

There was no objection.

A motion to reconsider was laid on the table.

# FEDERAL EMERGENCY MANAGEMENT AGENCY CONTINUING APPROPRIATIONS RESOLUTION, 2014

Mr. CARTER. Mr. Speaker, pursuant to House Resolution 371, I call up the joint resolution (H.J. Res. 85) making continuing appropriations for the Federal Emergency Management Agency for fiscal year 2014, and for other purposes, and ask for its immediate consideration.

The Clerk read the title of the joint resolution.

The SPEAKER pro tempore. Pursuant to House Resolution 371, the joint resolution is considered read.

The text of the joint resolution is as follows:

## H.J. RES. 85

*Resolved by the Senate and House of Representatives of the United States of America in Congress assembled,* That the following sums are hereby appropriated, out of any money in the Treasury not otherwise appropriated, and out of applicable corporate or other revenues, receipts, and funds, for the Federal Emergency Management Agency for fiscal year 2014, and for other purposes, namely:

SEC. 101. (a) Such amounts as may be necessary, at a rate for operations as provided in the Department of Homeland Security Appropriations Act, 2013 (division D of Public Law 113-6) and under the authority and conditions provided in such Act, for continuing projects or activities that are not otherwise specifically provided for in this joint resolution, that were conducted in fiscal year 2013, and for which appropriations, funds, or other authority were made available by such Act under the heading "Protection, Preparedness, Response, and Recovery—Federal Emergency Management Agency".

(b) The rate for operations provided by subsection (a) for each account shall be calculated to reflect the full amount of any reduction required in fiscal year 2013 pursuant to—

(1) any provision of division G of the Consolidated and Further Continuing Appropriations Act, 2013 (Public Law 113-6), including section 3004; and

(2) the Presidential sequestration order dated March 1, 2013, except as attributable to budget authority made available by the Disaster Relief Appropriations Act, 2013 (Public Law 113-2).

SEC. 102. Appropriations made by section 101 shall be available to the extent and in the manner that would be provided by the pertinent appropriations Act.

SEC. 103. Unless otherwise provided for in this joint resolution or in the applicable appropriations Act for fiscal year 2014, appropriations and funds made available and authority granted pursuant to this joint resolution shall be available until whichever of the following first occurs: (1) the enactment into law of an appropriation for any project or activity provided for in this joint resolution; (2) the enactment into law of the applicable appropriations Act for fiscal year 2014 without any provision for such project or activity; or (3) December 15, 2013.

SEC. 104. Expenditures made pursuant to this joint resolution shall be charged to the applicable appropriation, fund, or authorization whenever a bill in which such applicable appropriation, fund, or authorization is contained is enacted into law.

SEC. 105. This joint resolution shall be implemented so that only the most limited funding action of that permitted in the joint resolution shall be taken in order to provide for continuation of projects and activities.

SEC. 106. Amounts made available under section 101 for civilian personnel compensation and benefits in each department and agency may be apportioned up to the rate for operations necessary to avoid furloughs within such department or agency, consistent with the applicable appropriations Act for fiscal year 2013, except that such authority provided under this section shall not be used until after the department or agency has taken all necessary actions to reduce or defer non-personnel-related administrative expenses.

SEC. 107. It is the sense of Congress that this joint resolution may also be referred to as the "National Emergency and Disaster Recovery Act".

This joint resolution may be cited as the "Federal Emergency Management Agency Continuing Appropriations Resolution, 2014".

The SPEAKER pro tempore. The joint resolution shall be debatable for 40 minutes, equally divided and controlled by the chair and ranking minority member of the Committee on Appropriations.

The gentleman from Texas (Mr. CARTER) and the gentleman from North Carolina (Mr. PRICE) each will control 20 minutes.

The Chair recognizes the gentleman from Texas.

## GENERAL LEAVE

Mr. CARTER. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and include extraneous material on H.J. Res. 85, and that I may include tabular material on the same.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

Mr. CARTER. I yield myself such time as I may consume.

Mr. Speaker, I rise to present to the House a bill to fully sustain funding for the Federal Emergency Management Agency, commonly known as FEMA.

Right now, at this very moment, dedicated men and women at FEMA are preparing for the possible landfall of Tropical Storm Karen along our gulf coast, and they're not being paid. Right now, at this very moment, FEMA has begun to recall furloughed employees in Atlanta, Georgia, and Denton, Texas, as the agency prepares for a potential significant natural disaster.

According to the National Weather Service, a hurricane watch is currently in effect from Grand Isle, Louisiana, eastward to Destin, Florida. A tropical storm watch is currently in effect from west of Grand Isle to east of Morgan City, Louisiana, and New Orleans and east of Destin to Indian Pass, Florida.

Mr. Speaker, this is a major storm, and we have to take it seriously. So this bill before us provides for continuing appropriations to ensure FEMA can fully render assistance to the impacted States and fully support our citizens and our brave first responders.

Mr. Speaker, all of us were aware that the government is shut down despite numerous attempts to move forward. We have repeatedly offered visions of a continuing resolution to sustain this government's operations, but to no avail. Furthermore, we have offered to negotiate, to convene a conference, and to work out the differences in a professional and orderly manner, but such offers have been refused out of hand. So, Mr. Speaker, this bill is yet another offer to the other side of the aisle to at least fund vital components of this government.

We have a duty to ensure that our Nation is adequately prepared for disasters and that our States are fully supported when they require Federal assistance. This bill does so without increasing the rate of spending and in a manner entirely consistent with the text of the noncontroversial H.J. Res. 59.

In short, this bill before us today is all about getting our priorities right. It's my hope that passage of this bill will not only support our Nation's emergency preparedness but also lead to a reopening of the entire Federal Government.

In closing, I urge my friends on the other side of the aisle to lower their partisan blinders, come to the table, and work out our current impasses so that we can get on with the business of fixing our Nation's budgetary mess.

Mr. Speaker, with that, I reserve the balance of my time.

Mr. PRICE of North Carolina. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, how much longer are we going to continue this charade? At what expense are we going to continue this charade?

The Federal employees who serve our country are being disserved, as well as the American people who depend on their services. How much longer are we going to continue this same tired old dishonest debate?

Today it's about FEMA. We appreciate the Republicans' concern for FEMA. Like them, we are also anxiously watching the approach of Hurricane Karen. It's too bad that our Republican friends didn't think a little bit more about such things on Monday midnight when they shut the government down.

The issue, of course, is not whether we want to provide funding for FEMA or for any other particular activity or particular group of Federal employees. I'll take a back seat to no one when it comes to supporting the men and women who serve on the front lines of our national disaster preparedness and response efforts. And we know they will be there, whatever Hurricane Karen amounts to.

The issue here is whether we are going to pick winners and losers by providing temporary funding for governmental services, operations, and personnel when everyone in this body knows that we could reopen the entire

Federal Government in one fell swoop this afternoon by calling up the Senate-passed continuing resolution. That's what Democrats and a growing number of Republicans are advocating, and it's the only path that will get us out of this mess.

Instead, the House majority continues to bring to the floor piecemeal measures like this one, measures that may be red meat for TED CRUZ, but they have no chance of passing the Senate or being signed by the President because they don't solve the basic problem.

□ 1515

Therefore, they are a cynical and cruel deception. We all know that. So let's quit playing games, and let's actually do our job for the American people.

Mr. Speaker, if we're going to resume funding for parts of the Department of Homeland Security, I'd like to ask, where's the bill that's going to fund the Secret Service, whose importance was on full display yesterday?

Where's the bill to ensure our aviation system remains safe and secure through TSA?

Where's the bill to keep us safe from cyber attacks?

Of course we all want to provide funding for FEMA, but what about all the other employees of the Department of Homeland Security who work every day to ensure the security of our Nation?

What about the Border Patrol agents, Customs and Border Protection officers, Immigrations and Customs Enforcement agents?

They're all protecting our Nation, and they're protecting it without pay at this moment.

Well, maybe the House majority will eventually get to them or, then again, maybe they won't. It's becoming more and more difficult to tell whom the Republican majority cares about at any given moment.

Now, there have been charges of a lack of willingness to negotiate and compromise on the part of the President and congressional Democrats.

Let's be clear: the only ones who have compromised on anything related to funding the government are Democrats. We have compromised to the tune of \$60 billion, that is, agreeing to a short-term continuing resolution well below the President's budget request, well below the Senate-passed budget resolution.

