

## AMENDMENT NO. 74

At the request of Mr. REED, the names of the Senator from California (Mrs. FEINSTEIN), the Senator from Massachusetts (Mr. MARKEY), the Senator from Washington (Mrs. MURRAY), the Senator from Massachusetts (Ms. WARREN) and the Senator from New Hampshire (Mrs. SHAHEEN) were added as cosponsors of amendment No. 74 proposed to S. 1, a bill to approve the Keystone XL Pipeline.

## AMENDMENT NO. 78

At the request of Mr. BLUNT, the name of the Senator from West Virginia (Mrs. CAPITO) was added as a cosponsor of amendment No. 78 proposed to S. 1, a bill to approve the Keystone XL Pipeline.

## AMENDMENT NO. 87

At the request of Mr. INHOFE, his name was withdrawn as a cosponsor of amendment No. 87 proposed to S. 1, a bill to approve the Keystone XL Pipeline.

## AMENDMENT NO. 92

At the request of Mr. BURR, the names of the Senator from New Mexico (Mr. HEINRICH), the Senator from South Carolina (Mr. GRAHAM), the Senator from Michigan (Ms. STABENOW), the Senator from Oregon (Mr. MERKLEY), the Senator from Oregon (Mr. WYDEN), the Senator from New Hampshire (Mrs. SHAHEEN), the Senator from Maine (Ms. COLLINS), the Senator from Wisconsin (Ms. BALDWIN), the Senator from North Carolina (Mr. TILLIS) and the Senator from Tennessee (Mr. ALEXANDER) were added as cosponsors of amendment No. 92 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

## AMENDMENT NO. 96

At the request of Ms. HEITKAMP, the name of the Senator from Wisconsin (Ms. BALDWIN) was added as a cosponsor of amendment No. 96 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. WYDEN (for himself, Mr. CRAPO, Ms. CANTWELL, Mr. RISCH, Mr. BENNET, Mr. GARDNER, Ms. BALDWIN, and Mr. DAINES):

S. 235. A bill to provide for wildfire suppression operations, and for other purposes; to the Committee on the Budget.

Mr. WYDEN. Mr. President, today I am reintroducing the Wildfire Disaster Funding Act of 2015 with a bipartisan group of my colleagues, to ensure that Federal agencies have the resources and funding they need to not only fight the wildfires that erupt yearly in our Nation's forests, but to effectively manage forests to prevent future infernos.

For decades, our country has experienced tragic and costly wildfire seasons. Year after year, communities are displaced, natural treasures are destroyed, and the brave men and women

who fight these fires risk their lives, and some don't come home. Due to climate change, drought, and overstocked and under-managed forests, the risks from these infernos continues to grow.

As the Forest Service needs to direct more and more resources to fighting fires, and less to managing the forests, it is transforming itself into the "Fire Service." Over the past 20 years, substantial spending on Federal wildfire suppression activities has grown. In 2013, the Forest Service devoted 41 percent of its total budget to wildfire management, compared to just 13 percent of its total budget in 1991. In 8 of the past 10 years, the Forest Service has exceeded its budget for wildfire suppression, requiring the Agency to conduct what's known as "fire borrowing" to cover wildfire suppression costs. The funds being borrowed come from accounts that should be used for hazardous fuels treatment and other forest management activities, and are unfortunately rarely, if ever, paid back.

This "fire robbery" is disruptive, unproductive, and undermines the core mission of the Forest Service, particularly as forest management program budgets continue to get slashed. Hazardous fuels treatments have been proven to reduce fire risk, yet Federal agencies don't even have the opportunity or the funding to conduct these treatments when fires are breaking out and threatening lives and property for months on end.

Today I am reintroducing the Wildfire Disaster Funding Act, to help our Nation find a better way to manage our forests, prevent future wildfires, and fund wildfire fighting activities, both small and catastrophic. Major wildfire events should be treated as the natural disasters that they are, and should be funded as such. This bill establishes parity for wildfire funding, putting it on equal footing with other natural disasters like floods and hurricanes. Whether it's water, wind, earth, or fire, the earth's natural disasters can all cause devastation and should be addressed equally.

A Department of the Interior and Department of Agriculture analysis shows that 1 percent of wildfires represent 30 percent of agency costs. To ensure that fighting the largest infernos doesn't cripple agency budgets, the bill would fund the largest fire even under disaster programs, leaving funds available for routine wildfire fighting and forest management activities. It does this by moving any spending above 70 percent of the 10-year rolling average for fire suppression outside of the agencies' baseline budget and makes these additional costs eligible to be funded under a separate disaster account. This should free up discretionary funds that can now go toward hazardous fuels projects that will improve the health of our forests and ultimately prevent future wildfires.

I am pleased to be joined again by Senator CRAPO in introducing the bill

today, as well as Senators CANTWELL, RISCH, BENNET, GARDNER, BALDWIN, and DAINES. I look forward to working with my colleagues toward enactment of the Wildfire Disaster Funding Act in the 114th Congress.

By Ms. HEITKAMP (for herself, Ms. MURKOWSKI, Mr. TESTER, Ms. HIRONO, Mr. SCHATZ, Mrs. FEINSTEIN, Mr. FRANKEN, Mr. HOEVEN, Mr. UDALL, Ms. KLOBUCHAR, Mrs. MURRAY, Mr. THUNE, Ms. WARREN, Mr. HEINRICH, Mr. MORAN, Mr. WHITEHOUSE, Mr. BLUMENTHAL, Ms. COLLINS, Mrs. BOXER, Mrs. FISCHER, Ms. STABENOW, Ms. CANTWELL, Ms. BALDWIN, and Mrs. SHAHEEN):

S. 246. A bill to establish the Alyce Spotted Bear and Walter Soboleff Commission on Native Children, and for other purposes; to the Committee on Indian Affairs.

Ms. HEITKAMP. Mr. President, for those of us who are parents, we should want to make sure all of our children have the same opportunities as other children. This starts with a quality education, a safe and secure home, access to quality health care, and a community free of violence. These are deeply important issues. But too often, talk about protecting our Native children is left out of the conversation. Native children are too often considered "them" and not part of "us." That needs to change—in fact, it must change. Unfortunately, for children in our nation's tribal communities, opportunities for success are often out of reach. As a result, Native children are sadly the most at-risk population in the country and face serious disparities.

The Federal Government has a trust responsibility to provide for the education, health, and safety of Native children. But for far too long, we have failed to live up to this promise. We are failing by not keeping them safe, healthy, or providing them with educational opportunities necessary to reach their full potential.

Native children have the third highest rate of being abused. They are overrepresented in foster care, more than 2.1 times the general population. Child mortality has increased 15 percent among Native children, while the rate among all American children has decreased by 9 percent since 2000. Suicide is the second leading cause of death among Native young adults ages 15 to 24 years old, 2.5 times the national average. The graduation rate for Native high school students hovers around 50 percent compared to 75 percent for white students. These numbers are simply staggering and they are the direct result of growing up in communities that face significant challenges, high rates of poverty, staggering unemployment, child abuse and domestic violence, crime, substance abuse, and few economic opportunities.

I have spent a great deal of time on Indian reservations in North Dakota. I

am humbled to always be welcomed with open arms and treated like family. The tribes have a cultural sense about the need to defend their children. But because of the lack of resources, the stories are still incredibly jarring. I have seen firsthand the obstacles tribal governments confront in responding to the needs of Native children. Existing program rules and the volume of resources required to access current grant opportunities stymie efforts of tribes to tackle the underlying issues impacting our Native children. At the same time, federal agencies lack clear guidance about the direction that should be taken to best address the needs of Native children to fulfill our nation's treaty and trust responsibility to tribal nations. It is clear that Native children are suffering as a result.

Too many times I have heard stories about Native children in North Dakota placed in juvenile detention centers for offenses that would likely not result in incarceration, except for the fact that they are Native American. I heard a story about a teenage girl in detention because of substance addiction. She wants to get the health counseling she needs, but hasn't been given enough support, as too often there aren't enough resources available. She wants to go to school and get to the correct grade level, but is now already two grades behind and is continuing to fall further back while in detention. Without anyone looking to help, she will likely fall further back. This is just one story. But there are too many like it. Unless we act, we are turning our backs on Native children throughout the country.

I am determined to work to reverse these trends and end these terrible stories. We need to strive for a day when Native children no longer live in third-world conditions; where they don't face the threat of abuse on a daily basis; where they receive the good health care and education that help them grow and succeed. I will pledge to work to give these to today's Native children and future generations.

To begin this effort, I am proud to introduce the Alyce Spotted Bear and Walter Soboleff Commission on Native Children. Since joining the Senate, I have talked about the importance of working across the aisle to get things done. That's why this is a bipartisan bill, as Senator MURKOWSKI from Alaska has joined me in this effort, along with 20 of our colleagues. Our bill aims to address the sweeping challenges that Native Americans face by creating a Federal Commission on Native Children. It would begin a national conversation about the state of American Indian, Alaska Native, and Native Hawaiian children. It is a conversation that is long overdue.

