

COMMITTEE ON HOMELAND SECURITY AND
GOVERNMENTAL AFFAIRS

Ms. MIKULSKI. Mr. President, I ask unanimous consent that the committee on Homeland Security and Governmental Affairs be authorized to meet during the session of the Senate on June 18, 2014, at 10 a.m., to conduct a hearing entitled “The Intelligence Community: Keeping Watch Over Its Contractor Workforce.”

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON INDIAN AFFAIRS

Ms. MIKULSKI. Mr. President, I ask unanimous consent that the Committee on Indian Affairs be authorized to meet during the session of the Senate on June 18, 2014, in room SD-628 of the Dirksen Senate Office Building, at 2:30 p.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON SMALL BUSINESS AND
ENTREPRENEURSHIP

Ms. MIKULSKI. Mr. President, I ask unanimous consent that the Committee on Small Business and Entrepreneurship be authorized to meet during the session of the Senate on June 18, 2014, at 3 p.m., in room 428A of the Russell Senate Office building to conduct a hearing entitled “Growing Small Business Exports, Growing U.S. Jobs.”

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON THE CONSTITUTION, CIVIL
RIGHTS, AND HUMAN RIGHTS

Ms. MIKULSKI. Mr. President, I ask unanimous consent that the Committee on the Judiciary, Subcommittee on the Constitution, Civil Rights, and Human Rights be authorized to meet during the session of the Senate, on June 18, 2014, at 2:30 p.m., in SD-226 of the Dirksen Senate Office Building, to conduct an executive business meeting.

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON OVERSIGHT OF THE CLEAN
AIR AND NUCLEAR SAFETY

Ms. MIKULSKI. Mr. President, I ask unanimous consent that the Subcommittee on Oversight of the Clean Air and Nuclear Safety of the Committee on Environment and Public Works be authorized to meet during the session of the Senate on June 18, 2014, at 10 a.m., in room SD-406 of the Dirksen Senate Office Building, to conduct a hearing entitled, “Climate Change: The Need to Act Now.”

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON SECURITIES, INSURANCE, AND
INVESTMENT

Ms. MIKULSKI. Mr. President, I ask unanimous consent that the Committee on Banking, Housing, and Urban Affairs Subcommittee on Securities, Insurance, and Investment be authorized to meet during the session of the Senate on June 18, 2014, at 10 a.m., to conduct a hearing entitled “High Frequency Trading’s Impact on the Economy.”

The PRESIDING OFFICER. Without objection, it is so ordered.

SPECIAL COMMITTEE ON AGING

Ms. MIKULSKI. Mr. President, I ask unanimous consent that the Special Committee on Aging be authorized to meet during the session of the Senate on June 18, 2014, at 2:15 p.m., in room SD-562 of the Dirksen Senate Office Building, to conduct a hearing entitled “Reduction in Face-to-Face Services at the Social Security Administration.”

The PRESIDING OFFICER. Without objection, it is so ordered.

PRIVILEGES OF THE FLOOR

Mr. PRYOR. Mr. President, I ask unanimous consent that Bob Ross and Nicole Pollard, detailees from the Department of Agriculture to the Committee on Appropriations, be granted floor privileges during the consideration of H.R. 4660.

The PRESIDING OFFICER. Without objection, it is so ordered.

OMNIBUS TERRITORIES ACT OF
2013

Mr. REID. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of Calendar No. 352, S. 1237.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 1237) to improve the administration of programs in the insular areas, and for other purposes.

There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on Energy and Natural Resources, with an amendment to strike all after the enacting clause and insert in lieu thereof the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the “Omnibus Territories Act of 2013”.

SEC. 2. TABLE OF CONTENTS.

The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Amendments to the Consolidated Natural Resources Act.
- Sec. 4. Study of electric rates in the insular areas.
- Sec. 5. Reports on estimates of revenues.
- Sec. 6. Low-income home energy assistance program.
- Sec. 7. Guam War Claims Review Commission.
- Sec. 8. Improvements in HUD assisted programs.
- Sec. 9. Benefit to cost ratio study for projects in American Samoa.
- Sec. 10. Waiver of local matching requirements.
- Sec. 11. Fishery endorsements.
- Sec. 12. Effects of Minimum Wage differentials in American Samoa.
- Sec. 13. Office of National Drug Control Policy.
- Sec. 14. Drivers’ licenses and personal identification cards.

