

EC-5600. A communication from the Director of the Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Identification of Nonattainment Classification and Deadlines for Submission of State Implementation Plan (SIP) Provisions for the 1997 Fine Particle (PM<sub>2.5</sub>) National Ambient Air Quality Standard (NAAQS) and 2006 PM<sub>2.5</sub> NAAQS" (FRL No. 9909-93-OAR) received in the Office of the President of the Senate on May 1, 2014; to the Committee on Environment and Public Works.

EC-5601. A communication from the Administrator of the Environmental Protection Agency, transmitting, pursuant to law, a report relative to the Agency's Strategic Plan for fiscal years 2014 through 2018; to the Committee on Environment and Public Works.

EC-5602. A joint communication from the Director of National Intelligence and the Under Secretary of Defense for Intelligence, transmitting, pursuant to law, a report relative to foreign counterspace programs; to the Select Committee on Intelligence.

EC-5603. A communication from the Principal Deputy Assistant Attorney General, Office of Legislative Affairs, Department of Justice, transmitting, pursuant to law, a report entitled "Uniformed Services Employment and Reemployment Rights Act of 1994 (USERRA) Quarterly Report to Congress; Second Quarter of Fiscal Year 2014"; to the Committee on Veterans' Affairs.

EC-5604. A communication from the Deputy Director, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicare Program; Prospective Payment System for Federally Qualified Health Centers; Changes to Contracting Policies for Rural Health Clinics; and Changes to Clinical Laboratory Improvement Amendments of 1988 Enforcement Actions for Proficiency Testing Referral" ((RIN0938-AR62) (CMS-1443-FC)) received in the Office of the President of the Senate on May 1, 2014; to the Committee on Finance.

EC-5605. A communication from the Public Printer, Government Printing Office, transmitting, pursuant to law, the Office's Annual Report for fiscal year 2013; to the Committee on Rules and Administration.

## REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. CARPER, from the Committee on Homeland Security and Governmental Affairs, with an amendment in the nature of a substitute:

S. 1611. A bill to require certain agencies to conduct assessments of data centers and develop data center consolidation and optimization plans (Rept. No. 113-157).

## INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mrs. SHAHEEN (for herself, Ms. COLLINS, Mrs. BOXER, Mrs. GILLIBRAND, Mr. MURPHY, Mrs. MURRAY, Ms. WARREN, Mr. TESTER, Mr. BLUMENTHAL, Mr. BROWN, Mr. COONS, Mr. WHITEHOUSE, Mr. DURBIN, Ms. CANTWELL, Mrs. FEINSTEIN, Mr. HEINRICH, Ms. HIRONO, Mr. JOHNSON of South Dakota, Mr. LEAHY, Mr. SAND-

ERS, Mr. SCHATZ, Mr. UDALL of Colorado, Mr. BEGICH, Mr. FRANKEN, Ms. STABENOW, Mr. CARDIN, Mr. MERKLEY, and Mr. MARKEY):

S. 2291. A bill to require that Peace Corps volunteers be subject to the same limitations regarding coverage of abortion services as employees of the Peace Corps with respect to coverage of such services, and for other purposes; to the Committee on Foreign Relations.

By Ms. WARREN (for herself, Mrs. BOXER, Mrs. MURRAY, Mr. DURBIN, Mr. REED, Ms. LANDRIEU, Ms. STABENOW, Mr. BROWN, Mr. WHITEHOUSE, Mr. UDALL of Colorado, Mr. UDALL of New Mexico, Mrs. SHAHEEN, Mr. MERKLEY, Mr. BEGICH, Mrs. GILLIBRAND, Mr. FRANKEN, Mr. BLUMENTHAL, Mr. SCHATZ, Ms. BALDWIN, Mr. MURPHY, Ms. HIRONO, Ms. HEITKAMP, Mr. MARKEY, Mr. BOOKER, Mr. SANDERS, Mr. LEAHY, and Mr. HEINRICH):

S. 2292. A bill to amend the Higher Education Act of 1965 to provide for the refinancing of certain Federal student loans, and for other purposes; to the Committee on Finance.

By Ms. BALDWIN (for herself, Mr. LEVIN, Mr. MARKEY, and Mr. BLUMENTHAL):

S. 2293. A bill to clarify the status of the North Country, Ice Age, and New England National Scenic Trails as units of the National Park System, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. Kaine (for himself and Mr. CORNYN):

S. 2294. A bill to require a survey of the preferences of members of the Armed Forces regarding military pay and benefits; to the Committee on Armed Services.

