Nunnelee Olson

Owens

Palazzo

House has been notified that the President has signed a bill to extend for one year certain expired or expiring tax provisions that apply to middle-income taxpayers with income below \$250,000 for married couples filing jointly, and below \$200,000 for single filers, including, but not limited to, marginal rate reductions, capital gains and dividend rate preferences, alternative minimum tax relief, marriage penalty relief, and expanded tax relief for working families with children and college students.

(The information contained herein was provided by the Republican Minority on multiple occasions throughout the 110th and 111th Congresses.)

THE VOTE ON THE PREVIOUS QUESTION: WHAT IT REALLY MEANS

This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the opposition, at least for the moment, to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's Precedents of the House of Representatives (VI, 308-311), describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that "the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition' in order to offer an amendment. On March 15, 1909, a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition. Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition." Because the vote today may look bad for

the Republican majority they will say "the vote on the previous question is simply a vote on whether to proceed to an immediate vote on adopting the resolution . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the Republican Leadership Manual on the Legislative Process in the United States House of Representatives, (6th edition, page 135). Here's how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not vield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule . . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment."

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled "Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Ms. FOXX. I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. HASTINGS of Florida. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess for a period of less than 15 minutes.

Accordingly (at 2 o'clock and 17 minutes p.m.), the House stood in recess.

### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. WOMACK) at 2 o'clock and 30 minutes p.m.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed. Votes will be taken in the following order:

Ordering the previous question on House Resolution 738, and adopting House Resolution 738, if ordered.

The first electronic vote will be conducted as a 15-minute vote. The remaining electronic vote will be conducted as a 5-minute vote.

The unfinished business is the vote on ordering the previous question on the resolution (H. Res. 738) providing for consideration of the bill (H.R. 4078) to provide that no agency may take any significant regulatory action until the unemployment rate is equal to or less than 6.0 percent; and providing for consideration of the bill (H.R. 6082) to officially replace, within the 60-day Congressional review period under the Outer Continental Shelf Lands Act, President Obama's Proposed Final Outer Continental Shelf Oil & Gas Leasing Program (2012-2017) with a congressional plan that will conduct additional oil and natural gas lease sales to promote offshore energy development, job creation, and increased domestic energy production to ensure a more secure energy future in the United States, and for other purposes, on which the yeas and nays were ordered.

The Clerk read the title of the resolution. The SPEAKER pro tempore. The question is on ordering the previous question.

The vote was taken by electronic device, and there were—yeas 238, nays 177, not voting 16, as follows:

# [Roll No. 502]

YEAS-238 Goodlatte Adams Aderholt Gosar Gowdy Alexander Amash Granger Graves (GA) Amodei Graves (MO) Austria Bachmann Griffin (AR) Griffith (VA) Bachus Barletta Grimm Bartlett Guinta Barton (TX) Guthrie Bass (NH) Hall Benishek Hanna Berg Harper Biggert Harris Hartzler Bilbray Hastings (WA) Bilirakis Black Hayworth Blackburn Heck Hensarling Bonner Bono Mack Herger Herrera Beutler Boren Boustany Huelskamp Huizenga (MI) Brady (TX) Brooks Hultgren Broun (GA) Hunter Buchanan Hurt Bucshon Issa Jenkins Buerkle Johnson (IL) Burgess Burton (IN) Johnson (OH) Calvert Johnson, Sam Camp Jones Campbell Jordan Kelly Canseco King (IA) Cantor Capito King (NY) Carter Kingston Kinzinger (IL) Cassidy Chaffetz Kline Coble Labrador Coffman (CO) Lamborn Cole Lance Conaway Landry Lankford Cravaack Crawford Latham LaTourette Crenshaw Latta Culberson Lewis (CA) Davis (KY) LoBiondo Denham Dent Long Des Jarlais Lucas Diaz-Balart Luetkemeyer Dold Lummis Lungren, Daniel Dreier E. Duffy Duncan (SC) Mack Duncan (TN) Manzullo Marchant Ellmers Emersor Marino McCarthy (CA) Farenthold McCaul Fincher Fitzpatrick McClintock Flake McHenry Fleischmann McKeon McKinlev Fleming Flores McMorris Rodgers Forbes Fortenberry Meehan Foxx Mica Miller (FL) Franks (AZ) Frelinghuysen Miller (MI) Gallegly Miller, Garv Gardner Mulvaney Murphy (PA) Garrett Gerlach Myrick Neugebauer Gibbs Gibson Noem Gingrey (GA) Nugent Gohmert Nunes NAYS-177

