

RUBIO) and the Senator from South Dakota (Mr. ROUNDS) were added as cosponsors of amendment No. 1522 proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1524

At the request of Mr. MARKEY, the name of the Senator from California (Mrs. FEINSTEIN) was added as a cosponsor of amendment No. 1524 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1525

At the request of Mr. MARKEY, the name of the Senator from Oregon (Mr. MERKLEY) was added as a cosponsor of amendment No. 1525 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1526

At the request of Mr. MARKEY, the name of the Senator from Oregon (Mr. MERKLEY) was added as a cosponsor of amendment No. 1526 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1528

At the request of Mr. WICKER, the name of the Senator from Hawaii (Ms. HIRONO) was added as a cosponsor of amendment No. 1528 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1540

At the request of Mr. BENNET, the name of the Senator from Florida (Mr. RUBIO) was added as a cosponsor of amendment No. 1540 proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1549

At the request of Mrs. ERNST, the names of the Senator from North Carolina (Mr. TILLIS) and the Senator from Florida (Mr. RUBIO) were added as cosponsors of amendment No. 1549 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fis-

cal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1550

At the request of Mrs. SHAHEEN, the name of the Senator from Ohio (Mr. BROWN) was added as a cosponsor of amendment No. 1550 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1551

At the request of Mrs. SHAHEEN, the name of the Senator from Hawaii (Ms. HIRONO) was added as a cosponsor of amendment No. 1551 proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1557

At the request of Mr. DURBIN, the name of the Senator from Illinois (Mr. KIRK) was added as a cosponsor of amendment No. 1557 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1558

At the request of Mr. DURBIN, the name of the Senator from Illinois (Mr. KIRK) was added as a cosponsor of amendment No. 1558 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1559

At the request of Mr. DURBIN, the names of the Senator from Rhode Island (Mr. WHITEHOUSE) and the Senator from Minnesota (Mr. FRANKEN) were added as cosponsors of amendment No. 1559 proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1578

At the request of Mrs. GILLIBRAND, the names of the Senator from Pennsylvania (Mr. CASEY), the Senator from Vermont (Mr. SANDERS) and the Senator from Oregon (Mr. MERKLEY) were added as cosponsors of amendment No. 1578 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe

military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1582

At the request of Mr. BARRASSO, the name of the Senator from Louisiana (Mr. CASSIDY) was added as a cosponsor of amendment No. 1582 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1601

At the request of Ms. STABENOW, the names of the Senator from Maine (Ms. COLLINS), the Senator from Colorado (Mr. BENNET), the Senator from Virginia (Mr. WARNER), the Senator from Delaware (Mr. CARPER) and the Senator from Michigan (Mr. PETERS) were added as cosponsors of amendment No. 1601 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1602

At the request of Ms. STABENOW, the name of the Senator from Louisiana (Mr. CASSIDY) was added as a cosponsor of amendment No. 1602 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 1607

At the request of Mr. JOHNSON, the names of the Senator from Arizona (Mr. McCAIN), the Senator from Louisiana (Mr. VITTER), the Senator from Idaho (Mr. CRAPO), the Senator from Louisiana (Mr. CASSIDY) and the Senator from New Hampshire (Ms. AYOTTE) were added as cosponsors of amendment No. 1607 intended to be proposed to H.R. 1735, a bill to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. PORTMAN (for himself, Mr. LEAHY, and Mr. RUBIO):

S. 1513. A bill to reauthorize the Second Chance Act of 2007; to the Committee on the Judiciary.

Mr. LEAHY. Mr. President, today I join with Senator PORTMAN to reintroduce the bipartisan Second Chance Reauthorization Act. This legislation builds on the success of the original law and takes important new steps to ensure that people coming out of prison are given a fair chance to turn their lives around. When inmates are released from prison, they face many

challenges, including finding housing and employment, combating substance abuse, and accessing physical and mental healthcare. This legislation aims to improve their ability to reenter society, become productive members of their families and communities, and reduce the likelihood that they will reoffend. Investing in reentry services has been proven to reduce recidivism and bring down prison costs. It is also the right thing to do.

This legislation is urgently needed. While the United States is home to less than 5 percent of the world's population, we have nearly 25 percent of the world's prison population. With more than two million people behind bars, and 650,000 ex-offenders being released each year, we need to reauthorize these critical programs that reduce crime and increase public safety.

