

into glitches that did not allow me to complete an activity either. Jeff Zients and CMS are reporting progress every day; and even though they expect to have it substantially fixed by the end of the month, anyone who knows about technology or wants to be honest about what we are going through will know that the work of improving that Web site will be pretty much a constant process.

Democrats worked to implement laws passed by Republicans that fell short of what we felt was needed. They need to stop all the repeals that they know are going nowhere and focus on jobs, the economy, and legislation that they have let languish that would speed up our sluggish economy. They and their cohorts need to stop urging young people and others not to sign up for health insurance, as is being reported.

The American people need to have the security of access to reliable, affordable health care. The Affordable Care Act begins to give that to us. They want the benefits of the ACA and for us to work together to uphold the laws of the land—not just some, but all of them.

#### AMERICAN PEOPLE DESERVE TO KEEP THEIR HEALTH CARE PLANS

(Mr. WILSON of South Carolina asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WILSON of South Carolina. Mr. Speaker, the President has broken his promises to the American people. Because of the administration's strained interpretation of health care plans under ObamaCare, millions of families continue to receive policy cancellation notifications, destroying jobs.

Last week, the President made another unrealistic promise when he offered to provide a quick fix to this problem. At the same time, he threatened to veto the Keep Your Health Plan Act, bipartisan legislation that passed the House last week that allows him to legislatively follow through with his pledge.

Common sense tells us the President is putting politics over policy when it comes to implementing his signature health care takeover. His administration is out of touch with the struggles American families are experiencing as a result of this destruction and intrusion of our health care system. The best way for American families to experience relief from this law is for the President to work with House Republicans to repeal and replace it with sensible solutions.

In conclusion, God bless our troops, and we will never forget September the 11th in the global war on terrorism.

I appreciate the dedicated personnel of the U.S. Naval Hospital of Naples, Italy.

#### NUMBERS TO KNOW

(Mr. HOLT asked and was given permission to address the House for 1

minute and to revise and extend his remarks.)

Mr. HOLT. Mr. Speaker, thanks to the Affordable Care Act:

Nearly 13 million Americans have benefited from \$1.1 billion in rebates from health insurance companies;

105 million Americans have received access to free preventive services;

Nearly 30 million women are receiving free preventive services;

Up to 17 million children with pre-existing health conditions are no longer denied coverage by insurers;

6.6 million young adults up to age 26 have taken advantage of the law to obtain health insurance through their parents' plans;

More than 100 million Americans no longer have a lifetime limit on their insurance coverage;

More than 7.1 million seniors in the doughnut hole have already saved \$8.3 billion on prescription drugs; and

More than 4.4 million seniors have free annual wellness visits under Medicare.

Mr. Speaker, rather than working to make the Affordable Care Act successful, Republicans are telling Americans they want to return to the days when insurance companies could tell those with preexisting conditions, Sorry, you don't deserve and cannot purchase health insurance.

Forty-six times, Republicans have told Americans that if they reach their lifetime limits, that is just too bad. Forty-six times, they have said they want to keep the Medicare part D doughnut hole and keep medication unaffordable for seniors, and that is the way it is going to be.

Mr. Speaker, Americans deserve access to affordable, quality health care.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until approximately 5 p.m. today.

Accordingly (at 2 o'clock and 13 minutes p.m.), the House stood in recess.

□ 1700

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. MESSER) at 5 p.m.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote incurs objection under clause 6 of rule XX.

Record votes on postponed questions will be taken later.

#### DIGITAL ACCOUNTABILITY AND TRANSPARENCY ACT OF 2013

Mr. ISSA. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 2061) to expand the Federal Funding Accountability and Transparency Act of 2006 to increase accountability and transparency in Federal spending, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 2061

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Digital Accountability and Transparency Act of 2013”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Purposes.
- Sec. 3. Amendments to the Federal Funding Accountability and Transparency Act of 2006.
- Sec. 4. Pilot program to evaluate consolidated recipient reporting.
- Sec. 5. Classified and protected information.
- Sec. 6. American Recovery and Reinvestment Act of 2009 amendments.
- Sec. 7. Disaster Relief Appropriations Act of 2013 amendments.
- Sec. 8. Executive agency accounting and other financial management reports and plans.
- Sec. 9. Limits and transparency for conference and travel spending.

#### SEC. 2. PURPOSES.

The purposes of this Act are to—

(1) expand the Federal Funding Accountability and Transparency Act of 2006 by disclosing direct Federal agency expenditures and linking Federal contract, loan, and grant spending information to programs of Federal agencies in order to enable taxpayers and policy makers to track Federal spending more effectively;

(2) provide consistent, reliable, and searchable Government-wide spending data that is displayed accurately for taxpayers and policy makers on USASpending.gov;

(3) analyze Federal spending data to proactively prevent waste, fraud, abuse, and improper payments;

(4) simplify reporting for entities receiving Federal funds by streamlining reporting requirements and reducing compliance costs while improving transparency; and

(5) improve the quality of data submitted to USASpending.gov by holding Federal agencies accountable for the completeness and accuracy of the data submitted.

#### SEC. 3. AMENDMENTS TO THE FEDERAL FUNDING ACCOUNTABILITY AND TRANSPARENCY ACT OF 2006.

Section 2 of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended—

(1) in the section heading, by striking “FULL DISCLOSURE OF ENTITIES RECEIVING FEDERAL FUNDING” and inserting “DISCLOSURE OF FEDERAL FUNDING”;

(2) in subsection (a)—

(A) by redesignating paragraphs (2) and (3) as paragraphs (3) and (7), respectively;

(B) by inserting after paragraph (1) the following new paragraph (2):

“(2) FEDERAL AGENCY.—The term ‘Federal agency’ has the meaning given the term ‘Executive agency’ under section 105 of title 5, United States Code.”;

(C) by inserting after paragraph (3), as redesignated by subparagraph (A), the following new paragraphs:

“(4) **FEDERAL FUNDS.**—The term ‘Federal funds’ means any funds that are made available to or expended by a Federal agency.

“(5) **OBJECT CLASS.**—The term ‘object class’ means the category assigned for purposes of the annual budget of the President submitted under section 1105(a) of title 31, United States Code, to the type of property or services purchased by the Federal Government.

“(6) **PROGRAM ACTIVITY.**—The term ‘program activity’ has the meaning given that term under section 1115(h) of title 31, United States Code.”; and

(D) in paragraph (7), as redesignated by subparagraph (A)—

(i) in subparagraph (B), by striking “paragraph (2)(A)(i)” and inserting “paragraph (3)(A)(i)”; and

(ii) in subparagraph (C), by striking “paragraph (2)(A)(ii)” and inserting “paragraph (3)(A)(ii)”; and

(3) in subsection (b)—

(A) in paragraph (1)—

(i) by striking “the Office of Management and Budget” and inserting “the Secretary of the Treasury” each place it appears;

(ii) in subparagraph (F)—

(i) in clause (i), by redesignating subclauses (I) and (II) as items (aa) and (bb), respectively;

(II) by redesignating clauses (i) and (ii) as subclauses (I) and (II); and

(III) by striking the period at the end of subclause (II) as so redesignated and inserting “; and”;

(iii) by redesignating subparagraphs (A) through (G) as clauses (i) through (vii), respectively, and adjusting the margin accordingly;

(iv) by striking “for each Federal award—” and inserting the following: “for all Federal funds—

“(A) for each Federal agency, component of a Federal agency, appropriations account, program activity, and object class (including any subcomponent of an object class), and other accounts or data as appropriate—

“(i) the amount of budget authority available;

“(ii) the amount obligated;

“(iii) the amount of outlays;

“(iv) the amount of any Federal funds reprogrammed or transferred; and

“(v) the amount of expired and unexpired unobligated balances; and

“(B) for each Federal award—”; and

(v) in subparagraph (B)(iii), as so designated by this subparagraph, by inserting “, which shall be assigned a unique identifier,” after “information on the award”;

(B) in paragraph (3)—

(i) by striking “The Director of the Office of Management and Budget” and inserting “The Secretary of the Treasury”; and

(ii) by striking “the Director” and inserting “the Secretary”;

(C) in paragraph (4)—

(i) by striking “the Director of the Office of Management and Budget” and inserting “the Secretary of the Treasury”; and

(ii) by striking “the Director” and inserting “the Secretary”, each place it appears; and

(D) by adding at the end the following:

“(5) **APPLICATION OF DATA STANDARDS.**—The Secretary of the Treasury shall apply the data standards established under subsection (e) to all data collection, data dissemination, and data publication required under this section.

“(6) **DATA FEED TO RECOVERY ACCOUNTABILITY AND TRANSPARENCY BOARD.**—The Secretary of the Treasury shall provide the data described in paragraph (1) to the Recovery Accountability and Transparency Board so that it can be included in the Recovery Operations Center described in subsection (h).”;

(4) in subsection (c)—

(A) in paragraph (1)—

(i) in the matter preceding subparagraph (A), by striking “and Grants.gov” and inserting “Grants.gov, the Payment Automation Manager and Financial Information Repository and other data or databases from the Department of the Treasury, the MAX Information System of the Office of Management and Budget, and other data from Federal agencies collected and identified by the Office of Management and Budget”;

(ii) in subparagraph (B), by adding “and” at the end; and

(iii) by adding at the end the following:

“(C) specify such search shall be confined to Federal funds.”;

(B) in paragraph (2), by inserting “the Payment Automation Manager and Financial Information Repository and other data or databases from the Department of the Treasury, the MAX Information System of the Office of Management and Budget, other data from Federal agencies collected and identified by the Office of Management and Budget,” after “Grants.gov website.”;

(C) in paragraph (4)—

(i) by striking “shall be updated not later” and inserting the following: “shall be updated—

“(A) not later”; and

(ii) by adding at the end the following:

“(B) not less than once each quarter with information relating to Federal funds.”;

(D) in paragraph (5)—

(i) by inserting “Federal funds and” before “Federal awards” the first place it appears;

(ii) by striking “subsection (a)(2)(A)(i) and those described in subsection (a)(2)(A)(ii)” and inserting “subsection (a)(3)(A)(i) and those described in subsection (a)(3)(A)(ii)”; and

(iii) by striking the period at the end and inserting a semicolon; and

(E) by adding at the end the following:

“(6) shall have the ability to aggregate data for the categories described in paragraphs (1) through (5) without double-counting data; and

“(7) shall permit all information published under this section to be downloaded in bulk.”;

(5) by redesignating subsections (e), (f), and (g) as subsections (i), (j), and (k), respectively; and

(6) by inserting after subsection (d) the following new subsections:

“(e) **DEPARTMENT OF THE TREASURY REQUIREMENTS FOR DATA STANDARDS.**—

“(1) **IN GENERAL.**—The Secretary of the Treasury, in consultation with the Director of the Office of Management and Budget, the Administrator of General Services, and the heads of Federal agencies, shall establish Government-wide financial data standards for Federal funds, which shall—

“(A) include common data elements, such as codes, unique award identifiers, and fields, for financial and payment information required to be reported by Federal agencies and entities receiving Federal awards, including identifiers for Federal awards and entities receiving Federal awards;

“(B) to the extent reasonable and practicable, ensure interoperability and incorporate—

“(i) common data elements developed and maintained by an international voluntary consensus standards body, as defined by the Office of Management and Budget, such as the International Organization for Standardization;

“(ii) common data elements developed and maintained by Federal agencies with authority over contracting and financial assistance, such as the Federal Acquisition Regulatory Council; and

“(iii) common data elements developed and maintained by accounting standards organizations; and

“(C) include data reporting standards that—

“(i) incorporate a widely accepted, nonproprietary, searchable, platform-independent computer-readable format;

“(ii) are consistent with and implement applicable accounting principles;

“(iii) are capable of being continually upgraded as necessary;

“(iv) are structured to specifically support the reporting of financial and performance-related data, such as that any data produced, regardless of reporting need or software used for creation or consumption, is consistent and comparable across reporting situations;

“(v) establish, for each data point, a standard method of conveying the reporting period, reporting entity, unit of measure, and other associated attributes; and

“(vi) incorporate nonproprietary standards in effect on the date of enactment of the Digital Accountability and Transparency Act of 2013.

“(2) **DEADLINES.**—

“(A) **GUIDANCE.**—The Secretary of the Treasury, in consultation with the Director of the Office of Management and Budget, shall issue guidance on the data standards established under paragraph (1) to Federal agencies not later than 1 year after the date of enactment of the Digital Accountability and Transparency Act of 2013.

“(B) **WEBSITE.**—Not later than 1 year after the date on which the guidance under clause (i) is issued, the Secretary of the Treasury shall ensure that the website required under this section makes data publicly available in accordance with the data standards established under paragraph (1).

“(C) **AGENCIES.**—Not later than 180 days after the date on which the guidance under subparagraph (A) is issued, each Federal agency shall collect, report, and maintain data in accordance with the data standards established under paragraph (1).

“(3) **CONSULTATION.**—The Secretary of the Treasury shall consult with public and private stakeholders in establishing data standards under this subsection.

“(f) **CONSOLIDATED RECIPIENT FINANCIAL REPORTS.**—The Director of the Office of Management and Budget shall—

“(1) review the financial reporting required by Federal agencies for Federal award recipients to consolidate financial reporting and reduce duplicative financial reporting and compliance costs for recipients;

“(2) request input from Federal award recipients to reduce duplicative financial reporting, especially from State and local governments and institutions of higher education;

“(3) not later than 1 year after the date of enactment of the Digital Accountability and Transparency Act of 2013, provide guidance to the heads of Federal agencies regarding how to simplify the reporting requirements for Federal award recipients to consolidate financial reporting, reduce duplicative reporting, and reduce compliance costs, as appropriate; and

“(4) not later than 18 months after the date of enactment of the Digital Accountability and Transparency Act of 2013, submit to Congress a report regarding any legislative action required to consolidate, streamline, or reduce the cost of reporting requirements for Federal award recipients.

“(g) **ACCOUNTABILITY FOR FEDERAL FUNDING.**—

“(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of the Digital Accountability and Transparency Act of 2013, and every 2 years thereafter until the

date that is 6 years after such date of enactment, the Inspector General of each Federal agency, in consultation with the Comptroller General of the United States, shall review a sampling of the data submitted under this Act by the agency, and shall submit to Congress and make publicly available a report on the completeness, timeliness, quality, and accuracy of the data sampled and the implementation and use of consistent data standards by the Federal agency.

**“(2) COMPTROLLER GENERAL.—**

**“(A) IN GENERAL.—**Not later than 2 years after the date of enactment of the Digital Accountability and Transparency Act of 2013, and every 2 years thereafter until the date that is 6 years after such date of enactment, and after review of the reports submitted under paragraph (1), the Comptroller General of the United States shall submit to Congress and make publicly available a report on the completeness, timeliness, quality, and accuracy of the data submitted under this Act by each Federal agency and the implementation and use of consistent data standards by each Federal agency.

**“(B) RANKING.—**The Comptroller General of the United States shall make available a ranking of Federal agencies regarding data quality, accuracy, and compliance with this Act.

**“(h) RECOVERY ACCOUNTABILITY AND TRANSPARENCY BOARD.—**

**“(1) RESOURCES AND MECHANISMS.—**The Recovery Accountability and Transparency Board shall develop and test information technology resources and oversight mechanisms to enhance the transparency of and detect and remediate waste, fraud, and abuse in Federal spending for Inspectors General.

**“(2) WEBSITE.—**The Recovery Accountability and Transparency Board shall maintain a website informing the public of its activities to identify waste, fraud, and abuse and increase transparency of Federal funds to provide support for Inspectors General.

**“(3) RECOVERY OPERATIONS CENTER.—**The Recovery Accountability and Transparency Board shall establish and maintain a Recovery Operations Center as a government-wide Internet-based data access system to carry out the functions described in paragraph (4).

**“(4) FUNCTIONS OF THE RECOVERY OPERATIONS CENTER.—**The functions referred to in paragraph (3) are the following:

**“(A) IN GENERAL.—**The Recovery Operations Center shall incorporate—

**“(i)** all information described in subsection (b)(1);

**“(ii)** other information maintained by Federal, State, local, and foreign government agencies; and

**“(iii)** other commercially and publicly available information.

**“(B) SPECIFIC FUNCTIONS.—**The Recovery Operations Center shall be designed and operated to carry out the following functions:

**“(i)** Combine information described in subsection (b)(1) with other compilations of information, including those listed in subparagraph (A).

**“(ii)** Permit agencies, in accordance with applicable law, to detect and remediate waste, fraud, and abuse.”

**SEC. 4. PILOT PROGRAM TO EVALUATE CONSOLIDATED RECIPIENT REPORTING.**

**(a) IN GENERAL.—**Not later than 90 days after the date of enactment of this Act, the Recovery Accountability and Transparency Board, in consultation with the Secretary of the Treasury and the Director of the Office of Management and Budget, shall establish a pilot program relating to reporting by recipients of Federal funds (in this section referred to as the “pilot program”) for the purpose of increasing financial transparency to—

**(1)** display the full cycle of Federal funds;

**(2)** improve the accuracy of Federal financial data; and

**(3)** develop recommendations for reducing reporting required of recipients of Federal funds by consolidating and automating financial reporting requirements across the Federal Government.

**(b) REQUIREMENTS.—**The pilot program shall—

**(1)** include a combination of recipients of Federal contracts, grants, and subawards, the aggregate value of which is not less than \$1,000,000,000;

**(2)** include a diverse group of recipients of Federal awards; and

**(3)** to the extent practicable, include recipients that receive Federal awards from multiple programs across multiple agencies.

**(c) REPORTING AND EVALUATION REQUIREMENTS.—**Each recipient of Federal funds participating in the pilot program shall submit to the Recovery Accountability and Transparency Board reports on the finances of the selected Federal awards.

**(d) PUBLICATION OF INFORMATION.—**All the information collected by the Recovery Accountability and Transparency Board under the pilot program shall be made publicly available and searchable on the website established under section 2 of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note).

**(e) TERMINATION.—**The pilot program shall terminate on the date that is 3 years after the date on which the Recovery Accountability and Transparency Board establishes the pilot program.

**(f) REPORT.—**Not later than 90 days after the date on which the pilot program terminates under subsection (e), the Recovery Accountability and Transparency Board shall submit to the Office of Management and Budget, the Committee on Homeland Security and Governmental Affairs of the Senate, and the Committee on Oversight and Government Reform of the House of Representatives a report on the pilot program, which shall include—

**(1)** a description of financial data collected under the pilot program, the accuracy of the data provided, and the cost to collect the data from recipients; and

**(2)** recommendations for—

**(A)** consolidating some or all aspects of Federal financial reporting to reduce the costs to recipients of Federal funds;

**(B)** automating some or all aspects of Federal financial reporting to increase efficiency and reduce the costs to recipients of Federal funds; and

**(C)** improving financial transparency.

**(g) GOVERNMENT-WIDE IMPLEMENTATION.—**Not later than 90 days after the date on which the Office of Management and Budget receives the report required by subsection (f), the Director of the Office of Management and Budget shall determine whether to authorize the Recovery Accountability and Transparency Board to extend the recipient reporting requirements of the pilot program to all Federal funds. The Recovery Accountability and Transparency Board shall begin requiring Government-wide recipient reporting at the start of the fiscal year that commences after the fiscal year during which such authorization is granted, and under such terms and conditions that the Board shall determine, in consultation with the Director.

**SEC. 5. CLASSIFIED AND PROTECTED INFORMATION.**

Section 3 of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended to read as follows:

**“SEC. 3. CLASSIFIED AND PROTECTED INFORMATION.**

“Nothing in this Act shall require the disclosure to the public or to any person without an identifiable need to know—

“(1) information protected under section 552 of title 5, United States Code (commonly known as the ‘Freedom of Information Act’); or

“(2) information protected under section 552a of title 5, United States Code (commonly known as the ‘Privacy Act of 1974’), or section 6103 of the Internal Revenue Code of 1986.”

**SEC. 6. AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009 AMENDMENTS.**

Division A of Public Law 111-5 is amended—

**(1)** in section 1501 of title XV, by striking paragraph (4) and inserting the following:

**“(4) COVERED FUNDS.—**The term ‘covered funds’—

**“(A)** except as provided in subparagraph (B), means any funds that are expended or obligated from appropriations made under this Act; and

**“(B)** for purposes of sections 1522 and 1524, means funds that are expended or obligated by an agency from appropriations made under this or any other Act.”;

**(2)** in section 1512 of title XV, by adding at the end the following:

**“(i) EXPIRATION.—**The requirements in this section shall expire on December 30, 2013.”;

**(3)** in section 1523 of title XV, by adding at the end the following:

**“(d) EXPIRATION.—**The requirements in this section shall expire on December 30, 2013.”;

**(4)** in section 1526 of title XV, by adding at the end the following:

**“(e) EXPIRATION.—**The requirements in this section shall expire on December 30, 2013.”;

and

**(5)** in section 1530 of title XV, by striking “September 30, 2013.” and inserting “September 30, 2017.”

**SEC. 7. DISASTER RELIEF APPROPRIATIONS ACT OF 2013 AMENDMENTS.**

Division A of Public Law 113-2 is amended in section 904(d)—

**(1)** by striking “for purposes related to the impact of Hurricane Sandy”;

**(2)** by striking “related to the impact of Hurricane Sandy” after “receiving appropriations”; and

**(3)** by striking “related to funds appropriated for the impact of Hurricane Sandy” after “on its activities”.

**SEC. 8. EXECUTIVE AGENCY ACCOUNTING AND OTHER FINANCIAL MANAGEMENT REPORTS AND PLANS.**

Section 3512(a) of title 31, United States Code, is amended—

**(1)** in paragraph (1), by inserting “and make available on the website described under section 1122 of this title” after “appropriate committees of the Congress”;

**(2)** in paragraph (3)(B)(vi), by inserting “, system development, financial management workforce development, related risk assessment and mitigation for the Federal Government as a whole, related risk assessment and mitigation for executive agencies, development of capacity to prevent and detect fraud,” after “equipment acquisitions”; and

**(3)** in paragraph (4), by adding at the end the following:

**“(C)** Not later than 90 days after the date of enactment of the Digital Accountability and Transparency Act of 2013, and every 90 days thereafter, the Director shall make available on the website described under section 1122 of this title a report regarding—

**“(i)** specific goals for the most recent full fiscal year, the fiscal year during which the report is submitted, and the fiscal year following the year during which the report is submitted that are necessary steps toward

implementing the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) fully and in an effective, efficient, and accurate manner; and

“(ii) the status and progress achieved toward each goal described in clause (i), including any changes to the cost, schedule, or performance baselines of achieving each goal, using earned value management where appropriate.”.

#### SEC. 9. LIMITS AND TRANSPARENCY FOR CONFERENCE AND TRAVEL SPENDING.

(a) AMENDMENT.—Chapter 57 of title 5, United States Code, is amended by inserting after section 5711 the following:

##### “§5712. Limits and transparency for conference and travel spending

“(a) CONFERENCE TRANSPARENCY AND SPENDING LIMITS.—

“(1) PUBLIC AVAILABILITY OF CONFERENCE MATERIALS.—Each agency shall post on the public website of that agency detailed information on any presentation made by any employee of that agency at a conference (except to the extent the head of an agency excludes such information for reasons of national security or information described under section 552(b)) including—

“(A) the prepared text of any verbal presentation made; and

“(B) any visual, digital, video, or audio materials presented, including photographs, slides, and audio-visual recordings.

“(2) LIMITS ON AMOUNT EXPENDED ON A CONFERENCE.—

“(A) IN GENERAL.—Except as provided under subparagraph (B), an agency may not expend more than \$500,000 to support a single conference.

“(B) EXCEPTION.—The head of an agency may waive the limitation under subparagraph (A) for a specific conference after making a determination that the expenditure is justified as the most cost-effective option to achieve a compelling purpose. The head of an agency shall submit to the appropriate congressional committees a report on any waiver granted under this subparagraph, including the justification for such waiver.

“(C) RULE OF CONSTRUCTION.—Nothing in this paragraph shall be construed to preclude an agency from receiving financial support or other assistance from a private entity to pay or defray the costs of a conference the total cost of which exceeds \$500,000.

“(b) INTERNATIONAL CONFERENCE RULE.—An agency may not pay the travel expenses for more than 50 employees of that agency who are stationed in the United States, for any international conference, unless the Secretary of State determines that attendance for such employees is in the national interest, or the head of the agency determines that attendance for such employees is critical to the agency’s mission. The Secretary of State and the head of an agency shall submit to the appropriate congressional committees a report on any waiver granted under this subsection, including the justification for such waiver.

“(c) REPORTING ON TRAVEL AND CONFERENCE EXPENSES REQUIRED.—At the beginning of each quarter of each fiscal year, each agency shall post on the public website of that agency a report on each conference that costs more than \$10,000 for which the agency paid travel expenses during the preceding 3 months that includes—

“(1) the itemized expenses paid by the agency, including travel, lodging, and meal expenses, and any other agency expenditures to otherwise support the conference;

“(2) the primary sponsor of the conference;

“(3) the location of the conference;

“(4) the date of the conference;

“(5) a brief explanation of how the participation of employees from such agency at the

conference advanced the mission of the agency;

“(6) the title of any employee, or any individual who is not a Federal employee, whose travel expenses or other conference expenses were paid by the agency;

“(7) the total number of individuals whose travel expenses or other conference expenses were paid by the agency; and

“(8) in the case of a conference for which that agency was the primary sponsor, a statement that—

“(A) describes the cost to the agency of selecting the specific conference venue;

“(B) describes why the location was selected, including a justification for such selection;

“(C) demonstrates the cost efficiency of the location;

“(D) provides a cost benefit analysis of holding a conference rather than conducting a teleconference; and

“(E) describes any financial support or other assistance from a private entity used to pay or defray the costs of the conference, and for each case where such support or assistance was used, the head of the agency shall include a certification that there is no conflict of interest resulting from such support or assistance.

“(d) FORMAT AND PUBLICATION OF REPORTS.—Each report posted on the public website under subsection (c) shall—

“(1) be in a searchable electronic format; and

“(2) remain on that website for at least 5 years after the date of posting.

“(e) DEFINITIONS.—In this section:

“(1) AGENCY.—The term ‘agency’ has the meaning given that term under section 5701, but does not include the government of the District of Columbia.

“(2) CONFERENCE.—The term ‘conference’ means a meeting, retreat, seminar, symposium, or event that—

“(A) is held for consultation, education, discussion, or training; and

“(B) is not held entirely at a Government facility.

“(3) INTERNATIONAL CONFERENCE.—The term ‘international conference’ means a conference occurring outside the United States attended by representatives of—

“(A) the Government of the United States; and

“(B) any foreign government, international organization, or foreign nongovernmental organization.”.

(b) TECHNICAL AND CONFORMING AMENDMENT.—The table of sections for chapter 57 of title 5, United States Code, is amended by inserting after the item relating to section 5711 the following:

“5712. Limits and transparency for conference and travel spending.”.

(c) ANNUAL TRAVEL EXPENSE LIMITS.—

(1) IN GENERAL.—In the case of each of fiscal years 2014 through 2018, an agency (as defined under section 5712(e) of title 5, United States Code, as added by subsection (a)) may not make, or obligate to make, expenditures for travel expenses, in an aggregate amount greater than 70 percent of the aggregate amount of such expenses for fiscal year 2010.

(2) EXEMPTIONS.—The agency may exclude certain travel expenses from the limitation under paragraph (1) only if the agency head determines that inclusion of such expenses would undermine national security, international diplomacy, health and safety inspections, law enforcement, or site visits required for oversight or investigatory purposes.

(3) REPORT TO CONGRESS.—In each of fiscal years 2014 through 2018, the head of each agency shall submit to the Committee on Oversight and Government Reform of the

House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a report containing—

(A) the justification for any expenses excluded (under paragraph (2)) from the limitation under paragraph (1); and

(B) the positive or negative impacts, if any, of the limitation under paragraph (1) on the agency’s mission, cost-effectiveness, efficiency, and ability to perform core functions.

(4) IDENTIFICATION OF TRAVEL EXPENSES.—

(A) RESPONSIBILITIES.—Not later than January 1, 2014, and after consultation with the Administrator of General Services and the Director of the Administrative Office of the United States Courts, the Director of the Office of Management and Budget shall establish guidelines for the determination of what expenses constitute travel expenses for purposes of this subsection. The guidelines shall identify specific expenses, and classes of expenses, that are to be treated as travel expenses.

(B) EXEMPTION FOR MILITARY TRAVEL.—The guidelines required under subparagraph (A) shall exclude military travel expenses in determining what expenses constitute travel expenses. Military travel expenses shall include travel expenses involving military combat, the training or deployment of uniformed military personnel, and such other travel expenses as determined by the Director of the Office of Management and Budget, in consultation with the Administrator of General Services and the Director of the Administrative Office of the United States Courts.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from California (Mr. ISSA) and the gentlewoman from the District of Columbia (Ms. NORTON) each will control 20 minutes.

The Chair recognizes the gentleman from California.

#### GENERAL LEAVE

Mr. ISSA. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ISSA. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, substantially the same bill was passed in the previous Congress. The Digital Accountability and Transparency Act, or the DATA Act, is an important piece of legislation in that it will create the opportunity for government to be more efficient, more effective, and more transparent.

The American people deserve real accountability in how the taxpayer dollars are spent, now more than ever. It is unacceptable for Federal spending on data currently to be so inaccurate, unpredictable, inconsistent, and, quite frankly, expensive.

Nobody can follow the money at the Federal level these days, in spite of the fact that we spend over \$82 billion on IT. Political gain is often had or lost every time a major program funding proves to lead to a dead end. Whether it is a billion-dollar program for the Department of Defense or, now, the

most current challenge, the one faced in healthcare.gov, it is often easy to point fingers.

But, Mr. Speaker, if we are going to handle large data in a way in which we get predictable success rather than inevitable failure, we have to start by demanding that data be structured from the day it is created and formatted in a way that makes it capable of search, aggregating, downloading in bulk, and manipulating, both for the benefit of insiders trying to find accountability and outsiders legitimately exercising their right to know how government is spending their money.

The DATA Act will contain a pilot to examine ways to consolidate and streamline reporting requirements. This will decrease the burden of Federal financial reporting for agencies and for States, school systems, and other recipients of Federal dollars.

We found, during the Recovery Act, that the Recovery Board, using DATA Act-type transparency, was able to find huge amounts of waste, fraud, and abuse and do it in a transparent way in real-time because they required recipient reporting.

Recipient reporting, in a perfect world, would already have taken place; but we recognize that consolidating and improving the way in which data is compiled needs to come first. Therefore, between the pilot in this bill and, in fact, the requirement that we begin structuring data the way the SEC and other agencies have will, in fact, make this legislation a money saver for the Federal Government.

The DATA Act is bipartisan and bicameral and widely supported. A companion legislation was introduced in the Senate by Senator WARNER and Senator PORTMAN. Their legislation is substantially similar and will be easily made into a consolidated bill, one the American people can have confidence in, was thought of over multiple Congresses, well vetted, and, in fact, assure the American people that we will not make, in the next Congress and in Congresses beyond, some of the mistakes that have been made in the past.

With that, I ask for early consideration of this version of the act and would note that we passed out of our committee unanimously, and by voice, not just in our committee, but in the last Congress, a bill substantially similar.

Mr. Speaker, I reserve the balance of my time.

Ms. NORTON. Mr. Speaker, I yield myself such time as I may consume.

I am pleased to rise in support of H.R. 2061, the DATA Act, and I am pleased to work with the chairman as we continue to reconcile this bill with the Senate bill.

The DATA Act will provide the public with information about how the government is spending its money. This will hold agencies accountable for their spending, and it will result in a more effective and efficient government.

The President emphasized the importance of access to data when he issued an executive order on May 9, 2013, that requires government information to be released in ways that make it easy to find and use. The DATA Act would require government spending data to meet those same requirements through data standards issued by the Office of Management and Budget.

The bill also requires that spending data be available through a single Web site.

H.R. 2061 authorizes, in addition, the Recovery Act Board through the year 2017, and requires the Recovery Board to conduct a pilot project involving direct reporting of spending information from recipients of Federal money.

There are a couple of issues that I hope will be resolved as the bill moves forward to the Senate. During the committee markup of this bill, Ranking Member ELIJAH CUMMINGS requested that the bill be amended to address two specific concerns.

One of those concerns was the need to ensure that stakeholders have an opportunity to provide feedback before OMB decides whether to extend the pilot project on recipient reporting.

The other issue was the need to ensure that OMB has the option to extend all the requirements under the pilot project, or just some of the requirements, if the Director determines that is the best course.

Just as the chairman led H.R. 2061 through our committee on a bipartisan basis, I am hopeful that Chairman ISSA will work on the same basis to address these outstanding issues.

This, however, is a good bill, Mr. Speaker; and I urge my colleagues to support this legislation.

I reserve the balance of my time.

Mr. ISSA. Mr. Speaker, it is now my pleasure to yield 1 minute to the gentleman from Virginia (Mr. CANTOR), the leader of the House, and a supporter of big data reform.

Mr. CANTOR. Mr. Speaker, I thank the gentleman from California. I want to thank him, as well as the gentlelady from the District of Columbia, for their work on the DATA Act.

Mr. Speaker, I do rise today in support of the Digital Accountability and Transparency Act. The American people deserve a functioning government that is both open and accountable. The DATA Act is an important step to achieving this goal because it will publish Federal spending data and transform it from disconnected documents into open, searchable data for people to see and read through online.

This easily accessible data will create an abundant amount of resources and opportunities for innovation to occur. It will bring about new start-ups and innovators, all of which will be aimed toward turning this data into actionable information.

This information can then be used to help solve some of our Nation's most pressing problems and help all of us better determine where we can better eliminate waste.

Over the last year, Mr. Speaker, I had the privilege of visiting a civic start-up called Code for America in California. It is an organization that is committed to helping solve problems, primarily at the local level.

It has a long list of programmers and developers who are ready to take action across the country. They want to use their skills and apply those skills to help government and its citizens be more efficient. But they, first, need to know, when they go into a locality, whether the kind of information they need is going to be accessible.

We can begin to do that today here at the Federal level. With the passage of the DATA Act, we will be one step closer to the American people being able to hold government bureaucracies accountable. Plain and simple, Federal spending data will be easier to access under this bill.

Mr. Speaker, there has been a lot of controversy surrounding the rollout of ObamaCare over the last month. And beyond the core problem of the law's causing the cancellation of individuals' insurance, beyond the core problem of the law's causing the increase in costs to millions of Americans for their health care, one of the more frustrating issues is a lack of transparency on the part of government bureaucracy.

We just cannot tell what the information is right now. How many people have really signed up for ObamaCare?

We don't know whether it is people who have purchased plans on the healthcare.gov site, or whether it is people who have just put them into their shopping carts. Again, very, very frustrating, not only for folks around the country, but for those of us who want to try and help the situation so that government is not cramming down on anyone its prescribed method of health care coverage.

So the DATA Act is an opportunity for both parties to come together and to demonstrate that we are serious about creating a more open and effective government and about holding government accountable. Let's pass this bill so we can begin to restore trust with the American people.

Again, I want to thank the gentleman from California, Chairman DARRELL ISSA, as well as the gentlelady from the District of Columbia, for their work on this bill, the other members of the Oversight and Government Reform Committee for their hard work; and I urge my colleagues to support the bill.

Ms. NORTON. Mr. Speaker, I have no further speakers, and I yield back the balance of my time.

Mr. ISSA. Mr. Speaker, I yield myself such time as I may consume in closing.

I want to thank the gentlelady from the District of Columbia, and particularly note that this has been one of those shining, shining examples of bipartisan behavior by the committee and, I suspect, the entire Congress.

I might note that earlier this month the Senate Homeland Security and

Government Affairs Committee voted unanimously to pass the Senate version of this act, so upon our passage, we will very shortly be in an opportunity to begin making these kinds of changes, and I look forward to that. I look forward to this kind of legislation in the future.

I urge all Members to vote positively on this fundamental reform, and I yield back the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Mr. Speaker, I want to begin by thanking Chairman ISSA and Ranking Member CUMMINGS for working with the university community to address a number of their concerns with specific provisions of H.R. 2061. I understand that the universities are still seeking some improvements to the legislation in order to ensure a transparent, fair, and effective process for improving the collection of data on federal funding, including of research grants to universities. I hope that the Chairman and Ranking Member will continue to work with the universities as this bill moves forward.

What concerns me most about this legislation is the sudden inclusion of major portions of H.R. 313 in this otherwise unrelated bill. I expressed my concerns about H.R. 313 when it was under consideration earlier this year, and these concerns remain in place today. I think we can all agree that federal agencies need to be wise and judicious in their use of travel funds, and that highly publicized past abuses, while very much the exception, were a wake-up call for us to exercise stricter oversight of taxpayer dollars. The Administration itself, through the Office of Management and Budget (OMB), has also sought to curb these abuses by instituting new travel caps and new reporting requirements on all agency travel and I applaud them for taking this seriously.

However, the scientific community, which includes tens of thousands of federal scientists and engineers at agencies such as the Department of Energy and NASA, depend on face-to-face interaction through conferences and workshops to foster innovation and launch new scientific directions. The scientific community, therefore, is rightfully concerned about the unintended consequences of travel restrictions stifling innovation and stunting economic growth by preventing federal scientists from participating fully in scientific exchanges with their fellow scientists and engineers from across the country and the world.

Once again, I want to thank Chairman ISSA for taking into consideration some of the concerns expressed by the agencies and the scientific community regarding the travel restrictions in H.R. 313 that have now been incorporated into H.R. 2061. However, this legislation still requires significant improvement. While OMB requires all agencies to publicly report on conference expenses in excess of \$100,000, H.R. 2061 would require even more detailed reporting for an agency sending even a single employee to a conference for which the conference's total cost—which may or may not be borne by taxpayer dollars—exceeds \$10,000. In other words, while the intent may have been otherwise, the language as written would not create any reasonable threshold for agency reporting. Are we really going to pay agency staff to post an explanation of how the participation of an employee advanced the mission of the agency for every \$30 roundtrip train ticket to a large meeting or workshop? It

seems to me that in any given fiscal year, the cost of the additional bureaucratic resources necessary to meet this requirement will exceed the actual expenses incurred.

I also remain concerned about what I see as arbitrary limits on the number of agency employees who may participate in large, international, scientific conferences and on the total amount an agency may spend not just next year, but through fiscal year 2018. I hope that, if this bill should continue to move forward, my colleagues on the other side of the aisle will work with our colleagues in the other body to continue to perfect this bill. As the Ranking Member of the Committee on Science, Space, and Technology, I stand by to assist in whatever way I can to ensure that we do not implement new regulations with unintended negative consequences for the progress of U.S. health, science, and innovation.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. ISSA) that the House suspend the rules and pass the bill, H.R. 2061, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. ISSA. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this motion will be postponed.

□ 1715

#### CLARIFICATION OF DETERMINATION OF COMPENSATION OF CHIEF FINANCIAL OFFICER OF DISTRICT OF COLUMBIA.

Mr. ISSA. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 3343) to amend the District of Columbia Home Rule Act to clarify the rules regarding the determination of the compensation of the Chief Financial Officer of the District of Columbia.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 3343

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. CLARIFICATION OF DETERMINATION OF COMPENSATION OF CHIEF FINANCIAL OFFICER OF DISTRICT OF COLUMBIA.

(a) DETERMINATION OF COMPENSATION.—Section 424(b)(2)(E) of the District of Columbia Home Rule Act (sec. 1-204.24(b)(2)(E), D.C. Official Code) is amended to read as follows:

“(E) PAY.—The Chief Financial Officer shall be paid at a rate such that the total amount of compensation paid during any calendar year does not exceed an amount equal to the limit on total pay which is applicable during the year under section 5307 of title 5, United States Code, to an employee described in section 5307(d) of such title.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to pay periods beginning on or after the date of the enactment of this Act.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from

California (Mr. ISSA) and the gentlewoman from the District of Columbia (Ms. NORTON) each will control 20 minutes.

The Chair recognizes the gentleman from California.

#### GENERAL LEAVE

Mr. ISSA. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ISSA. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, a capable chief financial officer is paramount to the physical health and integrity and defensiveness of any organization that he or she oversees. The District of Columbia is no exception. Just the opposite. The Federal city is perhaps the most important place for people to look at a microcosm of whether or not the Federal Government can be fiscally responsible.

In the 1990s, when the District of Columbia was bankrupt, Congress, at its discretion and the direction of this committee, stepped in with sweeping legislation to help the city's sinking financial ship. Included in these reforms was the establishment of an independent chief financial officer to oversee the city's finances. Since the creation of this position, Congress has come to rely upon the D.C. CFO to give an objective, unvarnished picture of the city's finances. The D.C. CFO is our best window into the financial status of the Federal city.

The bill before us today spends no Federal dollars. It simply allows the District to use its own locally generated funds to pay its CFO as much as a member of the Federal Government's Senior Executive Service can receive in total compensation. Now, I know that the men and women here on the floor understand the Senior Executive Service. But for those who may not, we have, throughout the government, hundreds and hundreds and hundreds of positions that are very senior that make, in fact, at times more than Members of Congress. These are specialists. These are highly trained career professionals that, in fact, make up to but not more than the Vice President.

Back in the 1990s when we created this position, we established an amount that seemed reasonable at the time. Today, establishing a more flexible amount, one that can change over time as the Senior Executive Service changes, makes more sense. Ultimately, there are CFOs throughout government—some of them controlling less responsibility and smaller amounts of funds and certainly, in many cases, less significant and complex relationships than that of a city of over 500,000 with countless different departments, including, obviously, the