

By Mr. CASSIDY:

S. 157. A bill to repeal the medical device tax and the employer and individual responsibility requirements of the Patient Protection and Affordable Care Act; to the Committee on Finance.

By Mr. CASSIDY (for himself and Mr. VITTER):

S. 158. A bill to authorize health insurance issuers to continue to offer for sale current group health insurance coverage in satisfaction of the minimum essential health insurance coverage requirement, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. MCCAIN (for himself, Mr. FLAKE, and Ms. AYOTTE):

S. 159. A bill to improve the operation of the Department of Homeland Security's Unmanned Aircraft System Program; to the Committee on Homeland Security and Governmental Affairs.

By Mr. HELLER (for himself and Mr. WARNER):

S. 160. A bill to direct the Secretary of the Interior and the Secretary of Agriculture to expedite access to certain Federal land under the administrative jurisdiction of each Secretary for good Samaritan search-and-recovery missions, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. WHITEHOUSE (for himself, Ms. BALDWIN, Mrs. SHAHEEN, Mr. DURBIN, Mr. REED, Mrs. MCCASKILL, Mr. FRANKEN, Ms. WARREN, Mr. MERKLEY, Mr. LEAHY, Mr. BLUMENTHAL, Mr. SANDERS, Mrs. BOXER, Mr. MARKEY, Mr. REID, Ms. KLOBUCHAR, and Mr. SCHATZ):

S. 161. A bill to ensure high-income earners pay a fair share of Federal taxes; to the Committee on Finance.

By Mr. WHITEHOUSE (for himself, Mr. LEAHY, and Mrs. BOXER):

S. 162. A bill to amend the Internal Revenue Code of 1986 to provide for the taxation of income of controlled foreign corporations attributable to imported property; to the Committee on Finance.

By Mr. SCHUMER:

S. 163. A bill to establish a grant program to help State and local law enforcement agencies reduce the risk of injury and death relating to the wandering characteristics of some children with autism and other disabilities; to the Committee on the Judiciary.

By Mr. SCHATZ (for himself and Mr. CARDIN):

S. 164. A bill to increase the rates of pay under the General Schedule and other statutory pay systems and for prevailing rate employees by 3.8 percent, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

By Ms. AYOTTE (for herself, Mr. GRAHAM, Mr. BURR, Mr. MCCAIN, and Mr. BARRASSO):

S. 165. A bill to extend and enhance prohibitions and limitations with respect to the transfer or release of individuals detained at United States Naval Station, Guantanamo Bay, Cuba, and for other purposes; to the Committee on Armed Services.

By Ms. KLOBUCHAR (for herself, Mr. CORNYN, Ms. HEITKAMP, Mr. KIRK, Ms. STABENOW, Mr. MCCAIN, Mr. WARNER, Ms. AYOTTE, Mr. FRANKEN, Mr. HOEVEN, Mr. BLUMENTHAL, Mr. COATS, Ms. HIRONO, and Mrs. GILLIBRAND):

S. 166. A bill to stop exploitation through trafficking; to the Committee on the Judiciary.

By Mr. MCCAIN (for himself, Mr. BLUMENTHAL, Mr. BURR, Mr. MANCHIN, Mr. BLUNT, Mr. FLAKE, Ms. KLOBUCHAR, Mr. MORAN, Mr. MENEN-

DEZ, Ms. MURKOWSKI, Mr. BOOZMAN, Mr. SULLIVAN, Mrs. GILLIBRAND, Mr. DURBIN, Mr. SANDERS, Ms. HIRONO, Mr. BROWN, Mr. TESTER, Mrs. MURRAY, Mr. DONNELLY, and Mr. CASEY):

