioids by the health care provider or at the medical facility, as the case may be, divided by the total number of pharmacy users of that health care provider or medical facility.

(2) The average number of morphine equivalents per day prescribed by the health care provider or at the medical facility, as the case may be, to patients being treated with opioids.

(3) Of the patients being treated with opioids by the health care provider or at the medical facility, as the case may be, the average number of prescriptions of opioids per patient.

# SEC. 305. MANDATORY DISCLOSURE OF CERTAIN VETERAN INFORMATION TO STATE CONTROLLED SUBSTANCE MONITORING PROGRAMS.

Section 5701(1) of title 38, United States Code, is amended by striking "may" and inserting "shall".

# SEC. 306. MODIFICATION TO LIMITATION ON AWARDS AND BONUSES.

Section 705 of the Veterans Access, Choice, and Accountability Act of 2014 (Public Law 113–146; 38 U.S.C. 703 note) is amended to read as follows:

#### "SEC. 705. LIMITATION ON AWARDS AND BO-NUSES PAID TO EMPLOYEES OF DE-PARTMENT OF VETERANS AFFAIRS.

"The Secretary of Veterans Affairs shall ensure that the aggregate amount of awards and bonuses paid by the Secretary in a fiscal year under chapter 45 or 53 of title 5, United States

Code, or any other awards or bonuses authorized under such title or title 38, United States Code, does not exceed the following amounts:

"(1) With respect to each of fiscal years 2017 through 2021, \$230,000,000.

"(2) With respect to each of fiscal years 2022 through 2024, \$360,000,000.".

# TITLE IV—KINGPIN DESIGNATION IMPROVEMENT ACT

SEC. 401. SHORT TITLE.

This title may be cited as the "Kingpin Designation Improvement Act of 2016".

# SEC. 402. PROTECTION OF CLASSIFIED INFORMATION IN FEDERAL COURT CHALLENGES RELATING TO DESIGNATIONS UNDER THE NARCOTICS KINGPIN DESIGNATION ACT.

Section 804 of the Foreign Narcotics Kingpin Designation Act (21 U.S.C. 1903) is amended by adding at the end the following:

"(i) PROTECTION OF CLASSIFIED INFORMATION IN FEDERAL COURT CHALLENGES RELATING TO DESIGNATIONS.—In any judicial review of a determination made under this section, if the determination was based on classified information (as defined in section 1(a) of the Classified Information Procedures Act) such information may be submitted to the reviewing court ex parte and in camera. This subsection does not confer or imply any right to judicial review."

#### TITLE V—GOOD SAMARITAN ASSESSMENT ACT

SEC. 501. SHORT TITLE.

This title may be cited as the "Good Samaritan Assessment Act of 2016".

#### SEC. 502. FINDING.

The Congress finds that the executive branch, including the Office of National Drug Control Policy, has a policy focus on preventing and addressing prescription drug misuse and heroin use, and has worked with States and municipalities to enact Good Samaritan laws that would protect caregivers, law enforcement personnel, and first responders who administer opioid overdose reversal drugs or devices.

# SEC. 503. GAO STUDY ON GOOD SAMARITAN LAWS PERTAINING TO TREATMENT OF OPIOID OVERDOSES.

The Comptroller General of the United States shall submit to the Committee on the Judiciary of the House of Representatives, the Committee on Oversight and Government Reform of the House of Representatives, the Committee on the Judiciary of the Senate, and the Committee on Homeland Security and Governmental Affairs of the Senate a report on—

(1) the extent to which the Director of National Drug Control Policy has reviewed Good Samaritan laws, and any findings from such a review, including findings related to the potential effects of such laws, if available;

(2) efforts by the Director to encourage the enactment of Good Samaritan laws; and

(3) a compilation of Good Samaritan laws in effect in the States, the territories, and the District of Columbia.

#### SEC. 504. DEFINITIONS.

In this title—

(1) the term "Good Samaritan law" means a law of a State or unit of local government that exempts from criminal or civil liability any individual who administers an opioid overdose reversal drug or device, or who contacts emergency services providers in response to an overdose: and

(2) the term "opioid" means any drug, including heroin, having an addiction-forming or addiction-sustaining liability similar to morphine or being capable of conversion into a drug having such addiction-forming or addiction-sustaining liability.

#### TITLE VI—OPEN ACT

#### SEC. 601. SHORT TITLE.

This title may be cited as the "Opioid Program Evaluation Act" or the "OPEN Act".

#### SEC. 602. EVALUATION OF PERFORMANCE OF DE-PARTMENT OF JUSTICE PROGRAM.

(a) EVALUATION OF JUSTICE DEPARTMENT COMPREHENSIVE OPIOID ABUSE GRANT PROGRAM.—Not later than 5 years after the date of enactment of this Act, the Attorney General shall complete an evaluation of the effectiveness of the Comprehensive Opioid Abuse Grant Program under part LL of the Omnibus Crime Control and Safe Streets Act of 1968 administered by the Department of Justice based upon the information reported under subsection (d) of this section.

(b) Interim Evaluation.—Not later than 3 years after the date of enactment of this Act, the Attorney General shall complete an interim evaluation assessing the nature and extent of the incidence of opioid abuse and illegal opioid distribution in the United States.

(c) METRICS AND OUTCOMES FOR EVALUATION.—Not later than 180 days after the date of enactment of this Act, the Attorney General shall identify outcomes that are to be achieved by activities funded by the Comprehensive Opioid Grant Abuse Program and the metrics by which the achievement of such outcomes shall be determined.

(d) METRICS DATA COLLECTION.—The Attorney General shall require grantees under the Comprehensive Opioid Abuse Grant Program (and those receiving subawards under section 3021(b) of part LL of the Omnibus Crime Control and Safe Streets Act of 1968) to collect and annually report to the Department of Justice data based upon the metrics identified under subsection (c).

(e) PUBLICATION OF DATA AND FINDINGS.—

(1) PUBLICATION OF OUTCOMES AND METRICS.— The Attorney General shall, not later than 30 days after completion of the requirement under subsection (c), publish the outcomes and metrics identified under that subsection.

(2) PUBLICATION OF EVALUATION.—In the case of the interim evaluation under subsection (b), and the final evaluation under subsection (a), the National Academy of Sciences shall, not later than 90 days after such an evaluation is completed, publish the results of such evaluation and issue a report on such evaluation to the Committee on the Judiciary of the House of Representatives and the Committee on the Judiciary of the Senate. Such report shall also be published along with the data used to make such evaluation.

(f) Arrangement With the National Academy of Sciences.—For purposes of subsections (a), (b), and (c), the Attorney General shall enter into an arrangement with the National Academy of Sciences.

#### SEC. 603. EVALUATION OF PERFORMANCE OF DE-PARTMENT OF HEALTH AND HUMAN SERVICES PROGRAM.

(a) EVALUATION OF DEPARTMENT OF HEALTH AND HUMAN SERVICES PROGRAMS.—Not later than 5 years after the date of enactment of this Act, except as otherwise provided in this section, the Secretary of Health and Human Services shall complete an evaluation of any program administered by the Secretary that provides grants for the primary purpose of providing assistance in addressing problems pertaining to opioid abuse based upon the information reported under subsection (d) of this section.

(b) INTERIM EVALUATION.—Not later than 3 years after the date of enactment of this Act, the Secretary shall complete an interim evaluation assessing the nature and extent of the incidence of opioid abuse and illegal opioid distribution in the United States

(c) METRICS AND OUTCOMES FOR EVALUATION.—Not later than 180 days after the date of enactment of this Act, the Secretary shall identify outcomes that are to be achieved by activities funded by the programs described in subsection (a) and the metrics by which the achievement of such outcomes shall be determined.

(d) METRICS DATA COLLECTION.—The Secretary shall require grantees under the programs

described in subsection (a) to collect and annually report to the Department of Health and Human Services data based upon the metrics identified under subsection (c).

- (e) Publication of Data and Findings .-
- (1) PUBLICATION OF OUTCOMES AND METRICS.— The Secretary shall, not later than 30 days after completion of the requirement under subsection (c), publish the outcomes and metrics identified under that subsection.
- (2) PUBLICATION OF EVALUATION.—In the case of the interim evaluation under subsection (b), and each final evaluation under subsection (c), the National Academy of Sciences shall, not later than 90 days after such an evaluation is completed, publish the results of such evaluation and issue a report on such evaluation to the Committee on Energy and Commerce of the House of Representatives and the Committee on Health, Education, Labor, and Pensions of the Senate. Such report shall also be published along with the data used to make such evaluation.
- (f) Arrangement With the National Academy of Sciences.—For purposes of subsections (a), (b), and (c), the Secretary shall—
- (1) enter into an arrangement with the National Academy of Sciences; or
- (2) enter into a contract or cooperative agreement with an entity that is not an agency of the Federal Government.
- (g) EXCEPTION.—If a program described under subsection (a) is subject to an evaluation substantially similar to the evaluation under subsection (a) pursuant to another provision of law, the Secretary may opt not to conduct an evaluation under subsection (a) of such program.

#### SEC. 604. DEFINITION.

In this title, the term "opioid" has the meaning given the term "opiate" in section 102 of the Controlled Substances Act (21 U.S.C. 802).

#### $SEC.\ 605.\ NO\ ADDITIONAL\ FUNDS\ AUTHORIZED.$

No additional funds are authorized to be appropriated to carry out this Act.

#### SEC. 606. MATTERS REGARDING CERTAIN FED-ERAL LAW ENFORCEMENT ASSIST-ANCE.

Section 609Y of the Justice Assistance Act of 1984 (42 U.S.C. 10513) is amended—

- (1) in subsection (a), by striking "There is" and inserting "Except as provided in subsection (c), there is"; and
  - (2) by adding at the end the following:
- "(c) For fiscal year 2022, there is authorized to be appropriated \$16,000,000, to provide under this chapter Federal law enforcement assistance in the form of funds.".

# TITLE VII—INFANT PLAN OF SAFE CARE IMPROVEMENT ACT

#### SEC. 701. SHORT TITLE.

This title may be cited as the "Infant Plan of Safe Care Improvement Act".

#### SEC. 702. BEST PRACTICES FOR DEVELOPMENT OF PLANS OF SAFE CARE.

Section 103(b) of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5104(b)) is amended.

- (1) by redesignating paragraphs (5) through (8) as paragraphs (6) through (9), respectively; and
- (2) by inserting after paragraph (4), the following:
- "(5) maintain and disseminate information about the requirements of section 106(b)(2)(B)(iii) and best practices relating to the development of plans of safe care as described in such section for infants born and identified as being affected by illegal substance abuse or withdrawal symptoms, or a Fetal Alcohol Spectrum Disorder;".

#### SEC. 703. STATE PLANS.

Section 106(b)(2)(B)(iii) of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5106a(b)(2)(B)(iii)) is amended by inserting before the semicolon at the end the following: "to ensure the safety and well-being of such infant following release from the care of healthcare providers, including through—''

"(I) addressing the health and substance use disorder treatment needs of the infant and affected family or caregiver; and

"(II) the development and implementation by the State of monitoring systems regarding the implementation of such plans to determine whether and in what manner local entities are providing, in accordance with State requirements, referrals to and delivery of appropriate services for the infant and affected family or caregiver".

#### SEC. 704. DATA REPORTS.

- (a) IN GENERAL.—Section 106(d) of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5106a(d)) is amended by adding at the end of the following:
- "(17)( $\mathring{A}$ ) The number of infants identified under subsection (b)(2)( $\mathring{B}$ )(ii).
- "(B) The number of infants for whom a plan of safe care was developed under subsection (b)(2)(B)(iii).
- "(C) The number of infants for whom a referral was made for appropriate services, including services for the affected family or caregiver, under subsection (b)(2)(B)(iii)."
- (b) REDESIGNATION.—Effective on May 29, 2017, section 106(d) of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5106a(d)) is amended by redesignating paragraph (17) (as added by subsection (a)) as paragraph (18).

#### SEC. 705. MONITORING AND OVERSIGHT.

(a) AMENDMENT.—Title I of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5101 et seq.) is further amended by adding at the end the followina:

#### "SEC. 114. MONITORING AND OVERSIGHT.

"The Secretary shall conduct monitoring to ensure that each State that receives a grant under section 106 is in compliance with the requirements of section 106(b), which—

"(1) shall-

- "(A) be in addition to the review of the State plan upon its submission under section 106(b)(1)(A); and
- "(B) include monitoring of State policies and procedures required under clauses (ii) and (iii) of section 106(b)(2)(B); and
  - "(2) may include—
- "(A) a comparison of activities carried out by the State to comply with the requirements of section 106(b) with the State plan most recently approved under section 432 of the Social Security Act;
- "(B) a review of information available on the Website of the State relating to its compliance with the requirements of section 106(b);
- "(C) site visits, as may be necessary to carry out such monitoring; and
- "(D) a review of information available in the State's Annual Progress and Services Report most recently submitted under section 1357.16 of title 45, Code of Federal Regulations (or successor regulations).".
- (b) Table of Contents.—The table of contents in section 1(b) of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5101 note) is amended by inserting after the item relating to section 113, the following:

"Sec. 114. Monitoring and oversight.".

#### SEC. 706. RULE OF CONSTRUCTION.

Nothing in this Act, or the amendments made by this Act, shall be construed to authorize the Secretary of Health and Human Services or any other officer of the Federal Government to add new requirements to section 106(b) of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5106a(b)), as amended by this Act.

# TITLE VIII—NAS HEALTHY BABIES ACT SEC. 801. SHORT TITLE.

This title may be cited as the "Nurturing And Supporting Healthy Babies Act" or as the "NAS Healthy Babies Act".

#### SEC. 802. GAO REPORT ON NEONATAL ABSTI-NENCE SYNDROME (NAS).

(a) IN GENERAL.—Not later than 1 year after the date of the enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Energy and Commerce of the House of Representatives and the Committee on Finance and the Committee on Health, Education, Labor and Pensions of the Senate a report on neonatal abstinence syndrome (in this section referred to as "NAS") in the United States.

