

cross-country with no more than five gallons of gas [in the tank] at a time and you don't know when the next gas station is. You can't plan except days and weeks at a time."

For example, if we pass another stopgap continuing resolution, the Department will not be able to replace obsolete surveillance technology along high-risk areas of our border. We need to replace that. In addition, our Nation will have significantly fewer resources to respond to any future surges of unaccompanied minors along our southwest border. Moreover, we will put construction of a badly needed national security cutter for the Coast Guard on hold. Why does that matter? It matters because our Coast Guard fleet is aging and needs to be modernized. These ships are essential to stopping illegal trafficking off our coasts, such as drug trafficking, human trafficking, and illegal immigration—some of it in vessels that travel at speeds of greater than 50 knots.

If that is not enough, try this: It is widely known that employee morale at the Department of Homeland Security is the lowest of all major Federal agencies. Passing yet another continuing resolution I promise you will not make it any better—quite the opposite. Morale will only get worse, and in doing so threaten to degrade the performance of the people we rely on, perhaps more than any other, to keep Americans safe.

So let me say it again. This is not the way we should be treating the public servants who in many cases risk their lives to keep our Nation and all Americans safe. This is no way to run a key national agency. Furthermore, as we have learned over the years, this kind of crisis budgeting costs taxpayers millions of dollars in lost productivity, in hiring freezes, in contracts that will have to be renegotiated—not at a lower cost to taxpayers—at higher costs.

Now, I understand why some of our colleagues are concerned about the policies and procedures set forth in the President's Executive action on immigration. I get it. They have every right to express those concerns. But the budget of the Department of Homeland Security is not the place to have that debate. A Federal district court in South Texas recently examined what the President put forward and blocked its implementation. Why cannot we just let the judicial process play out and meanwhile do our job by funding the Department of Homeland Security for the balance of this fiscal year?

Some of our Republican colleagues agree with this approach. One of our colleagues, LINDSEY GRAHAM, said earlier this week: "I hope Republicans will come together and back the court case, file a friend of the court brief with the court and fund DHS."

He added:

I am willing and ready to pass a DHS funding bill and let this play out in court. The worst possible outcome for this nation is to

defund the Department of Homeland Security given the multiple threats we face to our homeland.

Our friend, LINDSEY's friend, JOHN McCAIN, also said recently—these are his words, not mine:

It's not a good idea to shut down the Department of Homeland Security. . . . Now we have the perfect reason to not shut it down because the courts have decided, at least initially, in our favor.

"Our favor" is that of the Republican Governors who filed the lawsuit in the South Texas district court. I want to urge my Republican colleagues to go ahead and pursue this potential judicial remedy to address the concerns they have. But while they are doing that, for God's sake, let's bring a clean, fiscal year 2015 appropriations bill for the Department of Homeland Security—the same bill that both Democrats and Republicans agreed to last December—let's bring it to the floor so we can give the Department the funding and the certainty that it desperately needs.

Regardless of what happens in the courts, at the end of the day comprehensive immigration reform is the only way we can fix our broken immigration system for the long term. It is the only way we can address the issues the President was trying to resolve in his Executive action in a straightforward way, as we did in the last Congress when we passed by a big bipartisan vote right on this floor—by a 2-to-1 margin—comprehensive immigration reform.

We owe the American people an honest and thorough debate on immigration reform. But let's do it the right way. We have shown that we can do that. We did it a year and a half ago. Let's do it again. Let's do it this year after approving a clean, full-year funding bill for the Department of Homeland Security.

I might just add this. The comprehensive immigration reform that we passed here by a 2-to-1 margin a year and a half ago was priced out by the Congressional Budget Office, which is not Democratic or Republican. They looked at it and did all the numbers and everything. They concluded that rather than increasing the budget deficit, that comprehensive immigration reform bill reduced the budget deficit for the next 10 years by \$200 billion. Further, for the second 10 years, it reduced our budget deficit by \$700 billion.

A different study further suggested that the impact on our Nation's economy and on our gross domestic product by the implementation of that same comprehensive immigration reform was that it would not diminish the growth to our economy. It would actually increase it by 5 percent—5-percent GDP growth over a two-decade period of time.

Those of us who are privileged to serve in the Senate were sent here by our constituents with a critical responsibility: to work together and pass laws that help our Nation and help our economy to grow and to thrive.

This debate—or any debate, for that matter—should not be about one political party winning or losing, because the only people who are losing are the constituents we are supposed to serve. As long as we continue to spend our time debating these manufactured funding crises, our constituents—American taxpayers from coast to coast—are going to continue to lose. We as a Congress, I think, lose as well.