SEC. 3. AMENDMENTS TO THE CONSOLIDATED
NATURAL RESOURCES ACT.

Section 6 of the Joint Resolution entitled “A Joint Resolution to approve the ‘Covenant To Establish a Commonwealth of the Northern Mariana Islands in Political Union with the United States of America’, and for other pur-

poses”, approved March 24, 1976 (Public Law 94-241; 90 Stat. 263, 122 Stat. 854), is amended—

(1) in subsection (a)—
(A) in paragraph (2), by striking “December 31, 2014, except as provided in subsections (b) and (d)” and inserting “December 31, 2019”; and

(B) by striking paragraph (6), and inserting the following:

“(6) CERTAIN EDUCATION FUNDING.—

“(A) IN GENERAL.—In addition to fees charged pursuant to section 286(m) of the Immigration and Nationality Act (8 U.S.C. 1356 (m)) to recover the full costs of providing adjudication services, the Secretary of Homeland Security shall charge an annual supplemental fee of \$150 per nonimmigrant worker to each prospective employer who is issued a permit under subsection (d) of this section during the transition program. Such supplemental fee shall be paid into the Treasury of the Commonwealth government for the purpose of funding ongoing vocational educational curricula and program development by Commonwealth educational entities.

“(B) PLAN FOR THE EXPENDITURE OF FUNDS.—At the beginning of each fiscal year, and prior to the payment of the supplemental fee into the Treasury of the Commonwealth government in that fiscal year, the Commonwealth government must provide to the Secretary of Labor, a plan for the expenditure of funds received under this paragraph, a projection of the effectiveness of these expenditures in the placement of United States workers into jobs, and a report on the changes in employment of United States workers attributable to prior year expenditures.

“(C) REPORT.—The Secretary of Labor shall report to the Congress every 2 years on the effectiveness of meeting the goals set out by the Commonwealth government in its annual plan for the expenditure of funds.”; and

(2) in subsection (d)—

(A) in the third sentence of paragraph (2), by striking “not to extend beyond December 31, 2014, unless extended pursuant to paragraph 5 of this subsection” and inserting “ending on December 31, 2019”; and

(B) by striking paragraph (5); and

(C) by redesignating paragraph (6) as paragraph (5).

SEC. 4. STUDY OF ELECTRIC RATES IN THE INSULAR AREAS.

(a) DEFINITIONS.—In this section:

(1) COMPREHENSIVE ENERGY PLAN.—The term “comprehensive energy plan” means a comprehensive energy plan prepared and updated under subsections (c) and (e) of section 604 of the Act entitled “An Act to authorize appropriations for certain insular areas of the United States, and for other purposes”, approved December 24, 1980 (48 U.S.C. 1492).

(2) ENERGY ACTION PLAN.—The term “energy action plan” means the plan required by subsection (d).

(3) FREELY ASSOCIATED STATES.—The term “Freely Associated States” means the Federated States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau.

(4) INSULAR AREAS.—The term “insular areas” means American Samoa, the Commonwealth of the Northern Mariana Islands, Puerto Rico, Guam, and the Virgin Islands.

(5) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

(6) TEAM.—The term “team” means the team established by the Secretary under subsection (b).

(b) ESTABLISHMENT.—Not later than 180 days after the date of enactment of this Act, the Secretary shall, within the Empowering Insular Communities activity, establish a team of technical, policy, and financial experts—

(1) to develop an energy action plan addressing the energy needs of each of the insular areas and Freely Associated States; and

(2) to assist each of the insular areas and Freely Associated States in implementing such plan.

(c) **PARTICIPATION OF REGIONAL UTILITY ORGANIZATIONS.**—In establishing the team, the Secretary shall consider including regional utility organizations.