Paul Paulsen Pearce Pence Petri Pitts Platts Poe (TX) Pompeo Posey Price (GA) Quayle Reed Rehberg Reichert Renacci Ribble Rigell Rivera Robv Roe (TN) Rogers (AL) Rogers (KY) Rogers (MI) Rohrabacher Rokita Rooney Ros-Lehtinen Roskam Ross (FL) Royce Runvan Ryan (WI) Scalise Schilling Schmidt Schock Schweikert Scott (SC) Scott, Austin Sensenbrenner Sessions Shimkus Shuler Shuster Simpson Smith (NE) Smith (NJ) Smith (TX) Southerland Stearns Stutzman Sullivan Terry Thompson (PA) Thornberry Tiberi Tipton Turner (NY) Turner (OH) Upton Walberg Walden Walsh (IL) Webster West Westmoreland Whitfield Wilson (SC) Wittman Wolf Womack Woodall Yoder Young (FL) Young (IN)

Baldwin Berkley Barber Berman

Barrow

Becerra

Ackerman

Altmire

Andrews

Baca

Berman Bishop (GA) Bishop (NY)

# July 24, 2012

Himes

Holden

Holt

Honda

Hoyer

Israel

Kildee

Kissell

Levin

Lowev

Luján

Lynch

Meeks

Moore

Moran

Nadler

Neal

Olver

Kind

# CONGRESSIONAL RECORD—HOUSE

Blumenauer Bonamici Boswell Brady (PA) Braley (IA) Brown (FL) Butterfield Capps Capuano Cardoza Carnahan Carney Carson (IN) Castor (FL) Chandler Chu Cicilline Clarke (MI) Clarke (NY) Clay Cohen Connolly (VA) Convers Cooper Costa Costello Courtney Critz Crowley Cuellar Cummings Davis (CA) Davis (IL) DeFazio DeGette DeLauro Deutch Dicks Dingell Doggett Donnelly (IN) Dovle Ellison Engel Eshoo Farr Fattah Filner Frank (MA) Fudge Garamendi Gonzalez Green, Al Green, Gene Gutierrez Hahn

Hanabusa Pelosi Hastings (FL) Perlmutter Heinrich Peters Higgins Peterson Pingree (ME) Hinchev Polis Hinoiosa Price (NC) Hochul Quiglev Rahall Rangel Richardson Richmond Ross (AR) Johnson (GA) Rothman (NJ) Johnson, E. B. Roybal-Allard Kaptur Ruppersberger Keating Rush Ryan (OH) Sánchez, Linda Т. Kucinich Sanchez, Loretta Langevin Sarbanes Larsen (WA) Schakowsky Larson (CT) Schiff Schrader Lewis (GA) Schwartz Lipinski Scott (VA) Loebsack Scott. David Lofgren, Zoe Serrano Sewell Sherman Sires Malonev Slaughter Markey Speier Matheson Stark Matsui Sutton McCarthy (NY) Thompson (CA) McCollum McDermott Thompson (MS) McGovern Tiernev Tonko McIntvre Towns McNerney Tsongas Van Hollen Michaud Velázquez Miller (NC) Miller, George Viscloskv Walz (MN) Wasserman Murphy (CT) Schultz Waters Napolitano Watt Waxman Welch Pallone Wilson (FL) Pascrell Woolsev Pastor (AZ) Yarmuth

## NOT VOTING-16

Akin	Edwards	Lee (CA)
Bass (CA)	Grijalva	Reves
Bishop (UT)	Hirono	Smith (WA)
Chabot	Jackson (IL)	Stivers
Cleaver	Jackson Lee	Young (AK)
Clyburn	(TX)	

## □ 1456

Messrs. ISRAEL, FILNER, and Ms. WILSON of Florida changed their vote from "vea" to "nav."

Mr. LEWIS of California changed his vote from "nay" to "yea."

So the previous question was ordered. The result of the vote was announced as above recorded.

(By unanimous consent, Mr. PERL-MUTTER was allowed to speak out of order)

#### AURORA, COLORADO TRAGEDY

PERLMUTTER. Mr. Speaker, I Mr. stand here with a lot of sadness with my friends from the Colorado delegation. We Democrats and Republicans are a pretty tight-knit group. We had a terrible incident in Aurora, Colorado, on Friday, you all are well aware of, where 12 people were killed and 58 were wounded. It is with sadness and grief that we come before you today. As our Governor said at the vigil on Sunday night, we will remember these 12 and those who were shot.

But there was a silver lining in this very, very dark moment in the history of Colorado. We saw bravery and selflessness and heroism among the people who were in the theater that night. Any one of us can tell you stories of how complete strangers were willing to give up their own lives to save the lives of the strangers next to them. In times when it is difficult like that, you want to find bright spots-and there were many. Another bright spot was the courage demonstrated by the Aurora police and the fire department and the FBI and the ATF in the face of what was a monstrous action by this guy.

In Colorado, we consider ourselves to be pretty tough. Aurorans, where this act took place, are pretty tough. It hurts-we all hurt-but we are resilient and we will get through it, and the stories being shared of some of those who were injured actually really do lighten the day. I know any one of us would be happy to talk to you all about that.

There has been a tremendous outpouring of sympathy and condolences and compassion from all of you. I know I speak on behalf of our entire delegation when I thank you for thinking about us and where we live and our community, because we are in this together. We just thank you very much.

MOMENT OF SILENCE

So I ask that all of you stand with me and our delegation in a moment of silence to honor the memory of those who were killed, the wounded victims and all Americans during this time of healing. As I said once before and as our Governor said, we will remember these people who were hurt, and we will help them all along the way.

The SPEAKER pro tempore. Without objection, 5-minute voting will continue.

There was no objection.

The SPEAKER pro tempore. The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

RECORDED VOTE

Mr. HASTINGS of Florida. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 244, noes 170, not voting 17, as follows:

# [Roll No. 503]

# AYES-244

Dold Donnelly (IN) Dreier Duffv Duncan (SC) Duncan (TN) Ellmers Emerson Farenthold Fincher Fitzpatrick Flake Fleischmann Fleming Flores Forbes Fortenberry Foxx Franks (AZ) Frelinghuysen Gallegly Gardner Garrett Gerlach Gibbs Gibson Gingrey (GA) Gohmert Goodlatte Gosar Gowdy Granger Graves (GA) Graves (MO) Green, Gene Griffin (AR) Griffith (VA) Grimm Guinta Guthrie Hall Hanna Harper Harris Hartzler Hastings (WA) Hayworth Heck Hensarling Herger Herrera Beutler Huelskamp Huizenga (MI) Hultgren Hunter Hurt Issa Jenkins Johnson (IL) Johnson (OH) Johnson, Sam Jones Jordan

DesJarlais

Diaz-Balart

Kellv

King (IA)

King (NY)

Kingston

Labrador

Lamborn

Kissell

Kline

Lance

Landry

Lankford

LaTourette

Lewis (CA)

Luetkemeyer

LoBiondo

Latham

Latta

Long

Lucas

Е

Mack

Lummis

Manzullo

Matheson

McClintock

McHenry

McIntvre

McKeon

McKinley

McMorris

Meehan

Mica

Rodgers

Miller (FL)

Miller (MI)

Mulvanev

Myrick

Noem

Nugent

Nunes

Olson

Owens

Paul

Palazzo

Paulsen

Pearce

Pence

Petri

Pitts

Platts

Posey

Quavle

Cleaver

Clyburn

Conyers

Costello

Courtney

Crowley

Cummings

Davis (CA)

Davis (IL)

DeFazio

DeGette

DeLauro

Deutch

Dingell

Doggett

Doyle

Engel

Eshoo

Fattah

Filner

Fudge

Frank (MA)

Garamendi

Farr

Ellison

Dicks

Cuellar

Critz

Cooper

Cohen

Reed

Poe (TX)

Price (GA)

Pompeo

Nunnelee

Miller, Garv

Murphy (PA)

Neugebauer

Marino

McCaul

Ackerman Altmire Andrews Baca Baldwin Barber Barrow Costa Becerra Berkley Berman Bishop (GA) Bishop (NY) Blumenauer Bonamici Boswell Brady (PA) Braley (IA) Brown (FL) Butterfield Capps Capuano Cardoza Carnahan Carney Carson (IN) Castor (FL) Chandler Chu Cicilline Clarke (MI) Clarke (NY) Clay

