

No Pay Act to force Congress to face reality, to take responsibility for running this country. This bipartisan legislation requires that the Senate and House of Representatives pass a budget and all appropriations bills by the beginning of each fiscal year. Failure to do so would result in the loss of pay until Congress takes its job seriously.

If Congress does not complete its constitutional duties, then its Members should not be paid. It is that simple. If we do not do our job, then we should not be paid. This concept resonates with the American people. I know this because I asked Nevadans during a series of telephone townhall meetings last year whether they supported a bill that would hold the pay of Members of Congress if they failed to pass a budget. More than 4,000 Nevadans participated in this poll, and 84 percent of them supported the No Budget, No Pay concept.

The budget is not a trivial piece of legislation or a campaign document. It is a roadmap that identifies goals, priorities, and establishes a multiyear fiscal course for the Nation. If done right it can provide stability and set expectations for where we want to take our Nation.

Budgeting is not a strange concept. It is something that is done at all levels of government, businesses large and small, and at every kitchen table across the country. It is past time for Congress to actually implement policies that would encourage the economic growth we need to ensure that workers can have good jobs and provide for their families.

While the No Budget, No Pay Act will not solve every problem in Washington, I sincerely believe it would be a step in the right direction. These essential functions of Congress are vital to fiscal responsibility and creating greater certainty so our job creators can flourish.

I was pleased to see reports of growth—small growth—in our economy. But lack of clarity provided by Washington continues to hamper economic growth. Back home, Nevadans continue to struggle. Small businesses are trying to survive while gridlock in Washington is making it harder for employers to know what to expect in the coming years. Establishing a responsible budget would be a good first step toward placing our Nation on a path for a more prosperous future.

I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. TESTER). The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. PAUL. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

EGYPT

Mr. PAUL. Mr. President, some Senators are concerned that I may be delaying a vote in the Senate. This is not

true. I offered yesterday to vote on my amendment with 10 minutes of discussion. I have offered to vote immediately at any point in time.

I do think it is worth 10 minutes of our time and 10 minutes of America's time to discuss the plight of U.S. citizens in Egypt. I don't think 10 minutes is too much to ask to discuss, debate, and vote on whether Egypt should continue to get aid from us while detaining our citizens. Egypt is unlawfully preventing U.S. citizens from leaving that country. I don't think 10 minutes is too much to ask. We have sent over \$60 billion in aid to Egypt over the years, and they now hold 19 U.S. citizens virtually hostage.

Will we ever learn? Will we ever learn we can't buy friendship? Nineteen U.S. citizens who traveled to Egypt to help Egypt embrace democracy, to help Egypt to have an elective government, to enjoy the freedoms we enjoy and the success we enjoy having a democratic government, those Americans are now being prevented from leaving Egypt. Some of the prodemocracy workers are, in fact, seeking refuge in the U.S. Embassy.

This is a tragedy and something we should make a clear and unequivocal statement about. Does Egypt wish to be part of the civilized world or do they wish to descend into the lawlessness of the Third World? Some have argued we don't need these provisions, that there are already provisions in place to prevent Egypt from getting aid. Apparently, the Egyptians aren't listening, and they need to listen very clearly.

The amendment I proposed will end all aid to Egypt—economic and military. We give over \$1.5 billion to Egypt every year, and we cannot continue to give aid to a country that is illegally detaining our U.S. citizens.

Some have said the provisions we already have will take care of this. There are a couple problems. The Egyptians aren't hearing that message, so the message needs to be louder and more firm. We will not tolerate any country holding U.S. citizens as hostages or lawlessly. I think Egypt needs to know America means business, and that is what this debate is all about.

I don't think it is too much to ask the Senate to consider this proposal on Egypt; let's spend 10 minutes and let's have a vote to send a message to Egypt.

The question is, Will we ever learn? Will we ever learn we cannot buy friendship? Will we ever learn we cannot create Democrats out of authoritarians simply by buying them off? We have tried it. We have sent billions of dollars to Africa and asked authoritarians who rape and pillage and torture their own people, and we give them more money trying to convince them to be democratic. It doesn't work.

We need to have a firmer hand and say there will be no more aid to countries that detain U.S. citizens, that don't allow their citizens to vote, and to countries that torture and rape and pillage their population.

We have sent billions of dollars to Afghanistan, and it is an insult to Americans—particularly to American soldiers—that the President of Afghanistan has said if there were a war, he would side with Pakistan against the United States.

Will we ever learn? We send money—billions of dollars—to these countries, and apparently they still dislike us, disrespect us, and say they will side with our enemies.

There are now officials in Pakistan, which has gotten billions of dollars from us, saying Pakistan will side with Iran. Afghanistan is telling us they will side with Pakistan. So Pakistan will side with Iran, and what does the chump, the U.S. taxpayer, get? Send more money. No. 1, we don't even have the money. We are borrowing the money from China, and we are asked to send more money to people who disrespect us. I think that is an insult that should end.

Will we ever learn? Will we ever learn we can't buy friendship? Will we ever learn authoritarians, no matter how much money we give them, will not become democratic? Egypt must be put on notice.

The President is not leading on this issue. Just a few weeks ago, the President's Under Secretary of State, Robert Hormats, stated he wanted to make sure the administration assured the Egyptians that we want to provide them "more immediate benefits."

Do you think that maybe the President is sending the wrong message to the Egyptians? They are detaining 19 U.S. citizens and preventing them from coming home and U.S. citizens are holed up in our Embassy and the administration says we need to make sure the benefits get there immediately. The administration is bragging about sending more aid to Egypt.

Just yesterday, the President came out with a new budget. Guess what. There is \$1.5 billion of taxpayer money to be sent to Egypt. What kind of message are we sending them? I think the President is not leading the country and is not exemplifying what most Americans would want; that is, to send a clear and unequivocal message to Egypt that we will not tolerate this behavior or subsidize this behavior.

Think of it. The American taxpayer is being asked to subsidize a government that is detaining U.S. citizens. The American taxpayer is being asked to subsidize Pakistan, that says they would side with Iran. The American citizen, the American taxpayer, is being asked to subsidize Afghanistan, that said they would side with Pakistan against us. All the while we are running trillion-dollar deficits, borrowing this money, and bankrupting our country.

The Egyptians need to be sent a clear and unequivocal message. I think it is worth 10 minutes of the Senate's time to have a vote. I think it is worth it for the 19 U.S. citizens. If it were my child in Egypt working there for a prodemocracy group, I would want to think the

Senate had 10 minutes of time. I would want to think the Senate can spare 10 minutes of time to send the Egyptians a signal that we will not tolerate this and they must let our citizens come home.

The United States will not and should not stand for the detention of American citizens. The United States will not stand for imprisonment or travel restrictions on its citizens, and the United States should not send aid to a government that so casually accuses American citizens of political crimes.

So while some will say I am holding up the business of the Senate, I argue this is the business of the Senate; that foreign policy was delegated—much of it—to the Senate, that we are abdicating our role, and that we as the Senate should send a clear and unequivocal message to Egypt. So I will continue to argue, despite much opposition, to have a vote to send a signal to Egypt that we will not tolerate the detention of U.S. citizens.

Mr. President, I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

The PRESIDING OFFICER. The Senator from South Dakota.

Mr. JOHNSON of South Dakota. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. JOHNSON of South Dakota. Mr. President, I ask unanimous consent that I be allowed to speak in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. JOHNSON of South Dakota. Mr. President, I also ask unanimous consent that following my statement, the Banking Committee's ranking member be recognized, followed by Senator MENENDEZ of New Jersey, and that all time they consume be counted toward the postcloture time.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### SURFACE TRANSPORTATION ACT

Mr. JOHNSON of South Dakota. Mr. President, I am pleased to present the Banking Committee's public transportation bill to the Senate as an amendment to the surface and transportation legislation now before us. The transit bill was reported by our committee unanimously. Maintaining investment in our Nation's transportation infrastructure is a priority of mine and of our committee.

I wish to thank our committee's ranking member, Senator SHELBY, who has worked for a long time on this bill. Without his support, this bipartisan legislation would not be possible. I also wish to thank our committee chairman, Senator MENENDEZ, and all the other members of the committee who offered their contributions.

With this bill, we have the opportunity to preserve public transportation funding for 2 years at current levels and deliver critical investments in the Nation's aging transportation infrastructure. In addition, the bill will institute much needed reforms, such as eliminating earmarks and speeding the construction of public transportation projects. The bill also includes transit safety provisions that have been stalled for 2 years. These are important reforms that many Senators have worked on. Now is the time to move them forward.

Finally, our bill increases formula funding for all types of transit: additional urban and rural funds, new money for every State to address the state of good repair needs and more money for tribal transit. Our Nation's transit systems need more than \$77 billion to address backlogged repairs. This bill cannot address all those needs, but it can ensure that our transit systems don't fall further behind, and transit funding will support more than 386,000 jobs.

Americans make 35 million trips on public transit every weekday. Many of these trips are in our cities, but in places such as South Dakota rural transit service connects seniors with their doctors and helps the workers travel long distances to get to jobs. Everyone benefits from public transportation, and I urge Senators to support this bipartisan bill.

I yield the floor for the ranking member of the Banking Committee.

The PRESIDING OFFICER. The Senator from Alabama.

Mr. SHELBY. Mr. President, I rise in support of legislation to reauthorize the surface transportation bill, and, in particular, the Federal Public Transportation Act of 2012, which is the transit amendment before us today.

While we are nearly 3 years beyond the September 2009 expiration date of SAFETEA, I am pleased we are finally moving one step closer to legislation that would allow infrastructure investments to move forward.

Chairman JOHNSON and I worked together to produce bipartisan legislation that eliminates outdated, inefficient programs and promotes greater efficiency and effectiveness in public transportation systems all across America. The Federal Public Transportation Act passed the Banking Committee with unanimous support. This legislation before us reflected in the amendment currently under consideration maintains funding for public transportation programs at \$10.5 billion a year. Unlike previous reauthorization bills, the committee was unable to provide an increase in the baseline funding amount for public transportation. We were, however, able to provide a substantial increase to existing programs by eliminating the bus discretionary program which previously contained earmarks totaling \$984 million.

In fact, we did not just eliminate one account that included earmarks, we

eliminated all earmarks that were previously included in the reauthorization bill. These reforms have allowed us to provide public transportation systems with an increase in their guaranteed formula funding over the next 2 years. In addition to providing a stable source of funding, I believe we must institute a system that ensures greater accountability and encourages real investment in maintaining our aging public transportation infrastructure all over America.

This issue, also known as state of good repair, is extremely important for public transportation, and our amendment makes it an integral part of the transit programs. The new starts process has undergone significant reforms in order to streamline and to improve delivery of capital investment projects. It also includes a new pilot project with the sole purpose of expediting project approval and attracting private investment.

Setting aside, for a moment, the specific issues related to this amendment, I wish to speak briefly to what I believe is the most significant issue surrounding the reauthorization of SAFETEA—the solvency of the highway trust fund. According to the Congressional Budget Office, the mass transit account of the highway trust fund will end in 2013 with \$2.8 billion—\$6 billion short of what it will need to continue to meet its obligations resulting from this reauthorization bill before us. While the Senate is considering a 2-year authorization bill, others have advocated a longer term reauthorization. The length of the reauthorization is not as important, however, as the need to pay for all this spending before us.

I believe most Americans would agree that a reauthorization bill that leaves the program insolvent or near insolvency upon its expiration would be irresponsible. I hope this is not what we are doing with this bill. Infrastructure spending is essential to our long-term economic stability and growth in this country. Nevertheless, this country cannot continue to deficit spend its way out of its problems for infrastructure or anything else. Therefore, I think we must begin this discussion with the realization that difficult decisions are going to have to be made, and for our part I believe the Banking Committee has begun to make some of these difficult decisions by providing level funding and eliminating unnecessary earmarks from the program structures.

I look forward to continuing this debate and moving one step closer to completing a responsible and paid-for reauthorization bill.

I thank the Chair.

The PRESIDING OFFICER. The Senator from New Jersey.

Mr. MENENDEZ. Mr. President, let me begin by recognizing the hard work and dedication of my friend from South Dakota, Chairman JOHNSON, and for his tireless leadership on this legislation