(d) **ENERGY ACTION PLAN.**—In accordance with subsection (b), the energy action plan shall include—

(1) recommendations, based on the comprehensive energy plan where applicable, to—

(A) reduce reliance and expenditures on fuel shipped to the insular areas and Freely Associated States from ports outside the United States;

(B) develop and utilize domestic fuel energy sources; and

(C) improve performance of energy infrastructure and overall energy efficiency;

(2) a schedule for implementation of such recommendations and identification and prioritization of specific projects;

(3) a financial and engineering plan for implementing and sustaining projects; and

(4) benchmarks for measuring progress toward implementation.

(e) **REPORTS TO SECRETARY.**—Not later than 1 year after the date on which the Secretary establishes the team and annually thereafter, the team shall submit to the Secretary a report detailing progress made in fulfilling its charge and in implementing the energy action plan.

(f) **ANNUAL REPORTS TO CONGRESS.**—Not later than 30 days after the date on which the Secretary receives a report submitted by the team under subsection (e), the Secretary shall submit to the appropriate committees of Congress a summary of the report of the team.

(g) **APPROVAL OF SECRETARY REQUIRED.**—The energy action plan shall not be implemented until the Secretary approves the energy action plan.

SEC. 5. REPORTS ON ESTIMATES OF REVENUES.

The Comptroller General of the United States shall submit to the appropriate committees of Congress a report that—

(1) evaluates whether the annual estimates or forecasts of revenue and expenditure of American Samoa, the Commonwealth of the Northern Mariana Islands, Guam, and the Virgin Islands are reasonable; and

(2) as the Comptroller General of the United States determines to be necessary, makes recommendations for improving the process for developing estimates or forecasts.

SEC. 6. LOW-INCOME HOME ENERGY ASSISTANCE PROGRAM.

With respect to fiscal years 2014 through 2017, the percentage described in section 2605(b)(2)(B)(i) of the Low-Income Home Energy Assistance Act of 1981 (42 U.S.C. 8624(b)(2)(B)(i)) shall be 300 percent when applied to households located in the Virgin Islands.

SEC. 7. IMPROVEMENTS IN HUD ASSISTED PROGRAMS.

Section 214(a)(7) of the Housing and Community Development Act of 1980 (42 U.S.C. 1436a(a)(7)) is amended by striking “such alien” and all that follows through the period at the end and inserting “citizen or national of the United States shall be entitled to a preference or priority in receiving assistance before any such alien who is otherwise eligible for such assistance.”.

SEC. 8. BENEFIT TO COST RATIO STUDY FOR PROJECTS IN AMERICAN SAMOA.

(a) **STUDY.**—The Comptroller General of the United States shall conduct a study regarding the use of benefit-to-cost ratio formulas by Federal departments and agencies for purposes of evaluating projects in American Samoa.

(b) **CONTENTS.**—In conducting the study, the Comptroller General shall—

(1) assess whether the benefit-to-cost ratio formulas described in subsection (a) take into consideration—

(A) the remote locations in, and the cost of transportation to and from, American Samoa; and

(B) other significant factors that are not comparable to locations within the 48 contiguous States; and

(2) assess, in particular, the use of benefit-to-cost ratio formulas by—

(A) the Secretary of Transportation with respect to airport traffic control tower programs; and

(B) the Secretary of the Army, acting through the Corps of Engineers, with respect to a harbor project or other water resources development project.

(3) **REPORT TO CONGRESS.**—Not later than 1 year after the date of enactment of this Act, the Comptroller General shall submit to Congress a report on the results of the study.

SEC. 9. FISHERY ENDORSEMENTS.

Section 12113 of title 46, United States Code, is amended by adding at the end the following:

“(j) **CERTAIN EXEMPTION.**—Paragraph (3) of subsection (a) shall not apply to any vessel—

“(1) that offloads its catch in part or full in American Samoa; and

“(2) that was rebuilt outside of the United States before January 1, 2011.”.

SEC. 10. EFFECTS OF MINIMUM WAGE DIFFERENTIALS IN AMERICAN SAMOA.