By Mr. LEAHY (for himself, Mr. GRAHAM, Ms. MIKULSKI, Mr. COCHRAN, Mr. TESTER, Mr. ALEXANDER, Mr. WYDEN, Mr. RISCH, Mr. COONS, Mr. JOHANNES, Mr. WALSH, Mr. CRAPO, Mr. DONNELLY, Mr. LEE, Mr. MARKEY, Mr. ROBERTS, Mr. MANCHIN, Mr. GRASSLEY, and Mr. CARDIN):

S. 2295. A bill to establish the National Commission on the Future of the Army, and for other purposes; to the Committee on Armed Services.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Ms. LANDRIEU (for herself, Mr. ALEXANDER, Mrs. FEINSTEIN, Mr. CARPER, Mr. DURBIN, Mr. MCCAIN, Mr. KIRK, Mr. BENNET, Mr. VITTER, Mr. RUBIO, Mr. COONS, Mr. ISAKSON, Mr. BURR, Mr. CORNYN, Mr. GRAHAM, and Mr. SCOTT):

S. Res. 438. A resolution congratulating the students, parents, teachers, and administrators of charter schools across the United States for their ongoing contributions to education, and supporting the ideals and goals of the 15th annual National Charter Schools Week, to be held May 4 through May 10, 2014; considered and agreed to.

By Mr. BLUMENTHAL (for himself, Mr. ROCKEFELLER, Mr. THUNE, and Mr. BLUNT):

S. Res. 439. A resolution supporting the goals and ideals of National Safe Digging Month; considered and agreed to.

## ADDITIONAL COSPONSORS

S. 370

At the request of Mr. COCHRAN, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 370, a bill to improve and expand geographic literacy among kindergarten through grade 12 students in the United States by improving professional development programs for kindergarten through grade 12 teachers offered through institutions of higher education.

S. 375

At the request of Mr. TESTER, the name of the Senator from West Virginia (Mr. MANCHIN) was added as a cosponsor of S. 375, a bill to require Senate candidates to file designations, statements, and reports in electronic form.

S. 462

At the request of Mrs. BOXER, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 462, a bill to enhance the strategic partnership between the United States and Israel.

S. 654

At the request of Ms. LANDRIEU, the name of the Senator from Louisiana (Mr. VITTER) was added as a cosponsor of S. 654, a bill to amend the Internal Revenue Code of 1986 to provide for collegiate housing and infrastructure grants.

S. 933

At the request of Mr. LEAHY, the names of the Senator from Virginia (Mr. Kaine), the Senator from Montana (Mr. WALSH), the Senator from Montana (Mr. TESTER), the Senator from New Jersey (Mr. MENENDEZ), the Senator from Ohio (Mr. BROWN) and the Senator from Pennsylvania (Mr. CASEY) were added as cosponsors of S. 933, a bill to amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to extend the authorization of the Bulletproof Vest Partnership Grant Program through fiscal year 2018.

At the request of Mr. SCHATZ, his name was added as a cosponsor of S. 933, *supra*.

S. 942

At the request of Mr. CASEY, the name of the Senator from New Jersey (Mr. BOOKER) was added as a cosponsor of S. 942, a bill to eliminate discrimination and promote women's health and economic security by ensuring reasonable workplace accommodations for workers whose ability to perform the functions of a job are limited by pregnancy, childbirth, or a related medical condition.

S. 1012

At the request of Mr. BLUNT, the name of the Senator from North Dakota (Ms. HEITKAMP) was added as a cosponsor of S. 1012, a bill to amend title XVIII of the Social Security Act to improve operations of recovery auditors under the Medicare integrity program, to increase transparency and accuracy in audits conducted by contractors, and for other purposes.

S. 1143

At the request of Mr. MORAN, the name of the Senator from Montana (Mr. WALSH) was added as a cosponsor of S. 1143, a bill to amend title XVIII of the Social Security Act with respect to physician supervision of therapeutic hospital outpatient services.

S. 1174

At the request of Mr. BLUMENTHAL, the names of the Senator from Maine (Mr. KING), the Senator from Delaware (Mr. CARPER) and the Senator from Iowa (Mr. GRASSLEY) were added as cosponsors of S. 1174, a bill to award a Congressional Gold Medal to the 65th Infantry Regiment, known as the Borinqueneers.

S. 1188

At the request of Ms. COLLINS, the name of the Senator from Idaho (Mr. CRAPO) was added as a cosponsor of S. 1188, a bill to amend the Internal Revenue Code of 1986 to modify the definition of full-time employee for purposes of the individual mandate in the Patient Protection and Affordable Care Act.

