

discretionary spending would require another sequester under the Budget Control Act.

Given the direction we are headed, I wish to vote against all appropriations bills that adhere to a total of \$1.058 trillion. It is not because the bills are entirely unworthy of support. That is not true. It is because they will ultimately lead us to a statutory dead end and erode the ability of Congress to control how the government is funded, as we have done before.

Therefore, I intend to oppose the motion to proceed, not because I don't think the bill has merit, as I said, but because in many ways it does. I will oppose the motion to proceed because it will inevitably lead us, once again, to an impasse that will result in further continuing resolutions and take us further away from any semblance of regular order.

I yield the floor.

The PRESIDING OFFICER (Ms. HEITKAMP). The Senator from Washington.

Mrs. MURRAY. Madam President, shortly the Senate will move to a vote on the motion to proceed to the transportation-housing bill.

This is the first appropriations bill to come before the Senate. We have worked very hard, in a bipartisan way, to have a bill that invests in the projects that are important to this country, to move us forward, and help secure a strong future for this country.

It is a bill that was tough to write. Our allocation is much lower than those of us who are working on these issues would like to see it, but we have tried to be pragmatic and practical and move forward.

I know there are those Members of the Senate who make the argument that our allocation is higher than the House and would vote against these bills. I would remind all of our colleagues, I have been out on this floor innumerable times urging our colleagues to let us go to conference on the budget so we can work out this disagreement and be able to have allocations be the same from the House and the Senate. But we have been unable to do that because a small group of Senators on the other side have objected to us going to that conference. So we are at the place now where we have to move these appropriations bills forward. It does mean eventually we will have to get to a conference and, as my ranking member pointed out, we will have to work out an agreement. But until we can go to conference and work out the overall number, we have to move forward on these bills; otherwise, we are going to face a crisis come the end of September in terms of funding our government and giving certainty to people across this country about whether we will be allocating funds for them to be able to move forward on their budgets at the local and State levels.

I urge our colleagues to vote yes, allow us to move to this bill. As my

ranking member has said, bring your amendments to the floor. If you have an objection to something in the bill or you want to change something or you want a discussion about something, we will be here, ready to take amendments, look at them, and have the will of the Senate move forward.

In a few short minutes, we will move to that vote and I urge our colleagues to vote yes.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mrs. MURRAY. Madam President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### CLOTURE MOTION

The PRESIDING OFFICER. Under the previous order, the cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The bill clerk read as follows:

#### CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close debate on the motion to proceed to Calendar No. 99, S. 1243, a bill making appropriations for the Department of Transportation, and Housing and Urban Development and related agencies for the fiscal year ending September 30, 2014, and for other purposes.

Mark Begich, Barbara A. Mikulski, Patty Murray, Mark R. Warner, Tom Udall, Martin Heinrich, Angus S. King, Jr., Sheldon Whitehouse, Elizabeth Warren, Dianne Feinstein, Patrick J. Leahy, Tom Harkin, Jack Reed, Richard J. Durbin, Richard Blumenthal, Mary L. Landrieu, Jeff Merkley, Harry Reid.

The PRESIDING OFFICER. By unanimous consent, the mandatory quorum call has been waived.

The question is, Is it the sense of the Senate that debate on the motion to proceed to S. 1243, an original bill making appropriations for the Department of Transportation, Housing and Urban Development, and Related Agencies for the fiscal year ending September 30, 2014, and for other purposes, shall be brought to a close?

The yeas and nays are mandatory under the rule.

The clerk will call the roll.

The bill clerk called the roll.

Mr. CORNYN. The following Senator is necessarily absent: the Senator from Kansas (Mr. MORAN).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 73, nays 26, as follows:

#### [Rollcall Vote No. 181 Leg.]

#### YEAS—73

Baldwin	Blunt	Cardin
Baucus	Boozman	Carper
Begich	Boxer	Casey
Bennet	Brown	Chambliss
Blumenthal	Cantwell	Chiesa

