

Friends of Hillary Clinton. Emily Morningstar (daughter): None. Elizabeth Morningstar (daughter-in-law): \$2,300.00, 1/8/2008, Obama for America; \$2,300.00, 7/31/2008, Hillary Clinton for President; \$500.00, 4/14/2010, MA Democratic State Committee; \$250.00, 6/2/2011, MA Democratic State Committee. Bridget Morningstar (daughter-in-law): None. Alistair Fitzpayne (son-in-law): None.

4. Otto and Jane Morningstar (parents): Deceased.

5. Edward and Ida Nathanson (grand-parents): Deceased. Monya and Louis Morningstar: Deceased.

6. David Morningstar (brother): Deceased.

7. Betty Morningstar (sister): \$10,000.00, 6/30/2009, Democratic National Committee; \$500.00, 2/24/2010, Democratic National Committee; \$500.00, 4/09/2010, Democratic National Committee; \$5,000.00, 10/18/2010, Gay and Lesbian Victory Fund Federal PAC; \$10,000.00, 10/21/2010, Massachusetts Democratic State Committee; \$3,000.00, 9/16/2011, Obama Victory Fund 2012. Jeanette Knieger: None.

Mr. KERRY. Mr. President, for the Committee on Foreign Relations I report favorably the following nomination lists which were printed in the RECORD on the dates indicated, and ask unanimous consent, to save the expense of reprinting on the Executive Calendar that these nominations lie at the Secretary's desk for the information of Senators.

The PRESIDING OFFICER. Without objection, it is so ordered.

Foreign Service nominations beginning with William M. Zarit and ending with Michael J. Richardson, which nominations were received by the Senate and appeared in the CONGRESSIONAL RECORD on February 2, 2012.

Foreign Service nominations beginning with Jeffrey B. Justice and ending with Enrique G. Ortiz, which nominations were received by the Senate and appeared in the CONGRESSIONAL RECORD on April 18, 2012.

Foreign Service nominations beginning with Michael C. Aho and ending with Michael L. Yoder, which nominations were received by the Senate and appeared in the CONGRESSIONAL RECORD on April 26, 2012.

Foreign Service nominations beginning with Alboino Lungobardo Deulus and ending with Bradley Alan Freden, which nominations were received by the Senate and appeared in the CONGRESSIONAL RECORD on May 15, 2012.

\*Nomination was reported with recommendation that it be confirmed subject to the nominee's commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.

(Nominations without an asterisk were reported with the recommendation that they be confirmed.)

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. LUGAR:

S. 3310. A bill to direct the President, in consultation with the Department of State, United States Agency for International Development, Millennium Challenge Corporation, and the Department of Defense, to es-

tablish guidelines for United States foreign assistance programs, and for other purposes; to the Committee on Foreign Relations.

By Mr. BAUCUS:

S. 3311. A bill to designate the United States courthouse located at 2601 2nd Avenue North, Billings, Montana, as the "James F. Battin United States Courthouse"; to the Committee on Environment and Public Works.

By Mr. UDALL of Colorado:

S. 3312. A bill to amend the Internal Revenue Code of 1986 to reform the system of public financing for Presidential elections, and for other purposes; to the Committee on Rules and Administration.

By Mrs. MURRAY (for herself and Mr. TESTER):

S. 3313. A bill to amend title 38, United States Code, to improve the assistance provided by the Department of Veterans Affairs to women veterans, to improve health care furnished by the Department, and for other purposes; to the Committee on Veterans' Affairs.

By Mrs. FEINSTEIN (for herself and Mr. CHAMBLISS):

S. 3314. A bill to specifically authorize certain funds for an intelligence or intelligence-related activity and for other purposes; considered and passed.

By Mrs. HUTCHISON (for herself, Mr. LEVIN, Mr. CORNYN, Mr. CARDIN, Ms. LANDRIEU, Mr. BROWN of Ohio, Mrs. BOXER, Ms. STABENOW, Mr. HARKIN, Mr. BEGICH, Mr. DURBIN, Mr. WARNER, Mr. WEBB, Mr. NELSON of Florida, and Mr. AKAKA):

S.J. Res. 45. A joint resolution amending title 36, United States Code, to designate June 19 as "Juneteenth Independence Day"; to the Committee on the Judiciary.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LEVIN (for himself, Mrs. HUTCHISON, Mr. CARDIN, Ms. LANDRIEU, Mr. CORNYN, Mr. BROWN of Ohio, Mrs. BOXER, Ms. STABENOW, Mr. HARKIN, Mr. BEGICH, Mr. DURBIN, Mr. WARNER, Mr. WEBB, Mr. NELSON of Florida, Mr. LEAHY, Mr. CASEY, Mr. WICKER, Mr. AKAKA, Mr. LAUTENBERG, and Mr. SCHUMER):

S. Res. 496. A resolution observing the historical significance of Juneteenth Independence Day; considered and agreed to.

By Mrs. FEINSTEIN (for herself and Mrs. BOXER):

S. Res. 497. A resolution congratulating the Los Angeles Kings on winning the 2012 Stanley Cup Championship; considered and agreed to.

By Mr. ALEXANDER (for himself, Mr. INOUE, Mr. COONS, Mr. HOEVEN, Mr. ROBERTS, Mrs. FEINSTEIN, Mrs. BOXER, Mr. CORKER, Mr. BROWN of Massachusetts, Mr. COCHRAN, Mr. CARDIN, and Mr. SESSIONS):

S. Res. 498. A resolution designating June 20, 2012, as "American Eagle Day", and celebrating the recovery and restoration of the bald eagle, the national symbol of the United States; considered and agreed to.

By Mr. BURR (for himself and Ms. MRKULSKI):

S. Res. 499. A resolution recognizing the tenth anniversary of the National Institute of Biomedical Imaging and Bioengineering; considered and agreed to.

#### ADDITIONAL COSPONSORS

S. 227

At the request of Ms. COLLINS, the name of the Senator from Washington (Ms. CANTWELL) was added as a cosponsor of S. 227, a bill to amend title XVIII of the Social Security Act to ensure more timely access to home health services for Medicare beneficiaries under the Medicare program.

S. 1512

At the request of Mr. CARDIN, the name of the Senator from Massachusetts (Mr. BROWN) was added as a cosponsor of S. 1512, a bill to amend the Internal Revenue Code of 1986 and the Small Business Act to expand the availability of employee stock ownership plans in S corporations, and for other purposes.

S. 1591

At the request of Mrs. GILLIBRAND, the name of the Senator from Georgia (Mr. CHAMBLISS) was added as a cosponsor of S. 1591, a bill to award a Congressional Gold Medal to Raoul Wallenberg, in recognition of his achievements and heroic actions during the Holocaust.

S. 1670

At the request of Mr. CARDIN, the name of the Senator from Hawaii (Mr. AKAKA) was added as a cosponsor of S. 1670, a bill to eliminate racial profiling by law enforcement, and for other purposes.

S. 1935

At the request of Mrs. HAGAN, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S. 1935, a bill to require the Secretary of the Treasury to mint coins in recognition and celebration of the 75th anniversary of the establishment of the March of Dimes Foundation.

S. 1990

At the request of Mr. LIEBERMAN, the name of the Senator from Utah (Mr. LEE) was added as a cosponsor of S. 1990, a bill to require the Transportation Security Administration to comply with the Uniformed Services Employment and Reemployment Rights Act.

S. 2060

At the request of Mr. KOHL, the name of the Senator from Montana (Mr. TESTER) was added as a cosponsor of S. 2060, a bill to provide for the payment of a benefit to members eligible for participation in the Post-Deployment/Mobilization Respite Absence program for days of nonparticipation due to Government error.

S. 2077

At the request of Mr. BLUMENTHAL, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 2077, a bill to amend the Older Americans Act of 1965 to authorize Federal assistance to State adult protective services programs, and for other purposes.

S. 2124

At the request of Mr. MENENDEZ, the name of the Senator from North Carolina (Mrs. HAGAN) was added as a cosponsor of S. 2124, a bill to amend title

III of the Public Health Service Act to authorize and support the creation of cardiomyopathy education, awareness, and risk assessment materials and resources by the Secretary of Health and Human Services through the Centers for Disease Control and Prevention and the dissemination of such materials and resources by State educational agencies to identify more at-risk families.

