

going to debate what the President did with respect to immigration, and we should not be having this debate on the Department of Homeland Security's funding bill. We can have that debate. I am all for it. I was happy to have that debate when this body passed comprehensive immigration reform 2 years ago, but we should not be having this debate on this bill. The House should understand, just as the Senate understands that. We should not be having that debate on this funding bill for Department of Homeland Security.

We need to come together to pass a clean bill—a bill that was the result of bipartisan negotiation and bipartisan compromise. We have a bill on the Senate calendar to do just that.

I am hearing from communities all across New Hampshire—we are hearing from communities across the country—about the need to pass a full-year funding bill.

Last week the U.S. Conference of Mayors, the National Association of Counties, the International Association of Emergency Managers, and the International Association of Fire-fighters joined our call for a clean, full-year funding bill because they understand, as I know we all do, how disastrous failing to fund this agency would be. Three previous DHS Secretaries, two Republicans and one Democrat, have done the same.

Earlier this week, the National Fraternal Order of Police joined that call for action.

Mr. President, I ask unanimous consent to have the letter from the National Fraternal Order of Police printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

NATIONAL FRATERNAL ORDER  
OF POLICE,  
Washington, DC, February 10, 2015.

Hon. MITCH MCCONNELL,  
Majority Leader, U.S. Senate,  
Washington, DC.

Hon. HARRY M. REID,  
Minority Leader, U.S. Senate,  
Washington, DC.

Hon. JOHN A. BOEHNER,  
Speaker, House of Representatives,  
Washington, DC.

Hon. NANCY P. PELOSI,  
Minority Leader, House of Representatives,  
Washington, DC.

DEAR SENATOR MCCONNELL, MR. SPEAKER, SENATOR REID AND REPRESENTATIVE PELOSI: I am writing on behalf of the members of the Fraternal Order of Police, and probably most Americans, to express our frustration and outrage that what used to be two greatest legislative bodies on the planet will allow a policy dispute to compromise the safety and security of our country.

The previous Congress made a conscious, political decision to defer action of funding for the U.S. Department of Homeland Security (DHS) until the end of this month. I would also point out that is five months since the start of the current fiscal year and that some of our nation's largest and most vital law enforcement agencies and functions are operating without FY15 funding in place. The House passed legislation in spite of a veto threat and the Senate is now paralyzed and cannot even pass a motion to begin de-

bating the bill. The entire process has become farcical and no amount of political spin or blaming the other side is reason enough to jeopardize the integrity of our nation's borders or the safety of the public.

What kind of message does this send to the men and women in DHS who put their lives on the line in defense of our homeland—three of whom fell in the line of duty over the past two years?

What kind of message does this send to our enemies? Our current threat level is "Elevated" as threats from terrorists and other hostile organizations plan attacks on the United States and our allies. Our Border Patrol and Customs and Border Patrol officers, not yet recovered from last year's surge of minors unlawfully entering our country by the thousands, now must redouble their vigilance against more sinister penetrations. Yet our great democratic institutions are unable to complete their most basic function—providing funding for the protection of our national security. Just more than a decade has passed since the creation of the Department of Homeland Security and today political partisanship holds hostage its operational integrity. This is a political obscenity.

I urge you all, as the leaders of this Congress, to work together and to fund fully the Department of Homeland Security. This is what the American people elected you to do and this is your obligation as Members of Congress. If you cannot, you may as well put out a welcome mat for our enemies and others who would do us harm.

Sincerely,

CHUCK CANTERBURY,  
National President.

Mrs. SHAHEEN. Their letter expresses frustration with the fact that a policy dispute over the President's immigration actions "could compromise the safety and security of our country."

The letter continues:

What kind of message does this send to the men and women in DHS who put their lives on the line in defense of our homeland—three of whom fell in the line of duty over the past two years?

What kind of message does this send to our enemies?

The PRESIDING OFFICER. The Senator's time has expired.

Mrs. SHAHEEN. Mr. President, I ask unanimous consent for another 60 seconds.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mrs. SHAHEEN. Congress's most basic function is to provide for the Nation's security. It is time to stop playing politics, to get to work, do our jobs, and pass a clean full-year bill to fund the Department of Homeland Security.

I thank the Presiding Officer.

I yield the floor.

The PRESIDING OFFICER. The Senator from Arkansas is recognized.

#### PRESIDENT'S NATIONAL SECURITY PLAN

Mr. BOOZMAN. Mr. President, on the same week that the President released his national strategy, a pilot in the Royal Jordanian Air Force was burned alive by radical Islamists.

While the administration was putting the finishing touches on this docu-

ment, the propaganda wing of ISIS was busy too. The jihadist group was pumping out a video of this latest act of horrific brutality.