And by the way, that's the same budget resolution that Republicans have refused to work on with the Senate and that would have headed off this shutdown in the first place. It really must take some nerve for our colleagues now, all of a sudden, to be singing the praises of conference committees!

But as to the Senate's clean bipartisan funding bill, we don't need a conference committee. We don't need to talk. We need a vote. The clean con-

tinuing resolution would pass this House easily, right this minute, if the Republican leadership would simply put it up for a bipartisan vote.

So let's dispense with this political theater. Let's get back to our basic job description which, surely, by any measure, involves keeping the government open. It also involves paying the country's bills, and it must involve a comprehensive budget plan that lifts sequestration, revives our economy, and reduces our deficit.

Mr. Speaker, I reserve the balance of my time.

Mr. CARTER. Mr. Speaker, at this time I yield as much time as he may consume to the gentleman from Kentucky (Mr. ROGERS), the chairman of the Appropriations Committee.

Mr. ROGERS of Kentucky. Thank you, Mr. Chairman, for yielding me this time.

And I say to my colleague from North Carolina, my friend, whom I've served together with on the Appropriations Committee and subcommittees for a number of years, I say to him, where is the bill for the Secret Service?

Stay tuned.

Where's the bill for ICE?

Stay tuned.

Where's the bill for Border Patrol?

Stay tuned and be ready to talk about those when they come up shortly.

Now, I rise in support of this bill, which will help ensure that our government can help prepare for emergency situations. As we well know, you can never be too prepared.

Over the past year, we've seen the damage natural disasters can wreak. From Hurricane Sandy in the Northeast, to the tornados in the Midwest, to the raging wildfires out West, no area is immune to Mother Nature's wrath.

And now, with a tropical storm brewing in the Gulf of Mexico, we are reminded, once again, that disaster can strike when you least expect it to, or when you can least stand it, though we hope that's not the case with Karen.

This bill will provide immediate funding for the Federal Emergency Management Agency at the current annual funding rate of \$10.2 billion. As with the previous five short-term funding bills this House has passed in the last 2 days, this will last until December 15, but could end sooner if we can find a way to fund the entire Federal Government before that time.

And as with the previous five short-term funding bills, this language, for all intents and purposes, mirrors that of the clean CR that I offered several weeks ago.

Passing this bill today is important to fulfill our duty to the people of this country that their government should help communities prepare for disasters and be there in their times of greatest need.

However, our end goal isn't to fund each government program bit by bit; it's to reopen the whole Federal Government as soon as possible. I believe

this bill inches us closer to that goal, but there's obviously much more to be done.

And let me point this out, Mr. Speaker: if this bill is approved today, this will be the sixth clean, short-term funding bill we send to the other side of the Capitol. These bills provide more than \$300 billion in annual funding so far, and at the sequester level. That's one-third of the discretionary budget, and it's one-third of the original continuing resolution that we filed in September; one third of the way toward opening the entire Federal Government with clean funding bills.

This is what the Senate says they want. So why aren't they voting on these bills?

In addition to these clean bills, we've also sent over to the Senate seven other appropriations bills to fund portions of the Federal Government. The answer: a loud snore.

This House, since the Republicans took over in 2011, has been serious about trying to return to regular order; but it takes two to tango, Mr. Speaker, and the Senate has passed zero regular appropriations bills this whole year. Zero.

I say we must come together. On Monday night, the House passed another amendment, sent it to the Senate, that would have funded the entire government. And we asked for a conference with the Senate. We even appointed our conferees, the House, sent that to the Senate.

What have we heard from the Senate since that time?

Another loud snore. They will not agree to talk.

It's the time-honored tradition of this Congress, in the United States of America, that when one body disagrees with the other body, which is quite frequent, what happens, we appoint conferees to work out the differences.

The House appointed its conferees. The Senate has refused to appoint conferees. Otherwise, we could sit down and talk and solve this problem and put people back to work in the government and make sense of the mess that we're in. It just takes the Senate agreeing to go to a conference.

What's difficult about that?

That's as simple as pie. It's what we've done since we've been a Nation.

I would urge the other body to appoint conferees. Let's sit down and work out the differences. We've got a table waiting downstairs, or we can meet over there, whatever. We can meet in their conference room or ours. We can sit down, as gentlemen and gentleladies, and work out the differences between the House bill and the Senate bill as we normally do.

We've got to come together, Mr. Speaker, Senate, House, Republican, Democrat, Mugwump. We've got to have a meaningful discussion on how we can fund the entire Federal Government, first, to reopen its doors, then to fund it as it should be funded, with regular order, full-year appropriations bills.

The bill before us continues trying to make sense of the situation we're in, working toward ending the shutdown, and to ensure that from today forward FEMA has the resources it needs to prepare for whatever should come our way.

Mr. PRICE of North Carolina. Mr. Speaker, I yield myself such time as I may consume.

My friend from Kentucky, the chairman of the full committee is, in a time-honored House tradition, criticizing the other body. I've done some of that myself.

But let's be clear about a couple of things. Our Republican friends, as I recall, for years were badgering the Senate to pass a budget resolution. This year they did it. They did it and were ready to go to conference months ago; they were ready to go to conference with a budget resolution that was comprehensive in dealing with the deficit. And had that been agreed upon between the two Houses, it could have prevented this whole mess.

From all indications, it is the House Republicans, the leadership of this body, that has refused to go to conference. I don't really think that's in dispute.

Secondly, my friend from Kentucky, and many speakers in the last few days, have talked about all those appropriations bills and how they didn't make it to the floor of the Senate. What they didn't tell you was why they didn't make it to the floor of the Senate.

Again, I don't think this is open to dispute. The Transportation-HUD appropriations bill was ready for floor action on the Senate side. It was a threatened Republican filibuster that kept it off the floor and that has kept all subsequent bills off the floor.

I assure you, the Senate leadership and Senator MIKULSKI, the appropriations chairman in the Senate, were more than ready to take those appropriations bills to the floor. In many cases, they had been written with good bipartisan cooperation.

But it is the Republican leadership who dictated that the Senate would not pass those appropriations bills.

Mr. Speaker, I yield 2 minutes to the gentlewoman from New York (Mrs. LOWEY), my friend, the ranking member of our full committee.

Mrs. LOWEY. Mr. Speaker, I rise in strong opposition to the reckless Republican shutdown.

Of course we support disaster assistance. Time and time again, Democrats have voted to provide expeditious disaster assistance; but FEMA also needs State and local first responders, the National Weather Service, transportation, housing assistance, and other items that are not funded in this bill.

This bill is perhaps the most cynical political ploy Republicans have put forward since the shutdown began. Just a week ago, this body strongly supported Federal assistance for devastating floods in Colorado. I'd like to

remind my friends that its sponsor, ironically, voted against much-needed recovery funds following Superstorm Sandy.

Too many of my colleagues on the other side of the aisle do not believe in the Federal Government until they need it; and, boy, do they need the Federal Government now. Since it shut down, they are paying a political price and using irresponsible bills like this one to shift the blame.

Not only should the Federal Government be available to respond to every Federal disaster; it should be open to keep Americans on the job, to support law enforcement, to ensure Head Start centers are open so parents can work, and to continue lifesaving medical research, to name a few of its vital functions.

You claim to want to negotiate. We have already said we will vote for your spending bill at your funding levels, and I know my friends on the other side of the aisle understand that.

So let's stop playing games. Allow a vote on your bill to end the shutdown that the Senate passed and the President will sign.

We can open this government in the next 30 minutes.

Mr. CARTER. Mr. Speaker, at this time I yield 2 minutes to the gentlewoman from Indiana (Mrs. BROOKS), the hardworking chair of the authorizing Subcommittee on Emergency Preparedness and Response and Communications.

Mrs. BROOKS of Indiana. Mr. Speaker, as chairman of the Committee on Homeland Security's Subcommittee on Emergency Preparedness, Response and Communications, I rise in support of the National Emergency and Disaster Recovery Act, which does provide the vital funding for Federal Emergency Management Agency, funding that can make a difference right now.

And it is right now that we need to be caring about the citizens of Louisiana, Alabama and Mississippi, as Tropical Storm Karen is in the Gulf of Mexico headed toward the gulf coast. Landfall is expected this weekend. We don't know what to expect, much like we didn't know what to expect when Hurricane Sandy hit.

FEMA has begun its response of preparations and has recalled those furloughed staff because they know it's their duty to serve and protect. So this bill would ensure that all FEMA personnel and capabilities are available to respond to this storm and support the States in its path.

□ 1530

Hurricane season doesn't end this weekend. It doesn't end officially until November 30. We have to make sure that these agencies are ready to respond, whether it's a natural disaster, a terrorist attack, or other emergency needing Federal support.

I have tell you, this is not a game. This is not a charade. And until now, I have been so pleased to serve on Home-

land Security, where it enjoys so much bipartisan support. We have much bipartisan support when it comes to FEMA and homeland security. And I would like to say that, until now, they do not play games when it comes to supporting first responders, when it comes to supporting flood victims, when it comes to supporting storm and hurricane victims.

But I must say the time to act with Congress is now. Do the right thing. We are encouraging our colleagues across the other side of the aisle to put the politics aside and join us in supporting this resolution.

Mr. PRICE of North Carolina. Mr. Speaker, I yield 2 minutes to the gentleman from Mississippi (Mr. THOMPSON), ranking member of the Homeland Security authorizing committee.

Mr. THOMPSON of Mississippi. Thank you very much, Ranking Member PRICE, for yielding this time.

Mr. Speaker, I rise today in strong opposition to H.J. Res. 85. This is the latest in a string of measures that the Republican majority has brought to the floor in an attempt to cherry-pick what gets funded in the Federal Government, or a piecemeal approach to running government.

Later this weekend, Tropical Storm Karen is expected to hit the gulf coast. Last night, there were strong reports of tornados in Nebraska, and a strong storm is expected in our area. I guess that explains this cynical exercise where FEMA is funded in a mini-CR.

When the majority learned that tourists could not visit our national monuments, they whipped up a mini-CR for the national parks. A storm is coming so their answer is a mini-CR for FEMA. The way the majority does business, there will need to be another West, Texas, explosion before they try to fund CFATS.

We can't fund the government crisis to crisis. FEMA should have its full staff available this week to begin preparations for Tropical Storm Karen. Instead, FEMA is beginning to recall furloughed employees today—a rush to prepare for the storm.

And as we know, restoring FEMA's funding alone is not enough to ensure a successful disaster response. We need the full resources of the Federal Government—from the Department of Transportation to the Department of Housing and Urban Development to the Small Business Administration. We also need the full resources of the Department of Homeland Security.

It's time to stop the games. The events on Capitol Hill yesterday should have served as a wake-up call. The Speaker must allow a vote on a clean CR.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. PRICE of North Carolina. I yield the gentleman an additional 30 seconds.

Mr. THOMPSON of Mississippi. I thank the gentleman for yielding.

Federal employees who return to work to help to respond to Tropical

Storm Karen, the forecasted tornados, or any other disaster that strikes should be able to do that work with the peace of mind that their paychecks are coming and that their bills will be paid. All Federal employees deserve that.

Mr. CARTER. Mr. Speaker, at this time I yield 2 minutes to my good friend, the gentleman from Louisiana (Mr. CASSIDY), whose State seems to be possibly in the path of this coming storm.

Mr. CASSIDY. First, let's put in perspective exactly what is before the House for overall government funding.

House Republicans have put forward a bill that would fund the government. We had two amendments, which are opposed. One would end the special deal that only Senators and Members of the House of Representatives get as regards ObamaCare exchanges. The other would treat employees of the employers whose mandate has been postponed the same. So if an employer's mandate to purchase insurance for employees has been postponed, the obligation of the employee to purchase is also.

It's on these two amendments that these folks object, Mr. Speaker. One, they want to preserve the special deal for Members of Congress; and, two, they don't want workers to have the same deal as does the employer.

Now that said, this brings us to this. If we can't fund the government because we have to preserve a special deal for Members of the Senate and of Congress, then at least we can mitigate its harmful effects.

My gosh, a hurricane bearing down on your coastline is the ultimate in a harmful effect. I don't think we should hold hostage protection for those in harm's way so that Congress can preserve a special deal that only accrues to Members of Congress, speaking of cynicism. We cannot sacrifice the security of those on the gulf coast.

I call upon the Senate to call on a vote both on these special amendments, but if not that, at least on funding of FEMA. In so doing, we can do something really good for those who do rely upon the Federal Government not all the time but in times of need.

And also, if we can vote on those two special amendments, we can do something good for the taxpayers who really, despite all the effort to obfuscate, are beginning to understand that our budget agreement is being held up by the need to preserve a special deal for Senators and Representatives.

Mr. PRICE of North Carolina. Mr. Speaker, I yield 2 minutes to the gentleman from California (Mr. FARR), a fellow Appropriations member.

Mr. FARR. Thank you for yielding.

Mr. Speaker, I'm an appropriator, like a lot of the speakers here today; and every time we have to deal with the CR, we're embarrassed. That's not our work. Our work is in appropriations bills, which we spend all year putting together. And we've been doing that.

We were in the same situation last year, everything being the same. The Obama health care bill was in the law, Members of Congress had their insurance, and whatever issue was being brought up—we can't approve the CR because—those were the same issues last year. And guess what? We moved the CR without rancor and without partisan politics. So what's the difference here?

I feel very sorry for my colleagues on the other side of the aisle to now have to defend appropriations by choice.

Ronald Reagan used to be fond of saying, Here we go again. And today, it's open choice. It's pick your government. We've got 10 items on the menu.

Mr. Speaker, I want the whole menu, not just the Tea Party special.

What an irony that we are bringing up the first of these menus, FEMA, the Federal Emergency Management Agency. Shut down the whole government, but we want to keep those emergency employees. I was a firefighter. I was a first responder. I was part of a team like the team that was lost in Arizona—the Hot Shot crew—when I was in college. They're not a part of FEMA. They're not a first responder. So firefighters are out.

All of the cleanup that has to be done from the Colorado fire and the Rim fire in California, those people aren't part of the first responders. They're not in this.

This bill is a process of just selection, of chaos, and of a menu—pick off what you can support, take the popular things and pass those. But guess what? These first responders have children. They have no access to the school lunch program. These responders have spouses. There's all kinds of programs for families that they have no response for.

This first responder bill doesn't go to school cops, Centers for Disease Control, food safety officers, or any of the others.

Please defeat it.

Mr. CARTER. Mr. Speaker, I reserve the balance of my time.

Mr. PRICE of North Carolina. Mr. Chairman, how much time does each side have remaining?

The SPEAKER pro tempore. The gentleman from North Carolina has 6½ minutes remaining; the gentleman from Texas has 7 minutes remaining.

Mr. PRICE of North Carolina. Mr. Speaker, I yield 2 minutes to the gentleman from Virginia (Mr. MORAN), another appropriations colleague, the ranking member of the Interior Subcommittee.

Mr. MORAN. I thank my good friend from North Carolina.

Let me first address the issue that we just heard about on the floor and I seem to hear about every time I turn on the news when a Member of the other party is speaking about it. It's this suggestion that Members of Congress want to keep some special treatment for themselves in terms of health insurance.

The fact is that the vast majority of large employers pay for most of their employees' health insurance costs. Members of Congress are part of what is called the Federal Employees Health Benefits plan. On average, about 72 percent of our insurance is paid for by our employer.

I know in my case, since I have a family and had a daughter that had a massive malignant brain tumor, I'm not going to go without insurance. But I pay \$6,000 a year, which I suspect a lot of my colleagues do. And then I pay another few thousand in terms of copayments and deductibles. And yet mine is one of the best plans that you can get with Blue Cross Blue Shield. So that's not out of the mainstream in terms of health insurance.

The fact is that the President only delayed a reporting requirement with regard to large employers.

Now, let me get back to this case in point with regard to FEMA. When we have a natural disaster, such as this hurricane that's bearing down on the coast of Louisiana, the Federal Government comes in as a team. We know that. I know Mr. CARTER knows that. I know my good friend from Kentucky knows that the Federal agencies all get together as a team.

And they know how important, for example, the Army Corps of Engineers is. The Army Corps of Engineers works hand-in-glove with FEMA. The Interior Department provides firefighter and emergency response before and after a disaster. We just had these large fires in California and Idaho. The fire is out so now they're furloughed. Is that really what we want to do?

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. PRICE of North Carolina. I yield the gentleman an additional 1 minute.

Mr. MORAN. I greatly thank my close friend from North Carolina.

The U.S. Geological Survey has to activate stream gauges and storm surge measurements. It's technical, but it's important. But 99 percent of the USGS is furloughed.

The Small Business Administration Office of Disaster Assistance comes in in an emergency and tries to help small businesses that have been wiped out, which invariably happens and will happen with this storm, unfortunately. But they're all furloughed. They're not going to be able to be there.

The Natural Resources Conservation Service, they play a critical role. Ninety-nine percent of those employees are furloughed. The Farm Services Agency, 99 percent of those employees are furloughed.

That's the problem. They need to work as a team, and here we are with these bits and pieces of the government, and we think we're going to patch this up. We're not. The fact is that the whole of government needs to be put back to work. That's our argument.

Let's do this the right way, not in this kind of piecemeal fashion. That's

why we're forced to vote against these things. The fact is we voted to keep them open. The side that's proposing this piecemeal approach voted to shut down the government.

Mr. CARTER. Mr. Speaker, I don't believe we ever took a vote to shut down the government. If we did, I certainly missed it. I don't believe anybody ever took a vote recently to sustain the government.

But it's an interesting comment, and I thank my friend for making it.

I reserve the balance of my time.

Mr. PRICE of North Carolina. Mr. Chairman, I yield 2 minutes to the gentlewoman from Texas (Ms. JACKSON LEE), the ranking member of the Border and Maritime Subcommittee of Homeland Security.

Ms. JACKSON LEE. Mr. Speaker, I thank the gentleman from North Carolina for his courtesies.

I am sad that I have to rise to debate this conflicted position from my good friends on the other side of the aisle. Yes, they care about homeland security. It's a committee I've served on since 9/11. We have a great camaraderie. We work in a bipartisan manner, but today I'm saddened by the approach that's been taken, particularly since they all know that this is a fool's errand.

USA Today said that this piecemeal process is like seizing a school bus full of kids and then offering to release the cutest ones.

We don't have time to fool around with the cutest ones.

FEMA works closely with States, cities, tribes, and territories, and communities large and small. Those of us who are now looking to the barreling down of Karen on the gulf region understand about hurricanes and tornados and other disasters.

So I offer to my colleagues Allison, which killed 23 in 2001, with some \$5 billion in damages. We need FEMA.

□ 1545

Or Hurricane Ike, that cost some \$29 billion in damage in Galveston. We need FEMA. Or the tornados in Oklahoma on May 31 that killed 23. We need FEMA. Or maybe talking about the issues of dealing with Hurricane Katrina—the largest and most devastating hurricane that we have seen. We need FEMA. But yet my friends are willing to piecemeal. And by doing so, Homeland Security is dashed, Border Patrol Agents are not funded, and the Secret Service protection activities are not funded.

I am aghast at the fact that Federal air marshals—as we thank our Capitol Police, who yesterday showed themselves willing to sacrifice themselves, and other law enforcement—Federal air marshals' travel and training is shut down. And then ICE is shut down.

Homeland Security is comprehensive. It deals with fighting al Qaeda and the terrorists who would do us harm, and it deals with being a helping hand, as FEMA is, as I've worked alongside of

FEMA in the gulf when people were devastated.

Mr. Speaker, we can't do this. Put a clean bill on the floor, the CR, vote for it, and open the government now. And let Homeland Security and FEMA do their job as Hurricane Karen barrels toward us.

Mr. Speaker, as a senior member of the Homeland Security Committee and the Ranking Member of its Subcommittee on Border and Maritime Security, I rise to speak on H.J. Res. 85, the "National Emergency and Disaster Recovery Act," which makes continuing appropriations for the Federal Emergency Management Agency (FEMA) for FY 2014.

I note the Administration strongly opposes House passage of piecemeal fiscal year 2014 appropriations legislation that restores only very limited activities.

I agree that consideration of appropriations bills in this fashion is not a serious or responsible way to run the United States Government. Instead of opening up a few Government functions, the House of Representatives should pass the clean CR passed by the Senate to end this Republican shutdown and reopen the Government and end the damage that the shutdown is causing to our economy and the lives of the American people.

Mr. Speaker, FEMA works closely with states, cities, tribes, territories, and communities large and small to help prepare for and respond to disasters and emergencies of all kinds. It provides funding through homeland security grants, support training and exercises, assess state and local response capabilities and recommend needed improvements. FEMA supports recovery and rebuilding efforts after a disaster. Cuts to FEMA would have significant, negative impacts on our nation's disaster preparedness, response and recovery efforts.

Weeks after Congress passed the recent FY 2013 Disaster Assistance Supplemental Act (P.L. 113-2) to aid the victims of Hurricane Sandy, sequestration reduced the Disaster Relief Fund (DRF) by over \$1 billion, which adversely affected recovery efforts in the communities struck by Hurricane Sandy, the tornadoes in Tuscaloosa and Joplin, and other major disasters across the Nation. Sequestration cuts could also require FEMA to implement Immediate Needs Funding Restrictions late in the fiscal year during what is historically the season for tornados, wildfires, and hurricanes, which would limit funding for new projects in older disasters.

Finally, state and local homeland security grants funding has been reduced to its lowest level in the past seven years, leading to potential layoffs of state and local emergency personnel across our country.

Hurricane Sandy, recent threats surrounding aviation and the continued threat of homegrown terrorism demonstrate the continuing importance of vigilance and preparation to protect our nation and its people. Threats from terrorism and response and recovery efforts associated with natural disasters will not diminish because of the House Republicans' desire to reduce funding for DHS and FEMA and continue their shutdown of the government.

Even in this current fiscal climate, we do not have the luxury of making significant reductions to our capabilities without placing our Nation at risk. If we are to continue to prepare for, respond to, and recover from evolving threats and disasters, we will need sufficient

resources to sustain and adapt our capabilities accordingly. While we will continue to preserve our frontline priorities as best we can, no amount of planning can mitigate the negative effects of sequestration.

The bill before us today, is \$40 billion less than what we have been working with as a result of the draconian sequestration. H.J. Res. 85 will significantly and negatively affect frontline operations and our Nation's previous investments in homeland security. This bill, while providing minimal funding for FEMA, is wholly inadequate because it does not provide funding for:

Army Corps of Engineers which supports emergency preparedness and response for critical infrastructure such as dams, flood control levees and navigation channels.

Interior Department which performs firefighting and emergency response on Federal lands during and after a disaster. Currently, all damage repairs have stopped except for emergency repairs. While firefighting personnel are on call to deal with any fires, post-fire work has stopped, including damage assessments of the recent large fires in California and Idaho. Hazardous fuel projects to prevent future fires have been put on hold during the shutdown.

U.S. Geological Survey (USGS) would normally activate additional stream gages and storm surge measurements but instead will have to rely on existing monitoring stations for any hurricanes that happen during the shutdown. 99 percent of USGS employees are furloughed.

Small Business Administration, Office of Disaster Assistance provides affordable, timely and accessible financial assistance to homeowners, renters and businesses following a disaster. Employees in the Office of Disaster Assistance continue to work without being paid.

USDA, Natural Resources Conservation Service (NRCS) provides assistance to communities to address watershed impairments that pose imminent threats to lives and property. 99 percent of NRCS employees are furloughed.

USDA, Farm Services Agency (FSA) provides funding and technical assistance to farmers and ranchers to restore farmland and forestland damaged by natural disasters. 99 percent of FSA employees are furloughed and therefore can't begin to survey the damage and preparing estimates of the need.

Mr. Speaker, so far this past year our nation has experienced several major floods, record snowfalls, catastrophic disasters and terrorist attacks. In fact, many communities throughout our great nation and country are continuing to recover from previous disasters and terrorist attacks. We must provide aid for our constituents and not allow politics to get in the way of protecting our homeland.

A fully functioning FEMA is needed to continue the work of helping communities recover from recent disasters and terrorist attacks. It is Congress's responsibility to ensure that FEMA has the needed resources to respond to future disasters and terrorist attacks. I assure you that I am aware of the challenges our communities face once we are confronted with a catastrophic event or a domestic terrorist attack.

My constituents in Houston understand that our capacity to deal with hurricanes directly reflects our ability to respond to a terrorist attack in Texas or New York, an earthquake in California, or a nationwide pandemic flu outbreak.

I would like to say a few words about the devastating hurricane that struck Texas several years ago because the response to those events demonstrated the need for significant improvement. During Hurricane Ike, there were insufficient quantities of generators forced hospitals to evacuate patients. Local governments waited days for commodities like ice, water, MREs, and blue tarps. Evacuees from Texas arrived in Shreveport and Bastrop shelters that were grossly unfit for occupancy, and 2,500 people were forced to use the same shower facility.

Emergency preparedness is not the exclusive responsibility of the Federal Government or individual agencies within it. State and local officials, nonprofit organizations, private sector businesses, and individual citizens must all contribute to the mission in order for our nation to succeed at protecting life and property from disasters. Recovery and mitigation are critical to protecting communities from future threats, and our ability to respond will suffer if we do not focus attention and resources on those missions.

My fervent prayer is that Texas and the nation will be spared the wrath of another devastating storm this hurricane season, but we cannot avert disaster indefinitely. By continually testing, evaluating, and improving our emergency response capabilities, we increase the possibility that we as a nation may one day answer the question "Are we ready?" with a resounding "Yes." That is the purpose to which we will dedicate our efforts here today and for the foreseeable future.

Since the terrorist attack in Boston, Massachusetts, this Nation has recognized how remote threats and distant trouble can pose near and present dangers to our shores. We have learned as a nation that we must maintain a constant, capable, and vigilant posture to protect ourselves against new threats and evolving hazards. But we have also learned that vigilance and protection are not ends in and of themselves, but rather necessary tools in the service of our national purpose. Just as today's threats to our national security and strategic interests are evolving and interdependent, so too must our efforts to ensure the security of our homeland reflect these same characteristics.

As we develop new capabilities and technologies, our adversaries will seek to evade them, as was shown by the attempted terrorist attack on Flight 253 on December 25, 2009. We must constantly work to stay ahead of our adversaries. Among the forces that threaten the United States and its interests are those that blend the lethality and high-tech capabilities of modern weaponry with the power and opportunity of asymmetric tactics such as terrorism and cyber warfare. We are challenged not only by novel employment of conventional weaponry, but also by the hybrid nature of these threats. Countering such threats requires us to adapt traditional roles and responsibilities across the national security spectrum and craft solutions that leverage the capabilities that exists both inside and outside of government.

The attempted terrorist attack on Flight 253 on December 25, 2009, powerfully illustrates that terrorists will go to great lengths to try to defeat the security measures that have been put in place since 9/11.

More specifically, the threats and hazards that challenge U.S. interests from a homeland security perspective include:

High-consequence weapons of mass destruction (WMD), in particular, improvised nuclear devices and high-consequence biological weapons, which would have the greatest potential effects if used against the United States. We know that non-state actors actively seek to acquire, build, and use such weapons and technologies, and that foreign states continue to develop high-consequence weaponry with the intent to intimidate or blackmail the international community and proliferate to other potentially hostile state or non-state actors.

Dangerous materials, technology, and knowledge circulate with ease in our globalized economy and are controlled unevenly around the world, raising the possibility of theft or accidental use and making it difficult to track and prevent proliferation.

Al-Qaeda and global violent extremism, which directly threaten the United States and its allies. Terrorist networks exploit gaps in governance and security within both weak and advanced states. Some terrorist organizations benefit from active state-sponsorship and from the failure of other states to counter known terrorist organizations or sources of support within their borders. Terrorist organizations have expressed the intent to employ mass-casualty WMD as well as smaller scale attacks against prominent political, economic, and infrastructure targets in the United States and around the world.

High-consequence and/or wide-scale cyber attacks, intrusions, disruptions, and exploitations, which, when used by hostile state or non-state actors, could massively disable or impair critical international financial, commercial, physical, and other infrastructure. This in turn could cripple the global movement of people and goods worldwide and bringing legitimate and vital social and economic processes to a standstill. These cyber attacks involve individuals and groups who conduct intrusions in search of information to use against the United States, and those who spread malicious code in an attempt to disrupt the national information infrastructure.

Pandemics, major accidents, and natural hazards, which can result in massive loss of life and livelihood equal to or greater than many deliberate malicious attacks. Certain public health threats, such as disease outbreaks and natural hazards (e.g., hurricanes and floods), occur organically. Others can be introduced into the United States through the movement of people and goods across our borders.

Illicit trafficking and related transnational crime, which can undermine effective governance and security, corrupt strategically vital markets, slow economic growth, and destabilize weaker states. Transnational crime and trafficking facilitate the movement of narcotics, people, funds, arms, and other support to hostile actors, including terrorist networks. Importantly for the American homeland, the dramatic detrimental effect of illegal trafficking and transnational criminal organizations is apparent in societies within the Western Hemisphere.

Smaller scale terrorism, which may include violent extremists and other state or non-state actors conducting small-scale explosive and cyber attacks and intrusions against population centers, important symbolic targets, or critical infrastructure.

In addition to these specific threats and hazards, America's national interests are also

threatened by global challenges and long-term trends. These include:

Economic and financial instability that can undermine confidence in the international order, fuel global political turbulence, and induce social and political instability in weak states abroad.

Dependence on fossil fuels and the threat of global climate change that can open the United States to disruptions and manipulations in energy supplies and to changes in our natural environment on an unprecedented scale. Climate change is expected to increase the severity and frequency of weather-related hazards, which could, in turn, result in social and political destabilization, international conflict, or mass migrations.

Mr. Speaker, on any given day the City of Houston faces a widespread and ever-changing array of threats, including terrorism, organized crime, natural disasters and industrial accidents.

With an increasingly vast array of enforcement issues at hand, including "arms trafficking, identity theft, environmental crime, money laundering, theft of cultural property, drug trafficking, crimes against women and children, organ trafficking" and cybercrime, it is increasingly clear that coordinated, strategic criminal intelligence must be employed, bringing together diverse agencies and employees in the fight against serious and organized crime. Cybercrime, especially, will only continue to increase as globalization fosters higher levels of digital interconnectivity.

Every day, ensuring the security of the homeland requires the interaction of multiple Federal departments and agencies, as well as operational collaboration across Federal, State, local, tribal, and territorial governments, nongovernmental organizations, and the private sector. This collaboration and cooperation undergirds our security posture at our borders and ports, our preparedness in our communities, and our ability to effectively react to crises.

I believe it is important to acknowledge the efforts and commitment of the men and women who are our law enforcement personnel, first responders, emergency managers, and other homeland security professionals not only in our home State, but also across the country who have worked tirelessly to make this Nation secure.

Finally, Mr. Speaker, I note the Administration strongly opposes House passage of piecemeal fiscal year 2014 appropriations legislation that restores only very limited activities.

I agree that consideration of appropriations bills in this fashion is not a serious or responsible way to run the United States Government. Instead of opening up a few Government functions, the House of Representatives should re-open all of the Government.

The harmful impacts of a shutdown extend across Government, affecting services that are critical to small businesses, women, children, seniors, and others across the Nation.

The Senate acted in a responsible manner on a short-term funding measure to maintain Government functions and avoid a damaging Government shutdown.

We should settle our differences and allow a straight up or down vote on the Senate-passed H.J. Res. 59.

Mr. CARTER. I continue to reserve the balance of my time.



Mr. PRICE of North Carolina. Mr. Speaker, may I inquire, does the gentleman have additional speakers?

Mr. CARTER. No, I don't believe so.

Mr. PRICE of North Carolina. I yield myself 1 minute.

Mr. Speaker, I had the honor of attending the annual awards dinner of the Partnership for Public Service, the so-called Sammies Award. These are awards that are given each year to outstanding public servants.

Last night's awardees had touching, inspiring stories of the work they had done within the Centers for Disease Control in polio eradication, the National Institutes of Health, the Center for Missing and Exploited Children—an agency we know very well in Homeland Security. The Central Intelligence Agency, story after story of devoted public service—public service, I must say, that has taken place in recent years in an atmosphere where public service is often denigrated and public servants often have their pay frozen by virtue of the budget nonsense of the sort we are witnessing here this week.

Half of those awardees last night were on furlough. What a disgrace. What a commentary on the honor that we should be paying to those who serve our country so well. So we're asking today, it would take about 30 minutes; there would be a bipartisan majority easily in this body for ending this shutdown and opening the Federal Government.

And on the issues before us—the budget, health care, whatever—you know, you live to fight another day. But we have no business in this body demanding a ransom for doing our basic job, which is to keep the lights on, keep the government running, and to pay our country's bills.

I reserve the balance of my time.

Mr. CARTER. Mr. Speaker, I reserve the balance of my time.

Mr. PRICE of North Carolina. Mr. Speaker, I yield to the gentleman from Arizona (Mr. BARBER) for a unanimous consent request.

Mr. BARBER. Mr. Speaker, I ask unanimous consent that the House bring up the Senate amendment to the continuing appropriations resolution, H.J. Res. 59. Enough is enough. We must get our people back to work and bring services to the people of this country. Enough is enough.

The SPEAKER pro tempore. Under the guidelines consistently issued by successive Speakers, as recorded in section 956 of the House Rules and Manual, the Chair is constrained not to entertain the request unless it has been cleared by the bipartisan floor and committee leaderships.

Mr. PRICE of North Carolina. Mr. Speaker, I yield to the gentlewoman from California (Ms. CHU) for a unanimous consent request.

Ms. CHU. Mr. Speaker, I ask unanimous consent that the House bring up the Senate amendment to H.J. Res. 59, the clean continuing resolution, and go to conference on a budget so that we

can end this Republican government shutdown that is undermining public health by preventing the CDC from working on its annual flu vaccine or detecting disease outbreaks.

The SPEAKER pro tempore. The gentlewoman will suspend.

As the Chair has previously advised, the request cannot be entertained absent appropriate clearance.

Mr. PRICE of North Carolina. Mr. Speaker, I yield back the balance of my time.

Mr. CARTER. In brief closing, Mr. Speaker, we have a storm coming toward our shores. We need to get this done.

I yield back the balance of my time.

Mr. VAN HOLLEN. Mr. Speaker, I rise today in opposition to H.J. Res. 85, a bill which claims to fund operations at the Federal Emergency Management Agency, but in reality is a piecemeal approach to funding government operations in order to score political points.

Let me be clear, I support FEMA and appreciate greatly the dedicated men and women who work on behalf of FEMA, but I do not support this bill because, in the end, it does more harm than good.

I believe the proper way to fund FEMA is for Congress to fulfill its constitutional responsibility and pass regular appropriations bills. The House passed a full year funding bill for DHS in June that would provide \$40.1 billion more for DHS than the bill before us today.

Using a piecemeal approach to fund selected programs within an agency neglects other important programs within that same agency. In this case, supporting H.J. Res. 85 funds FEMA at the expense of the Secret Service, the Army Corps of Engineers and the Office of Disaster Assistance at the Small Business Administration.

The fact is that by taking up the Senate's clean continuing resolution and sending it to the President for his signature tonight, we can fund FEMA, DHS and all the other important programs and services of the government. That is why I call on my colleagues to bring up the Senate CR so we can end this shut down and get all our federal workers back on the job.

The SPEAKER pro tempore. All time for debate has expired.

Pursuant to House Resolution 371, the previous question is ordered.

The question is on the engrossment and third reading of the joint resolution.

The joint resolution was ordered to be engrossed and read a third time, and was read the third time.

#### MOTION TO RECOMMIT

Mr. BISHOP of New York. Mr. Speaker, I have a motion to recommit at the desk.

The SPEAKER pro tempore. Is the gentleman opposed to the joint resolution?

Mr. BISHOP of New York. In its current form I am, yes.

Mr. CARTER. Mr. Speaker, I reserve a point of order on the gentleman's motion.

The SPEAKER pro tempore. A point of order is reserved.

The Clerk will report the motion to recommit.

The Clerk read as follows:

Mr. Bishop of New York moves to recommit the joint resolution H.J. Res. 85 to the Committee on Appropriations with instructions to report the same back to the House forthwith with the following amendment:

Strike all after the resolving clause and insert the following:

That upon passage of this joint resolution by the House of Representatives, the joint resolution (H.J. Res. 59) making continuing appropriations for fiscal year 2014, and for other purposes, as amended by the Senate on September 27, 2013, shall be considered to have been taken from the Speaker's table and the House shall be considered to have (1) receded from its amendment; and (2) concurred in the Senate amendment.

Mr. BISHOP of New York (during the reading). Mr. Speaker, I ask unanimous consent to dispense with the reading.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New York?

There was no objection.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from New York is recognized for 5 minutes in support of his motion.

Mr. BISHOP of New York. Mr. Speaker, my motion to recommit would allow a vote on H.J. Res. 59, the Senate continuing resolution. If we were to pass the continuing resolution, the entire Federal Government would reopen, not just an isolated slice of it. All we're asking for is a vote on the Senate resolution.

I would ask: Is not taking a vote on issues of great importance to our country the very essence of our democracy? And I would further ask what it is that our friends on the majority are afraid of in terms of allowing such a vote to happen on the floor of this House?

Mr. Speaker, Tropical Storm Karen is bearing down on the gulf as we speak. It is expected to be upgraded to at least a category 1 hurricane and could reach my district along the east coast as soon as Tuesday of next week.

We're still picking up the pieces from Sandy, and we can't afford to be hit by another storm. Have we forgotten the lessons of Katrina? of Sandy, which clobbered the shores of New York and New Jersey?

If we are funding FEMA, why aren't we providing funds for every single agency so that human lives can be protected and storm damage taken care of immediately? These storms require all hands on deck, and yet 800,000 employees are currently furloughed.

After Sandy took eight lives, destroyed thousands of homes, and shut down dozens of businesses in my district, my district needed much more than just FEMA. We needed the Departments of Housing and Urban Development, Health and Human Services, Interior, not to mention the Army Corps of Engineers and the Small Business Administration, to name just a few of the agencies that joined together in the coordinated recovery effort to deliver emergency relief and to begin the rebuilding process.

Why are the Republicans in favor of closing down the Federal Government

and denying taxpayers the protections from natural disasters that they've already paid for? This makes absolutely no sense to people who have to work hard every day to make a living and are now concerned that they are in the path of an oncoming storm.

I just want to raise one point about how destructive this government shutdown has been. I have just come from a meeting of the Board of Visitors of the United States Merchant Marines Academy—one of the four service academies that each Member of this Congress has the honor to nominate outstanding young men and women to be able to attend. That service academy right now is closed, it is shut down. No classes are being offered. So we have nominated the cream of the crop that this country has to offer to this academy, and they are attending a school which cannot schedule and hold classes. This is madness. This is madness. And the capacity to change that is right here within our grasp. It's called H.J. Res. 59.

Let's schedule a vote on that and let's see what happens. I'll bet that if we do have a vote on H.J. Res. 59 it will pass, we'll be able to send it to the President, and he will sign it. And we'll be able to reopen the government within hours.

So I would urge my colleagues to support the motion to recommit, and I yield back the balance of my time.

#### POINT OF ORDER

Mr. CARTER. Mr. Speaker, I make a point of order that the instructions contained in this motion violate clause 7 of rule XVI, which requires that an amendment be germane to the bill under consideration.

As the Chair has recently ruled on October 2 and 3, 2013, the instructions contain a special order of business within the jurisdiction of the Committee on Rules, and therefore, the amendment is not germane to the underlying bill.

So, Mr. Speaker, I must insist on my point of order.

The SPEAKER pro tempore. Does the gentleman from New York wish to be heard on the point or order?

Mr. BISHOP of New York. I do, Mr. Speaker. Thank you.

The SPEAKER pro tempore. The gentleman is recognized on the point of order.

Mr. BISHOP of New York. I would just raise a couple of questions.

The first is, the bill before us funds a slice of the Federal Government. What I am struggling to understand is why funding the entire Federal Government would be out of order and not germane, when it is germane to schedule or to fund a piece of the Federal Government? It strikes me as illogical in the extreme that it is in order to fund a piece of the Federal Government, but not in order to fund the entire Federal Government. I would ask the Chair to explain why it is that the motion to recommit would not be germane.

The SPEAKER pro tempore. Does the gentleman from Virginia seek to be heard on the point or order?

Mr. SCOTT of Virginia. Yes, Mr. Speaker.

The SPEAKER pro tempore. The gentleman is recognized on the point of order.

Mr. SCOTT of Virginia. This should be ruled germane because we have to look to see where we are in the process.

If the point of order had not been raised, the next order of business would have been the motion to recommit, which would open up all of government.

He has made the point of order, and the Speaker has indicated the previous rulings have been to sustain the point of order. And if the normal course takes place, the next motion will be to appeal the ruling of the Chair. If that motion were to prevail, if we were to sustain the appeal of the Chair—not table it, but sustain it—we would in effect make the motion to recommit in order and we can finally get an up-or-down vote on keeping the government open.

So I would hope, Mr. Speaker, that the ruling would be that we would forego all of that and just let us have an up-or-down vote on keeping the government open without having to overrule the ruling of the Chair.

The SPEAKER pro tempore. The Chair is prepared to rule.

The gentleman from Texas makes the point or order that the instructions proposed in the motion to recommit offered by the gentleman from New York are not germane.

The joint resolution extends funding relating to the Federal Emergency Management Agency. The instructions in the motion propose an order of business of the House relating to other funding.

As the Chair ruled on October 2 and October 3, 2013, a motion to recommit proposing an order of business of the House is not germane to a measure providing for the appropriation of funds because such motion addresses a matter within the jurisdiction of a committee not represented in the underlying measure.

Therefore, the instructions propose a non-germane amendment. The point of order is sustained.

Mr. BISHOP of New York. Mr. Speaker, I appeal the ruling of the Chair.

The SPEAKER pro tempore. The question is, Shall the decision of the Chair stand as the judgment of the House?

Mr. CARTER. Mr. Speaker, I move to lay the appeal on the table.

The SPEAKER pro tempore. The question is on the motion to table.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. BISHOP of New York. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 9 of rule XX, this 15-

minute vote on the motion to table will be followed by a 5-minute vote on passage of the bill, if arising without further proceedings in recommitment.

The vote was taken by electronic device, and there were—yeas 224, nays 185, not voting 22, as follows:

[Roll No. 521]

YEAS—224

Aderholt	Gowdy	Perry
Amash	Granger	Petri
Amodei	Graves (GA)	Pitts
Bachmann	Graves (MO)	Poe (TX)
Bachus	Griffin (AR)	Pompeo
Barletta	Griffith (VA)	Posey
Barr	Grimm	Price (GA)
Barton	Guthrie	Radel
Benishek	Hall	Reed
Bentivolio	Hanna	Reichert
Billirakis	Harper	Renacci
Bishop (UT)	Harris	Ribble
Black	Hartzler	Rice (SC)
Blackburn	Hastings (WA)	Rigell
Boustany	Heck (NV)	Roby
Brady (TX)	Hensarling	Roe (TN)
Bridenstine	Holding	Rogers (AL)
Brooks (AL)	Hudson	Rogers (KY)
Brooks (IN)	Huelskamp	Rogers (MI)
Broun (GA)	Huizenga (MI)	Rohrabacher
Buchanan	Hultgren	Rokita
Bucshon	Hunter	Rooney
Burgess	Hurt	Ros-Lehtinen
Calvert	Issa	Roskam
Camp	Jenkins	Ross
Campbell	Johnson (OH)	Rothfus
Cantor	Johnson, Sam	Royce
Capito	Jordan	Runyan
Carter	Joyce	Ryan (WI)
Cassidy	Kelly (PA)	Salmon
Chabot	King (IA)	Sanford
Chaffetz	King (NY)	Scalise
Coble	Kingston	Schock
Coffman	Kinzinger (IL)	Schweikert
Cole	Kline	Scott, Austin
Collins (GA)	Labrador	Sensenbrenner
Collins (NY)	LaMalfa	Sessions
Conaway	Lamborn	Shimkus
Cook	Lance	Shuster
Cotton	Lankford	Simpson
Cramer	Latham	Smith (MO)
Crawford	Latta	Smith (NE)
Crenshaw	LoBiondo	Smith (NJ)
Culberson	Long	Smith (TX)
Daines	Lucas	Southerland
Davis, Rodney	Luetkemeyer	Stewart
Denham	Marchant	Stivers
Dent	Marino	Stockman
DeSantis	Massie	Stutzman
DesJarlais	McCarthy (CA)	Terry
Diaz-Balart	McCauley	Thompson (PA)
Duffy	McClintock	Thornberry
Duncan (SC)	McHenry	Tiberi
Duncan (TN)	McKeon	Turner
Ellmers	McKinley	Upton
Farenthold	McMorris	Valadao
Fincher	Rodgers	Wagner
Fitzpatrick	Meadows	Walberg
Fleischmann	Meehan	Walden
Fleming	Messer	Walorski
Flores	Mica	Weber (TX)
Forbes	Miller (FL)	Webster (FL)
Fortenberry	Miller (MI)	Wenstrup
Fox	Mullin	Westmoreland
Franks (AZ)	Mulvaney	Whitfield
Frelinghuysen	Murphy (PA)	Williams
Gardner	Neugebauer	Wilson (SC)
Garrett	Noem	Wittman
Gerlach	Nugent	Wolf
Gibbs	Nunes	Womack
Gibson	Nunnelee	Woodall
Gingrey (GA)	Olson	Yoder
Gohmert	Palazzo	Yoho
Goodlatte	Paulsen	Young (AK)
Gosar	Pearce	Young (IN)

NAYS—185

Andrews	Brady (PA)	Cartwright
Barber	Braley (IA)	Castor (FL)
Barrow (GA)	Brown (FL)	Castro (TX)
Beatty	Brownley (CA)	Chu
Becerra	Bustos	Cicilline
Bera (CA)	Butterfield	Clarke
Bishop (GA)	Capps	Clay
Bishop (NY)	Capuano	Cleaver
Blumenauer	Carney	Clyburn
Bonamici	Carson (IN)	Cohen



Connolly  
Conyers  
Cooper  
Costa  
Courtney  
Crowley  
Cuellar  
Cummings  
Davis (CA)  
Davis, Danny  
DeFazio  
Delaney  
DeLauro  
DelBene  
Deutch  
Dingell  
Doggett  
Doyle  
Duckworth  
Edwards  
Ellison  
Engel  
Enyart  
Eshoo  
Esty  
Farr  
Fattah  
Foster  
Frankel (FL)  
Fudge  
Gabbard  
Gallego  
Garamendi  
Green, Al  
Green, Gene  
Grijalva  
Gutiérrez  
Hahn  
Hanabusa  
Hastings (FL)  
Himes  
Hinojosa  
Holt  
Honda  
Horsford  
Hoyer  
Huffman  
Israel  
Jackson Lee  
Jeffries  
Johnson (GA)  
Johnson, E. B.  
Kaptur  
Keating

Kelly (IL)  
Kennedy  
Kildee  
Kilmer  
Kind  
Kirkpatrick  
Kuster  
Langevin  
Larsen (WA)  
Larson (CT)  
Lee (CA)  
Levin  
Lewis  
Lipinski  
Loebach  
Lofgren  
Lowenthal  
Lowey  
Lujan Grisham  
(NM)  
Luján, Ben Ray  
(NM)  
Lynch  
Maffei  
Maloney,  
Carolyn  
Maloney, Sean  
Matheson  
Matsui  
McCollum  
McDermott  
McGovern  
McIntyre  
McNerney  
Meeks  
Meng  
Michaud  
Miller, George  
Moore  
Moran  
Murphy (FL)  
Nadler  
Napolitano  
Neal  
Negrete McLeod  
Nolan  
O'Rourke  
Owens  
Pallone  
Pascrell  
Pastor (AZ)  
Payne  
Pelosi  
Perlmutter

## NOT VOTING—22

Bass  
Cárdenas  
DeGette  
Garcia  
Grayson  
Heck (WA)  
Herrera Beutler  
Higgins

Jones  
Lummis  
McCarthy (NY)  
Miller, Gary  
Pittenger  
Rush  
Sanchez, Loretta  
Sires

## □ 1626

Ms. SCHWARTZ and Ms. DELAURO changed their vote from “yea” to “nay.”

So the motion to table was agreed to. The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Ms. FOXX). The question is on the passage of the joint resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. PRICE of North Carolina. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 247, nays 164, not voting 20, as follows:

[Roll No. 522]

## YEAS—247

Aderholt  
Amash

Amodei  
Bachmann  
Bachus  
Barber

Peters (CA)  
Peters (MI)  
Peterson  
Pingree (ME)  
Pocan  
Polis  
Price (NC)  
Quigley  
Rahall  
Rangel  
Richmond  
Roybal-Allard  
Ruiz  
Ruppersberger  
Ryan (OH)  
Sánchez, Linda  
T.  
Sarbanes  
Schakowsky  
Schiff  
Schneider  
Schradler  
Schwartz  
Scott (VA)  
Scott, David  
Serrano  
Sewell (AL)  
Shea-Porter  
Sherman  
Sinema  
Slaughter  
Smith (WA)  
Speier  
Swalwell (CA)  
Takano  
Thompson (CA)  
Thompson (MS)  
Tierney  
Titus  
Murphy (FL)  
Tonko  
Tsongas  
Van Hollen  
Veasey  
Vela  
Velázquez  
Walz  
Wasserman  
Schultz  
Waters  
Watt  
Welch  
Wilson (FL)

Barletta  
Barr  
Barrow (GA)  
Barton  
Benishak  
Bentivolio  
Bera (CA)  
Bilirakis  
Bishop (UT)  
Black  
Blackburn  
Boustany  
Brady (TX)  
Braley (IA)  
Bridenstine  
Brooks (AL)  
Brooks (IN)  
Broun (GA)  
Buchanan  
Bucshon  
Burgess  
Calvert  
Camp  
Campbell  
Cantor  
Capito  
Carter  
Cassidy  
Chabot  
Chaffetz  
Coble  
Coffman  
Cole  
Collins (GA)  
Collins (NY)  
Conaway  
Cook  
Cotton  
Cramer  
Crawford  
Crenshaw  
Culberson  
Daines  
Davis, Rodney  
DelBene  
Denham  
Dent  
DeSantis  
DesJarlais  
Diaz-Balart  
Duffy  
Duncan (SC)  
Duncan (TN)  
Elmers  
Farenthold  
Fincher  
Fitzpatrick  
Fleischmann  
Fleming  
Flores  
Forbes  
Fortenberry  
Foster  
Foxy  
Franks (AZ)  
Frelinghuysen  
Gallego  
Garamendi  
Garcia  
Gardner  
Garrett  
Gerlach  
Gibbs  
Gibson  
Gingrey (GA)  
Gohmert  
Goodlatte  
Gosar  
Gowdy  
Granger

Graves (GA)  
Graves (MO)  
Griffin (AR)  
Griffith (VA)  
Grimm  
Guthrie  
Hall  
Hanna  
Harper  
Harris  
Hartzler  
Hastings (WA)  
Heck (NV)  
Hensarling  
Holding  
Hudson  
Huelskamp  
Huizenga (MI)  
Hultgren  
Hunter  
Hurt  
Issa  
Jenkins  
Johnson (OH)  
Johnson, Sam  
Jordan  
Joyce  
Kelly (PA)  
King (IA)  
King (NY)  
Kingston  
Kinzinger (IL)  
Kline  
Labrador  
LaMalfa  
Lamborn  
Lance  
Lankford  
Latham  
Latta  
Lipinski  
LoBiondo  
Loebach  
Long  
Lucas  
Luetkemeyer  
Maloney, Sean  
Marchant  
Marino  
Massie  
Matheson  
McCarthy (CA)  
McCaul  
McClintock  
McHenry  
McIntyre  
McKeon  
McKinley  
McMorris  
Rodgers  
Meadows  
Meehan  
Messer  
Mica  
Miller (FL)  
Miller (MI)  
Mullin  
Mulvaney  
Murphy (FL)  
Murphy (PA)  
Neugebauer  
Noem  
Nugent  
Nunes  
Nunnelee  
Olson  
Palazzo  
Paulsen  
Pearce  
Perlmutter  
Perry

## NAYS—164

Castor (FL)  
Castro (TX)  
Chu  
Cicilline  
Clarke  
Clay  
Clever  
Clyburn  
Cohen  
Connolly  
Conyers  
Cooper  
Costa  
Courtney  
Crowley  
Cuellar

Peters (CA)  
Peters (MI)  
Petri  
Pitts  
Poe (TX)  
Polis  
Pompeo  
Posey  
Price (GA)  
Radel  
Reed  
Reichert  
Renacci  
Ribble  
Rice (SC)  
Rigell  
Roby  
Roe (TN)  
Rogers (AL)  
Rogers (KY)  
Rogers (MI)  
Rohrabacher  
Rokita  
Rooney  
Ros-Lehtinen  
Roskam  
Ross  
Rothfus  
Royce  
Ruiz  
Runyan  
Ryan (WI)  
Salmon  
Sanford  
Scalise  
Schneider  
Schock  
Schweikert  
Scott, Austin  
Sensenbrenner  
Sessions  
Shimkus  
Shuster  
Simpson  
Sinema  
Smith (MO)  
Smith (NE)  
Smith (NJ)  
Smith (TX)  
Southerland  
Stewart  
Stivers  
Stockman  
Stutzman  
Terry  
Thompson (PA)  
Thornberry  
Tiberi  
Turner  
Upton  
Valadao  
Wagner  
Walberg  
Walden  
Walorski  
Weber (TX)  
Webster (FL)  
Wenstrup  
Westmoreland  
Whitfield  
Williams  
Wilson (SC)  
Wittman  
Wolf  
Womack  
Woodall  
Yoder  
Yoho  
Young (AK)  
Young (IN)

Esty  
Farr  
Fattah  
Frankel (FL)  
Fudge  
Gabbard  
Green, Al  
Green, Gene  
Grijalva  
Gutiérrez  
Hahn  
Hanabusa  
Hastings (FL)  
Himes  
Hinojosa  
Holt  
Honda  
Horsford  
Hoyer  
Huffman  
Israel  
Jackson Lee  
Jeffries  
Johnson (GA)  
Johnson, E. B.  
Kaptur  
Keating  
Kelly (IL)  
Kennedy  
Kildee  
Kilmer  
Kind  
Kirkpatrick  
Kuster  
Langevin  
Larsen (WA)  
Larson (CT)  
Lee (CA)  
Levin  
Lewis  
Lofgren

Lowenthal  
Lowey  
Lujan Grisham  
(NM)  
Luján, Ben Ray  
(NM)  
Lynch  
Maffei  
Maloney,  
Carolyn  
Matsui  
McCollum  
McDermott  
McGovern  
McNerney  
Meeks  
Meng  
Michaud  
Miller, George  
Moore  
Moran  
Nadler  
Napolitano  
Neal  
Negrete McLeod  
Nolan  
O'Rourke  
Owens  
Pallone  
Pascrell  
Pastor (AZ)  
Payne  
Pelosi  
Peterson  
Pingree (ME)  
Pocan  
Price (NC)  
Quigley  
Rahall  
Rangel  
Richmond

## NOT VOTING—20

Bass  
Cárdenas  
DeGette  
Grayson  
Heck (WA)  
Herrera Beutler  
Higgins

Jones  
Lummis  
McCarthy (NY)  
Miller, Gary  
Pittenger  
Rush  
Sanchez, Loretta

## □ 1633

So the joint resolution was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

## SPECIAL SUPPLEMENTAL NUTRITION PROGRAM FOR WOMEN, INFANTS, AND CHILDREN CONTINUING APPROPRIATIONS RESOLUTION, 2014

Mr. ADERHOLT. Madam Speaker, pursuant to House Resolution 371, I call up the joint resolution (H.J. Res. 75) making continuing appropriations for the Special Supplemental Nutrition Program for Women, Infants, and Children for fiscal year 2014, and for other purposes, and ask for its immediate consideration.

The Clerk read the title of the joint resolution.

The SPEAKER pro tempore. Pursuant to House Resolution 371, the joint resolution is considered read.

The text of the joint resolution is as follows:

## H.J. RES. 75

*Resolved by the Senate and House of Representatives of the United States of America in Congress assembled,* That the following sums are hereby appropriated, out of any money in the Treasury not otherwise appropriated, and out of applicable corporate or other revenues, receipts, and funds, for the Department of Agriculture for fiscal year 2014, and for other purposes, namely: