

University of Florida on diabetes. Diabetes is a chronic disease that affects the body's blood glucose levels. Diabetic Americans have too much glucose in their blood, which can lead to serious health problems. In addition to the large number of Americans who suffer from diabetes, the disease is one of the costliest chronic diseases and, currently, about 1-in-3 Medicare dollars is spent on people with diabetes.

This study, led by Dr. Todd Manini of the University of Florida's Institute on Aging, suggests a correlation between the amount of time people spend sitting and their risk of developing diabetes later in life. The findings from this study are alarming, particularly given the statistics about diabetes in our Nation. According to the Centers for Disease Control and Prevention, in 2012, 29.1 million Americans—9.3 percent of the population—had diabetes. Diabetes was the country's seventh leading cause of death and Americans with diabetes spend an average of 2.3 times more on medical expenses. The disease is also highly pervasive amongst our older Americans—11.8 million seniors age 65 or older, 25.9 percent of all Americans over 65, have diabetes and 51 percent of seniors are pre-diabetic.

As Chairman of the Senate Special Committee on Aging, I am well aware of the challenges diabetes poses to seniors. Last July, the Aging Committee held a hearing to discuss the growing impact of diabetes with advancing age. Diabetes impacts millions of Americans across all ages and even though seniors are particularly vulnerable to problems created by the disease, diabetes needs to be fought across the age spectrum.

Researchers tracked the weights and sitting times of nearly 90,000 women between the ages of 50 and 79 who were not initially taking diabetes medications. Women who sat more than sixteen hours during their waking day had the highest risk of developing diabetes, and even if they introduced an exercise regimen, this high risk remained. Obese women have a 23 percent risk of developing diabetes and were more likely to develop diabetes than overweight and normal-weight women even if they were both sedentary for the same amount of time. The study found that the diabetes risk can be reduced by standing or walking for 5 minutes for every hour spent sitting.

This new University of Florida study enhances our understanding of the disease and emphasizes the importance of healthy behavior and habits throughout our lives. Though much progress has been made in diabetes research, we still have a long way to go in combating this disease that affects millions of Americans. We must continue funding groundbreaking research like that at the University of Florida and promoting the kinds of lifestyle changes that will reduce the risks of diseases like diabetes in old age.●

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Pate, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The messages received today are printed at the end of the Senate proceedings.)

MESSAGE FROM THE HOUSE

At 2:03 p.m., a message from the House of Representatives, delivered by Mr. Novotny, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 4718. An act to amend the Internal Revenue Code of 1986 to modify and make permanent bonus depreciation.

H.R. 4923. An act making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2015, and for other purposes.

MEASURES REFERRED

The following bill was read the first and the second times by unanimous consent, and referred as indicated:

H.R. 4923. An act making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2015, and for other purposes; to the Committee on Appropriations.

MEASURES READ THE FIRST TIME

The following bills were read the first time:

H.R. 4718. An act to amend the Internal Revenue Code of 1986 to modify and make permanent bonus depreciation.

S. 2599. A bill to stop exploitation through trafficking.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. CARPER, from the Committee on Homeland Security and Governmental Affairs, with an amendment:

S. 2354. A bill to improve cybersecurity recruitment and retention (Rept. No. 113-207).

By Mr. TESTER, from the Committee on Indian Affairs:

Report to accompany S. 161, a bill to extend the Federal recognition to the Little Shell Tribe of Chippewa Indians of Montana, and for other purposes (Rept. No. 113-208).

Report to accompany S. 1074, a bill to extend Federal recognition to the Chickahominy Indian Tribe, the Chickahominy Indian Tribe-Eastern Division, the Upper Mattaponi Tribe, the Rappahannock Tribe, Inc., the Monacan Indian Nation, and the Nansemond Indian Tribe (Rept. No. 113-209).

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first

and second times by unanimous consent, and referred as indicated:

By Mr. WALSH:

S. 2596. A bill to amend title 18, United States Code, to establish Federal criminal penalties for interstate child endangerment; to the Committee on the Judiciary.