Cochran	Kaine	Reed
Collins	King	Reid
Coons	Kirk	Rockefeller
Donnelly	Klobuchar	Sanders
Durbin	Landrieu	Schatz
Feinstein	Leahy	Schumer
Flake	Levin	Shaheen
Franken	Manchin	Stabenow
Gillibrand	Markey	Tester
Hagan	McCain	Thune
Harkin	McCaskill	Toomey
Hatch	Menendez	Udall (CO)
Heinrich	Merkley	Udall (NM)
Heitkamp	Mikulski	Warner
Heller	Murkowski	Warren
Hirono	Murphy	Whitehouse
Inhofe	Murray	Wicker
Isakson	Nelson	Wyden
Johnson (SD)	Portman	
Johnson (WI)	Pryor	

#### NAYS—26

Alexander	Cruz	Paul
Ayotte	Enzi	Risch
Barrasso	Fischer	Roberts
Burr	Graham	Rubio
Coats	Grassley	Scott
Coburn	Hoover	Sessions
Corker	Johanns	Shelby
Cornyn	Lee	Vitter
Crapo	McConnell	

#### NOT VOTING—1

Moran

The PRESIDING OFFICER. On this vote, the ayes are 73 and the nays are 26. Three-fifths of the Senators duly chosen and sworn having voted in the affirmative, the motion is agreed to.

Under the previous order, cloture having been invoked, all postcloture time is yielded back.

The question is on agreeing to the motion to proceed.

The motion was agreed to.

The Senator from Washington.

Mrs. MURRAY. Madam President, the Senate has now agreed on a bipartisan basis to move forward on the transportation and housing bill. I wish to thank all of our colleagues.

As we move forward on this appropriations bill, we will be open for amendments. I know there are Members who have a number of issues they would like for us to consider. I urge them to bring their amendments to Senator COLLINS and me, the managers of this bill, as soon as possible so we can begin to work our way through them.

So as we go to recess for caucus luncheons, I ask Members to please work with both of us so we can manage this bill in a responsible way and then move to final passage.

I appreciate all of the work of my ranking member Senator COLLINS as well as the members of the committee and all of the Senators who are working with us to move this bill forward.

Thank you, Madam President. I yield the floor.

#### TRANSPORTATION, HOUSING AND URBAN DEVELOPMENT, AND RELATED AGENCIES APPROPRIATIONS ACT, 2014

The PRESIDING OFFICER. The clerk will report the bill.

The bill clerk read as follows:

A bill (S. 1243) making appropriations for the Departments of Transportation, and Housing and Urban Development, and related

agencies for the fiscal year ending September 30, 2014, and for other purposes.

#### RECESS

The PRESIDING OFFICER. Under the previous order, the Senate stands in recess until 2:15 p.m.

Thereupon, the Senate, at 12:31 p.m., recessed until 2:15 p.m. and reassembled when called to order by the President pro tempore (Ms. BALDWIN).

#### TRANSPORTATION, HOUSING AND URBAN DEVELOPMENT AND RELATED AGENCIES APPROPRIATIONS ACT, 2014—Continued

The PRESIDING OFFICER. The Senator from New Jersey.

##### HUMAN TRAFFICKING IN THE UNITED STATES

Mr. CHIESA. Madam President, it is an honor for me to speak here today for the first time on the floor of this distinguished body.

I am mindful of the fact that had it not been for the passing of my predecessor, Senator Frank Lautenberg, I would not be here today. So I want to associate myself with the tributes that have already been paid to his memory.

It has occurred to me that if I waited any longer before speaking on the Senate floor for the first time, my maiden speech and my farewell address would be one and the same.

My service representing the people of New Jersey in this great institution will be brief. Yet, for me, I know it will be one of the highlights of my life.

I wish to express my heartfelt appreciation to my family—my wife Jenny and my children, Al and Hannah—for enthusiastically supporting the decision we made as a family to allow me to be here. As everyone in public life knows, the support of our families is indispensable to our service. My daughter Hannah is here with me in Washington this week supporting her dad.

I am also incredibly grateful to Governor Christie for the confidence he has again shown in me by naming me to this position. I am deeply humbled by the opportunity to serve the people of my State—the State where I was born and raised and am raising my own family—here in the Senate.

Some refer to Senators who have been appointed to unexpired vacancies as “caretakers.” I reject that label for myself, as I imagine others have who have found themselves in similar positions. No one who has the high honor and privilege of serving in this body should ever be content to serve as a caretaker—to merely “keep the seat warm.” Representing the people even for a brief period of time demands that one work to make a difference. My Senate colleagues show me that every day with their commitment.

Today I wish to use this great honor to help give voice to a shockingly large and largely unseen group of people who have no voice of their own. The United Nations estimates there are upwards of 27 million of them around the globe.

There are believed to be at least 100,000 of them here in the United States. They are among the most exploited, abused, and neglected people on the face of the Earth. They are the victims of human trafficking. They are, to be more direct, modern-day slaves.

Over the course of my career, both as an assistant U.S. attorney and more recently as the attorney general of New Jersey, I have come face to face with the terrible misery of human trafficking. The faces of its victims are haunting. They are often young, and more often than not they are female. They come from every corner of the world but especially from those places where poverty and want define day-to-day existence. They are exploited and abused by human predators that have no respect for the law and no respect for basic decency. Often lured by their captors with empty promises of a better life, the victims are instead utterly betrayed. These victims are robbed of their youth, their freedom, their dignity, their health, and sometimes even their lives. They must not be forgotten. They must not be robbed of justice.

Human traffickers—the purveyors of the modern-day slave trade—do enormous harm to their victims. When these victims are used in the promotion of such crimes as prostitution and child pornography, they are also debasing our neighborhoods and our families. As they exploit their victims by forcing them to labor for little or no money in a wide variety of workplaces and appalling circumstances, they are also exploiting employers who offer good jobs, at fair wages, in safe working conditions. And as they abuse their victims in ways too horrible to contemplate, they are also abusing our commitment as a society to honor the dignity of every human being.

My first exposure to the fight against human trafficking goes back to my tenure as an assistant U.S. attorney in New Jersey. And as New Jersey’s attorney general, I made this fight a priority, issuing a directive on human trafficking to sharpen New Jersey’s focus in the fight against this terrible crime by channeling more resources and greater attention to the problem.

This effort is already producing results. Just over a week ago the New Jersey Attorney General’s Office arrested six people in Lakewood, New Jersey, and charged them with various human trafficking and other offenses. Accused of running a sophisticated network that brought dozens of women into the United States from Mexico to work in illegal brothels, those arrested in Lakewood will also face new, tougher penalties if convicted. And their victims have been saved from the degradation to which their captors were subjecting them. As satisfying as it is to see justice done to the traffickers, there is an even greater sense of accomplishment in restoring freedom to those who were brutally held in bondage.

There are, of course, efforts under way to find and prosecute traffickers both at home and abroad, as well as to identify and aid the innocent victims of human trafficking. The Department of State’s Office to Monitor and Combat Trafficking in Persons leads our Nation’s efforts to combat human trafficking around the world. The Department of Homeland Security’s Blue Campaign works with law enforcement, State and local governments, various nongovernmental organizations, and other private groups to provide information, training, and outreach. Countless law enforcement officers and prosecutors at every level of government are united in the fight to end human trafficking. And untold numbers of organizations and caring people have committed themselves to aiding the survivors of this terrible assault on human dignity.

In this body, the Senate Caucus to End Human Trafficking, led by my distinguished colleagues, the senior Senator from Connecticut, Mr. BLUMENTHAL, and the junior Senator from Ohio, Mr. PORTMAN, helps to “combat human trafficking by promoting awareness, removing demand, supporting prosecution efforts, and providing appropriate service systems for survivors.” I fully support their outstanding efforts and look forward to working with them on this important issue.

And there is more we can do. Having served recently as attorney general, I know the States—and specifically the State attorneys general—feel hampered in their efforts to put an end to the insidious practice of using the Internet to sell illegal sexual services, especially when exploiting the victims of human trafficking.

I urge my colleagues to carefully consider any proposals that may come forward to close loopholes in the Federal law that are furthering the victimization of young women being held in bondage.

There are, unfortunately, no easy answers. Human trafficking can be hard to detect and even harder to prove. It is not unusual for victims to be unaware that they are victims of a crime. Their captors are often successful at persuading their victims that what is happening to them is their own fault. And because of the incessant and violent intimidation to which victims are subjected, they may be afraid to even attempt to escape the situation in which they find themselves. Fearing retaliation from their captors or perhaps afraid they may be deported or returned to the situation they sought to escape from in the first place, they are reluctant to seek help, or even to offer help in punishing their captors once they are freed.

The challenge faced in fighting human trafficking is compounded because not enough people—even people in law enforcement and the justice system—recognize it when they confront it. That is why efforts to promote