Reichert Renacci Ribble Kinzinger (IL) Rigell Rivera Roby Roe (TN) Rogers (AL) Rogers (KY) Rogers (MI) Rohrabacher Rokita Rooney Ros-Lehtinen Roskam Ross (AR) Ross (FL) Royce Runyan Rvan (WI) Lungren, Daniel Scalise Schilling Schmidt Schock Schweikert Scott (SC) McCarthy (CA) Scott, Austin Sensenbrenner Sessions Shimkus Shuler Shuster Simpson Smith (NE) Smith (NJ) Smith (TX) Southerland Stearns Stutzman Sullivan Terrv Thompson (PA) Thornberry Tiberi Tipton Turner (NY) Turner (OH) Upton Walberg Walden Walsh (IL) Webster West Westmoreland Whitfield Wilson (SC) Wittman Wolf Womack Woodall Yoder Young (AK) Young (FL) Young (IN) NOES-170 Gonzalez

Green, Al Grijalva Connolly (VA) Gutierrez Hahn Hanabusa Heinrich Higgins Himes Hinchev Hinojosa Hochul Holden Holt Honda Hover Israel Johnson (GA) Johnson, E. B. Kaptur Keating Kildee Kind Kucinich Langevin Larsen (WA) Larson (CT) Levin Lewis (GA) Lipinski Loebsack Lofgren, Zoe

# H5149

Rehberg

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Lowey Luján Lynch Maloney Markey Matsui McCarthy (NY) McCollum McGovern McNerney McNerney McNerney McNerney Miller (NC) Miller (NC) Miller (NC) Miller (NC) Miller (NC) Miller (NC) Murphy (CT) Nadler Napolitano Neal Olver Pallone Pastor (AZ) Pelosi Perlmutter	Peters Peterson Pingree (ME) Polis Price (NC) Quigley Rahall Rangel Richardson Rothman (NJ) Roybal-Allard Ruppersberger Rush Ryan (OH) Sánchez, Linda T. Sanchez, Loretta Sarbanes Schiff Schrader Schwartz Scott (VA) Scott, David Serrano Sewell Sherman	Sires Slaughter Speier Stark Sutton Thompson (CA) Thompson (MS) Tierney Tonko Towns Tsongas Van Hollen Velázquez Visclosky Walz (MN) Wasserman Schultz Waters Watt Waters Watt Waten Wilson (FL) Woolsey Yarmuth 7
Akin	Hirono	McDermott

Hirono	McDermott
Jackson (IL)	Reyes
Jackson Lee	Richmond
(TX)	Schakowsky
Lee (CA)	Smith (WA)
Marchant	Stivers
	Jackson (IL) Jackson Lee (TX) Lee (CA)

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE The SPEAKER pro tempore (during the vote). There is 1 minute remaining.

 $\Box$  1506

So the resolution was agreed to. The result of the vote was announced

as above recorded. A motion to reconsider was laid on the table.

## PERSONAL EXPLANATION

Mr. AKIN. Mr. Speaker, on rollcall Nos. 502 and 503 I was delayed and unable to vote. Had I been present I would have voted "ave" on rollcall No. 502 and "aye" on rollcall No. 503.

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote incurs objection under clause 6 of rule XX.

Record votes on postponed questions will be taken later.

## □ 1510

## FEDERAL RESERVE TRANSPARENCY ACT OF 2012

Mr. ISSA. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 459) to require a full audit of the Board of Governors of the Federal Reserve System and the Federal reserve banks by the Comptroller General of the United States before the end of 2012, and for other purposes, as amended.

The Clerk read the title of the bill. The text of the bill is as follows:

# H.R. 459

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

## SECTION 1. SHORT TITLE.

 $This \ Act \ may \ be \ cited \ as \ the \ ``Federal \ Reserve$ Transparency Act of 2012"

#### SEC. 2. AUDIT REFORM AND TRANSPARENCY FOR THE BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM.

(a) IN GENERAL.—Notwithstanding section 714 of title 31, United States Code, or any other provision of law, an audit of the Board of Governors of the Federal Reserve System and the Federal reserve banks under subsection (b) of such section 714 shall be completed within 12 months of the date of enactment of this Act. (b) REPORT.-

(1) IN GENERAL.—A report on the audit required under subsection (a) shall be submitted by the Comptroller General to the Congress before the end of the 90-day period beginning on the date on which such audit is completed and made available to the Speaker of the House, the majority and minority leaders of the House of Representatives, the majority and minority leaders of the Senate, the Chairman and Ranking Member of the committee and each subcommittee of jurisdiction in the House of Representatives and the Senate, and any other Member of Congress who requests it.