By Mr. CASEY:

S. 2597. A bill to amend the Internal Revenue Code of 1986 to provide for the establishment of Promise Zones; to the Committee on Finance.

By Mr. LEAHY (for himself, Mr. SCHUMER, Mr. BLUMENTHAL, Mr. DURBIN, Mrs. MCCASKILL, Mrs. SHAHEEN, Mr. SANDERS, Mr. WHITEHOUSE, and Mr. HEINRICH):

S. 2598. A bill to amend title 18, United States Code, to clarify and expand Federal criminal jurisdiction over Federal contractors and employees outside the United States, and for other purposes; to the Committee on the Judiciary.

By Mr. KLOBUCHAR (for herself, Mr. CORNYN, Ms. HEITKAMP, Mr. KIRK, Mr. BOOKER, Mr. MCCAIN, Mrs. GILLIBRAND, Mr. HOEVEN, Ms. STABENOW, Mr. COATS, Ms. HIRONO, Ms. AYOTTE, Ms. MIKULSKI, Mr. WICKER, Mr. BLUMENTHAL, Ms. BALDWIN, and Mr. FRANKEN):

S. 2599. A bill to stop exploitation through trafficking; read the first time.

By Mr. JOHANNES (for himself and Mrs. FISCHER):

S. 2600. A bill to require notification of a Governor of a State if an unaccompanied alien child is transferred to the State and for other purposes; to the Committee on the Judiciary.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Ms. AYOTTE (for herself and Mrs. SHAHEEN):

S. Res. 501. A resolution commemorating the 20th anniversary of the Wright Museum of WWII History in Wolfeboro, New Hampshire; to the Committee on the Judiciary.

By Mr. CASEY:

S. Con. Res. 40. A concurrent resolution authorizing the use of Emancipation Hall in the Capitol Visitor Center for a ceremony to award Congressional Gold Medals in honor of the men and women who perished as a result of the terrorist attacks on the United States on September 11, 2001; to the Committee on Rules and Administration.

ADDITIONAL COSPONSORS

S. 109

At the request of Mr. MCCONNELL, his name was added as a cosponsor of S. 109, a bill to preserve open competition and Federal Government neutrality towards the labor relations of Federal Government contractors on Federal and federally funded construction projects.

S. 119

At the request of Mrs. BOXER, the name of the Senator from Washington (Mrs. MURRAY) was added as a cosponsor of S. 119, a bill to prohibit the application of certain restrictive eligibility requirements to foreign non-governmental organizations with respect to the provision of assistance

under part I of the Foreign Assistance Act of 1961.

S. 240

At the request of Mr. TESTER, the name of the Senator from Arkansas (Mr. PRYOR) was added as a cosponsor of S. 240, a bill to amend title 10, United States Code, to modify the per-fiscal year calculation of days of certain active duty or active service used to reduce the minimum age at which a member of a reserve component of the uniformed services may retire for non-regular service.

S. 632

At the request of Mr. MCCAIN, the name of the Senator from Pennsylvania (Mr. CASEY) was added as a cosponsor of S. 632, a bill to amend the Food, Conservation, and Energy Act of 2008 to repeal a duplicative program relating to inspection and grading of catfish.

S. 719

At the request of Mr. BLUMENTHAL, the name of the Senator from New Jersey (Mr. BOOKER) was added as a cosponsor of S. 719, a bill to provide for the expansion of Federal efforts concerning the prevention, education, treatment, and research activities related to Lyme and other tick-borne diseases, including the establishment of a Tick-Borne Diseases Advisory Committee.

S. 942

At the request of Mr. CASEY, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 942, a bill to eliminate discrimination and promote women's health and economic security by ensuring reasonable workplace accommodations for workers whose ability to perform the functions of a job are limited by pregnancy, childbirth, or a related medical condition.

S. 1124

At the request of Mrs. FEINSTEIN, the name of the Senator from Vermont (Mr. LEAHY) was added as a cosponsor of S. 1124, a bill to establish requirements with respect to bisphenol A.