The commission will be directed to complete a comprehensive study on the programs, grants, and support available for Native children, both at the federal level and on the ground in Native communities. Right now, so many

of these details are lacking, which makes it more difficult for the Federal Government to determine what kind of support is needed. Then, the 11 member Commission will issue a report on how to address the series of challenges currently facing Native children. It is my hope that the recommendations will lead to the development of a sustainable system to provide wrap-around services and support our Native children, and also reverse the troubling statistics that have become all too familiar.

I believe it is telling that this bill has received a great deal of support. I want to thank the National Congress of American Indians, the National Indian Health Board, the National Indian Child Welfare Association, the American Indian Higher Education Consortium, and the National Indian Education Association, which have endorsed the bill, as has the Great Plains Tribal Chairman's Association, and the five tribes in my state of North Dakota.

Additionally, this Commission is named in part after my dear friend, the late Dr. Alyce Spotted Bear, who passed away in 2013 after a hard fought battle with cancer—and Walter Soboleff from the Tlingit tribe in Alaska. Alyce was a member of the Mandan, Hidatsa, and Lakota Nation in North Dakota and served as Chairwoman from November 1982 to March 1987. She was an inspiration to all who knew her and a great leader—in North Dakota and throughout the country. She was an educator dedicated to enabling Native students to succeed academically and making sure Native American cultures thrive. She was a mother, to her children, as well as her students and her community. In recognition of her expertise in the field, President Obama appointed her as a member to the National Advisory Council on Indian Education. And at the time of her passing, Alyce served as Vice President of Native American Studies and Tribal Relations at the Fort Berthold Community College in New Town, North Dakota. I hope this Commission will be able to live up to the great legacy she left behind, and also help complete some of her work for Native children.

As Sitting Bull once said "Let us put our minds together to see what we can build for our children." That is exactly what this Commission will do, and I hope my colleagues will join us in supporting this important effort.

#### SUBMITTED RESOLUTIONS

#### SENATE RESOLUTION 33—AUTHORIZING EXPENDITURES BY THE COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

Mr. JOHNSON submitted the following resolution; from the Committee on Homeland Security and Govern-

mental Affairs; which was referred to the Committee on Rules and Administration:

S. RES. 33

*Resolved,*

#### SECTION 1. GENERAL AUTHORITY.

In carrying out its powers, duties, and functions under the Standing Rules of the Senate, in accordance with its jurisdiction under rule XXV of such rules and S. Res. 445, agreed to October 9, 2004 (108th Congress), including holding hearings, reporting such hearings, and making investigations as authorized by paragraphs 1 and 8 of rule XXVI of the Standing Rules of the Senate, the Committee on Homeland Security and Governmental Affairs (in this resolution referred to as the "committee") is authorized from March 1, 2015 through February 28, 2017, in its discretion, to—

(1) make expenditures from the contingent fund of the Senate;

(2) employ personnel; and

(3) with the prior consent of the Government department or agency concerned and the Committee on Rules and Administration, use on a reimbursable or nonreimbursable basis the services of personnel of any such department or agency.

#### SEC. 2. EXPENSES.

(a) EXPENSES FOR PERIOD ENDING SEPTEMBER 30, 2015.—The expenses of the committee for the period March 1, 2015 through September 30, 2015 under this resolution shall not exceed \$5,591,653, of which amount—

(1) not to exceed \$75,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946 (2 U.S.C. 4301(i))); and

(2) not to exceed \$20,000 may be expended for the training of the professional staff of the committee (under procedures specified by section 202(j) of that Act).

(b) EXPENSES FOR FISCAL YEAR 2016 PERIOD.—The expenses of the committee for the period October 1, 2015 through September 30, 2016 under this section shall not exceed \$9,585,691, of which amount—

(1) not to exceed \$75,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946 (2 U.S.C. 4301(i))); and

(2) not to exceed \$20,000 may be expended for the training of the professional staff of the committee (under procedures specified by section 202(j) of that Act).

(c) EXPENSES FOR PERIOD ENDING FEBRUARY 28, 2017.—The expenses of the committee for the period October 1, 2016 through February 28, 2017 under this section shall not exceed \$3,994,038, of which amount—

(1) not to exceed \$75,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946 (2 U.S.C. 4301(i))); and

(2) not to exceed \$20,000 may be expended for the training of the professional staff of the committee (under procedures specified by section 202(j) of that Act).

#### SEC. 3. REPORTING LEGISLATION.

The committee shall report its findings, together with such recommendations for legislation as it deems advisable, to the Senate at the earliest practicable date, but not later than February 28, 2017.

#### SEC. 4. EXPENSES AND AGENCY CONTRIBUTIONS.

(a) EXPENSES OF THE COMMITTEE.—

(1) IN GENERAL.—Except as provided in paragraph (2), expenses of the committee