(b) Information to be included in Report.—Such report shall include information on

the following:

(1) The prevalence of NAS in the United States, including the proportion of children born in the United States with NAS who are eligible for medical assistance under State Medicaid programs under title XIX of the Social Security Act at birth and the costs associated with NAS through such programs.

(2) The services for which coverage is available under State Medicaid programs for treat-

ment of infants with NAS.

- (3) The settings (including inpatient, outpatient, hospital-based, and other settings) for the treatment of infants with NAS and the reimbursement methodologies and costs associated with such treatment in such settings.
- (4) The prevalence of utilization of various care settings under State Medicaid programs for treatment of infants with NAS and any Federal barriers to treating such infants under such programs, particularly in non-hospital-based settings.

(5) What is known about best practices for treating infants with NAS.

(c) RECOMMENDATIONS.—Such report also shall include such recommendations as the Comptroller General determines appropriate for improvements that will ensure access to treatment for infants with NAS under State Medicaid programs.

#### SEC. 803. EXCLUDING ABUSE-DETERRENT FORMU-LATIONS OF PRESCRIPTION DRUGS FROM THE MEDICAID ADDITIONAL REBATE REQUIREMENT FOR NEW FORMULATIONS OF PRESCRIPTION DRUGS.

(a) IN GENERAL.—The last sentence of section 1927(c)(2)(C) of the Social Security Act (42 U.S.C. 1396r—8(c)(2)(C)) is amended by inserting before the period at the end the following: ", but does not include an abuse-deterrent formulation of the drug (as determined by the Secretary), regardless of whether such abuse-deterrent formulation is an extended release formulation".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply to drugs that are paid for by a State in calendar quarters beginning on or after the date of the enactment of this Act

# SEC. 804. LIMITING DISCLOSURE OF PREDICTIVE MODELING AND OTHER ANALYTICS TECHNOLOGIES TO IDENTIFY AND PREVENT WASTE, FRAUD, AND ABUSE.

(a) In General.—Title XI of the Social Security Act is amended by inserting after section 1128J (42 U.S.C. 1320a-7k) the following new section:

#### "SEC. 1128K. DISCLOSURE OF PREDICTIVE MOD-ELING AND OTHER ANALYTICS TECHNOLOGIES TO IDENTIFY AND PREVENT WASTE, FRAUD, AND ABUSE.

"(a) REFERENCE TO PREDICTIVE MODELING TECHNOLOGIES REQUIREMENTS.—For provisions relating to the use of predictive modeling and other analytics technologies to identify and prevent waste, fraud, and abuse with respect to the Medicare program under title XVIII, the Medicaid program under title XIX, and the Children's Health Insurance Program under title XXI, see section 4241 of the Small Business Jobs Act of 2010 (42 U.S.C. 1320a-7m).

"(b) Limiting Disclosure of Predictive Modeling Technologies.—In implementing

such provisions under such section 4241 with respect to covered algorithms (as defined in subsection (c)), the following shall apply:

- "(1) NONAPPLICATION OF FOIA.—The covered algorithms used or developed for purposes of such section (including by the Secretary or a State (or an entity operating under a contract with a State)) shall be exempt from disclosure under section 552(b)(3) of title 5, United States Code.
- "(2) LIMITATION WITH RESPECT TO USE AND DISCLOSURE OF INFORMATION BY STATE AGEN-
- "(A) IN GENERAL.—A State agency may not use or disclose covered algorithms used or developed for purposes of such section except for purposes of administering the State plan (or a waiver of the plan) under the Medicaid program under title XIX or the State child health plan (or a waiver of the plan) under the Children's Health Insurance Program under title XXI, including by enabling an entity operating under a contract with a State to assist the State to identify or prevent waste, fraud, and abuse with respect to such programs.
- "(B) Information security.—A State agency shall have in effect data security and control policies that the Secretary finds adequate to ensure the security of covered algorithms used or developed for purposes of such section 4241 and to ensure that access to such information is restricted to authorized persons for purposes of authorized uses and disclosures described in subparagraph (A).
- "(C) PROCEDURAL REQUIREMENTS.—State agencies to which information is disclosed pursuant to such section 4241 shall adhere to uniform procedures established by the Secretary.

"(c) COVERED ALGORITHM DEFINED.—In this section, the term 'covered algorithm'—

- "(1) means a predictive modeling or other analytics technology, as used for purposes of section 4241(a) of the Small Business Jobs Act of 2010 (42 U.S.C. 1320a-7m(a)) to identify and prevent waste, fraud, and abuse with respect to the Medicare program under title XVIII, the Medicaid program under title XIX, and the Children's Health Insurance Program under title XXI: and
- "(2) includes the mathematical expressions utilized in the application of such technology and the means by which such technology is developed.".
  - (b) Conforming Amendments.—
- (1) MEDICAID STATE PLAN REQUIREMENT.—Section 1902(a) of the Social Security Act (42 U.S.C. 1396a(a)) is amended—
- (A) in paragraph (80), by striking "and" at the end:
- (B) in paragraph (81), by striking the period at the end and inserting "; and"; and

(C) by inserting after paragraph (81) the following new paragraph:

- "(82) provide that the State agency responsible for administering the State plan under this title provides assurances to the Secretary that the State agency is in compliance with subparagraphs (A), (B), and (C) of section 1128K(b)(2)."
- (2) STATE CHILD HEALTH PLAN REQUIREMENT.— Section 2102(a)(7) of the Social Security Act (42 U.S.C. 1397bb(a)(7)) is amended—
- (A) in subparagraph (A), by striking ", and" at the end and inserting a semicolon;
- (B) in subparagraph (B), by striking the period at the end and inserting "; and"; and
- (C) by adding at the end the following new subparagraph:
- "(C) to ensure that the State agency involved is in compliance with subparagraphs (A), (B), and (C) of section 1128K(b)(2)."

#### SEC. 805. MEDICAID IMPROVEMENT FUND.

Section 1941(b)(1) of the Social Security Act (42 U.S.C. 1396w-1(b)(1)) is amended to read as follows:

"(1) IN GENERAL.—There shall be available to the Fund, for expenditures from the Fund for fiscal year 2021 and thereafter, \$5,000,000.".

#### TITLE IX—CO-PRESCRIBING TO REDUCE OVERDOSES ACT

#### SEC. 901. SHORT TITLE.

This title may be cited as the "Co-Prescribing to Reduce Overdoses Act of 2016".

### SEC. 902. OPIOID OVERDOSE REVERSAL DRUGS PRESCRIBING GRANT PROGRAM.

(a) ESTABLISHMENT.—

(1) IN GENERAL.—Not later than 6 months after the date of the enactment of this Act, the Secretary of Health and Human Services may establish, in accordance with this section, a 5-year opioid overdose reversal drugs prescribing grant program (in this Act referred to as the "grant program").

(2) MAXIMUM GRANT AMOUNT.—A grant made under this section may not be for more than

\$200,000 per grant year.

- (3) ELIGIBLE ENTITY.—For purposes of this section, the term "eligible entity" means a federally qualified health center (as defined in section 1861(aa) of the Social Security Act (42 U.S.C. 1395x(aa)), an opioid treatment program under part 8 of title 42, Code of Federal Regulations, any practitioner dispensing narcotic drugs pursuant to section 303(g) of the Controlled Substances Act (21 U.S.C. 823(g)), or any other entity that the Secretary deems appropriate.
- (4) PRESCRIBING.—For purposes of this section and section 3, the term "prescribing" means, with respect to an opioid overdose reversal drug, such as naloxone, the practice of prescribing such drug—
- (A) in conjunction with an opioid prescription for patients at an elevated risk of overdose;
- (B) in conjunction with an opioid agonist approved under section 505 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) for the treatment of opioid abuse disorder;
- (C) to the caregiver or a close relative of patients at an elevated risk of overdose from opioids; or
- (D) in other circumstances, as identified by the Secretary, in which a provider identifies a patient is at an elevated risk for an intentional or unintentional drug overdose from heroin or prescription opioid therapies.
- (b) APPLICATION.—To be eligible to receive a grant under this section, an eligible entity shall submit to the Secretary of Health and Human Services, in such form and manner as specified by the Secretary, an application that describes—
- (1) the extent to which the area to which the entity will furnish services through use of the grant is experiencing significant morbidity and mortality caused by opioid abuse;
- (2) the criteria that will be used to identify eligible patients to participate in such program; and
- (3) how such program will work to try to identify State, local, or private funding to continue the program after expiration of the grant.
- (c) USE OF FUNDS.—An eligible entity receiving a grant under this section may use the grant for any of the following activities, but may use not more than 20 percent of the grant funds for activities described in paragraphs (4) and (5):
- (1) To establish a program for prescribing opioid overdose reversal drugs, such as naloxone.
- (2) To train and provide resources for health care providers and pharmacists on the prescribing of opioid overdose reversal drugs, such as naloxone.
- (3) To establish mechanisms and processes for tracking patients participating in the program described in paragraph (1) and the health outcomes of such patients.
- (4) To purchase opioid overdose reversal drugs, such as naloxone, for distribution under the program described in paragraph (1).
- (5) To offset the co-pays and other cost sharing associated with opioid overdose reversal drugs, such as naloxone, to ensure that cost is not a limiting factor for eligible patients.
- (6) To conduct community outreach, in conjunction with community-based organizations,

designed to raise awareness of prescribing practices, and the availability of opioid overdose reversal drugs, such as naloxone.

- (7) To establish protocols to connect patients who have experienced a drug overdose with appropriate treatment, including medication assisted treatment and appropriate counseling and behavioral therapies.
- (d) EVALUATIONS BY RECIPIENTS.—As a condition of receipt of a grant under this section, an eligible entity shall, for each year for which the grant is received, submit to the Secretary of Health and Human Services information on appropriate outcome measures specified by the Secretary to assess the outcomes of the program funded by the grant, including—
  - (1) the number of prescribers trained;
- (2) the number of prescribers who have co-prescribed an opioid overdose reversal drug, such as naloxone, to at least one patient;
- (3) the total number of prescriptions written for opioid overdose reversal drugs, such as naloxone;
- (4) the percentage of patients at elevated risk who received a prescription for an opioid overdose reversal drug, such as naloxone;
- (5) the number of patients reporting use of an opioid overdose reversal drug, such as naloxone;
- (6) any other outcome measures that the Secretary deems appropriate.

(e) REPORTS BY SECRETARY.—For each year of the grant program under this section, the Secretary of Health and Human Services shall submit to the appropriate committees of the House of Representatives and of the Senate a report aggregating the information received from the grant recipients for such year under subsection (d) and evaluating the outcomes achieved by the programs funded by grants made under this section.

#### SEC. 903. PROVIDING INFORMATION TO PRE-SCRIBERS IN CERTAIN FEDERAL HEALTH CARE AND MEDICAL FACILI-TIES ON BEST PRACTICES FOR PRE-SCRIBING OPIOID OVERDOSE RE-VERSAL DRUGS.

- (a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Secretary of Health and Human Services (in this section referred to as the "Secretary") may, as appropriate, provide information to prescribers within federally qualified health centers (as defined in paragraph (4) of section 1861(aa) of the Social Security Act (42 U.S.C. 1395x(aa))), and the health care facilities of the Indian Health Service, on best practices for prescribing opioid overdose reversal drugs, such as naloxone, for patients receiving chronic opioid therapy, patients being treated for opioid use disorders, and other patients that a provider identifies as having an elevated risk of overdose from heroin or prescription opioid therapies.
- (b) NOT ESTABLISHING A MEDICAL STANDARD OF CARE.—The information on best practices provided under this section shall not be construed as constituting or establishing a medical standard of care for prescribing opioid overdose reversal drugs, such as naloxone, for patients described in subsection (a).
- (c) ELEVATED RISK OF OVERDOSE DEFINED.— In this section, the term "elevated risk of overdose" has the meaning given such term by the Secretary, which—
- (1) may be based on the criteria provided in the Opioid Overdose Toolkit published by the Substance Abuse and Mental Health Services Administration (SAMHSA); and
- (2) may include patients on a first course opioid treatment, patients using extended-release and long-acting opioid analyssics, and patients with a respiratory disease or other comorbidities.

#### SEC. 904. AUTHORIZATION OF APPROPRIATIONS.

There is authorized to be appropriated to carry out this title \$5,000,000 for the period of fiscal years 2017 through 2021.

#### SEC. 905. CUT-GO COMPLIANCE.

Subsection (f) of section 319D of the Public Health Service Act (42 U.S.C. 247d-4) is amended by inserting before the period at the end the following: "(except such dollar amount shall be reduced by \$5,000,000 for fiscal year 2018)".

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#### SEC. 1001. SHORT TITLE.

This title may be cited as the "Improving Treatment for Pregnant and Postpartum Women Act of 2016".

#### SEC. 1002. REAUTHORIZATION OF RESIDENTIAL TREATMENT PROGRAMS FOR PREG-NANT AND POSTPARTUM WOMEN.

Section 508 of the Public Health Service Act (42 U.S.C. 290bb-1) is amended—

- (1) in subsection (p), in the first sentence, by inserting "(other than subsection (r))" after "section"; and
- (2) in subsection (r), by striking "such sums" and all that follows through "2003" and inserting "\$16,900,000 for each of fiscal years 2017 through 2021".

# SEC. 1003. PILOT PROGRAM GRANTS FOR STATE SUBSTANCE ABUSE AGENCIES.

- (a) In GENERAL.—Section 508 of the Public Health Service Act (42 U.S.C. 290bb-1) is amended—
- (1) by redesignating subsection (r), as amended by section 2, as subsection (s); and
- (2) by inserting after subsection (q) the following new subsection:
- $\begin{tabular}{lll} ``(r) & PILOT & PROGRAM & FOR & STATE & SUBSTANCE \\ ABUSE & AGENCIES. -- \end{tabular}$
- "(1) IN GENERAL.—From amounts made available under subsection (s), the Director of the Center for Substance Abuse Treatment shall carry out a pilot program under which competitive grants are made by the Director to State substance abuse agencies to—
- "(A) enhance flexibility in the use of funds designed to support family-based services for pregnant and postpartum women with a primary diagnosis of a substance use disorder, including opioid use disorders:
- "(B) help State substance abuse agencies address identified gaps in services furnished to such women along the continuum of care, including services provided to women in nonresidential based settings; and
- "(C) promote a coordinated, effective, and efficient State system managed by State substance abuse agencies by encouraging new approaches and models of service delivery.
- "(2) REQUIREMENTS.—In carrying out the pilot program under this subsection, the Director shall—
- "(A) require State substance abuse agencies to submit to the Director applications, in such form and manner and containing such information as specified by the Director, to be eligible to receive a grant under the program;
- "(B) identify, based on such submitted applications, State substance abuse agencies that are eligible for such grants;
- "(C) require services proposed to be furnished through such a grant to support family-based treatment and other services for pregnant and postpartum women with a primary diagnosis of a substance use disorder, including opioid use disorders:
- "(D) not require that services furnished through such a grant be provided solely to women that reside in facilities;
- "(E) not require that grant recipients under the program make available through use of the grant all services described in subsection (d); and
- "(F) consider not applying requirements described in paragraphs (1) and (2) of subsection (f) to applicants, depending on the circumstances of the applicant.
- "(3) REQUIRED SERVICES.—
- "(A) IN GENERAL.—The Director shall specify a minimum set of services required to be made

available to eligible women through a grant awarded under the pilot program under this subsection. Such minimum set—

"(i) shall include requirements described in subsection (c) and be based on the recommendations submitted under subparagraph (B): and

"(ii) may be selected from among the services described in subsection (d) and include other services as appropriate.

"(B) STAKEHOLDER INPUT.—The Director shall convene and solicit recommendations from stakeholders, including State substance abuse agencies, health care providers, persons in recovery from substance abuse, and other appropriate individuals, for the minimum set of services described in subparagraph (A).

"(4) DURATION.—The pilot program under this subsection shall not exceed 5 years.

(5) EVALUATION AND REPORT TO CONGRESS. The Director of the Center for Behavioral Health Statistics and Quality shall fund an evaluation of the pilot program at the conclusion of the first grant cycle funded by the pilot program. The Director of the Center for Behavioral Health Statistics and Quality, in coordination with the Director of the Center for Substance Abuse Treatment shall submit to the relevant committees of jurisdiction of the House of Representatives and the Senate a report on such evaluation. The report shall include at a minimum outcomes information from the pilot program, including any resulting reductions in the use of alcohol and other drugs; engagement in treatment services; retention in the appropriate level and duration of services; increased access to the use of medications approved by the Food and Drug Administration for the treatment of substance use disorders in combination with counseling; and other appropriate measures.

"(6) STATE SUBSTANCE ABUSE AGENCIES DE-FINED.—For purposes of this subsection, the term 'State substance abuse agency' means, with respect to a State, the agency in such State that manages the Substance Abuse Prevention and Treatment Block Grant under part B of title YIY'."

(b) FUNDING.—Subsection (s) of section 508 of the Public Health Service Act (42 U.S.C. 290bb-1), as amended by section 1002 and redesignated by subsection (a), is further amended by adding at the end the following new sentence: "Of the amounts made available for a year pursuant to the previous sentence to carry out this section, not more than 25 percent of such amounts shall be made available for such year to carry out subsection (r), other than paragraph (5) of such subsection. Notwithstanding the preceding sentence, no funds shall be made available to carry out subsection (r) for a fiscal year unless the amount made available to carry out this section for such fiscal year is more than the amount made available to carry out this section for fiscal year 2016.'

#### SEC. 1004. CUT-GO COMPLIANCE.

Subsection (f) of section 319D of the Public Health Service Act (42 U.S.C. 247d-4) is amended by striking "through 2018" and inserting "through 2016, \$133,300,000 for fiscal year 2017, and \$138,300,000 for fiscal year 2018".

#### TITLE XI—VETERAN EMERGENCY MEDICAL TECHNICIAN SUPPORT ACT

#### SEC. 1101. SHORT TITLE.

This title may be cited as the "Veteran Emergency Medical Technician Support Act of 2016".

SEC. 1102. ASSISTING VETERANS WITH MILITARY EMERGENCY MEDICAL TRAINING TO MEET REQUIREMENTS FOR BECOM-ING CIVILIAN EMERGENCY MEDICAL TECHNICIANS.

Part B of title III of the Public Health Service Act (42 U.S.C. 243 et seq.) is amended by inserting after section 314 the following:

"SEC. 315. ASSISTING VETERANS WITH MILITARY EMERGENCY MEDICAL TRAINING TO MEET REQUIREMENTS FOR BECOM-ING CIVILIAN EMERGENCY MEDICAL TECHNICIANS.

"(a) PROGRAM.—The Secretary shall establish a program consisting of awarding demonstration

grants to States to streamline State requirements and procedures in order to assist veterans who completed military emergency medical technician training while serving in the Armed Forces of the United States to meet certification, licensure, and other requirements applicable to becoming an emergency medical technician in the State.

"(b) USE OF FUNDS.—Amounts received as a demonstration grant under this section shall be used to prepare and implement a plan to streamline State requirements and procedures as described in subsection (a), including by—

"(1) determining the extent to which the requirements for the education, training, and skill level of emergency medical technicians in the State are equivalent to requirements for the education, training, and skill level of military emergency medical technicians; and

"(2) identifying methods, such as waivers, for military emergency medical technicians to forgo or meet any such equivalent State requirements.

- "(c) ELIGIBILITY.—To be eligible for a grant under this section, a State shall demonstrate that the State has a shortage of emergency medical technicians.
- "(d) REPORT.—The Secretary shall submit to the Congress an annual report on the program under this section.
- "(e) FUNDING.—No additional funds are authorized to be appropriated for the purpose of carrying out this section. This section shall be carried out using amounts otherwise available for such purpose."

# TITLE XII—JOHN THOMAS DECKER ACT SEC. 1201. SHORT TITLE.

This title may be cited as the "John Thomas Decker Act of 2016".

#### SEC. 1202. INFORMATION MATERIALS AND RE-SOURCES TO PREVENT ADDICTION RELATED TO YOUTH SPORTS INJU-RIES.

- (a) TECHNICAL CLARIFICATION.—Effective as if included in the enactment of the Children's Health Act of 2000 (Public Law 106–310), section 3405(a) of such Act (114 Stat. 1221) is amended by striking "Part E of title III" and inserting "Part E of title III of the Public Health Service Act".
- (b) AMENDMENT.—Title III of the Public Health Service Act is amended by inserting after part D of such title (42 U.S.C. 254b et seq.) the following new part E:

#### "PART E—OPIOID USE DISORDER

#### "SEC. 341. INFORMATION MATERIALS AND RE-SOURCES TO PREVENT ADDICTION RELATED TO YOUTH SPORTS INJU-RIES.

- "(a) REPORT.—The Secretary shall—
- "(1) not later than 24 months after the date of the enactment of this section, make publicly available a report determining the extent to which informational materials and resources described in subsection (b) are available to teenagers and adolescents who play youth sports, families of such teenagers and adolescents, nurses, youth sports groups, and relevant health care provider groups; and
- "(2) for purposes of educating and preventing addiction in teenagers and adolescents who are injured playing youth sports and are subsequently prescribed an opioid, not later than 12 months after such report is made publicly available and taking into consideration the findings of such report, develop and, in coordination with youth sports groups, disseminate informational materials and resources described in subsection (b) for teenagers and adolescents who play youth sports, families of such teenagers and adolescents, nurses, youth sports groups, and relevant health care provider groups.
- "(b) MATERIALS AND RESOURCES DESCRIBED.— For purposes of this section, the informational materials and resources described in this subsection are informational materials and resources with respect to youth sports injuries for which opioids are potentially prescribed and

subsequently potentially lead to addiction, including materials and resources focused on the dangers of opioid use and misuse, treatment options for such injuries that do not involve the use of opioids, and how to seek treatment for addiction.

"(c) NO ADDITIONAL FUNDS.—No additional funds are authorized to be appropriated for the purpose of carrying out this section. This section shall be carried out using amounts otherwise available for such purpose.".

#### TITLE XIII—LALI'S LAW

#### SEC. 1301. SHORT TITLE.

This title may be cited as "Lali's Law".

#### SEC. 1302. OPIOID OVERDOSE REVERSAL MEDICA-TION ACCESS AND EDUCATION GRANT PROGRAMS.

- (a) TECHNICAL CLARIFICATION.—Effective as if included in the enactment of the Children's Health Act of 2000 (Public Law 106–310), section 3405(a) of such Act (114 Stat. 1221) is amended by striking "Part E of title III" and inserting "Part E of title III of the Public Health Service Act".
- (b) AMENDMENT.—Title III of the Public Health Service Act is amended by inserting after part D of such title (42 U.S.C. 254b et seq.) the following new part E:

#### "PART E—OPIOID USE DISORDER

#### "SEC. 341. OPIOID OVERDOSE REVERSAL MEDICA-TION ACCESS AND EDUCATION GRANT PROGRAMS.

- "(a) GRANTS TO STATES.—The Secretary may make grants to States for—
- "(1) developing standing orders for pharmacies regarding opioid overdose reversal medication;
- "(2) encouraging pharmacies to dispense opioid overdose reversal medication pursuant to a standing order;
- "(3) implementing best practices for persons authorized to prescribe medication regarding—
- "(A) prescribing opioids for the treatment of chronic pain;
- "(B) co-prescribing opioid overdose reversal medication with opioids; and
- "(C) discussing the purpose and administration of opioid overdose reversal medication with patients;
- "(4) developing or adapting training materials and methods for persons authorized to prescribe or dispense medication to use in educating the public regarding—
- "(A) when and how to administer opioid overdose reversal medication; and
- "(B) steps to be taken after administering opioid overdose reversal medication; and
- "(5) educating the public regarding—
- "(A) the public health benefits of opioid overdose reversal medication; and
- "(B) the availability of opioid overdose reversal medication without a person-specific prescription
- "(b) CERTAIN REQUIREMENT.—A grant may be made under this section only if the State involved has authorized standing orders regarding opioid overdose reversal medication.
- "(c) Preference in Making Grants.—In making grants under this section, the Secretary shall give preference to States that—
- "(1) have not issued standing orders regarding opioid overdose reversal medication;
- "(2) authorize standing orders that permit community-based organizations, substance abuse programs, or other nonprofit entities to acquire, dispense, or administer opioid overdose reversal medication:
- "(3) authorize standing orders that permit police, fire, or emergency medical services agencies to acquire and administer opioid overdose reversal medication:
- "(4) have a higher per capita rate of opioid overdoses than other applicant States; or
- "(5) meet any other criteria deemed appropriate by the Secretary.
  - "(d) GRANT TERMS.—
- "(1) Number.—A State may not receive more than one grant under this section.

- "(2) PERIOD.—A grant under this section shall be for a period of 3 years.
- "(3) AMOUNT.—A grant under this section may not exceed \$500,000.
- (4) LIMITATION.—A State may use not more than 20 percent of a grant under this section for educating the public pursuant to subsection
- "(e) APPLICATIONS.—To be eligible to receive a grant under this section, a State shall submit an application to the Secretary in such form and manner and containing such information as the Secretary may require, including detailed proposed expenditures of grant funds.
- "(f) REPORTING.—Not later than 3 months after the Secretary disburses the first grant payment to any State under this section and every 6 months thereafter for 3 years, such State shall submit a report to the Secretary that includes the following:
- "(1) The name and ZIP Code of each pharmacy in the State that dispenses opioid overdose reversal medication under a standing order.
- "(2) The total number of opioid overdose reversal medication doses dispensed by each such pharmacy, specifying how many were dispensed with or without a person-specific prescription.
- "(3) The number of pharmacists in the State who have participated in training pursuant to subsection (a)(4).
  - "(g) DEFINITIONS.—In this section:
- "(1) OPIOID OVERDOSE REVERSAL MEDICA-TION.—The term 'opioid overdose reversal medication' means any drug, including naloxone, that.—
- "(A) blocks opioids from attaching to, but does not itself activate, opioid receptors; or
- "(B) inhibits the effects of opioids on opioid receptors.
- "(2) STANDING ORDER.—The term 'standing order' means a document prepared by a person authorized to prescribe medication that permits another person to acquire, dispense, or administer medication without a person-specific prescription.
  - "(h) AUTHORIZATION OF APPROPRIATIONS.—
- "(1) IN GENERAL.—To carry out this section, there is authorized to be appropriated \$5,000,000 for the period of fiscal years 2017 through 2019.
- "(2) ADMINISTRATIVE COSTS.—Not more than 3 percent of the amounts made available to carry out this section may be used by the Secretary for administrative expenses of carrying out this section"

#### SEC. 1303. CUT-GO COMPLIANCE.

Subsection (f) of section 319D of the Public Health Service Act (42 U.S.C. 247d-4) is amended by inserting before the period at the end the following: "(except such dollar amount shall be reduced by \$5,000,000 for fiscal year 2017)".

#### TITLE XIV—REDUCING UNUSED MEDICATIONS ACT

#### SEC. 1401. SHORT TITLE.

This title may be cited as the "Reducing Unused Medications Act of 2016".

# SEC. 1402. PARTIAL FILLS OF SCHEDULE II CONTROLLED SUBSTANCES.

- (a) IN GENERAL.—Section 309 of the Controlled Substances Act (21 U.S.C. 829) is amended by adding at the end the following:
- "(f) PARTIAL FILLS OF SCHEDULE II CONTROLLED SUBSTANCES.—
- "(1) PARTIAL FILLS.—
- "(A) IN GENERAL.—A prescription for a controlled substance in schedule II may be partially filled if—
  - "(i) it is not prohibited by State law;
- "(ii) the prescription is written and filled in accordance with the Controlled Substances Act (21 U.S.C. 801 et seq.), regulations prescribed by the Attorney General, and State law;
- "(iii) the partial fill is requested by the patient or the practitioner that wrote the prescription; and
- "(iv) the total quantity dispensed in all partial fillings does not exceed the total quantity prescribed.