Budgets at the State and Federal level are strained by our system of mass incarceration, and we all suffer as a result. The truth is that when so much money goes to locking people away, we have fewer resources for programs that actually prevent crime in the first place. Investing in reentry programs that break the cycle of crime helps reduce prison costs and keeps us all safer. That is why law enforcement groups like the National Association of Police Organizations support this bill. They understand better than most that we cannot afford to stay on our current path.

My home State of Vermont was recently awarded a grant to implement a Statewide Recidivism Reduction Program through the Second Chance Act. The Commissioner of the Vermont Department of Corrections, Andrew Pallito, says that he sees the positive impact of Second Chance programming every day. In Commissioner Pallito's words, "The Second Chance Act is not just about giving incarcerated individuals another opportunity to succeed, it is about significantly improving the outcomes we all want for children, families and communities."

We have seen that these programs are succeeding in States across the country. North Carolina, with the help of six Second Chance grants, has reduced its recidivism rate by 18.1 percent since 2007. It has focused on individualized case planning, use of evidence-based practices, and coordination of services through local reentry councils.

Georgia has reduced its recidivism rate by 13.5 percent since 2007 by directing greater resources to rehabilitation, community supervision, and programs addressing reentry needs. Thirteen Second Chance grants have helped support these successful efforts and the statewide incarceration rate has decreased by 4.8 percent.

These programs are working, and it would be irresponsible not to continue supporting these critical efforts that are improving public safety and bringing down prison costs.

I am introducing this bill so that it can be a part of our conversation in the

Judiciary Committee and the full Senate about the urgent need for criminal justice reform. Recidivism rates at the State and local levels are unacceptably high. Nearly 1/3 of former inmates are rearrested within 3 years of release and about half of them end up back behind bars. Any serious effort to address reform must include efforts to support reentry. Nearly all prisoners will return to our communities at some point and it is wise policy to help make that transition successful. We all benefit—our families, our neighborhoods, our economy—when people become productive, stable members of society. That is the goal of the Second Chance Act. That is why it is supported by American Probation and Parole Association, the National Association of Counties, the American Bar Association, and the United Methodist Church, among many others.

Let me be specific. This bill will help former inmates overcome some of the obstacles they face in finding a job, a place to live, and accessing healthcare services. Meeting these basic needs has become increasingly difficult because people coming out of jail are too often treated as second class citizens for the rest of their lives. As a former prosecutor, I believe in tough sentences for those who break out laws. However, once someone has paid their debt to society, he should not be burdened by past mistakes forever.

Chairman GRASSLEY convened a Judiciary Committee hearing last month that highlighted just this issue. The hearing focused on the importance of the right to counsel for poor defendants charged with misdemeanors. During that hearing, we heard testimony about Melinda, a single mother in Ohio who suffered a seizure while cleaning her house. When the police and paramedics arrived, they found unsecured cleaning supplies and Melinda ended up with a conviction for child endangerment. Years later, she was fired from her job when her employer learned of her criminal record. This left her unable to pay her rent, buy food for her family, or lead a productive life. This is just not right, and it certainly does not make any of us safer.

Any criminal conviction, no matter how minor, can hinder a person's chances of success for their entire lives. The Second Chance Act equips people to deal with this difficult environment, and that assistance starts before inmates are even released. Grants under this program have enabled states to hire case managers who meet with inmates while they are in jail to plan for their release, and continue to be a resource once they have returned home. Case managers help former offenders identify where to continue substance abuse treatment, apply for jobs, and enroll in parenting classes. They also help them build conflict resolution skills and avoid certain people or places that threaten their recovery.

A key component to remaining crime-free is getting and keeping a job,

and this reauthorization implements a new "Transitional Jobs Strategy" to help identify and address the root causes of chronic unemployment for ex-offenders. This new strategy will support those individuals committed to working hard and getting their lives back on track by offering programs like vocational education, life skills training, or child care services. I am proud of this addition to the bill and believe it will improve lives and stimulate our economy.

We have learned from recent reports by the General Accounting Office and the Inspector General that our Nation's aging prison population is costing the Federal Bureau of Prisons millions every year due to their increasing medical needs. Many of these older prisoners no longer represent a threat to public safety, so this bill increases the discretion of prison officials to determine when inmates over 60 should be released to home detention. It simply doesn't make sense to spend money incarcerating and caring for elderly inmates who are not dangerous.

Although the Second Chance reauthorization has passed with strong bipartisan support through the Judiciary Committee each of the last two Congresses, the act expired in 2010. We need to pass this legislation this Congress as part of comprehensive criminal justice reform.

