

Mateo Union High School District Board, the Sister City Association and the South Bayside Waste Management Authority.

Robert received his Police Officers Standard & Training at the Modesto College Police Academy and his BSBA in Business Administration from the University of Phoenix. He started his law enforcement career as a police officer in Hayward in 1979 and transferred to the San Mateo Police Department in 1981 where he rose through the ranks to Police Lieutenant in 2003. His professionalism and proactive approach have been recognized and he has been commended on numerous occasions. For example, in the late 1980s, then Corporal Ross was in charge of setting up a task force to fight drug crimes in San Mateo. The group became known as "Ross' Raiders" and their effective anti-drug campaign was lauded by the City Council, San Mateo County Board of Supervisors, the District Attorney, the San Mateo County Trial Lawyers Association and the late Congressman Tom Lantos.

Among the many awards Robert received was a Lieutenant's Commendation for proactive policing, the San Carlos/Belmont Exchange Club Officer of the Year Award, Employee of the Quarter by past Police Chief Don Phipps for ongoing leadership and proactive policing, the Trial Lawyers Association's Police Officer of the Year Award, the Peninsula Lions Club's Police Award for outstanding service to the community, the Gordon Joinville Special Merit Award for day-to-day excellence in policing, and the Medal of Honor, the Police Department's highest award for saving a life during a fire.

Whether in his capacity as a city council member, a peace officer, a small business owner or a San Mateo resident, Robert has always seized opportunities to help his community. He has given countless presentations at our schools to help troubled and underprivileged youths find a positive direction in their lives. He has visited homes of at-risk youth gang members during the holidays handing out presents. He has worked with the Peninsula Conflict Resolution Center and the Tongan Interfaith Council to prevent and solve conflicts. He has worked with Samaritan House to assist needy families. He is a member of the San Mateo Lion's Club which supports local and international charities.

It is obvious from this long list of accomplishments and engagements that Robert Ross has a heart of gold and an inexhaustible drive to help others. Because of his vision and commitment, San Mateo is a better place. I feel privileged to count Robert as a friend and colleague and wish him well as he shifts his focus to his personal and family life.

Mr. Speaker, I ask the House of Representatives to rise with me to recognize the lasting contributions Robert Ross has made while serving as Mayor, City Councilmember and law enforcement officer. He will always be a role model and inspiration to his fellow San Mateo residents.

#### THE HOME FORECLOSURE REDUCTION ACT OF 2015

**HON. JOHN CONYERS, JR.**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2015*

Mr. CONYERS. Mr. Speaker, I submit the following:

#### SUMMARY

The "Home Foreclosure Reduction Act of 2015" would permit a bankruptcy judge, with respect to certain home mortgages, to reduce the principal amount of such mortgages to the fair market value of the homes securing such indebtedness. My legislation will encourage homeowners to make their mortgage payments and help stem the endless cycle of foreclosures that further depresses home values. It also would authorize the mortgage's repayment period to be extended so that monthly mortgage payments are more affordable. In addition, the bill would allow exorbitant mortgage interest rates to be reduced to a level that will keep the mortgage affordable over the long-term. And, it would authorize the waiver of prepayment penalties and excessive fees. Further, the bill would eliminate hidden fees and unauthorized costs.

This bill addresses a fundamental problem: homeowners in financial distress simply lack the leverage to make mortgage lenders and servicers engage in meaningful settlement negotiations, even when in the interest of all parties. My legislation would empower a homeowner, under certain circumstances, to force his or her lender to modify the terms of the mortgage by allowing the principal amount of the mortgage to be reduced to the home's fair market value. And, the implementation of this measure will not cost taxpayers a single penny.

The "Home Foreclosure Reduction Act of 2015" is identical to H.R. 101 (introduced in the 113th Congress) and H.R. 1587 (introduced in the 112th Congress). It contains similar provisions included in H.R. 1106, which the House passed nearly six years ago. Unfortunately, those provisions were removed in the Senate and not included in the final version of the bill that was subsequently enacted into law.

#### SECTION-BY-SECTION EXPLANATION OF PROVISIONS

*Section 1. Short Title.* Section 1 sets forth the short title of this Act as the "Home Foreclosure Reduction Act of 2015."