- "(B) OTHER CIRCUMSTANCES.—A prescription for a controlled substance in schedule II may be partially filled in accordance with section 1306.13 of title 21, Code of Federal Regulations (as in effect on the date of enactment of the Reducing Unused Medications Act).
  - "(2) REMAINING PORTIONS.—
- "(A) IN GENERAL.—Except as provided in subparagraph (B), remaining portions of a partially filled prescription for a controlled substance in schedule II—
  - "(i) may be filled; and
- "(ii) shall be filled not later than 30 days after the date on which the prescription is written.
- "(B) EMERGENCY SITUATIONS.—In emergency situations, as described in subsection (a), the remaining portions of a partially filled prescription for a controlled substance in schedule II—"(i) may be filled: and
- "(ii) shall be filled not later than 72 hours after the prescription is issued."
- (b) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to affect the authority of the Attorney General to allow a prescription for a controlled substance in schedule III, IV, or V of section 202(c) of the Controlled Substances Act (21 U.S.C. 812(c)) to be partially filled.

# TITLE XV—OPIOID REVIEW MODERNIZATION ACT

#### SEC. 1501. SHORT TITLE.

This title may be cited as the "Opioid Review Modernization Act of 2016".

#### SEC. 1502. FDA OPIOID ACTION PLAN.

Chapter V of the Federal Food, Drug, and Cosmetic Act is amended by inserting after section 569 of such Act (21 U.S.C. 350bbb-8) the following:

#### "SEC. 569-1. OPIOID ACTION PLAN.

- "(a) NEW DRUG APPLICATION.—
- "(1) IN GENERAL.—Subject to paragraph (2), prior to the approval pursuant to an application under section 505(b) of a new drug that is an opioid and does not have abuse-deterrent properties, the Secretary shall refer the application to an advisory committee of the Food and Drug Administration to seek recommendations from such advisory committee.
- "(2) PUBLIC HEALTH EXEMPTION.—A referral to an advisory committee under paragraph (1) is not required with respect to a new drug if the Secretary—
- "(A) finds that such a referral is not in the interest of protecting and promoting public health;
- "(B) finds that such a referral is not necessary based on a review of the relevant scientific information; and
- "(C) submits a notice containing the rationale for such findings to the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Energy and Commerce of the House of Representatives.
- "(b) PEDIATRIC OPIOID LABELING.—The Secretary shall convene the Pediatric Advisory Committee of the Food and Drug Administration to seek recommendations from such Committee regarding a framework for the inclusion of information in the labeling of drugs that are opioids relating to the use of such drugs in pediatric populations before the Secretary approves any labeling or change to labeling for any drug that is an opioid intended for use in a pediatric population.
- "(c) SUNSET.—The requirements of subsections (a) and (b) shall cease to be effective on October 1, 2022."

#### $SEC.\ 1503.\ PRESCRIBER\ EDUCATION.$

Not later than 1 year after the date of the enactment of this Act, the Secretary of Health and Human Services, acting through the Commissioner of Food and Drugs, as part of the Food and Drug Administration's evaluation of the Extended-Release/Long-Acting Opioid Analgesics Risk Evaluation and Mitigation Strategy, and in consultation with relevant stakeholders, shall develop recommendations regarding education programs for prescribers of opioids pursuant to section 505-1 of the Federal Food, Drug,

and Cosmetic Act (21 U.S.C. 355-1), including recommendations on-

- (1) which prescribers should participate in such programs; and
- (2) how often participation in such programs is necessary.

### SEC. 1504. GUIDANCE ON EVALUATING THE ABUSE DETERRENCE OF GENERIC SOLID ORAL OPIOID DRUG PROD-

Not later than 2 years after the end of the period for public comment on the draft guidance entitled "General Principals for Evaluating the Abuse Deterrence of Generic Solid Oral Opioid Drug Products" issued by the Center for Drug Evaluation and Research of the Food and Drug Administration in March 2016, the Commissioner of Food and Drugs shall publish in the Federal Register a final version of such guidance.

#### TITLE XVI—EXAMINING OPIOID TREATMENT INFRASTRUCTURE ACT

#### SEC. 1601. SHORT TITLE.

This title may be cited as the "Examining Opioid Treatment Infrastructure Act of 2016"

#### SEC. 1602. STUDY ON TREATMENT INFRASTRUC-TURE.

Not later than 24 months after the date of enactment of this Act, the Comptroller General of the United States shall initiate an evaluation, and submit to Congress a report, of the inpatient and outpatient treatment capacity, availability, and needs of the United States, which shall include, to the extent data are available-

- (1) the capacity of acute residential or inpatient detoxification programs;
- (2) the capacity of inpatient clinical stabilization programs, transitional residential support services, and residential rehabilitation programs;
- (3) the capacity of demographic specific residential or inpatient treatment programs, such as those designed for pregnant women or adolescents:
- (4) geographical differences of the availability of residential and outpatient treatment and recovery options for substance use disorders across the continuum of care;
- (5) the availability of residential and outpatient treatment programs that offer treatment options based on reliable scientific evidence of efficacy for the treatment of substance use disorders, including the use of Food and Drug Administration-approved medicines and evidencebased nonpharmacological therapies;
- (6) the number of patients in residential and specialty outpatient treatment services for substance use disorders:
- (7) an assessment of the need for residential and outpatient treatment for substance use disorders across the continuum of care;
- (8) the availability of residential and outpatient treatment programs to American Indians and Alaska Natives through an Indian health program (as defined by section 4 of the Indian Health Care Improvement Act (25 U.S.C. 1603)):
- (9) the barriers (including technological barriers) at the Federal, State, and local levels to real-time reporting of de-identified information on drug overdoses and ways to overcome such

#### XVII—OPIOID TITLE USE DISORDER TREATMENT EXPANSION AND ERNIZATION ACT

#### SEC. 1701. SHORT TITLE.

This title may be cited as the "Opioid Use Disorder Treatment Expansion and Modernization Act

#### SEC. 1702. FINDING.

The Congress finds that opioid use disorder has become a public health epidemic that must be addressed by increasing awareness and access to all treatment options for opioid use disorder, overdose reversal, and relapse prevention.

#### SEC. 1703. OPIOID USE DISORDER TREATMENT MODERNIZATION.

- (a) IN GENERAL.—Section 303(g)(2) of the Controlled Substances Act (21 U.S.C. 823(a)(2)) is amended-
- (1) in subparagraph (B), by striking clauses (i), (ii), and (iii) and inserting the following:
  "(i) The practitioner is a qualifying practi-

tioner (as defined in subparagraph (G)).

"(ii) With respect to patients to whom the practitioner will provide such drugs or combinations of drugs, the practitioner has the capacity to provide directly, by referral, or in such other manner as determined by the Secretary-

(I) all schedule III, IV, and V drugs, as well as unscheduled medications approved by the Food and Drug Administration, for the treatment of opioid use disorder, including such drugs and medications for maintenance, detoxification, overdose reversal, and relapse prevention, as available; and

(II) appropriate counseling and other appropriate ancillary services.

"(iii)(I) The total number of such patients of the practitioner at any one time will not exceed the applicable number. Except as provided in subclause (II), the applicable number is 30.

"(II) The applicable number is 100 if, not sooner than 1 year after the date on which the practitioner submitted the initial notification, the practitioner submits a second notification to the Secretary of the need and intent of the practitioner to treat up to 100 patients.

"(III) The Secretary may by regulation change such total number.

"(IV) The Secretary may exclude from the applicable number patients to whom such drugs or combinations of drugs are directly administered by the qualifying practitioner in the office set-

'(iv) If the Secretary by regulation increases the total number of patients which a qualifying practitioner is permitted to treat pursuant to clause (iii)(II), the Secretary shall require such a practitioner to obtain a written agreement from each patient, including the patient's signature, that the patient-

"(I) will receive an initial assessment and treatment plan and periodic assessments and treatment plans thereafter:

'(II) will be subject to medication adherence and substance use monitoring;

'(III) understands available treatment options, including all drugs approved by the Food and Drug Administration for the treatment of opioid use disorder, including their potential risks and benefits: and

"(IV) understands that receiving regular counseling services is critical to recovery.

"(v) The practitioner will comply with the reporting requirements of subparagraph (D)(i)(IV).

(2) in subparagraph (D)-

(A) in clause (i), by adding at the end the fol-

"(IV) The practitioner reports to the Secretary, at such times and in such manner as specified by the Secretary, such information and assurances as the Secretary determines necessary to assess whether the practitioner continues to meet the requirements for a waiver under this paragraph.";

(B) in clause (ii), by striking "Upon receiving a notification under subparagraph (B)" and inserting "Upon receiving a determination from the Secretary under clause (iii) finding that a practitioner meets all requirements for a waiver under subparagraph (B)"; and

(C) in clause (iii)-

- (i) by inserting "and shall forward such determination to the Attorney General" before the period at the end of the first sentence; and
  (ii) by striking "physician" and inserting
- 'practitioner''.
  - (3) in subparagraph (G)-
- (A) by amending clause (ii)(IV) to read as follows:
- "(IV) The physician has, with respect to the treatment and management of opiate-dependent

patients, completed not less than 8 hours of training (through classroom situations, seminars at professional society meetings, electronic communications, or otherwise) that is provided by the American Society of Addiction Medicine, the American Academy of Addiction Psychiatry, the American Medical Association, the American Osteopathic Association, the American Psychiatric Association, or any other organization that the Secretary determines is appropriate for purposes of this subclause. Such training shall address-

"(aa) opioid maintenance and detoxification: "(bb) appropriate clinical use of all drugs approved by the Food and Drug Administration for the treatment of opioid use disorder;

"(cc) initial and periodic patient assessments (including substance use monitoring);

"(dd) individualized treatment planning; overdose reversal; relapse prevention;

"(ee) counseling and recovery support serv-

"(ff) staffing roles and considerations;

'(aa) diversion control: and

"(hh) other best practices, as identified by the Secretary."; and

(B) by adding at the end the following:

'(iii) The term'qualifying practitioner' means-

'(I) a qualifying physician, as defined in clause (ii); or

"(II) during the period beginning on the date of the enactment of the Opioid Use Disorder Treatment Expansion and Modernization Act and ending on the date that is 3 years after such date of enactment, a qualifying other practitioner, as defined in clause (iv).

'(iv) The term 'qualifying other practitioner' means a nurse practitioner or physician assistant who satisfies each of the following:

(I) The nurse practitioner or physician assistant is licensed under State law to prescribe schedule III, IV, or V medications for the treatment of pain.

"(II) The nurse practitioner or physician assistant satisfies one or more of the following:

'(aa) Has completed not fewer than 24 hours of initial training addressing each of the topics listed in clause (ii)(IV) (through classroom situations, seminars at professional society meetings, electronic communications, or otherwise) provided by the American Society of Addiction Medicine, the American Academy of Addiction Psychiatry, the American Medical Association, the American Osteopathic Association, the American Nurses Credentialing Center, the American Psychiatric Association, the American Association of Nurse Practitioners, the American Academy of Physician Assistants, or any other organization that the Secretary determines is appropriate for purposes of this subclause.

'(bb) Has such other training or experience as the Secretary determines will demonstrate the ability of the nurse practitioner or physician assistant to treat and manage opiate-dependent patients.

"(III) The nurse practitioner or physician assistant is supervised by or works in collaboration with a qualifying physician, if the nurse practitioner or physician assistant is required by State law to prescribe medications for the treatment of opioid use disorder in collaboration with or under the supervision of a physician

The Secretary may review and update the requirements for being a qualifying other practi-tioner under this clause."; and

(4) in subparagraph (H)-

(A) in clause (i), by inserting after subclause (II) the following:

"(III) Such other elements of the requirements under this paragraph as the Secretary determines necessary for purposes of implementing such requirements."; and

(B) by amending clause (ii) to read as follows: (ii) Not later than 1 year after the date of enactment of the Opioid Use Disorder Treatment Expansion and Modernization Act, the Secretary shall update the treatment improvement protocol containing best practice guidelines for the treatment of opioid-dependent patients in office-based settings. The Secretary shall update such protocol in consultation with experts in opioid use disorder research and treatment.'

- (b) RECOMMENDATION OF REVOCATION OR SUS-PENSION OF REGISTRATION IN CASE OF SUBSTAN-TIAL NONCOMPLIANCE.—The Secretary of Health and Human Services may recommend to the Attorney General that the registration of a practitioner be revoked or suspended if the Secretary determines, according to such criteria as the Secretary establishes by regulation, that a practitioner who is registered under section 303(q)(2) of the Controlled Substances Act (21 U.S.C. 823(g)(2)) is not in substantial compliance with the requirements of such section, as amended by this Act.
- (c) Opioid Defined.—Section 102(18) of the Controlled Substances Act (21 U.S.C. 802(18)) is amended by inserting "or 'opioid" after "The term 'opiate".
  - (d) REPORTS TO CONGRESS.—
- (1) IN GENERAL.—Not later than 2 years after the date of enactment of this Act and not less than over every 5 years thereafter, the Secretary of Health and Human Services, in consultation with the Drug Enforcement Administration and experts in opioid use disorder research and treatment, shall-
- (A) perform a thorough review of the provision of opioid use disorder treatment services in the United States, including services provided in opioid treatment programs and other specialty and nonspecialty settings; and
- (B) submit a report to the Congress on the findings and conclusions of such review.
- (2) Contents.—Each report under paragraph (1) shall include an assessment of-
- (A) compliance with the requirements of section 303(g)(2) of the Controlled Substances Act (21 U.S.C. 823(g)(2)), as amended by this Act;
- (B) the measures taken by the Secretary of Health and Human Services to ensure such compliance:
- (C) whether there is further need to increase or decrease the number of patients a waivered practitioner is permitted to treat, as provided for by the amendment made by subsection (a)(1);
- (D) the extent to which, and proportions with which, the full range of Food and Drug Administration-approved treatments for opioid use disorder are used in routine health care settings and specialty substance use disorder treatment settings;
- (E) access to, and use of, counseling and recovery support services, including the percentage of patients receiving such services:
- (F) changes in State or local policies and legislation relating to opioid use disorder treat-
- (G) the use of prescription drug monitoring programs by practitioners who are permitted to dispense narcotic drugs to individuals pursuant to a waiver under section 303(g)(2) of the Controlled Substances Act (21 U.S.C. 823(g)(2));
- (H) the findings resulting from inspections by the Drug Enforcement Administration of practitioners described in subparagraph (G); and
- (I) the effectiveness of cross-agency collaboration between Department of Health and Human Services and the Drug Enforcement Administration for expanding effective opioid use disorder treatment.

