

Sarbanes  
Schakowsky  
Schiff  
Schrader  
Scott (VA)  
Scott, David  
Serrano  
Sewell (AL)  
Sherman  
Sires  
Slaughter  
Smith (WA)

## NOT VOTING—12

Bishop (MI)  
Black  
Cuellar  
Marchant

## □ 1420

So the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

# MOTION TO INSTRUCT CONFEREES ON H.R. 644, TRADE FACILITATION AND TRADE ENFORCEMENT ACT OF 2015

The SPEAKER pro tempore. The unfinished business is the vote on the motion to instruct on the bill (H.R. 644) to reauthorize trade facilitation and trade enforcement functions and activities, and for other purposes, offered by the gentlewoman from New Hampshire (Ms. KUSTER) on which the yeas and nays were ordered.

The Clerk will redesignate the motion.

The Clerk redesignated the motion.

The SPEAKER pro tempore. The question is on the motion to instruct.

This is a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 193, nays 232, not voting 8, as follows:

[Roll No. 655]

## YEAS—193

Adams  
Aguilar  
Ashford  
Bass  
Beatty  
Becerra  
Bera  
Bishop (GA)  
Blumenauer  
Bonamici  
Bost  
Boyle, Brendan F.  
Brady (PA)  
Brown (FL)  
Brownley (CA)  
Bustos  
Butterfield  
Capps  
Capuano  
Cárdenas  
Carney  
Carson (IN)  
Cartwright  
Castor (FL)  
Castro (TX)  
Chu, Judy  
Cicilline  
Clark (MA)  
Clarke (NY)  
Clawson (FL)  
Clay  
Cleaver  
Clyburn  
Cohen  
Collins (NY)  
Connolly  
Conyers

Vela  
Velázquez  
Visclosky  
Walz  
Wasserman  
Schultz  
Waters, Maxine  
Watson Coleman  
Welch  
Wilson (FL)  
Yarmuth

Abraham  
Aderholt  
Allen  
Amash  
Amodei  
Babin  
Barletta  
Barr  
Barton  
Benishek  
Beyer  
Bilirakis  
Bishop (MI)  
Bishop (UT)  
Black  
Blackburn  
Blum  
Boustany  
Brady (TX)  
Brat  
Bridenstine  
Brooks (AL)  
Brooks (IN)  
Buchanan  
Buck  
Bucshon  
Burgess  
Byrne  
Calvert  
Carter (GA)  
Carter (TX)  
Chabot  
Chaffetz  
Gutiérrez  
Coffman  
Cole  
Collins (GA)  
Comstock  
Conaway  
Cook  
Costello (PA)  
Cramer  
Crawford  
Crenshaw  
Curberson  
Curbelo (FL)  
Davis, Rodney  
Denham  
Dent  
DeSantis  
DesJarlais  
Diaz-Balart  
Dold  
Donovan  
Duffy  
Duncan (SC)  
Ellmers (NC)  
Emmer (MN)  
Fincher  
Finch  
Fleischmann  
Fleming  
Flores  
Forbes  
Fox  
Franks (AZ)  
Frelinghuysen  
Garrett  
Gibbs

Pallone  
Pascrell  
Pearce  
Pelosi  
Perlmutter  
Peters  
Peterson  
Pingree  
Pocan  
Polis  
Price (NC)  
Quigley  
Rangel  
Richmond  
Roybal-Allard  
Ruiz  
Rush  
Ryan (OH)  
Sánchez, Linda T.  
Sarbanes  
Schakowsky  
Schiff  
Schrader  
Scott (VA)  
Scott, David  
Serrano  
Sewell (AL)  
Sherman

## NAYS—232

Gohmert  
Goodlatte  
Gosar  
Gowdy  
Granger  
Graves (GA)  
Graves (LA)  
Graves (MO)  
Grijalva  
Grothman  
Guinta  
Guthrie  
Hanna  
Hardy  
Harper  
Harris  
Hartzler  
Heck (NV)  
Hensarling  
Herrera Beutler  
Hice, Jody B.  
Hill  
Holding  
Hudson  
Huelskamp  
Huizenga (MI)  
Hultgren  
Hurd (TX)  
Hurt (VA)  
Issa  
Jenkins (KS)  
Jenkins (WV)  
Johnson (OH)  
Johnson, E. B.  
Johnson, Sam  
Jolly  
Jordan  
Joyce  
Kelly (MS)  
Kelly (PA)  
Kind  
King (IA)  
King (NY)  
Kinzinger (IL)  
Kline  
Knight  
Labrador  
LaHood  
LaMalfa  
Lamborn  
Lance  
Latta  
Long  
Loudermilk  
Love  
Lucas  
Luetkemeyer  
Lummis  
MacArthur  
Marchant  
Marino  
Massie  
McCarthy  
McCauley  
McClintock  
McHenry  
McMorris  
Rodgers

Thornberry  
Tiberi  
Tipton  
Trott  
Turner  
Upton  
Valadao  
Wagner  
Walberg  
Walden

## NOT VOTING—8

Cuellar  
Meeks  
Payne

Ruppersberger  
Sánchez, Loretta  
Takai

## □ 1430

So the motion to instruct was rejected.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

The SPEAKER pro tempore (Mr. FLEISCHMANN). Without objection, the Chair appoints the following conferees on H.R. 644:

Messrs. BRADY of Texas, REICHERT, TIBERI, LEVIN, and Ms. LINDA T. SÁNCHEZ of California.

There was no objection.

# CONFERENCE REPORT ON S. 1177, STUDENT SUCCESS ACT

Mr. KLINE. Mr. Speaker, pursuant to House Resolution 542, I call up the conference report on the bill (S. 1177) to reauthorize the Elementary and Secondary Education Act of 1965 to ensure that every child achieves, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Pursuant to House Resolution 542, the conference report is considered read.

(For conference report and statement, see proceedings of the House of November 30, 2015, at page H8444.)

The SPEAKER pro tempore. Pursuant to House Resolution 542, the gentleman from Minnesota (Mr. KLINE) and the gentleman from Virginia (Mr. SCOTT) each will control 30 minutes.

The Chair recognizes the gentleman from Minnesota.

## GENERAL LEAVE

Mr. KLINE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and to include extraneous material on the conference report to accompany S. 1177.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Minnesota?

There was no objection.

Mr. KLINE. Mr. Speaker, I yield myself such time as I may consume.

I rise today in strong support of the conference report to accompany S. 1177, to be known as the Every Student Succeeds Act.

After years of congressional delay and executive overreach, Congress is finally replacing No Child Left Behind. More importantly, we are replacing the old approach to education with a new approach that will help every child in

every school receive an excellent education.

For more than a decade, Washington has been micromanaging our classrooms. Federal rules now dictate how States and local communities measure student achievement, fix broken schools, spend taxpayer resources, and hire and fire their teachers.

No Child Left Behind was based on good intentions, but it was also based on the flawed premise that Washington knows what students need to succeed in school.

And what do we have to show for it? Less than half of all fourth and eighth graders are proficient in reading and math. An achievement gap continues to separate poor and minority students from their more affluent peers. In some neighborhoods, children are far more likely to drop out of high school than earn a diploma.

Parents, teachers, superintendents, and other education leaders have been telling us for years that the top-down approach to education is not working. Yet some still believe that more programs, more mandates, and more bureaucrats will help get this right. Well, those days will soon be over.

Today, we turn the page on the failed status quo and turn over to our Nation's parents and our State and local leaders the authority, flexibility, and certainty they need to deliver children an excellent education.

We reached this moment because replacing No Child Left Behind has long been a leading priority for House Republicans. For years, we have fought to improve K-12 education with three basic principles: reducing the Federal role, restoring local control, and empowering parents. The final bill by the House and Senate conference committee reflects these principles.

The bill reduces the Federal role in K-12 education by repealing dozens of ineffective programs which place unprecedented restrictions on the Secretary of Education; eliminating one-size-fits-all schemes around accountability and school improvement, ending the era of high-stakes testing; and preventing this administration and future administrations from coercing or incentivizing States to adopt Common Core.

The bill restores local control by protecting the right of States to opt out of Federal education programs and by delivering new funding flexibility so taxpayer resources are better spent on local priorities.

The conference agreement also returns to States and school districts the responsibility for accountability and school improvement. A set of broad parameters will help taxpayers know that their money is being well spent while ensuring State and local leaders have the authority necessary to run their schools.

The bill also empowers parents by providing moms and dads with the information they need to hold their schools accountable. The conference

agreement strengthens school choice by reforming programs that affect charter schools and magnet schools, and it prevents any Federal interference with our Nation's private schools and home schools.

Reducing the Federal role, restoring local control, empowering parents—these are the principles we have fought for because these are the principles that will help give every child a shot at a quality education.

Now, let me be clear. This is not a perfect bill. To make progress, you find common ground. But make no mistake, we compromised on the detail, but we did not compromise on the principles.