*Section 2. Definition.* Bankruptcy Code section 101 defines various terms. Section 2 amends this provision to add a definition of "qualified loan modification," which is defined as a loan modification agreement made in accordance with the guidelines of the Obama Administration's Homeowner Affordability and Stability Plan, as implemented on March 4, 2009 with respect to a loan secured by a senior security interest in the debtor's principal residence. To qualify as such, the agreement must reduce the debtor's mortgage payment (including principal and interest) and payments for various other specified expenses (i.e., real estate taxes, hazard insurance, mortgage insurance premium, homeowners' association dues, ground rent, and special assessments) to a percentage of the debtor's income in accordance with such guidelines. The payment may not include any period of negative amortization and it must fully amortize the outstanding mortgage principal. In addition, the agreement must not require the debtor to pay any fees or charges to obtain the modification. Further, the agreement must permit the debtor to continue to make these payments as if he or she had not filed for bankruptcy relief.

*Section 3. Eligibility for Relief.* Section 3 amends Bankruptcy Code section 109, which specifies the eligibility criteria for filing for bankruptcy relief, in two respects. First, it amends Bankruptcy Code section 109(e), which sets forth secured and unsecured debt limits to establish a debtor's eligibility for relief under chapter 13. Section 3 amends this provision to provide that the computa-

tion of debts does not include the secured or unsecured portions of debts secured by the debtor's principal residence, under certain circumstances. The exception applies if the value of the debtor's principal residence as of the date of the order for relief under chapter 13 is less than the applicable maximum amount of the secured debt limit specified in section 109(e). Alternatively, the exception applies if the debtor's principal residence was sold in foreclosure or the debtor surrendered such residence to the creditor and the value of such residence as of the date of the order for relief under chapter 13 is less than the secured debt limit specified in section 109(e). This amendment is not intended to create personal liability on a debt if there would not otherwise be personal liability on such debt.

Second, section 3 amends Bankruptcy Code section 109(h), which requires a debtor to receive credit counseling within the 180-day period prior to filing for bankruptcy relief, with limited exception. Section 3 amends this provision to allow a chapter 13 debtor to satisfy this requirement within 30 days after filing for bankruptcy relief if he or she submits to the court a certification that the debtor has received notice that the holder of a claim secured by the debtor's principal residence may commence a foreclosure proceeding.

*Section 4. Prohibiting Claims Arising from Violations of the Truth in Lending Act.* Under the Truth in Lending Act, a mortgagor has a right of rescission with respect to a mortgage secured by his or her residence, under certain circumstances. Bankruptcy Code section 502(b) enumerates various claims of creditors that are not entitled to payment in a bankruptcy case, subject to certain exceptions. Section 4 amends Bankruptcy Code section 502(b) to provide that a claim for a loan secured by a security interest in the debtor's principal residence is not entitled to payment in a bankruptcy case to the extent that such claim is subject to a remedy for rescission under the Truth in Lending Act, notwithstanding the prior entry of a foreclosure judgment. In addition, section 4 specifies that nothing in this provision may be construed to modify, impair, or supersede any other right of the debtor.

*Section 5. Authority to Modify Certain Mortgages.* Under Bankruptcy Code section 1322(b)(2), a chapter 13 plan may not modify the terms of a mortgage secured solely by real property that is the debtor's principal residence. Section 5 amends Bankruptcy Code section 1322(b) to create a limited exception to this prohibition. As amended, the exception only applies to a mortgage that: (1) originated before the effective date of this amendment; and (2) is the subject of a notice that a foreclosure may be (or has been) commenced with respect to such mortgage.