#### SEC. 1704. SENSE OF CONGRESS.

It is the Sense of Congress that, with respect to the total number of patients that a qualifying physician (as defined in subparagraph (G)(iii) of section 303(g)(2) of the Controlled Substances Act (21 U.S.C. 823(g)(2)) can treat at any one time pursuant to such section, the Secretary of Health and Human Services should consider raising such total number to 250 patients following a third notification to the Secretary of the need and intent of the physician to treat up to 250 patients that is submitted to the Secretary not sooner than 1 year after the date on which

the physician submitted to the Secretary a second notification to treat up to 100 patients.

#### SEC. 1705. PARTIAL FILLS OF SCHEDULE II CON-TROLLED SUBSTANCES.

- (a) IN GENERAL.—Section 309 of the Controlled Substances Act (21 U.S.C. 829) is amended by adding at the end the following:
- "(f) PARTIAL FILLS OF SCHEDULE II CON-TROLLED SUBSTANCES.—
- "(1) PARTIAL FILLS.-
- "(A) IN GENERAL.—A prescription for a controlled substance in schedule II may be partially filled if-
  - "(i) it is not prohibited by State law;
- "(ii) the prescription is written and filled in accordance with the Controlled Substances Act (21 U.S.C. 801 et seq.), regulations prescribed by the Attorney General, and State law;
- "(iii) the partial fill is requested by the patient or the practitioner that wrote the prescription; and
- "(iv) the total quantity dispensed in all partial fillings does not exceed the total quantity prescribed.
- "(B) OTHER CIRCUMSTANCES.—A prescription for a controlled substance in schedule II may be partially filled in accordance with section 1306.13 of title 21, Code of Federal Regulations (as in effect on the date of enactment of the Reducing Unused Medications Act of 2016).
  - (2) Remaining portions.
- "(A) IN GENERAL.—Except as provided in subparagraph (B), remaining portions of a partially filled prescription for a controlled substance in schedule II-
  - "(i) may be filled; and
- "(ii) shall be filled not later than 30 days after the date on which the prescription is written.
- "(B) EMERGENCY SITUATIONS.—In emergency situations, as described in subsection (a), the remaining portions of a partially filled prescription for a controlled substance in schedule II-
- (i) may be filled; and "(ii) shall be filled not later than 72 hours
- after the prescription is issued.".
- (b) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to affect the authority of the Attorney General to allow a prescription for a controlled substance in schedule III, IV, or V of section 202(c) of the Controlled Substances Act (21 U.S.C. 812(c)) to be partially filled.

#### TITLE XVIII—NATIONAL ALL SCHEDULES PRESCRIPTION ELECTRONIC REPORT-ING REAUTHORIZATION ACT

#### SEC. 1801. SHORT TITLE.

This title may be cited as the "National All Schedules Prescription Electronic Reporting Reauthorization Act of 2015".

#### SEC. 1802. AMENDMENT TO PURPOSE.

Paragraph (1) of section 2 of the National All Schedules Prescription Electronic Reporting Act of 2005 (Public Law 109-60) is amended to read as follows:

- "(1) foster the establishment of State-administered controlled substance monitoring systems in order to ensure that-
- "(A) health care providers have access to the accurate, timely prescription history information that they may use as a tool for the early identification of patients at risk for addiction in order to initiate appropriate medical interventions and avert the tragic personal, family, and community consequences of untreated addiction;
- "(B) appropriate law enforcement, regulatory, and State professional licensing authorities have access to prescription history information for the purposes of investigating drug diversion and prescribing and dispensing practices of errant prescribers or pharmacists; and'

#### SEC. 1803. AMENDMENTS TO CONTROLLED SUB-STANCE MONITORING PROGRAM.

Section 399O of the Public Health Service Act (42 U.S.C. 280g-3) is amended-

- (1) in subsection (a)-
- (A) in paragraph (1)-
- (i) in subparagraph (A), by striking "or";

- (ii) in subparagraph (B), by striking the period at the end and inserting "; or"; and
  - (iii) by adding at the end the following:
- '(C) to maintain and operate an existing State-controlled substance monitoring gram."; and
- (B) in paragraph (3), by inserting "by the Secretary" after "Grants awarded"
- (2) by amending subsection (b) to read as follows:
- "(b) MINIMUM REQUIREMENTS.—The Secretary shall maintain and, as appropriate, supplement or revise (after publishing proposed additions and revisions in the Federal Register and receiving public comments thereon) minimum requirements for criteria to be used by States for purposes of clauses (ii), (v), (vi), and (vii) of subsection (c)(1)(A).
  - (3) in subsection (c)
  - (A) in paragraph (1)(B)-
- (i) in the matter preceding clause (i), by strik-"(a)(1)(B)" and inserting "(a)(1)(B) or (a)(1)(C)"
- (ii) in clause (i), by striking "program to be improved" and inserting "program to be improved or maintained";
- (iii) by redesignating clauses (iii) and (iv) as clauses (iv) and (v), respectively;
- (iv) by inserting after clause (ii) the following: '(iii) a plan to apply the latest advances in health information technology in order to incorporate prescription drug monitoring program data directly into the workflow of prescribers and dispensers to ensure timely access to patients' controlled prescription drug history;'
- (v) in clause (iv), as redesignated, by inserting before the semicolon at the end "and at least one health information technology system such as an electronic health records system, a health information exchange, or an e-prescribing system"; and
- (vi) in clause (v), as redesignated, by striking "public health" and inserting "public health or public safetu"
  - (B) in paragraph (3)—
- (i) by striking "If a State that submits" and inserting the following:
- "(A) IN GENERAL.—If a State that submits"; (ii) by striking the period at the end and in-
- serting "and include timelines for full implementation of such interoperability. The State shall also describe the manner in which it will achieve interoperability between its monitoring program and health information technology systems, as allowable under State law, and include timelines for implementation of such interoperability."; and
  - (iii) by adding at the end the following:
- (B) MONITORING OF EFFORTS.—The Secretary shall monitor State efforts to achieve interoperability, as described in subparagraph (A)."; and
  - (C) in paragraph (5)-
- (i) by striking "implement or improve" and inserting "establish, improve, or maintain"; and
- (ii) by adding at the end the following: "The Secretary shall redistribute any funds that are so returned among the remaining grantees under this section in accordance with the formula described in subsection (a)(2)(B).";
  - (4) in subsection (d)-
- (A) in the matter preceding paragraph (1)—
  (i) by striking "In implementing or improvg" and all that follows through "(a)(1)(B)" ing' and inserting "In establishing, improving, or maintaining a controlled substance monitoring program under this section, a State shall comply, or with respect to a State that applies for a grant under subparagraph (B) or (C) of subsection (a)(1)"; and
- (ii) by striking "public health" and inserting 'public health or public safetu'': and
  - (B) by adding at the end the following:
- (5) The State shall report to the Secretary
- "(A) as appropriate, interoperability with the controlled substance monitoring programs of Federal departments and agencies:
- '(B) as appropriate, interoperability with health information technology systems such as

electronic health records systems, health information exchanges, and e-prescribing systems;

"(C) whether or not the State provides automatic, real-time or daily information about a patient when a practitioner (or the designee of a practitioner, where permitted) requests information about such patient.";

(5) in subsections (e), (f)(1), and (g), by striking "implementing or improving" each place it appears and inserting "establishing, improving,

or maintaining";

(6) in subsection (f)-(A) in paragraph (1)—

(i) in subparagraph (B), by striking ''misuse of a schedule II, III, or IV substance" and inserting "misuse of a controlled substance included in schedule II, III, or IV of section 202(c) of the Controlled Substance Act"; and

(ii) in subparagraph (D), by inserting "a State substance abuse agency," after "a State health department,"; and

(B) by adding at the end the following:

(3) EVALUATION AND REPORTING.—Subject to subsection (g), a State receiving a grant under subsection (a) shall provide the Secretary with aggregate data and other information determined by the Secretary to be necessary to enable the Secretary-

"(A) to evaluate the success of the State's program in achieving its purposes; or

"(B) to prepare and submit the report to Con-

gress required by subsection (1)(2).

"(4) RESEARCH BY OTHER ENTITIES.—A department, program, or administration receiving nonidentifiable information under paragraph (1)(D) may make such information available to other entities for research purposes.";

(7) by redesignating subsections (h) through (n) as subsections (j) through (p), respectively;

(8) in subsections (c)(1)(A)(iv) and (d)(4), by striking "subsection (h)" each place it appears and inserting "subsection (j)";

(9) by inserting after subsection (g) the following:

"(h) EDUCATION AND ACCESS TO THE MONI-TORING SYSTEM.—A State receiving a grant under subsection (a) shall take steps to-

"(1) facilitate prescriber and dispenser use of the State's controlled substance monitoring sys-

"(2) educate prescribers and dispensers on the benefits of the system both to them and society;

"(3) facilitate linkage to the State substance abuse agency and substance abuse disorder services.

"(i) CONSULTATION WITH ATTORNEY GEN-ERAL.—In carrying out this section, the Secretary shall consult with the Attorney General of the United States and other relevant Federal

"(1) ensure maximum coordination of controlled substance monitoring programs and related activities; and

"(2) minimize duplicative efforts and funding.

(10) in subsection (l)(2)(A), as redesignated by paragraph (7)-

(A) in clause (ii), by inserting "; established or strengthened initiatives to ensure linkages to substance use disorder services;" before "or affected patient access"; and

(B) in clause (iii), by inserting "and between controlled substance monitoring programs and health information technology systems" before , including an assessment";

(11) by striking subsection (m) (relating to preference), as redesignated by paragraph (7);

(12) by redesignating subsections (n) through (p), as redesignated by paragraph (7), as subsections (m) through (o), respectively;

(13) in subsection (m)(1), as redesignated by paragraph (12), by striking "establishment, implementation, or improvement" and inserting 'establishment, improvement, or maintenance'

(14) in subsection (n), as redesignated by paragraph (12)—

(A) in paragraph (5)—

(i) by striking "means the ability" and inserting the following: "means-

"(A) the ability";

(ii) by striking the period at the end and inserting ": or"; and

(iii) by adding at the end the following:

"(B) sharing of State controlled substance monitoring program information with a health information technology system such as an electronic health records system, a health information exchange, or an e-prescribing system.'

(B) in paragraph (7), by striking "pharmacy" and inserting "pharmacist"; and

(C) in paragraph (3), by striking "and the District of Columbia" and inserting ", the District of Columbia, and any commonwealth or territory of the United States"; and

(15) by amending subsection (o), as redesignated by paragraph (12), to read as follows:

"(0) AUTHORIZATION OF APPROPRIATIONS.—To carry out this section, there is authorized to be appropriated \$10,000,000 for each of fiscal years from 2016 through 2020.".

The SPEAKER pro tempore. The bill shall be debatable for 1 hour, equally divided among and controlled by the chair and ranking minority member of the Committee on Energy and Commerce and the chair and ranking minority member of the Committee on the Judiciary.

The gentlewoman from Indiana (Mrs. BROOKS), the gentleman from New Jersey (Mr. Pallone), the gentleman from Virginia (Mr. GOODLATTE), and the gentleman from Michigan (Mr. CONYERS) each will control 15 minutes.

The Chair recognizes the gentlewoman from Indiana.

#### □ 1045

#### GENERAL LEAVE

Mrs. BROOKS of Indiana. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and to insert extraneous material on S. 524.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Indiana?

There was no objection.

Mrs. BROOKS of Indiana. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, this week in Congress, we passed 18 bills to address the heroin and opioid crisis that is impacting every community in this country.

I am thankful that my bill, H.R. 4641, which I worked on with Representative Kennedy of Massachusetts, ensures that healthcare professionals have access to up-to-date guidelines and best practices for treating patients with acute and chronic pain.

Many of these proposals we considered this week enjoyed nearly unanimous support, and I can't express to you how refreshing it was to work with all of my colleagues on meaningful solutions to this public health crisis.

As we learned from the multitude of Members this week that shared their stories on the House floor, we are facing a public health crisis that crosses every socioeconomic, every geographic, generational, and ethnic boundary. It is a rural, urban, and suburban prob-

lem. It reaches into our schools, our places of work, and our hospitals. It is tearing apart and devastating families and people's lives.

However, in the midst of this crisis, as with many past crises faced by our Nation, we, as Members of Congress. have set aside our political differences and have crafted a package of thoughtful reforms that will support our communities ravaged by this scourge.

I am proud of the work done by the Energy and Commerce Committee and the strong, bipartisan leadership by Chairmen UPTON and PITTS and Ranking Members Pallone and Green. We cannot overlook the hard work and countless hours spent by both the majority and the minority committee staff on this effort, and I want to thank them for their hard work.

Members of the Energy and Commerce Committee have pursued anto this epidemic through swers roundtables and meetings with individuals and families on the front lines of this crisis—health workers, first responders, and community leaders seeking to guide their communities through this crisis.

We, as Members, have visited neonatal intensive care units in hospitals to see firsthand the devastating effects of infants born addicted to opioids and who must already fight for survival through their withdrawal in their very first days of life.

We have met with juvenile court judges and social workers whose caseloads have doubled over the past few years as more and more children are being removed from their parents' care because their parents are more concerned about where to find their next high than the welfare of their child and it is no longer safe for them to remain in their homes.