S. 167. A bill to direct the Secretary of Veterans Affairs to provide for the conduct of annual evaluations of mental health care and suicide prevention programs of the Department of Veterans Affairs, to require a pilot program on loan repayment for psychiatrists who agree to serve in the Veterans Health Administration of the Department of Veterans Affairs, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. ROBERTS (for himself, Ms. AYOTTE, Mr. BARRASSO, Mr. BLUNT, Mr. COATS, Mr. CRAPO, Mrs. FISCHER, Mr. GRASSLEY, Mr. HATCH, Mr. ISAKSON, Mr. JOHNSON, Ms. MURKOWSKI, Mr. RUBIO, Mr. SESSIONS, Mr. WICKER, Mr. TILLIS, and Mr. TOOMEY):

S. 168. A bill to codify and modify regulatory requirements of Federal agencies; to the Committee on Homeland Security and Governmental Affairs.

By Mr. LEAHY:

S. 169. A bill to amend the Internal Revenue Code of 1986 to disallow any deduction for punitive damages, and for other purposes; to the Committee on Finance.

By Mr. TESTER (for himself, Mrs. MURRAY, and Mr. HELLER):

S. 170. A bill to amend title 38, United States Code, to increase the maximum age for children eligible for medical care under the CHAMPVA program, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. TESTER:

S. 171. A bill to amend title 38, United States Code, to provide for coverage under the beneficiary travel program of the Department of Veterans Affairs of certain disabled veterans for travel in connection with certain special disabilities rehabilitation, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. TESTER:

S. 172. A bill to amend title 38, United States Code, to provide for certain requirements relating to the immunization of veterans, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. CASSIDY:

S. 173. A bill to modify the definition of "antique firearm"; to the Committee on Finance.

By Mr. WHITEHOUSE (for himself and Mrs. SHAHEEN):

S. 174. A bill to end offshore tax abuses, to preserve our national defense and protect American families and businesses from devastating cuts, and for other purposes; to the Committee on Finance.

By Mrs. BOXER:

S. 175. A bill to provide for certain land to be taken into trust for the benefit of Morongo Band of Mission Indians, and for other purposes; to the Committee on Indian Affairs.

By Mrs. BOXER:

S. 176. A bill to advance integrate water management and development through innovation, resiliency, conservation, and efficiency in the 21st century, and for other purposes; to the Committee on Environment and Public Works.

By Mr. NELSON:

S. 177. A bill to protect consumers by requiring reasonable security policies and procedures to protect data containing personal information, and to provide for nationwide notice in the event of a breach of security; to the Committee on Commerce, Science, and Transportation.

By Mr. CORNYN (for himself, Ms. KLOBUCHAR, Mr. WYDEN, Mr. KIRK, Mr.

HATCH, Mr. GRAHAM, Mr. COONS, Mr. UDALL, Mr. COATS, Mr. CRAPO, Mr. HOEVEN, Mr. CASEY, and Mrs. FEINSTEIN):

S. 178. A bill to provide justice for the victims of trafficking; to the Committee on the Judiciary.

By Ms. KLOBUCHAR (for herself and Mr. FRANKEN):

S. 179. A bill to designate the facility of the United States Postal Service located at 14 3rd Avenue, NW, in Chisholm, Minnesota, as the "James L. Oberstar Memorial Post Office Building"; to the Committee on Homeland Security and Governmental Affairs.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. DURBIN (for himself, Mr. LEAHY, Mr. FLAKE, Mr. CARDIN, Ms. MIKULSKI, Mr. ENZI, Ms. COLLINS, Mr. BROWN, Mr. UDALL, and Mr. Kaine):

S. Res. 26. A resolution commending Pope Francis for his leadership in helping to secure the release of Alan Gross and for working with the Governments of the United States and Cuba to achieve a more positive relationship; to the Committee on Foreign Relations.

## ADDITIONAL COSPONSORS

S. 30

At the request of Ms. COLLINS, the name of the Senator from Pennsylvania (Mr. TOOMEY) was added as a cosponsor of S. 30, a bill to amend the Internal Revenue Code of 1986 to modify the definition of full-time employee for purposes of the employer mandate in the Patient Protection and Affordable Care Act.