ISIS represents one of the biggest threats to peace of an already unstable region. These terrorists are committed to establishing a new caliphate ruled by shari'a law where all would be forced to convert or die. They are committed to destroying all who stand in their way. If anyone embodies radical Islam, it is ISIS.

Given the severity of the threat posed by ISIS, not to mention continuing efforts of Al Qaeda to strike again, you would think a plan to take on radical Islam would be a focal part of the President's national security plan. It is not. In fact, there is no mention of radical Islam in the document at all.

What is mentioned instead is global warming. Yes, global warming is discussed in the President's national security strategy, but not radical Islamic extremism. Apparently that is not a threat to the United States. The President and his advisers have stood by this senseless narrative.

In a lengthy interview with Vox, the President essentially blamed the media for overhyping the threat of terrorism. He went on to say that terrorism sells because it is "all about the ratings," and climate change is "a hard story for the media to tell on a day-to-day basis."

Yesterday the White House spokesman was pressed on this very issue and refused to accept the premise that terrorist groups such as ISIS pose a "greater clear and present danger" than global warming. So you can see the disconnect that exists within the administration. But it doesn't end with just this document.

The President's budget proposal for the Department of Homeland Security would allocate tens of millions of dollars to protect against climate change. It does so by failing to dedicate funds for communities to identify and disrupt homegrown terror, despite the fact that ISIS is recruiting foreign fighters at a clip never seen before. While the majority of them are from the Middle East, the Wall Street Journal reports that upwards of 20,000 foreign fighters have joined ISIS in the past 2 years.

The group's savvy use of social media and its highly orchestrated propaganda campaign has appealed to Westerners as well, bringing thousands of jihadists with passports that allow them to travel with ease to ISIS-controlled territory. Where they will ultimately take the deadly skills they learned in Iraq and Syria remains to be seen. These foreign fighters could return home or even come to the United States, giving ISIS the ability to strike on American soil. The recent attacks in Paris serve as a vivid reminder that the reach of radical Islam extends far beyond the jihadi fighters on the ground in Iraq and in Syria.

Meanwhile, the Democrats in this Chamber, at the behest of the President, are holding up the House-passed DHS appropriations bill. Senate Democrats voted three times to filibuster the House-passed Department of Homeland Security funding bill last week. Their objection is that it withholds funding from the President's unconstitutional Executive actions on immigration. They are holding up the entire bill and threatening to shut down DHS to protect the President's priority—not because the funding is too low or because the programs need reforms. Their complaint is that the President is not getting what he wants.

I encourage them to relent on their filibuster so we can debate the bill, make changes if the Chamber sees fit, and send it to the President. If the President truly wants immigration reform, then do it the right way and work with Congress to get it done. Don't go about it on your own unconstitutionally and then threaten to shut down a department charged with protecting Americans. It is out of touch, but it is not the first time this administration's priorities have been at odds with those of the American people.

The President once characterized ISIS as the JV team. This is no JV team. As the chairman of the House Homeland Security Committee noted, ISIS is the "largest convergence of Islamist terrorists in history" that has created a "pseudo-state dead set on attacking America."

Preventing ISIS from achieving its goals takes a clear, forceful security strategy both abroad and at home. What the President has put forward is neither.

With that, I yield the floor.

**THE PRESIDING OFFICER.** The Chair recognizes the Senator from Missouri.

**MR. BLUNT.** Mr. President, I wish to follow on the comments of my good friend and neighbor from Arkansas, Senator BOOZMAN. He was talking about what the President is now asking the Congress to do. I think there are many questions that need to be asked about this authorization for activity against ISIS and what that might mean before the Congress can move forward.

The principal question, however, will continue to be: Do we have a strategy? And if we have a strategy, which has not yet been explained, is there a commitment to that strategy to move forward? Is this just another redline that means nothing or is this a document that is designed to meet some objectives that really are not the objectives of fighting people who clearly perceive freedom and America and the values we stand for as anathema to what they would hope to see?

There are so many questions. Is the 3-year timeframe enough? Why would you have a 3-year timeframe? That puts this authorization of force 1 year into the next Presidency. What kind of legacy is that to leave the next Presi-

dent? The minute that person becomes President, suddenly you have a clock that is ticking. If we take that approach, not only are we telling our adversaries when we plan to quit, we are telling the next President, no matter what the situation is, when we will quit. We have not been presented with a 3-year plan on how to degrade and destroy ISIS. We understand that is what the goal is, but nobody suggested a 3-year plan.

In fact, if you look back over the last 6 months, you will find the President's ability to project his foreign policy seems to defy all projections. A few months ago, he talked about Yemen as an example of how well our policy is working. This week we abandoned the Embassy and abandoned our efforts in that country.