It is important to note that it is National Police Week this week. And it is our first responders, whom so many of us have talked to, those we have heard from in Indiana, who keep naloxone in their police cruisers because they are seeing this unprecedented increase in drug overdoses, and they are saving lives each and every day.

In a minute, my colleague from the Judiciary Committee will highlight all of the great work that their committee has also done to fight this scourge, but I would like to take a moment to highlight the bills rolled into this legislation that my colleagues from the Energy and Commerce Committee have painstakingly crafted.

The Opioid Review Modernization Act, led by Representatives CAROLYN B. MALONEY of New York and LANCE, would require the FDA to work closely with expert advisory committees before making critical opioid approval and labeling decisions, develop recommendations regarding prescriber education programs that address extended-release and long-acting opioids, and encourage the development and approval of generic opioids with abuse-deterrent properties.

Representative SARBANES led the Co-Prescribing to Reduce Overdoses Act, which would establish a grant program for co-prescribing of opioid reversal drugs for patients who are at a high risk of overdose.

Representative EVAN JENKINS and Representative BUSTOS crafted the Nurturing and Supporting Healthy Babies Act, which will expand our knowledge of care and treatment for babies with neonatal abstinence syndrome and fixes an unintended consequence with the Medicaid drug rebate program that discourages drug manufacturers from producing opioids that are harder to abuse.

Representative BEN RAY LUJÁN of New Mexico led efforts to establish a pilot program that will provide grants to State substance abuse agencies to promote innovative service delivery models for pregnant women who have a substance use disorder, such as opioid addiction.

Representative KINZINGER'S Veteran Emergency Medical Technician Support Act will improve the quality of care within our communities by providing grants to States with emergency medical technician shortages so as to help streamline State requirements for our veterans to enter the EMT workforce without there being an unnecessary duplication of their training.

Representatives MEEHAN, KIND, and VEASEY led the legislation directing the CDC to study what information and resources are available to youth athletes and their families regarding the dangers of opioid use.

Lali's Law, authored by Representative DOLD and Representative KATHERINE CLARK of Massachusetts, would create a competitive grant program to help States increase access to the overdose reversal medications that save lives.

The Reducing Unused Medications Act, led again by Representatives CLARK of Massachusetts and STIVERS, clarifies when Schedule II controlled substances, including opioid pain medications, can be partially filled.

Representatives FOSTER and PALLONE spearheaded the Examining Opioid Treatment Infrastructure Act, which requires the GAO to collect the data necessary to assess the opioid infrastructure in our country, looking at the numbers of hospital beds and treatment facilities.

Finally, my Hoosier colleague, Representative BUCSHON, along with Representative TONKO, championed a bill that will expand existing opioid treatment capacity substantially by providers, all while ensuring that the care that individuals receive is high-quality and minimizes the risk of diversion.

Each approach that I have just set out has been a reflection of much effort put into crafting this bipartisan, thoughtful, and comprehensive package to give each of our communities, families, and individuals with addictions the support they need.

Mr. Speaker, I reserve the balance of my time.

Mr. PALLONE. Mr. Speaker, I yield 2 minutes to the gentleman from New York (Mr. ENGEL).

Mr. ENGEL. Mr. Speaker, I thank the gentleman for yielding to me.

Mr. Speaker, my heart goes out to the thousands of American families affected by the opioid epidemic. I am pleased the House is working in a bipartisan manner to address this crisis. However, we could be doing more.

The prescription opioid death rate has more than quadrupled since the late 1990s. In 2014, prescription opioids played a role in more than 28,000 overdose deaths.

We must equip our communities with the resources needed to reverse these trends. Yes, authorizing new grant programs, reports, and studies is an important step, but without new funding, communities won't be able to fully implement these initiatives.

On Wednesday, the majority blocked a Democratic substitute opioids package which would have provided \$600 million—paid for, I might add—to fund the initiatives we have considered this week. I understand the need to get our fiscal house in order, but I don't understand the impulse to do so on the backs of millions of Americans grappling with opioid abuse.

These bills are great, and I whole-heartedly support them, but we need to put our money where our mouth is. This epidemic does not discriminate. It has touched every corner of our Nation, from my hometown of New York City to the shores of the Pacific.

So many Americans have already felt its impact. We need to do everything we can to keep it from impacting more of our families, our friends, and our constituents.

We are on the right path, but, again, without money, this becomes irrelevant. We need to make sure that we have adequate funding so what we all want to do on both sides of the aisle can become a reality.

Mrs. BROOKS of Indiana. Mr. Speaker, I yield 2 minutes to the gentleman from Michigan (Mr. BENISHEK).

Mr. BENISHEK. Mr. Speaker, it is past time to give our healthcare providers the tools they need to confront the growing epidemic of opioid abuse in our country. This is an emergency.

As a doctor who has treated patients in northern Michigan for over 30 years, both in private practice and in the VA system, I know how urgent the need for immediate action is.

The amendment to the Comprehensive Addiction and Recovery Act that we are considering today will be a giant step forward in how we provide treatment and care for those suffering from opioid addiction.

The bill will also improve the quality of care available to our Nation's veterans. The rate of abuse for legal prescription drugs is significantly higher among our veteran population than it is in the general population, and this problem is only continuing to grow.

We have an opportunity today to take a first step in fixing a major national problem and pass meaningful legislation that will help save the lives of thousands and thousands of Americans

Mr. Speaker, I urge my colleagues to support this legislation and continue working together on bipartisan solutions for our Nation's growing epidemic of substance abuse.

Mr. PALLONE. Mr. Speaker, I yield 2 minutes to the gentleman from New York (Mr. Tonko).

Mr. TONKO. Mr. Speaker, this week, we have seen a number of well-intentioned bills come to the floor with good ideas on how we can address the Nation's opioid epidemic that is sweeping our entire country.

I was proud to lead one of those efforts with my good friend Representative BUCSHON with a bill that endeavors to lift the cap on the number of patients a provider may treat with buprenorphine to 250, while expanding prescribing privileges to nurse practitioners and physician assistants.

This is a good bill, and it would make a real, immediate difference for individuals facing months-long waiting lists for effective treatment, like the gentleman that I met last week when touring an addiction clinic in my district. He had struggled with addiction for decades and, after making the decision to try to get clean, was faced with a closed door and a 7-month waiting list due to outdated Federal rules that our bill would have fixed.

Unfortunately, when this bill came to the floor, we were told the cap language had to be temporarily replaced with placeholder sense-of-Congress language until we go to conference because our bill was going to cost too much.

Now, when we talk about the cost of this bill, what we are really talking about is the fact that more people will have access to effective treatment and more lives—more lives—will be saved. It is an unfortunate truth that, in the distorted budgetary terms of Washington, dead people cost less than the living.

So we can talk all we want and we can pass all the bills we want, but unless we put our money where our mouth is, we will simply be peddling false hope. We will be condemning more of our brothers and sisters to the death spiral of addiction when we could have done something to help.

A sense of Congress won't end months-long waiting lists for effective treatment. A sense of Congress won't get lifesaving overdose reversal drugs out to our first responders. If this Congress has any sense, as we move into conference committee, we will support this epidemic with the robust resources this country deserves for a real and meaningful response.

Mrs. BROOKS of Indiana. Mr. Speaker, I reserve the balance of my time.

Mr. PALLONE. Mr. Speaker, I yield 2 minutes to the gentlewoman from California (Ms. MATSUI).

Ms. MATSUI. Mr. Speaker, the opioid and heroin crisis has hit home for everyone, impacting our coworkers, our neighbors, and our friends in every corner of this country.

In Sacramento, my district, the deadly consequences of fentanyl are devastating our families. The faces behind this tragedy are people like 28-year-old Jerome Butler, a young father whose life was cut short because of a tainted pill.

The human toll of this crisis demands our leadership. This week, we took a step forward by passing a number of bipartisan bills to address the opioid epidemic, many of which we worked on in the Energy and Commerce Committee.

#### □ 1100

But we can and must do more. We need new funding to confront this tragedy.

My Democratic colleagues and I are ready to fund the President's \$1.1 billion request for this crisis. We need a real investment to meet the challenges our committees are facing every day.

As we advance substance abuse legislation and continue our important work on comprehensive behavioral health reform, I urge my colleagues to focus on solutions that both adequately address the immediate crisis and long-term community prevention strategies.

The families reeling from the tragedies of this epidemic deserve nothing less than our swift action and full support.

Mrs. BROOKS of Indiana. Mr. Speaker, I reserve the balance of my time.

Mr. PALLONE. Mr. Speaker, I yield myself such time as I may consume.

I rise this morning to speak in favor of the House amendment to S. 524.

Over the last 2 days of floor debate, we have heard heartfelt speeches from Members of Congress about how the opioid epidemic is affecting their constituents and, for some, their own families. We have heard from both Democrats and Republicans, Members from urban districts, suburban districts, and rural districts, as well as Members from every region of the United States.

What is clear is that no community has been immune to this crisis, including communities in my home State of New Jersey. About 256,000 New Jersey residents are addicted to heroin and prescription opioids. That is nearly the same as the entire population of Newark, the largest city in New Jersey.

This is a serious crisis that demands an urgent response. A comprehensive solution to the crisis will require real dollars and must take an approach that targets the full spectrum of addiction: prevention, crisis response, expanding access to treatment, and providing support for lifelong recovery.

The approach must be guided by science and cannot be deterred because of stigma or misperceptions about proven treatment and intervention strategies.

I am pleased to support the package of opioid legislation that we are considering today because it takes steps towards that approach. This bill incorporates proven public health approaches to fight against the heroin and prescription drug abuse crisis. It improves the tools available to prescribers to prevent opioid abuse and the development of opioid use disorder. It expands access to lifesaving naloxone, an opioid overdose-reversal drug, to respond to those in an acute opioid crisis. It expands access to evidence-based treatments to help individuals with opioid use disorders enter recovery.

However, Mr. Speaker, I want to make clear we must go further to ensure that the scale of our response is proportionate to the burden of the crisis. We not only need to support individuals' entry into recovery, we need to ensure that we provide access to the support and services that lead to lifelong recovery. We must also further expand access to bupe, or buprenorphine, an office-based, medication-assisted treatment for opioid use disorders.

Currently, we do not have adequate treatment capacity to respond to the unprecedented demand for opioid use disorder treatment. That is why we need to expand upon the Opioid Use Disorder Treatment Expansion and Modernization Act to significantly increase the number of patients a physician can treat with this medication as well as permanently allowing nurse practitioners and physician assistants to treat patients with this medication.

In the committee, Democrats voted to raise the cap to 500 patients for qualifying physicians with appropriate credentials. Additionally, committee Democrats and Republicans voted unanimously to permanently allow nurse practitioners and physician assistants to treat patients with bupe.

I am committed to continuing to work with my colleagues as part of our conference with the Senate to ensure that we lift the arbitrary and harmful physician treatment cap and to ensure that nurse practitioners and physician assistants in every community can permanently use their skills and experience to serve those in need of opioid use disorder treatments in their community.

Finally, Mr. Speaker, I want to be clear that we should not be under the illusion that we can adequately respond to this crisis without providing urgently needed resources. Waiting on the appropriation process isn't suitable. Our States and communities urgently need money now.

Additionally, we should not be forced to cut other discretionarily funded public health programs to provide resources for substance abuse programs. The discretionary funding caps have already left many of our vital public health programs underfunded.

Forcing additional cuts to those programs in order to provide funding to respond to the opioid epidemic will limit our ability to adequately respond to the opioid crisis as well as to meet the remaining public health needs of our communities.

We don't have to guess how it turns out if we fail to provide the urgent, robust funding that is desperately needed. Sadly, the evidence is already staring us in the face. There will be more lives lost to the epidemic and will be thousands more Americans who will continue to be left behind to battle without the treatment and recovery support services they need.

We are losing now, we estimate, 78 Americans each day, and we can't afford anything less than a comprehensive well-funded Federal response.

I urge my colleagues to vote "yes" to this legislation because I believe it takes important steps in turning the tide on this crisis that is taking the lives of 78 Americans every day.

But I also urge my colleagues to support providing the financial resources and additional tools necessary to meet the burden of this crisis.

I urge support for this package and once again stress that we are not providing enough funding. As much as I believe that this package is very important, I certainly would agree with my colleague on the Republican side how important it is.

We are not providing enough resources. I hope that, when we go to conference and before this package goes to the President, we can provide the additional resources.

I urge everyone to support the bill.

I yield back the balance of my time. Mrs. BROOKS of Indiana. Mr. Speaker, I yield myself such time as I may consume.

In closing, I would like to emphasize that, as my colleague, the ranking member from New Jersey, indicated, we have made real strides this week in turning back the epidemic, but we agree it is not enough and it is not over. This fight is not going to be over. There is still more to be done.

But I do hope that this week's productivity will lead to more weeks where we can continue to engage in a healthy and robust debate about the issues that matter. This week has proven we are stronger as a body when we focus on the things that unite us and bring us together.

Sadly, it shouldn't take an epidemic or a national crisis to bring us together. This week has taught us that, with enough will and dedication, we can get to yes.

The conference committee, which this bill will initiate, will need similar fortitude to swiftly come to a resolution on the differences we have with the Senate. That accomplishment is within our grasp.

We have come too far to turn back now rather than let this issue languish. That is why I urge my colleagues to vote in favor of this bill, support the motion to go to conference.

Beyond the 78 Americans who are dying every day, we have 1.9 million Americans addicted to or abusing prescription opioid-based painkillers across the country. Because of their lives and their families' lives, we must pass this bill.

I yield back the balance of my time. Mr. GOODLATTE. Mr. Speaker, I yield myself such time as I may consume.

It has been quite a week. This week the House has passed 18 bills designed to address various facets of America's opioid epidemic. Most recently, yesterday, the House passed by an overwhelming 413-5 vote the Judiciary Committee's flagship bill.