I believe American voters made it clear in last fall's election. They are tired of all of this kind of behavior. I do not blame them either. But it is simple. They want us to do our job. They want us to work together across these aisles. They want us to get things done that need to get done. They want us to find ways to strengthen the—

I ask unanimous consent for 2 additional minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. CARPER. In closing, let me just note that I am encouraged to hear that Senate Majority Leader McCONNELL now seems to be moving toward allowing a vote on a clean bill. I hope this change of course is the beginning of the end of this crisis for the Department of Homeland Security and for our country. Whatever we do, it is critical that we consider and pass a clean Department of Homeland Security funding bill first. At this point, every hour that goes by without one creates more uncertainty and more waste.

After we do that, let's roll up our sleeves and let's get back to work on a thoughtful, 21st century immigration reform policy for our country, a policy that is fair, a policy that will significantly reduce our Nation's budget deficit, and a policy that will strengthen the economic recovery now underway.

I want to thank my friend from Iowa for the kindness in allowing me to proceed for an extra few minutes.

I yield the floor.

## MORNING BUSINESS

### TRIBUTE TO CHRISTY PRIETSCH

Mr. McCONNELL. Mr. President, this week, the Senate will bid a fond farewell to the director of its Employee Assistance Program, Christy Prietsch.

Christy is retiring after more than a decade of dedicated service in the Senate. She has made quite an impression since coming here in 2004. Senate employees know Christy as a warm and inviting person they can go to whenever they need someone to talk to. She is experienced in helping others overcome obstacles both personal and professional, and it is clear that her care and concern for the Senate community is as genuine as it is deep.

But for Christy, we also know that such a fulsome commitment to serving the Senate has meant spending less time with her husband and her son than she would like. So we hope this decision to retire will give Christy the

opportunity to see more of her family. We also hope that, after helping so many others for so many years—not only in the Senate, but before that in agencies such as the Secret Service and Department of Justice—Christy will have a little more time to pursue her own passions too.

So the Senate sends its thanks to this dedicated professional who has touched the lives of many, Christy Prietsch, and we wish her well in retirement.

#### COMMITTEE ON ARMED SERVICES

##### RULES OF PROCEDURE

Mr. MCCAIN. Mr. President, the rules governing the procedures of the Committee on Armed Services have not changed for the 114th Congress. Pursuant to rule XXVI, paragraph 2, of the Standing Rules of the Senate, on behalf of myself and Senator REED, I ask unanimous consent to have printed in the RECORD a copy of the committee rules.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

##### RULES OF PROCEDURE OF THE COMMITTEE ON ARMED SERVICES

1. REGULAR MEETING DAY.—The Committee shall meet at least once a month when Congress is in session. The regular meeting days of the Committee shall be Tuesday and Thursday, unless the Chairman, after consultation with the Ranking Minority Member, directs otherwise.

2. ADDITIONAL MEETINGS.—The Chairman, after consultation with the Ranking Minority Member, may call such additional meetings as he deems necessary.

3. SPECIAL MEETINGS.—Special meetings of the Committee may be called by a majority of the members of the Committee in accordance with paragraph 3 of Rule XXVI of the Standing Rules of the Senate.

4. OPEN MEETINGS.—Each meeting of the Committee, or any subcommittee thereof, including meetings to conduct hearings, shall be open to the public, except that a meeting or series of meetings by the Committee or a subcommittee thereof on the same subject for a period of no more than fourteen (14) calendar days may be closed to the public on a motion made and seconded to go into closed session to discuss only whether the matters enumerated below in clauses (a) through (f) would require the meeting to be closed, followed immediately by a record vote in open session by a majority of the members of the Committee or subcommittee when it is determined that the matters to be discussed or the testimony to be taken at such meeting or meetings—

(a) will disclose matters necessary to be kept secret in the interests of national defense or the confidential conduct of the foreign relations of the United States;

(b) will relate solely to matters of Committee staff personnel or internal staff management or procedure;

(c) will tend to charge an individual with a crime or misconduct, to disgrace or injure the professional standing of an individual, or otherwise to expose an individual to public contempt or obloquy or will represent a clearly unwarranted invasion of the privacy of an individual;

(d) will disclose the identity of any informant or law enforcement agent or will dis-

close any information relating to the investigation or prosecution of a criminal offense that is required to be kept secret in the interests of effective law enforcement;

(e) will disclose information relating to the trade secrets or financial or commercial information pertaining specifically to a given person if—

(1) an Act of Congress requires the information to be kept confidential by Government officers and employees; or

(2) the information has been obtained by the Government on a confidential basis, other than through an application by such person for a specific Government financial or other benefit, and is required to be kept secret in order to prevent undue injury to the competitive position of such person; or

(f) may divulge matters required to be kept confidential under other provisions of law or Government regulations.

5. PRESIDING OFFICER.—The Chairman shall preside at all meetings and hearings of the Committee except that in his absence the Ranking Majority Member present at the meeting or hearing shall preside unless by majority vote the Committee provides otherwise.