I am hopeful that with partners like Senator PORTMAN and Representatives SENSENBRENNER and DAVIS we will finally reauthorize it this Congress. We have been working hard to reach an agreement that is fair, fiscally responsible, and meets the needs of key stakeholders. We have the support of faith groups, law enforcement, and groups who provide services to the mentally ill and those struggling with addiction. This broad coalition has one thing in common—we all want to see our justice system work better.

I thank Senator PORTMAN, Representative SENSENBRENNER, and Representative DAVIS for their hard work and cooperation. We have come together in a truly exceptional way in this bipartisan, bicameral effort. I look forward to joining with Democrats and Republicans to get this bill passed and signed into law.

By Ms. COLLINS (for herself and Mr. CASEY):

S. 1516. A bill to amend the Internal Revenue Code of 1986 to modify the energy credit to provide greater incentives for industrial energy efficiency; to the Committee on Finance.

Ms. COLLINS. Mr. President, I am pleased to be joined by my colleague, the distinguished Senator from Pennsylvania, Mr. CASEY, in introducing the Power Efficiency and Resilience, POWER, Act.

The POWER Act would expand tax incentives for industrial energy efficiency systems, including combined heat and power, CHP, and waste heat to power, WHP, technologies, making

the incentives more accessible and providing parity with other forms of renewable energy. The upfront costs of CHP and WHP can be expensive, and facilities seeking to lower their energy bills often lack access to the capital needed for purchasing the equipment. The POWER Act aims to spur investment in these efficient technologies that capture wasted heat from electricity generation and industrial processes and use it to heat or cool buildings or to generate additional electricity. Capturing this otherwise wasted resource has the potential to increase electrical generation efficiency by nearly 80 percent and reduce electricity costs for industrial users.

While technologies such as solar energy and fuel cells currently benefit from a 30 percent investment tax credit, ITC, the incentives for CHP are more limited. CHP systems are only eligible for a 10 percent ITC for the first 15 megawatts, MW, of projects that are smaller than 50 MW in capacity. Moreover, while WHP has the potential to produce 15 gigawatts of emissions-free electricity nationwide, it currently does not qualify for the ITC. The limits on the size and scope of the ITC have hampered companies from making important investments to increase their efficiency. The POWER Act would increase the ITC for CHP to 30 percent, allow WHP to qualify for the credit, remove the limit on project size to ensure large industrial systems are eligible, and extend the credit through December 2018 to allow time for equipment purchase, installation, and permitting.

By making our industrial sector more efficient, we would be reducing costs for manufacturers and helping them to better compete in the global marketplace. CHP can also help us be a more resilient nation. Critical institutions that have combined heat and power can keep the power on even when the lights go out. That is why some hospitals, wastewater treatment plants, and military bases are installing CHP—they have to keep operating even in extreme weather or during blackouts. The POWER Act can save energy, reduce costs, build resilience, and reduce emissions.

Woodard & Curran, headquartered in Portland, Maine, noted in its support for the bill that the POWER Act: “. . . will allow more companies to reduce energy use and costs by installing combined heat and power, CHP, systems. As a developer of such projects, we know that this technology poses a significant opportunity to generate new businesses, create jobs, and reduce our Nation’s energy consumption. CHP is still largely an untapped resource, and we could double its installed capacity over the next decade with the right policies in place.” Another company in Scarborough, ME, Self-Gen, Inc., stated: “Every year, the United States sends enough wasted heat from electricity generation up our chimneys to power Japan. Combined heat and power

can harness this heat as a resource to create more electricity, nearly doubling efficiency. Senator Collins’ POWER Act will help us use this technology throughout Maine and across the nation, moving the United States towards increased energy independence.”

The POWER Act would allow more U.S. companies to install CHP and WHP systems, which would help improve the energy efficiency and lower costs for some of the largest energy users. The legislation has the support of a broad coalition of businesses from across the country, several environmental organizations, and a number of trade associations. I urge my colleagues on both sides of the aisle to support this legislation.

#### SUBMITTED RESOLUTIONS

##### SENATE RESOLUTION 192—REQUIRING THAT LEGISLATION CONSIDERED BY THE SENATE BE CONFINED TO A SINGLE ISSUE

Mr. ENZI submitted the following resolution; which was referred to the Committee on Rules and Administration:

S. RES. 192

*Resolved,*

##### SECTION 1. SINGLE-ISSUE REQUIREMENT.

(a) POINT OF ORDER.—It shall not be in order in the Senate to consider a bill or resolution that is not confined to a single subject.