H.R. 5046, which was authored by Crime Subcommittee Chairman JIM SENSENBRENNER, creates a comprehensive Justice Department grant program to provide States with the resources needed to fight opioid addiction. It authorizes \$103 million a year for 5 years for the grant program. It allocates precious resources responsibly by leveraging and streamlining existing programs and fully offsetting the legislation in compliance with the House's CutGo protocol.

In addition to that bill, the House passed four other Judiciary Committee bills this week to address drug abuse and protect American people.

H.R. 5052, the OPEN Act, increases the transparency and accountability of the comprehensive opioid abuse grant program in H.R. 5046 by requiring grantees to report on the use of grant funds and requiring a publicly available analysis of whether the grants have achieved their intended purposes.

H.R. 4985, the Kingpin Designation Improvement Act, protects classified information from disclosure when a drug kingpin challenges his designation as such in a Federal court.

H.R. 5048, the Good Samaritan Assessment Act, requires the GAO to study State and local Good Samaritan laws that protect caregivers, law enforcement personnel, and first responders who administer opioid overdose reversal drugs or devices from criminal or civil liability as well as those who contact emergency service providers in response to an overdose.

Finally, S. 32, the Transnational Drug Trafficking Act, improves law enforcement's ability to pursue international drug manufacturers, brokers, and distributors in source nations. I am pleased that the House took up the Senate version of this bill.

As a result, that legislation is on its way to the President's desk to be signed into law so that Federal prosecutors can begin using that tool to pursue foreign drug traffickers.

Along with the excellent legislation prepared by our sister committees, spearheaded by Chairman UPTON, Chairman MILLER, and Chairman KLINE, four of the Judiciary Committee bills will be included in the House amendment to S. 524, the Senate's Comprehensive Addiction and Recovery Act.

As a package, these bills make substantial policy changes at the Federal agencies responsible for fighting addiction. They take real steps to address the opioid epidemic and provide real relief to a real problem affecting real

Americans. Members of this body should be proud of these accomplishments.

In addition to the committee chairmen I mentioned, I also want to thank Chairman Harold Rogers, who spoke in support of H.R. 5046 yesterday and is a strong ally in the fight against elicit opioid abuse. I have no doubt that he will make every effort during this Congress to provide the critical funding authorized by the bills that have passed the House this week.

Mr. Speaker, I look forward to sending this legislation back to the Senate and moving to conference expeditiously. Congressional action to combat the opioid epidemic is sorely needed, and there is bipartisan, bicameral support for these efforts.

I thank my colleagues for their support and hard work. I urge everyone to support the House amendment to S. 524.

I thank my colleague, the ranking member of the committee, Mr. CON-YERS, for his hard work on this as well. This truly is a bipartisan effort.

I commend all to support this motion to go to conference.

I reserve the balance of my time.

Mr. CONYERS. Mr. Speaker, I yield myself such time as I may consume.

Members of the House, I rise in support of the House amendment to S. 524, the Comprehensive Addiction and Recovery Act.

Before starting out on the merits of the legislation, I want to commend the Judiciary Committee chairman, Mr. GOODLATTE, for shepherding our committee's five bills to House passage.

I also commend the subcommittee chairman, Mr. Sensenbrenner of Wisconsin, for authoring the legislation that is largely responsible for bringing us together today.

I also want to recognize the leadership of the Crime Subcommittee ranking member, SHEILA JACKSON LEE of Texas, who was an original cosponsor of the primary Judiciary Committee bill and who has helped us find common ground in addressing the issue of drug addiction and treatment.

This week the House considered and passed a wide range of bills aimed at combating the devastating impact of drug abuse and addiction that is afflicting communities all across our Nation.

We must take this action because our Nation is in the midst of a major public health crisis caused by an epidemic of prescription and opioid abuse. It is a crisis that affects Americans of all ages, of all races, and of all income levels. It has devastated communities across the United States. It affects families, the workplace, and also our Nation's economy.

#### □ 1115

Drug overdoses are now the leading cause of injury-related deaths in our Nation. In my State of Michigan, for example, there were 1,745 drug overdose deaths in 2014, and more than half of

those overdose deaths were attributed to opioids and heroin. In fact, 78 Americans die from an opioid overdose every single day. Without question, this is a crisis that cries out for immediate relief

Fortunately, there may be effective solutions. For example, several States have undertaken various innovative measures to better respond to the rapid increase of individuals who are addicted to prescription opioids and heroin and to prevent individuals from dying as a result of drug overdose.

As I mentioned only vesterday during debate with respect to our consideration of H.R. 5046, which has been incorporated into the House amendment to S. 524, this measure would fund new, innovative ways to address the nationwide epidemic of opioid drug abuse addiction. These innovations include, for instance, the Law Enforcement Assisted Diversion approach, which has been utilized with great success in two cities of which I know-in Seattle and in Santa Fe. Programs such as this diversion approach underscore the fact that we cannot arrest our way out of opioid abuse addiction. Treating addicts as criminals only makes matters worse for them and also for the rest of

The diversion approach, which reduces, by the way, recidivism by 60 percent, is just one example of innovation at the State and local levels that we must encourage through increased funding assistance, and it is more evidence that treatment alternatives to incarceration work.

The funding authorized under this measure would establish a competitive grant program to provide funds to State and local governments to continue and improve their efforts to protect Americans from the dangers of opioid abuse and heroin use; and it will help ensure that addicts have access to the services that are provided.

These funds would support such initiatives as providing treatment alternatives to incarceration; fostering better collaboration between State criminal justice agencies and state substance abuse systems; providing first responders with the ability to purchase naloxone and to receive training on how to administer this lifesaving drug; establishing medication-assisted treatment programs by criminal justice agencies; in addition, investigating more of the illegal distribution methods of opioids; creating Prescription Drug Monitoring Programs; addressing juvenile opioid abuse, which is, unfortunately, increasing; and establishing comprehensive opioid abuse response programs.

The House amendment to S. 524 also includes a number of important provisions that have been added pursuant to a series of amendments that were passed by the House only yesterday.

In sum, these additional provisions expand the range of allowed purpose areas under the new program to more fully address the range of problems and solutions that are presented by opioid abuse. Whether we provide separate, new grant programs for each of these approaches or whether we consolidate them into one grant program, it is critical that we change our ways of addressing addiction. The scourge of drug abuse and its overwhelming impact on our communities requires us to address this problem not only immediately, but effectively.

I thank all of the committees and individuals who have participated in this effort. Accordingly, I support House amendment S. 524.

I reserve the balance of my time.

Mr. GOODLATTE. Mr. Speaker, I do not have any speakers remaining, and I am prepared to close.

I reserve the balance of my time.

Mr. CONYERS. Mr. Speaker, I yield myself such time as I may consume.

I support the House amendment to S. 524 because it will help address our Nation's crisis of opioid abuse and heroin use. My support for this legislation is based, in part, on the fact that it includes H.R. 5046, which is legislation that I have worked on with my colleagues on both sides of the aisle, that would provide critical grants to States and local governments, intended to prevent and treat opioid abuse addiction. Most importantly, I support this legislation because it would help save lives.

The House amendment to S. 524 provides a comprehensive approach to the opioid substance abuse public health emergency that is currently ravaging our Nation. Accordingly, I urge my colleagues to support this measure.

Mr. Speaker, I yield the balance of my time to the gentlewoman from Texas (Ms. JACKSON LEE).

Ms. JACKSON LEE. Let me thank Mr. Goodlatte, Mr. Conyers, the Judiciary Committee, and Mr. Sensenbrenner, who mentioned yesterday that he had been working on this for 2 years. We have joined him as the original cosponsors in supporting this on the Subcommittee on Crime, Terrorism, Homeland Security, and Investigations, of which I am the ranking member, along with Mr. Sensenbrenner, and this is a moment that all of us are appreciative of.

Mr. Speaker, as I thought about this week, during which we are honoring police and we are also acknowledging those who have fallen in the line of duty, this bill, the Comprehensive Addiction and Recovery Act, becomes even more important. This week, the House adopted a number of bills that, together, are intended to provide a response to the opioid crisis that is commensurate with the scope of the problem.

Yesterday the House passed, by an overwhelming vote, the primary contribution of the Judiciary Committee's to this effort, H.R. 5046, the Comprehensive Opioid Reduction Act. I am an original cosponsor of that bill, and I was a cosponsor of the predecessor bill, both of which were introduced by my

colleague, JIM SENSENBRENNER, the chairman of the subcommittee.

I commend him for the years of work and persistence on this issue. I also commend Chairman Goodlatte and Ranking Member Conyers for their leadership, for it would not have been shepherded through the committee if we had not all worked together to find common ground on this very important issue.

That has been the trend of the Judiciary Committee's as we work on criminal justice reform, which includes sentencing reduction and prison reform—provocative, innovative bills that are going to change the lives of many of those who are incarcerated for many, many years. We are going to turn mass incarceration upside down and on its ears and cause it to be extinct. This new approach to opioids is part of that.

This bill has no mandatory minimums. As we take the steps today which will allow us to engage in discussions with the Senate so that we may soon send a bill to the President for his signature, I am pleased of the progress that has been made. I can only hope that our work on sentencing reduction, prison reform, and juvenile justice will have the same kind of impetus and will wind up on the President's desk. That is the vision, I believe, of many Republicans and Democrats in and out of this House. As well, it is the vision of the President's: but, more importantly, it is the vision of suffering families' who do not have their loved ones with them.

The reason we must work together is that the leading killer of Americans today, which is drug overdose, started first by prescription use in many instances. Between 2000 and 2014, almost half a million people died from drug overdoses. That is a startling number. In 2014 alone, more than 47,000 people died of drug overdoses. The largest percentage of overdose deaths in 2014 was attributed to opioids, like prescription painkillers, methadone, morphine, and heroin. Specifically, 28,647 people overdosed and died because of an opioid in 2014.

This is an emergency, and it is a combination of prescription painkillers and heroin. Prescription painkillers abuse is the strongest risk for the future use of heroin. That is our athletes or those who have had surgery—just everyday Americans who find themselves caught in the trap of addiction. Approximately three out of four new heroin users report that their use began with the abuse of prescription drugs. Heroin use becomes appealing to those who are addicted to prescription drugs because it is cheaper and easier to obtain, and due to its potency, heroin use tends to lead to addiction. We know that from the 1980s and 1990s with crack cocaine in that crack was a more potent extraction of cocaine, and we saw many of those individuals not get treatment. They actually only got incarceration. Heroin addiction is often

deadly just as crack cocaine was in leading to overdose or to other chronic diseases.

The rate at which the occurrence of heroin overdose deaths has increased is cause for alarm. In the 4 years between 2010 and 2014, heroin overdoses more than tripled. In 2013, 11 million people admitted to the improper use of prescription painkillers and, therefore, were at a heightened risk of becoming addicted

That is why we have worked together this week on legislation to put together something like an omnibus in order to reduce the risks of addiction and to fund appropriate treatment responses for those who abuse these drugs. The bill that was passed yesterday reflects the strategy by proposing to establish a grant program to be administered by the Department of Justice to assist States and local governments.

It is important to note these statistics: the rate of deaths from heroin overdoses that account from the White population saw a 267 percent increase between 2010 and 2014; in African Americans, there was an increase of 213 percent in 2010 to 2014; in Hispanics, there was a 137 percent increase from 2010 to 2014; and in Native Americans, there was a 236 percent increase.

No aspect of American life has been uninfluenced by the devastation of heroin overdoses and deaths—many of it impacting families whose young, bright, talented, athletic, and, otherwise, young people have fallen victim to this. This grant program is extremely helpful, for which I am very pleased, because it deals with monitoring the prescription drugs, and it deals with matching those who are committed to working with police officers. It is truly an important bill.

Let me close by saying that we must have money to support all of this, and I am hoping that this will not be the last stop we will make.

Mr. Speaker, I rise in support of this amendment to S. 524, the Comprehensive Addiction and Recovery Act.

This week, the House adopted a number of bills that—together—are intended to provide a response to the opioid crisis that is commensurate with the scope of the problem.

Yesterday, the House passed—by an overwhelming vote—the primary contribution of the Judiciary Committee to this effort, H.R. 5046, the Comprehensive Opioid Abuse Reduction Act.

I am an original cosponsor of that bill, and I was a cosponsor of the predecessor bill, both of which were introduced by my colleague, JIM SENSENBRENNER, the Chairman of the Subcommittee on Crime.

I commend him for his years of work and persistence on this issue, and I also commend Chairman GOODLATTE and Ranking Member CONYERS for their leadership and work to find common ground on this very important issue.

As we take the steps today which will allow us to engage in discussions with the Senate so that we may soon send a bill to the President for signature, I am pleased at the progress we have made.

The reason we must work together is that a leading killer of Americans today is drug overdose.

Between 2000 and 2014, almost half a million people died from drug overdoses.

In 2014 alone, more than 47,000 people died of drug overdoses.

The largest percentage of overdose deaths in 2014 was attributed to opioids—like prescription painkillers, methadone, morphine, and heroin

Specifically, 28,647 people overdosed and died because of an opioid in 2014.

This emergency is compounded due to the perilous connection between prescription pain-killers and heroin.

Prescription painkiller abuse is the strongest risk factor for future heroin use.

Approximately three out of four new heroin users report that their use began with their abuse of prescription painkillers.

Heroin use becomes appealing to those addicted to prescription painkillers because it is cheaper and easier to obtain.

Due to its potency, heroin use tends to lead to addiction.

Heroin addiction is often deadly, leading to overdose or other chronic diseases.

The rate at which the occurrence of heroin overdose deaths increased is cause for alarm. In the four years between 2010 and 2014,

heroin overdoses more than tripled.

In 2013, 11 million people admitted to improper use of prescription painkillers and therefore were at a heightened risk of becoming addicted to heroin—with its attendant risks and dangers.

That is why we have worked together this week on legislation to reduce the risks of addiction and to fund appropriate treatment responses to those who abuse these drugs.