S. 2165

At the request of Mrs. BOXER, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 2165, a bill to enhance strategic cooperation between the United States and Israel, and for other purposes.

S. 2213

At the request of Mr. THUNE, the name of the Senator from Texas (Mrs. HUTCHISON) was added as a cosponsor of S. 2213, a bill to allow reciprocity for the carrying of certain concealed firearms.

S. 2258

At the request of Ms. SNOWE, the name of the Senator from Mississippi (Mr. WICKER) was added as a cosponsor of S. 2258, a bill to amend the Internal Revenue Code of 1986 to make permanent the rule providing 5-year amortization of expenses incurred in creating or acquiring music or music copyrights.

S. 2374

At the request of Mr. BINGAMAN, the name of the Senator from Minnesota (Mr. FRANKEN) was added as a cosponsor of S. 2374, a bill to amend the Helium Act to ensure the expedient and responsible draw-down of the Federal Helium Reserve in a manner that protects the interests of private industry, the scientific, medical, and industrial communities, commercial users, and Federal agencies, and for other purposes.

S. 3178

At the request of Mr. LEE, the name of the Senator from Idaho (Mr. RISCH) was added as a cosponsor of S. 3178, a bill to amend section 1951 of title 18, United States Code (commonly known as the Hobbs Act), and for other purposes.

S. 3225

At the request of Mr. WYDEN, the name of the Senator from Oklahoma (Mr. COBURN) was added as a cosponsor of S. 3225, a bill to require the United States Trade Representative to provide documents relating to trade negotiations to Members of Congress and their staff upon request, and for other purposes.

S. 3257

At the request of Mr. COBURN, the name of the Senator from Iowa (Mr. GRASSLEY) was added as a cosponsor of S. 3257, a bill to amend the Internal Revenue Code of 1986 to prohibit the use of public funds for political party conventions, and to provide for the return of previously distributed funds for deficit reduction.

S. 3280

At the request of Mr. JOHANNIS, the name of the Senator from Louisiana (Mr. VITTER) was added as a cosponsor of S. 3280, a bill to preserve the companionship services exemption for minimum wage and overtime pay under the Fair Labor Standards Act of 1938.

S. 3286

At the request of Mrs. MCCASKILL, the name of the Senator from Montana (Mr. TESTER) was added as a cosponsor of S. 3286, a bill to enhance security, increase accountability, and improve the contracting of the Federal Government for overseas contingency operations, and for other purposes.

S. 3290

At the request of Mr. VITTER, the names of the Senator from Missouri (Mr. BLUNT), the Senator from North Carolina (Mr. BURR) and the Senator from Arizona (Mr. KYL) were added as cosponsors of S. 3290, a bill to prohibit discrimination against the unborn on the basis of sex or gender, and for other purposes.

S. 3308

At the request of Mr. HELLER, the name of the Senator from North Carolina (Mr. BURR) was added as a cosponsor of S. 3308, a bill to amend title 38, United States Code, to improve the furnishing of benefits for homeless veterans who are women or who have dependents, and for other purposes.

S.J. RES. 41

At the request of Mr. GRAHAM, the name of the Senator from Rhode Island (Mr. REED) was added as a cosponsor of S.J. Res. 41, a joint resolution expressing the sense of Congress regarding the nuclear program of the Government of the Islamic Republic of Iran.

S. CON. RES. 46

At the request of Mr. WEBB, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. Con. Res. 46, a concurrent resolution expressing the sense of Congress that an appropriate site at the former Navy Dive School at the Washington Navy Yard should be provided for the Man in the Sea Memorial Monument to honor the members of the Armed Forces who have served as divers and whose service in defense of the United States has been carried out beneath the waters of the world.

S. CON. RES. 47

At the request of Mr. MENENDEZ, the name of the Senator from Maryland (Mr. CARDIN) was added as a cosponsor of S. Con. Res. 47, a concurrent resolution expressing the sense of Congress on the sovereignty of the Republic of Cyprus over all of the territory of the island of Cypress.

S. RES. 473

At the request of Mr. DURBIN, the name of the Senator from Georgia (Mr. ISAKSON) was added as a cosponsor of S. Res. 473, a resolution commending Rotary International and others for their efforts to prevent and eradicate polio.

S. RES. 489

At the request of Mr. THUNE, his name was added as a cosponsor of S.

Res. 489, a resolution expressing the sense of the Senate on the appointment by the Attorney General of an outside special counsel to investigate certain recent leaks of apparently classified and highly sensitive information on United States military and intelligence plans, programs, and operations.

AMENDMENT NO. 2156

At the request of Mr. NELSON of Florida, his name was withdrawn as a cosponsor of amendment No. 2156 proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2195

At the request of Ms. AYOTTE, the name of the Senator from Oklahoma (Mr. COBURN) was added as a cosponsor of amendment No. 2195 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2199

At the request of Mr. MCCAIN, the name of the Senator from Montana (Mr. BAUCUS) was added as a cosponsor of amendment No. 2199 proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2204

At the request of Mr. LEAHY, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of amendment No. 2204 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2214

At the request of Mr. COBURN, the name of the Senator from Iowa (Mr. GRASSLEY) was added as a cosponsor of amendment No. 2214 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2306

At the request of Ms. MURKOWSKI, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of amendment No. 2306 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2364

At the request of Mr. BINGAMAN, the name of the Senator from New Mexico (Mr. UDALL) was added as a cosponsor of amendment No. 2364 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2382

At the request of Mr. MERKLEY, the name of the Senator from Washington (Ms. CANTWELL) was added as a cosponsor of amendment No. 2382 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2426

At the request of Mr. COONS, the name of the Senator from Maryland (Mr. CARDIN) was added as a cosponsor of amendment No. 2426 proposed to S.

3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2454

At the request of Mr. KERRY, the name of the Senator from Indiana (Mr. LUGAR) was added as a cosponsor of amendment No. 2454 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

AMENDMENT NO. 2457

At the request of Mr. WARNER, the name of the Senator from Colorado (Mr. BENNET) was added as a cosponsor of amendment No. 2457 intended to be proposed to S. 3240, an original bill to reauthorize agricultural programs through 2017, and for other purposes.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. LUGAR:

S. 3310. A bill to direct the President, in consultation with the Department of State, United States Agency for International Development, Millennium Challenge Corporation, and the Department of Defense, to establish guidelines for United States foreign assistance programs, and for other purposes; to the Committee on Foreign Relations.

Mr. LUGAR. Mr. President, last week heads of state, key policymakers, and foreign aid implementers met in Washington to examine "Frontiers in Development." It was my pleasure to provide the conference keynote address Monday in which I pressed for greater transparency in global financial transactions and investments. This includes both U.S. foreign assistance funding and payments that companies make to foreign governments for oil, natural gas and mineral developments. Fuller disclosure improves accountability to citizens of both our country and the recipient country and would set an important example for other countries to provide more clarity about their own foreign assistance programs. Transparency in energy and mineral payments is already required for U.S.-listed companies by law in the Cardin-Lugar provision of the Dodd-Frank Act, and thanks to American leadership, the European Union is preparing similar legislation. Now, it is timely to enact legislation requiring the U.S. to disclose where and for what purpose it provides foreign assistance dollars across the globe. Further, taxpayers and foreign aid recipients have a right to know the impacts of these funds.

That is why I am introducing The Foreign Aid Transparency and Accountability Act, which will require the President to disclose this information through a publicly accessible website in a timely manner.

The U.S. provides assistance through a host of federal agencies including the Departments of State, Defense and Agriculture, as well as agencies including the U.S. Agency for International De-

velopment, USAID, and the Millennium Challenge Corporation, MCC. While our Federal budget is available for public review, there is currently no single source required by law where one can review in what amount and for what purpose U.S. dollars flow to individual countries and programs. President Obama early in his administration promised to bring more transparency to our international development programs. But so far, the efforts by the State Department, USAID, the MCC and others to display this information through the Foreign Assistance Dashboard have been inadequate. There is a meager amount of data on the Dashboard, and it is often woefully out of date.

My legislation is the identical version to that introduced earlier in this Congress by Congressman TED POE of Texas, which now has more than 50 House co-sponsors. I compliment Representative POE on the bill and appreciate the bipartisan support he has already garnered for it in the House. I look forward to working to enact the legislation in this Congress, bringing greater transparency and accountability to taxpayer funding of foreign assistance programs in a timely manner.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 3310

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Foreign Aid Transparency and Accountability Act of 2012".

**SEC. 2. GUIDELINES FOR UNITED STATES FOREIGN ASSISTANCE PROGRAMS.**

(a) **PURPOSE.**—The purpose of this section is to evaluate the performance of United States foreign assistance programs and their contribution to policy, strategies, projects, program goals, and priorities undertaken by the Federal Government, to foster and promote innovative programs to improve the effectiveness of such programs, and to coordinate the monitoring and evaluation processes of Federal departments and agencies that administer such programs.

(b) **ESTABLISHMENT OF GUIDELINES.**—The President, in consultation with the Department of State, United States Agency for International Development, Millennium Challenge Corporation, and the Department of Defense, shall establish guidelines regarding the establishment of measurable goals, performance metrics, and monitoring and evaluation plans that can be applied on a uniform basis to United States foreign assistance programs, country assistance plans, and international and multilateral assistance programs receiving financial assistance from the United States. Such guidelines shall be established according to best practices of monitoring and evaluation studies and analyses.

(c) **OBJECTIVES OF GUIDELINES.**—

(1) **IN GENERAL.**—Such guidelines shall provide direction to Federal departments and agencies that administer United States foreign assistance programs on how to develop

the complete range of activities relating to the monitoring of resources, the evaluation of projects, the evaluation of program impacts, and analysis that is necessary for the identification of findings, generalizations that can be derived from those findings, and their applicability to proposed project and program design.

(2) **OBJECTIVES.**—Specifically, the guidelines shall provide direction on how to achieve the following objectives for monitoring and evaluation programs:

(A) Building measurable goals, performance metrics and monitoring and evaluation into program design at the outset, including the provision of sufficient program resources to conduct monitoring and evaluation.

(B) Disseminating guidelines for the development and implementation of monitoring and evaluation programs to all personnel, especially in the field, who are responsible for the design, implementation and management of foreign assistance programs.

(C) Developing a clearinghouse capacity for the dissemination of knowledge and lessons learned to United States development professionals, implementing partners, the international aid community, and aid recipient governments, and as a repository of knowledge on lessons learned.

(D) Distributing evaluation reports internally and making this material available online to the public. Furthermore, providing a summary including a description of methods, key findings and recommendations to the public on-line in a fully searchable form within 90 days after the completion of the evaluation. Principled exceptions will be made in cases of classified or proprietary material.

(E) Establishing annual monitoring and evaluation agendas and objectives that are responsive to policy and programmatic priorities.

(F) Applying rigorous monitoring and evaluation methodologies, choosing from among a wide variety of qualitative and quantitative methods common in the field of social scientific inquiry.

(G) Partnering with the academic community, implementing partners, and national and international institutions that have expertise in monitoring and evaluation and analysis when such partnerships will provide needed expertise or will significantly improve the evaluation and analysis.

(H) Developing and implementing a training plan for aid personnel on the proper conduct of monitoring and evaluation programs.

(d) **ROLE OF OTHER FEDERAL DEPARTMENTS AND AGENCIES.**—The President shall carry out this section in conjunction with the heads of Federal departments and agencies that administer United States foreign assistance programs.

(e) **REPORT.**—Not later than one year after the date of the enactment of this Act, the President shall submit to Congress a report that contains a detailed description of the guidelines that have been developed on measurable goals, performance metrics, and monitoring and evaluation plans for United States foreign assistance programs established under this section.

(f) **EVALUATION DEFINED.**—In this section, the term "evaluation" means, with respect to a United States foreign assistance program, the systematic collection and analysis of information about the characteristics and outcomes of the program and projects under the program as a basis for judgments, to improve effectiveness, and to inform decisions about current and future programming.