S. 136

At the request of Mr. WYDEN, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. 136, a bill to amend chapter 21 of title 5, United States Code, to provide that fathers of certain permanently disabled or deceased veterans shall be included with mothers of such veterans as preference eligibles for treatment in the civil service.

S. 139

At the request of Mr. WYDEN, the names of the Senator from California (Mrs. BOXER) and the Senator from Minnesota (Ms. KLOBUCHAR) were added as cosponsors of S. 139, a bill to permanently allow an exclusion under the Supplemental Security Income program and the Medicaid program for compensation provided to individuals who participate in clinical trials for rare diseases or conditions.

S. 141

At the request of Mr. CORNYN, the name of the Senator from Colorado (Mr. GARDNER) was added as a cosponsor of S. 141, a bill to repeal the provisions of the Patient Protection and Affordable Care Act providing for the Independent Payment Advisory Board.

S. 143

At the request of Mr. WICKER, the name of the Senator from Arkansas

(Mr. BOOZMAN) was added as a cosponsor of S. 143, a bill to allow for improvements to the United States Merchant Marine Academy and for other purposes.

S. 145

At the request of Mr. FLAKE, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. 145, a bill to require the Director of the National Park Service to refund to States all State funds that were used to reopen and temporarily operate a unit of the National Park System during the October 2013 shutdown.

S. 146

At the request of Mr. FLAKE, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. 146, a bill to authorize the Secretary of the Interior or the Secretary of Agriculture to enter into agreements with States and political subdivisions of States providing for the continued operation, in whole or in part, of public land, units of the National Park System, units of the National Wildlife Refuge System, and units of the National Forest System in the State during any period in which the Secretary of the Interior or the Secretary of Agriculture is unable to maintain normal level of operations at the units due to a lapse in appropriations, and for other purposes.

AMENDMENT NO. 3

At the request of Mr. PORTMAN, the names of the Senator from New Hampshire (Ms. AYOTTE), the Senator from Maine (Ms. COLLINS), the Senator from West Virginia (Mr. MANCHIN) and the Senator from Colorado (Mr. GARDNER) were added as cosponsors of amendment No. 3 proposed to S. 1, a bill to approve the Keystone XL Pipeline.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. ISAKSON (for himself, Mrs. SHAHEEN, Mr. ALEXANDER, Ms. AYOTTE, Mr. BARRASSO, Mr. CRAPO, Ms. COLLINS, Mr. ENZI, Mrs. FISCHER, Mr. GRASSLEY, Mr. HEINRICH, Mr. KAINE, Mr. KING, Ms. KLOBUCHAR, Mr. LANKFORD, Mr. MANCHIN, Mr. MCCAIN, Ms. MURKOWSKI, Mr. PERDUE, Mr. PORTMAN, Mr. VITTER, Mr. WARNER, Mr. JOHNSON, and Ms. HEITKAMP):

S. 150. A bill to provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government; to the Committee on the Budget.

Mr. ISAKSON. Mr. President, I am very pleased to announce today that the biennial budget proposal introduced by Senators ISAKSON and SHAHEEN has been dropped. There are 21 cosponsors, 15 Republicans, 6 Democrats, and 1 Independent, and the number is growing as we speak.

Senator SHAHEEN and I started this initiative 2 years ago and it received 68

votes and a test vote on the budget in 2013. We believe it will receive the necessary votes to become the law of the land in the United States of America.

You might ask why a biennial budget or you might ask yourself why an \$18 trillion debt and why hundreds of billions of dollars in deficit. We don't have the oversight necessary with the spending that we do now to keep us from wasting money. It is time we ran our country like we run our home. It is time we held our agencies accountable. It is time our appropriations weren't just idle promises but our oversight was the rule of law in the United States Senate.