S. 1236

At the request of Mrs. FEINSTEIN, the name of the Senator from Alaska (Mr. BEGICH) was added as a cosponsor of S. 1236, a bill to repeal the Defense of Marriage Act and ensure respect for State regulation of marriage.

S. 1410

At the request of Mr. DURBIN, the name of the Senator from Wisconsin (Ms. BALDWIN) was added as a cosponsor of S. 1410, a bill to focus limited Federal resources on the most serious offenders.

S. 1463

At the request of Mrs. BOXER, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 1463, a bill to amend the Lacey Act Amendments of 1981 to prohibit importation, exportation, transportation, sale, receipt, acquisition, and purchase in interstate or foreign com-

merce, or in a manner substantially affecting interstate or foreign commerce, of any live animal of any prohibited wildlife species.

S. 1622

At the request of Ms. HEITKAMP, the name of the Senator from New York (Mrs. GILLIBRAND) was added as a cosponsor of S. 1622, a bill to establish the Alyce Spotted Bear and Walter Soboleff Commission on Native Children, and for other purposes.

S. 1725

At the request of Mr. VITTER, the name of the Senator from Arkansas (Mr. PRYOR) was added as a cosponsor of S. 1725, a bill to amend the Securities Investor Protection Act of 1970 to confirm that a customer's net equity claim is based on the customer's last statement and that certain recoveries are prohibited, to change how trustees are appointed, and for other purposes.

S. 1739

At the request of Mr. HOEVEN, the name of the Senator from Minnesota (Mr. FRANKEN) was added as a cosponsor of S. 1739, a bill to modify the efficiency standards for grid-enabled water heaters.

S. 2154

At the request of Mr. HATCH, the name of the Senator from Illinois (Mr. KIRK) was added as a cosponsor of S. 2154, a bill to amend the Public Health Service Act to reauthorize the Emergency Medical Services for Children Program.

S. 2187

At the request of Mr. BEGICH, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of S. 2187, a bill to amend title XVIII of the Social Security Act to provide for a five-year extension of the rural community hospital demonstration program.

S. 2252

At the request of Mr. VITTER, the name of the Senator from South Dakota (Mr. THUNE) was added as a cosponsor of S. 2252, a bill to reaffirm the importance of community banking and community banking regulatory experience on the Federal Reserve Board of Governors, to ensure that the Federal Reserve Board of Governors has a member who has previous experience in community banking or community banking supervision, and for other purposes.

S. 2307

At the request of Mrs. BOXER, the name of the Senator from Maryland (Ms. MIKULSKI) was added as a cosponsor of S. 2307, a bill to prevent international violence against women, and for other purposes.

S. 2340

At the request of Mr. BOOKER, the names of the Senator from Louisiana (Ms. LANDRIEU) and the Senator from Hawaii (Ms. HIRONO) were added as cosponsors of S. 2340, a bill to amend the Higher Education Act of 1965 to require the Secretary to provide for the use of

data from the second preceding tax year to carry out the simplification of applications for the estimation and determination of financial aid eligibility, to increase the income threshold to qualify for zero expected family contribution, and for other purposes.

S. 2366

At the request of Mrs. MURRAY, the name of the Senator from Iowa (Mr. HARKIN) was added as a cosponsor of S. 2366, a bill to amend the Richard B. Russell National School Lunch Act to establish a permanent, nationwide summer electronic benefits transfer for children program.

S. 2516

At the request of Mr. WHITEHOUSE, the name of the Senator from Maryland (Ms. MIKULSKI) was added as a cosponsor of S. 2516, a bill to amend the Federal Election Campaign Act of 1971 to provide for additional disclosure requirements for corporations, labor organizations, Super PACs and other entities, and for other purposes.

S. 2527

At the request of Mrs. GILLIBRAND, the name of the Senator from Alaska (Mr. BEGICH) was added as a cosponsor of S. 2527, a bill to amend the Richard B. Russell National School Lunch Act to improve the efficiency of summer meals.