##### (b) SUPERMAJORITY WAIVER AND APPEALS.—

(1) WAIVER.—This section may be waived or suspended in the Senate only by the affirmative vote of two-thirds of the Members, duly chosen and sworn.

(2) APPEALS.—Appeals in the Senate from the decisions of the Chair relating to any provision of this section shall be limited to 30 minutes, to be equally divided between, and controlled by, the appellant and the manager of the bill or resolution. An affirmative vote of two-thirds of the Members of the Senate, duly chosen and sworn, shall be required to sustain an appeal of the ruling of the Chair on a point of order raised under this section.

##### SENATE RESOLUTION 193—CELEBRATING THE 50TH ANNIVERSARY OF THE HISTORIC GRISWOLD V. CONNECTICUT DECISION OF THE SUPREME COURT OF THE UNITED STATES AND EXPRESSING THE SENSE OF THE SENATE THAT THE CASE WAS AN IMPORTANT STEP FORWARD IN HELPING ENSURE THAT ALL PEOPLE OF THE UNITED STATES ARE ABLE TO USE CONTRACEPTIVES TO PLAN PREGNANCIES AND HAVE HEALTHIER BABIES

Mr. BLUMENTHAL (for himself, Mrs. BOXER, Mrs. MURRAY, Mr. BROWN, Ms. HIRONO, Mr. MENENDEZ, Ms. WARREN, Mrs. GILLIBRAND, Mr. BOOKER, Mrs. FEINSTEIN, Mr. SCHATZ, Mr. COONS, Mr. KING, Ms. KLOBUCHAR, Mr. FRANKEN, Mr. WARNER, Mr. WHITEHOUSE, Mr. SCHUMER, Mr. Kaine, Mr. SANDERS, Mr.

DURBIN, Mr. MARKEY, Mr. MERKLEY, and Ms. BALDWIN) submitted the following resolution; which was referred to the Committee on Health, Education, Labor, and Pensions:

S. RES. 193

Whereas, prior to the landmark decision of the Supreme Court of the United States in *Griswold v. Connecticut*, 381 U.S. 479 (1965), married women in many States were lawfully forbidden from using family planning tools such as contraceptives and condoms;

Whereas the historic *Griswold* case provided precedent for future cases in the Supreme Court that extended the right to use contraceptives to all women, regardless of marital status;

Whereas, since *Griswold*, millions of women have used contraceptives to plan pregnancies, resulting in healthier women, healthier pregnancies, healthier families, and greater financial security for families;

Whereas, despite having the legal right to use contraceptives, many women who need family planning and sexual health services still face financial and other barriers to getting the necessary care;

Whereas, because of limited access to affordable family planning services, low-income women are 5 times more likely to have an unintended pregnancy compared to women with higher incomes, and unintended pregnancy rates are increasing for poor and low-income women while decreasing for women with higher incomes;

Whereas black and Latino women are disproportionately affected by the lack of access to contraceptives and reproductive health care;

Whereas programs such as the population research and voluntary family planning programs under title X of the Public Health Service Act (42 U.S.C. 300 et seq.) and the Medicaid program under title XIX of the Social Security Act (42 U.S.C. 1396 et seq.) help low-income women access high-quality, affordable family planning care, including contraceptives, that helps women plan pregnancies and stay healthy;

Whereas the Patient Protection and Affordable Care Act (Public Law 111-148) is helping realize the promise of *Griswold* by removing barriers to care by requiring that all insurance providers offer contraceptives and reproductive preventive health care services at no cost to women, and, as of 2014, more than 55,000,000 women were benefiting from coverage without cost-sharing for preventive services, including birth control, according to the Department of Health and Human Services;

Whereas, each year, publicly funded contraceptives and family planning services help prevent approximately 2,000,000 unplanned pregnancies, 800,000 abortions, 400,000 miscarriages, and 200,000 pre-term and low birth rate births;

Whereas, in 2015, the Institute of Medicine listed using birth control to reduce unintended pregnancies as 1 of 15 core measures for furthering health progress and improving health;

Whereas, as the number of contraceptive methods expands, it is more important than ever that all women have access to the full range of contraceptive methods, including the most effective methods, so that each woman can choose the method that works best for her; and

Whereas every dollar invested in publicly funded contraceptive saves taxpayers \$7.09: Now, therefore, be it

*Resolved*, That the Senate—

(1) celebrates the 50th anniversary of the 1965 *Griswold v. Connecticut* decision of the Supreme Court of the United States;