Section 8104 of the Fair Minimum Wage Act of 2007 (29 U.S.C. 206 note) is amended by adding at the end the following:

“(c) **EFFECTS OF MINIMUM WAGE DIFFERENTIALS IN AMERICAN SAMOA.**—The reports required under this section shall include an analysis of the economic effects on employees and employers of the differentials in minimum wage rates among industries and classifications in American Samoa under section 697 of title 29, Code of Federal Regulations, including the potential effects of eliminating such differentials prior to the time when such rates are scheduled to be equal to the minimum wage set forth in section 6(a)(1) of the Fair Labor Standards Act (29 U.S.C. 206(a)(1)).”.

SEC. 11. OFFICE OF NATIONAL DRUG CONTROL POLICY.

(a) **CARIBBEAN BORDER COUNTERNARCOTICS STRATEGY.**—The Office of National Drug Control Policy shall develop a biennial Caribbean Border Counternarcotics Strategy, that is made available to the public, with emphasis on the borders of Puerto Rico and the Virgin Islands of the United States, on terms substantially equivalent to the existing Southwest Border Counternarcotics Strategy and the Northern Border Counternarcotics Strategy.

(b) **AMENDMENT.**—Section 704(b)(13)(B) of the Office of National Drug Control Policy Reauthorization Act of 1998 (21 U.S.C. 1703(b)(13)(B)) is amended by inserting “the borders of Puerto Rico and the Virgin Islands of the United States and” after “in particular”.

SEC. 12. DRIVERS' LICENSES AND PERSONAL IDENTIFICATION CARDS.

(a) **DEFINITION OF STATE.**—Section 201(5) of the REAL ID Act of 2005 (49 U.S.C. 30301 note; Public Law 109-13) is amended by striking “the Trust Territory of the Pacific Islands.”.

(b) **EVIDENCE OF LAWFUL STATUS.**—Section 202(c)(2)(B) of the REAL ID Act of 2005 (49 U.S.C. 30301 note; Public Law 109-13) is amended—

(1) in clause (viii), by striking “or” after the semicolon at the end;

(2) in clause (ix), by striking the period at the end and inserting “; or”; and

(3) by adding at the end the following:

“(x) is a citizen of the Republic of the Marshall Islands, the Federated States of Micronesia, or the Republic of Palau who has been admitted to the United States as a non-immigrant pursuant to a Compact of Free Association between the United States and the Republic or Federated States.”.

Mr. REID. Mr. President, I ask unanimous consent that the committee-reported substitute amendment be con-

sidered, the Murkowski amendment, which is at the desk, be agreed to, the substitute amendment, as amended, be agreed to, the bill, as amended, be read a third time and passed, and the motion to reconsider be considered made and laid upon the table, with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 3288) was agreed to, as follows:

(Purpose: To remove certain sections.)

Beginning on page 63, strike line 14 and all that follows through page 75, line 22.

On page 75, line 23, strike “8” and insert “7”.

On page 76, line 6, strike “9” and insert “8”.

Beginning on page 77, strike line 12 and all that follows through page 78, line 17.

On page 78, line 18, strike “11” and insert “9”.

On page 79, line 3, strike “12” and insert “10”.

On page 79, line 18, strike “13” and insert “11”.

On page 80, line 8, strike “14” and insert “12”.

The committee amendment in the nature of a substitute, as amended, was agreed to.

The bill (S. 1237), as amended, was ordered to be engrossed for a third reading, was read the third time, and passed, as follows:

S. 1237

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Omnibus Territories Act of 2013”.

SEC. 2. TABLE OF CONTENTS.

The table of contents for this Act is as follows:

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“(B) PLAN FOR THE EXPENDITURE OF FUNDS.—At the beginning of each fiscal year, and prior to the payment of the supplemental fee into the Treasury of the Commonwealth government in that fiscal year, the Commonwealth government must provide to the Secretary of Labor, a plan for the expenditure of funds received under this paragraph, a projection of the effectiveness of these expenditures in the placement of United States workers into jobs, and a report on the changes in employment of United States workers attributable to prior year expenditures.

“(C) REPORT.—The Secretary of Labor shall report to the Congress every 2 years on the effectiveness of meeting the goals set out by the Commonwealth government in its annual plan for the expenditure of funds.”; and

(2) in subsection (d)—

(A) in the third sentence of paragraph (2), by striking “not to extend beyond December 31, 2014, unless extended pursuant to paragraph 5 of this subsection” and inserting “ending on December 31, 2019”;

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(C) by redesignating paragraph (6) as paragraph (5).

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(1) to develop an energy action plan addressing the energy needs of each of the insular areas and Freely Associated States; and

(2) to assist each of the insular areas and Freely Associated States in implementing such plan.

(c) PARTICIPATION OF REGIONAL UTILITY ORGANIZATIONS.—In establishing the team, the Secretary shall consider including regional utility organizations.

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(1) assess whether the benefit-to-cost ratio formulas described in subsection (a) take into consideration—

(A) the remote locations in, and the cost of transportation to and from, American Samoa; and

(B) other significant factors that are not comparable to locations within the 48 contiguous States; and

(2) assess, in particular, the use of benefit-to-cost ratio formulas by—

(A) the Secretary of Transportation with respect to airport traffic control tower programs; and

(B) the Secretary of the Army, acting through the Corps of Engineers, with respect to a harbor project or other water resources development project.

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(a) CARIBBEAN BORDER COUNTERNARCOTICS STRATEGY.—The Office of National Drug Control Policy shall develop a biennial Caribbean Border Counternarcotics Strategy, that is made available to the public, with emphasis on the borders of Puerto Rico and the Virgin Islands of the United States, on terms substantially equivalent to the existing Southwest Border Counternarcotics Strategy and the Northern Border Counternarcotics Strategy.

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SEC. 12. DRIVERS' LICENSES AND PERSONAL IDENTIFICATION CARDS.

(a) DEFINITION OF STATE.—Section 201(5) of the REAL ID Act of 2005 (49 U.S.C. 30301 note; Public Law 109-13) is amended by striking “the Trust Territory of the Pacific Islands.”.

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“(x) is a citizen of the Republic of the Marshall Islands, the Federated States of Micronesia, or the Republic of Palau who has been admitted to the United States as a non-immigrant pursuant to a Compact of Free Association between the United States and the Republic or Federated States.”.

MEASURE READ THE FIRST
TIME—S. 2491

Mr. REID. Mr. President, I understand that S. 2491 is at the desk, and I now ask, through the direction of the Chair, for its first reading.

The PRESIDING OFFICER. The clerk will read the bill by title for the first time.

The legislative clerk read as follows:

A bill (S. 2491) to protect the Medicare program under title XVIII of the Social Security Act with respect to reconciliation involving changes to the Medicare program.

Mr. REID. Mr. President, I ask for its second reading but object to my own request.

The PRESIDING OFFICER. Objection is heard.

The bill will be read for the second time on the next legislative day.

Mr. REID. Mr. President, this bill is long overdue. I appreciate very much

the work done by the author of this legislation, the senior Senator from Arkansas, Mr. PRYOR.

ORDERS FOR THURSDAY, JUNE 19,
2014

Mr. REID. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until 9:30 a.m. on Thursday, June 19; that following the prayer and pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, the time for the two leaders be reserved for their use later in the day; that following any leader remarks, the Senate be in a period of morning business for 1 hour with Senators permitted to speak therein for up to 10 minutes each, with the time equally divided and controlled between the two leaders or their designees, with

the Republicans controlling the first half and the majority controlling the final half; that following morning business, the Senate resume consideration of the motion to proceed to H.R. 4660, the CJS, T-HUD, and Agriculture appropriations bill, and all but 2 hours of postcloture debate time be considered expired.

The PRESIDING OFFICER. Without objection, it is so ordered.

ADJOURNMENT UNTIL 9:30 A.M.
TOMORROW

Mr. REID. Mr. President, if there is no further business to come before the Senate, I ask unanimous consent that it adjourn under the previous order.

There being no objection, the Senate, at 7:09 p.m., adjourned until Thursday, June 19, 2014, at 9:30 a.m.