(2) CONTENTS.—The report under paragraph (1) shall include a detailed description of the findings and conclusion of the Comptroller General with respect to the audit that is the subject of the report, together with such recommendations for legislative or administrative action as the Comptroller General may determine to be appropriate.

(c) REPEAL OF CERTAIN LIMITATIONS.-Subsection (b) of section 714 of title 31, United States Code, is amended by striking all after "in writing.". (d) TECHNICAL AND CONFORMING AMEND-

MENT.—Section 714 of title 31, United States Code, is amended by striking subsection (f). SEC. 3. AUDIT OF LOAN FILE REVIEWS REQUIRED BY ENFORCEMENT ACTIONS.

(a) IN GENERAL.—The Comptroller General of the United States shall conduct an audit of the review of loan files of homeowners in foreclosure in 2009 or 2010, required as part of the enforcement actions taken by the Board of Governors of the Federal Reserve System against supervised financial institutions

(b) CONTENT OF AUDIT.—The audit carried out pursuant to subsection (a) shall consider, at a minimum—

(1) the guidance given by the Board of Governors of the Federal Reserve System to independent consultants retained by the supervised financial institutions regarding the procedures to be followed in conducting the file reviews;

(2) the factors considered by independent consultants when evaluating loan files;

(3) the results obtained by the independent consultants pursuant to those reviews;

(4) the determinations made by the independent consultants regarding the nature and extent of financial injury sustained by each homeowner as well as the level and tupe of remediation offered to each homeowner; and

(5) the specific measures taken by the independent consultants to verify, confirm, or rebut the assertions and representations made by supervised financial institutions regarding the contents of loan files and the extent of financial injury to homeowners.

(c) REPORT.—Not later than the end of the 6month period beginning on the date of the enactment of this Act, the Comptroller General shall issue a report to the Congress containing all findings and determinations made in carrying out the audit required under subsection (a)

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from California (Mr. ISSA) and the gentleman from Maryland (Mr. CUMMINGS) each will control 20 minutes.

The Chair recognizes the gentleman from California.

Mr. ISSA. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous materials on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ISSA. I yield myself such time as I may consume.

H.R. 459, the Federal Reserve Transparency Act, directs the GAO to conduct a full audit of the Federal Re-The Dodd-Frank legislation serve. mandated a GAO audit of the Fed, but that audit, issued by the Government Accountability Office in July of 2011, focused solely on the issues concerning emergency credit facilities.

GAO remains restricted, under the current law, from conducting a broader audit of the Fed that includes. for instance, a review of the Fed's monetary policy operations and its agreements with foreign governments and central banks. The bill remedies this situation by permitting GAO, the investigative arm of Congress, to conduct a nonpartisan audit that will review all of these transactions. The findings of the audit are to be reported to Congress.

It is particularly appropriate that we consider this legislation at this time. While Congress should not manage or micromanage details of monetary policy, it needs to be able to conduct oversight of the Fed. The Fed was created by Congress to be a central bank, independent of the influence of the U.S. Treasury. It was never intended to, in fact, be independent of Congress or independent of the American people.

In recent years, the Fed's extraordinary interventions into the economy and financial markets have led some to call into question its independence. We do not ask for an audit for that reason. We ask for an audit because the American people ultimately must be able to hold the Fed accountable; and to do so, they must know, at least in retrospect, what the Fed has done over these many years that it has been without an audit. That is why I support H.R. 459, a bipartisan bill with 273 other cosponsors.

I urge my colleagues' support, and I reserve the balance of my time.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE The SPEAKER pro tempore. Members are reminded not to traffic the well while another Member is under recognition.

Mr. CUMMINGS. Mr. Speaker, I yield 2 minutes to the gentleman from Maryland (Mr. HOYER).

Mr. HOYER. I thank the gentleman for vielding.

Mr. Speaker, when the sponsors of this bill talk about "auditing" the Federal Reserve, they don't mean a traditional audit. An outside, independent accounting firm already audits the Federal Reserve's annual financial statements, and GAO is already empowered to review the Fed's financial