The specific focus on ISIS and/or associated persons or forces—what does that mean? Does that mean another terrorist group that is struggling against ISIS is not covered by this? Does that mean Al Qaeda or al-Nusra or some other group that is equally focused on the United States and our friends is not covered by this?

The President has the authority to go after terrorist organizations. As far as 2001, 2002—he says he wants at least one of those authorities left on the books. By the way, it is sufficient to do anything we want to do now, so why add this to it?

This debate may take a while, but during the debate, I think we need to listen closely to our military leaders and question them again about how we can accomplish what we need to accomplish here, what we can do to help our friends as they work to accomplish what needs to be accomplished here, what we do to encourage people from the neighborhood to put their boots on the ground, and what do we need to do to be helpful.

Last weekend I traveled with a few other members of the Senate Select Committee on Intelligence to Jordan and Turkey to discuss the ISIS threat and what was happening in Iraq and Syria. It was especially interesting to be in Jordan just after the brutal murder of the Jordanian pilot. I don't know that we know for sure exactly when that happened, but I think there are many reasons to believe this group was negotiating to save the life of the pilot long after the pilot's life had been taken in one of the most barbarous of possible ways. It got the attention of the neighborhood, and certainly Jordan and the UAE and others are beginning to line up with a new determination to go after ISIS, hitting targets on the ground, we are told, that we have known were targets for a long time but we didn't seem to be able to have the willingness to hit them. Certainly we had the capacity to hit them. Certainly we had the information to hit them.

But why weren't we doing that? What is the commitment to do this?

The President asked the Congress of the United States to make this com-

mitment of use of force, but there is absolutely no reason for us to make that commitment unless he intends to use the force and unless we understand how he intends to use the force. Not only can we not define our policy here; those people around the world who would like to know what our policy is don't hear it defined either.

Then we have events happen such as the botched interview of last weekend the Senator from Arkansas was speaking about where the President was asked if "the media sometimes overstates the level of alarm people should have about terrorism and this kind of chaos, as opposed to a longer-term problem of climate change and epidemic disease." The President's response was "Absolutely." Absolutely, a long-term problem of climate change and epidemic disease somehow calculates into the discussion of whether we are in imminent danger of these terrorist groups and whether that is real?

He went on to say in that interview: "If it bleeds, it leads, right?" This is the President talking. He went on to say, "You show crime stories and you show fires, because that's what folks watch, and it's all about ratings." I don't know what that means. I wouldn't want to suppose the President is saying that coverage of terrorism is about ratings. I, frankly, don't know what it means, but I do know that if I don't know what it means, a lot of people all over the world don't know what it means.

This is not climate change. It is not what we need to be doing at the CDC. The President is not asking for authorized use of force to do something about the CDC. When that was happening, the Congress stepped up and said: OK, here is money that will help meet that immediate need. That is not the same kind of discussion at all.

The President also raised eyebrows by suggesting that the shooting at a kosher deli, kosher market in Paris was "random." I think his exact quote was, "It is entirely legitimate for the American people to be deeply concerned when you've got a bunch of violent, vicious zealots who behead people or randomly shoot a bunch of folks in a deli in Paris." I could speak quite a bit about the President's unwillingness to call this bunch of violent, vicious zealots what they are. They are Islamic extremists. The Prime Minister of Great Britain can say that. Other leaders all over the world can say that. We can't say that.

The other comment I thought was particularly interesting was "randomly" shoot people in a deli in Paris. It was a kosher deli in Paris. There was no "random" about that. Most of the customers would be and the victims were Jews. There was no "random" about that. Let's accept this for what it is.

Let's not go back, as the President did at the National Prayer Breakfast a few days ago, and decide to equate something—crusades, almost 800 years

ago, 600 years ago, various crusades—equate the crusades with what is happening now and somehow suggest that these people are just temporarily misguided. These people are not temporarily misguided; these people are about an evil purpose. They killed fellow members of their religion because they believed those people didn't perfectly reflect their own religion.

This is an issue we need to be concerned about. We have to have a strategy. We need clarity. We need commitment. If we are going to destroy this threat, we really have to be committed to destroy this terrorist threat.

I plan to press the administration, as many others will, on that question of, What is your plan? The President's nominee for Secretary of Defense couldn't explain the plan. That is a vote we are going to have later today. I don't intend to vote for that nominee today. We have already had three Secretaries of Defense in this Presidency who have been incredibly frustrated, obviously and visibly frustrated and willing to talk about their frustrations—at least the two Secretaries who have already left—of not knowing how to deal with a White House that wants to run the military in the most specific ways rather than saying: Here is our goal. What is the best way to meet that goal?

