

We had Senator HARKIN waiting to offer an amendment, and we had Senator CRUZ here waiting to offer amendments. They can't. We are through for the night, so we have wasted basically 2 days when we could have been considering amendments to this bill, and that is a shame.

We have a limited number of Senate days. In our lives, we have a limited number of days. The time of the Senate is too precious to spend it this way, so I am filing cloture on this bill. We will have a vote on proceeding to it on Thursday. How about that? Isn't that great? We are going to vote to proceed to it. So we will be on the bill Thursday, and we can start offering amendments on Thursday.

#### CLOTURE MOTION

I have a cloture motion at the desk, Madam President.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The bill clerk read as follows:

#### CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close debate on the motion to proceed to Calendar No. 21, H.R. 933, a bill making appropriations for the Department of Defense, the Department of Veterans Affairs, and other departments and agencies for the fiscal year ending September 30, 2013, and for other purposes.

Harry Reid, Barbara A. Mikulski, Benjamin L. Cardin, Sherrod Brown, Richard J. Durbin, Tom Harkin, Patrick J. Leahy, Angus S. King, Jr., Tim Johnson, Elizabeth Warren, Debbie Stabenow, Patty Murray, Mary L. Landrieu, Jack Reed, Jeanne Shaheen, Richard Blumenthal

#### MORNING BUSINESS

Mr. REID. I ask unanimous consent that the Senate proceed to a period of morning business, with Senators allowed to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### CONTINUING APPROPRIATIONS

Mr. REID. Madam President, I hope the record is very clear that I do not criticize Senator SHELBY. He has done his best. He was a tremendous advocate for what he thought should be in this bill. But we are going to have Senators stand up and talk about what is wrong with this place when, after all the work that goes into a bipartisan bill, we are stymied from going to that bill and offering amendments.

Ms. MIKULSKI. Madam President, a question for the majority leader.

The PRESIDING OFFICER. The Senator from Maryland.

Ms. MIKULSKI. This is tough, but the leader has to govern the Senate and move the bill. But a question for the people who watch us and don't know what all these parliamentary ma-

neuvers mean. If there is an agreement to move forward with amendments, is it possible that tomorrow we could vintiate it?

Mr. REID. With the tremendous work Senator COBURN has to put into this so he can finish it in the next 12 hours, maybe we can move to the bill tomorrow. But I know he has a lot of work to do on the bill, so we will have to see how he feels about it tomorrow.

Ms. MIKULSKI. Madam President, I really want to thank my vice chairman, Senator SHELBY, for being on the floor all day today in anticipation that we would have already voted on two amendments. I think he and I both regret the present situation.

I would hope the Senator who has grave concerns and waited to read the bill could really finish it overnight. We worked every night, I must say, not only my staff, but in talking to the Senator, and we were available to each other by phone. I was talking to Congressman ROGERS, our House counterpart, and we were working. I know that Saturday night we didn't close out until 9 o'clock at night; Sunday, not until 11 o'clock at night. That is why we wanted to get this over, so they could look at it.

So I say to those holding up the bill, I would like you to work through the evening the way we worked through the evening. If you want to see if there are other issues—and we acknowledge the Senator's right to do that, but, really, we do not want to face a shutdown, and there is this other issue of the Budget Committee that we would like to get on the floor. What a great message to the American people that with good will and sensibility and give-and-take—and there was a lot of give-and-take—we can govern.

My hope is that by the time we get to the end of next week—actually, the end of this week—we will have passed the continuing funding resolution and we will have passed a budget, with ample debate.

The Senator and I, House Members, Senate Members—we welcome amendments. We welcome debate. But what is frustrating to me is that we have had a very interesting day, but we had two amendments pending, two different viewpoints on health care and human services. We could have debated and been able to dispose of them in a way that would have brought honor to the institution and moved our legislation forward.

So let's show we can govern. Let's really show we can govern. And I hope we can get to our bill tomorrow and not necessarily go through the whole usual filibuster rules.

Again, I thank the vice chairman, Senator SHELBY. I thank Senator MCCONNELL for the way he helped and conferred on many issues.

I yield the floor.

Mr. REID. Madam President, I want everyone to hear what I am saying now. If somebody comes to me and says: You can get on the bill if you give

me these amendments, I won't agree. We will have cloture on it on Thursday.

We are through the dealmaking stage. We have been dealmaking on this bill—an important piece of legislation—for more than a week, and if a Senator comes to me and says: You can go to the bill tomorrow, but I want to make sure I have all these amendments, the answer is no.

The PRESIDING OFFICER. The Senator from Alabama.

Mr. SHELBY. Madam President, had we been able to move to this bill, we could have probably debated already and voted on a number of amendments because this is very essential legislation. There is a lot in this bill, a lot of good in this proposed legislation.

I hope that reason will prevail and that people, even if they have some amendments, will come to the floor, as I said earlier, and offer them. Let's debate them, and let's get to regular order, up or down. That is what it is about. But I think the essentials of this bill are solid and good. We have gone into this, and we will go into it more and more. We want the process to work, but the process is not going to work if we don't get the bill up so we can go to the regular order.

So I hope tonight that things will work out and we will get going. This is important legislation.

I yield the floor.

The PRESIDING OFFICER. The Senator from New Hampshire.

Mrs. SHAHEEN. Madam President, I came to the floor to speak on an entirely different issue, but before I do that, I would like to commend Appropriations Chair MIKULSKI—and I do like saying that, Appropriations Chair MIKULSKI—and Ranking Member SHELBY for all of the work they and their staffs and the other Senators on the Appropriations Committee have done to try to put together a continuing resolution that is going to keep this government open.

I share the frustration and the concern we have heard expressed on the floor tonight about the hold-up when we thought there was agreement to get this done.

So I appreciate all the work that has been done, and hopefully we can get past this and get this bill done.

The PRESIDING OFFICER. The Senator from Maryland.

Ms. MIKULSKI. The Senator from New Hampshire is a member of the Appropriations Committee; is that correct?

Mrs. SHAHEEN. That is correct.

Ms. MIKULSKI. Is this her first year on the committee?

Mrs. SHAHEEN. It is.

Ms. MIKULSKI. Does the Senator from New Hampshire know what regular order is? This is not a quiz.

Mrs. SHAHEEN. I was hoping to learn that this session because unfortunately we have not had a lot of regular order in terms of moving appropriations bills and the budget through the Senate. As I talk to my constituents,

they really want to see us do that. They want to see us work together to move the agenda forward for this country, just as the chairwoman and Senator SHELBY have done in the last week.

Ms. MIKULSKI. The Senator is exactly right. What we are trying to do is to run a rescue operation to keep the continuing funding going on—really, the President will submit his budget next week, and the Budget Committee will be off and running. We will actually hold hearings on every subcommittee, and it will be an open and transparent process. Members will be able to participate, and we will return to that bill by bill. When you are dealing with a bill that has all 12 subcommittees in it and it is \$1 trillion, they think, wow. But we are going to do that regular order.

I thank the Senator. I am so happy she is on the committee. I look forward to showing her what regular order is.

I know the Senator is going to stand up, as she has done on so many occasions, to champion the cause of women; is that correct?

Mrs. SHAHEEN. That is correct. And I appreciate the leadership the Senator has shown.

Ms. MIKULSKI. Well, in the dignified way of the Senate and the way we talk, go for it.

#### INTERNATIONAL WOMEN'S DAY

Mrs. SHAHEEN. Madam President, the world came together once again last week to celebrate International Women's Day. Today I want to belatedly commemorate that special day here on the floor of the Senate and welcome the passage of this year's International Women's Day resolution, which I am proud to say that I cosponsored on a bipartisan basis with my colleague Senator COLLINS, and we had 14 other cosponsors on that resolution.

International Women's Day is observed all over the world. It honors the economic, political, and social achievements of women past, present, and future. It also highlights just how far women around the world still have to go and the many barriers and closed doors they continue to face in the fight for equal rights and opportunities.

I want to recognize and celebrate this year's nine recipients of the 2013 State Department International Women of Courage Awards. This prestigious annual award recognizes women who have shown exceptional leadership in advocating for women's rights and empowerment around the globe, often at great risk to their own well-being.

One of those recipients I want to talk about is Razan Zeitunah. She is a human rights lawyer in Syria, and she has made it her mission to track the ongoing atrocities that have been committed by the Assad regime. Mrs. Zeitunah was forced into hiding after the government accused her of being a foreign agent when she began reporting on these atrocities. Despite living in

fear for her life, with her husband in prison, Mrs. Zeitunah continues to risk so much to make sure the world knows all about Assad's brutal crackdown on the people of Syria.

She is one of nine remarkable women who are being honored by the State Department this year, each with an equally inspirational story to tell.

I ask unanimous consent to have printed in the RECORD the names of all nine honorees.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

Malalai Bahaduri  
Tsering Wooser  
Julietta Castellanos  
Nirbhaya "Fearless"  
Dr. Josephine Obiajulu Odumakin  
Elena Milashina  
Fartuun Adan  
Razan Zeitunah  
Ta Phong Tan

Mrs. SHAHEEN. While I am very pleased that the Senate was able to take up and pass the International Women's Day resolution last night, I am also extremely disappointed that this bipartisan resolution was objected to at the eleventh hour over a clause that addressed the impact of our changing climate on women in developing nations, and I just want to read that clause.

Whereas, according to the International Union for Conservation of Nature, women in developing countries are disproportionately affected by changes in climate because of their need to secure water, food, and fuel for their livelihood.

That was the extent of the clause that was objected to. Unfortunately, this clause from the resolution was blocked by a Member of the Senate on the other side of the aisle. It was a clause that was included in the 2011 resolution that unanimously passed in the Senate.

Just this past weekend, Navy Admiral Locklear, the commander of the U.S. Pacific Command, was asked during a 2-day trip to New England what was the biggest long-term security threat facing the Pacific region. His answer was very clear: climate change—this from an admiral who is dealing with a bellicose North Korea and escalating conflict between Japan and China in the East China Sea. His answer to what is the biggest threat to America is climate change. Yet we have one of our colleagues on the other side of the aisle who objected to a clause that points out what is very clear in data around the world, and that is the impact changes in our climate are having on women who are so often the food gatherers for their families.

This issue of climate change is not going away anytime soon. We can deny that it exists, but it exists. The data is clear, and I believe we need to come together to address this serious concern to help other countries find ways of mitigating the harmful effects of climate change.

Just as climate change deserves attention, we also need to continue our

effort to promote equal rights and equal opportunities for women everywhere. We know that all of society benefits when women are more fully integrated into their communities and countries, and we need to remain focused on this effort. That is why International Women's Day is so important, and that is why passing a resolution to talk about that in this body is so important.

I am sorry we couldn't agree on everything, but I do think it is important for us to recognize International Women's Day and also to point out areas of disagreement that clearly are going to remain at the forefront in the future.

I yield the floor.

The PRESIDING OFFICER. The Senator from Oklahoma.

#### CONTINUING APPROPRIATIONS

Mr. COBURN. Madam President, I was sitting in my office listening to Senator REID, meeting with my staff on the bill we have on the floor, and I wanted to explain to the American people what this bill is.

This bill was published last night at 9:00. We got it at about 9:45. It spends well over \$1 trillion. And I agree with the majority leader, it is important that we pass this bill, but knowing what is in it before you can decide where you would like to try to amend it is asking something of Senators that they can't give.

So I understand the majority leader's frustration, but I would also make a couple points.

In this bill is \$8 billion taken out of the victims' compensation fund. That is not tax money. That is money which criminals have paid into a fund to give restitution to children and women around this country for the harm that has occurred from the crime that has been committed upon them, and we are stealing \$8 billion from that fund. In this bill, we are taking it away—not tax dollars but fines and penalties—and we are going to spend it somewhere else. You talk about being for women and children? This bill is exactly the opposite of that. Money that is due them we are not going to let them have. We are going to go spend it somewhere else.

So knowing those things are in the bill is one of the reasons we ought to read the bill before we can know whether we are going to offer amendments on it.

I would also make one final point. The vast majority of this bill passed the Appropriations Committee in the Senate last spring and early summer. There is not one of the things that are in this bill that the Appropriations Committee hadn't already done, and we had a deliberate choice to not put these bills on the floor last time. So if we are in a snit over the problems we are having, it is because the bills didn't come in regular order to the floor of the Senate so there could have been a conference.