In addition, the debtor must certify pursuant to new section 1322(h) that he or she contacted—not less than 30 days before filing for bankruptcy relief—the mortgagee (or the entity collecting payments on behalf of such mortgagee) regarding modification of the mortgage. The debtor must also certify that he or she provided the mortgagee (or the entity collecting payments on behalf of such mortgagee) a written statement of the debtor's current income, expenses, and debt in a format that substantially conforms with the schedules required under Bankruptcy Code section 521 or with such other form as promulgated by the Judicial Conference of the United States. Further, the certification must include a statement that the debtor considered any qualified loan modification offered to the debtor by the mortgagee (or the entity collecting payments on behalf of such holder). This requirement does not apply if the foreclosure sale is scheduled to

occur within 30 days of the date on which the debtor files for bankruptcy relief. If the chapter 13 case is pending at the time new section 1322(h) becomes effective, then the debtor must certify that he or she attempted to contact the mortgagee (or the entity collecting payments on behalf of such mortgagee) regarding modification of the mortgage before either: (1) filing a plan under Bankruptcy Code section 1321 that contains a modification pursuant to new section 1322(b)(11); or (2) modifying a plan under Bankruptcy Code section 1323 or section 1329 to contain a modification pursuant to new section 1322(b)(11).

Under new section 1322(b)(11), the debtor may propose a plan modifying the rights of the mortgagee (and the rights of the holder of any claim secured by a subordinate security interest in such residence) in several respects. It is important to note that the intent of new section 1322(b)(11) is permissive. Accordingly, a chapter 13 may propose a plan that proposes any or all types of modification authorized under section 1322(b)(11).

First, the plan may provide for payment of the amount of the allowed secured claim as determined under section 506(a)(1). In making such determination, the court, pursuant to new section 1322(i), must use the fair market value of the property at the date that such value is determined. If the issue of value is contested, the court must determine such value in accordance with the appraisal rules used by the Federal Housing Administration.

Second, the plan may prohibit, reduce, or delay any adjustable interest rate applicable on, and after, the date of the filing of the plan.

Third, it may extend the repayment period of the mortgage for a period that is not longer than the longer of 40 years (reduced by the period for which the mortgage has been outstanding) or the remaining term of the mortgage beginning on the date of the order for relief under chapter 13.

Fourth, the plan may provide for the payment of interest at a fixed annual rate equal to the applicable average prime offer rate as of the date of the order for relief under chapter 13, as determined pursuant to certain specified criteria. The rate must correspond to the repayment term determined under new section 1322(b)(11)(C)(i) as published by the Federal Financial Institutions Examination Council in its table entitled, "Average Prime Offer Rates—Fixed." In addition, the rate must include a reasonable premium for risk.

Fifth, the plan, pursuant to new section 1322(b)(11)(D), may provide for payments of such modified mortgage directly to the holder of the claim or, at the discretion of the court, through the chapter 13 trustee during the term of the plan. The reference in new section 1322(b)(11)(D) to "holder of the claim" is intended to include a servicer of such mortgage for such holder. It is anticipated that the court, in exercising its discretion with respect to allowing the debtor to make payments directly to the mortgagee or by requiring payments to be made through the chapter 13 trustee, will take into consideration the debtor's ability to pay the trustee's fees on payments disbursed through the trustee.

New section 1322(g) provides that a claim may be reduced under new section 1322(b)(11)(A) only on the condition that the debtor agrees to pay the mortgagee a stated portion of the net proceeds of sale should the home be sold before the completion of all payments under the chapter 13 plan or before the debtor receives a discharge under section 1328(b). The debtor must pay these proceeds to the mortgagee within 15 days of when the debtor receives the net sales proceeds.

If the residence is sold in the first year following the effective date of the chapter 13 plan, the mortgagee is to receive 90 percent of the difference between the sales price and the amount of the claim as originally determined under section 1322(b)(11) (plus costs of sale and improvements), but not to exceed the unpaid amount of the allowed secured claim determined as if such claim had not been reduced under new section 1322(b)(11)(A). If the residence is sold in the second year following the effective date of the chapter 13 plan, then the applicable percentage is 70 percent. If the residence is sold in the third year following the effective date of the chapter 13 plan, then the applicable percentage is 50 percent. If the residence is sold in the fourth year following the effective date of the chapter 13 plan, then the applicable percentage is 30 percent. If the residence is sold in the fifth year following the effective date of the chapter 13 plan, then the applicable percentage is ten percent. It is the intent of this provision that if the unsecured portion of the mortgagee's claim is partially paid under this provision it should be reconsidered under 502(j) and reduced accordingly.