S. 1239

At the request of Mrs. GILLIBRAND, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 1239, a bill to expand the research and awareness activities of the National Institute of Arthritis and Musculoskeletal and Skin Diseases and the Centers for Disease Control and Prevention with respect to scleroderma, and for other purposes.

S. 1406

At the request of Ms. AYOTTE, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 1406, a bill to amend the Horse Protection Act to designate additional unlawful acts under the Act, strengthen penalties for violations of the Act, improve Department of Agriculture enforcement of the Act, and for other purposes.

S. 1622

At the request of Ms. HEITKAMP, the name of the Senator from Rhode Island (Mr. WHITEHOUSE) was added as a cosponsor of S. 1622, a bill to establish the Alyce Spotted Bear and Walter Soboleff Commission on Native Children, and for other purposes.

S. 1645

At the request of Mr. BROWN, the names of the Senator from Michigan (Ms. STABENOW) and the Senator from Minnesota (Ms. KLOBUCHAR) were added as cosponsors of S. 1645, a bill to limit the authority of States to tax certain income of employees for employment duties performed in other States.

S. 1697

At the request of Mr. HARKIN, the name of the Senator from Massachusetts (Mr. MARKEY) was added as a cosponsor of S. 1697, a bill to support early learning.

S. 1728

At the request of Mr. CORNYN, the name of the Senator from Montana

(Mr. TESTER) was added as a cosponsor of S. 1728, a bill to amend the Uniformed and Overseas Citizens Absentee Voting Act to improve ballot accessibility to uniformed services voters and overseas voters, and for other purposes.

S. 1862

At the request of Mr. BLUNT, the names of the Senator from New York (Mrs. GILLIBRAND), the Senator from Minnesota (Ms. KLOBUCHAR), the Senator from North Carolina (Mrs. HAGAN) and the Senator from New Hampshire (Mrs. SHAHEEN) were added as cosponsors of S. 1862, a bill to grant the Congressional Gold Medal, collectively, to the Monuments Men, in recognition of their heroic role in the preservation, protection, and restitution of monuments, works of art, and artifacts of cultural importance during and following World War II.

S. 2004

At the request of Mr. BEGICH, the names of the Senator from New Jersey (Mr. BOOKER), the Senator from Minnesota (Mr. FRANKEN) and the Senator from Iowa (Mr. HARKIN) were added as cosponsors of S. 2004, a bill to ensure the safety of all users of the transportation system, including pedestrians, bicyclists, transit users, children, older individuals, and individuals with disabilities, as they travel on and across federally funded streets and highways.

S. 2013

At the request of Mr. RUBIO, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. 2013, a bill to amend title 38, United States Code, to provide for the removal of Senior Executive Service employees of the Department of Veterans Affairs for performance, and for other purposes.

S. 2037

At the request of Mr. ROBERTS, the name of the Senator from Montana (Mr. WALSH) was added as a cosponsor of S. 2037, a bill to amend title XVIII of the Social Security Act to remove the 96-hour physician certification requirement for inpatient critical access hospital services.

S. 2154

At the request of Mr. CASEY, the name of the Senator from Ohio (Mr. BROWN) was added as a cosponsor of S. 2154, a bill to amend the Public Health Service Act to reauthorize the Emergency Medical Services for Children Program.

S. 2177

At the request of Mr. LEAHY, the name of the Senator from Connecticut (Mr. BLUMENTHAL) was added as a cosponsor of S. 2177, a bill to establish an Office of Forensic Science and a Forensic Science Board, to strengthen and promote confidence in the criminal justice system by ensuring scientific validity, reliability, and accuracy in forensic testing, and for other purposes.

S. 2192

At the request of Mr. MARKEY, the name of the Senator from Minnesota

(Ms. KLOBUCHAR) was added as a cosponsor of S. 2192, a bill to amend the National Alzheimer's Project Act to require the Director of the National Institutes of Health to prepare and submit, directly to the President for review and transmittal to Congress, an annual budget estimate (including an estimate of the number and type of personnel needs for the Institutes) for the initiatives of the National Institutes of Health pursuant to such an Act.

S. 2208

At the request of Mr. KIRK, the name of the Senator from North Dakota (Ms. HEITKAMP) was added as a cosponsor of S. 2208, a bill to allow the Secretary of the Treasury to rely on State examinations for certain financial institutions, and for other purposes.