Mr. Speaker, the American people are tired of waiting for us to replace a flawed education law. They are tired of the Federal intrusion, of the conditional waivers, and of the Federal coercion. Most importantly, they are tired of seeing their kids being trapped in failing schools.

Let's do the job we were sent here to do. Let's replace No Child Left Behind with new policies that are based on principles we believe in.

For these reasons, I strongly urge my colleagues to support this conference agreement.

I reserve the balance of my time.

Mr. SCOTT of Virginia. Mr. Speaker, I yield myself such time as I may consume.

I am honored to endorse the conference report on S. 1177, the Every Student Succeeds Act.

We have certainly come a long way since we were on the floor debating H.R. 5, the Student Success Act, earlier this year. I had sincere objections to much that was found in H.R. 5, but thanks to the commitment to work together to try to fashion a decent bill with Chairman KLINE and our counterparts in the Senate, Senator ALEXANDER and Senator MURRAY, along with the many long nights from our respective staffs, we found a way to produce a conference report that balances the desire for more localized decision-making with the need for Federal oversight to ensure equity for underserved students.

This conference report is the embodiment of what we can do when we work together in Washington—a workable compromise that does not force either side to desert its core beliefs.

Mr. Speaker, the modern Federal role in elementary and secondary education began with the promise in *Brown v. Board of Education* when a unanimous Supreme Court held that, in 1954, “it is doubtful that any child may reasonably be expected to succeed in life if he is denied the opportunity of an education” and that “such an opportunity is a right which must be made available to all on equal terms.”

Yet, despite the *Brown* decision, our education system has remained fundamentally unequal. That inequality is virtually guaranteed by the fact that we fund education basically by the real estate tax, guaranteeing that wealthier

areas will have more funds than low-income areas.

Across the Nation, gaps in equity persist. These gaps made it impossible to realize the opportunity of an education to all on equal terms because too many schools lacked the basic resources necessary for success. Too many schools failed children year after year.

And these gaps disproportionately affected the politically disconnected: those in poverty, racial minorities, students with disabilities, and English language learners. This was unacceptable.

In 1965, Congress addressed the inequality by passing the first Elementary and Secondary Education Act, ESEA, which provided Federal money to address—and I quote from the original bill—“the special educational needs of children of low-income families and the impact that concentrations of low-income families have on the ability of local educational agencies to support adequate educational programs.”

Simply put, Congress acknowledged that the right to an education is a civil right that knows no State boundaries and that the Federal Government has a role to ensure that all States are fulfilling their promises for all of America's children.

The current iteration of the ESEA, No Child Left Behind, has run its course. It is so broken that the administration currently offers over 40 States waivers from its most unworkable provisions. This has not only created a great amount of uncertainty for students, parents, educators, and communities, but it has also resulted in uneven protections for underserved students and a lack of transparency for our communities.

This conference report improves upon both the current law and the waivers, lives up to the promises of *Brown* and the intent of the original ESEA, and addresses the key challenges of No Child Left Behind.

First, the Every Student Succeeds Act maintains high standards for all children but allows States to determine those standards in a way that requires those standards to be aligned with college readiness.

The Every Student Succeeds Act requires States to put in place assessment, accountability, and improvement policies that will close the achievement gap but with locally designed, evidence-based strategies that meet the unique needs of students and schools.

The conference report requires the transparent reporting of data to ensure that schools are responsible for not only the achievement of all of their students but also for the equitable allocation of resources to support student learning.

The conference report helps States and school districts reduce the overuse of exclusionary policies by allowing the existing funding to be used for the Youth PROMISE plans, which is an

issue I have been working on for many years.

Youth PROMISE plans are comprehensive, evidence-based plans that are designed to address neighborhoods with significant crime, teen pregnancy, and other problems, and they are designed to reinvest savings generated by those plans to keep the plans working in the future.

The conference report recognizes the importance of early learning, a priority of both red and blue States alike, by authorizing a program to assist States in improving the coordination, quality, improvement, and access to pre-K.

Most importantly, while many of these new systems will be created by the States, under the conference report, the Federal Government maintains the ability to make sure that States and localities are living up to their commitments—that all students are being counted and that schools are being held accountable for their achievement.

While this conference report is not the bill that I would have written alone—or that any Member would have written alone, for that matter—I have no doubt that this bipartisan conference report will make a positive difference in the lives of our Nation's children and will live up to the goal of the original ESEA: making an opportunity for an education available to all on equal terms. Therefore, I urge my colleagues to vote "yes."

I reserve the balance of my time.

Mr. KLINE. Mr. Speaker, I yield 3 minutes to the gentleman from Indiana (Mr. ROKITA), the chairman of the Early Childhood, Elementary, and Secondary Education Subcommittee.

Mr. ROKITA. Mr. Speaker, I recognize Chairman KLINE especially for the work he has done over a long period of time, 7 years or so, bringing this House, this Congress, to where we are today. It truly is leadership at its best.

Mr. Speaker, let's face it. No Child Left Behind's high-stakes testing, which requires every child to be caught up to grade level within 1 year, is simply unworkable, as well-intentioned as it may have been.

Currently, the Secretary of Education, through waivers, can run schools by executive fiat, imposing requirements on State testing standards and conditioning receipt of Federal funds on adopting Common Core standards.

□ 1445

It's time for a positive change, and that change is the Every Student Succeeds Act. This bill, as pointed out here, as *The Wall Street Journal* puts it, is the largest transfer of Federal control, Mr. Speaker, to the States in 25 years, where this authority and opportunity frankly belongs.

This bill empowers States, and it ends the federally mandated high-stakes testing, which is the core, which is the heart of No Child Left Behind, which is causing all the stress that we

see from our teachers, our school administrators, our parents, and especially our students. If it produced the results that we intended, maybe that is one thing. But all it is producing is stress and an unworkable situation.

The people who best know how to test, how long to test, what to test, et cetera, et cetera, are our parents, our teachers, our voters, our taxpayers, our local school administrators. Let them have this responsibility back.

It provides flexibility so voters and taxpayers, through their locally elected officials, can decide for themselves what success looks like. It recognizes that, when it comes to determining academic standards, States, school administrators, and parents know what is best.

It is time we put our children first so we can compete in a global, 21st-century world and win again. It is time we trust parents, teachers, and local education leaders more than we trust Federal bureaucrats in Washington, D.C. This bill is a huge step in that direction.

I urge all of my colleagues, Republican and Democrat, to support it.

Mr. SCOTT of Virginia. Mr. Speaker, I yield such time as she may consume to the gentlewoman from Ohio (Ms. FUDGE), who is the ranking member of the subcommittee that reported this bill.

Ms. FUDGE. Mr. Speaker, I thank the gentleman for yielding.

I thank both the chair and ranking member for their leadership. It has been a privilege to work on this with both of you.

Mr. Speaker, today I rise to express my strong support for the reauthorization of the Elementary and Secondary Education Act. It is long overdue. For years, our Nation's students, their parents, and teachers have implored Congress to address the flaws in No Child Left Behind.

Today we finally have a bill that addresses many of the most difficult issues. Though not perfect, this bill is a significant improvement over No Child Left Behind.

Education is our Nation's great equalizer. Education opens the doors of opportunity to all of our Nation's children. This year we commemorated the 50th anniversary of President Johnson signing the original ESEA.

Fifty years ago, as part of the Great Society legislation, we passed ESEA as a civil rights law that affirmed the right of every child to a quality education. It further underscored the belief that poverty should not be an obstacle to student success.

The bill before us protects title I funding, ensures equitable allocation of resources to schools. It recognizes the importance of afterschool education and maintains subgroup disaggregation of data for reporting.

Further, the Student Support and Academic Enrichment Grants program is formula based and distributes dollars that fill resource and opportunity gaps based on the need and population.

While ESSA does give States and local districts more flexibility, it does not absolve the Federal Government of its responsibility to protect the civil rights of underserved students. Make no mistake. The Department of Education maintains its authority to oversee implementation of the law and take action against States and districts that aren't honoring the civil rights legacy of the ESEA.

It was my goal that the final bill provide equal educational opportunities for all children, regardless of race, ethnicity, income, language, or disability. I believe the Every Student Succeeds Act achieves this goal by striking a balance in the best interest of all of our Nation's students.

I urge my colleagues to support this legislation.

Mr. KLINE. Mr. Speaker, I yield 2 minutes to the gentleman from Pennsylvania (Mr. THOMPSON), a member of the Early Childhood, Elementary, and Secondary Education Subcommittee of the Committee on Education and the Workforce.

Mr. THOMPSON of Pennsylvania. Mr. Speaker, I thank Chairman KLINE for the opportunity to voice my support for this comprehensive overhaul of No Child Left Behind, which has been a long time in the making.

As a member of the House Education and the Workforce Committee, I can attest to this conference report being the product of many years of hard work. I am happy to have been a conferee for the Every Student Succeeds Act, which, through a bipartisan agreement, provides more flexibility for our States, school districts, educators, parents, and students.

The Every Student Succeeds Act will establish a more appropriate Federal role in education by ending the era of mandated high-stakes testing, limiting the power of the Secretary of Education to dictate cookie-cutter standards, repealing dozens of ineffective and duplicative programs, and ensuring resources are delivered to where they are most effective and necessary.

I am especially grateful to the conferees for their adoption of an amendment that will instruct the Department of Education to finally study the fairness of the current title I formulas used to offset the effects of poverty upon young learners.

ESEA, which is celebrating its 50th anniversary, was created to provide each student an equal opportunity under the law. But, unfortunately, we are still not targeting those areas with the highest concentration of poverty.

I am hopeful that we can continue to embrace the spirit of ESEA and ensure that we are always working in the direction of providing great educational opportunities for all children.

I want to thank my friend, my colleague, and my chairman, JOHN KLINE, for his leadership to accomplish this historical education reform.

I urge my colleagues to support the conference report.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 2 minutes to the gentleman from Connecticut (Mr. COURTNEY).

Mr. COURTNEY. Mr. Speaker, I rise in strong support of this legislation. It has been 13 long years since ESEA was rewritten. As we have heard from prior speakers, there are many problems that have been identified with No Child Left Behind, which we have heard from across the board in terms of parents, educators, administrators, and in terms of the need to update and revise this legislation.

What we also know is that the American economy has changed over the last 13 years and so has the world economy. One of the biggest problems that employers have today is the lack of individuals with degrees in science, technology, engineering, and math, STEM technology.

The good news is that this bill upgrades the K-12 system to give kids the tools that they are going to need to succeed with these jobs, which now are growing three times as fast as non-STEM jobs. The good news is it provides incomes twice as large as non-STEM jobs.

So what the bill does is it creates a STEM master teacher core, provides professional development training to STEM educators, greater access for thousands of school districts to Federal funding to support STEM programs, including partnerships with nonprofits.

It encourages alternative certification programs to allow more STEM teachers to come from industry and will retain and provide promising STEM teachers with differential pay. This is what our school systems need and this is what our kids need to have the tools to succeed in the future.

It is a great achievement that the chairman and the ranking member defied all the conventional wisdom to get this bill to move forward. It is almost like Pope Francis created some aura that you capitalized on. I mean that sincerely.

This is an incredible achievement to break through the barriers that have prevented us from coming together as an institution to really fix what in many respects is the most important issue, which is creating a future for the kids and our grandchildren.

I urge strong support of this legislation.

Mr. KLINE. Mr. Speaker, I want to commend the gentleman from Connecticut for mentioning Pope Francis and not mentioning ladies basketball.

I yield 2 minutes to the gentleman from Tennessee (Mr. ROE), the chair of the Health, Employment, Labor, and Pensions Subcommittee of the Committee on Education and the Workforce.

Mr. ROE of Tennessee. Mr. Speaker, I thank the chairman and ranking member for doing the Herculean work on this bill, Every Student Succeeds Act, and the conference report. Many, many, many hours and many Congresses could not make this happen. They did. My hat is off to them.

When I go home to Tennessee and talk to the teachers, students, administrators, and the parents, what do I hear? There is too much Federal control, too many forms to fill out, we are teaching to the test, the students are frustrated, the teachers are frustrated.

Just go sit in front of a group of teachers and ask them: Would you be a teacher again? I promise you that over half of them will hold up their hand and say: No. I wouldn't be a teacher again.

That is terrible. We have to make an environment where the educators are enjoying what they do.

For the most part, I think teachers have one of the most important jobs in this country. I am a product of the public education system, 23 years. If I hadn't had great teachers, I would not have had the opportunity to be a doctor and I wouldn't have had the opportunity to serve in the U.S. Congress. So I am forever grateful.

What do we do? What do they say? They say: Look, this adequate yearly progress we are being judged on, these tests, as far as our students moving along, the Common Core—I hear that all the time at home—we don't need a national school board telling us what to teach in our community.

We heard them. Both sides of the aisle heard them and said: Okay. What we will do is we will push that control back down to the local level and you decide what is your curriculum, but you are going to be held accountable for how your student outcomes are. If you have students and minorities, we will be able to ferret those out and improve those students' outcomes.

We have eliminated or altered 49 different programs into a flexibility grant that will make it easier for the administrators to run their school systems. I think the main thing we want to do at the end of the day is that we want to create an environment where our students have the best opportunity in the world to achieve because they are now competing on a world basis.

For that reason, I think this bill does that. I encourage my colleagues to vote for this.

I am proud to stand on the House floor today in support of the Every Student Succeeds Act. Everywhere I go in my district, I hear from teachers, parents, administrators and students, who all tell me that we need to return control to the local level. Just as a one-size-fits-all approach doesn't work for health care reform, it will not work for education. Each state, school district and student are different, and local administrators, teachers and parents—not the federal government—should make decisions based on what's best for their students.

There are a lot of good reasons for conservatives to support this bill, because on virtually every account it reduces the federal government's ability to control state and local education. This bill replaces the national accountability system with a state-led one, ensuring local leaders' voice is heard. It also eliminates duplicative, expensive and unnecessary programs and replaces them with a Local Aca-

demic Flexible Grant, providing funding for school systems to better serve and support their students.

Perhaps most importantly, conservatives can feel good about supporting this because of how far it goes in stopping the federal government's intrusion into academic standards and curriculum, and in particular the adoption of the Common Core State Standards Initiative. While these standards were developed in a process that began as a state-led initiative, in recent years concern has increased as the Department of Education has been coercing states into adopting these standards as a condition of getting education waivers and grants. The bill would take away the Department's ability to require Common Core as a condition of federal grants, which ensures the decision on whether or not to adopt Common Core will truly be left up to the states—as it should be. If you claim to be concerned about or opposed to Common Core, then you must support this bill.

Mr. Chairman, a lot of people ask me, why does it matter whether we agree on education policy? Well, on my way home after work just the other evening, I met a boy at the grocery store who was looking for some items on the shelves. He asked me for help in locating crushed pineapples because he told me he couldn't read the words. So I helped him and we found the crushed pineapples. But it hit me—this is why we want to invest in education. We have to have a system that ensures that boy and thousands of other kids just like him are given the opportunity to succeed in life, and that starts with a good education. We have a great opportunity to start helping that child by agreeing to this bill, and I look forward to working with my colleagues to make that happen.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 2 minutes to the gentlewoman from Florida (Ms. WILSON), a former educator herself.

Ms. WILSON of Florida. Mr. Speaker, I stand in support of the Every Student Succeeds Act. I want to thank Chairmen ALEXANDER and KLINE and Ranking Members MURRAY and SCOTT for their yearlong work on this bill.

At its heart, the Elementary and Secondary Education Act is a civil rights law based on a simple, yet powerful, promise made to all American children. It is a promise that, no matter where you live, what you look like, or what resources you have, you deserve a quality education.

Unfortunately, No Child Left Behind's one-size-fits-all approach derailed the fulfillment of this promise by creating an untenable environment of excessive, high-stakes testing that undermines educators' ability to serve their students.

While not perfect, the Every Student Succeeds Act is a substantial improvement that takes us one step closer to delivering on the promise of a quality education.

ESSA will provide schools with the resources and guidelines they need to deliver on this promise by directing resources to the children most in need and allowing school districts the flexibility to use title IV funds in a way that best works for their students.

As someone who has dedicated my life to dropout prevention, I am overjoyed to see this bill includes my amendment allowing title IV funds to be used for dropout prevention and re-entry programs. But this is just the first step for our children.

It is the champions of our children's education—the teachers, the parents, the principals, and the mentors—who will create an environment of learning. That environment will ensure that our children's hearts and minds are positively shaped by our collective wisdom, our support, and our love.

I want to thank the teachers and parents across our Nation and especially in Florida for their work and commitment.

I urge my colleagues to support this conference report and stand united for a single purpose: our children.

Mr. KLINE. Mr. Speaker, I yield 2 minutes to the gentleman from Kentucky (Mr. GUTHRIE), a member of the Committee on Education and the Workforce.

Mr. GUTHRIE. Mr. Speaker, I rise today in support of the Every Student Succeeds Act.

As a father of three children who have attended public schools, I know the importance of allowing those who know our students best to be the decisionmakers.

I want to thank everybody who is involved in educating our children. My wife and I certainly appreciate those who have sacrificed so much time to take care of our children.

Since coming to Congress, I have heard from parents, teachers, school board members, and school leaders that No Child Left Behind is not producing the results our children need.

□ 1500

States and local school districts need flexibility to deliver a quality education to our students. This agreement does just that. It gets the Federal Government out of our classrooms and puts the decisionmaking back in the hands of our State and local leaders.

This agreement prevents the Secretary from legislating through executive fiat. It prohibits the Secretary from adding new requirements through regulations and from adding new requirements as a condition of approval of a State plan.

As a Member of the House Committee on Education and the Workforce and a conferee on this agreement, I am pleased with the determination of my colleagues in this Congress to move beyond the failed policies of No Child Left Behind. Our children deserve a quality education, and this bill is a step in the right direction.

Mr. Speaker, I do want to thank the chairman and the ranking member and those in the Senate for all their hard work. I know the staff from both sides, people that we get to work with every day who work hard for the people of this country and who have worked hard for our children. I appreciate the hard

work they have done in bringing this agreement to where we are today.

I urge my colleagues to support this conference agreement.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 1 minute to the gentleman from California (Mr. TAKANO).

Mr. TAKANO. I thank the gentleman from Virginia for yielding time.

Mr. Speaker, as a former public schoolteacher for 24 years, I am proud to rise in support of this bill, which will improve our schools, offer more support to teachers, and, most importantly, provide more students the education they deserve.

Having served in the classroom during the implementation of No Child Left Behind, I can say without hesitation that our current education system needs a reset.

While well-intentioned, No Child Left Behind created a punitive approach to education policy that punishes underperforming schools instead of helping them to improve. That rigid, test-driven approach to accountability, combined with heavyhanded intervention from the Federal Government, has failed to close the achievement gaps in our country.

This reauthorization replaces our test-and-punish system with a more flexible test-and-reveal approach that returns decisionmaking to States and school districts. It will empower educators who best understand their students' needs to develop new ways to meet local challenges.

I am also pleased this bill increases overall education funding and ensures States are maintaining their investments in schools.

As a teacher, I might not give this bill an A-plus, but it is a solid bipartisan compromise, and it is an overdue replacement for a status quo that we all know is unacceptable. For that reason, I give this bill a passing grade.

Mr. KLINE. Mr. Speaker, I now yield 2 minutes to the gentleman from Indiana (Mr. MESSER), another member of the committee.

Mr. MESSER. Mr. Speaker, I have not heard from one parent, student, or teacher who likes No Child Left Behind. Despite what may have been the best of intentions, its one-size-fits-all mandates led to Federal Government micromanagement in the classroom, overtested kids, and anxiety-ridden teachers, but, sadly, no significant improvement in student outcomes.

That is why virtually everyone wants to repeal No Child Left Behind. Today we have an opportunity to do just that by supporting the Every Student Succeeds Act. It is a new approach to the Federal role in education. If you read it, there is a lot to like in the bill.

By voting for this bill, we can end Federal Common Core mandates and stop the march towards a Federal curriculum. We can end high-stakes testing and abolish the unworkable adequate yearly progress metrics. Best of all, we can give power over education back to the people we trust: the par-

ents, the teachers, and the local school administrators who are best positioned to make good decisions for our kids.

Access to a quality education is the gateway to opportunity in modern America. We still have a long way to go before we can make sure every child has that kind of access, but the Every Student Succeeds Act is a big step in the right direction.

I urge my colleagues for their support.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 3 minutes to the gentleman from Maryland (Mr. HOYER), the Democratic whip.

Mr. HOYER. I thank Mr. SCOTT for yielding. I want to thank Mr. KLINE, the chairman of the committee, and Ranking Member SCOTT for their work on this bill.

Mr. Speaker, Frederick Douglass was born a slave on the Eastern Shore of Maryland. He became one of the great leaders in our country. Obviously, he worked hard with Abraham Lincoln to see the issuing of the Emancipation Proclamation. He said this: "It is easier to build strong children than to repair broken men."

This bill is about investment in the future, investment in children. Investing in elementary and secondary education is one of the most consequential acts we will undertake in this House. The impact of our investments in education will be felt long after we are gone. It will have a significant bearing on the future well-being of our economy and our democracy.

I want to thank Chairman KLINE and Ranking Member SCOTT, as well as Senators LAMAR ALEXANDER and PATTY MURRAY, the chair and ranking member of the Senate HELP Committee, for their extraordinary efforts on this bill.

This is a bipartisan bill. We worked together. Frankly, we had a little trouble working together here, but they worked together there, and then we worked together here. It is turning out well.

My friend indicated that he would not give this bill an A-plus. I was trying to reflect on any bill that I have ever voted on that I would give an A-plus to. It is not a perfect bill, but it represents a reasonable compromise that will strengthen elementary and secondary education in this country, provide certainty going forward, and help prepare the next generation of students—no matter who they are, how they learn, or where they live—for success in college, in their careers, in their vocations, and as future innovators and entrepreneurs in our economy.

I am particularly proud—and I thank Mr. SCOTT, and I thank also the two Senate leaders, as well as Mr. KLINE—that this conference report includes the Full-Service Community Schools program, which I have championed for several years.

My wife, Judy, was an early childhood educator and administrator in Prince George's County, Maryland. She

died over 18 years ago. It is from her, however, that I first learned of the potential of full-service community schools, and our State has very successfully created a network of schools using this integrated approach named in her memory.

There will be 52 Judy Centers around our State for 3- and 4-year-olds. Some of them are privately funded, they are so popular, some publicly funded, and some in partnership. These Judy Centers enable low-income families with very young children to access a range of critical services all in one place. When starting kindergarten, children whose families participated in Judy Center programs performed better than those whose families did not.

The SPEAKER pro tempore (Mr. DOLD). The time of the gentleman has expired.

Mr. SCOTT of Virginia. Mr. Speaker, I yield an additional 30 seconds to the gentleman.

Mr. HOYER. Judy Centers are helping to close that gap.

In closing, I urge my colleagues to vote for this bill because it is a step forward. It is an indication, as well, that we can work in a bipartisan fashion to the benefit of the people we represent. I urge my colleagues to vote for this conference report.

Mr. KLINE. Mr. Speaker, I yield 1½ minutes to the gentleman from Florida (Mr. CURBELO), a member of the committee.

Mr. CURBELO of Florida. Mr. Speaker, I rise today in strong support of the Every Student Succeeds Act. I want to thank my colleagues on the Committee on Education and the Workforce for their tireless efforts to improve K-12 education for all students, especially Chairman KLINE, Chairman ROKITA, and Ranking Members SCOTT and FUDGE.

Throughout this process, we have identified the successes and failures of No Child Left Behind. This agreement allows us to capture the spirit of that last ESEA reauthorization: education is the great civil rights issue of our time, and every child in this country can learn, no matter the color of their skin, the ZIP Code they live in, the language their parents speak, or their income level.

We also learned from the failures of No Child Left Behind that led to an overly rigid, one-size-fits-all accountability system, inevitably giving the Federal Government an outsized role in public education. That is why the legislation before us today returns decision-making authority to States and local school districts, empowering communities and giving America's teachers the respect they deserve.

I am especially pleased that the bill we are considering today includes my amendment, which will ensure that children learning English are counted without being counted out, and that the teachers and schools who serve them are given more time to help these students succeed.

As a former member of the Miami-Dade County School Board, I am proud to have been a part of this process as a conferee. I urge my colleagues to vote in favor of this bipartisan compromise. This agreement promotes school choice, empowers local leaders, and, most importantly, puts children, not Washington bureaucrats, at the center of America's education system.

Mr. SCOTT of Virginia. Mr. Speaker, could you advise us how much time is still available on both sides.

The SPEAKER pro tempore. The gentleman from Virginia has 13½ minutes remaining. The gentleman from Minnesota has 14½ minutes remaining.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 2 minutes to the gentlewoman from Oregon (Ms. BONAMICI).

Ms. BONAMICI. Mr. Speaker, the students, educators, parents, and school board members I have spoken with over the years have been waiting for this day, and I am glad we are finally reaching agreement on a new education law, and we are going to leave behind No Child Left Behind.

It was a well-intentioned law. Its goal was to create more equitable education for children across the country, but it resulted in too much emphasis on one-size-fits-all mandates and interventions, and the adequate yearly progress requirements caused too much focus on high-stakes testing. Change is long overdue.

The Every Student Succeeds Act returns flexibility to States and school districts to design interventions that address the specific needs of their schools. Importantly, it has States use multiple measures of academic progress in their accountability systems so no schools will be punished for the performance of students on a single exam. They can focus on addressing resource inequalities and improving school climate and delivering access to advanced coursework and rich curricula.

After hearing frequent concerns from students and teachers about the need for fewer, better assessments, I am pleased that the Every Student Succeeds Act includes a bipartisan provision I authored with Congressman RYAN COSTELLO to help school districts eliminate unnecessary testing.

The bill also improves STEM learning by encouraging the incorporation of art, music, and design. A well-rounded education that teaches our students to think creatively is good for their futures and good for the innovation economy.

The Every Student Succeeds Act has States set high standards for students. It requires States and school districts to intervene in schools where students have poor academic outcomes and where subgroups of students, such as English learners, low-income students, or students of color, lag behind their peers.

The law we are voting on today is true to the legacy of the original Elementary and Secondary Education Act

and its goal of closing achievement gaps and promoting equitable opportunities and outcomes for students.

Mr. Speaker, I commend Chairman KLINE and Chairman ALEXANDER and Ranking Members SCOTT and MURRAY and their very hardworking staffs for their commitment to this bipartisan accomplishment.

I support the Every Student Succeeds Act and urge my colleagues to do the same.

Mr. KLINE. Mr. Speaker, in an effort to balance the speakers on each side, I will reserve the balance of my time.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 2 minutes to the gentleman from Wisconsin (Mr. POCAN).

Mr. POCAN. Mr. Speaker, I would like to thank the gentleman not only for yielding, but for his and Chairman KLINE's hard work on this bill.

I rise today in support of the Every Student Succeeds Act. Defending public education is one of the reasons that I came to Congress. For years, we have witnessed a negative impact on public education, from underfunding our schools to stripping teachers of their rights to collectively bargain for fair pay and conditions, like in my home State of Wisconsin.

□ 1515

At the same time, punitive policies which limit teachers' and administrators' abilities to manage their classrooms have further hampered student achievement. It is past time we renew the promise of an ESEA which has students' best interests at heart.

I meet with teachers and administrators from Wisconsin's Second Congressional District regularly and was stunned when I was told that one-third of a school's staff turned over last year because schools lack the financial support and autonomy they need to give students the educational experience they deserve. Teachers are being asked to do more with less, and it is coming at the expense of our kids' education.

While this bill is not perfect, I am pleased that we are finally discussing a bill today that aims to put students first and trusts our teachers, who dedicate their careers to education. This bill trusts and empowers teachers to ensure their voices are heard on the Federal, State, and local level, while increasing teacher quality and professional development and reducing the burden of testing in schools.

These are good improvements, Mr. Speaker, good for our Nation's children. And that is why I support this bill.

Mr. KLINE. Mr. Speaker, I yield 1½ minutes to the gentleman from Michigan (Mr. BISHOP), another member of the committee.

Mr. BISHOP of Michigan. Mr. Speaker, I would too like to voice my appreciation to Chairman KLINE and the ranking member for their hard work on this legislation.

I am a father of three children in the K-12 education system in my hometown. And I think all of us would agree



here that we have a moral obligation to ensure the best possible educational environment for our children.

Unfortunately, the past 25 years have seen student achievement actually go down. We can blame that on a lot of things. There is plenty of blame to go around. But the best question that we can ask today is: What is Congress going to do about it?

And the answer, I believe, begins with the Every Student Succeeds Act. It is a bipartisan bill that helps to limit the role of Federal bureaucrats, restore local control, and empower parents.

The Wall Street Journal has called this “the largest shift of Federal control to the States in a quarter-century.” And they are precisely correct. It gives more flexibility back to local school districts and gives States the right to set their own standards. So if a State wants out of Common Core, they would have the option to do that.

What is more, parents can get information on local school performance so they can do what is best for their children. And when it comes to holding schools accountable, State and local leaders will get that responsibility back, as they should.

But, above all, this bill replaces the No Child Left Behind Act. I think we can all agree that our current system is broken.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. KLINE. Mr. Speaker, I yield the gentleman an additional 30 seconds.

Mr. BISHOP of Michigan. So let's make a difference here today and adopt a smart public policy. Do it for our children. Make sure that they have an excellent education.

I urge my colleagues to vote “yes” on the Every Student Succeeds Act.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 2 minutes to the gentlewoman from Massachusetts (Ms. CLARK).

Ms. CLARK of Massachusetts. Mr. Speaker, I thank Chairman KLINE and Ranking Member SCOTT for their leadership on this bill and for proving that Congress can listen to our educators, administrators, and communities and put the needs of our students first.

We all know that a great country deserves great schools. And I am pleased to join champions of education in both Chambers, both sides of the aisle, in supporting this blueprint for schools that invites every child to participate, no matter a child's income, race, ZIP Code, or disability.

This bill helps fulfill the unrealized promise of No Child Left Behind by protecting resources for schools in underserved communities. It provides accountability and equality of access while reducing reliance on high-stakes tests. It creates opportunities for our most vulnerable students—homeless and foster youth—who have suffered abuse and those who have experienced trauma. And, for the first time, we have a bill that invests in early learning through Preschool Development Grants.

This legislation brings us closer to ensuring that every child gets a fair shot at their dream.

I thank my colleagues for their work and commitment to our country's children and to our economic future.

Mr. KLINE. Mr. Speaker, I reserve the balance of my time.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 2 minutes to the gentlewoman from North Carolina (Ms. ADAMS).

Ms. ADAMS. I thank the gentleman from Virginia for yielding.

Mr. Speaker, the Elementary and Secondary Education Act of 1965 played a major role in ensuring all students have access to quality education. Because of this legislation, over the past 50 years, we have made remarkable progress in closing the achievement gap that plagues many low-income students. However, we still have a lot of work to do.

The last reauthorization, No Child Left Behind, was signed into law in 2002 and hasn't been updated since. In that time, we have seen many changes in our education system and the needs of our students and educators, in addition to the unintended consequences of No Child Left Behind.

So I am proud today that we are finally moving forward with a bipartisan bill that keeps the best interests of American students and educators in mind. The Every Student Succeeds Act is a true embodiment of what a stronger reauthorized Elementary and Secondary Education Act should look like.

This legislation upholds the key principles of equal access to education for all, rich or poor, and upholds accountability systems that ensure success. From promoting access to early education to supporting our neediest students and our teachers and investing in STEM education, this legislation puts our students first and helps to close achievement gaps.

Our children are our future. Educating them shouldn't be a Democrat or a Republican issue. So I urge all of my colleagues to support our students by supporting this critical bipartisan legislation.

Mr. KLINE. Mr. Speaker, I yield 2 minutes to the gentleman from Georgia (Mr. ALLEN).

Mr. ALLEN. I thank the chairman as well as the ranking member for their hard work on this bill. Thank you for getting us to this important day.

Today, I rise in support of the Every Student Succeeds Act. This bicameral legislation improves K–12 education by repealing No Child Left Behind and scales back Washington's role in education by restoring authority to those who know our students best.

As we have seen, the current top-down approach is not working. The arms of Washington have extended far too long into the classroom. We need a change; American students deserve a change. And the Every Student Succeeds Act is a powerful step forward in reforming our educational system.

This legislation stops Federal micromanagement of local schools, gets rid

of unnecessary programs, downsizes the Federal education bureaucracy, places new restrictions on the authority of the Secretary of Education, and, most importantly, restores control back to the local level, letting States and school districts address the needs of our students.

Teachers, school officials, and parents have an ear to the ground each day. They know what our schoolchildren need to succeed. This is what I hear every time I am in the district. Washington bureaucrats do not belong in the classroom.

I am proud to support this legislation that gives students the tools they need for a successful future. I urge my colleagues to vote “yes” on the conference report.

Mr. SCOTT of Virginia. Mr. Speaker, may I inquire how much time is remaining on both sides?

The SPEAKER pro tempore. The gentleman from Virginia has 7 minutes remaining, and the gentleman from Minnesota has 11½ minutes remaining.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 2 minutes to the gentleman from California (Mr. DESAULNIER).

Mr. DESAULNIER. I thank the gentleman for yielding.

Mr. Speaker, I want to say what a pleasure it is to be here to support the Every Student Succeeds Act, having spent much of my first year in the district going to school districts and schools.

And I will be able to go back in the coming weeks and say that we have this bipartisan compromise through the hard work of Chairman KLINE and Ranking Member SCOTT and Chairman ALEXANDER and Ranking Member MURRAY. So I congratulate and thank them for their hard work.

I am also pleased to see that a number of priorities I share with my Democratic and Republican colleagues were included in the final version of the landmark bill.

The conference report for Every Student Succeeds Act sets national education standards that ensure all American students, regardless of geography, socioeconomic status, race, or gender, receive a quality education.

Included in the bill are several measures that I am proud to have worked on with colleagues which are meant to protect students. I am pleased that a number of them, such as promoting efficient and effective Head Start programs, protecting student athletes from concussions, and providing students with academic and extracurricular support beyond the normal school day, which we know is important, were included.

While the concussion-related provisions of the bill are an important first step, it does not go far enough to combat the devastating physical and neurological impacts of brain injuries like those we recently heard about sustained by Hall of Fame football player Frank Gifford. There is a demonstrated need for increased vigilance and improved education on this important

topic, and I look forward to working with my colleagues on this and other issues.

Again, I want to thank the chairman and the ranking member, and I urge all my colleagues to support this very important piece of legislation.

Mr. KLINE. Mr. Speaker, I reserve the balance of my time.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 1 minute to the gentleman from Colorado (Mr. POLIS).

Mr. POLIS. Mr. Speaker, when ESEA was first signed in 1965, it was a critical piece of civil rights legislation. In fact, when President Lyndon Johnson signed the bill, he said it bridges the gap between helplessness and hope for millions of students affected by it.

The bill before us today maintains President Johnson's commitment to the achievement of every child, regardless of race, socioeconomic background, or ZIP Code.

Many of my colleagues have talked about the new flexibility provided in the bill. Well, that is true, but it is flexibility to meet the learning needs of every kid, not the flexibility to fail.

Flexibility does not mean freedom from responsibility. States are accountable for the achievement of each and every child under this bill, and I am confident that President Obama wouldn't sign any bill that doesn't maintain strong civil rights protections. And I would never support a bill that would allow students to be swept under the rug.

This bill upholds the spirit of the original Elementary and Secondary Education Act. I am proud to support it today and support innovative solutions to improve the opportunities for learning that every child in our country has.

Mr. KLINE. Mr. Speaker, I reserve the balance of my time.

Mr. SCOTT of Virginia. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, a lot has been said about the work being done in this committee. I think it is important to point out that the chair and I didn't do all this work. His staff, Senator MURRAY's staff, and Senator ALEXANDER's staff worked hard.

I would like to read the names of some of the members of my staff that worked on this legislation, starting with Denise Forte, Brian Kennedy, Jacques Chevalier, Helen Pajcic, Christian Haines, Kevin McDermott, Alex Payne, Kiara Pesante, Arika Trim, Rayna Reid, Michael Taylor, Austin Barbera, and Veronique Pluviose.

Also, House Legislation Council staff Anna Shpak, Susan Fleishman, and Brendan Gallagher worked hard on this legislation; and Congressional Research Service staff Becky Skinner and Jody Feder.

I would like to mention those names as hardworking members that have brought about all of this bipartisan cooperation.

I reserve the balance of my time.

Mr. KLINE. Mr. Speaker, I reserve the balance of my time.

Mr. SCOTT of Virginia. Mr. Speaker, I yield 1 minute to the gentlewoman from California (Ms. PELOSI), the distinguished Democratic leader.

Ms. PELOSI. I thank the gentleman for yielding and for his extraordinary leadership as the new ranking member on the Education and the Workforce Committee, bringing with him all of his commitment to education in our country as well as his knowledge of the connection of young people to our justice system and how to provide opportunities for them in the safest possible way. I thank Mr. SCOTT for his great leadership.

We are all very, very proud of you. I know your predecessor in this role, Mr. George Miller, would be as well.

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I thank you, Chairman KLINE, for your leadership as well and for enabling this bipartisan legislation to come to the floor. I salute the chairman and ranking member in the Senate as well.

Fifty years ago our Nation took a bold and historic step forward for educational opportunity, for the strength of our economy, and for the health of our democracy, which is based on an informed electorate, enacting the ESEA.

Today the Elementary and Secondary Education Act stands as one of the landmark victories in both the struggle for civil rights and the War on Poverty.

At the bill signing in 1965, President Lyndon B. Johnson, himself a former teacher, explained: "No law I have signed or will ever sign means more to the future of America." President Johnson added: "Education is the only valid passport from poverty."

In addition to what it returns to the individual and enables that person to reach his or her aspirations, education brings much to our economy. In fact, nothing brings more to the Treasury of our country than investments in education, from early childhood education, K-12, which we are addressing today, higher education, postsecondary education, lifetime learning.

Indeed, the ESEA's commitment to expanding education access, especially to our most vulnerable students, has proven essential to bridging the gap between poverty and possibility for generations of Americans.

Yet, for the first time in our Nation's history, more than half of the students attending public school live in poverty. To close the opportunity gap, we must close the education gap that limits the future of so many children and communities.

Today we are thankful to be passing a bipartisan agreement that will strengthen the education of all of our children. It helps States to improve low-performing schools and empowers teachers and administrators with better training and support.

It targets funding to the most at-risk and needy students, with enhanced title I investments. It provides vital resources for English language learners and homeless youth.

It amplifies the voices of educators and parents, what we have always wanted, schools, a place where children can learn, teachers can teach, and parents can participate. It replaces high-stakes testing with State and local district flexibility.

We are bolstering our commitment to strong STEM, arts, and early education for children in every ZIP code.

In our area and other parts of the country, we call STEM STEAM, Science, Technology, Engineering, Arts, and Mathematics, all of that reinforced in this legislation.

With these improvements in the ESEA authorization before us, it is no wonder that this agreement is supported by a far-ranging coalition, including the U.S. Chamber of Commerce, the Business Roundtable, the National Governors Association, the Leadership Conference of Civil and Human Rights, AFT and NEA, two leading teachers unions, the National Center for Learning Disabilities, and many more.

We all agree that education is a national security issue. President Eisenhower taught us that. It is also an economic issue. It is one of the most pressing civil rights issues of our time.

With this legislation, we help ensure that access to high-quality education is the right of every student.

I urge my colleagues to join me in passing this strong bipartisan reauthorization of the historic ESEA, the Every Student Succeeds Act.

Once again I thank the distinguished chairman, Mr. KLINE, and our ranking member, of whom we are very, very, proud as well, Mr. SCOTT.

Mr. KLINE. Mr. Speaker, I reserve the balance of my time.

Mr. SCOTT of Virginia. Mr. Speaker, I yield myself the balance of my time.

As has already been pointed out, this bill does not include everything everybody wanted. But the civil rights and education community both support the legislation because of the significant civil rights implications in the bill. This will go a long way in giving equal opportunity in education.

Mr. Speaker, I include in the RECORD a long list of education and civil rights organizations that have endorsed the bill.

#### ESSA ENDORSEMENT MASTER LIST

Alliance for Excellent Education (AEE), American Federation of School Administrators (AFSA), American Federation of Teachers (AFT), American Library Association (ALA), Association for Career and Technical Education (ACTE), Association of University Centers on Disabilities (AUCD), Business Roundtable (BRT), Business Civil Rights Coalition, California Children's Advocacy Coalition, Chiefs for Change (C4C), Communities in Schools (CIS), Consortium for Citizens with Disabilities (CCD), Cooperative Council for Oklahoma School Administration (CCOSA), Council for Exceptional Children



(CEC), Council of Chief State School Officers (CCSSO), Council of Parent Attorneys and Advocates (COPAA), Council of the Great City Schools (CGCS), Democrats for Education Reform (DFER), Easter Seals, Education Trust.

Grantmakers in the Arts (GIRTS), Interstate Migrant Education Council (IMEC), Knowledge Alliance (KA), Los Angeles Unified School District (LAUSD), Magnet Schools of America (MSA), National Alliance for Public Charter Schools (NAPCS), National Association of Charter School Authorizers (NACSA), National Association of Councils on Developmental Disabilities (NACDD), National Association of Elementary School Principals (NAESP), National Association of Federally Impacted Schools (NAFIS), National Association of School Psychologists (NASP), National Association of Secondary School Principals (NASSP), National Association of State Boards of Education (NASBE), National Center for Learning Disabilities (NCLD), National Center for Special Education in Charter Schools (NCSECS), National Center for Technological Literacy (NCTL), National Council of La Raza (NCLR), National Council of State Legislatures (NCSL), National Disability Rights Network (NDRN), National Education Association (NEA).

National Governors Association (NGA), National PTA, National School Boards Association (NSBA), PACER Center, Software & Information Industry Association (SIIA), STEM Education Coalition, Teach For America (TFA), The Leadership Conference on Civil and Human Rights (LCCHR), The School Superintendents Association (AASA), Union of Orthodox Jewish Congregations of America (OU), US Chamber of Commerce, United Way Worldwide.

Mr. SCOTT of Virginia. Mr. Speaker, I thank the chair for his cooperation and hard work, and I urge our Members to support the bill.

I yield back the balance of my time.

Mr. KLINE. Mr. Speaker, I yield myself the balance of my time.

I want to start by thanking my colleagues on the committee in the House and in the Senate, particularly the Ranking Member, Mr. SCOTT, Senators ALEXANDER and MURRAY, and their staffs. We would absolutely not be here today without their hard work.

Today is a big day. We have an important opportunity to approve a bill that will replace No Child Left Behind with new policies that reduce the Federal role, restore local control, and empower parents, three principles that will help every child in every school receive a quality education.

This effort began in earnest almost 5 years ago. It was February 10, 2011, when the Education and the Workforce Committee held its first hearing under the new Republican majority to examine the challenges and opportunities facing K–12 classrooms.

Since that first hearing, we have held dozens of hearings and multiple mark-ups and spent many hours on the floor considering amendments and debating competing ideas for improving education. All of those efforts are reflected in the final bill we have today.

Behind all of that hard work was a team of dedicated staff. They put in long hours and sacrificed a great deal to draft the House and Senate pro-

posals, move them through our respective committees and chambers, and then went to work developing this bipartisan, bicameral bill we are discussing today.

My friend and colleague, the ranking member, Mr. SCOTT, talked about members of his staff and what a fantastic job they have done, and I know from many reports that they put in an awful lot of hours.

In fact, Mr. Speaker, this process has been underway for so long that some staff who started this journey with us have now moved on to other endeavors: former staffers, including James Bergeron, Alex Sollberger, Casey Buboltz, Heather Couri, Dan Shorts, Matt Frame, Angelyn Shapiro, and Barrett Karr.

And then there are those who are with us today and many who have been a part of this effort from the beginning. I wish I had time to recognize everybody, but I have a few minutes and am going to recognize quite a few of them: Republican staff members on our committee, including Janelle Belland, Krisann Pearce, Lauren Aronson, Dominique McKay, Lauren Reddington, Sheariah Yousefi, James Forester, Kathryn Ehl, Leslie Tatum, Mandy Schaumburg, Brian Newell.

Of course, I would like to recognize the Republican Staff Director, Julianne Sullivan, who always leads the team with patience, skill, and determination; Amy Jones, our education policy staff director, who was a firm, yet fair, negotiator throughout the entire process.

And last, but certainly not least, our senior education policy advisor is Brad Thomas, sitting here patiently beside me today. According to our most recent estimates, Brad has spent more than 60 straight days here at the office working out the details of this final bill. We could not have done it without his knowledge, expertise, and dedication.

Brad, we are grateful for your service.

Again, because of the hard work of both Republican and Democrat staff on the Education and the Workforce Committee, as well as the staff of Senators MURRAY and ALEXANDER, we will soon have a new education law that helps every child in every school receive an excellent education.

I would remind all of my colleagues that, when we come in to vote a little later this afternoon, it is a binary choice. You can vote for this new direction, give our children a better opportunity, or you can vote to keep No Child Left Behind the law of the land. It is an either-or choice.

I urge my colleagues to vote “yes” on the conference report to accompany S. 1177.

I yield back the balance of my time.

Mr. DANNY K. DAVIS of Illinois. Mr. Speaker, I support the Every Student Succeeds Act. It preserves critical civil rights protections for students, maintains the historic commitment to low-income children and communities, and

strikes a delicate balance between federal accountability and state flexibility to meet local needs. I thank Ranking Member BOBBY SCOTT and Chairman KLINE—as well as the former Committee leaders George Miller and Buck McKeon—for their leadership. This is not a perfect bill, but it is a good bill. It represents an improvement over the current waiver process and over the outdated, one-size-fits-all, punitive No Child Left Behind law. I especially am proud that the bill includes multiple provisions that I have championed for years.

Foremost, the bill maintains federal accountability in public education. The Elementary and Secondary Education Act at its heart is a civil rights law, and, as such, it is essential that the federal government provide oversight to ensure equal educational opportunity under the law. Although the bill transfers considerable power to the states to oversee their improvement and limits some Secretarial authority, it requires states to take action in every school in which any group of students is consistently underperforming under the state’s accountability system, in all high school dropout factories where one-third or more of students fail to graduate, and in the lowest-performing 5 percent of schools.

The bill enhances transparency into the educational success of vulnerable students. Many years ago, I wanted to know how African American boys were doing in school only to learn that we did not know because we did not collect student data in a way to answer that question. I have fought to change this because we cannot develop educational interventions to help students—especially vulnerable students—if we lack a clear understanding of how various groups of students are learning. This bill requires reporting of outcomes and indicators by important student characteristics to inform our understanding of student learning and direct interventions.

Further, the bill adds to the our understanding of student experiences by including critical information about discipline practices, including rate of suspensions, expulsions, referrals to law enforcement, and school-related arrests. Given that African Americans—especially African-American boys—disproportionately experience harsh discipline that contributes to the school-to-prison pipeline, clear information about actual practice is key. Importantly, the bill also discourages the overuse of exclusionary and dangerous discipline practices by requiring state plans to describe how they will improve learning by decreasing such practices. Similarly, the Every Student Succeeds Act promises to improve the school environment for students by decreasing bullying. For over a decade I have led a bill to direct greater federal resources to promote bullying-free learning environments. In addition to requiring states and districts to report incidents of discipline, bullying, and harassment, the bill provides funding for states and localities to implement evidenced-based positive behavioral interventions and supports and other successful approaches that improve behavior, reduce harsh discipline, and decrease bullying and harassment so that teachers can teach and students can learn.

The bill addresses key educational challenges for foster youth for which I have advocated, including: ensuring that foster youth can remain in their current school when they enter care or change placements when doing so is in their best interest; allowing immediate enrollment in a new school, prompt access to

educational records, and assistance in transferring and recovering credits to remain on track for graduation; assuring a point of contact for foster youth within the education system when such a contact exists in the corresponding child welfare agency; requiring school districts and child welfare agencies to work together to ensure funding for transportation exists to allow students to remain in their schools of origin and to remove negative effects of unreliable transportation; and mandating that the Department of Education and Health and Human Services report on the progress made in and remaining barriers to addressing educational stability. Further, the bill requires states and localities to report on the student outcomes of foster youth and homeless youth to better understand their educational attainment.

The bill provides critical protections for students with disabilities that I have promoted, such as advancing high learning standards for students with the most significant disabilities. It caps the use of alternative, less-rigorous tests for students with the most significant cognitive disabilities at one percent of all students and prohibits states from counting lesser credentials as a regular high school diploma.

The bill does many additional important things. It invests in teachers by improving professional supports, recognizing that states and localities are better-suited to implement teacher evaluations than federal officials, and requiring collaboration with teachers and the prohibition on overturning existing collective bargaining agreements if states voluntarily develop teacher evaluation programs. It helps improve equitable distribution of resources among school districts, promotes responsible testing policies that reduce over-testing and discourage the use of tests for high-stakes decisions, expands early childhood education, increases federal investment in education, and maintains the historic and necessary state financial commitment to education.

This bill does raise concerns and the need for vigilance. With the greater responsibility given to states, there is a heightened need for monitoring by the federal government, advocates, and the civil rights community to ensure that critical supports go to the schools and students in need to close achievement gaps and improve learning.

This is not a perfect bill, but it is a good bill that advances educational opportunity. I urge my colleagues to join me in supporting its passage.

Mr. BARLETTA. Mr. Speaker, I am honored today to support the Every Student Succeeds Act.

This bipartisan bill will end the unworkable, one-size-fits all No Child Left Behind Act and give control of our kids' education back to our states, local school districts, teachers, and parents. I have always believed that educational decisions are best left to the people who are closest to the students, and that means moving power out of Washington, D.C. and back into our own communities.

It restores state and local control by allowing states to opt out of federal education programs, protecting states' abilities to control their own standards and assessments, and providing school districts with more funding flexibility.

It empowers parents by preventing federal interference in private and home schools, promoting school choice by strengthening charter

and magnet schools, and allowing funds in eligible school districts to follow students to the schools they actually attend.

And, it includes unprecedented restrictions on the Secretary of Education's authority, and prevents the federal government from requiring or coercing states to adopt the Common Core curriculum.

Most importantly, it reauthorizes the 21st Century Community Learning Centers (21st CCLC) program as a separate and directed federal funding stream under Title IV.

The 21st CCLC program is the only federal funding source for our nation's afterschool programs, which students and working families across America rely on each and every day. In my district in Pennsylvania, the program provides 49 percent of total funding for SHINE, or "Schools and Homes In Education," a successful afterschool educational program in Carbon and Luzerne counties.

I have worked on SHINE for many years back home with my friend, state Senator John Yudichak—a Democrat—because helping our kids succeed should always be a bipartisan cause. And, we have succeeded in making it one today.

Afterschool programs like SHINE are known to improve academic achievement, increase school attendance, and engage families in education. They also keep our kids safe resulting in lower incidences of drug-use and violence.

Where I'm from in Pennsylvania, this is extremely important. Gangs have become a big and persistent problem in some of our neighborhoods.

In the end, this is truly a banner day for the school children of northeastern Pennsylvania and across the country. SHINE and countless other afterschool programs have touched so many families and given kids education opportunities they otherwise would not have had.

I know these programs help families and I can assure my constituents that I will continue to advocate and support afterschool programs here in Congress both now and in the future.

Mr. GENE GREEN of Texas. Mr. Speaker, I rise today to express my support for the Every Student Succeeds Act. This bill is a much-needed improvement to No Child Left Behind (NCLB). The fundamental purpose of the Elementary and Secondary Education Act (ESEA) was created to ensure that disadvantaged children are provided a high-quality education that allows them to compete on a level playing field with their more-advantaged peers. I believe this bill is a step in the right direction.

I believe No Child Left Behind (NCLB) is flawed and must be reformed. Reauthorization presents a tremendous opportunity to make much-needed improvements and brings our education system into the 21st century.

For too many years, Congress has stalled in updating the standards for our nation's students. I applaud the efforts of this body for working across the aisle to make sure that every student has the tools they need to succeed.

The Every Student Succeeds Act strengthens critical programs and uses funds for the promotion of innovation, increased access to STEM education, arts education, literacy, community involvement in schools, teacher quality, and other important programs.

This conference authorizes the Preschool Development Grants program that will supplement existing funds to improve coordination,

quality and access for early childhood education.

I urge my colleagues to vote for the Every Student Succeeds Act and support reauthorization that restores our nation's commitment to providing equal opportunity for all students regardless of their background and protect our country's students including the most vulnerable, which was the intention of this landmark civil rights law.

Mr. VAN HOLLEN. Mr. Speaker, I rise in support of the Every Student Succeeds Act to finally address serious flaws in federal education law and reject the old "one-size-fits-all" approach while continuing to hold states and schools accountable for the learning of every child. I thank Ranking Member Bobby Scott for his tireless efforts to support students in underserved communities and close the achievement gap.

Today's bill provides needed flexibility in the classroom while maintaining "guardrails" to make sure that all students have the opportunity to succeed. It scales back the singular focus on high-stakes testing with a broader and more representative accountability system that will help identify and address gaps. It includes evidence-based interventions for schools where students aren't learning or aren't graduating. And it targets resources to the students who need them most.

The bill allows for funding for critical supports, including mental health, drug and violence prevention, and Youth PROMISE plans. There are resources for a well-rounded education, including arts, geography, history, and foreign language. Dedicated funding is preserved for Promise Neighborhoods and Full-Service Community Schools to coordinate services for children and families, and for afterschool programs to provide out-of-school time opportunities. It will be critical to provide adequate funding for these priorities through the appropriations process.

The Every Student Succeeds Act includes important funding for early childhood education programs that help provide a strong start for children. I strongly support efforts to provide universal pre-K, and today's bill is a good step to improving coordination of early learning opportunities. Today's bill is not perfect, but it is a strong compromise and a critical improvement over current law. As Congress has worked to rewrite this law, I am grateful to the teachers, parents, administrators, school board members, students, and many others in Maryland schools who have shared their experiences and input with me. I look forward to continuing to work with them to ensure that this legislation is implemented and funded in a way that works for our schools and students.

Ms. ROYBAL-ALLARD. Mr. Speaker, I rise in support of the Every Student Succeeds Act (ESSA), a reauthorization of the Elementary and Secondary Education Act (ESEA) of 1965. The ESEA was a landmark civil rights bill that boosted the academic achievement of low-income and minority students, and I am pleased to see its much-needed reauthorization, following its previous reauthorization in the 2001 No Child Left Behind Act. I must acknowledge, however, that the ESSA is not a perfect bill. For example, this bill does not require student data to be disaggregated for Asian American and Pacific Islander subgroups, and does not require states to act if federal resources are given inequitably to schools.

However, the bill is a significant improvement over the No Child Left Behind Act and the ESEA reauthorization that passed out of the House earlier this year. For example, I was heartened to see that the bill includes academic standards that will prepare students for college and careers, requirements for states to intervene in schools in need of government support, removal of No Child Left Behind's most punitive provisions, and increased monitoring, regulation, and focus on the unique needs of English Language Learners. These provisions are critical to helping underserved students achieve academic and lifelong success.

I was also pleased to see that the ESSA includes strong language to address violence in our schools and communities. For example, it maintains dedicated funding for afterschool programs and makes violence prevention and trauma support efforts eligible for federal funds, provisions which Congresswoman KAREN BASS and I urged in a letter to education leaders last month.

For these reasons, I am proud to stand in support of this bipartisan legislation in order to improve the quality of education received by our country's most vulnerable students.

Mr. ROKITA. Mr. Speaker, I am pleased to offer the following Joint Statement of Legislative Intent on the Conference Report to accompany S. 1177, the Every Student Succeeds Act, on behalf of myself and Mr. JOHN KLINE, Chairman of the Education and the Workforce Committee.

JOINT STATEMENT OF LEGISLATIVE INTENT ON  
CONFERENCE REPORT TO ACCOMPANY S. 1177,  
THE EVERY STUDENT SUCCEEDS ACT

Like our colleagues, we support this conference report because we believe states and school districts should be left to set their own education priorities. The House-passed bill included strong prohibitions that clearly did just that. The conference report maintains strong, unprecedented prohibitions on the Secretary of Education. For example,

Section 1111(e) clearly states the Secretary may not add any requirements or criteria outside the scope of this act, and further says the Secretary may not "be in excess of statutory authority given to the Secretary." This section goes on to lay out specific terms the Secretary cannot prescribe, sets clear limits on the guidance the Secretary may offer, and also clearly states that the Secretary is prohibited from defining terms that are inconsistent with or outside the scope of this Act.

Then there are provisions in Titles I and VIII that ensure standards and curriculum are left to the discretion of states without federal control or mandates, and the same is true for assessments.

Finally, the conference report also includes a Sense of Congress that states and local educational agencies retain the right and responsibility of determining educational curriculum, programs of instruction, and assessments.

The conference report makes it clear the Secretary is not to put any undue limits on the ability of states to determine their accountability systems, their standards, or what tests they give their students. The clear intent and legislative language of this report devolves authority over education decisions back to the states and severely limits the Secretary's ability to interfere in any way.

Ensuring a limited role for the U.S. Secretary of Education was a critically important priority throughout the reauthorization process and this agreement meets that priority.

For example, the Secretary may not limit the ability of states to determine how the measures of student performance are weighted within state accountability systems. The Secretary also cannot prescribe school support and improvement strategies, or any aspect of a state's teacher evaluation system, or the methodology used to differentiate schools in a state.

Also, the Secretary may not create new policy by creatively defining terms in the law. Let us say definitively, as the Chairman of the Education and the Workforce Committee and Subcommittee Chairman of the subcommittee of jurisdiction, this new law reins in the Secretary and ensures state and local education officials make the decisions about their schools under this new law.

Over the past few years, the Secretary has exceeded his authority by placing conditions on waivers to states and local educational agencies. The conference report prevents the Secretary from applying any new conditions on waivers or the state plans required in the law by including language that clearly states the Secretary may not add any new conditions for the approval of waivers or state plans that are outside the scope of the law. In plain English, this means if the law does not give the Secretary the authority to require something, then he may not unilaterally create an ability to do that.

We are glad to be able to support a bill that will return control to states, where it should always be, and appreciate the strong support of colleagues as well.

The SPEAKER pro tempore. All time for debate has expired.

Pursuant to House Resolution 542, the previous question is ordered.

The question is on the conference report.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. KLINE. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF  
CONFERENCE REPORT ON H.R. 22,  
SURFACE TRANSPORTATION RE-AUTHORIZATION AND REFORM  
ACT OF 2015

Mr. WOODALL, from the Committee on Rules, submitted a privileged report (Rept. No. 114-360) on the resolution (H. Res. 546) providing for consideration of the conference report to accompany the bill (H.R. 22) to authorize funds for Federal-aid highways, highway safety programs, and transit programs, and for other purposes, which was referred to the House Calendar and ordered to be printed.

NORTH AMERICAN ENERGY SECURITY AND INFRASTRUCTURE  
ACT OF 2015

GENERAL LEAVE

Mr. UPTON. Mr. Speaker, I ask unanimous consent that all Members may

have 5 legislative days to revise and extend their remarks and to include extraneous material on the bill, H.R. 8.

The SPEAKER pro tempore (Mr. POLIQUIN). Is there objection to the request of the gentleman from Michigan? There was no objection.

The SPEAKER pro tempore. Pursuant to House Resolution 542 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the state of the Union for the further consideration of the bill, H.R. 8.

Will the gentleman from Illinois (Mr. DOLD) kindly take the chair.

□ 1541

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the state of the Union for the further consideration of the bill (H.R. 8) to modernize energy infrastructure, build a 21st century energy and manufacturing workforce, bolster America's energy security and diplomacy, and promote energy efficiency and government accountability, and for other purposes, with Mr. DOLD (Acting Chair) in the chair.

The Clerk read the title of the bill.

The Acting CHAIR. When the Committee of the Whole rose on Tuesday, December 1, 2015, all time for general debate pursuant to House Resolution 539 had expired.

Pursuant to House Resolution 542, no further general debate shall be in order.

In lieu of the amendment in the nature of a substitute recommended by the Committee on Energy and Commerce, printed in the bill, it shall be in order to consider as an original bill for the purpose of amendment under the 5-minute rule an amendment in the nature of a substitute consisting of the text of Rules Committee Print 114-36. That amendment in the nature of a substitute shall be considered as read.

The text of the amendment in the nature of a substitute is as follows:

H.R. 8

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

(a) **SHORT TITLE.**—This Act may be cited as the "North American Energy Security and Infrastructure Act of 2015".

(b) **TABLE OF CONTENTS.**—The table of contents for this Act is as follows:

*Sec. 1. Short title; table of contents.*

**TITLE I—MODERNIZING AND PROTECTING INFRASTRUCTURE**

*Subtitle A—Energy Delivery, Reliability, and Security*

*Sec. 1101. FERC process coordination.*

*Sec. 1102. Resolving environmental and grid reliability conflicts.*

*Sec. 1103. Emergency preparedness for energy supply disruptions.*

*Sec. 1104. Critical electric infrastructure security.*

*Sec. 1105. Strategic Transformer Reserve.*

*Sec. 1106. Cyber Sense.*

*Sec. 1107. State coverage and consideration of PURPA standards for electric utilities.*