*Section 6. Combating Excessive Fees.* Section 6 amends Bankruptcy Code section 1322(c) to provide that the debtor, the debtor's property, and property of the bankruptcy estate are not liable for a fee, cost, or charge that is incurred while the chapter 13 case is pending and that arises from a claim for debt secured by the debtor's principal residence, unless the holder of the claim complies with certain requirements. It is the intent of this provision that its reference to a fee, cost, or charge includes an increase in any applicable rate of interest for such claim. It also applies to a change in escrow account payments.

To ensure such fee, cost, or charge is allowed, the claimant must comply with certain requirements. First, the claimant must file with the court and serve on the chapter 13 trustee, the debtor, and the debtor's attorney an annual notice of such fee, cost, or charge (or on a more frequent basis as the court determines) before the earlier of either: one year of when such fee, cost, or charge was incurred, or 60 days before the case is closed. Second, the fee, cost, or charge must be lawful under applicable non-bankruptcy law, reasonable, and provided for in the applicable security agreement. Third, the value of the debtor's principal residence must be greater than the amount of such claim, including such fee, cost or charge.

If the holder fails to give the required notice, such failure is deemed to be a waiver of any claim for such fees, costs, or charges for all purposes. Any attempt to collect such fees, costs, or charges constitutes a violation of the Bankruptcy Code's discharge injunction under section 524(a)(2) or the automatic stay under section 362(a), whichever is applicable.

Section 6 further provides that a chapter 13 plan may waive any prepayment penalty on a claim secured by the debtor's principal residence.

*Section 7. Confirmation of Plan.* Bankruptcy Code section 1325 sets forth the criteria for confirmation of a chapter 13 plan. Section 7 amends section 1325(a)(5) (which specifies the mandatory treatment that an allowed secured claim provided for under the plan must receive) to provide an exception for a claim modified under new section 1322(b)(11). The amendment also clarifies that payments under a plan that includes a modification of a claim under new section 1322(b)(11) must be in equal monthly amounts pursuant to section 1325(a)(5)(B)(iii)(I).

In addition, section 7 specifies certain protections for a creditor whose rights are modified under new section 1322(b)(11). As a condition of confirmation, new section

1325(a)(10) requires a plan to provide that the creditor must retain its lien until the later of when: (1) the holder's allowed secured claim (as modified) is paid; (2) the debtor completes all payments under the chapter 13 plan; or (3) if applicable, the debtor receives a discharge under section 1328(b).

Section 7 also provides standards for confirming a chapter 13 plan that modifies a claim pursuant to new section 1322(b)(11). First, the debtor cannot have been convicted of obtaining by actual fraud the extension, renewal, or refinancing of credit that gives rise to such modified claim. Second, the modification must be in good faith. Lack of good faith exists if the debtor has no need for relief under this provision because the debtor can pay all of his or her debts and any future payment increases on such debts without difficulty for the foreseeable future, including the positive amortization of mortgage debt. In determining whether a modification under section 1322(b)(11) that reduces the principal amount of the loan is made in good faith, the court must consider whether the holder of the claim (or the entity collecting payments on behalf of such holder) has offered the debtor a qualified loan modification that would enable the debtor to pay such debts and such loan without reducing the principal amount of the mortgage.

Section 7 further amends section 1325 to add a new provision. New section 1325(d) authorizes the court, on request of the debtor or the mortgage holder, to confirm a plan proposing to reduce the interest rate lower than that specified in new section 1322(b)(11)(C)(ii), provided:

(1) the modification does not reduce the mortgage principal; (2) the total mortgage payment is reduced through interest rate reduction to the percentage of the debtor's income that is the standard for a modification in accordance with the Obama Administration's Homeowner Affordability and Stability Plan, as implemented on March 4, 2009; (3) the court determines that the debtor can afford such modification in light of the debtor's financial situation, after allowance of expense amounts that would be permitted for a debtor subject to section 1325(b)(3), regardless of whether the debtor is otherwise subject to such paragraph, and taking into account additional debts and fees that are to be paid in chapter 13 and thereafter; and (4) the debtor is able to prevent foreclosure and pay a fully amortizing 30-year loan at such reduced interest rate without such reduction in principal. If the mortgage holder accepts a debtor's proposed modification under this provision, the plan's treatment is deemed to satisfy the requirements of section 1325(a)(5)(A) and the proposal should not be rejected by the court.

*Section 8. Discharge.* Bankruptcy Code section 1328 sets forth the requirements by which a chapter 13 debtor may obtain a discharge and the scope of such discharge. Section 8 amends section 1328(a) to clarify that the unpaid portion of an allowed secured claim modified under new section 1322(b)(11) is not discharged. This provision is not intended to create a claim for a deficiency where such a claim would not otherwise exist.

*Section 9. Standing Trustee Fees.* Section 9(a) amends 28 U.S.C. § 586(e)(1)(B)(i) to provide that a chapter 13 trustee may receive a commission set by the Attorney General of no more than four percent on payments made under a chapter 13 plan and disbursed by the chapter 13 trustee to a creditor whose claim was modified under Bankruptcy Code section 1322(b)(11), unless the bankruptcy court waives such fees based on a determination that the debtor has income less than 150 percent of the official poverty line applicable to the size of the debtor's family and payment

of such fees would render the debtor's plan infeasible.

With respect to districts not under the United States trustee system, section 9(b) makes a conforming revision to section 302(d)(3) of the Bankruptcy Judges, United States Trustees, and Family Farmer Bankruptcy Act of 1986.

*Section 10. Effective Date; Application of Amendments.* Section 10(a) provides that this measure and the amendments made by it, except as provided in subsection (b), take effect on the Act's date of enactment.

Section 10(b)(1) provides, except as provided in paragraph (2), that the amendments made by this measure apply to cases commenced under title 11 of the United States Code before, on, or after the Act's date of enactment. Section 10(b)(2) specifies that paragraph (1) does not apply with respect to cases that are closed under the Bankruptcy Code as of the date of the enactment of this Act.

*Section 11. GAO Study.* Section 11 requires the Government Accountability Office to complete a study and to submit a report to the House and Senate Judiciary Committees within two years from the enactment of this Act. The report must contain the results of the study of: (1) the number of debtors who filed cases under chapter 13, during the one-year period beginning on the date of the enactment of this Act for the purpose of restructuring their principal residence mortgages; (2) the number of mortgages restructured under this Act that subsequently resulted in default and foreclosure; (3) a comparison between the effectiveness of mortgages restructured under programs outside of bankruptcy, such as Hope Now and Hope for Homeowners, and mortgages restructured under this Act; (4) the number of appeals in cases where mortgages were restructured under this Act; (5) the number of such appeals where the bankruptcy court's decision was overturned; and (6) the number of bankruptcy judges disciplined as a result of actions taken to restructure mortgages under this Act. In addition, the report must include a recommendation as to whether such amendments should be amended to include a sunset clause.

*Section 12. Report to Congress.* Not later than 18 months after the date of enactment of this Act, the Government Accountability Office, in consultation with the Federal Housing Administration, must submit to Congress a report containing: (1) a comprehensive review of the effects of the Act's amendments on bankruptcy courts; (2) a survey of whether the types of homeowners eligible for the program should be limited; and (3) a recommendation on whether such amendments should remain in effect.

RECOGNIZING DUANE BURLINGAME OF FREEPORT, ILLINOIS

**HON. CHERI BUSTOS**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2015*

Mrs. BUSTOS. Mr. Speaker, I rise today to talk about Mr. Duane Burlingame of Freeport, Illinois.

Duane Burlingame is a tremendous athlete and is currently one of the top master powerlifters in the world. He has won six world titles and recently achieved best lifter heavy-weight honors at the 18th annual Welker Engineering World Association of Bench Pressers and Deadlifters Championships in Las Vegas. He has accomplished all of this despite pre-

vious injuries, and while serving his community.

Duane Burlingame truly lives his life for others while doing what he loves to do. Over his 17 year career, he has raised funds for SIDS, the American Cancer Society, and St. Jude Children's Hospital through asking friends and supporters to pledge money per pound he lifts. By lifting 551 pounds for one of his most recent competitions, he made it clear that he is putting his talent to work for the benefit of those in need in a very big way. This year, Duane Burlingame will be sending toys to children at St. Jude's for Christmas. He explained that he was "much more excited going out and buying toys to send to children" than when he went to the World Championships. He believes that by giving back during difficult times we can all make a big difference. Duane also runs a personal training business and has previously provided fitness and nutrition plans free of charge to those in his community in need.

Mr. Speaker, I'd like to thank Duane Burlingame for his dedication to our community and for supporting important organizations that help to keep all of our communities healthy.

HONORING NAMM'S DEALER OF  
THE YEAR THE CANDYMAN  
STRINGS & THINGS

**HON. BEN RAY LUJÁN**

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2015*

Mr. BEN RAY LUJÁN of New Mexico. Mr. Speaker, I rise today to recognize the National Association of Music Merchants (NAMM) Dealer of the Year, The Candyman Strings & Things of Santa Fe.

The Candyman Strings & Things, owned by Rand and Cindy Cook, has been a staple in the Santa Fe community since they opened its doors in 1969, and was awarded Dealer of the Year for its innovative and effective practices, as well as for setting an outstanding example for its peers in the musical instrument and products industry. Additionally, Candyman was also given the Music Makes a Difference award for promoting music in its community. Candyman serves to inspire its industry and also aspires to serve its community through numerous educational and scholarship programs. Through its charitable contributions and outreach work, Candyman has made a difference in the lives of customers, schools, and children.

Small businesses are an important part of local communities. Candyman is an example of a small business that has been successful and has had a positive impact in Northern New Mexico. While I applaud Candyman's efforts to ensure a high level of service to its customers, I am even more impressed by its service to the community and efforts to provide mentoring and learning opportunities for young music enthusiasts. Once again, I congratulate The Candyman Strings & Things for being awarded both the Dealer of the Year and Music Makes a Difference awards, and thank the entire team for its exceptional service to our community.

HONORING FRANK "LARRY"  
RUHSTALLER

**HON. JEFF DENHAM**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2015*

Mr. DENHAM. Mr. Speaker, I rise today to acknowledge and honor San Joaquin County Supervisor Frank "Larry" Ruhstaller on his retirement from the San Joaquin County Board of Supervisors and to thank him for his dedicated, life-long spirit of community service.

Mr. Ruhstaller was born in San Francisco on April 3, 1948. He is a third generation Stocktonian and a graduate of the University of California at Berkeley where he earned his Bachelors of Arts in US History emphasizing in US City Planning. Larry was a Lieutenant Junior Grade in the U.S. Navy.

Currently, Larry is serving his eighth year on the San Joaquin County Board of Supervisors representing the 2nd District, which encompasses most of central and northern Stockton.

During his tenure as Supervisor, Larry has been instrumental in creating a green purchasing policy for the county departments and has been a strong advocate for a comprehensive Delta restoration plan, serving the Chairman of the Delta Protection Commission and as a member of the Delta Stewardship Council and the 5 Delta Counties Coalition. Supervisor Ruhstaller also serves on the Board of Directors of the Health Plan of San Joaquin, the Mental Health Board and Hospital Medical Executive Committee, overseeing the San Joaquin General Hospital operations. In addition, Larry serves as the Board Representative on the Local Agency Formation Commission and as Chairman of the San Joaquin Flood Control Agency.

Prior to his election to the Board, Larry served two terms on the Stockton City Council from 1997–2004. His community involvement includes time as the Chairman of the Stockton Asparagus Festival and President of the Board of Directors of the Stockton Visitors and Convention Bureau.

Frank and his wife, Kitty, have been married 28 years. They have 3 children and 4 grandchildren.

Mr. Speaker, please join me in honoring San Joaquin County Supervisor Larry Ruhstaller on his retirement and thank him for his exemplary leadership and service to the community.

REMEMBERING CLINT REIF

**HON. MIKE QUIGLEY**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2015*

Mr. QUIGLEY. Mr. Speaker, I rise today to remember and honor the life of an important and respected member of the Chicago community.

On December 21st, we lost a vital asset and key individual to the Chicago Blackhawks team, with the passing of Clint Reif.

In his ninth season with the Blackhawks and sixth as assistant equipment manager, Clint ensured that his team was suited up and ready to play to the best of their ability day in and day out.