S. 2231

At the request of Mr. ROCKEFELLER, the name of the Senator from Virginia (Mr. WARNER) was added as a cosponsor of S. 2231, a bill to amend title 10, United States Code, to provide an individual with a mental health assessment before the individual enlists in the Armed Forces or is commissioned as an officer in the Armed Forces, and for other purposes.

S. 2270

At the request of Ms. COLLINS, the names of the Senator from New Jersey (Mr. BOOKER) and the Senator from Ohio (Mr. PORTMAN) were added as cosponsors of S. 2270, a bill to clarify the application of certain leverage and risk-based requirements under the Dodd-Frank Wall Street Reform and Consumer Protection Act.

S. 2277

At the request of Mr. CORKER, the names of the Senator from Georgia (Mr. CHAMBLISS), the Senator from Pennsylvania (Mr. TOOMEY), the Senator from Wyoming (Mr. ENZI) and the Senator from Louisiana (Mr. VITTER) were added as cosponsors of S. 2277, a bill to prevent further Russian aggression toward Ukraine and other sovereign states in Europe and Eurasia, and for other purposes.

S.J. RES. 19

At the request of Mr. UDALL of New Mexico, the name of the Senator from Vermont (Mr. SANDERS) was added as a cosponsor of S.J. Res. 19, a joint resolution proposing an amendment to the Constitution of the United States relating to contributions and expenditures intended to affect elections.

S. RES. 225

At the request of Mr. CRUZ, the name of the Senator from Florida (Mr. RUBIO) was added as a cosponsor of S. Res. 225, a resolution to express the sense of the Senate that Congress should establish a joint select committee to investigate and report on the attack on the United States diplomatic facility and American personnel in Benghazi, Libya, on September 11, 2012.

S. RES. 353

At the request of Mr. MARKEY, the name of the Senator from Ohio (Mr.

BROWN) was added as a cosponsor of S. Res. 353, a resolution designating September 2014 as "National Brain Aneurysm Awareness Month".

S. RES. 364

At the request of Mr. INHOFE, the name of the Senator from South Dakota (Mr. THUNE) was added as a cosponsor of S. Res. 364, a resolution expressing support for the internal rebuilding, resettlement, and reconciliation within Sri Lanka that are necessary to ensure a lasting peace.

S. RES. 421

At the request of Mr. CHAMBLISS, his name was added as a cosponsor of S. Res. 421, a resolution expressing the gratitude and appreciation of the Senate for the acts of heroism and military achievement by the members of the United States Armed Forces who participated in the June 6, 1944, amphibious landing at Normandy, France, and commending them for leadership and valor in an operation that helped bring an end to World War II.

At the request of Mr. MORAN, his name was added as a cosponsor of S. Res. 421, *supra*.

S. RES. 433

At the request of Ms. LANDRIEU, the names of the Senator from Florida (Mr. RUBIO), the Senator from Georgia (Mr. ISAKSON), the Senator from Ohio (Mr. BROWN), the Senator from Connecticut (Mr. BLUMENTHAL), the Senator from Minnesota (Ms. KLOBUCHAR), the Senator from Massachusetts (Mr. MARKEY), the Senator from New Hampshire (Mrs. SHAHEEN), the Senator from Maryland (Mr. CARDIN), the Senator from Ohio (Mr. PORTMAN), the Senator from Washington (Mrs. MURRAY), the Senator from Michigan (Ms. STABENOW), the Senator from Illinois (Mr. KIRK), the Senator from Texas (Mr. CORNYN), the Senator from Maryland (Ms. MIKULSKI), the Senator from Maine (Ms. COLLINS), the Senator from Pennsylvania (Mr. CASEY), the Senator from Hawaii (Ms. HIRONO), the Senator from Connecticut (Mr. MURPHY) and the Senator from Wyoming (Mr. BARASSO) were added as cosponsors of S. Res. 433, a resolution condemning the abduction of female students by armed militants from the Government Girls Secondary School in the northeastern province of Borno in the Federal Republic of Nigeria.

At the request of Mr. UDALL of Colorado, his name was added as a cosponsor of S. Res. 433, *supra*.

At the request of Mrs. GILLIBRAND, her name was added as a cosponsor of S. Res. 433, *supra*.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Ms. WARREN (for herself, Mrs. BOXER, Mrs. MURRAY, Mr. DURBIN, Mr. REED, Ms. LANDRIEU, Ms. STABENOW, Mr. BROWN, Mr. WHITEHOUSE, Mr. UDALL of Colorado, Mr. UDALL of New Mexico, Mrs. SHAHEEN,

Mr. MERKLEY, Mr. BEGICH, Mrs. GILLIBRAND, Mr. FRANKEN, Mr. BLUMENTHAL, Mr. SCHATZ, Ms. BALDWIN, Mr. MURPHY, Ms. HIRONO, Ms. HEITKAMP, Mr. MARKEY, Mr. BOOKER, Mr. SANDERS, Mr. LEAHY, and Mr. HEINRICH):

S. 2292. A bill to amend the Higher Education Act of 1965 to provide for the refinancing of certain Federal student loans, and for other purposes; to the Committee on Finance.

Ms. WARREN. Mr. President, I come to the floor today to announce the introduction of emergency legislation to provide relief to students and young graduates who are drowning in debt. Make no mistake. This is an emergency. Student loan debt is exploding, and it threatens the stability of our young people and the future of our economy.

Outstanding student loan debt now totals \$1.2 trillion, and each year students are taking on more and more debt. In 2012 an astonishing 71 percent of college seniors owed student loans. From 2004 to 2012 the average student loan balance increased by 70 percent. Millions of young people are struggling to keep up with student loan payments.

The economic impact is real. Federal watchdog agencies such as the Federal Reserve, the Treasury, and the Consumer Protection Bureau are all sounding the alarm. Every day this exploding debt stops more and more young people from moving out of their parents' homes, from saving for a downpayment, from buying a home, from buying cars, from starting small businesses, from saving for retirement, from making the purchases that keep this economy moving forward.

It doesn't have to be this way. Congress set interest rates on student loans at artificially high rates that generate extra money for the government. The GAO recently projected that the government will bring in \$66 billion just on the slice of student loans from 2007 to 2012. Those are the kinds of profits that would make a Fortune 500 CEO proud.

We should cut those interest rates and we should cut those government profits. We should give our young people a break and boost our economy. This morning two dozens Senators joined to introduce the Bank on Students Emergency Loan Refinancing Act which will do just that. The idea is simple. With interest rates near historic lows, homeowners, businesses, and even local governments have refinanced their debts, but many people who took out student loans before July 1 of last year are locked into a rate of nearly 7 percent. Older loans run 8 percent, 9 percent, and even higher. We need to bring those rates down, and we need to do it now.

Bank on Students would give student loan borrowers the opportunity to lower their interest rates on old loans to match the rates the government of-

fers to new borrowers today; that is, 3.86 percent for undergraduate loans, 5.41 percent for graduate loans, and 6.41 percent for PLUS loans. I want to be clear—those rates are still higher than what it costs the government to run its student loan program. Our work will not be done until we have eliminated all of the profits from the student loan program, but this legislation is an important step in that direction.

Forty million borrowers in this country have student loan debt, and many of those individuals could save hundreds or even thousands of dollars a year with this bill. They need this help now.

Last year nearly every Republican in Congress—in the House and in the Senate—voted for the exact same loan rates that are in this legislation. Republican leaders, such as Speaker of the House JOHN BOEHNER, embraced 3.86 percent for new undergraduate borrowers as "consistent" with Republican policy proposals. OK, it may not be my preferred rate, but if Republicans believe that 3.86 percent is good enough for new undergraduate borrowers, then it should be good enough for existing undergraduate borrowers who also worked hard to get an education and need to refinance their loans. Let's bring down this rate for all our kids because there is no reason on Earth to say that some kids can get a better deal when they all worked hard to do exactly what we wanted them to do—get an education.

This legislation won't add a single dime to our deficit. The Bank on Students legislation adopts the Buffett rule, which limits tax loopholes for millionaires and billionaires, and it requires that every dollar we bring in as a result of that change go directly to supporting lower interest rates on existing student loans. It is simple: Invest in billionaires or invest in students.

Refinancing won't fix everything that is broken in our higher education system. We need to bring down the cost of college and we need more accountability for how schools spend Federal dollars. Many of my Democratic colleagues have introduced or are introducing legislation aimed at lowering the overall cost of college, and I support those efforts.

The need for comprehensive reform must not blind us to the urgency of addressing the massive debt that is already crushing young people. This is a question of economics, but it is also a question of values. These young people are saddled with student loan debt not because they went to the mall and ran up charges on a credit card. They worked hard and learned new skills that would benefit the country and help us build a stronger America. They deserve a fair shot at an affordable education.

This is personal for me. I was the first person in my family to graduate from college. I went to a commuter college where the tuition was \$50 a semester, and it opened a million doors