The bill we passed yesterday, H.R. 5046, reflects this strategy by proposing to establish a grant program, to be administered by the Department of Justice, to assist states and local governments, particularly by helping criminal justice agencies to tackle the opioid problem from a variety of angles.

This bill, included in this amendment, encourages the development of alternatives to incarceration that provide treatment as a solution to the underlying motivation for criminal behavior or conduct associated with mental disorders.

We must make our best efforts to prevent individuals from moving from painkillers to heroin by making treatment for addicts more accessible by encouraging the use of evidence-based programs, such as medication-assisted treatment.

Life-saving overdose reversal drugs, like naloxone, are most valuable in the hands of trained individuals who regularly come in contact with individuals who are prone to drug overdoses.

This legislation will increase the use and availability of naloxone and other overdose reversal drugs to first responders.

Addiction is a disease that affects the brain and eventually changes the behavior of addicts, causing them to experience mental health issues and encounter legal problems.

Treatment is the most reasonable and effective approach to diverting these individuals away from homelessness and prison.

There are also specific provisions we have proposed that allow for a wide range of services to be offered to our veterans who tend to suffer from mental health issues and addiction.

I support this legislation because I believe that it will help save lives and prevent and treat opioid addiction.

The approach Congress is taking with the crisis of heroin and other opioids is thoughtful and comprehensive.

I hope it signals a departure from some of the failed approaches concerning other drug crises in the past.

For instance, our response to the surge in crack cocaine in the 1980s was to enact draconian mandatory minimum penalties with vastly disparate treatment for crack and powder cocaine.

At that time, we in Congress took action that we are still trying to rectify.

At one point, more than 80% of the defendants sentenced for crack offenses were African American, despite the fact that more than 66% of crack users are white or Hispanic.

As we work on other legislation to address the enforcement and sentencing disparities related to the crack issue, we must re-examine our approach to that and other drug issues.

While law enforcement has an appropriate role and the bills recognize that, the bills we adopted this week and that we put forth as an amendment to the Senate bill today reflect a broader strategy that reflects the fact that this is an addiction issue.

Accordingly, we are not raising sentences or impacting mandatory minimums but we are funding anti-addiction mechanisms such as treatment alternatives to incarceration.

We are not adding to mass incarceration—with all of the related and devastating collateral consequences—but instead we are incentivizing state and local governments to prevent, treat, and heal.

That is what we should be doing, and that is what we should have done for crack and cocaine addicts.

With that history in mind and with the chance to take smarter and more effective steps now, I look forward to continuing to work with my colleagues in the House—and in the Senate—to apply this more comprehensive approach, including treatment alternatives, to those suffering from crack and cocaine addiction

Yesterday, in my closing remarks on H.R. 5046, I stated my intention to ensure that we make progress on addiction not only involving opioids but drugs like crack and powder cocaine as well.

As I express my support for this legislation, I urge my colleagues to work with me in this broader initiative as well as join me in voting for this amendment to the Senate bill today.

Mr. CONYERS. Mr. Speaker, I yield back the balance of my time.

Mr. GOODLATTE. Mr. Speaker, I vield back the balance of my time.

The SPEAKER pro tempore. All time for debate has expired.

Pursuant to House Resolution 725, the previous question is ordered on the bill, as amended.

The question is on the third reading of the bill.

The bill was ordered to be read a third time, and was read the third time.

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. GOODLATTE. Mr. Speaker, on that I demand the yeas and nays.

The yeas and navs were ordered.

The vote was taken by electronic device, and there were—yeas 400, nays 5, not voting 28, as follows:

## [Roll No. 193]

YEAS-400 Abraham DeLauro Jeffries Jenkins (KS) Aderholt DelBene Jenkins (WV) Aguilar Denham Allen Dent Johnson (GA) Amodei DeSantis Johnson (OH) Ashford DeSaulnier Johnson, E. B. Babin DesJarlais Johnson, Sam Barletta Jolly Deutch Barr Diaz-Balart Jones Barton Dingell Jordan Beatty Doggett Joyce Becerra Dold Kaptur Benishek Donovan Katko Bera Doyle, Michael Keating Beyer Kelly (IL) Duckworth Bilirakis Kelly (MS) Bishop (GA) Duffy Kelly (PA) Kildee Bishop (MI) Duncan (SC) Duncan (TN) Bishop (UT) Kilmer Edwards Kind Blackburn Ellison King (IA) Ellmers (NC) King (NY) Blum Emmer (MN) Kinzinger (IL) Blumenauer Bonamici Engel Kline Kuster Bost Eshoo Boustany Labrador Esty Boyle, Brendan Farenthold LaHood LaMalfa Farr Fitzpatrick Brady (PA) Lamborn Brady (TX) Fleischmann Lance Langevin Brat Fleming Brooks (IN) Flores Larsen (WA) Brown (FL) Fortenberry Larson (CT) Brownley (CA) Foster Lawrence Buchanan Foxx Lee Frankel (FL) Levin Buck Bucshon Franks (AZ) Lewis Lieu, Ted Bustos Frelinghuvsen Butterfield Fudge Lipinski Gabbard Byrne LoBiondo Calvert Gallego Loebsack Lofgren Capps Garrett Capuano Gibbs Long Loudermilk Carnev Gibson Carson (IN) Goodlatte Love Carter (GA) Gosar Lowenthal Carter (TX) Gowdy Lowev Cartwright Graham Lucas Granger Luetkemeyer Castor (FL) Graves (GA) Castro (TX) Luian Grisham (NM) Chabot Graves (LA) Chaffetz Graves (MO) Luján, Ben Ray Chu, Judy Gravson (NM) Cicilline Green, Al Lummis Clark (MA) Green, Gene Lynch MacArthur Clarke (NY) Griffith Clawson (FL) Grijalya. Maloney, Clay Grothman Carolyn Malonev. Sean Cleaver Guinta Clyburn Marchant Coffman Gutiérrez Marino Cohen Hahn Matsui Cole Hanna McCarthy Collins (GA) Hardy McCaul Collins (NY) McClintock Harper Comstock Harris McCollum Conaway Hartzler McDermott Connolly Heck (NV) McGovern Convers Heck (WA) McHenry Cook Hensarling McKinley Hice, Jody B. McMorris Cooper Rodgers Costa Higgins Costello (PA) Hill. McNerney Courtney Himes McSallv Cramer Hinojosa Meadows Crawford Holding Meehan Crenshaw Honda Meeks Crowley Hoyer Meng Cuellar Hudson Messer Culberson Huelskamp Mica Huffman Cummings Miller (FL) Huizenga (MI) Curbelo (FL) Miller (MI) Davis (CA) Hultgren Moolenaar Davis, Danny Hunter Hurd (TX) Mooney (WV) Davis, Rodney Moore Moulton DeFazio Hurt (VA) Mullin DeGette

Jackson Lee

Delaney

Mulvaney

Murphy (FL) Murphy (PA) Nadler Napolitano Neal Neugebauer Newhouse Noem Nolan Norcross Nugent Nunes O'Rourke Olson Palazzo Pallone Palmer Paulsen Pearce Pelosi Perlmutter Perry Peters Peterson Pingree Pittenger Pocan Poe (TX) Poliquin Sherman Polis Shimkus Pompeo Shuster Posey Price (NC) Simpson Sinema Price, Tom Sires Quigley Slaughter Smith (MO) Rangel Smith (NE) Ratcliffe Reed Smith (NJ) Reichert Smith (TX) Renacci Smith (WA) Ribble Stefanik Rice (NY) Stewart Rice (SC) Stivers Swalwell (CA) Rigel1 Takai Roby Roe (TN) Takano Thompson (CA) Rogers (AL) Rogers (KY) Thompson (MS)

Rohrabacher Thompson (PA) Rokita Thornberry Rooney (FL) Tiberi Ros-Lehtinen Tipton Roskam Tonko Ross Torres Rothfus Trott Rouzer Tsongas Roybal-Allard Turner Royce Unton Ruiz Valadao Ruppersberger Van Hollen Rvan (OH) Vargas Sånchez, Linda Veasey т Vela. Sanchez, Loretta Velázquez Sarbanes Visclosky Scalise Wagner Schakowsky Walberg Schiff Walden Schrader Walker Schweikert Walorski Scott, Austin Walters, Mimi Scott David Walz Sensenbrenner Serrano Sessions Sewell (AL)

Wasserman Schultz Waters, Maxine Watson Coleman Weber (TX) Webster (FL) Welch Wenstrup Westerman Westmoreland Williams Wilson (FL) Wilson (SC) Wittman Womack Woodall Yarmuth Yoder Yoho Young (AK) Young (IA) Young (IN) Zeldin Zinke

Scott (VA)

#### NAYS-5

Amash Gohmert Brooks (AL) Massie

#### NOT VOTING-28

Herrera Beutler Adams Rush Russell Bass Israel Bridenstine Kennedy Salmon Kirkpatrick Burgess Sanford Cárdenas Knight Speier Fattah Latta Stutzman Fincher Pascrell Titus Forbes Payne Whitfield Garamendi Pitts Richmond Hastings

#### □ 1151

Mr. SCOTT of Virginia changed his vote from "yea" to "nay."

So the bill was passed.

The result of the vote was announced as above recorded.

Pursuant to section 3 of House Resolution 725, the title of the bill was amended so as to read: "An Act to authorize the Attorney General and Secretary of Health and Human Services to award grants to address the national epidemics of prescription opioid abuse and heroin use, and to provide for the establishment of an inter-agency task force to review, modify, and update best practices for pain management and prescribing pain medication, and for other purposes.".

A motion to reconsider was laid on the table.

Stated for:

Mr. SCOTT of Virginia. Mr. Speaker, I inadvertently voted NAY on passage of S. 524, as amended by the House. I strongly support S. 524, as amended by the House.

#### PERSONAL EXPLANATION

Mr. SANFORD. Mr. Speaker, because I was in Nashville, Tennessee attending my son Landon's graduation from Vanderbilt University today, I was not present to vote. Had I been present, I would have voted "yea" on rollcall 190, "aye" on rollcall 191, "yea" on rollcall 192, and "nay" on rollcall 193.

#### PERSONAL EXPLANATION

Mr. KNIGHT. Mr. Speaker, on Friday, May 13th, I was absent due to obligations in the district. Had I been present for the day's vote series, I would have voted "yea" on rollcall No. 190, on ordering the previous question; "yea" on rollcall No. 191, on the rule providing for the consideration of S. 524; "nay" on rollcall No. 192, on approval of the journal; and "yea" on rollcall No. 193, on passage of S. 524 or the Comprehensive Addiction and Recovery Act of 2016, as modified by the House amendment.

#### MESSAGE FROM THE SENATE

A message from the Senate by Ms. Curtis, one of its clerks, announced that the Senate concurs in the amendment of the House of Representatives to bill (S. 1523) "An Act to amend the Federal Water Pollution Control Act to reauthorize the National Estuary Program, and for other purposes.".

#### MOTION TO GO TO CONFERENCE ON S. 524. COMPREHENSIVE AD-DICTION AND RECOVERY ACT

Mrs. BROOKS of Indiana. Mr. Speaker, I ask unanimous consent that the House insist on its amendments to the bill (S. 524) to authorize the Attorney General and Secretary of Health and Human Services to award grants to address the national epidemics of prescription opioid abuse and heroin use, and to provide for the establishment of an inter-agency task force to review, modify, and update best practices for pain management and prescribing pain medication, and for other purposes, and request a conference with the Senate thereon.

The SPEAKER pro tempore. The Clerk will report the title of the bill.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Indiana?

There was no objection.

MOTION TO INSTRUCT OFFERED BY MS. ESTY

Ms. ESTY. Mr. Speaker, I have a motion to instruct conferees at the desk.

The SPEAKER pro tempore. The Clerk will report the motion.

The Clerk read as follows:

Ms. Esty moves that the managers on the part of the House at the conference on the disagreeing votes of the two Houses on the House amendments to the bill S. 524 (an Act to authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use) be instructed to recede to title III of the bill (relating to treatment and recovery programs)

The SPEAKER pro tempore. Pursuant to clause 7 of rule XXII, the gentlewoman from Connecticut (Ms. ESTY)

and the gentlewoman from Indiana (Mrs. Brooks) each will control 30 min-

Chair recognizes the gentle-The woman from Connecticut.

Ms. ESTY. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today to offer a motion which would instruct the appointed conference committee to prioritize prevention, treatment, and recovery programs for folks suffering from prescription opioid or heroin addiction, but all of the good legislation that we worked on so hard this past week in the House is close to futile without appropriate Federal funding.

It is all too easy for us to say we support helping folks who suffer from addiction to get the treatment and resources they so desperately need or to support community programs that spread awareness about the dangers of prescription drug use or to instruct and support medical professionals about the risks of opioid addiction, but it is time for us to put our money where our mouth is.

This year, the President requested that we appropriate \$1.1 billion to help the American people to prevent and treat addiction. It is time for us to act on that request. It is not enough to adopt important policies that we have this week on prevention and on treatment; we need funding.

We must provide adequate Federal funding to prevent addiction from occurring in the first place by expanding our prescription drug overdose prevention strategies. We must provide adequate Federal funding to help save the lives of those who have intentionally or accidentally overdosed by improving access to the overdose reversal drug naloxone and support targeted enforcement. And we must help our local law enforcement by supporting targeted enforcement activities.

Families across my district in Connecticut and across this great Nation are reaching out to our offices asking for support and help, asking us to come together and to address this public health crisis.

Recently, I was contacted by a family from my hometown about a young woman who was a classmate of one of my three children. They have lost track of this young woman. She has fallen into the grips of addiction and has disappeared for years from her family. They are trying to seek her out. find her, and get her treatment.

We were successful in finding her in a court. We were successful in getting her a bed. Sadly, she turned down treatment at this time. That is the story of what addiction does to families. We are hopeful that she will heed the voices of her family, that she will come back in and get treatment.

But that is also why prevention matters. Because it is so hard to treat addiction, we need to do everything we can to prevent folks from getting addicted in the first place.

That is why some of the provisions I included in this bill are so important: