will admit particularly Democrats in close races around the country—said the President was overstepping his authority; the President is putting people in jeopardy of not knowing whether they are here on some kind of basis that nobody has quite defined or quite understands even after he acts.

Recently, a union representing thousands of Federal immigration officers raised an alarm that the U.S. Government had ordered supplies to create millions of blank work permits and green cards. According to reports following that union report, the new Federal contract proposal for Homeland Security would allow the government to buy enough supplies to make as many as 34 million immigrant work permits and residency cards over the next 5 years.

We issue immigrant work permits all the time but not at the level that is being talked about here. Nobody has contended, by the way, that we just got a particularly good opportunity to buy a lot of card stock. I haven't heard that given as the reason.

So these people who work with that every day are saying: What is going on here? The President of the National Citizenship and Immigration Services Council—the union representing 12,000 immigration service agents—called reports about planned Executive action dangerous, people who deal with this every day—his words—said it would increase exponentially the health risks, the threats to national security, and expense to taxpayers that he said are on the rise because of lax enforcement of immigration laws already.

Article II, section 3 of the Constitution declares that the President "shall take Care that the Laws be faithfully executed"

Simply put, these constitutional requirements are just that. They are requirements the President shall take care that the laws are faithfully executed, to execute the acts of the Congress, to enforce the law as written. Signed into law by some President and never changed by the current President would indicate that is what the law is and the President is supposed to enforce the law.

Yet President Obama continues to refuse in this and other areas to show a willingness to try to convince the Congress to change the law rather than assume: If the Congress doesn't do this, I will.

As I said earlier, and will say again, I am still trying to find that phrase in the Constitution that says: If the Congress doesn't do this, the President can. Whether it is issuing waivers to States from the work requirements contained in the bipartisan Welfare Reform Act of 1996 or announcing another change in the President's health care law—and I have lost count of how many changes on his own the President has had the administration do—they continue to look for ways to circumvent what the law says: a nation of laws, respect for the laws.

Americans are appropriately concerned the government is just too willing to overreach and at the same time unbelievably dysfunctional, whether it is kids at the border or a Secret Service that can't keep people out of the White House or how we deal with Ebola.

We have a Centers for Disease Control and Prevention, and when we have a disease control problem we have to put somebody else in charge. What is wrong with that?

That is why I introduced the EN-FORCE the Law Act in March, a bill that would allow Congress to authorize a legal case to be brought against a President if he fails to uphold the law as written.

This bill would restore the system of checks and balances reiterated in the Constitution. The ENFORCE the Law Act removes the procedural barriers and then would allow the House or Senate or both together to jointly adopt the resolution that just says we don't believe the law is being enforced.

There is a set of regulations out now on the Clean Water Act which did authorize the Federal Government, the EPA, to monitor and have some authority over the navigable waters of the United States. I don't have any doubt that in the 1970s when that happened, people thought navigable waters meant the same thing they thought navigable waters meant when it was first put into Federal law in the 1880s. Suddenly, navigable waters in the new rule means any water anywhere that could ever become part of water that could become part of water that could become navigable. This is a case that can easily be litigated sooner rather than later, long before people try to comply with an area where the Federal Government will turn out not to have control, as they did in a number of areas this year. So I hope we will look at that again. The House has passed it in a bipartisan manner. The Congress should be concerned about enforcing the law as written. As the Constitution says, both the Members of the Congress and the President of the United States should be concerned about enforcing the law as written.

I thank the Presiding Officer for the time and yield the floor.

The PRESIDING OFFICER. The Senator from Iowa.

## TRIBUTE TO SENATOR TOM HARKIN

Mr. GRASSLEY. Mr. President, I rise today to celebrate the 75th birthday of my friend and longtime colleague from our home State of Iowa, Senator TOM HARKIN.

As the Presiding Officer knows, Senator Harkin will be retiring from public office in a few weeks. At the end of the 113th Congress, Senator Harkin will then close a chapter on public service that spans more than a half century, including four decades in Congress. He also served 27 years in the

U.S. Navy and U.S. Naval Reserves, 10 years in the House of Representatives, and 30 years here in the U.S. Senate.

Now, I think anybody looking at that would say that is a remarkable and distinguished record of public service. After 40 years of representing Iowans in Congress, my friend Tom soon will leave behind the Halls of the U.S. Capitol. He also will leave behind a legacy of fiery floor speeches, passionately delivered on behalf of individuals with disabilities, also for Iowa farmers, also for the elderly, also for child laborers. and for many causes that he championed such as early childhood education, nutrition and wellness, conservation, renewable energy and the environment, and probably lots of others. But those are things everybody knows that he has worked hard on.

Throughout the years Tom and I have served side-by-side in Washington for the good of our home State. For three terms we worked together in the U.S. House of Representatives. It was here in the Senate our shared commitment to give rural America a voice at the policymaking table was sown, and for many years we worked together on the Senate agriculture committee, looking out for the millions of Americans who choose to work and earn a living in rural America. We worked together to advocate for rural infrastructure and investment, access to health care. housing, technology, and transportation.

For the last three decades we have served alongside one another in this distinguished body, the U.S. Senate, an institution that both of us hold near and dear to our hearts. Although some of our silver-tongued critics over the years may have ascribed Tom's views as those of a bleeding-heart liberal or mine mischaracterized as that of a cold-hearted conservative, we both, Tom and I, know that our hearts have always been in the right place.

Neither of us was born with a silver spoon in our mouth and we learned early on to appreciate the work ethic of our parents and grandparents. Each of us raised our families with the hopes that our children and grandchildren would achieve the promise of America's prosperity and grow up to enjoy the pursuits of happiness.

As Iowa's U.S. Senators, we have worked to keep alive the dream of hard-working Iowan families.

Now of course it is true that we have vastly different views on the government's influence on America's ladder of opportunity. However, we do whole-heartedly agree it is an honor and a privilege to serve the people of our State. For some reason our respective reelections every 6 years have actually confounded political observers. Many couldn't seem to square the notion that Iowans would continue to elect two U.S. Senators from opposite sides of the political spectrum for the last three decades.

So to explain—or perhaps I don't have to because it is widely understood—Iowans are not casual political

observers. Our electorate takes pride in retail politicking and it is first in the Nation's political caucuses. We certainly have given Iowan voters a nightand-day choice between these two U.S. Senators. So while we may not see eyeto-eye on politics and ideology, we do see eye-to-eye when it comes to working for Iowa's best interests. Although our voting records may reflect nightand-day positions on some public policv. you wouldn't see the light of day between us when we worked together on matters that are of most importance to Iowans, including but not limited to natural disasters such as the tremendous floods of 1993 and 2008, Iowa farmers and agriculture, notably recovering from the farm crisis. Renewable energy and rural infrastructure have been our mutual interest. We have also enjoyed welcoming economic development leaders and constituents to the Nation's Capital.

Between the famous Siouxland steak dinner in Washington and the Harkin steak fry in Indianola, there is no doubt ToM will miss staking out Iowans to discuss politics and policy. However, I have no doubt my home State colleague will continue to champion the causes for which he has devoted a lifetime of service. In fact, I have read in news media about his retirement of what he intends to pursue, and so I have no doubt he is going to pursue out of the Senate what he has pursued in the Senate.

To his credit, my colleague's legacy reflects the priorities he set out to achieve decades ago, to make a difference for those on the downside of advantage

My wife Barbara and this Senator extend our warmest wishes to ToM and his wife Ruth, and of course to the entire Harkin family, as he starts life's next chapter. I see my colleague on the floor, so I can look at him.

As you start life's next chapter, may you enjoy the blessings of hearth and home, health and happiness. Although Tom is retiring from public office, I am confident he is not retiring from serving the public interest. From one constituent to another, I thank you for your lifetime of public service and I wish you good luck and Godspeed.

I yield the floor.

The PRESIDING OFFICER. The Senator from Iowa.

## A GREAT ASSOCIATION

Mr. HARKIN. Mr. President, first let me thank my friend and colleague for his lifetime characteristic which is being very gracious and very generous in his remarks.

CHUCK GRASSLEY and I have served together since 1974. I like to tell people that in 1974, that was a big wave of Democrats who came in. They called us the Watergate babies. We came in a big wave, won a lot of elections. In fact in Iowa that year they elected a Democratic U.S. Senator and every House seat—I think there were six at that

time—six House seats all went Democratic except one, and that was the seat that CHUCK GRASSLEY won that year, bucking the trend—the tide—in 1974

So it is kind of a funny thing, CHUCK,—I speak to my friend across the aisle here—that a lot of times people, this year, have said, "All you Watergate babies are gone now, you and MAX BAUCUS, and CHRIS DODD and on the House side GEORGE MILLER and HENRY WAXMAN. So this is the last of the Watergate babies."

"Well, who is that," they say.
I say, "It is a Republican."
"A Republican? Who is that?"

I say, "My colleague from Iowa, CHUCK GRASSLEY, is sort of, shall I say, the last man standing from that class of 1974"

Again, it is a tribute to Senator GRASSLEY that through all these years he has won the hearts and minds of the people of Iowa, been elected and reelected. Of course he came to the Senate before I did. He came in 1981 and I came in 1984. So I like to think we at least share in common bucking the trend a little bit—the tide—because in 1984 someone said, "Harkin ought to run for the Senate in 1984 because there will be a big Democratic landslide,' and so I ran. The tide was just the opposite. There was a Reagan landslide here. But I was fortunate enough to win the election. So I think the two of us share the bucking of the tide, so to speak, getting into office when we ran. But it has been a great association all these years.

As I stand here today on my 75th birthday, I guess when you are this age, I think I have two kinds of emotions. One, I wonder where the heck did all the years go and how did they go by so fast. And sometimes I say, gosh, sometimes I wish I could turn the clock back and do it all again. The other emotion is sort of my Irish side of me. The Irish have a saying that any time you are on this side of the grass is a good day. So I am sure happy that I made it this far.

I again want to say that since the time we took our oath of office on January 4, 1975, we have served together both in the House and in the Senate. A lot of the time we were on the same committee, the agriculture committee, working on a lot of different agriculture bills. I remember back in the 1980s working on the credit bill at that time when so many farmers were underwater. As the Senator said, it has been a great honor and a privilege to represent the people of Iowa.

As he mentioned, we belong to different parties, we have different philosophies of approach in government, but I like to think we share a commonsense Iowa way of looking at the world. We are not monolithic out in Iowa. We are not all one philosophy or all the other philosophy. Sometimes I find very conservative friends of mine and I may have a liberal view of one thing

and I find liberals and I may have a more conservative view of something else. So the people of Iowa, as my friend has said, think a lot about these things, and they take these things into consideration.

My friend has said, well, a lot of people say how can Iowans elect someone who is conservative and someone who is liberal. I think that is because there are common strains of that wave itself to the people of Iowa in so many ways where there is a cross of conflicts of maybe a conservative approach and a liberal approach.

I say to my friend, I value his friendship and his counsel through all these years, even though, again, as my friend said, we approach things maybe from a different philosophical standpoint. That is fine. That is okay. But we have never let a disagreement on philosophy ever be the last word between us or the final word or anything like that. It is always, well, that is that. What is next? And the one thing I really appreciate that my friend said is that when it comes to Iowa, you don't find any daylight when it comes to a disaster on what we can do for Iowa and Iowans. We have had a wonderful relationship through all these years and it is one that I have cherished very much.

I heard my friend, in making some notes, say that sometimes they say he is a cold-hearted conservative and I am a bleeding-heart liberal. I am going to set the record straight. He is not a cold-hearted conservative, he is a caring conservative. He cares deeply about people. He cares deeply about the people of Iowa, too. And I hope I am not a bleeding-heart liberal. I hope I am a liberal who believes in individual responsibility—individual responsibility.

My friend has been a very caring conservative through all these years. I think together we have achieved important things for our State: economic development, rural development, agriculture, energy, all these things we worked together on for Iowa. I am proud of the fact that in Iowa right now with regard to energy production, 25 percent of our energy comes from wind energy in Iowa. We produce the blades and turbines and everything in Iowa and all the jobs there. That is something we have worked together on through all these years.

Again, people have asked me why I am leaving the Senate. Well, it was my decision. At the time—almost 2 years ago—I said, you will never hear me ever say bad things about the Senate or denounce the Senate or say terrible things. I love the Senate. This is a wonderful institution. Yes, we hit a few bumps in the road once in a while, but that is to be expected in a legislative process that represents 300 million people in this country. But working together you form friendships and alliances.

I have often said that as a progressive, I want to go this far this fast and the conservatives want to go this far this slow, but by working together, you