S. 2529

At the request of Mrs. SHAHEEN, the names of the Senator from West Virginia (Mr. MANCHIN) and the Senator from West Virginia (Mr. ROCKEFELLER) were added as cosponsors of S. 2529, a bill to amend and reauthorize the controlled substance monitoring program under section 3990 of the Public Health Service Act.

S. 2577

At the request of Mr. CRUZ, the name of the Senator from Florida (Mr. RUBIO) was added as a cosponsor of S. 2577, a bill to require the Secretary of State to offer rewards totaling up to \$5,000,000 for information on the kidnapping and murder of Naftali Fraenkel, a dual United States-Israeli citizen, that began on June 12, 2014.

S. 2578

At the request of Mrs. MURRAY, the name of the Senator from Delaware (Mr. CARPER) was added as a cosponsor of S. 2578, a bill to ensure that employers cannot interfere in their employees' birth control and other health care decisions.

S. RES. 498

At the request of Mr. GRAHAM, the names of the Senator from Arkansas (Mr. BOOZMAN), the Senator from Delaware (Mr. COONS), the Senator from North Carolina (Mrs. HAGAN), the Senator from North Carolina (Mr. BURR), the Senator from Massachusetts (Mr. MARKEY), the Senator from Maryland (Ms. MIKULSKI), the Senator from Michigan (Ms. STABENOW), the Senator from Arkansas (Mr. PRYOR), the Senator from Virginia (Mr. WARNER), the Senator from Louisiana (Ms. LANDRIEU), the Senator from Arizona (Mr.

FLAKE), the Senator from New York (Mrs. GILLIBRAND), the Senator from Mississippi (Mr. COCHRAN), the Senator from Wyoming (Mr. BARRASSO), the Senator from Hawaii (Mr. SCHATZ) and the Senator from Texas (Mr. CORNYN) were added as cosponsors of S. Res. 498, a resolution expressing the sense of the Senate regarding United States support for the State of Israel as it defends itself against unprovoked rocket attacks from the Hamas terrorist organization.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. LEAHY (for himself, Mr. SCHUMER, Mr. BLUMENTHAL, Mr. DURBIN, Mrs. MCCASKILL, Mrs. SHAHEEN, Mr. SANDERS, Mr. WHITEHOUSE, and Mr. HEINRICH):

S. 2598. A bill to amend title 18, United States Code, to clarify and expand Federal criminal jurisdiction over Federal contractors and employees outside the United States, and for other purposes; to the Committee on the Judiciary.

Mr. LEAHY. Mr. President, today, I reintroduce the Civilian Extraterritorial Jurisdiction Act, CEJA. The United States has huge numbers of Government employees and contractors working overseas, but the legal framework governing them is unclear and outdated. To promote accountability, Congress must make sure that our criminal laws reach serious misconduct by U.S. government employees and contractors wherever they act. The Civilian Extraterritorial Jurisdiction Act accomplishes this important and common sense goal by allowing United States contractors and employees working overseas who commit specific crimes to be tried and sentenced under U.S. law.

Tragic events in Iraq and Afghanistan highlight the need to strengthen the laws providing for jurisdiction over American government employees and contractors working abroad. In September 2007, Blackwater security contractors working for the State Department shot more than 20 unarmed civilians on the streets of Baghdad, killing at least 14 of them, and causing a rift in our relations with the Iraqi government. Efforts to prosecute those responsible for these shootings have been fraught with difficulties. The Blackwater trial is only just now under way, seven years after this tragedy, and the defendants continue to argue in court that the U.S. government does not have jurisdiction to prosecute them.

I worked with Senator SESSIONS and others in 2000 to pass the Military Extraterritorial Jurisdiction Act, MEJA, and then, again, to amend it in 2004, so that U.S. criminal laws would extend to all members of the U.S. military, to those who accompany them, and to contractors who work with the military. That law provides criminal

jurisdiction over Defense Department employees and contractors, but it does not explicitly cover people working for other Federal agencies, like the Blackwater security contractors. Had jurisdiction in the tragic Blackwater incident been clear, it could have prevented some of the problems that have plagued the case.