Twenty States out of fifty in the United States have biennial budgets. Countries around the world have biennial budgets. This Congress 3 years ago did a biennial budget for the Veterans' Administration just to ensure we wouldn't have a break in funding if the government shut down. Predictability of funding of government is critical, but the oversight of that funding is more critical.

Picture this. You get elected in an even-numbered year, 2014. Your first order of business in 2015 is to pass a 2-year appropriations act and a 2-year budget. But then in the even-numbered year that comes up when you are running for reelection, your job is not spending, your job is oversight. Wouldn't it be nice, instead of going home and promising you are bringing home the bacon, instead you are bringing home the savings to see to it that taxpayers' money is better spent?

The biennial budget is an idea whose time has come. It is the only way we are going to measurably and sustainably reduce the deficits and reduce the debt in the United States of America and hold our spending more accountable.

Just last night on the floor of the U.S. House of Representatives, the Clay bill was passed on suicide prevention, a new program in the VA, and the funding mechanism was existing funds and fungibility. We already know there is existing money in the appropriations to our agencies to pay for new ideas if we charge them to go find them. Some of the measures we have been funding for 40 or 50 years probably don't need to be done anymore and some of the things we are not doing probably need to be done. But the way to do it is not to spend more money and throw more money at the problem, but the way to do it is to do it the way the American taxpayers do it back home—sit around the kitchen table, set their priorities, make their funding predictable, and from time to time go back and look at where they are spending money and see if they can't improve it. This is an idea that will make America great.

Senator SHAHEEN is a former Governor of the State of New Hampshire. She had a biennial budget process in her State, and I wish to yield to her to describe her cosponsorship of this bill.

The PRESIDING OFFICER. The Senator from New Hampshire.

Mrs. SHAHEEN. I thank the Presiding Officer and I thank my colleague Senator ISAKSON, and I am pleased to join him on the floor today as we reintroduce this bipartisan legislation, the Biennial Budgeting and Appropriations Act. I want to start by recognizing the good work of Senator ISAKSON because he started working on this issue when he came to the Senate in 2005, and he has introduced this legislation in every Congress since then. I have been pleased to be able to join him in the last two Congresses.

I think we have an opportunity in this Congress to pass this common-sense bipartisan reform. As Senator ISAKSON pointed out, there is no question that the budget process in Washington is broken. Since 1980 there have been only two budgets that have been finished on time, according to the process. In that timeframe Congress has resorted to more than 150 short-term funding bills or continuing resolutions, and we all remember what it was like when the government shut down in October of 2013. It cost the economy \$24 billion. It hurt small business. It hurt people across this country. That is no way to govern.

While we have made significant progress to reduce deficits in recent years, we need a new way to do business in Washington. Biennial budgeting won't fix everything, but as Senator ISAKSON said, it is an important reform that will allow us to work across the aisle not only to make more sense of the budget process but to be better stewards of taxpayer dollars.

We know that biennial budgeting works. I can attest to that personally, coming from the State of New Hampshire where we have a biennial budget. I served three terms as Governor. We were able in each of those bienniums to pass a budget that was balanced, that allowed us to get the budget done in the first year of the election cycle and in the second year to be able to have oversight. It works in New Hampshire, it works in 20 States around the country, and it can work in Washington.

Biennial budgeting offers a better process that encourages us to work together to pass budgets on time and to use taxpayer dollars more efficiently. As Senator ISAKSON says, in the first year congressional agencies would put together a 2-year budget. In the second year Congress would have time to conduct oversight to give agencies the ability to focus on achieving their missions.

As we all know, there are regular reports from the Government Accountability Office, GAO, that identify areas of waste, fraud, and duplicative programs within government.

For example, they have identified ways to reform the farm programs, to cut down on inefficiencies in defense, to reduce fraud in health programs, but the current budget process doesn't provide an effective mechanism to regularly review GAO's recommendations.

Under my annual budgeting, we would be able to take a close look at