We have had that already. We don't need another Secretary of Defense who doesn't understand what the plan is and can't communicate that plan to either the Congress or the country or our friends around the world.

The Congress doesn't understand what the President is trying to do. The administration can't explain what the President is trying to do. Our enemies are emboldened by the fact that we can't explain what we are trying to do, and our friends wonder what we are trying to do.

In so many cases—I remember the great speech by the President of Ukraine at a joint session of Congress last year where basically he said: Thank you for the food. Thank you for the blankets. But we can't fight the Russians with blankets. We can't fight the terrorists without a strategy. We can't fight the terrorists without a commitment to the goal.

The document the President sent to us this week was carefully worded to meet all kinds of political constituencies. It is not carefully worded in a way that meets the threat of radical Islamic terrorism. The Jordanians understand this. People in the neighborhood understand this. People in Europe seem to have a better understanding of it than we do. They all want to see some level of commitment by the United States of America, and I would like to hear what that commitment is.

I yield the floor.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. BLUNT. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### DEPARTMENT OF HOMELAND SECURITY FUNDING

Mr. BLUNT. Mr. President, I heard the remarks earlier today about how we need to move forward with the Department of Homeland Security funding bill without any reaction to the President's Executive actions of last year. One way to see if that would really meet the test of the Senate is to move forward, to have the debate.

Our friends on the other side are unwilling to debate this. Why would that be? Many of them disagree with the actions of the President of last November. Enough of them certainly disagreed to have 60 votes on the Senate floor that would pass a bill to reverse those actions. Maybe not everybody agrees with everything, but we had more amendment votes on the Senate floor 2 weeks ago on 2 different days—each of 2 different days—than we had all of last year. The majority leader has shown a commitment to let Senators be heard. If they want to improve what the House sent over, let's debate it. If they want to improve what the House sent over, let's hear what those improvements are.

Later today I am joining my colleagues from the Senate Steering Committee and the Republican Study Committee to discuss why Senate Democrats continue their efforts to filibuster this funding bill, to not have a debate on this funding bill. In the last Congress we were often accused of not being willing to end debate; seldom were we accused of not being willing to have the debate. Our argument was, how can we end debate when we have had no amendments? We have not been able to be heard on how we would like to change this bill. Why would we end that debate?

Seldom were we accused of not wanting to go to debate. Several times that was the case when it was clear that nothing was going to happen and the debate was all about politics.

This is a debate about funding part of the government that is so essential that if funding is not there, almost all of the employees show up anyway. They are considered essential. They need a paycheck, just as families all over America do. We are going to see to it that that happens. These are essential employees.

This is not a situation where we can just decide we don't need to have the debate. Our friends on the other side can't continue to think that the debate only happens and amendments only happen in the Senate if there are provisions with which they agree. Maybe they just don't want to explain why the President said 22 times he couldn't take the action he took in November. That is a lot of times, even by political

standards. Twenty-two times saying he can't do something and then figuring out a way he can do it is a pretty extraordinary event.

So we need to have this debate. Frankly, unless we engage in the debate, we won't really ever know what is going to happen with the debate.

I think it is time to move forward. I hope Senate Democrats will work with us. If they want to offer amendments, I am more than happy to vote on their amendments. I think the bill the House sent over is work product we should be pursuing. We should be moving forward with it. Seldom is there legislation that can't possibly be improved, but it can't be improved if we won't talk about it. This is not an option. This is an issue we eventually have to deal with.

Let's have the debate on why it now doesn't matter that the President said 22 times he wasn't going to take an action and then took it. If there are provisions in the House bill our friends on the other side don't like, let's hear what they are and vote on those issues and see what happens then.

We need to continue our efforts to move to this funding bill. I hope we will still engage in this debate before the end of the month and give this the attention it deserves.

We should not assume that any legislation that comes to the floor is so perfect, it can't be improved. In fact, the tradition for appropriations bills of the Senate and the House has always been that any Member could challenge anything—until about 7 years ago when suddenly no Member could challenge anything. Let's get back to the way this work is supposed to be done.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. COATS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. COATS. Mr. President, I also ask unanimous consent to exceed—I know morning business expires in 3 or 4 minutes. I doubt I will be speaking for more than 10 minutes, but for extra time in morning business, I ask unanimous consent.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### BALANCED BUDGET AMENDMENT

Mr. COATS. Mr. President, I rise today to address what I call an issue of public responsibility. More specifically, I rise to address the responsibility of both the legislative and the executive branches to deal with our Nation's out of control deficit spending. Unfortunately, the President has shown little interest in the dire fiscal situation facing our Nation, which makes it all the more important for Congress to do so. Without Presidential leadership, it is