6. QUORUM.—(a) A majority of the members of the Committee are required to be actually present to report a matter or measure from the Committee. (See Standing Rules of the Senate 26.7(a)(1)).

(b) Except as provided in subsections (a) and (c), and other than for the conduct of hearings, nine members of the Committee, including one member of the minority party; or a majority of the members of the Committee, shall constitute a quorum for the transaction of such business as may be considered by the Committee.

(c) Three members of the Committee, one of whom shall be a member of the minority party, shall constitute a quorum for the purpose of taking sworn testimony, unless otherwise ordered by a majority of the full Committee.

(d) Proxy votes may not be considered for the purpose of establishing a quorum.

7. PROXY VOTING.—Proxy voting shall be allowed on all measures and matters before the Committee. The vote by proxy of any member of the Committee may be counted for the purpose of reporting any measure or matter to the Senate if the absent member casting such vote has been informed of the matter on which the member is being recorded and has affirmatively requested that he or she be so recorded. Proxy must be given in writing.

8. ANNOUNCEMENT OF VOTES.—The results of all roll call votes taken in any meeting of the Committee on any measure, or amendment thereto, shall be announced in the Committee report, unless previously announced by the Committee. The announcement shall include a tabulation of the votes cast in favor and votes cast in opposition to each such measure and amendment by each member of the Committee who was present at such meeting. The Chairman, after consultation with the Ranking Minority Member, may hold open a roll call vote on any measure or matter which is before the Committee until no later than midnight of the day on which the Committee votes on such measure or matter.

9. SUBPOENAS.—Subpoenas for attendance of witnesses and for the production of memoranda, documents, records, and the like may be issued, after consultation with the Ranking Minority Member, by the Chairman or any other member designated by the Chairman, but only when authorized by a majority of the members of the Committee. The subpoena shall briefly state the matter to which the witness is expected to testify or the documents to be produced.

10. HEARINGS.—(a) Public notice shall be given of the date, place and subject matter of any hearing to be held by the Committee, or any subcommittee thereof, at least 1 week in advance of such hearing, unless the Committee or subcommittee determines that good cause exists for beginning such hearings at an earlier time.

(b) Hearings may be initiated only by the specified authorization of the Committee or subcommittee.

(c) Hearings shall be held only in the District of Columbia unless specifically authorized to be held elsewhere by a majority vote of the Committee or subcommittee conducting such hearings.

(d) The Chairman of the Committee or subcommittee shall consult with the Ranking Minority Member thereof before naming witnesses for a hearing.

(e) Witnesses appearing before the Committee shall file with the clerk of the Committee a written statement of their proposed testimony prior to the hearing at which they are to appear unless the Chairman and the Ranking Minority Member determine that there is good cause not to file such a statement. Witnesses testifying on behalf of the Administration shall furnish an additional 50 copies of their statement to the Committee. All statements must be received by the Committee at least 48 hours (not including weekends or holidays) before the hearing.

(f) Confidential testimony taken or confidential material presented in a closed hearing of the Committee or subcommittee or any report of the proceedings of such hearing shall not be made public in whole or in part or by way of summary unless authorized by a majority vote of the Committee or subcommittee.

(g) Any witness summoned to give testimony or evidence at a public or closed hearing of the Committee or subcommittee may be accompanied by counsel of his own choosing who shall be permitted at all times during such hearing to advise such witness of his legal rights.

(h) Witnesses providing unsworn testimony to the Committee may be given a transcript of such testimony for the purpose of making minor grammatical corrections. Such witnesses will not, however, be permitted to alter the substance of their testimony. Any question involving such corrections shall be decided by the Chairman.

11. NOMINATIONS.—Unless otherwise ordered by the Committee, nominations referred to the Committee shall be held for at least seven (7) days before being voted on by the Committee. Each member of the Committee shall be furnished a copy of all nominations referred to the Committee.

12. REAL PROPERTY TRANSACTIONS.—Each member of the Committee shall be furnished with a copy of the proposals of the Secretaries of the Army, Navy, and Air Force, submitted pursuant to 10 U.S.C. 2662 and with a copy of the proposals of the Director of the Federal Emergency Management Agency, submitted pursuant to 50 U.S.C. App. 2285, regarding the proposed acquisition or disposition of property of an estimated price or rental of more than \$50,000. Any member of the Committee objecting to or requesting information on a proposed acquisition or disposal shall communicate his objection or request to the Chairman of the Committee within thirty (30) days from the date of submission.

13. LEGISLATIVE CALENDAR.—(a) The clerk of the Committee shall keep a printed calendar for the information of each Committee member showing the bills introduced and referred to the Committee and the status of such bills. Such calendar shall be revised from time to time to show pertinent changes in such bills, the current status thereof, and