Other incidents have made all too clear that the Blackwater case was not an isolated incident. Private security contractors have been involved in violent incidents and serious misconduct in Iraq and Afghanistan, including other shooting incidents in which civilians have been seriously injured or killed. MEJA does not cover many of the thousands of U.S. contractors and employees who are working abroad. The legislation I introduce today fills this gap.

Ensuring criminal accountability will also improve our national security and protect Americans overseas. Importantly, in those instances where the local justice system may be less than fair, this explicit jurisdiction will also protect Americans by providing the option of prosecuting them in the United States, rather than leaving them subject to potentially hostile and unpredictable local courts. Our allies, including those countries most essential to our counterterrorism and national security efforts, work best with us when we hold our own accountable.

In 2011, the Senate Judiciary Committee heard testimony from the Justice Department and from experts in the area of contractor accountability about the many diplomatic and national security benefits of expanding criminal jurisdiction over American employees and contractors overseas. That hearing also explored how best to ensure that our Nation's intelligence activities would not be impaired by CEJA. The legislation I propose today has been carefully crafted to ensure that the intelligence community can continue its authorized activities unimpeded.

This bill would also provide greater protection to American victims of crime, as it would lead to more accountability for crimes committed by U.S. Government contractors and employees against Americans working abroad. The Committee has previously heard testimony from Jamie Leigh Jones, a young woman from Texas who took a job with Halliburton in Iraq in 2005 when she was 20 years old. In her first week on the job, she was drugged and gang-raped by coworkers. When she reported this assault, her employers moved her to a locked trailer, where she was kept by armed guards and freed only when the State Department intervened.

Ms. Jones testified about the arbitration clause in her contract that prevented her from suing Halliburton for this outrageous conduct. But criminal jurisdiction over these kinds of atrocious crimes abroad remains complicated and depends on the specific lo-

cation of the crime, which makes prosecutions inconsistent and sometimes impossible. We must fix the law to help avoid arbitrary injustice and ensure that victims will not see their attackers escape accountability.

This legislation also provides another important benefit: It will lay the groundwork to expand U.S. preclearance operations in Canada—thereby enhancing national security and facilitating commerce and tourism with our largest trading partner. The United States currently stations U.S. Customs and Border Protection, CBP, Officers in select locations in Canada to inspect passengers and cargo bound for the United States before they leave Canada. These operations relieve congestion at U.S. airports, improve commerce, save money, and provide national security benefits. The United States and Canada are in ongoing conversations about an expansion of land, rail, marine and air preclearance operations that would greatly benefit the U.S. economy. But one barrier in these discussions is that the United States lacks legal authority to prosecute U.S. officials engaged in preclearance operations if they commit crimes while stationed in Canada. CEJA would ensure that the U.S. has legal authority to hold our own officials accountable if they engage in wrongdoing, and thereby help pave the way to finalizing the expanded Canada preclearance agreement.

In the past, legislation in this area has been bipartisan. I hope Senators of both parties will work together to pass this important reform.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 2598

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Civilian Extraterritorial Jurisdiction Act of 2014” or the “CEJA”.

SEC. 2. CLARIFICATION AND EXPANSION OF FEDERAL JURISDICTION OVER FEDERAL CONTRACTORS AND EMPLOYEES.

(a) EXTRATERRITORIAL JURISDICTION OVER FEDERAL CONTRACTORS AND EMPLOYEES.—

(1) IN GENERAL.—Chapter 212A of title 18, United States Code, is amended—

(A) by transferring the text of section 3272 to the end of section 3271, redesignating such text as subsection (c) of section 3271, and, in such text, as so redesignated, by striking “this chapter” and inserting “this section”;

(B) by striking the heading of section 3272; and

(C) by adding after section 3271, as amended by this paragraph, the following new sections:

“§ 3272. Offenses committed by Federal contractors and employees outside the United States

“(a)(1) Whoever, while employed by any department or agency of the United States other than the Department of Defense or accompanying any department or agency of