

smuggler. Many of my Republican colleagues understand that we cannot secure the border unless we secure and combine border security with a legal avenue for people to come here.

And they understand that we cannot establish law and order without getting the millions of people here into the system, on the books, paying taxes, and legitimize their stay in the United States, including citizenship for those who choose to embrace this country, just as every wave of previous immigrants have had that choice.

Many of my Republican colleagues realize that the best way, politically and practically, to achieve a full implementation of things like E-Verify and an entry/exit visa system, the only way to effectively enforce our law is to allow for legal immigration. We can and must do the legalization, the border security, and all of the enforcement together.

With the introduction of a bill, you will see the unity and commitment of my party, the Democratic Party. But I believe it is only after we emerge from this very dark tunnel of partisanship and budget bitterness that we can find a way for leaders in both parties to move forward, work together and get the Speaker to give us a vote.

But the clock is ticking. Two million people will have been deported by this administration, a Democratic administration, by President Barack Obama, sometime in October. Believe me, the deportation machine does not pause for a government shutdown.

This Saturday, October 5, in 163 cities there will be marches and demonstrations and activities to push this Congress, and especially the Republican leadership, to allow a vote on immigration reform.

I will march in Chicago, meet with evangelical leaders, and join canvassers fanning out across congressional districts on Saturday.

And then, on Tuesday, October 8, I invite all my colleagues to join the tens of thousands of Americans, immigrants, supporters, citizens, for a concert and a rally to make sure this Chamber knows the truth, and that is that the persistent and consistent pressure to pass an immigration bill in red States, blue States, purple States has not subsided and is stronger than ever.

I ask you all to come and join me and our immigrant community from across this Nation.

Mr. Speaker, I will show you the faces of families who want this Congress to put aside our party differences and to act for the families of America, for the millions of American citizens that need a fair and just immigration system.

Come and join us in your city on October 5 and, if not, come and join us here in the Capitol of the United States on October 8. The people will be speaking.

## CR VS. APPROPRIATIONS BILL VS. DOD

The SPEAKER pro tempore. The Chair recognizes the gentleman from Alabama (Mr. BROOKS) for 5 minutes.

Mr. BROOKS of Alabama. Mr. Speaker, the Federal Government is shut down, thereby damaging America's economy generally, and the Tennessee Valley's economy in particular, where thousands of defense and NASA and other Federal Government employees have been furloughed because the President, in his discretion, designated them non-essential.

I hope my remarks add clarity about the shutdown, its cause, and the efforts to fund the government.

City, county and State governments across America pass one bill, called a budget, that funds services for their fiscal years.

In contrast, Washington uses a three-step spending process. First, Washington should pass a bill that is called a budget, yet, does not, in fact, spend a dime. Rather, in Washington, the word budget is more like a game plan. It is much like a football coach's playbook. It lists the team's plays but does not, in and of itself, gain a single yard.

Second, Washington should pass authorization bills that describe the programs the Federal Government is to operate. For example, the NASA authorization bill authorizes NASA to work on the Space Launch System so that America can have a human space flight program. Like budgets, authorization bills spend no money.

Third, Washington must pass appropriation bills to actually spend money on the programs authorized. If Congress fails to pass appropriation bills, then Congress uses continuing resolutions as crutches for our failure.

There are 12 appropriation bills that, collectively, fund the Federal Government. So far this year, the House, months ago, passed appropriation bills for national defense, energy and water, homeland security, military construction, and veterans affairs.

If the Senate passes these appropriation bills, then each of these Federal programs are fully funded and exempt from the Federal Government shutdown. That's correct: exempt from the shutdown.

Unfortunately, the Senate inexplicably refuses to vote on any of the 12 appropriation bills. Senate intransigence is why we are here today debating a continuing resolution to temporarily fund the Federal Government.

For emphasis, continuing resolutions are the worst way to fund the Federal Government. By definition, continuing resolutions are for a short period. Speaker BOEHNER's CR is for 2½ months. Senate Majority Leader HARRY REID's CR is for even less, 1½ months.

Each CR kicks the can down the road and forces America to quickly face yet another shutdown risk. Each CR means Federal agencies cannot plan long-term, and contracting officers are re-

stricted in their ability to let contracts for services and goods provided by the private sector to the Federal Government and American citizens.

Generally speaking, continuing resolutions fund at prior-year spending levels, which means spending does not change to reflect changing priorities, circumstances and challenges.

In sum, continuing resolutions are inherently inefficient, waste tax dollars, and retard proper Federal government operation.

Hence, I have historically voted against less-than-year-end continuing resolutions in hopes of forcing Congress to do the compromising necessary to pass authorization and appropriations bills. This work will not be done so long as the continuing resolution crutch protects Congress from failure.

Which brings us to today. The Senate, White House and Congress agree on roughly 99 percent of the appropriation bills. Let me emphasize that. The Senate, White House and Congress agree on roughly 99 percent of the appropriation bills.

The solution, therefore, to our impasse is simple. Congress and the White House should fully fund the 99 percent we agree on, end the government shutdown, and work out our differences on the remaining 1 percent.

Instead, the Senate and White House use a Federal Government shutdown to coerce the House of Representatives into spending money America does not have on a socialized medicine program that does not work and that a majority of Americans do not want.

Yesterday, I spoke with House leadership, and I urged them to pass bills that, one at a time, fund the 99 percent of the Federal Government that we agree on. I thank the House leadership for doing exactly that yesterday and today. Each bill we pass exempts yet another part of the Federal government from the shutdown.

I urge my friends across the aisle to stop using the 99 percent as a hostage, to stop punishing citizens across America in their effort to coerce the House of Representatives into funding the 1 percent we have a legitimate disagreement on.

I urge my friends across the aisle to join us, to join America, to compromise, yes, to compromise, and pass as many funding bills as we can to minimize and eliminate the harmful effects of a Federal Government shutdown.

## THE TIME HAS COME FOR REASON

The SPEAKER pro tempore. The Chair recognizes the gentleman from Illinois (Mr. QUIGLEY) for 5 minutes.

Mr. QUIGLEY. Mr. Speaker, the time has come for reason. No longer can we afford to allow a small segment of this Congress to drive the debate. It's not just the tail wagging the dog, it is the tip of the dog's tail wagging the entire body politic.

The time has come for those in the middle to come together and take back the wheel from those intent on crashing this Congress into a ditch.

As I stand here today, the government of the United States is shuttered, shut down by nothing more than brinksmanship.

Small business loans are not being processed. The Centers for Disease Control flu prevention program is being halted, and the National Institutes of Health is no longer accepting kids into a cancer research program. Some food safety operations have ceased, and cleanup at 600 toxic waste sites has been suspended.

It wasn't always this way though. There was a time when we had regular order. There was a time when budgets were proposed, funding levels and priorities were debated, differences were hashed out, and bills were passed to fund the government.

And even when regular order broke down, we were always able to at least pass a continuing resolution to continue funding the government. Not this time.

This time, an effort to repeal a law that was passed by both houses, signed by the President, approved by the Supreme Court, has shanghaied all Federal spending.

Many across the aisle acknowledge how harmful and irresponsible such a plan is. Senator McCAIN said, "In the United States Senate, we will not repeal or defund ObamaCare. And to think we can is not rational."

Budget Chairman PAUL RYAN said, "We have to stay on the right side of public opinion. Shutting down the government puts us on the wrong side."

My colleague, Senator KIRK said, "Let's not shut down the government just because you don't get everything you want."

The list goes on and on. Chris Christie, Mitt Romney, Bruce Josten of the U.S. Chamber of Commerce, and many more all oppose efforts to shut the Federal Government. Yet, we continue down this dangerous path.

When I first came to this Congress, Congressman KIRK, now Senator KIRK, told me that everything that gets done here gets done in the middle. Now is the time for the reasonable middle to come together and reject the strategy that says, "If I can't win, I'll just kick the ball in the woods."

Sorry, Seth.

Not only is shutting down the government harmful to my constituents, businesses, and the economy, it doesn't solve the problem. It doesn't address the budget deficit.

If we really want to get our fiscal house in order, let's fund the government and bring back a balanced, big, bipartisan deficit deal to the floor. We did it before and we can do it again.

I, along with only 37 colleagues, voted for the Cooper-LaTourette budget, which mirrored the bipartisan Simpson-Bowles plan.

Where were those so concerned with the debt then?

If the fiscal watchdogs on the other side of the aisle really want to solve our budget woes, let's get together on a big budget deal, and let's do it now, because every day we waste in this useless limbo land is one less day we have to address the very real and very harmful problems facing this country.

We have got to pass comprehensive immigration reform, a farm bill, an infrastructure funding bill, a reauthorization of the Elementary and Secondary Education Act, reasonable gun reforms, tax reform, and numerous other much-needed legislation.

But without doing the basic work of Congress, like passing a budget, we can't address the real issues facing us. As long as we continue to look in the rearview mirror at a law passed 3 years ago, approved by the Supreme Court, we will fail to navigate the real obstacles before us.

We need to keep our eyes on the road, and come together to solve the real challenges that lie ahead.

#### WHEN YOU THINK YOU'VE SEEN IT ALL, STICK AROUND FOR ANOTHER DAY

The SPEAKER pro tempore. The Chair recognizes the gentleman from Florida (Mr. MICA) for 5 minutes.

Mr. MICA. Mr. Speaker, and my colleagues, when you think you've seen it all, just stick around here for another day.

Yesterday, one of the most appalling events I've seen in our Nation's Capital was the closing of the World War II Memorial, putting up barriers to stop our veterans from accessing that open space area.

How offensive could you be?

How much more pain do you want to inflict on the American people?

Now, here is the group that closed the White House. This President closed the White House and said he didn't have money to open it to the public.

I would suggest, first of all, maybe we need to get a new parks director and fire those folks, or furlough those folks that can't leave public spaces and memorials open to the public. What an offense.

When I thought that was offensive yesterday morning, I came to the House last night and saw, again, another horrible offense. We passed, Republicans passed a measure to make certain that our military were paid and our servicemen and -women in harm's way were taken care of financially. We saw, also, the need, afterwards to help our veterans.

And last night, in one of the most offensive actions of the House, the other side of the aisle turned down an opportunity to keep our veterans whole.

How offensive could you be?

But they want to inflict pain.

I'm telling you, folks, I've been around here a long time. I've never seen an operation like this. The chief of staff in the U.S. Senate—Ronald Reagan would pick up the phone, he

would even call me, as a chief of staff, to get things going in the Senate, talk about things.

He called the Senators. He would work with Representatives. He would bring them in and have communication.

Even Bill Clinton, after I voted to impeach him, would work with you to get things done, and we got things done.

We had a shutdown then. This isn't the end of the world. There were 17 shutdowns, and some good came out of that shutdown. It was a horrible thing. We don't need to repeat them. We don't need to have this one.

But we did balance the budget. We balanced the budget with a Republican Congress working with a Democrat President. There's no need for this offensive approach that's being taken, not working, not communicating.

□ 1030

This can and should be resolved. Members of Congress have that important responsibility and can't neglect it.

This is much more difficult than just a temporary shutdown. We're talking about a permanent shutdown of the Federal Government. Do you think having a few of the Federal services eliminated or suspended temporarily is tough?

In a few weeks, the government will run out of money. Why? Because these folks will talk to you about a budget. They haven't passed a budget since 2008. The only way we got the other body—the Senate—to pass a budget was to pass a bill to embarrass them that said, no budget, no pay.

This is the group that had control of the House, the Senate, and the White House. They couldn't even pass an FAA bill. There were 20 extensions. A transportation bill. They couldn't pass a budget, and here they're criticizing us.

We came to work, and we worked until 12:30 into Sunday morning. They were absent without leave. The Senate never even came to work on Sunday. They came to work on Monday at 2 o'clock in the afternoon. And then they rejected every offer. We offered three times to compromise and then we said, Let's sit down. Yesterday we had a conference. No one showed up. You have to show up. The President has to be the President. Let him take a little of this Malaysia money—he's not going to Malaysia—and open the White House, open the memorials to our veterans. Use some of that money that he's gaming the system, trying to inflict pain on our veterans and our citizens.

There is no reason for this. Good people of good intention can come together, make this government work, make it better, pay our bills, and be responsible and bring this out-of-control spending under control and get our government accountable and responsible. That's what the American people want. They're tired of the blame game.

Let's get America going in a positive direction. I know we can do it.